



I-70 East Final Environmental Impact Statement and Section 4(f) Evaluation

JANUARY 2016

VOLUME 3 OF 3, PART 1 OF 3
Attachment Q: Supplemental Draft EIS Comments and Responses
Agencies and Elected Officials, Businesses, and Special Interest Groups



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Supplemental Draft EIS Comments and Responses

Supplemental Draft EIS Comment Period

The comment period on the Supplemental Draft EIS began on August 29, 2014 and was scheduled to end on October 13, 2014. Because of multiple requests for additional time, the review period was extended through October 31, 2014. Formal open houses/public hearings were held in September 2014.

During the comment period, nearly 900 individual submissions—many containing multiple comments—were received from the public, stakeholders, and agencies.

Comments received were posted on the project website, www.i-70east.com, shortly after the close of the comment period.

responses do not fit, they are continued on the next page.

The responses are structured to be comprehensive and address the content of the comments. Please refer to the main document of the Final EIS (Volume 1) for the list of Acronyms and Abbreviations.

Comments that provided either support or opposition for the project were reviewed by the project team and responded simply with a "comment noted."

The reader may be referred to other similar responses and/or the text in the Supplemental Draft EIS or Final EIS; this is done to create a more concise response and to help guide the reader to the sections where additional information about the content of the comment is contained.

A list of Frequently Received Comments was prepared and responded to in order to capture a majority of the topics that were commented on. The Frequently Received Comments start on page 1 of Part 1. Again, the responses address topics that were commented on by multiple reviewers and address the majority of the comments submitted. Many of the responses to individual comments refer the commenter to a specific response (or responses) for more details.

For each response to a frequently submitted comment, the response refers the commenter or reviewer to the topic and response number where the frequent responses can be located, an example is shown below:

For information on the Steele/Vasquez interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Comments that were received in Spanish are included along with responses, with translations (comments and responses) included on the following page.

Sources of Comments Received

Comments on the Supplemental Draft EIS were submitted through a variety of methods including:

- Submittal online form through the project website, emails to contactus@i-70east.com, written comments or letters, comment forms from the public hearings (submittal)
- Public hearing transcript testimony from the public hearings
- Voice mail recorded telephone messages

How to find specific Responses to Comments

The comments received and responses are presented side-by-side in this document. Comments are organized into the following groups: Agencies and Elected Officials, Businesses, Special Interest Groups, and Citizens. Comments within each group are organized alphabetically, Citizens are alphabetized by last name (see Table of Contents).

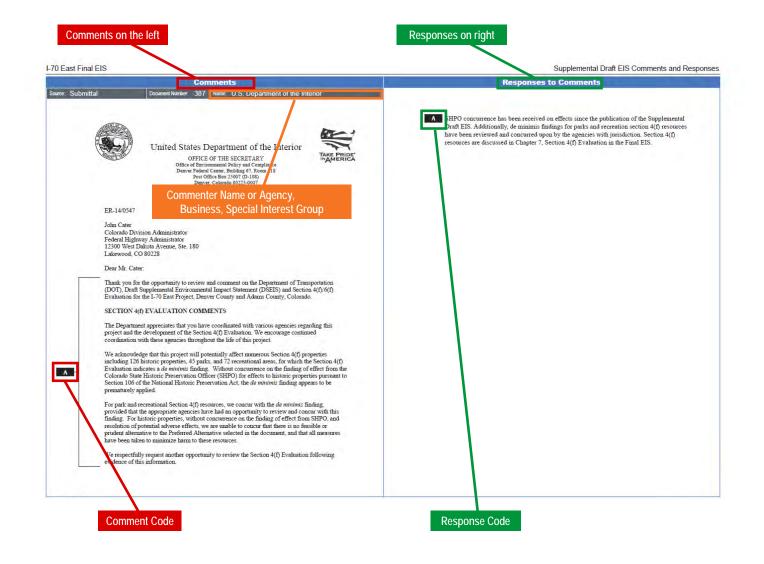
Part 1 of Attachment Q includes:

- Frequently Received Comments and Response
- Comments from Agencies and Elected Officials
- · Comments from Businesses
- Comments from Special Interest Groups

Part 2 and 3 of Attachment Q includes:

Comments from Citizens

Each topic within the comments is coded with a letter, and responses to each letter can be found on the right. In some cases, when the



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A list of Frequently Received Comments was prepared and responded to in order to capture a majority of the topics that were commented on. The responses address topics that were commented on by multiple reviewers and address the majority of the comments submitted. These topics include general, information, outreach efforts, alternatives analysis, impacts and mitigations, Preferred Alternative, air quality and health, property impacts, environmental justice, transportation and traffic, and funding strategies. Many of the responses to individual comments refer the commenter to a specific response (or responses) for more details.

General Topics

GEN1. What is the purpose of the I-70 East project?

The purpose of the I-70 East project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70.

GEN2. What are the limits of the I-70 East project, and why were they selected?

The I-70 East project limits extend along I-70 between I-25 and Tower Road. The project area covers locations within Denver, Commerce City, and Aurora. This document focuses on the neighborhoods of Globeville, Elyria and Swansea, Northeast Park Hill, Stapleton, Montbello, Gateway, and a portion of Aurora.

Existing and forecasted traffic volumes were the main factor in determining the project limits on I-70. Forecasted traffic volumes for the year 2035 range from 95,000 to 270,000 vehicles per day between I-25 and Peña Boulevard, declining east of there. The western limit is I-25 because of the high diversion of traffic from I-70 to both northbound and southbound I-25. Between 40 percent and 50 percent of traffic traveling westbound on I-70 diverts onto I-25. Tower Road is the eastern limit because the traffic volumes drop substantially east of Peña Boulevard.

GEN3. Why is the highway being widened to five lanes in each direction?

The Final EIS traffic analysis used the 2035 DRCOG regional travel demand model to forecast horizon-year traffic volumes to determine the number of lanes that will be needed in the horizon year. This model uses planned employment and population data to determine traffic volumes, as discussed in Chapter 4, Transportation Impacts and Mitigation Measures of the Final EIS. This model also accounts for planned improvements to other modal networks, including transit.

Between Brighton Boulevard and I-270, both eastbound I-70 and westbound I-70 are projected to carry more than 10,000 vehicles per hour in the peak design period. Between I-270 and I-225, both eastbound I-70 and westbound I-70 are projected to carry upwards of 15,000 vehicles per hour in the peak design period.

Based on the Transportation Research Board's Highway Capacity *Manual*, to achieve a minimum level of service threshold for a freeway, approximately 2,000 passenger cars must pass per hour per lane. The planned Build Alternatives propose a five-lane cross-section including an additional lane in each direction between I-225 and I-270 to meet the forecasted capacity needs. Detailed traffic modeling confirms the proposed improvements. Additionally, the volumes and proposed number of lanes were compared to other freeways in metro Denver, further confirming the proposed cross sections. Detailed information on traffic volumes and forecasting is available in Chapter 4, Transportation Impacts and Mitigation Measures of the Final EIS. Additionally, CDOT and FHWA also considered the need for the highway lanes based on very recently released DRCOG projections of traffic for 2040 that are slightly lower than the 2035 estimates. Based on the segment-bysegment assessment, the agencies concluded that the Phase 1 project lane configurations were still appropriate. See Attachment E, Traffic Technical Report for more information.

GEN4. How is CDOT using the American Planning Association's Peer Review in the project's decision making process?

The American Planning Association (APA) conducted a peer review of the I-70 East project during the public comment period for the Supplemental Draft EIS. This review was performed independently from CDOT and FHWA, when the I-70 East project team normally is

restricted from participating in such activities. The project team provided some information to answer APA's questions, but was precluded from responding in an in-depth manner at that time.

CDOT asked APA to submit the report as a comment to the Supplemental Draft EIS process, which would provide the project team an opportunity to respond directly to the questions and observations set forth in the report. The APA declined, saying that it was, "... offering our insights to Denver for your consideration as you move forward with next steps in relation to the project." The Final EIS provides new information and context relevant to the resulting report, addressing many of the questions it raises, in areas such as travel demand modeling or managed lanes.

GEN5. Will there be a requirement for the contractor to hire from the impacted neighborhoods?

CDOT is prohibited by federal law from requiring contractors on any federally funded project to hire from a particular location or neighborhood. However, CDOT has submitted an application and received approval under Special Experiment Project 14 (SEP-14) for the US DOT pilot program to execute geographic-based hiring preferences for the I-70 East project. Additionally, CDOT will facilitate opportunities to promote local hiring, including hosting local job fairs. CDOT is researching funding a local workforce development program aimed at job readiness training prior to construction. In general, community outreach will continue to be a very important part of the project, particularly as construction nears. CDOT will look to a variety of tools to ensure that local residents and businesses are well informed of the construction phasing and approach.

Outreach Efforts

OUT1. How has CDOT involved the public and other project stakeholders in the decision making process?

CDOT has conducted continuous public involvement on the I-70 East project for more than 11 years, including door-to-door outreach and public and neighborhood meetings in the most directly impacted neighborhoods. As part of its outreach efforts, CDOT convened a committee of community and stakeholder representatives in 2009 after publication of the 2008 Draft EIS. This group, the Preferred Alternative Collaborative Team (PACT), met regularly over the course of one year

to help identify a preferred alternative. The information gathered during the outreach process has helped the project team refine the project alternatives. Stakeholder involvement will continue through final design and construction.

Some of the meetings, such as the Community Leaders meeting, are intended to be informal. Public meetings held by the I-70 East project team are held in the evenings with notices sent to the public and stakeholders two weeks prior to the meeting. CDOT has used many different public outreach techniques to invite the public to participate in the meetings. These techniques include, but are not limited to, email blasts, mailers, flyers, door-to-door canvassing, phone invitation, and a neighborhood informational kiosk.

To encourage public participation and to make the meetings accessible for the general public, all public meetings have been held at ADA-accessible locations in nearby neighborhoods including, but not limited to, Elyria and Swansea, Commerce City, Aurora, and Northeast Park Hill. Food, childcare, and Spanish translation also have been provided at all of CDOT's public meetings.

Comments received during public outreach efforts were considered by CDOT and were incorporated in the decision making process as appropriate. These changes include, but are not limited to, refinements to the mitigation commitments, updating the air quality analysis, keeping the Steele Street/Vasquez Boulevard interchange open, and coordinating with Denver on drainage solutions.

Please refer to Chapter 10, Community Outreach, of the Final EIS for details about the project's outreach efforts to the public and stakeholders.

OUT2. How are public meeting notes and materials made accessible to the public and other interested parties?

I-70 East project-specific public meetings are documented and the meeting notes from these meetings are available on the project website (http://www.i-70east.com/) and were available as hard copies upon request. Handout materials from meetings are translated into Spanish and translators are available at every meeting. Official public hearings on the 2008 Draft EIS and Supplemental Draft EIS included transcripts, which also are available on the project website. This documentation has been used to help inform the NEPA process.

OUT3. How did CDOT ensure the Spanish-speaking community was involved in the process and had access to project materials?

Spanish translators have been available throughout the process at every public meeting and at the project office during the Supplemental Draft EIS public comment period. The Executive Summary for the Supplemental Draft EIS and the Final EIS are published in both English and Spanish. The materials on the English website are translated to Spanish on a regular basis and are included on the Spanish version of the website (http://www.i-70east.com/index-es.html). All printed and electronic materials distributed to the public—including mailers, flyers, emails, newsletters, and posters—are bilingual in English and Spanish. Door-to-door outreach in the impacted communities also has been conducted with Spanish-speaking team members.

Alternatives Analysis

ALT1. Why can't CDOT select an alternative that has no impacts to the surrounding environment?

In NEPA, there is typically a No-Action Alternative that has no impacts other than routine maintenance activities. The I-70 viaduct needs to be replaced because of its deteriorating structural conditions. Therefore, the No-Action Alternative for the I-70 East project cannot be a true "No-Action Alternative" due to safety issues. The No-Action Alternative replaces the viaduct, but does not add capacity in terms of additional lanes. However, this alternative does require adding width to the replaced structure. All alternatives that are under consideration, including the No-Action Alternative, expand the footprint of the roadway to meet current design and safety standards. See Chapter 3, Summary of Project Alternatives, of the Final EIS for more information on the alternatives.

ALT2. Are alternatives being considered that would remove I-70 East from its current alignment?

More than 90 alternatives have been considered during the EIS process, including alternatives that realign and reroute I-70, an alternative to avoid the environmental justice community of Elyria and Swansea, and an alternative that used local networks. One alternative that would have realigned a portion of the highway was advanced as an alternative in the

2008 Draft EIS, but was later eliminated through the public involvement process and because it was clear that the alternative did not meet the purpose and need of the project. Other alternatives that move the highway away from the current alignment were evaluated and found not to be reasonable alternatives. All alternatives currently being evaluated are located on the current alignment of I-70. See Chapter 3, Summary of Project Alternatives, of the Final EIS for more information on the alternatives development and analysis process.

ALT3. Was the I-270/I-76 Reroute Alternative considered, and will CDOT perform a Supplemental Draft EIS on the Reroute Alternative?

The I-270/I-76 Reroute Alternative was evaluated and eliminated in the early stages of the 2008 Draft EIS alternatives analysis process because it did not meet the project's purpose and need. Elimination of the alternative was reaffirmed in Section 3.5 of the 2014 Supplemental Draft EIS after additional analysis was performed because it does not meet the project's purpose to implement a transportation solution that improves safety, access, and mobility, and it does not address congestion on I-70. As discussed in Section 3.9 of the Final EIS, it is not a reasonable alternative because:

- Rerouting I-70 while leaving 46th Avenue at its current location encourages highway users to use 46th Avenue to reach their destinations rather than staying on I-70. Because of this, there will be a substantial increase in traffic volumes on 46th Avenue, which introduces safety, access, and mobility issues in the surrounding neighborhoods and also creates a barrier for bicyclists and pedestrians moving through the community.
- Based on the traffic analysis, traffic volumes forecasted for 2035 on 46th Avenue if I-70 was to be rerouted will be 10 to 20 times higher (more than 50,000 vehicles per day) than the traffic forecasted for 46th Avenue with the alternatives that leave the highway at its current location.
- Rerouting I-70 also will force delivery trucks and other large vehicles to use 46th Avenue frequently to reach the industrial areas and businesses located near the existing I-70.
- There would be an increase in out-of-direction travel, causing mobility issues. Of the traffic heading west on I-70, approximately 50 percent continues past I-25, staying on I-70. The Reroute

Alternative adds two miles of out-of-direction travel for these vehicles. Thirty-five percent of the traffic heading west on I-70 exits to southbound I-25. The Reroute Alternative adds four miles of out-of-direction travel for these vehicles, resulting in increased travel times.

- There will no longer be multiple east-west highway route choices in the area. The multiple route choices are beneficial for emergency access.
- This alternative requires more than 12 miles of major highway widening along I-270 and I-76. This increases the project construction cost to approximately \$3.5 billion to \$4 billion, which is twice as much as existing alignment alternatives.
- Many stakeholders—including Commerce City, Adams County, the North Area Transportation Alliance, and the Colorado Motor Carriers Association—have expressed continued opposition to this alternative.

Because it has been determined that the I-270/I-76 Reroute Alternative is not reasonable, an additional Supplemental Draft EIS to analyze the impacts for this alternative in more detail is not necessary. To see more details on the analysis performed on the I-270/I-76 Reroute Alternative, please see Attachment C, *Alternatives Analysis Technical Report Addendum*.

ALT4. Is the Revised Viaduct Alternative still being considered in the Final EIS?

The Revised Viaduct Alternative is a reasonable alternative and is considered and evaluated in the Final EIS. However, the Partial Cover Lowered Alternative with Managed Lanes has been identified as the Preferred Alternative. It provides more opportunities for mitigation in the Elyria and Swansea neighborhood and is more widely supported by the community and various stakeholders.

Impacts and Mitigation Measures

IMP1. What plans does CDOT have to offset the project's impacts?

Many of the mitigation measures CDOT is committing to include are typical mitigation measures that would be part of any project. One example is Best Management Practices (BMPs), which are effective, feasible (including technological, economic, and institutional considerations) conservation practices and land and water management measures that avoid or minimize adverse impacts to natural and cultural resources. BMPs may include schedules for activities, prohibitions, maintenance guidelines, and other management practices. Physical BMPs may include items such as hay bales for erosion control or silt fencing.

Additionally, many of the resources evaluated involve regulatory items or procedures that need to be followed, and may include mitigation requirements. Typical BMPs and regulatory items are included in the estimate to construct the project, and are not called out separately unless there is specific reason for doing so. The majority of these items are captured within the specifications/construction plans for the project.

Examples of typical mitigation measures and standard BMPs and regulatory items to be provided include (note this is not an all-inclusive list):

- Compensate any person(s) whose property needs to be acquired for the Preferred Alternative according to the U.S. Constitution and the Uniform Relocation Assistance and Real Property Acquisition Policies Act (Uniform Act) of 1970, as amended.
- Follow the Programmatic Agreement with the State Historic Preservation Office (SHPO) for mitigation commitments to historic resources.
- Construct noise walls, as required, to minimize noise impacts for post-construction conditions.
- Conduct preconstruction paleontological surveys and continuous paleontological monitoring during all phases of construction.
- Return all parks and trail crossings to their pre-construction state, and maintain trail access during construction.

- Mitigate permanent impacts to Section 6(f) properties (certain public recreation and outdoor properties) in accordance with Section 6(f)(3) of the Land and Water Conservation Fund (LWCF) Act.
- Cover, wet, compact, or use chemical stabilization binding agents to control dust and excavated materials at construction sites.
- Use wind barriers and wind screens to prevent spreading of dust from the site.
- Cover all dump trucks leaving sites to prevent dirt from spilling onto streets.
- Prohibit unnecessary idling of construction equipment.
- Locate construction staging areas as far away as possible from residential uses.
- Comply with Senate Bill 40 (state wildlife and habitat protection),
 CDOT Impacted Black-Tailed Prairie Dog Policy, and CDOT
 Standard Specifications for protection of migratory birds.
- Mitigate unavoidable, permanent wetland impacts at a 1:1 ratio in a wetland mitigation bank in the South Platte River watershed.
- Return wetlands temporarily impacted to pre-construction conditions.
- Use best management practices for groundwater dewatering, treatment, and disposal during the construction process.
- Implement standard construction measures for stormwater erosion control.
- Investigate ways to maintain safe and efficient connections
 through the neighborhood during construction for all modes of
 transportation. This will mean active communication to the residents
 so that they are aware of temporary street closures and detours. It
 could also include working with RTD to minimize disruptions to
 service areas and schedules.

Comments received during public outreach efforts were considered by CDOT and reasonable and feasible mitigation ideas were incorporated in the project as appropriate. In response, the project team has developed additional mitigation measures beyond those required or normally

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provided in Colorado to lessen the adverse impacts in the project study area. Any mitigation measures included in the Record of Decision for the project must and will be completed.

- Provide a covered segment over I-70, up to 1,000 feet long, where it will pass below grade through the Elyria and Swansea Neighborhood, including an urban landscape on top.
- Provide for a base level of landscaping on the highway cover necessary to provide an active community space for surrounding residents and local neighborhoods, support social and pedestrian connections in the Elyria and Swansea Neighborhood, and provide new space for the Swansea Elementary School.
- Provide funding to Community Resource Housing Development Corporation (CRHDC), which they will use to assist residential and business displacees with financial counseling and procurement of financing for replacement property and securing business and residential loans. CDOT has already provided funding to CRHDC as early mitigation.
- To reduce impacts from dust and noise during construction, for homes between 45th and 47th Avenues, from Brighton Boulevard to Colorado Boulevard:
 - Provide interior storm windows
 - Provide two portable or window-mounted air conditioning units with air filtration and assistance to pay for the potential additional utility costs during construction
- Provide \$2 million to replace some low-income housing units acquired in the Elyria and Swansea Neighborhood through existing available programs.
- Facilitate opportunities to promote hiring individuals from the communities, such as job fairs with contractors. Other areas that CDOT is researching include investing funds in a local workforce development program aimed at job readiness training prior to construction and submitting an application for the US DOT pilot program to execute geographic-based hiring preferences for the I-70 East project.
- Contribute to existing programs that facilitate access to fresh food.

- Provide a robust and context-sensitive communications and outreach plan throughout construction to ensure residents are kept informed.
- Redesign and reconstruct the Swansea Elementary School playground, including building a playground in a temporary location during construction and rebuilding school parking facilities. Other mitigation measures for the school include:
 - Install new windows, doors, and a new heating and ventilation system (HVAC).
 - Build two additional classrooms.
- Collect representative soil samples of three or four recently cleaned-up residential properties pre-, during, and post-construction to test for lead and arsenic to ensure that the properties aren't re-contaminated due to construction activities. Require contractor to implement standard dust control measures (specifically, for PM10), like watering, erosion control blankets, or reseeding, as a condition for conducting work. In addition, continuous PM10 monitors will be placed along portions of the project corridor where active construction is under way. These monitors will have "alert levels" to give early notice to onsite construction workers if there are high dust readings so they can address the problem immediately.
- Provide funding and participate in a documentary covering the history of I-70 East and its relationship to the Elyria and Swansea and Globeville neighborhoods. CDOT has already completed this task as early mitigation. This documentary is available on the project website at www.I-70east.com.

For more detail on and the full list of mitigation measures, refer to Section 5.23, Summary of Project Impacts and Mitigations, of the Final EIS.

IMP2. How will water from heavy weather events be conveyed and treated in the lowered section?

Project design for the Partial Covered Lowered Alternative provides capture and conveyance for the 1-percent annual chance (100-year) storm event and substantially reduces the risk of flooding north of I-70, compared to the existing conditions. An onsite drainage system will capture stormwater from the highway and an offsite drainage system will capture stormwater from the surrounding neighborhoods. Prior

to discharging to the receiving stream, the onsite drainage system will discharge to a water quality pond to provide water quality treatment. The outlets of the ponds are smaller than the inlets of the ponds, so runoff is temporarily stored in the ponds and releases over a period of a few days. During this time (CDOT requires a minimum drain time of 40 hours), sediment settles out of the runoff and is stored in the ponds. The runoff, with reduced sediments, discharges to the South Platte River. Permanent water quality BMPs are included in the design for these systems.

Denver is in the planning stages of its separate Two Basin Drainage Project. Depending on the timing of Denver's construction of the Two Basin Drainage Project, it could allow for the outflow of the I-70 East offsite system to be modified, reducing I-70 East impacts for the Preferred Alternative.

IMP3. How will the highway traffic noise be minimized in the adjacent neighborhoods after construction?

Noise impacts and mitigation measures were analyzed in accordance with CDOT's *Noise Analysis and Abatement Guidelines* (2015). Thorough analysis was conducted for each neighborhood and each alternative, including the noise reduction associated with the lowered highway and cover in the Partial Cover Lowered Alternative. Mitigation analyzed optimal noise wall placement and height for all impacted receptors. Analysis then determined if the optimal noise walls were feasible and reasonable per CDOT's standards. The Final EIS provides details and locations of sound walls that are found to be feasible and warranted. For more information regarding noise analysis and the proposed mitigation measures, see Section 5.12, Noise, of the Final EIS.

IMP4. How will construction impacts to Swansea Elementary School be mitigated?

CDOT has been working with DPS to develop construction mitigation measures for Swansea Elementary School. An alternate location for the school will not be implemented during the construction period.

Mitigation measures for the school include providing a new HVAC system, doors, and windows to reduce the dust and noise impacts to the school and its users, specifically during the roadway construction period. CDOT also will pay for the construction of two new classrooms. Providing additional classrooms prior to highway construction will help

mitigate some impacts by providing offsetting benefit to the community to enhance the overall quality of the school beyond the construction period. These upgrades will be completed before the construction starts.

CDOT has been coordinating with DPS and Swansea Elementary School's principal throughout the project to identify the school's needs and redesign the school site. The school playground will be temporarily reconfigured to move it away from the construction zone, with ultimate redesign of the school site included in the final design.

Finally, continuous PM10 air quality monitoring will be conducted in the area during construction to evaluate for any potential temporary increases in PM10 levels during construction. This system will alert contractors when increased construction mitigation measures are needed.

IMP5. How is CDOT preserving the impacted historic properties within the study area?

CDOT and FHWA recognize the significance of the historic resources within the project area. However, to meet the purpose and need of the project, historic resources will be adversely impacted. FHWA and CDOT are working closely with the State Historic Preservation Office (SHPO) and consulting parties to minimize potential effects and institute appropriate mitigation.

A draft Programmatic Agreement that provides a process to agree on mitigation of adverse effects and reevaluate eligibility and effects to historic properties, as appropriate, has been developed and is in review with SHPO and the consulting parties. The Programmatic Agreement also includes examples of mitigation measures that could be implemented. The Programmatic Agreement will be executed prior to the ROD and will be included as an attachment.

See Section 5.6, Historic Preservation, of the Final EIS for more information about the impacts to historic properties and the associated mitigation measures.

IMP6. How will CDOT handle hazardous materials identified and/or encountered within the project area?

CDOT will conduct appropriate surveys for asbestos, lead-based paint, and universal wastes prior to demolition of any building structures. If these materials are encountered, they will be removed in accordance with applicable regulations and guidelines.

If asbestos-containing materials are encountered, including buried utilities, CDOT will follow CDOT Specification 250.07, Asbestos-Containing Material Management, and CDOT Asbestos-Contaminated Soil Management Standard Operating Procedure. Additionally, depending on the type of contamination, this material will be cleaned up in accordance with either Section 5.5 of the Solid Waste Regulations, or Regulation No. 8 of the Air Quality Control Commission Regulations.

The Colorado Department of Labor and Employment, Division of Oil and Public Safety, regulates petroleum products and chemical USTs and certain petroleum-containing above-ground storage tanks (ASTs). Releases must be reported to the Division of Oil and Public Safety, and investigation and cleanup must be implemented, as required. Most USTs have had a spill or leak at some point in their life cycle. Small leaks may not be identified until the UST is taken out of service and formally closed.

Groundwater and soil sampling have been performed as part of the hazardous materials analysis for the EIS and the results are available in Section 5.18. Hazardous Materials, of the Final EIS.

Additionally, CDOT commits to collect representative soil samples of three or four recently cleaned-up residential properties pre-, during, and post-construction to test for lead and arsenic to ensure that the properties aren't re-contaminated due to construction activities. Any hazardous materials that have been exposed during construction will be identified and treated. This commitment was generated due in large part to comments received during the Supplemental Draft EIS regarding concerns with arsenic and lead.

Section 5.18, Hazardous Materials, of the Final EIS identifies various mitigation measures that will be implemented during construction to protect community and worker health and safety, as well as measures to manage and prevent the spread of contamination, if present.

IMP7. How is CDOT planning to minimize dust during construction?

Dust suppression measures (for example, stabilizing and covering loads of soil and debris during transport and storage, watering disturbed areas, and/or stabilizing and revegetating exposed areas after construction) will be implemented to control dust impacts.

Additionally, to reduce impacts from dust during construction and minimize the need for window ventilation, for homes between 45th and 47th Avenues, from Brighton Boulevard to Colorado Boulevard:

- Provide interior storm windows
- Provide two portable or window-mounted air conditioning units with air filtration and assistance to pay for the potential additional utility costs during construction

IMP8. How will noise be controlled and minimized during construction?

Measures will be taken to minimize noise during construction. Construction noise mitigation measures can be found in the FHWA's *Highway Construction Noise Handbook*. CDOT will require the contractor to use BMPs to reduce noise during construction. Additionally, to reduce impacts from noise during construction and minimize the need for window ventilation, for homes between 45th and 47th Avenues, from Brighton Boulevard to Colorado Boulevard:

- Provide interior storm windows
- Provide two portable or window-mounted air conditioning units with air filtration and assistance to pay for the potential additional utility costs during construction

This project will abide by the appropriate city codes as they pertain to construction noise. If noise levels during construction are expected to exceed the limits from the city codes, the contractor must obtain the necessary ordinance variance which typically includes additional mitigation measures. See the Final EIS, Attachment K, *Traffic Noise Technical Report*, under Section 6.4, Construction Noise, for further information.

In the vicinity of Swansea Elementary School, construction noise will be reduced to the maximum extent possible during school hours. If possible, construction should take place during times when school is not in session. If this is not possible, high construction noise activities should take place during non-school hours. Temporary noise shielding also could be used around the school playground and other outdoor areas of frequent use.

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Preferred Alternative

PA1. What are the benefits of the highway cover?

Incorporation of the highway cover will help reconnect the surrounding neighborhoods by providing easy and safe connections between these communities for all users, especially pedestrians and bicyclists. The inclusion of the highway cover with an urban landscape and a community space helps achieve some broader community goals of livability, quality schools, and safe streets along with supporting the existing communities along the corridor. In addition, the highway cover reduces noise impacts in adjacent areas. The cover will directly contribute to improved air quality, resulting in PM10 concentrations that are lower at Swansea Elementary School and the surrounding area than they would be in the future without the cover (No-Action Alternative). Additionally, the cover will indirectly improve neighborhood conditions by encouraging walking and bicycling for short trips to local destinations.

PA2. Why was the cover provided as part of the Preferred Alternative?

The Partial Cover Lowered Alternative was developed in response to the community's concerns to reconnect the Elyria and Swansea Neighborhood by removing the existing viaduct or the potential for a newly constructed viaduct, and placing the highway below ground level. By placing the highway below grade in this area, the visual barrier created by the existing viaduct will be eliminated. The 900 foot cover over the lowered section of I-70 will have a park or urban landscape on it that can draw in residents from both the north side and the south side of the highway, creating a seamless connection across the highway and providing additional connectivity within the neighborhood. It will be located between Clayton Street and Columbine Street and will not exceed 1,000 feet in length due to ventilation requirements mandated in fire and safety standards.

The cover for the highway was developed to mitigate the adverse impacts to the Elyria and Swansea Neighborhood and to restore and enhance neighborhood cohesion, which was disrupted decades ago by the original I-70 construction in the 1960s. The highway cover is intended to serve as an active community space for the surrounding residents and local neighborhoods, while also providing mitigation for Swansea Elementary School. To provide a seamless connection between the

highway cover and the school and a safe environment for students to use the cover facilities, 46th Avenue on the north side of the highway will be discontinued between Clayton Street and Columbine Street.

The landscaped cover also supports social connections in the Elyria and Swansea Neighborhood by creating a place where residents and visitors can gather and interact. The amenities and design in this space—such as playgrounds and sports fields— will be based on community input and needs.

PA3. Who will maintain the highway cover?

CDOT is responsible for the maintenance of the structure of the cover. Maintenance of the features and landscaping on the cover has not been determined at this time. CDOT is working with Denver and DPS to develop agreements for shared use on the cover and long-term operations and maintenance of the cover. The maintenance commitment plan will be developed and these agreements will be finalized before construction begins.

PA4. What features will be included in the cover design?

The cover is intended to be a shared space between the surrounding community and Swansea Elementary School. The landscaped cover also supports social connections in the Elyria and Swansea Neighborhood by creating a place where residents and visitors can gather and interact. The amenities and design in this space—such as playgrounds and sports fields—will be based on community input and needs. See Attachment P, *Cover Planning Efforts*, of the Final EIS for more information regarding cover planning.

PA5. What will lighting be like under the cover?

The lighting of the covered section will be designed to meet fire and safety requirements, as well as to avoid the "black hole effect," which was a major issue with the old I-70 Stapleton tunnels. The covered area of the highway will be well lit by using the latest lighting technologies to enhance drivers' safety and operations on the highway.



This photo from the Twin Tunnels on I-70 outside of Idaho Springs, Colorado is an example of latest lighting technologies (on left) vs. old standards of lighting.

PA6. Will the Steele Street/Vasquez Boulevard interchange be closed with the Preferred Alternative?

As identified in the Final EIS, the Steele Street/Vasquez Boulevard interchange will remain open as part of the Preferred Alternative design in response to the comments received during the Supplemental Draft EIS. Highway access would be provided through a split-diamond interchange at Steele Street/Vasquez Boulevard and Colorado Boulevard with slip ramps. The slip ramps allow for full movement at the interchange while minimizing traffic in the neighborhood and the footprint of the highway at the Steele Street/Vasquez Boulevard interchange. See Chapter 3, Summary of Project Alternatives, of the Final EIS for more information.

PA7. Why was the Managed Lanes Option identified as the preferred operational option?

The Managed Lanes Option is identified as the Operational Option of the Preferred Alternative because of its long-term operational flexibility and mobility benefits. Managed lanes provide drivers with flexibility by allowing them to pay a fee to bypass congestion in general-purpose lanes, improving reliability in travel times. It also allows CDOT to manage congestion over the long term, reducing the need for future expansion. The Managed Lanes Option also has a higher throughput potential, meaning it accommodates more people at a given time. This option accommodates express buses, vanpools, and other high-occupancy vehicles, providing increased service to those riders. This option also promotes the use of carpools to avoid congestion.

PA8. Does the Preferred Alternative include a second highway cover?

A second cover is not included as part of the Preferred Alternative. However, to accommodate Denver's interest in constructing a second cover in the future, the Preferred Alternative includes an overall approach to design and construction that would not preclude the construction of a second cover over the highway from west of the Steele Street/Vasquez Boulevard interchange to east of Cook Street. If a second cover is pursued by others in the future, air quality would need to be analyzed.

PA9. Does the Preferred Alternative reduce north-south connectivity?

The following north/south connections from Brighton Boulevard to Quebec Street are included, maintained, modified, or eliminated based on the analysis and continued coordination:

- Brighton Boulevard: vehicular connection under I-70 remains
- York Street: vehicular connection across I-70 is maintained as a one-way street
- Josephine Street: vehicular connection across I-70 is maintained as a one-way street
- Columbine Street: vehicular connection across I-70 is maintained as a two-way street
- Elizabeth Street: direct vehicular connection south of I-70 does not currently exist; Elizabeth Street between 47th Avenue and 46th Avenue North will be vacated to accommodate the school improvements
- Thompson Court: vehicular connection to 46th Avenue is maintained; access across I-70 does not currently exist
- Clayton Street: vehicular connection across I-70 is maintained as a two-way street
- Fillmore Street: vehicular connection across I-70 is added as a two-way street
- Milwaukee Street: vehicular connection to 46th Avenue is maintained; access across I-70 does not currently exist

- Steele Street/Vasquez Boulevard: vehicular connection across I-70 is maintained as a two-way street
- Cook Street: two-way vehicular connection across I-70 is added
- Madison Street: vehicular connection to 46th Avenue South is maintained; access to 46th Avenue must be made via the proposed Monroe Street one block east; access across I-70 does not currently exist
- Monroe Street: two-way vehicular connection across I-70 is added; new roadway is extended north and south to replace the eliminated Garfield Street connection
- Garfield Street: connection across I-70 is eliminated and replaced by the new Monroe Street connection
- Colorado Boulevard: vehicular connection over I-70 remains
- Dahlia Street: vehicular connection under I-70 remains
- Holly Street: vehicular connection under I-70 remains
- Monaco Street: vehicular connection under I-70 remains
- Quebec Street: vehicular connection under I-70 remains

For more information on the north/south connections that are proposed as part of the Preferred Alternative, please see Chapter 3, Summary of Project Alternatives, in the Final EIS.

Air Quality and Health

AQ1. Was a Health Impact Assessment performed for the I-70 East Final EIS?

Based on public comments, much of the concern for health relates to the air quality surrounding the highways. A health study (health impact assessment or health risk assessment) is not required by NEPA or the Clean Air Act and therefore it has not been performed for this project. The current health status of the affected communities has been thoroughly discussed in the DEH's Health Impact Assessment (September 2014). The Final EIS adds to the information discussed in the DEH study by showing how air quality is likely to change in the future under different project alternatives. The analyses conducted for the Final

EIS show that EPA's air quality standards for CO and PM10 will be met, PM10 levels will be better at Swansea Elementary School with the project than under the No-Action Alternative and MSATs will drop by 70 to 90percent regardless of which alternative is chosen. Potential impacts from the I-70 redevelopment project, including effects of each alternative on the ability to meet the health-based NAAQS, and on levels of MSATs, are discussed in detail in Section 5.20, Human Health Conditions, in the Final EIS.

As seen in the emissions inventories for NAAQS pollutants and MSATs, the difference between the alternatives (including the No-Action Alternative) in emissions is around 2 to 4 percent or less. See Attachment J, Air Quality Technical Report. Further, the emissions (and, therefore, likely concentrations) associated with I-70 East are substantially declining because of improved mobility, reduced congestion, and cleaner vehicle emission standards. For example, the MSAT emissions estimates prepared by APCD show that diesel particulate matter emissions are predicted to drop from 749 pounds per day in 2010 to 48 pounds per day (No-Action Alternative) or 49 pounds per day (Partial Cover Lowered with Managed Lanes) in 2035. Benzene emissions are predicted to drop from 133 pounds per day in 2010 to 26 pounds per day (No-Action Alternative) or 27 pounds per day (Partial Cover Lowered with Managed Lanes) in 2035. The other MSATs emissions will have similar reductions. See Attachment J, Air Quality Technical Report at Section 7.4. All of these emissions levels incorporate predicted increases in VMT in the corridor. Thus, a health impacts assessment would, at most, show very minor differences between alternatives with much lower impacts than historic or current levels in terms of air quality impacts. This would not affect choices among the reasonable alternatives.

AQ2. Why were additional transportation-related pollutants, including fine particulates (PM2.5) and oxides of nitrogen (NO2), not examined at the same level of detail given to carbon monoxide (CO) and coarse particulates (PM10)?

The Air Quality protocols (available in Attachment J of the Final EIS, *Air Quality Technical Report*, Appendix A) were developed through interagency coordination between CDOT, the FHWA, the CDPHE, and the EPA. All agencies agreed to the protocols, which did not include PM2.5 or NOx modeling.

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PM2.5 and NO2 were not modeled for roadside concentrations in the Final EIS because they are not pollutants of concern in the Denver area or the project area at the present time or for the foreseeable future. The Denver area has never violated the NAAQS for PM2.5 and is not in imminent danger of doing so based on current monitoring data and predicted trends. The current sixth-highest 24-hour value (which is the value used to determine compliance per EPA's regulation) for PM2.5 at CDPHE's I-25/8th Avenue monitoring site (which has higher ADT than the current I-70 East project area) is 30 μ g/m3, compared to the standard of 35 μ g/m3. Therefore, no hotspot modeling for PM2.5 is required. With regard to NO2, the EPA conformity regulations do not require hotspot modeling for NO2. See 40 C.F.R. Section 93.116.

PM2.5 and NO2 were examined through emissions inventories. There is very little variation in emissions between the Build Alternatives and the No-Action Alternative due to improved mobility, reduced congestion, and cleaner vehicle standards.

AQ3. Will the highway improvements cause an increase in air pollution for local residents or Swansea Elementary School?

The MSAT and NAAQS air quality analysis performed for the Final EIS shows that overall emissions will decrease in the future because of improved mobility, reduced congestion, and cleaner vehicle emission standards. For MSATs, the analysis showed that the I-70 East project will have a minimal effect on annual emissions within the study area (see Exhibit 5.10-21 of the Final EIS), with the various alternatives showing a range of annual MSAT emissions from 2.1 percent to 3.8 percent above the No-Action Alternative in the design year of 2035. The overall trend in MSAT emissions is clearly downward with all alternatives showing an approximately eight- to nine-fold decrease from current rates by 2035 (Exhibit 5.10-21 of the Final EIS).

Throughout the NEPA process, CDOT and FHWA have consulted extensively with the EPA and CDPHE on the approach and methods for the air quality analyses. This consultation has resulted in agreement on the analysis methodologies and the results of these analyses. The roadside (hotspot) CO and PM10 analyses used the current traffic estimates and emissions and pollutant dispersion models, and were reviewed by the EPA. The CO hotspot analysis showed that all alternatives will result in CO levels well below the NAAQS. The PM10 analysis showed that all alternatives will result in levels at or below the NAAQS for this pollutant. It is also worth noting that both analyses were

conducted at the worst-case scenario locations within the project study area, ensuring that air quality conditions in other areas will be less than those resulting from the hotspot analyses.

Additionally, modeling receptors were placed at Swansea Elementary School for the PM10 hotspot analysis, with the results presented in Exhibit 5.10-13 of the Final EIS to show that all of the locations modeled would remain well below the health-based NAAQS for PM10. Air monitoring will be conducted during construction activities to ensure that air quality at the school does not reach dangerous levels.

AQ4. Will exposure to highway air pollution result in adverse health conditions?

Current research states that exposure to highway air pollution can result in adverse health conditions; however, it is difficult to determine the extent the emissions from I-70 would affect the surrounding community. NAAQS limits set by EPA, protect human health. The modeled air quality values for the I-70 East project are below the NAAQS and demonstrate that there is no exceedance or impact from the project based on EPA's health-based standards for these pollutants. Therefore, there are no projected impacts from the project related to pollutants covered by the NAAQS.

The Health Effects Institute Special Report #16, Mobile-Source Air Toxics: A Critical Review of the Literature on Exposure and Health Effects, states the cancer health effects attributable to MSATs are difficult to discern because the majority of quantitative assessments are derived from study groups of workers with high concentration exposures and because some cancer potency estimates are derived from animal models. Exposure to many MSATs comes from sources other than vehicles, and identifying effects in community studies is challenging because of low ambient concentrations, exposures to multiple possible toxicants, and other confounding factors.

In January 2010, the Health Effects Institute released Special Report #17, investigating the health effects of traffic-related air pollution. The researchers felt that there was "sufficient" evidence for linking asthma to traffic related pollution. Evidence was "suggestive but not sufficient" for other detrimental health outcomes such as cardiovascular mortality. Study authors also noted that past epidemiological studies may not provide an appropriate assessment of future health associations because vehicle emissions are decreasing over time.

Finally, in 2011, three studies were published by the Health Effects Institute evaluating the potential for MSAT hot spots. In general, the authors confirmed that while highways are a source of air toxics, they were unable to find that highways were the only source of these pollutants. They determined that near-road exposures often were no different or no higher than background (or ambient) levels of exposure and, hence, no true hot spots were identified. These reports (Report Numbers 156, 158, and 160) are available from the Health Effects Institute's website: http://pubs.healtheffects.org/index.php.

Additionally, CDOT notes that while the incidence of some health effects (such as asthma, autism, and attention-deficit/hyperactivity disorder) in the U.S. population appears to have been increasing, motor vehicle emissions have declined. This decline in MSAT emissions is documented in Figure 13 of Attachment J, *Air Quality Technical Report*, of the Final EIS and for other pollutants at epa.gov/ttn/chief/trends/. This negative correlation between emissions trends and health effects trends illustrates the complexity of the issues. Health Risk Assessments that have been conducted for highways show health risks well below EPA's acceptable risk factors. For example the conclusion from the South Mountain Freeway Health Risk Contributions from Highway Projects found: "the MSAT risk estimates in the studies summarized above are correct, it means that the incremental risk of cancer from breathing air near a major roadway is several hundred times lower than the risk of a fatal accident from using a major roadway."

The EPA's National Emission for Hazardous Air Pollutants for benzene emissions is based on a risk level of 100 cases of cancer per million. Meanwhile, the EPA's 2007 rule covering vehicles and fuels is designed to a risk level of approximately 5 cases of cancer in a million; 20 times less than the standard for the pollutant in general.

Also see Section 5.20, Human Health Conditions, of the Final EIS for project-specific information on the topic. AQ2 and AQ3 have information on declining emissions.

AQ5. What will air quality be like in and near the park planned for the highway cover in the Partial Cover Lowered Alternative, as well as inside the covered highway section itself?

Air quality around the cover was examined in the I-70/I-25 PM10 hotspot analysis, utilizing state-of-the-art modeling software to estimate the pollutant concentrations in the area. This analysis showed that all of

the areas around Swansea Elementary School and the cover were well below the ambient air quality standards for PM10. Additionally, Exhibit 5.10-13 of the Final EIS shows that modeled PM10 concentrations at Swansea Elementary School will be lower with the Partial Cover Lowered Alternative than with the No-Action Alternative or the Revised Viaduct Alternative, as a result of the cover adjacent to the school.

With regard to air quality within the covered highway section, the cover was designed to be short enough not to require artificial ventilation during normal operation. As the two directions will be separated by a full-height wall, the action of cars moving through each side of the covered section will keep air moving through so that pollutants do not accumulate to unhealthy levels. According to a fire safety and ventilation report prepared for the project (Appendix E to the *Air Quality Technical Report* of the 2014 Supplemental Draft EIS), traffic would have to be at a complete stand still for 27 minutes before the level of pollutants would rise to the point of requiring ventilation. In such a situation, or in case of a fire or other accident that could cause unhealthy air quality under the cover, an emergency ventilation system will be provided to clear the air and keep it safe for people inside. The design of the cover includes jet fans that will help move the air through the covered portion of the highway, when necessary.

With regard to air quality near the openings of the covered highway section, studies have shown that pollutant concentrations dissipate rapidly with distance from the tunnel openings. See the *Air Quality Technical Report*, Attachment J to the Final EIS for more information.

AQ6. Will the Preferred Alternative worsen the air quality in the project area?

By improving mobility and reducing congestion through increased capacity and reduced travel times along with the closure of the Pilot Travel Center truck stop as a result of the project, the Preferred Alternative is anticipated to generally improve air quality in the area compared to the No-Action Alternative. As seen in the emissions inventories for NAAQS pollutants and MSATs, the difference between the alternatives (including the No-Action Alternative) in emissions is around 2-4 percent or less, even though VMT will increase. See the *Air Quality Technical Report*, Attachment J to the Final EIS for more information.

In the I-70/I-25 PM10 hotspot analysis, for example, the modeled PM10 concentration for the Preferred Alternative is 57 $\mu g/m3$, whereas the No-Action Alternative concentration is 62 $\mu g/m3$. Nine of the 10 receptors at Swansea Elementary School show PM10 concentrations that are 10 $\mu g/m3$ lower for the Preferred Alternative than for the No-Action Alternative, with the same concentration between the two alternatives for the remaining receptor.

The design values for all alternatives at the I-25 hotspot and I-225 hotspot locations are equal to or below the 24-hour PM10 NAAQS of 150 μ g/m3. The greatest difference between the No-Action Alternative and a Build Alternative occurs at the I-225 hotspot for the Revised Viaduct and Partial Covered Lowered Alternatives with Managed Lanes Option. These alternatives show increases of as much as 57 percent between modeled concentrations, but still below the NAAQS.

AQ7. How does CDOT plan to monitor the air quality in the adjacent neighborhoods and near Swansea Elementary School before, during, and after construction activities?

Prior to beginning the construction phase, the contractor will be required to produce a Fugitive Dust Control Plan for the project, which must be approved by the CDPHE's Air Pollution Control Division (APCD) as part of the air permitting process. The plan will be reviewed by APCD staff to ensure that BMPs are stipulated for the control of airborne dust from construction activities. Adherence to the plan during construction activities will minimize the effects of dust on surrounding communities.

The construction project team also will establish a Construction Air Quality Monitoring Plan, which will outline the specific monitoring needs, equipment, and processes used to measure, maintain, and report PM10 data. It will establish data capture and public data reporting protocols. The plan will include supporting documents that define concentration thresholds for alerting onsite construction management to rising dust levels that they need to implement extra dust suppression BMPs at the target site. A list of BMPs and construction activities will be included in this plan. The plan also will include quality control and action plan items required for EPA and APCD data reporting and equipment calibration and maintenance.

During construction, air monitoring will be conducted to ensure that dust control efforts are successful in preventing violations of air quality standards. The air quality monitoring conducted during construction on the I-70 East project will focus on PM10 monitors in active construction areas along the corridor, as practicable, to monitor hourly PM10 concentrations. The purpose of this temporary monitoring will be to maintain awareness of dust generation from active ground-disturbing processes, such as demolition, excavation, rock crushing, etc.; to help in identifying localized rising dust levels; and to activate a responding BMP Implementation Plan if dust levels attain pre-determined thresholds.

Additionally, as noted in Section 5.18, Hazardous Materials, of the Final EIS, site-specific health and safety and materials management plans will be developed by CDOT to stipulate required response measures if hazardous materials are encountered during construction to ensure protection of worker and public health and safety.

Property Impacts

PROP1. Does the Managed Lanes Option require additional right-of-way acquisition?

The Managed Lanes Option does not require more width or lanes than the General-Purpose Lanes Option west of I-270 (five general-purpose lanes in each direction for the general-purpose lanes option, three general-purpose lanes and two managed lanes in each direction for the managed lanes option). The Managed Lanes and General-Purpose Lanes Options both use the same width for analysis purposes. East of I-270, the Managed Lanes Option is wider than the General-Purpose Lanes Option in the ultimate configuration, because of additional ramps that will provide direct connections from the Managed Lanes to I-270, I-225, and Peña Boulevard.

PROP2. What property impacts will the Preferred Alternative have to the nearby neighborhoods? How will CDOT assist the displaced residents?

The Preferred Alternative will require the acquisition of property that will result in the relocation of 56 residential units and 18 businesses (including one non-profit organization).

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CDOT will notify all impacted owners and renters of the intent to acquire an interest in their property, including providing a written offer of just compensation specifically describing those property interests. A right-of-way specialist will be assigned to each property owner to help them understand and navigate this process.

Residents (renters or owners) will not be required to move unless at least one comparable Decent, Safe, and Sanitary (DSS) replacement unit is available. DSS standards are established by federal regulations and conform to applicable local housing and occupancy codes. CDOT will provide comparable replacement housing that is DSS and within the resident's financial means, before any residents will be required to move. If such comparable replacement housing is not available, the regulations allow the agency to provide a replacement housing payment in excess of the statutory maximum as part of the Last Resort Housing process.

The Fifth Amendment of the U.S. Constitution provides that private property may not be taken for a public use without payment of just compensation. Additionally, the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (Uniform Act) is a federally mandated program that applies to all acquisitions of real property or displacements of persons resulting from federal or federally assisted programs or projects, such as the implementation of these project alternatives. The Uniform Act was created to provide for and ensure that just compensation for government-acquired land is applied "uniformly." CDOT requires Uniform Act compliance on any project for which it has oversight responsibility, regardless of the funding source.

PROP3. Will CDOT replenish the housing stock in the neighborhood to mitigate the acquisition impacts?

To offset the loss of some residential units in the neighborhood, CDOT will provide \$2 million in funding to develop affordable housing units in the Elyria and Swansea Neighborhood through available programs.

PROP4. Will residents in the vicinity of I-70 be provided assistance to move if they choose to move?

The only parties eligible for relocation benefits from CDOT are building occupants who are directly displaced by a CDOT acquisition as a result of this project and who meet the applicable requirements for eligibility. Relocation is not needed or appropriate for other residents because air pollutant concentrations will be below federal health standards and declining over the life of the project. Noise levels will be lowered

through the lowered section of I-70, the cover and sound walls. Moving residents of homes not needed for actual construction would be an expensive measure that would disrupt communities rather than improving them by displacing more people than the bare minimum necessary to safely meet the purpose and need.

PROP5. Will CDOT relocate Swansea Elementary School farther away from I-70 to lessen the impacts from the project?

Swansea Elementary School has been identified as a very important and valuable resource in the Elyria and Swansea Neighborhood. The project team researched the neighborhood to identify another suitable locations for the school. The only available location identified was where the Swansea Recreation Center currently resides. The community expressed opposition to moving the school to the recreation center site because of the adjacent railroad tracks. The decision to keep the school at its current location was made during outreach opportunities conducted to review alternative sites for the school, and surveys of parents at the school during the PACT process.

CDOT developed the Partial Cover Lowered Alternative to keep the school in its current location while minimizing impacts to it. The mitigation for the school redesigns and expands the school grounds and provides upgrades to the school building.

The residents of the Elyria and Swansea neighborhood are in favor of the school remaining at its current location with the Preferred Alternative. DPS also supports this decision.

Environmental Justice Considerations

EJ1. Has CDOT accounted for impacts to the Environmental Justice communities?

CDOT recognizes that the project passes through environmental justice neighborhoods, and so provided an unprecedented level of public involvement tailored to meet the needs of these low-income and minority people to find ways to improve the project, and lessen the impact of the project. The I-70 East project team used a variety of tools to solicit input and involvement from stakeholders that addressed issues of diversity in language, level of literacy, and exposure to media including:

- Opening a project office within the project area
- All public meetings are conveniently located within the project area and accessible by public transportation
- Providing childcare, food, and translations at every public meeting
- Providing notifications and advertisements in both English and Spanish
- Provide announcements in local and regional media and at faithbased organizations
- Using local businesses to cater meetings and provide translation services
- Employing project area residents to lead and staff outreach efforts
- Distributing flyers door-to-door to area residences and businesses
- Providing several methods of contact with the project team including e-mail, telephone, website, postal mail, and walk-ins
- Providing all communication in both English and Spanish

CDOT performed critical analyses that focused on specific impacts in these underserved communities, including some that are mentioned in the 2014 DEH Health Impact Assessment: neighborhood and street connectivity, air quality, access to transit, bicycle and pedestrian facilities, and relocations. To address impacts of the highway project, CDOT has identified mitigation measures above and beyond standard mitigation measures to alleviate the impact on these neighborhoods. See Section 5.3, Environmental Justice, of the Final EIS for more information.

EJ2. Are there any high and adverse impacts to the Environmental Justice community as a result of the project?

The benefits of the project with the alternatives are fairly distributed in the project area. The project has avoided some impacts, minimized others, and mitigated all impacts that could not be avoided or minimized. Without considering the avoidance, minimization, and mitigation measures, the project will have a disproportionately high and adverse impact to the environmental justice communities. However, the I-70 East Project includes many innovative mitigation measures to offset

the impacts to the low-income and minority populations. Some of these mitigation measures include but are not limited to, providing residents close to the highway construction interior storm windows and two free portable or window-mounted air conditioning units with air filtration and assistance for the potential additional utility costs during construction, providing contributions to existing programs that facilitate access to fresh food, providing HVAC system and upgraded doors and windows for the Swansea Elementary School, and providing funding to CRHDC to assist residential and business displacees with financial counseling and procurement of financing for replacement property and securing business and residential loans. After considering the benefits of the Build Alternatives along with the avoidance, minimization, and mitigation, the Build Alternatives will not cause disproportionately high and adverse effects on any minority or low-income populations, in accordance with the provisions of Executive Order 12898 and FHWA Order 6640.23A. No further environmental justice analysis is required.

Additionally, the Managed Lanes Option raises environmental justice questions related to equity impacts: who can use the facility, will there be additional impacts, are there impacts to those who don't have cars, and has everyone been involved in the public process. The managed lanes will provide reduced travel times for users at all income levels, and provide a reliable trip through the corridor when drivers consider it worth the toll. While the pricing on managed lanes will provide more reliable options, it will be implemented with thorough consideration of equity impacts. Further, the improvements in north-south connectivity for pedestrian access and bicycle options will benefit mobility for those who live in the environmental justice neighborhoods and do not own cars.

See Section 5.3, Environmental Justice, of the Final EIS for more information.

EJ3. What has CDOT done to minimize impacts to the Environmental Justice neighborhoods?

The project team has consistently been receiving comments concerned about the impacts to the residential and business properties between Brighton Boulevard and Colorado Boulevard. The project has been modified at various stages of the NEPA process over the course of time. First the project team adjusted and refined the proposed Existing Alignment Alternatives (called the Revised Viaduct Alternative in the Supplemental Draft EIS and the Final EIS) after release of the 2008 Draft EIS and during the PACT process. It responded by moving 46th Avenue underneath the viaduct, thereby minimizing impacts to the surrounding

homes and businesses. Additional north-south connectivity also has been added to this alternative to improve community cohesion compared to the Existing Alignment Alternatives in the 2008 Draft EIS.

Next, to reduce the visual presence of the viaduct in these neighborhoods, improve connectivity, and improve safety in the area, the project team introduced a new alternative in the Supplemental Draft EIS: the Partial Cover Lowered Alternative, after listening to concerns raised during the PACT process. This alternative removes the viaduct between Brighton Boulevard and Colorado Boulevard and places the highway below grade in this area. It includes a highway cover between Columbine Street and Clayton Street with an urban landscape for community use. Removing the viaduct improves safety compared to the existing conditions by eliminating falling objects from the highway, removing the dark space under the viaduct, and eliminating the unsafe crossings as they exist currently under the viaduct. The support in the neighborhoods most affected by the project lead CDOT to identify this alternative as the Preferred Alternative.

In addition, the Partial Covered Lowered alternative will improve north-south connectivity, provide better pedestrian access and sidewalks, and improve bicycle options in the project area. These will benefit all residents in the environmental justice neighborhoods.

CDOT will also provide a level of mitigation never provided on other projects for residents close to the highway construction, to reduce impacts from dust and noise during construction and minimize the need for window ventilation, for homes between 45th and 47th Avenues, from Brighton Boulevard to Colorado Boulevard:

- Provide interior storm windows
- Provide two portable or window-mounted air conditioning units with air filtration and assistance to pay for the potential additional utility costs during construction

During the public involvement process, the project team heard from the residents of the impacted neighborhood that Swansea Elementary School is an important resource for them. Therefore, additional mitigation measures were developed so that the school can remain at its current location. These mitigation measures include providing a new HVAC system, doors, and windows to reduce the dust and noise impacts to the school and its users, specifically during the roadway construction period. CDOT also will pay for the construction of two new classrooms. Providing additional classrooms prior to highway construction will help

mitigate some impacts by providing offsetting benefit to the community to enhance the overall quality of the school beyond the construction period. These upgrades will be completed before the construction starts.

See Section 5.3, Environmental Justice, of the Final EIS for more information.

Transportation and Traffic

TRANS1. Have other multi-modal forms of transportation been investigated for this corridor?

The purpose of this project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70 in the project area. This project began in 2003 as part of the I-70 East Corridor project, which looked at both highway and transit solutions including various rail and Bus Rapid Transit (BRT) routes. The process was a joint effort initially between both highway and transit agencies. In June 2006, the highway and transit elements of the project were separated since it was decided that they serve different travel markets, are located in different corridors, and have different funding sources. The East Corridor transit project will connect Denver International Airport to Union Station in Downtown Denver along Smith Road, south of I-70. Construction of the East Corridor transit project is currently underway and is anticipated to be complete in 2016. For more information about the transit project, visit: http://www.rtd-fastracks.com/ec_1.

TRANS2. How will the project improve walkability and bicycle routes for the neighborhoods, especially near the interchanges and along north-south street connections?

The proposed Preferred Alternative is consistent with Denver's bike plan and has evolved to follow Denver safety standards for bicycles and pedestrians. It will improve the bicycle and pedestrian experience in the project area by providing safe crossings across the highway and improving sidewalks and lighting in the impacted areas.

For more information on walkability and bicycle route improvements, see Chapter 4, Transportation Impacts and Mitigation Measures, of the Final EIS.

TRANS3. Will there be any changes to the intersection at 47th Avenue and York Street, and will CDOT provide a pedestrian overpass in this location?

Although the project team heard concerns regarding the 47th Avenue and York Street intersection through the outreach process, these streets are not impacted by the highway project. Therefore, project improvements do not include any work at the 47th Avenue and York Street intersection. However, Denver has initiated an alternatives analysis for this area to identify potential safety improvements.

TRANS4. Does CDOT plan to widen I-70 west of the I-25/I-70 interchange, after I-70 East is widened?

CDOT has no current or future plans to widen I-70 west of the I-25/I-70 interchange in Denver. Because of the long-term nature of transportation planning and funding, CDOT identifies transportation projects decades into the future (known as the 2035 long-range plan). This part of I-70 in Denver is not included in the long-range plan because traffic studies show that half of westbound traffic on I-70 East exits onto I-25. In fact, recent traffic projections show only a four percent growth in travel along the portion of I-70 west of the I-25/I-70 interchange during the next 30 years.

TRANS5. How was traffic forecasting determined for the project?

Forecasting for this project was done using the 2035 DRCOG trip-based "Compass" travel demand model. Compass is a regional model that uses projected land use data, including population and employment growth, to project future traffic conditions. These projections were used to determine the number of lanes needed to accommodate future traffic growth. This model incorporates household and employment data for the region and accounts for programmed roadway and transit projects, including the East Corridor commuter rail line.

To further evaluate the traffic operations for the alternatives, the output from the DRCOG model was fed into a dynamic traffic assignment (DTA) model called "DynusT." DynusT simulates traffic supply and demand interactions on the network in greater detail for a sub-area of the

regional model. The sub-area is larger than the transportation impacts area to ensure it includes reasonable route diversions that could occur. The sub-area for this project extends west of Wadsworth to east of E-470 and extends south of Colfax Avenue to north of approximately 80th Avenue. This ensures that the model will take into account the effects of I-270, I-25, the I-25/I-70 interchange, and the local roadway network in the analysis. The model projects speeds, travel times, peak volumes, VMT, and local street volumes for the alternatives. For more information, see Chapter 4, Transportation Impacts and Mitigation Measures, of the Final EIS.

TRANS6. Which travel model was used to forecast future traffic demand along the I-70 East corridor?

The 2035 Compass model developed by DRCOG was used to forecast future traffic demand along the I-70 East Corridor. During project scoping, the project team identified the DRCOG regional transportation plan as the basis for future travel forecasts within the study area. This decision has been confirmed throughout the project. This plan and its associated travel demand model includes anticipated population and employment growth for every municipality within DRCOG, as well as fiscally constrained improvements. The model also accounts for planned and programmed transit improvements in the region.

Travel demand models such as Compass provide output in the form of vehicle demand or volume. They provide data for decision makers to evaluate impacts to air quality, noise, and traffic flow resulting from transportation projects in metropolitan areas with intricate roadway networks and complex employment/population centers. The base models are typically owned and maintained by the local metropolitan planning organization, and in Denver that is DRCOG.

The model is regional in scope and encompasses the entire DRCOG transportation planning area which includes the nine counties of Adams, Arapahoe, Boulder, Broomfield, Clear Creek, Denver, Douglas, Gilpin, Jefferson and the SW portion of Weld County. DRCOG is required by law to model existing and future regional transportation systems (roadways and transit), as opposed to individual projects, to meet the Federal Transportation Planning requirements. A travel demand model is

essential for that process, and it is regularly validated through an FHWA Planning Certification Review which formalizes the on-going Federal oversight and evaluation of the MPO planning process.

The fundamental assumptions/characteristics behind the travel demand model include:

- #1: Growth of the region. DRCOG uses the best economists and the State Demographer to estimate employment and population growth. This is the source of the current socio-economic data set used in all DRCOG models.
- #2: Model acceptance. The model is accepted and certified by FHWA.
- #3: Network of roadways and transit. The network coded into the model for the existing and future year conditions includes all projects contained in the DRCOG approved Regional Transportation fiscally constrained plan along with other roadway capacity projects to be completed by local governments.
- #4: Behavioral data. Behavioral aspects of the model are derived from an extensive travel survey conducted by DRCOG and last collected in 2010. These surveys collect large amounts of data and are essential in helping the model relate people traits to travel choices. They are an infrequent and expensive undertaking and in the TDM community a survey from 2010 is considered recent and credible.
- #5: The travel demand model is not static. The model is always changing as new land uses and roadway network elements become available. The model is updated frequently and calibrated to new traffic counts and estimates of region-wide VMT. The underlying behavioral assumptions may also change, as new tabulations of the Front Range Travel Counts become available.

Model inputs include:

- Socio-economic data (i.e. income, employment, etc.)
- Household and population data (i.e. number of individuals per household, either current or predicted future populations)
- Existing and future roadway network data (i.e. volumes, speeds, capacity, etc.)

 Transit network information including buses and trains (i.e. RTD FasTracks). DRCOG relies on RTD to code the transit portion of the model.

Highway and transit output data from the model are:

- Vehicular volumes on roads (flows on links)
- Speeds on links
- Network travel times
- Origin/destination patterns These are represented by zone-to-zone trip tables, which are usually segmented by travel mode.
- Mode splits
- Emissions from cars and trucks
- Transit boardings or Park N Ride loadings

TRANS7. Why wasn't the latest travel demand model (DRCOG Focus model) used to project future demand?

At the time that the project team was working on the 2008 Draft EIS and the Supplemental Draft EIS, the Focus model was not available or adopted by DRCOG. The Focus model was adopted by DRCOG in February 2015, well after the completion of the Supplemental Draft EIS and even after the start of the Final EIS process. Federal requirements mandate that NEPA studies use the current adopted regional travel demand model for analysis purposes, which was the DRCOG Compass model until February 2015 Along with the implementation of the Focus model, DRCOG began using a new land use model known as UrbanSim. UrbanSim was scheduled to be adopted at the same time as DRCOG's Focus model. Due to the timing of the adoption of both models, CDOT chose to continue using the DRCOG Compass model.

The project team has done a comparative analysis between the volumes from the Compass model being used in the Final EIS and the volumes that would have been generated by the newly adopted Focus model. This analysis found that the volumes from the Compass model are slightly higher than the Focus model volumes (typically, less than 5 percent difference for I-70), which does not change the number of lanes needed for this project. FHWA has reviewed the comparative analysis and has

agreed that the I-70 Final EIS can continue to use the volumes from the most recent Compass model, which the project is using to complete all analyses.

It should be noted that, before FHWA selects a preferred alternative in the ROD, the alternative will be included in the DRCOG's fiscally constrained regional transportation plan and it will be modeled with the Focus model software to demonstrate conformity with final air quality standards. See Attachment E, *Traffic Technical Report* for more information.

TRANS8. Can CDOT restrict truck traffic on I-70 through the Elyria and Swansea Neighborhood?

Part of the purpose of the Interstate system is to promote economic development, and trucking is a major economic driver for the nation's economy. The areas adjacent to I-70 East are highly industrial and rely heavily on the need for trucks to move in and out of the area with ease. If truck access to I-70 were restricted, they would be forced to use local streets to access the local businesses in the area, negatively impacting safety and mobility in the nearby neighborhoods.

Except in limited circumstances (e.g., adverse weather, construction zones), per 23 CFR 658.11(d), the state of Colorado cannot deny truck access nor place restrictions on the Interstate System without FHWA approval. The request needs to be based on safety concerns. It requires an analysis of the impact to interstate commerce, and analysis and recommendations of alternative routes. A rebuilt I-70 East would significantly improve safety along this stretch of interstate for trucks and all other vehicles and surrounding neighborhoods.

CDOT conducted a heavy vehicle traffic study in order to determine how many heavy vehicles travel between I-270 and I-76 in a continuous journey. The through heavy vehicles represent less than three percent of the average, directional heavy vehicle traffic and less than one half of one percent of total directional traffic.

The collected data represents the total number of heavy vehicles that would be eliminated from the I-70 corridor if an I-270/I-76 reroute were implemented. Due to the low numbers of heavy vehicles passing all the way through the corridor and the off-peak travel distribution of those heavy vehicles, rerouting heavy vehicles to I-270/I-76 would not change the number of lanes required for the I-70 project.

TRANS9. How will the project impact truck traffic in the adjacent neighborhoods?

While existing truck travel within the Elyria and Swansea Neighborhood is a concern of local residents, changes associated with the Build Alternatives should not significantly impact these streets. In addition, the Pilot Travel Center truck stop will be closed as a result of the Build Alternatives that shift the highway northward, eliminating the truck traffic associated with this business. Any potential changes to the designated truck routes and delivery routes will be coordinated with Denver to ensure impacts are minimized. This could be accomplished by setting up specific truck routes, establishing a prohibition on some roadways, and/or instigating specific delivery times based on input from local citizen groups.

TRANS10. Where will the traffic on I-70 be diverted during construction?

A traffic management plan will be prepared by the contractor and reviewed by CDOT. CDOT will ensure that BMPs are used to minimize impacts during construction and provide safe and efficient connections through the neighborhoods during construction for all modes of transportation, including bicycles and pedestrians. CDOT will also ensure that BMPs are used to minimize impacts so that I-70 remains open and operational during construction.

TRANS11. Has the change in driving trends been considered in developing the alternatives for this project?

Although recent studies have shown that people are driving less, the Denver metropolitan area will experience growth through 2035 that more than outweighs this trend. It is CDOT's responsibility to provide a transportation system that will accommodate this growth. Before conducting the analysis, future (2035) transportation system characteristics were identified. All I-70 project alternatives assume implementation of the transportation improvements identified in the DRCOG 2035 Metro Vision Regional Transportation Plan (MVRTP). This includes both programmed projects (those budgeted in the five-year Transportation Improvement Plan [TIP]) and planned projects (those not in the TIP, but included in the adopted DRCOG 2035 MVRTP). The more significant planned and programmed improvements to the

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transportation system within the study area are shown in Chapter 4, Transportation Impacts and Mitigation Measures of the Supplemental Draft EIS.

In addition to planned roadway improvements, the analysis assumed the implementation of major transit system improvements within the Denver region as part of RTD's FasTracks program. Of most significance in the study area is the East Corridor commuter rail project, which will run from downtown Denver to Denver International Airport. The future traffic modeling accounted for these projects and their impact on travel demand.

The higher transit ridership due to expansion in transit was considered in the analysis of the Final EIS. Even with expanded transit use, the analysis shows an increase in ADT in the future, which requires additional lanes on the highway to accommodate the added traffic.

In addition, while some comments have pointed to national reductions in VMT following the recession of 2007-08, recent FHWA data has shown that VMT has been increasing again during the last 18 months and has reached pre-recession levels. For more information, see the FHWA website: https://www.fhwa.dot.gov/policyinformation/travel_monitoring/15juntvt/15juntvt.pdf.

Funding Strategies

FUND1. How will CDOT protect local interests by limiting the investment of foreign companies in the I-70 East project?

CDOT sets limits for private concessionaires prior to issuing contracts. The High Performance Transportation Enterprise analyzes the financial needs of a project, including a company's expertise, not where the headquarters are located. Countries around the world—particularly in Canada, Australia, and Spain—have advanced new approaches to transportation projects, so a great deal of expertise is located internationally. Regardless of where the money comes from, U.S. corporate taxes must be paid by any private company hired by HPTE.

FUND2. Will ownership of the highway be transferred to a private company through a public-private partnership (P3) delivery method?

No. The public-private partnership being considered for I-70 East would involve a private partner in the design, construction, financing, operation, and long-term maintenance of I-70 East. However, CDOT maintains ownership of the highway at all times. Accountability to the public remains the same as it would for any other transportation project.

FUND3. How will the toll rates be set?

Managed Lanes are proposed for I-70 East strictly as a traffic management strategy, not to generate revenues or to use as part of a public-private partnership. Toll rates will be established by the High Performance Transportation Enterprise Board of Directors and will be set at a level necessary to maintain free-flow traffic conditions in these lanes. Existing general-purpose lanes will not be tolled.

FUND4. Why isn't CDOT using the toll revenue to fund this project or other needed items in the surrounding communities?

Tolling analysis performed by CDOT shows that the tolling revenue would not cover the cost of reconstructing the highway. State and federal law (C.R.S. 43-4-806 and Article 10, Section 18 of the State Constitution; 23 U.S.C. 129(3)) restrict the use of excess toll revenue. State law requires that toll revenue be spent within the corridor where the tolls are collected and on transportation-related improvements. Federal law limits the use of excess toll revenue to funding debt service, maintenance (reconstruction, resurfacing, and rehabilitation), and for other purposes for which federal funds can be spent under federal transportation law. Within these restrictions, it has been the practice of High Performance Transportation Enterprise to seek community input on the use of any excess tolls (revenue beyond what is needed to maintain the toll lanes).

FUND5. What is the project funding strategy?

The full construction of the Preferred Alternative would cost approximately \$1.7 billion. Revenue sources for the I-70 East project include allocations from various state and local sources, but there remains a gap between the estimated cost of the project and the revenue available to build it. This is one of the reasons that CDOT is pursuing a P3 delivery method. Because of these funding limitations, the project will be constructed in phases over time. Chapter 8, Phased Project Implementation, discusses the proposed phases. The estimated cost of Phase 1 is \$1.1 billion. To date, funding has been identified from the following sources for the I-70 East project:

- Bridge Enterprise Revenues (\$850 million)
- Denver Regional Council of Governments (DRCOG)/Surface Transportation Program-Metropolitan Areas (STP-Metro)/ Congestion Mitigation/Air Quality (CMAQ) funds (\$50 million)
- Senate Bill 09-228 funds (\$180 million)
- Denver (\$37 million)

Taxes would not be raised to pay for this project and CDOT is not looking at managed lanes as a way to finance construction of the I-70 East project.

Bridge Enterprise was formed by CDOT in 2009 as part of the FASTER (Funding Advancement for Surface Transportation and Economic Recovery) legislation to finance, repair, reconstruct, and replace structurally deficient bridges. It is funded from a bridge safety surcharge on vehicle registration based upon vehicle weight. Due to the concern of the funding impact of the I-70 viaduct replacement on long-term revenues available for rehabilitating other Colorado bridges, CDOT set out a goal to shape viaduct financing in a way that will retain 50 percent of bridge revenues for other needed projects across the state.

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Una lista de "Comentarios Recibidos con Frecuencia" se preparó y se respondió para recopilar la mayoría de los temas que se trataron. Las respuestas tratan temas que fueron mencionados por múltiples participantes y abordan la mayoría de los comentarios presentados. Estos temas incluyen información general, esfuerzos de participación pública, análisis de alternativas, impactos y atenuantes, la Alternativa Preferida, calidad del aire y la salud, impactos a las propiedades, justicia ambiental, transporte y tráfico, así como estrategias de financiamiento. Muchas de las respuestas a los comentarios formulados individualmente remiten a la persona que hizo dicho comentario a una respuesta específica (o respuestas) para obtener más detalles.

Temas Generales

GEN1. ¿Cuál es el propósito del proyecto de la I-70 Este?

El propósito de la I-70 Este es de implementar una solución de transporte que mejore la seguridad, el acceso, la movilidad y resuelva el congestionamiento de la I-70.

GEN2. ¿Cuáles son los límites del proyecto de la I-70 Este, y por qué fueron seleccionados?

Los límites del proyecto de la I-70 Este se extienden a lo largo de la I-70 en el tramo de la I-25 y la Tower Road. La zona del proyecto cubre lugares de Denver, Commerce City, y Aurora. Este documento se enfoca en las comunidades de Globeville, Elyria y Swansea, Northeast Park Hill, Stapleton, Montbello, Gateway, y una parte de Aurora.

Los volúmenes de tráfico existentes y previstos fueron los principales factores para determinar los límites del proyecto de la I-70. Los volúmenes de tráfico previstos para el año 2035 varían de 95,000 a 270,000 vehículos diarios en el tramo de la I-25 y Peña Boulevard, disminuyendo al Este del tramo. El límite Oeste es la I-25 debido a la alta desviación del tráfico desde la I-70 hacia la I-25 en dirección norte y sur. Entre un 40 a 50 por ciento de tráfico que se desplaza en dirección Oeste

sobre la I-70 se desvía hacia la I-25. La Tower Road es el límite al Este debido a que el volumen de tráfico disminuye sustancialmente al Este de Peña Boulevard.

GEN3. ¿Cuál es la razón por la que está siendo ampliada la autopista a 5 carriles en cada dirección?

El análisis de tráfico del EIS Final utilizó el modelo de demanda de tráfico regional del 2035 del DRCOG para proyectar el volumen de tráfico de un año en perspectiva y determinar el número de carriles que se va a necesitar en dicho año. Este modelo utiliza datos de empleos y población planificada para determinar el volumen de tráfico, como se analizó en el Capitulo 4 del EIS Final. Este modelo también considera mejoras previstas en otras redes modales, incluyendo la del transporte público.

Se proyecta que la I-70 en dirección Este y Oeste en el tramo de la Brighton Boulevard y la I-270, transiten más de 10,000 vehículos por hora durante la hora pico para la que fue diseñada. En el tramo de la I-270 y la I-225, se proyecta que transiten en la I-70 en dirección Este y Oeste más de 15,000 vehículos por hora durante la hora pico para la que fue diseñada.

En base al Manual de Capacidad de Autopistas del Consejo de Investigación de Trasporte, para lograr el nivel mínimo crítico y obtener servicio para una autopista, deben transitar aproximadamente 2,000 automóviles de pasajeros por hora y por carril. Las Alternativas de Construcción planificadas proponen una sección representativa de cinco carriles, incluyendo un carril adicional en ambas direcciones en el tramo de la I-225 y la I-270 para cumplir con las necesidades de capacidad proyectada. El modelo detallado de tráfico confirma la necesidad de las mejoras propuestas. Además, los volúmenes y el número propuesto de carriles se compararon con otras autopistas en el área metro de Denver, confirmando aún más la sección representativa propuesta. Información detallada sobre los volúmenes de tráfico y las proyecciones están disponibles en el Capítulo 4 del EIS Final. Además, el CDOT y la FHWA también consideraron la necesidad de los carriles de la autopista en base a proyecciones del DRCOG del tráfico para el 2040 publicada recientemente, las cuales son ligeramente menores que los estimados del 2035. En base a la evaluación de cada segmento, las agencias concluyeron que la configuración de carriles para la Fase 1 del proyecto todavía son apropiadas. Consulte el Anexo E, Informe Técnico del Tráfico para más información.

GEN4. ¿Cómo está utilizando el CDOT la Revisión por Pares de la Asociación Americana de Planificación en el proceso de decisiones del proyecto?

La Asociación Americana de Planificación (APA abreviación en inglés) realizó una revisión por pares del proyecto de la I-70 Este durante el periodo de comentarios del público sobre el Anteproyecto del EIS Suplementario. Esta revisión se realizó independientemente del CDOT y la FHWA, durante el tiempo que el equipo del proyecto de la I-70 Este estaba restringido de participar en dichas actividades. El equipo del proyecto proporcionó la información necesaria para contestar las preguntas de la APA, pero no se les permitió responder a fondo en aquella ocasión.

El CDOT le pidió a la APA presentar el informe a modo de comentario para el proceso del Anteproyecto del EIS Suplementario, el cual le daría la oportunidad al equipo del proyecto de responder directamente a las preguntas y observaciones descritas en el informe. La APA declinó manifestando que estamos, "... ofreciendo nuestros conocimientos a Denver para su consideración mientras continúan con los pasos a seguir en relación al proyecto". El EIS Final proporciona nueva información y un contexto más relevante a los resultados del informe, abordando muchas de las preguntas que se plantean en áreas como el modelo de demanda de tráfico o carriles administrados.

GEN5. ¿Habrá algún requisito para que los contratistas den empleo a personas de las comunidades afectadas?

La ley federal le prohíbe al CDOT de requerir a los contratistas que trabajen en proyectos con fondos federales a contratar de un determinado lugar of vecindario. Sin embargo, el CDOT ha presentado una solicitud y ha recibido aprobación bajo el "Special Experiment Project 14 (14 de Sept.)" del programa piloto del US DOT para realizar preferencias de contratación en base a zonas geográficas para el proyecto de la I-70 Este. Además, el CDOT facilitará oportunidades para promover contratación local, incluyendo ferias de trabajo locales. El CDOT está investigando la financiación de un programa de desarrollo para la fuerza laboral destinado a la capacitación del personal antes de que empiecen las labores de construcción. En general, la participación de la comunidad continuará siendo una parte muy importante del proyecto, particularmente cuando la construcción se aproxime. El CDOT

evaluará un serie de herramientas para asegurar que los residentes locales y empresas estén bien informadas sobre las fases y métodos de construcción.

Esfuerzos de Participación Pública

OUT1. ¿Cómo ha involucrado el CDOT al público y a otras partes interesadas del proyecto en el proceso de decisiones?

El CDOT ha realizado en forma continua la participación del público para el proyecto de la I-70 Este por más de 11 años, tales como visitas de puerta a puerta y reuniones públicas y de vecindario en las comunidades más afectadas. Como parte de sus esfuerzos de participación pública, el CDOT convocó un comité de representantes de la comunidad y partes interesadas en el 2009, luego de la publicación del Anteproyecto del EIS del 2008. Este grupo denominado Equipo de Colaboración de la Alternativa Preferida (PACT abreviación en inglés), se reunió regularmente en el transcurso de un año para ayudar a identificar la alternativa preferida. La información obtenida durante el proceso de participación pública ha contribuido al equipo del proyecto a mejorar las alternativas. La participación de los interesados continuará a través del diseño final y la construcción.

Algunas de las reuniones, como la reunión de Líderes Comunitarios, tienen la intención de ser informales. Las reuniones públicas realizadas por el equipo del proyecto de la I-70 Este se han venido realizando en las noches con avisos enviados al público y partes interesadas dos semanas previas a la reunión. El CDOT ha utilizado una variedad de técnicas de participación pública para invitar al público a participar en las reuniones. Estás técnicas incluyen per no se han limitado a e-mails en grupo, publicidad por correo, volantes, sondeos de puerta a puerta, invitaciones por teléfono y un kiosco informativo en el vecindario.

Para fomentar la participación pública y hacer que las reuniones sean accesibles al público en general, todas las reuniones se realizaron en ubicaciones ADA accesibles en comunidades cercanas, incluyendo, pero no limitándose a Elyria y Swansea, Commerce City, Aurora y Northeast Park Hill. También se ha proporcionado comida, cuidado de niños y traducciones al español en todas las reuniones públicas del CDOT.

Los comentarios recibidos durante los esfuerzos de participación pública fueron considerados por el CDOT y se incorporaron en el proceso de decisiones según corresponda. Estos cambios incluyen, pero no se limitan a: mejoras a los compromisos de las atenuantes, actualizando el análisis de la calidad del aire, manteniendo abierto el empalme de la Steele Street/Vásquez Boulevard y coordinando con Denver sobre soluciones de drenaje.

Consulte el Capitulo 10, Participación Pública, del EIS Final para obtener detalles sobre los esfuerzos de participación pública y de las partes interesadas.

OUT2. ¿Cómo hacemos accesibles al público y partes interesadas las notas y materiales de las reuniones?

La reuniones públicas específicas al proyecto de la I-70 Este están documentadas y las notas de estas reuniones están disponibles en el sitio web del proyecto (http://www.i-70east.com/ y estuvieron disponibles copias impresas a petición. Los materiales informativos de las reuniones se han traducido al español y han estado disponibles traductores en todas las reuniones. Las audiencias públicas oficiales realizadas para el Anteproyecto del EIS del 2008 y el Anteproyecto del EIS Suplementario incluyendo las transcripciones están disponibles en el sitio web del proyecto. Esta documentación se ha utilizado para ayudar a informar sobre el proceso de la NEPA.

OUT3. ¿Cómo ha asegurado el CDOT que la comunidad hispano parlante haya participado en el proceso y haya tenido acceso a los materiales del proyecto?

Traductores al español estuvieron disponibles durante todo el proceso en cada reunión pública y en la oficina del proyecto durante el periodo de comentarios del Anteproyecto del EIS Suplementario. El Resumen ejecutivo del Anteproyecto del EIS Suplementario y el EIS Final se publicarán en ambos idiomas, inglés y español. Los materiales que se encuentran en el sitio web en inglés se han traducido al español de forma regular y están incluidos en la versión en español del sitio web (http://www.i-70east.com/index-es.html). Todos los materiales impresos y electrónicos que se han distribuido al público—incluso la publicidad enviada por correo, volantes, e-mails, boletines y carteles— son

bilingües en inglés y español. También se han realizado visitas de puerta a puerta en las comunidades afectadas con la ayuda de miembros del equipo hispano parlantes.

Análisis de las Alternativas

ALT1. ¿Por qué el CDOT no puede seleccionar una alternativa que no afecte el medioambiente circundante?

En la NEPA, hay normalmente un Alternativa de No Tomar Ninguna Acción que no tiene impactos distintos a las actividades de mantenimiento rutinario. El viaducto de la I-70 Este debe ser reemplazado debido a las condiciones de deterioro de la estructura. Por lo tanto, la alternativa de No Tomar Ninguna Acción para el proyecto de la I-70 Este no puede ser una "Alternativa de No Tomar Ninguna Acción" real debido a los problemas de seguridad. La Alternativa de No Tomar Ninguna Acción reemplazará el viaducto, pero no añadirá capacidad en términos de carriles adicionales. Sin embargo, esta alternativa requiere el ensanchamiento de la estructura de reemplazo. Todas la alternativas bajo consideración, incluyendo la Alternativa de No Tomar Ninguna Acción, ampliarán el área cubierta por la autopista para cumplir con el diseño y estándares de seguridad actual. Ver el Capítulo 3, Resumen de las Alternativas del Proyecto, del EIS Final para información adicional sobre las alternativas.

ALT2. ¿Se están considerando alternativas que eliminen la I-70 Este de su alineamiento actual?

Se han considerado más de 90 alternativas durante el proceso del EIS, inclusive las alternativas que realinean y desvían la I-70, una alternativa evitaba la justicia ambiental de las comunidades de Elyria y Swansea, y otra alternativa que utilizaba las redes locales. La alternativa que hubiera realineado una parte de la autopista fue considerada como alternativa en el Anteproyecto del EIS del 2008, pero después fue eliminada a través del proceso de participación pública y debido a que estuvo claro que la alternativa no cumplía con el propósito y necesidad del proyecto. También se evaluaron otras alternativas que movían a la autopista lejos de su alineamiento actual y se encontró que no eran alternativas razonables. Todas las alternativas que se están evaluando actualmente

se encuentran en el alineamiento actual de la I-70. Consulte el Capítulo 3, Resumen de las Alternativas del Proyecto, del EIS Final para obtener información adicional sobre el desarrollo de las alternativas y el proceso de análisis.

ALT3. ¿Se consideró la Alternativa de Desvío a la I-270/I-76, y, si el CDOT realizará un Anteproyecto del EIS Suplementario para esta Alternativa de Desvío?

La Alternativa de Desvío a la I-270/I-76 fue evaluada y eliminada en las etapas iniciales del proceso de análisis de alternativas para Anteproyecto del EIS del 2008 debido a que no cumplió con el propósito y necesidad del proyecto. La eliminación de esta alternativa se reconfirmó en la Sección 3.5 del Anteproyecto del EIS Suplementario del 2014, luego de haberse realizado un análisis adicional debido a que no cumplía con el propósito del proyecto de implementar una solución de transporte que mejore la seguridad, el acceso y la movilidad y resuelva el congestionamiento en la I-70. Como se discute en la Sección 3.9 del EIS Final, ésta no es una alternativa razonable por las siguientes razones:

- Desviar la I-70 y dejar la 46th Avenue en su ubicación actual fomentaría que los usuarios de la autopista utilicen la 46th Avenue para llegar a sus destinos en vez de permanecer en la I-70. Debido a esto, habría un incremento sustancial en el volumen de tráfico en la 46th Avenue, el cual genera problemas de seguridad, acceso y movilidad en las comunidades circundantes y también crea una barrera para ciclistas y peatones que se desplazan a través de la comunidad.
- En base al análisis de tráfico, los volúmenes de tráfico proyectados para el 2035 para la 46th Avenue, si se desvía la I-70, sería de 10 a 20 veces más altos (más de 50,000 vehículos diarios) que el tráfico que se pronostica para la 46th Avenida con las alternativas que mantienen la autopista en su ubicación actual.
- El desvío de la I-70 también forzaría a los camiones de reparto y otros vehículos grandes a utilizar la 46th Avenue con frecuencia para llegar a las zonas industriales y empresas ubicadas cerca de la I-70 actual.
- Habría un incremento de viajes fuera de ruta, ocasionando problemas de movilidad. Del tráfico de la I-70 que se dirige al Oeste, aproximadamente el 50 por ciento continúa más allá de la I-25 y permanece en la I-70. La Alternativa de Desvío añade 2

millas de viajes fuera de ruta para estos vehículos. El treinta y cinco por ciento del tráfico de la I-70 que se dirige al Oeste sale a la I-25 en dirección Sur. La Alternativa de Desvío añadiría cuatro millas de viaje fuera de ruta a estos vehículos, resultando en un incremento de tiempo de viaje.

- No habrían opciones de rutas múltiples de Este a Oeste para la autopista en esta zona. Las opciones múltiples de ruta son beneficiosas para el acceso en caso de emergencia.
- Esta alternativa requiere más de 12 millas de ensanchamiento significativo de la autopista a lo largo de la I-270 y la I-76. Esto incrementaría el costo de la construcción del proyecto de \$3.5 mil millones a \$4 mil millones, el cual es el doble de lo que cuestan las alternativas sobre el alineamiento actual.
- Muchas de las partes interesadas—incluyendo la Ciudad de Commerce City, el Condado de Adams, la Alianza de Transporte de la Zona Norte y la Asociación de Empresas de Transporte Motorizadas de Colorado— han expresado continua oposición a esta alternativa.

Debido a que se ha determinado que la Alternativa de Desvío a la I-270/I-76 no es razonable, no es necesario realizar un Anteproyecto del EIS Suplementario adicional para analizar en detalle los impactos de esta alternativa. Para ver más detalles sobre el análisis realizado en la Alternativa de Desvío a la I-270/I-76, favor de ver el Anexo C, *Apéndice del Informe Técnico de Análisis de las Alternativas*.

ALT4. ¿Todavía se está considerando la Alternativa del Viaducto Modificado en el EIS Final?

La Alternativa del Viaducto Modificado es una alternativa razonable y se está considerando y evaluando en el EIS Final. Sin embargo, La Alternativa de Paso a Desnivel Parcialmente Cubierto con Carriles Administrados se ha identificado como la Alternativa Preferida, debido a que proporciona más oportunidades para implementar atenuantes en el vecindario de Elyria y Swansea y tiene un apoyo más amplio por la comunidad y diferentes partes interesadas.

Impactos y Medidas Atenuantes

IMP1. ¿Qué planes tiene el CDOT para contrarrestar los impactos del proyecto?

Muchas de las medidas atenuantes que el CDOT se está comprometiendo incluir son medidas atenuantes típicas que formarían parte de cualquier proyecto. Un ejemplo son las Mejores Prácticas Administrativas (BMPs abreviación en inglés) las cuales son: eficaces, practicas de conservación viables (incluyendo consideraciones tecnológicas, económicas e institucionales), y medidas de gestión de tierras y agua que evitan o disminuyen impactos adversos a los recursos naturales y culturales. Las Mejores Prácticas Administrativas podrían incluir un programa de actividades, prohibiciones, normas de mantenimiento y otras prácticas administrativas. La Mejores Prácticas Administrativas físicas podrían incluir cosas como pacas de heno (zacate) para el control de erosión o mallas para filtrar limo.

Además, muchos de los recursos evaluados suponen artículos regulados o procedimientos que se deben seguir y podrían incluir requisitos atenuantes. Las Mejores Prácticas Administrativas y artículos regulados comunes se incluirán en el presupuesto de construcción del proyecto, y no se lista por separado a menos que haya un razón específica para hacerlo. La mayoría de estos artículos han sido considerados dentro de los planes de especificación/construcción para el proyecto.

Ejemplos de medidas atenuantes típicas y estándares de las Mejores Prácticas Administrativas y artículos regulados que se van a proporcionar son entre otras las siguientes:

- Compensar a cualquier persona cuya propiedad debe adquirirse para la Alternativa Preferida según la Constitución de los Estado Unidos y la Ley Uniforme de Asistencia en la Reubicación y Política de Adquisición de Bienes Inmuebles (Ley Uniforme) de 1970, enmendada.
- Seguir el Acuerdo Programático con la Oficina de Preservación Histórica del Estado (SHPO abreviación en inglés) para el compromiso de atenuantes de los recursos históricos.
- Construir muros contra ruido, según sea necesario, y reducir al máximo los impactos para las condiciones posteriores a la construcción.

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- Realizar estudios paleontológicos previos a la construcción y seguimiento paleontológico continuo durante todas la fases de construcción.
- Devolver los parques y cruces de caminos al estado en que se encontraban antes de la construcción y mantener el acceso a los caminos durante la construcción.
- Atenuar los impactos permanentes a las propiedades de la Sección 6(f) (ciertas propiedades al aire libre y para esparcimiento público) según la Sección 6(f)(3) de la Ley de Fondos para Conservación de Agua y Tierras (LWCF abreviación en inglés).
- Cubrir, humedecer, compactar o utilizar agentes químicos de estabilización para controlar el polvo y materiales excavados en las zonas de construcción.
- Utilizar barreras y mallas contra el viento para prevenir que se disperse el polvo de la zona.
- Cubrir todos los camiones de descarga que salen de la zona para prevenir que la tierra se derrame sobre las calles.
- Prohibir el encendido innecesario de motores de equipos de construcción inactivos.
- Localizar zonas para situar las instalaciones para la construcción que estén lo más lejos posible de usos residenciales.
- Cumplir con el Proyecto de Ley 40 del Senado (protección de vida silvestre y el hábitat del estado), la política del CDOT con respecto a los Perros de Pradera de Cola Negra afectados, y las Especificaciones Estándares del CDOT para la protección de las aves migratorias.
- Atenuar impactos inevitables y permanentes a pantanos en una proporción de 1:1 en un banco de atenuantes para pantanos en la cuenca del rio South Platte River.
- Devolver los pantanos afectados temporalmente a las condiciones previas a la construcción.
- Utilizar las mejores prácticas administrativas para el desagüe de aguas subterráneas, tratamiento y eliminación durante el proceso de construcción.

- Implementar medidas de construcción estándar para el control de erosión pluvial.
- Investigar formas para mantener conexiones seguras y eficientes a través del vecindario para todos los medios de transporte durante la construcción. Esto significa comunicación activa con los residentes para que estén al tanto de los cierres y desvíos temporales de las calles. También puede incluir colaborar con el RTD para reducir al máximo las interrupciones a las zonas de servicio y horarios.

Los comentarios recibidos durante los esfuerzos de participación pública fueron considerados por el CDOT y se incorporaron ideas de atenuantes razonables y viables en el proyecto según fuera conveniente. En respuesta, el equipo del proyecto ha desarrollado medidas atenuantes adicionales más allá de las medidas requeridas o que normalmente se realizan en Colorado para disminuir los impactos adversos en la zona de estudio del proyecto. Las medidas incluidas en el Registro de Decisiones del proyecto deberán ser completadas.

- Proporcionar un tramo cubierto sobre la I-70, con una longitud máxima de 1,000 pies, donde pasará a desnivel a través del vecindario de Elyria y Swansea, incluyendo un paisaje urbano en la parte superior.
- Proveer un nivel básico de jardinería sobre la cubierta de la autopista necesario para proporcionar un espacio común activo para los residentes de los alrededores y comunidades locales, apoyar las conexiones sociales y peatonales en el vecindario de Elyria y Swansea, y proveer nuevo espacio para la Escuela Primaria Swansea.
- Proveer fondos para la Community Resource Housing Development Corporation (CRHDC abreviación en inglés), el cual lo utilizarán para asistir a los residentes y negocios desplazados con asesoría financiera y la obtención de financiamiento para la propiedad de reemplazo y asegurar préstamos residenciales y comerciales. El CDOT ya ha proporcionado los fondos a la CRHDC como una atenuante anticipada.
- Para reducir los impactos del polvo y el ruido durante la construcción, para las viviendas entre la 45th y 47th Avenidas, en el tramo de la Brighton a Colorado Boulevard:
 - Se les proporcionará contraventanas interiores

- Se les proveerá dos unidades de aire acondicionado portátiles o montadas en las ventanas con filtración de aire y asistencia para pagar los posibles gastos adicionales de servicios públicos durante la construcción
- Proporcionar \$2 millones para reemplazar algunas de las viviendas de bajos recursos adquiridas en el vecindario de Elyria y Swansea mediante programas disponibles.
- Facilitar oportunidades para promover la contratación de personas de las comunidades, tales como ferias de empleo con los contratistas. Otras áreas que el CDOT está investigando incluye la inversión de fondos en programas de desarrollo de la fuerza laboral local dirigido a la preparación anticipada de personal antes de que empiece la construcción y está presentando una solicitud para el programa piloto del US DOT para poner en práctica preferencias de contratación en base geográfica para el proyecto de la I-70 Este.
- Contribuir a programas existentes que faciliten el acceso a alimentos frescos.
- Proporcionar una comunicación sólida y susceptible al contexto y un plan de participación pública durante la construcción para asegurar que los residentes se mantengan informados.
- Rediseñar y reconstruir el patio de la Escuela Primaria Swansea, incluso la construcción de un patio de recreo en una ubicación temporal durante la construcción y la reconstrucción de las instalaciones de estacionamiento de la escuela. Otras medidas atenuantes para la escuela son:
 - Instalar nuevas puertas y ventanas, y un nuevo sistema de calefacción y ventilación (HVAC abreviación en inglés).
 - Construir dos aulas adicionales.
- Recolectar muestras representativas del suelo de tres o cuatro propiedades residenciales que se hayan limpiado recientemente antes, durante y después de la construcción para analizar si hay plomo y arsénico y asegurarse que las propiedades no se hayan contaminado nuevamente debido a las actividades de construcción. Solicitar que el contratista implemente medidas estándares de control del polvo (específicamente para la PM10), como riego, mantas de control de erosión, o resiembra, como condición para realizar el trabajo. Además, se colocarán monitores continuos de PM10 a lo largo de ciertos tramos del corredor donde se encuentre

en marcha la construcción. Estos monitores tendrán "niveles de alerta" para dar aviso anticipado a los trabajadores de la zona de construcción si hubiera lectura de niveles altos de polvo para que puedan resolver el problema inmediatamente.

 Proporcionar financiamiento y participar en un documental que cubre la historia de la I-70 Este y su relación con las comunidades de Elyria, Swansea y Globeville. El CDOT ya ha completado esta tarea como una atenuante anticipada. Este documento está disponible en el sitio web del proyecto en el www.I-70east.com.

Para más detalles sobre una lista completa de las medidas atenuantes, consulte la Sección 5.23, Resumen de los Impactos y Atenuantes del Proyecto, del EIS Final.

IMP2. ¿Cómo se transportará y tratará el agua proveniente de eventos climáticos fuertes en la sección a desnivel?

El diseño del proyecto de la Alternativa de Paso a Desnivel Parcialmente Cubierto proporcionará la colección y transporte del agua de un evento de tormenta (cada 100 años) que tiene probabilidades del 1 por ciento de ocurrir y reducirá sustancialmente el riesgo de inundaciones al norte de la I-70, comparada con las condiciones existentes. Un sistema de drenaje en la zona colectará las aguas pluviales de la carretera y otro sistema de drenaje fuera de la zona colectará las aguas pluviales de las comunidades circundantes. Antes de dejar que desemboquen a los arroyos receptores, el sistema de drenaje de la zona desembocará a un estanque para proporcionar tratamiento de calidad del agua. Las desembocaduras del estangue son más pequeñas que las entradas, para que la escorrentía se almacene temporalmente en el estanque y se suelte en un periodo de unos días. Durante este tiempo (el CDOT requiere un tiempo mínimo de drenaje de 40 horas), el sedimento se asienta fuera de la escorrentía y se almacena en los estanques. La escorrentía, con menos sedimentos desembocarán al South Platte River, Las Mejores Prácticas Administrativas para la calidad del agua permanente están incluidos en el diseño de estos sistemas.

Denver se encuentra en las etapas de planificación de sus dos proyecto de cuencas de drenaje. Dependiendo del momento de la construcción de dichas cuencas, podría permitir que la salida del sistema fuera de la zona de la I-70 Este sea modificado, reduciendo de esta forma los impactos a la I-70 Este de la Alternativa Preferida.

IMP3. ¿Cómo se reducirá al máximo el ruido del tráfico de la carretera en las comunidades adyacentes después de la construcción?

Se analizaron los impactos del ruido y medidas atenuantes de acuerdo con el *Análisis del Ruido y Normas de Reducción* del CDOT (2015). Se realizó un análisis a fondo para cada comunidad y cada alternativa, incluyendo la reducción del ruido asociado con la autopista a desnivel y la cubierta de la Alternativa de Paso a Desnivel Parcialmente Cubierto. La Atenuante analizó la colocación de un muro contra ruido óptimo y altura para todos los receptores afectados. El análisis luego determinó si los muros contra ruido óptimos eran factibles y razonables en base a los estándares del CDOT. El EIS Final proporciona detalles y ubicaciones para los muros contra el sonido que se encontraron factibles y justificados. Para mayor información sobre el análisis del ruido y las medidas atenuantes propuestas, consulte la Sección 5.12, Ruido, del EIS Final.

IMP4. ¿Cómo se atenuarán los impactos de la construcción en la Escuela Primaria Swansea?

El CDOT ha estado trabajando con el DPS para desarrollar medidas atenuantes de construcción para la Escuela Primaria Swansea, No se implementará una ubicación alterna para la escuela durante el periodo de construcción.

Las medidas atenuantes para la escuela incluyen un nuevo sistema de climatización (HVAC abreviación en inglés), puertas y ventanas para reducir los impactos del polvo y del ruido en la escuela y demás usuarios, específicamente para el periodo de construcción de la carretera. El CDOT también pagará por la construcción de dos nuevas aulas. Proporcionar aulas adicionales antes de la construcción de la carretera ayudará a atenuar algunos de los impactos al proporcionar beneficios que compensen a la comunidad para mejorar la calidad de la escuela en general más allá del periodo de construcción. Estas renovaciones se completarán antes de que empiece la construcción.

El CDOT ha estado coordinando con el DPS y con el director de la Escuela Primaria Swansea durante todo el proyecto para identificar las necesidades de la escuela y para rediseñarla. El patio de recreo de la escuela se reconfigurará temporalmente para alejarlo de la zona de construcción, con el último rediseño de la escuela incluido en el diseño final.

Finalmente, se realizará el monitoreo continuo de la calidad del Aire de PM10 en la zona durante la construcción para evaluar cualquier posible incremento temporal en los niveles de PM10. Este sistema alertará a los contratistas cuando sean necesarias las medidas atenuantes de construcción.

IMP5. ¿Cómo el CDOT está preservando las propiedades históricas afectadas dentro de la zona de estudio?

El CDOT y la FHWA reconoce el significado de los recursos históricos dentro de la zona del proyecto. Sin embargo, para cumplir con el propósito y necesidad del proyecto, los recursos históricos serán afectados negativamente. La FHWA y el CDOT están trabajando en estrecha colaboración con la Oficina de Preservación Histórica del Estado (SHPO abreviación en inglés) y grupos de asesoramiento para reducir al mínimo los posibles efectos y establecer atenuantes apropiadas.

Un Acuerdo Programático preliminar que proporciona un proceso para ponerse de acuerdo sobre las atenuantes de efectos adversos y reevaluar la elegibilidad y efectos en propiedades históricas, según el caso, ha sido desarrollado y está bajo evaluación por la SHPO y los grupos de asesoramiento. El Acuerdo Programático también incluye ejemplos de medidas atenuantes que podrían implementarse. El Acuerdo Programático se concretará antes de que se firme el Registro de Decisiones y se incluirá como un anexo.

Consulte la Sección 5.6, Preservación Histórica, del EIS Final para más información sobre los impactos a propiedades históricas y las medidas atenuantes asociadas.

IMP6. ¿Cómo manejará el CDOT los materiales peligrosos que sean identificados y/o se encuentren dentro de la zona del proyecto?

El CDOT realizará inspecciones apropiadas de asbesto, pintura con base de plomo, y residuos universales antes de la demolición de cualquier estructura de edificios. Si se encuentran estos materiales, se eliminarán según las regulaciones y normas aplicables. Si se encuentran materiales que contengan asbesto, incluyendo servicios públicos enterrados, el CDOT seguirá las Especificaciones 250.07, del Manejo de Materiales que Contienen Asbesto, y Procedimientos de Operaciones Estándar del Manejo del Suelo Contaminado con Asbesto del CDOT. Además,

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dependiendo del tipo de contaminación, estos materiales se limpiarán de acuerdo con la Sección 5.5 del Reglamento de Residuos Sólidos o la Regulación No. 8 del Reglamento de la Comisión de Control de la Calidad del Aire.

El Departamento de Trabajo y Empleo de Colorado, División de Petróleo y Seguridad Pública, regula los productos y químicos de tanques de depósito subterráneos (USTs abreviación en inglés) y ciertos tanques de depósito sobre la superficie que contienen petróleo (ASTs abreviación en inglés). La descarga debe reportarse a la División de Petróleo y Seguridad Pública, y se deberá implementar una investigación y limpieza, como sea necesario. La mayoría de los Tanques de Depósito Subterráneos (USTs abreviación en inglés) han tenido un derrame o fuga en algún momento en su ciclo de vida. Es posible que fugas pequeñas no se hayan identificado hasta que el UST esté fuera de servicio y formalmente cerrado.

Se ha realizado un muestreo de aguas subterráneas y suelo como parte del análisis de materiales peligrosos para el EIS y los resultados están disponibles en la Sección 5.18, Materiales Peligrosos, del EIS Final.

Además, el CDOT se compromete a recolectar muestras del suelo de tres o cuatro propiedades residenciales que se hayan limpiado recientemente antes, durante y después de la construcción para analizar si hay plomo y arsénico y asegurarse que las propiedades no se hayan contaminado nuevamente debido a las actividades de construcción. Cualquier material peligroso que ha sido expuesto durante la construcción será identificado y tratado. Este compromiso se originó en gran parte debido a los comentarios recibidos durante el Anteproyecto del EIS Suplementario con respecto a las preocupaciones sobre arsénico y plomo.

La Sección 5.18, Materiales Peligrosos, del EIS Final identifica varias medidas atenuantes que se implementarán durante la construcción para proteger la salud de la comunidad y de los trabajadores, así como medidas para manejar y prevenir que se propague la contaminación, si ésta, estuviera presente.

IMP7. ¿Cómo está planificando el CDOT para reducir al mínimo el polvo durante la construcción?

Las medidas de supresión del polvo (por ejemplo, estabilizando y cubriendo las cargas de tierra y escombros durante el transporte y almacenamiento, regando las zonas movidas, y/o estabilizando y revegetando áreas expuestas después de la construcción) se implementarán para controlar los impactos de dicho polvo.

Además, para reducir impactos del polvo durante la construcción y reducir al mínimo la necesidad de ventilación a través de ventanas, para las viviendas entre la Avenidas 45th and la 47th, desde la Brighton Boulevard a la Colorado Boulevard:

- Se proporcionará contraventanas interiores
- Se dará dos unidades de aire acondicionado portátiles o montadas en las ventanas con filtración de aire y asistencia para pagar los posibles gastos adicionales de servicios públicos durante la construcción.

IMP8. ¿Cómo se controlará y reducirá al mínimo el ruido durante la construcción?

Se tomarán medidas para reducir al mínimo el ruido durante la construcción. Estas medidas se pueden encontrar en el *Manual del Ruido de la Construcción de Autopistas* de la FHWA. El CDOT requerirá que el contratista utilice las Mejores Prácticas Administrativas (BMPs abreviación en inglés) para reducir el ruido durante la construcción. Además, para reducir los impactos del ruido durante la construcción y reducir al mínimo la necesidad de utilizar las ventanas para ventilación, para las viviendas ubicadas entre las Avenidas 45th y 47th, desde la Brighton Boulevard a la Colorado Boulevard:

- Se proporcionará contraventanas interiores
- Se proporcionarán dos unidades de aire acondicionado portátiles o montadas en las ventanas con filtración de aire y asistencia para pagar los posibles gastos adicionales de servicios públicos durante la construcción.

Este proyecto cumplirá con los códigos de la ciudad apropiados en lo que concierne al ruido de la construcción. Si se espera que los niveles de ruido durante la construcción excedan los límites de los códigos de la ciudad, el contratista debe obtener la variante del reglamento necesario, el cual normalmente incluye medidas atenuantes adicionales. Consulte el EIS Final, Anexo K, *informe Técnico del Ruido*, bajo la Sección 6.4, Ruido de la Construcción, para más información.

En los alrededores de la Escuela Primaria Swansea, el ruido de la construcción se reducirá en mayor medida posible durante el horario escolar. Si es posible, la construcción deberá ocurrir durante las horas en que la escuela no esté en sesión. Si esto no es posible, las actividades de construcción con ruido alto deben realizarse durante las horas no

escolares. También se pueden utilizar protectores de ruido temporal alrededor del patio de recreo de la escuela y otras áreas al aire libre de uso frecuente.

Alternativa Preferida

PA1. ¿Cuáles son los beneficios de la cubierta de la autopista?

La incorporación de la cubierta de la carretera ayudará a reconectar las comunidades circundantes al proporcionar conexiones fáciles y seguras entre estas comunidades para todos los usuarios, especialmente para peatones y ciclistas. La inclusión de la cubierta de la autopista con un jardín urbano y un espacio para la comunidad ayudará a lograr objetivos de habitabilidad más generales para la comunidad, escuelas de calidad y calles seguras junto con el apoyo de las comunidades existentes a lo largo del corredor. Además, la cubierta de la autopista reduce los impactos del ruido en las zonas adyacentes. La cubierta contribuirá directamente para mejorar la calidad del aire, resultando en concentraciones de PM10 que son menores en la Escuela Primaria Swansea y las zonas adyacentes de lo que serían en el futuro si no tuviera la cubierta (Alternativa de No Tomar Ninguna Acción). Además, la cubierta mejorará indirectamente las condiciones del vecindario al promover la caminata y el ciclismo para viajes cortos a destinos locales.

PA2. ¿Por qué se proporcionó la cubierta como parte de la Alternativa Preferida?

La Alternativa de Paso a Desnivel Parcialmente Cubierto se desarrolló en respuesta a las preocupaciones de la comunidad de reconectar el vecindario de Elyria y Swansea eliminando el viaducto existente o las posibilidades de construcción de un nuevo viaducto, y colocando la autopista por debajo del nivel de la calle. Al colocar la autopista a desnivel en esta zona, la barrera visual creada por el viaducto existente se eliminará. La cubierta de 900 pies de longitud sobre la sección a desnivel de la I-70 tendrá un parque o jardín urbano sobre la cubierta que puede atraer a los residentes del lado norte y lado sur de la autopista, creando una conexión sin interrupciones que cruza la autopista y proporciona conectividad adicional dentro del vecindario. La cubierta estará ubicada entre la Clayton Street y Columbine Street y no excederá los 1,000 pies de longitud debido a los requisitos de ventilación requeridos por los estándares de incendio y seguridad.

La cubierta de la autopista se desarrolló para atenuar los impactos adversos al vecindario de Elyria y Swansea y para restaurar y mejorar la cohesión del vecindario, la cual fue interrumpida hace varias décadas por la construcción original de la I-70 en los sesentas. La cubierta de la autopista tiene la intención de servir como un espacio activo para la comunidad, los residentes de los alrededores y comunidades locales, mientras que también proporciona atenuantes para la Escuela Primaria Swansea. Para proporcionar una conexión continua entre la cubierta de la autopista y la escuela, y un ambiente seguro para que los estudiantes utilicen las instalaciones de la cubierta, la 46th Avenue en el lado norte de la autopista se descontinuará en el tramo de la Clayton Street y la Columbine Street.

La cubierta ajardinada también apoyará conexiones sociales en el vecindario de Elyria y Swansea creando lugares donde los residentes y visitantes puedan reunirse e interactuar. Las instalaciones y diseño en este espacio—tales como juegos infantiles y canchas de deportes—se basarán en las opiniones y necesidades de la comunidad.

PA3. ¿Quién mantendrá la cubierta de la autopista?

El CDOT es responsable por el mantenimiento de la estructura de la cubierta. El mantenimiento de los atractivos y jardines sobre la cubierta todavía no se a determinado a la fecha. El CDOT está trabajando con Denver y el DPS para desarrollar acuerdos de uso compartido en la cubierta y operaciones y mantenimiento a largo plazo de la misma. Se desarrollará un plan de compromiso de mantenimiento y estos acuerdos finalizarán antes de que empiece la construcción.

PA4. ¿Qué características se incluirán en el diseño de la cubierta?

La cubierta tiene el propósito de ser un espacio compartido entre la comunidad circundante y la Escuela Primaria Swansea. Los jardines de la cubierta también apoyan las conexiones sociales en el vecindario de Elyria y Swansea creando lugares donde los residentes y visitantes puedan reunirse e interactuar. Las características y diseño en este espacio—tales como juegos infantiles y canchas de deportes—se basarán en las opiniones y necesidades de la comunidad. Consulte el Anexo P, *Esfuerzos de Planificación de la Cubierta*, del EIS Final para más información sobre planificación de la cubierta.

PA5. ¿Cómo será la iluminación debajo de la cubierta?

La iluminación de la sección cubierta se diseñará para cumplir con los requisitos de incendios y seguridad, así como para evitar el "efecto del agujero negro", el cual era un problema principal con los túneles de Stapleton de la antigua I-70. El área cubierta de la autopista estará bien iluminada mediante el uso de las últimas tecnologías de iluminación para mejorar la seguridad de los conductores y las operaciones en la autopista.



Esta foto de los Túneles Gemelos de la I-70 en las afueras de Idaho Springs, Colorado es un ejemplo de las últimas tecnologías de iluminación (al lado izquierdo) comparado con los antiguos estándares de iluminación.

PA6. ¿Se cerrará el empalme de la Steele Street/ Vásquez Boulevard con la Alternativa Preferida?

Como se identificaron en el EIS Final, el empalme de la Steele Street/ Vásquez Boulevard permanecerá abierto como parte del diseño de la Alternativa Preferida en respuesta a los comentarios recibidos durante el Anteproyecto del EIS Suplementario. El acceso a la autopista se proporcionaría mediante un empalme en forma de diamante dividido en la Steele Street/Vásquez Boulevard y en la Colorado Boulevard con rampas auxiliares. Las rampas auxiliares permiten el movimiento completo en el intercambio mientras que reduce al mínimo el tráfico en el vecindario y el terreno utilizado por la autopista a la altura del empalme de la Steele Street/Vásquez Boulevard. Consulte el Capítulo 3, Resumen de las Alternativas del Proyecto, del EIS Final para mayor información.

PA7. ¿Por qué se identificó la Opción de Carriles Administrados como la opción operativa preferida?

La Opción de Carriles Administrados se identificó como la Opción Operativa de la Alternativa Preferida debido a su flexibilidad operativa a largo plazo y beneficios de movilidad. Los carriles administrados le dan flexibilidad a los conductores al permitirles pagar un tarifa para evitar el congestionamiento de los carriles de uso general, mejorando la confiabilidad en los tiempos de viaje. También le permite al CDOT controlar el congestionamiento a largo plazo, reduciendo la necesidad de expansión futura. La Opción de Carriles Administrados también tiene un mayor potencial de rendimiento, lo cual significa que tiene la capacidad para más personas en un momento dado. Esta opción da cabida a los autobuses expresos, camionetas y otros vehículo de alta ocupación, proporcionando de esta forma un mayor servicio para esos pasajeros. Esta opción también promueve el uso de vehículos para compartir con otros pasajeros para evitar el congestionamiento.

PA8. ¿La Alternativa Preferida incluye una segunda cubierta en la autopista?

No se ha incluido una segunda cubierta como parte de la Alternativa Preferida. Sin embargo, para satisfacer el interés de Denver de construir una segunda cubierta en el futuro, la Alternativa Preferida incluye un enfoque global para el diseño y construcción que no excluye la construcción de una segunda cubierta sobre la autopista desde la parte oeste del empalme de la Steele Street/Vásquez Boulevard hasta la parte este de Cook Street. Si otros deciden construir una segunda cubierta en el futuro, la calidad del aire se deberá analizar.

PA9. ¿La Alternativa Preferida reduce la conectividad de Norte a Sur?

Las siguientes conexiones Norte/Sur desde la Brighton Boulevard a la Quebec Street están incluidas, mantenidas, modificadas o eliminadas en base a los análisis y coordinación continua:

- Brighton Boulevard: permanecerá la conexión vehiculara por debajo de la I-70
- York Street: se mantendrá la conexión vehicular sobre la I-70 como vía de un solo sentido

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- Josephine Street: se mantendrá la conexión vehicular sobre la I-70 como vía de un solo sentido
- Columbine Street: se mantendrá la conexión vehicular sobre la I-70 como vía de doble sentido
- Elizabeth Street: la conexión vehicular directa al sur de la I-70 no existe actualmente; la Elizabeth Street entre la 47th Avenue y la 46th Avenue Norte se desocupará para dar cabida a las mejoras para la escuela.
- Thompson Court: se mantendrá la conexión vehicular a la 46th Avenue; no existe actualmente acceso sobre la I-70
- Clayton Street: se mantendrá la conexión vehicular sobre la I-70 como una vía de doble sentido
- Fillmore Street: Se añadirá una conexión vehicular sobre la I-70 como una vía de doble sentido
- Milwaukee Street: se mantendrá la conexión vehicular de la 46th Avenue: el acceso sobre la I-70 no existe actualmente
- Steele Street/Vásquez Boulevard: se mantendrá la conexión vehicular sobre la I-70 como una vía de doble sentido
- Cook Street: se añadirá una conexión vehicular de doble sentido sobre la I-70
- Madison Street: se mantendrá la conexión vehicular en la 46th Avenue Sur; el acceso a la 46th Avenue se deberá hacer mediante la Mornroe Street propuesta, una cuadra al este; el acceso sobre la I-70 no existe actualmente
- Monroe Street: se añadirá un conexión vehicular de doble sentido sobre la I-70; una nueva carretea se extenderá de Norte a Sur para reemplazar la conexión de la Garfield Street que fue eliminada
- Garfield Street: se eliminará y reemplazará la conexión sobre la I-70 por la nueva conexión Monroe Street
- Colorado Boulevard: permanecerá la conexión vehicular sobre la I-70
- Dahlia Street: permanecerá la conexión vehicular por debajo de la I-70

- Holly Street: permanecerá la conexión vehicular por debajo de la I-70
- Monaco Street: permanecerá la conexión vehicular por debajo de la I-70
- Quebec Street: permanecerá la conexión vehicular por debajo de la I-70

Para más información sobre las conexiones Norte/Sur que se proponen como parte de la Alternativa Preferida, favor de consultar el Capítulo 3, Resumen de las Alternativas del Proyecto, en el EIS Final.

La Calidad del Aire y la Salud

AQ1. ¿Se realizó un estudio de la Salud para el EIS Final de la I-70 Este?

En base a los comentarios del público, gran parte de la preocupación por la salud está relacionada a la calidad del aire alrededor de las carreteras. Un estudio de la salud (evaluación del impacto en la salud o evaluación de riesgos en la salud) no es requerido por la NEPA o la Ley del Aire Limpio y por lo tanto no se ha realizado para este proyecto. El estado actual de salud de las comunidades afectadas se ha discutido minuciosamente en la Evaluación del Impacto en la Salud del Departamento de la Salud Ambiental (DEH abreviación en inglés) de Denver (septiembre del 2014). El EIS Final añade a la información que se discute en el estudio del DEH mostrando cómo la calidad del aire es probable que cambie en el futuro bajo diferentes alternativas del proyecto. El análisis realizado para el EIS Final demuestra que los estándares de calidad del aire de la EPA para el CO y la PM10 se cumplirán, los niveles de PM10 serán mejores en la Escuela Primaria Swansea con el proyecto que con la Alternativa de No Tomar Ninguna Acción y las MSATs disminuirán en un 70 a 90 por ciento independientemente de la alternativa que se elija. Los posibles impactos del proyecto de remodelación de la I-70, incluyendo los efectos de cada alternativa en la capacidad de satisfacer los Estándares Nacionales del Ambiente de la Calidad del Aire (NAAQS abreviación en inglés) en base a la salud, y en niveles de Fuentes Móviles de Tóxicos del Aire (MSATs abreviación en inglés), se discuten en detalle en la Sección 5.20 del EIS Final, Condiciones de la Salud Humana.

Como se ha visto en los inventarios de emisiones de los contaminantes de los NAAQS y las MSATs, la diferencia en emisiones entre las alternativas (incluyendo la Alternativa de No Tomar Ninguna Acción) es alrededor de 2 a 4 por ciento o menos. Consulte el Anexo J, *Informe* Técnico de la Calidad del Aire. Además, las emisiones (y, por lo tanto, concentraciones probables) asociadas con la I-70 Este están disminuyendo considerablemente debido a una mayor movilidad, menor congestionamiento, y a estándares de emisiones de vehículos más limpios. Por ejemplo, los estimados de emisiones de MSAT preparado por la APCD muestran que las emisiones de partículas de diesel se proyectan que bajarán de 749 libras por día en el 2010 a 48 libras por día (con la Alternativa de No Tomar Ninguna Acción) ó 49 libras por día (con la de Paso a Desnivel Parcialmente Cubierto con Carriles Administrados) en el 2035. Las emisiones de benceno se pronostican que bajen de 133 libras diarias en el 2010 a 26 libras diarias (con la Alternativa de No Tomar Ninguna Acción) ó 27 libras diarias (con la de Paso a Desnivel Parcialmente Cubierto con Carriles Administrados) en el 2035. Las otras MSATs verán reducciones similares de emisiones. Consulte el Anexo J, Informe Técnico de la Calidad del Aire en la sección 7.4. Todos estos niveles de emisiones incluyen aumentos pronosticados de VMT en el corredor. Por lo tanto, una evaluación de impactos en la Salud, a lo sumo, mostraría muy pequeñas diferencias entre las alternativas con mucho menor impactos que los niveles históricos o actuales en términos de impactos a la calidad del aire. Esto no afectaría las elecciones entre las alternativas razonables.

AQ2. ¿Por qué no se examinaron contaminantes adicionales relacionados al transporte, incluyendo partículas finas (PM2.5) y óxidos de nitrógeno (NO2), con el mismo nivel de detalle que se le dio al monóxido de carbono (CO) y partículas gruesas (PM10)?

Los protocolos de la Calidad del Aire (disponible en el Anexo J del EIS Final, Informe Técnico de la Calidad del Aire, Apéndice A) se desarrollaron a través de la coordinación interinstitucional entre el CDOT, La FHWA, la CDPHE, y la EPA. Todas las agencias estuvieron de acuerdo con los protocolos, el cual no incluyó el modelo PM2.5 ó NO2.

No se utilizó modelos para concentraciones en la carretera de PM2.5 y NO2 en el EIS Final debido a que no son contaminantes que posen preocupación en el área de Denver o en la zona del proyecto en la actualidad, o en un futuro próximo. El área de Denver nunca ha violado

los NAAQS para el PM2.5 y no está en peligro inminente de hacerlo en base a datos de monitoreo actual y tendencias previstas. El sexto valor más alto en 24 horas (el cual es el valor utilizado para determinar el cumplimiento de las regulaciones de la EPA) de PM2.5 actual del lugar de monitoreo de la I-25/8th Avenue de la CDPHE (el cual tiene un ADT mayor que la zona del proyecto de la I-70 Este actual) es de 30 μ g/m3, comparado con el valor estándar de 35 μ g/m3. Por lo tanto, no es necesario el uso de un modelo de zona crítica para la PM2.5. Con respecto al NO2, las regulaciones de conformidad de la EPA no requieren el uso de modelos de zonas críticas para el NO2. Consulte 40 C.F.R Sección 93.116.

A través de los inventarios de emisiones se examinaron la PM2.5 and el NO2. Hay muy poca variación en emisiones entre las Alternativas de Construcción y la Alternativa de No Tomar Ninguna Acción debido a mayor movilidad, menor congestionamiento y estándares más limpios para vehículos.

AQ3. ¿Las mejoras a la autopista ocasionarán un aumento en la contaminación del aire para los residentes o la Escuela Primaria Swansea?

El análisis de calidad del aire de MSAT y NAAQS realizado para el EIS Final muestra que las emisiones en general disminuirán en el futuro debido a mayor movilidad, menor congestionamiento y estándares más limpios para vehículos. Para las MSATs, el análisis demostró que el proyecto de la I-70 Este tendrá un efecto mínimo en las emisiones anuales en la zona de estudio (consulte la Gráfica 5.10-21 del EIS Final), con las distintas alternativas que muestran una gama de emisiones anuales de MSAT desde un 2.1 por ciento a un 3.8 por ciento por encima de la Alternativa de No Tomar Ninguna Acción en el año de diseño del 2035. Las tenencias generales en las emisiones de MSAT están disminuyendo claramente con todas las alternativas mostrando una disminución de aproximadamente ocho a nueve veces de las tasas actuales para el 2035 (Gráfica 5.10-20 del EIS Final).

Durante el proceso de la NEPA, el CDOT y La FHWA han consultado ampliamente con la EPA y el CDPHE sobre la estrategia y métodos para el análisis de la calidad del aire. Esta consulta ha resultado en un acuerdo sobre la metodología de análisis y los resultados de estos análisis. El análisis de CO y PM10 al lado de la carretera (zonas críticas) utilizaron los estimados del tráfico y emisiones actuales y los modelos de dispersión de los contaminantes que fueron analizados por la EPA. El análisis de las zonas críticas del CO mostró que todas las alternativas

resultarán en niveles de CO muy por debajo de las NAAQS. El análisis de la PM10 mostró que todas las alternativas resultarán en niveles iguales o por debajo de los NAAQS para este contaminante. También cabe señalar que ambos análisis fueron realizados en las ubicaciones más contaminadas dentro de la zona de estudio, asegurando que las condiciones de calidad del aire en otras zonas serán menores que las que resultaron en el análisis de las zonas críticas.

Además modelos de receptores se colocaron en la Escuela Primaria Swansea para el análisis de zonas críticas de PM10, con los resultandos presentados en la Gráfica 5.10-13 del EIS Final para mostrar que todas las ubicaciones con modelos permanecerán muy por debajo de los NAAQS en base a la salud para la PM10. El monitoreo del aire se realizará durante las labores de construcción para asegurar que la calidad del aire en la escuela no alcance niveles peligrosos.

AQ4. ¿Exponerse a la contaminación del aire de la autopista tendría consecuencias adversas para la salud?

La investigación actual indica que la exposición a los contaminantes del aire de la autopista podría resultar en condiciones adversas para la salud; sin embargo, es difícil determinar en que medida afectará las emisiones de la I-70 en las comunidad circundante. Los límites de la NAAQA establecidos por la EPA, protegen la salud humana. Los valores del modelo de la calidad del aire para el proyecto de la I-70 Este están por debajo de la NAAQA y demuestran que no hay excesos o impactos del proyecto en base a los estándares basados en la salud de la EPA para estos contaminantes. Por lo tanto, no hay impactos previstos del proyecto relacionados a contaminantes cubiertos por los NAAQS.

El Informe Especial del Instituto de Efectos en la Salud #16, Fuente Móvil de Tóxicos del Aire (Mobile-Source Air Toxics en inglés): Una Evaluación Crítica de la Literatura sobre Exposición y los Efectos en la Salud, manifiesta que los efectos del cáncer en la salud que se atribuyen a las MSATs son difíciles de distinguir debido a que la mayoría de las evaluaciones cuantitativas se derivan de los estudios de grupos de trabajadores expuestos a altas concentraciones y debido a que algunos estimados de la potencia del cáncer provienen de modelos desarrollados con animales. La exposición a múltiples MSATs provienen de fuentes no relacionadas a los vehículos, e identificar efectos en estudios de comunidades es un reto debido a las bajas concentraciones en el ambiente, exposición a posibles múltiples tóxicos y otros factores confusos.

En enero del 2010, el Instituto de Efectos en la Salud publicó un Informe Especial #17, investigando los efectos en la salud de los contaminantes del aire relacionados al tráfico. Los investigadores estimaron que habían pruebas "suficientes" para vincular al asma con la contaminación relacionada al tráfico. La evidencia fue "sugestiva pero no suficiente" para otros resultados perjudiciales de salud como la mortalidad cardiovascular. Los autores del estudio también señalaron que estudios epidemiológicos pasados no pueden proporcionar una evaluación apropiada de asociaciones de salud futuras debido a que las emisiones de los vehículos están disminuyendo con el tiempo.

Finalmente, en el 2011, el Instituto de Efectos en la Salud, publicó tres estudios en el que se evalúan el potencial para las zonas críticas de MSAT. En general, los autores confirmaron que aunque las autopistas son una fuente de tóxicos del aire, no pudieron comprobar que la autopista fuera la única fuente de estos contaminantes. Determinaron que la exposición cerca de las carreteras no eran con frecuencia diferentes o superiores que los niveles de exposición base (o ambiente) y, por lo tanto no se identificaron verdaderas zonas críticas. Estos Informes (Informes Número 156, 158 y 160) están disponible en el sitio web del Health Effects Institute: http://pubs.healtheffects.org/index.php.

Además, el CDOT observa que mientras que la incidencia de algunos efectos en la salud (tales como asma, autismo y trastorno de déficit de atención/hiperactividad) en la población de los E.E.U.U. parece haber incrementado, las emisiones de vehículos motorizados han disminuido. Esta disminución en las emisiones de MSAT está documentada en la Figura 13 del Informe Técnico de la Calidad del Aire, Anexo J del EIS Final y para otros contaminantes en el sitio web epa.gov/ttn/chief/ trends/. Esta correlación negativa entre las tendencias de las emisiones y las tendencias de los efectos en la salud ilustra la complejidad de los temas. Las Evaluaciones de Riesgos en la Salud que se han realizado para las autopistas muestran riesgos para la salud muy por debajo de los factores de riesgo aceptables de la EPA. Por ejemplo, la conclusión de las Contribuciones de Riesgo en la Salud de la Autopista South Mountain de los Proyectos de Autopista encontró que: "las estimaciones de riesgo de la MSAT en los estudios resumidos anteriormente son correctos, esto significa que el riesgo gradual de cáncer debido a la inhalación del aire que está cerca de una carretera principal es varios cientos de veces menores que el riesgo de un accidente fatal debido al uso de una carretera principal".

Las Emisiones Nacionales para Contaminantes del Aire Peligrosos de la EPA para las emisiones de benceno se basa en un nivel de riesgo de 100 casos de cáncer por millón. Mientras tanto, el reglamento del 2007 de la

EPA sobre vehículos y combustibles está diseñado a un nivel de riesgo de 5 casos de cáncer en un millón; 20 veces menor que los estándares para los contaminantes en general.

También consulte la Sección 5.20, Problemas de Salud Humanos del EIS Final para información específica sobre el proyecto con respecto al tema. Las secciones AQ2 y AQ3 tienen información sobre la disminución de las emisiones.

AQ5. ¿Cuál será la calidad del aire cerca del parque que se tiene previsto para la cubierta en la Alternativa de Paso a Desnivel Parcialmente cubierto, así como dentro de la sección cubierta de la autopista?

La calidad del aire alrededor de la cubierta fue examinada en el análisis de zonas críticas de PM10 de la I-70/I-25, utilizando un software para modelar con la tecnología de punta para estimar las concentraciones de contaminantes en la zona. Este análisis mostró que todas las zonas que se encuentran alrededor de la Escuela Primaria Swansea y la cubierta estuvieron muy por debajo de los estándares de la calidad del aire base para la PM10. Además, la Gráfica 5.10-13 del EIS Final muestra que las concentraciones de PM10 modeladas en la Escuela Primaria Swansea serán menores con la Alternativa de Paso a Desnivel Parcialmente Cubierto que con la Alternativa de No Tomar Ninguna Acción o la Alternativa del Viaducto Modificado, como consecuencia que la cubierta se encuentre adyacente a la escuela.

Con respecto a la calidad del aire dentro de la sección cubierta de la autopista, la cubierta fue diseñada para ser lo suficientemente corta para no necesitar ventilación artificial durante el funcionamiento normal, debido a que las dos direcciones estarán separadas por un pared de altura completa, la acción de los vehículos de desplazarse a través de cada lado de la sección cubierta mantendrán al aire en movimiento para que los contaminantes no se acumulen a niveles poco saludables. Según un reporte de seguridad contra incendios y ventilación preparado para el proyecto (Apéndice E del *Informe Técnico de la Calidad del Aire* del Anteproyecto del EIS Suplementario del 2014) el tráfico tendría que estar paralizado completamente por 27 minutos antes de que los niveles de contaminantes aumenten a un punto que sea necesario ventilación. En tal situación, o en caso de incendio u otro accidente que pudiera ocasionar que la calidad del aire fuera poco saludable debajo de la cubierta, se proporcionará un sistema de ventilación de emergencia para despejar el

aire y proteger a las personas que se encuentran dentro. El diseño de la cubierta incluye ventiladores a chorro que ayudarán a mover el aire a través de la porción de la cubierta de la autopista, cuando sea necesario.

En relación a la calidad del aire cerca de las aberturas de la sección de la cubierta de la autopista, los estudios han demostrado que las concentraciones de los contaminantes se disipan rápidamente con la distancia desde las aberturas del túnel. Consulte el *Informe Técnico de la Calidad del Aire*, Anexo J del EIS final para mayor información.

AQ6. ¿La Alternativa Preferida empeorará la calidad del aire en la zona del proyecto?

Al mejorar la movilidad y reducir el congestionamiento a través del aumento de capacidad y reducciones en el tiempo de viaje junto con el cierre de la parada de camiones del Pilot Travel Center como resultado del proyecto, se anticipa que la Alternativa Preferida mejore en general la calidad del aire en la zona comparado con la Alternativa de No Tomar Ninguna Acción. Como se ven en los inventarios de emisiones de contaminantes de los NAAQS y las MSATs, la diferencia entre las alternativas (incluyendo la Alternativa de No Tomar Ninguna Acción) en emisiones es alrededor del 2-4 por ciento o menos, a pesar de que las VMT incrementarán. Consulte el Informe Técnico de la Calidad del Aire, Anexo J del EIS Final para mayor información.

En el análisis de zonas críticas de PM10 de la I-70/I-25, por ejemplo, el modelo de concentración de PM10 para la Alternativa Preferida es de 57 μ g/m3, mientras que las concentraciones para la Alternativa de No Tomar Ninguna Acción son de 62 μ g/m3. Nueve de los 10 receptores en la Escuela Primaria Swansea muestran que las concentraciones de PM10 son de 10 μ g/m3 ó menores para la Alternativa Preferida que para la Alternativa de No Tomar Ninguna Acción y con la misma concentración para las dos alternativas en el receptor restante.

Los valores del diseño para todas las alternativas en las zonas críticas en la I-25 y la I-225 son iguales o menores que 150 $\mu g/m3$ para el PM10 de 24 horas de los NAAQS. La mayor diferencia entre la Alternativa de No Tomar Ninguna Acción y una Alternativa de Construcción se produce en la zona crítica de la I-225 para las Alternativas del Viaducto Modificado y de Paso a Desnivel Parcialmente Cubierto con la Opción de Carriles Administrados. Estas alternativas muestran incrementos hasta de un 57 por ciento entre las concentraciones modeladas, pero todavía por debajo del NAAQS.

AQ7. ¿Cómo piensa el CDOT monitorear la calidad del aire en las comunidades adyacentes y próximos a la Escuela Primaria Swansea, durante y después de las labores de construcción?

Antes de empezar la fase de construcción, se requerirá que el contratista produzca un Plan de Control de Fuga del Polvo para el proyecto, el cual deberá ser aprobado por la División de Control de Contaminantes del Aire (APCD abreviación en inglés) de la CDPHE como parte del proceso de permisos relacionados al aire. El plan será evaluado por el personal de la APCD para garantizar que las Mejores Practicas Administrativas sean estipuladas para el control de las partículas aéreas de polvo provenientes de las labores de construcción. Adherirse al plan durante las labores de construcción reducirá al mínimo los efectos del polvo en las comunidades circundantes.

El equipo de construcción del proyecto también establecerá un Plan para Monitorear la Calidad del Aire Durante la Construcción, el cual delineará las necesidades de monitoreo específicas, equipos, y procesos utilizados para medir, mantener y reportar los datos de PM10. Se establecerá la recopilación de datos y protocolos para reportar datos públicos. El plan incluirá documentación adicional que definirá los niveles críticos de concentración para alertar a los administradores de la zona de construcción sobre el aumento en los niveles de polvo y la necesidad de implementar las Mejores Prácticas Administrativas (BMPs abreviación en inglés) de supresión del polvo adicionales en la zona objetivo. En este plan se incluirá una lista de BMPs y actividades de construcción. El plan también incluirá elementos de control de calidad y un plan de acción requerido por la EPA y un reporte de datos y calibración del equipo así como el mantenimiento requerido por la APCD.

Durante la construcción, se realizará un monitoreo del aire para asegurar que los esfuerzos de control del polvo sean exitosos en la prevención de la violación de los estándares de la calidad del aire. El monitoreo de la calidad del aire durante la construcción en el proyecto de la I-70 Este se enfocará en los monitores de PM10 en zonas de construcción activas a lo largo del corredor, como sea viable, para monitorear cada hora las concentraciones de PM10. El propósito de este monitoreo temporal será para mantener el conocimiento de la generación de polvo del proceso activo de perturbación de suelos, tales como demoliciones, excavaciones, demolición de piedras, etc.; para ayudar en la identificación del aumento de niveles de polvo localizado; y para activar un plan de implementación de BMP que responda si los niveles de polvo alcanzan un nivel crítico predeterminado.

Además, como se señaló en la Sección 5.18, Materiales Peligrosos, del EIS Final, el CDOT desarrollará planes de salud y seguridad del manejo de materiales específicos en cada zona para estipular medidas de respuestas necesarias si se encuentran materiales peligrosos durante la construcción y garantizar de esta forma la protección de la salud y seguridad de los trabajadores y del público.

Impactos a la Propiedad

PROP1. ¿La Opción de Carriles Administrados va ha requerir la adquisición adicional de derecho de paso?

La Opción de Carriles Administrados no requiere de mayor espacio o carriles adicionales que la Opción de Carriles de Uso General al Oeste de la I-270 (cinco carriles de uso general en cada dirección para la opción de carriles de uso general, tres carriles de uso general y dos carriles administrados en cada dirección para la opción de carriles administrados). Tanto la Opción de Carriles Administrados como la de Carriles de Uso General utilizan el mismo ancho para propósitos de análisis. Al Este de la I-270, en la configuración final, la Opción de Carriles Administrados será más ancha que la Opción de Carriles de Uso General, debido a las rampas adicionales que proporcionarán conexiones directas desde los Carriles Administrados a la I-270, la I-25 y Peña Boulevard.

PROP2. ¿Qué impactos a la propiedad tendrá la Alternativa Preferida en las comunidades cercanas? ¿Cómo asistirá el CDOT a los residentes desplazados?

La Alternativa Preferida va a requerir la adquisición de propiedades las cuales resultarán en la reubicación de 56 unidades residenciales y 18 comerciales (incluyendo una organización sin fines de lucro).

El CDOT notificará a todos los propietarios e inquilinos afectados sobre la intención de adquirir algún interés en sus propiedades, además de proporcionar una oferta por escrito de una compensación justa específicamente describiendo dichos intereses en la propiedad. Un especialista en derecho de paso se asignará a cada propietario para ayudarles a entender y dirigir este proceso.

No se le obligará a los residentes (inquilinos o propietarios) mudarse a menos que exista una unidad de reemplazo disponible que sea Comparable, Decente, Segura y Sanitaria (DSS abreviación en inglés). Los estándares de una DSS fueron establecidos por regulaciones federales y se ajustan a códigos locales de vivienda y ocupación. El CDOT proporcionará viviendas de reemplazo comparables que son DSS y dentro de las posibilidades financieras de los residentes, antes de que sea necesario que el residente se mude. Si no existe tal vivienda de reemplazo, las regulaciones le permiten a la agencia proporcionar un pago para el reemplazo de la vivienda que exceda el máximo pago reglamentario como parte del proceso de Último Recurso de Vivienda.

La Quinta Enmienda de la Constitución de los Estados Unidos provee que no se puede tomar propiedad privada para uso público sin pago o justa compensación. Además, la Asistencia de Reubicación Uniforme y la Ley de Política de Adquisición de Propiedades de 1970 (Ley Uniforme) es un programa por mandato federal que se aplica a todas las adquisiciones de bienes inmuebles o desplazamientos de personas como resultado de programas o proyectos federales o con asistencia federal, tales como la implementación de estas alternativas del proyecto. La Ley Uniforme fue creada para proporcionar y garantizar que se aplique "uniformemente" una compensación justa para terrenos adquiridos por el gobierno. El CDOT exige que se cumpla con la Ley Uniforme en cualquier proyecto para el cual tiene la responsabilidad de supervisar, sin importar de dónde proviene el financiamiento.

PROP3. ¿El CDOT repondrá viviendas en el vecindario para atenuar los impactos de adquisición?

Para compensar la pérdida de algunas unidades de viviendas residenciales en el vecindario, el CDOT proporcionará \$2 millones en fondos para desarrollar unidades de viviendas asequibles en el vecindario de Elyria y Swansea a través de programas disponibles.

PROP4. ¿Se les proporcionará ayuda a los residentes en las inmediaciones de la I-70 para mudarse si deciden hacerlo?

Las únicas partes que son elegibles para los beneficios de reubicación del CDOT son los ocupantes de los edificios quienes serán directamente desplazados por una adquisición del CDOT como resultado de este

proyecto y que cumplen con los requisitos aplicables de elegibilidad. La reubicación no es necesaria o apropiada para otros residentes debido a que las concentraciones de contaminantes del aire serán mucho menores que los estándares federales de salud y disminuirán durante la vida útil del proyecto. Se reducirán los niveles de ruido mediante la sección a desnivel de la I-70, la cubierta y muros contra ruido. Mudar a los residentes de viviendas que no son necesarias para la construcción sería una medida costosa que afectaría a las comunidades en lugar de mejorarlas debido al desplazamiento de más personas que el mínimo necesario para cumplir con seguridad el propósito y necesidad.

PROP5. ¿El CDOT reubicará la Escuela Primaria Swansea lejos de la I-70 para aminorar los impactos del proyecto?

La Escuela Primaria Swansea ha sido identificada como un recurso muy importante y valioso en el vecindario de Elyria y Swansea. El equipo del proyecto investigó en el vecindario para identificar otra ubicación conveniente para la escuela. La única ubicación disponible que se identificó fue donde actualmente reside el Swansea Recreation Center. La comunidad expresó oposición a mover la escuela al lugar donde se encuentra el centro de recreación debido a que las vías del tren se encuentran adyacentes. La decisión de mantener la escuela en su ubicación actual se hizo durante las oportunidades de participación pública realizadas para evaluar lugares alternativos para la escuela, y encuestas a los padres en la escuela durante el proceso del PACT.

El CDOT desarrolló la Alternativa de Paso a Desnivel Parcialmente Cubierto para mantener la escuela en su ubicación actual y reducir al mínimo los impactos. Las atenuantes para la escuela rediseñan y amplían el terreno de la escuela y proporcionan mejoras al edificio.

Los residentes del vecindario de Elyria y Swansea están a favor de que la escuela permanezca en su ubicación actual con la Alternativa Preferida. El DPS también apoya esta decisión.

January 2016 29

Consideraciones de Justicia Ambiental

EJ1. ¿El CDOT ha tomado en cuenta los impactos a las comunidades de Justicia Ambiental?

El CDOT reconoce que el proyecto atraviesa por comunidades de justicia ambiental, y por eso proporcionó un nivel sin precedentes de participación pública diseñada para cubrir las necesidades de estas personas minoritarias y de bajos recursos, y encontrar formas para mejorar el proyecto, y reducir su impacto. El equipo del proyecto de la I-70 Este utilizó una variedad de herramientas para solicitar las opiniones y participación de las partes interesadas donde se trataron temas de diversidad en el lenguaje, niveles de alfabetización y exposición a los medios de comunicación incluyendo:

- La apertura de una oficina en la zona del proyecto
- Todas las reuniones públicas han sido convenientemente ubicadas dentro de la zona del proyecto y accesibles por el transporte público
- Proporcionando cuidado de niños, comida, y traducciones en cada reunión pública
- Proporcionando notificaciones y anuncios publicitarios en inglés y español
- Proporcionando anuncios en medios de comunicación locales y regionales y en organizaciones religiosas
- Utilizando empresas locales para dar servicio de comidas durante las reuniones y proporcionar servicios de traducciones
- Empleando residentes de la zona del proyecto para liderar y proveer personal para los esfuerzos de participación pública
- Distribuyendo volantes de puerta a puerta para los residentes y empresas de la zona
- Proporcionando varios métodos para comunicarse con el equipo del proyecto incluyendo e-mail, teléfono, sitio web, correo postal y atención sin turno previo
- Proporcionando todo tipo de comunicaciones en inglés y en español

El CDOT realizó análisis críticos que se enfocaron en impactos específicos en estas comunidades con servicios inadecuados, incluyendo algunos que se mencionan en la Evaluación de Impactos a la Salud del

DEH del 2014: el vecindario y conectividad de las calles, calidad del aire, acceso al transporte público, instalaciones para ciclistas y peatones y reubicaciones. Para resolver los impactos del proyecto de la autopista, el CDOT ha identificado medidas atenuantes más allá de las medidas atenuantes estándares para aliviar el impacto en estas comunidades. Consulte la Sección 5.3, Justicia Ambiental, del EIS Final para mayor información.

EJ2. ¿Hay algún impacto mayor y adverso para las comunidades de justicia ambiental como resultado del proyecto?

Los beneficios del proyecto con las alternativas están distribuidos equitativamente en la zona del proyecto. El proyecto ha evitado algunos impactos, reducido al mínimo otros, y atenuado todos los impactos que se pudieran evitar o minimizar. Si no tomamos en cuenta la prevención, minimización y medidas atenuantes, el proyecto tendrá un impacto desproporcionadamente mayor y adverso a las comunidades de justicia ambiental. Sin embargo, el proyecto de la I-70 Este incluye muchas medidas atenuantes innovadoras para contrarrestar los impactos en las poblaciones minoritarias y de bajos recursos. Algunas de esta medidas atenuantes incluyen pero no se limitan, a proporcionar a los residentes que se encuentran cerca de la construcción de la autopista, contraventanas interiores y dos unidades de aire acondicionado portátiles o montadas en las ventanas con filtración de aire y asistencia para cubrir los posibles gastos de servicios públicos adicional durante la construcción, proporcionando contribuciones a programas existentes que faciliten el acceso a alimentos frescos, proveyendo sistemas de climatización (HVAC abreviación en inglés) y puertas y ventanas modernas para la Escuela Primaria Swansea, y proporcionando fondos a la CRHDC para asistir a los desplazados residenciales y comerciales con asesoramiento y adquisición financiera para obtener la propiedad de reemplazo y para la obtención de préstamos residenciales y comerciales. Después de considerar los beneficios de las Alternativas de Construcción junto con la evitación, minimización y mitigación, las Alternativas de Construcción no causarán efectos desproporcionados en ninguna población minoritaria o de bajos recursos, según las previsiones de la Orden Ejecutiva 12898 y la Orden 6640.23^a de la FHWA. No se requiere ningún análisis más de justicia ambiental.

Además, la Opción de Carriles Administrados plantea preguntas de justicia ambiental relacionadas a los impactos de equidad: quienes pueden utilizar las instalaciones, habrán impactos adicionales, existen

impactos a aquellos que no tienen vehículos, y si todo el mundo se ha involucrado en el proceso público. Los carriles administrados proporcionarán tiempos de viaje reducidos para usuarios de todos los niveles de ingreso, y proporcionan un viaje confiable por el corredor cuando los conductores consideren que el peaje vale la pena. Mientras que el precio de los carriles administrados proporcionará opciones más confiables, se implementará con consideraciones minuciosas de impactos de equidad. Además, las mejoras en la conectividad de Norte a Sur para el acceso de los peatones y opciones para ciclistas beneficiarán la movilidad para aquellos que viven en las comunidades de justicia ambiental y que no tienen automóviles.

Consulte la Sección 5.3, Justicia Ambiental, del EIS Final para mayor información.

EJ3. ¿Qué ha hecho el CDOT para minimizar impactos a las comunidades de Justicia Ambiental?

El equipo del proyecto ha estado recibiendo consistentemente comentarios relacionados acerca de los impactos a las propiedades residenciales y comerciales entre la Brighton Boulevard y la Colorado Boulevard. El proyecto se ha modificado en varias etapas del proceso de la NEPA con el transcurso del tiempo. En primer lugar, el equipo del proyecto realizó unos ajustes y modificaciones al Alineamiento Existente de las Alternativas propuestas (denominada la Alternativa del Viaducto Modificado en el Anteproyecto del EIS Suplementario y en EIS Final) después de la publicación de Anteproyecto del EIS del 2008 y durante el proceso del PACT. Y respondió moviendo la 46th Avenida por debajo del viaducto, minimizando impactos a las viviendas y negocios circundantes. También se agregó conectividad de Norte a Sur adicional a esta alternativa para mejorar la cohesión de la comunidad comparada con la Alternativa del Alineamiento Existente del Anteproyecto del EIS del 2008.

Luego, para reducir la presencia visual del viaducto en estas comunidades, mejorar la conectividad, y mejorar la seguridad en la zona; el equipo del proyecto introdujo una nueva alternativa en el Anteproyecto del EIS Suplementario: La Alternativa de Paso a Desnivel Parcialmente Cubierto, luego de haber escuchado las preocupaciones planteadas durante el proceso del PACT. Esta alternativa elimina el viaducto en el tramo de la Brighton Boulevard y Colorado Boulevard y coloca la autopista por debajo del nivel de la calle en esta zona. Incluye una cubierta en la autopista entre la Columbine Street y la Clayton Street con un jardín urbano para uso de la comunidad. La eliminación del viaducto

mejora la seguridad comparado con las condiciones existentes al eliminar que caigan objetos de la autopista, eliminar los espacios oscuros debajo del viaducto, y eliminar los cruces peligrosos que existen en la actualidad debajo del viaducto. El apoyo a las comunidades más afectadas por el proyecto llevó al CDOT a identificar esta alternativa como la Alternativa Preferida.

Además, la Alternativa de Paso a Desnivel Parcialmente Cubierto mejorará la conectividad de Norte a Sur, proporcionará un mejor acceso para peatones y banquetas, y mejorará las opciones para ciclistas en la zona del proyecto. Esto beneficiará a todos los residentes en las comunidades de justicia ambiental.

El CDOT también proporcionará un nivel de atenuantes nunca provisto en otros proyectos para residentes que se encuentran cerca de la construcción de la autopista, para reducir impactos del polvo y ruido durante la construcción y minimizar la necesidad de utilizar ventanas para ventilación, las viviendas entre las Avenidas 45th y 47th, desde la Brighton Boulevard a la Colorado Boulevard:

- Se les proporcionará contraventanas
- Se les proporcionará dos unidades de aire acondicionado portátiles o montadas en las ventanas con filtración de aire y asistencia para pagar los posibles gastos adicionales de servicios públicos durante la construcción

Durante el proceso de participación pública, el equipo del proyecto escuchó de los residentes del vecindario afectado que la Escuela Primaria Swansea es un recurso importante para ellos. Por lo tanto, medidas atenuantes adicionales se desarrollaron para que la escuela pueda permanecer en su ubicación actual. Estas medidas atenuantes incluyen el suministro de un sistema de aire acondicionado (HVAC abreviación en inglés), puertas y ventanas para reducir los impactos del polvo y el ruido en la escuela y demás usuarios, específicamente durante el periodo de construcción de la autopista. El CDOT también pagará por la construcción de dos nuevas aulas. Proporcionar aulas adicionales antes que empiece la construcción ayudará a atenuar algunos de los impactos al proporcionar beneficios de compensación a la comunidad para mejorar la calidad en general de la escuela después del periodo de construcción. Estas mejoras se completarán antes de que comience la construcción.

Consulte la Sección 5.3, Justicia Ambiental, del EIS Final, para mayor información.

Transporte y Tráfico

TRANS1. ¿Se han investigado otras formas de transporte multimodal para este corredor?

El propósito de este proyecto es de implementar una solución de transporte que mejore la seguridad, el acceso y la movilidad y resuelva el congestionamiento en la zona del proyecto de la I-70. Este proyecto empezó en el 2003 como parte del proyecto del Corredor de la I-70 Este, el cual evaluó la autopista y soluciones de transporte público incluyendo una variedad de rutas para trenes y autobuses de Transporte Rápido (BRT abreviación en inglés). El proceso fue un esfuerzo conjunto inicialmente entre las agencias de autopistas y de transporte público. En Junio del 2006, los elementos de la autopista y de transporte público del proyecto se separaron ya que se decidió que ambos servían a dos mercados diferentes de viajeros, estaban ubicados en diferentes corredores y tenían diferentes fuentes de financiamiento. El proyecto de transporte del Corredor Este conectará el Aeropuerto Internacional de Denver con Union Station en el centro de la ciudad de Denver a lo largo de la Smith Road, al sur de la I-70. La construcción del proyecto de transporte del Corredor Este está actualmente en marcha y se prevé que finalice en el 2016. Para mayor información sobre el proyecto de transporte, visite: http://www.rtd-fastracks.com/ec_1.

TRANS2. ¿Cómo mejorará el proyecto la transitabilidad peatonal y ciclovías para las comunidades, especialmente las que están próximas a los empalmes y a lo largo de las conexiones de calles de Norte a Sur?

La Alternativa Preferida propuesta es consistente con el plan de ciclovías de Denver y ha evolucionado para seguir los estándares de seguridad para ciclistas y peatones. Ésta mejorará la experiencia peatonal y de ciclismo en la zona del proyecto al proporcionar cruces seguros a través de la carretera y mejorará las aceras e iluminación en las zonas afectadas.

Para Mayor información sobre transitabilidad peatonal y mejoras a las ciclovías, consulte el Capitulo 4, Impactos al Transporte y Medidas Atenuantes del EIS Final.

TRANS3. ¿Habrán cambios en la intersección de la 47th Avenue y York Street, y si el CDOT proporcionará un puente peatonal en esta ubicación?

Aunque el equipo del proyecto ha recibido preocupaciones relacionadas a la intersección de la 47th Avenue y la York Street a través del proceso de participación pública, estas calles no se verán afectadas por el proyecto de la autopista. Por lo tanto, las mejoras para el proyecto no incluyen ningún trabajo en las intersecciones de la 47th Avenue y la York Street. Sin embargo, ha iniciado un análisis de alternativas para esta zona con el propósito de identificar posibles mejoras de seguridad.

TRANS4. ¿El CDOT planea ampliar la I-70 al Oeste del empalme de la I-25/I-70, después que la I-70 Este se haya ensanchado?

El CDOT no tiene planes actuales ni futuros para ampliar la I-70 al Oeste del empalme de la I-25/I-70 en Denver. Debido a la naturaleza de planificación y financiamiento de transporte a largo plazo, El CDOT identifica proyectos de transporte décadas en el futuro (conocido como el plan a largo plazo del 2035). Esta parte de la I-70 en Denver no se ha incluido en el plan a largo plazo debido a que estudios sobre el tráfico mostraron que la mitad del tráfico en dirección Oeste de la I-70 Este se dirige a la I-25. En realidad, proyecciones recientes de tráfico mostraron que solamente habrá un cuatro por ciento de crecimiento en tráfico a lo largo del tramo de la I-70 al oeste del empalme de la I-25/I-70 durante los próximos 30 años.

TRANS5. ¿Cómo se determinaron las proyecciones del tráfico para el proyecto?

Las proyecciones para este proyecto se realizaron utilizando el modelo de demanda de tráfico en base a viajes "Compas" del 2035 del DRCOG. Compass es un modelo regional que utiliza datos del uso de terrenos proyectados, incluyendo crecimiento poblacional y laboral, para pronosticar las condiciones futuras del tráfico. Estas proyecciones se utilizaron para determinar el número de carriles necesarios para acomodar el crecimiento del tráfico futuro. Este modelo incorpora datos sobre familias y empleos de la región y toma en consideración proyectos de carreteras y transporte público programados, incluyendo la línea ferroviaria urbana del Corredor Este.

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Para evaluar más a fondo las operaciones del tráfico para las alternativas, los resultados del modelo del DRCOG alimentan al modelo de asignación de tráfico dinámico (DTA abreviación en inglés) denominado "DynusT". El DynusT simula interacciones de oferta y demanda en el sistema en mayor detalle para una sub-zona del modelo regional. La sub-zona es más grande que la zona de impactos de transporte para asegurar que incluye rutas razonables de desvío que pudieran ocurrir. La sub-zona para este proyecto se extiende del Oeste de Wadsworth al Este de la E-470 y se extiende del Sur de Colfax Avenue al Norte de aproximadamente la 80th Avenue. Esto asegura que el modelo tomará en cuenta los efectos de la I-270, I-25, el empalme de la I-25/I-70, y el sistema de carreteras locales en el análisis. El modelo proyecta velocidades, tiempos de viaje, volúmenes a horas pico, VMT, y volúmenes de las calles locales para las alternativas. Para mayor información, consulte el Capítulo 4, Impactos del Transporte y Medidas Atenuantes del EIS Final.

TRANS6. ¿Qué modelo de viaje se utilizó para proyectar demandas futuras de tráfico a lo largo del corredor de la I-70 Este?

El modelo Compass del 2035 desarrollado por el DRCOG se utilizó para proyectar demandas futuras de tráfico a lo largo del corredor de la I-70 Este. Durante la determinación del ámbito del proyecto, el equipo de trabajo identificó el plan regional de transporte del DRCOG como la base para proyecciones de futuros viajes dentro de la zona de estudio. Esta decisión ha sido confirmada a lo largo del proyecto. Este plan y su modelo de demanda de viajes asociados incluye el crecimiento poblacional y laboral previsto para cada municipio dentro del DRCOG, así como, mejoras fiscalmente restringidas. El modelo también toma en cuenta mejoras de transporte público previstas y programadas en la región.

Los modelos de demanda de tráfico como Compass proporcionan un resultado en forma de demanda de vehículos o volumen. Éstos proporcionan datos para aquellos que toman decisiones para evaluar los impactos a la calidad del aire, ruido, flujo del tráfico que resulta del proyecto de transporte en las áreas metropolitanas con sistemas complejos de carreteras y centros de empleo/poblaciones complejas.

Los modelos base generalmente son propiedad y están mantenidos por organizaciones de planificación locales, y en Denver esa organización es el DRCOG.

El modelo tiene un alcance regional y abarca toda la zona de planificación de transporte del DRCOG el cual incluye los nueve condados, Adams, Arapahoe, Boulder, Broomfield, Clear Creek, Denver, Douglas, Gilpin, Jefferson y la porción Suroeste del condado de Weld. Se requiere por ley que el DRCOG modele sistemas de transporte regional existentes y futuros (carreteras y transporte público), en vez de proyectos individuales, para cumplir con los requisitos de Planificación de Transporte Federal. Un modelo de demanda de tráfico es esencial para dicho proceso, y regularmente es validado mediante una Evaluación de Certificación de Planificación de la FHWA la cual formaliza la supervisión regular federal y la evaluación del proceso de planificación de la MPO.

Las suposiciones/características detrás del modelo de demanda de viaje son:

- #1: Crecimiento de la región. El DRCOG utiliza los mejores economistas y demógrafos del estado para estimar el crecimiento laboral y poblacional. Esta es la fuente del conjunto de datos socio-económicos actuales que se utilizan en todos los modelos del DRCOG.
- **#2:** *Aceptación del modelo.* El modelo es aceptado y certificado por la FHWA.
- #3: Red de carreteras y transporte público. La red codificada en el modelo para las condiciones existentes y de años futuros incluyen todos los proyectos que se encuentran en el plan de Transporte Regional fiscalmente restringido junto con otros proyectos de capacidad de carreteras que serán completados por gobiernos locales.
- #4: Datos de comportamiento. Los aspectos de comportamiento del modelo se derivan de una encuesta amplia sobre viajes realizada por el DRCOG y la última colección se realizó en el 2010. Estas encuestas colectan grandes cantidades de datos y son esenciales para ayudar al modelo a relacionar las características de las personas con las opciones de viaje. Estos son proyectos poco frecuentes y costosos y en la comunidad TDM una encuesta del 2010 se considera reciente y confiable.

#5: El modelo de demanda de viajes no es estático. El modelo está cambiando siempre según los nuevos usos de terrenos y elementos de sistemas de carreteras que se van haciendo disponibles. El modelo se actualiza frecuentemente y se calibra al conteo de nuevos tráficos y los estimados las VMT de toda la región. El trasfondo de las suposiciones del comportamiento también podrían cambiar, al momento de tener disponible nuevas tabulaciones de la Cuenta de Viajes de la Cordillera Frontal.

Los datos cargados al modelo son:

- Datos socio-económicos (esto es ingresos, empleo, etc.)
- Datos familiares y poblacionales (esto es el número de personas por familia, ya sea actual o población futura proyectada)
- Datos del sistema de carreteras existentes y futuras (esto es volúmenes, velocidad, capacidad, etc.)
- Información del sistema de transporte público incluyendo autobuses y trenes (esto es RTD FasTracks). EL DRCOG depende del RTD para codificar la porción de transporte público en el modelo.

Los datos de la autopista y transporte público obtenidos del modelo son:

- Volúmenes vehiculares en las carreteras (flujo en las conexiones)
- Velocidades en las conexiones
- Tiempos de viaje del sistema
- Patrones de origen/destino Estos están representados por los horarios de viajes de una zona a otra, las cuales generalmente están segmentadas por modo de transporte.
- División de los modos
- Emisiones de los automóviles y camiones
- Abordaje del transporte público u ocupación de los estacionamientos Park N Ride

TRANS7. ¿Por qué no se utilizó el último modelo de demanda de viajes (modelo Focus del DRCOG) para proyectar las demandas del futuro?

En el momento en que el equipo del proyecto estaba trabajando en el Anteproyecto del EIS del 2008 y el Anteproyecto del EIS Suplementario, el modelo Focus no estaba disponible o el DRCOG todavía no lo había adoptado. El modelo Focus lo adoptó el DRCOG en febrero del 2015, mucho después de haberse terminado el Anteproyecto del EIS Suplementario e incluso después de haber empezado el proceso del EIS Final. Los requisitos federales exigen que los estudios de la NEPA utilicen el modelo de demanda regional de viajes adoptado en la actualidad para propósitos de análisis, el cual era el modelo Compas del DRCOG hasta febrero del 2015. Junto con la implementación del modelo Focus, el DRCOG empezó a utilizar un nuevo modelo de uso de tierras conocido como UrbanSim. El UrbanSim estaba programado para ser adoptado al mismo tiempo que el modelo Focus del DRCOG. Debido a la coordinación del tiempo de adopción de ambos modelos, el CDOT decidió continuar utilizando el modelo Compass del DRCOG.

El equipo del proyecto ha realizado un análisis comparativo entre los volúmenes del modelo Compass que están siendo utilizados en el EIS Final y los volúmenes que habrían sido generados por el modelo Focus recientemente adoptado. Este análisis encontró que los volúmenes del modelo Compass son ligeramente más altos que los volúmenes del modelo Focus (por lo general, menos de 5 por ciento de diferencia para la I-70), el cual no cambia el número de carriles necesarios para este proyecto. La FHWA ha recibido el análisis comparativo y está de acuerdo que el EIS Final de la I-70 puede continuar utilizando los volúmenes más recientes del modelo Compass, el cual el proyecto está utilizando para completar todos los análisis.

Cabe señalar que, antes que la FHWA seleccione un alternativa preferida en el Registro de Decisiones, la alternativa se incluirá en el plan regional de transporte fiscalmente restringido del DRCOG y se utilizará el software del modelo Focus para demostrar conformidad con los estándares finales de la calidad del aire. Consulte el Anexo E, *Informe Técnico del Tráfico* para más información.

TRANS8. ¿Puede el CDOT restringir el tránsito de camiones en la I-70 a través del vecindario de Elyria y Swansea?

Parte del propósito del sistema interestatal es promover el desarrollo económico, y el transporte de carga es un factor económico importante para la economía de la nación. Las zonas adyacentes a la I-70 Este son altamente industriales y dependen en gran medida en la necesidad de que los camiones entren y salgan de la zona con facilidad. Si se restringe el acceso de camiones a la I-70, se verían forzados a utilizar las calles locales para llegar a los negocios locales de la zona, afectando negativamente la seguridad y movilidad en las comunidades cercanas.

Excepto en circunstancias limitadas (por ejemplo, condiciones climatológicas adversas, zonas de construcción), y según el código 23 CFR 658.11(d), el Estado de Colorado no puede negar el acceso de camiones ni poner restricciones en el sistema interestatal sin la aprobación de la FHWA. La solicitud debe basarse en cuestiones de seguridad. Esto requiere un análisis del impacto al comercio interestatal y un análisis y recomendaciones de rutas alternas. La I-70 Este reconstruida mejoraría significativamente la seguridad a lo largo de este tramo de la interestatal para camiones y todo tipo de vehículos y comunidades aledañas.

El CDOT realizó un estudio del tránsito de vehículos pesados para determinar cuántos vehículos pesados viajan entre la I-270 y la I-76 en una trayectoria continua. Los vehículos pesados que continúan representan menos del tres por ciento del promedio, del tránsito de vehículos pesados en una dirección y menos de la mitad del uno por ciento del tránsito total en una dirección.

Los datos colectados representan el número total de vehículos pesados que se podrían eliminar del corredor de la I-70 si se implementara el desvío a la I-270/I-76. Debido al bajo número de vehículos pesados que circulan por todo el corredor y la distribución de viajes fuera de las horas pico de dichos vehículos, desviar los vehículos pesados a la I-270/I-76 no cambiaría el número de carriles necesarios para el proyecto de la I-70.

TRANS9. ¿Cómo afectará el proyecto al tránsito de camiones en las comunidades adyacentes?

A pesar de que el tránsito de camiones existente en el vecindario de Elyria y Swansea es una preocupación de los residentes locales, los cambios asociados con las Alternativas de Construcción no afectarán significativamente estas calles. Además, se cerrará la parada de camiones Pilot Travel Center como resultado de las Alternativas de Construcción que moverán la autopista hacia el Norte, eliminando el tráfico de camiones asociados con este negocio. Cualquier cambio posible a las rutas designadas para camiones y las rutas de reparto se coordinarán con la ciudad de Denver para asegurar que los impactos se reduzcan al mínimo. Esto se puede lograr estableciendo rutas para camiones específicas, estableciendo una prohibición en algunas carreteras, y/o incitando horarios específicos de reparto en base a los aportes de los grupos de ciudadanos locales.

TRANS10. ¿Cómo afectará la construcción al tráfico de la I-70?

El contratista preparará un plan de manejo del tráfico y el CDOT lo revisará. El CDOT asegurará que las Mejores Prácticas Administrativas (BMPs abreviación en inglés) se utilicen para reducir al mínimo los impactos durante la construcción y proporcionar conexiones seguras y eficientes a través de las comunidades durante la construcción para todos los medios de transporte, incluyendo ciclistas y peatones. El CDOT también garantizará que las BMPs se utilicen para minimizar los impactos y así la I-70 permanezca abierta y operativa durante la construcción.

TRANS11. ¿Se han considerado los cambios en las tendencias de manejo a la hora de desarrollar las alternativas para este proyecto?

Aunque estudios recientes han mostrado que la gente está conduciendo menos, el área metropolitana de Denver experimentará un crecimiento hasta el 2035 que sobrepasa esta tendencia. Es la responsabilidad del CDOT proporcionar un sistema de transporte que se ajuste a este crecimiento. Antes de realizar el análisis, se identificaron características del sistema de transporte futuro (2035). Todas las alternativas del proyecto de la I-70 suponen la implementación de las mejoras de transporte identificadas en el Plan de Transporte Regional Metro Visión del 2035 del DRCOG (MVRTP abreviación en inglés). Esto incluye tanto proyectos programados (aquellos presupuestados en el Plan de Mejoras de Transporte [TIP abreviación en inglés] quinquenal) y proyectos planificados (aquellos que no están incluidos en el TIP, pero que si están incluidos en el MVRTP del 2035 del DRCOG adoptado). Las

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mejoras planificadas y programadas más significativas para el sistema de transporte dentro de la zona de estudio se muestran en el Capítulo 4 del Anteproyecto del EIS Suplementario.

Además de planificar mejoras para carreteras, el análisis supone la implementación de grandes mejoras al sistema de transporte público dentro de la región de Denver como parte del programa de FasTracks del RTD. El de mayor importancia en la zona de estudio es el proyecto del tren urbano del Corredor Este, el cual transitará desde el centro de la ciudad de Denver al Aeropuerto Internacional de Denver. El modelo del tráfico futuro tomó en cuenta estos proyectos y sus impactos en la demanda de transporte.

Se consideró para el análisis del EIS Final el mayor número de usuarios de transporte público debido a la expansión. Incluso con el aumento del uso de transporte público, el análisis muestra un incremento del ADT en el futuro, el cual requiere carriles adicionales en la autopista para acomodar el tráfico adicional.

Además, mientras que algunos de los comentarios han señalado la reducción nacional en VMT luego de la recesión del 2007-2008, datos recientes de la FHWA han mostrado que las VMT ha estado incrementado nuevamente durante los últimos 18 meses y ha alcanzado niveles de antes de la recesión. Para más información, consulte el sitio web de la FHWA: https://www.fhwa.dot.gov/policyinformation/travel_monitoring/15juntvt/15juntvt.pdf.

Estrategias de Financiamiento

FUND1. ¿Cómo el CDOT protegerá los intereses locales limitando la inversión de empresas extranjeras en el proyecto de la I-70 Este?

El CDOT establece límites para concesionarias privadas antes de publicar contratos. La Empresa de Transporte de Alto Rendimiento analiza las necesidades financieras de un proyecto, incluyendo la experiencia de la empresa, pero no, dónde se encuentran localizadas las oficinas centrales. Los países alrededor del mundo—particularmente Canadá, Australia, y España—tienen enfoques nuevos y más avanzados en proyectos de transporte, por lo que la mayoría de los conocimientos se encuentran internacionalmente. Sin importar de dónde proviene el dinero, cualquier empresa privada contratada por la HPTE deberá pagar impuestos corporativos en los Estados Unidos.

FUND2. ¿Se transferirá la posesión de la autopista a una empresa privada a través del método de construcción de sociedad público-privada (P3 abreviación en inglés)?

No. La sociedad público-privada que se está considerando para la I-70 Este implicaría a un socio privado para el diseño, construcción, financiamiento, operaciones, y mantenimiento a largo plazo de la I-70 Este. Sin embargo, el CDOT mantiene la posesión de la autopista en todo momento. La responsabilidad al público sigue siendo la misma como si fuera para cualquier otro proyecto de transporte.

FUND3. ¿Cómo se establecerán las tarifas de peaje?

Se han propuesto Carriles Administrados para la I-70 Este estrictamente como una estrategia de manejo del tráfico y no para generar ingresos o utilizarlo como parte de la sociedad público-privada. Las tarifas de peaje serán establecidas por la Junta Directiva de la Empresa de Transporte de Alto Rendimiento y se establecerá a un nivel necesario para mantener condiciones de tráfico de flujo libre en estos carriles. Los carriles de uso general existentes no pagarán peaje.

FUND4. ¿Por qué el CDOT no está utilizando los ingresos del peaje para financiar este proyecto u otras cosas necesarias en las comunidades circundantes?

El análisis de peaje realizado por el CDOT muestra que los ingresos provenientes del peaje no cubriría el costo de la reconstrucción de la autopista. La ley estatal y federal C.R.S. 43-4-806 y el Artículo 10, Sección 18 de la Constitución del Estado; 23 U.S.C. 129(3)) restringe el uso del exceso de ingresos de peaje. La ley estatal requiere que los ingresos del peaje se utilicen dentro del corredor donde se colectan los peajes y en mejoras relacionadas al transporte. La ley federal limita el uso del exceso de ingresos del peaje para financiar el servicio de una deuda, mantenimiento (reconstrucción, repavimentación y rehabilitación), y para otros propósitos para los cuales los fondos federales se pueden utilizar bajo la ley federal de transporte. Con estas restricciones, ha sido práctica de la Empresa de Transporte de Alto Rendimiento buscar las opiniones de la comunidad sobre el uso de cualquier exceso de peaje (ingresos más allá de lo que es necesario para mantener los carriles de peaje).

FUND5. ¿Cuál es la estrategia de financiamiento del proyecto?

La construcción completa de la Alternativa preferida costaría aproximadamente \$1.7 mil millones. Las fuentes de ingreso para el proyecto de la I-70 Este incluyen asignaciones de varias fuentes estatales y locales, pero siempre habrá una brecha entre el costo estimado para el proyecto y el ingreso disponible para construirlo. Ésta es una de las razones por la cual el CDOT está buscando el método de construcción P3. Debido a estas limitaciones de financiamiento, el proyecto se construirá en fases a través del tiempo. El Capítulo 8, Fases de Implementación del Proyecto, analiza las fases propuestas. El costo estimado para la fase 1 es de \$1.1 mil millones, a la fecha, ya se ha identificado el financiamiento de las siguientes fuentes para el proyecto de la I-70 Este:

- Ingresos de la Empresa del Puente/Bridge Enterprise en inglés (\$850 millones)
- Fondos del Denver Regional Council of Governments (DRCOG)/ Surface Transportation Program-Metropolitan Areas (STP-Metro)/ Congestion Mitigation/Air Quality (CMAQ) (\$50 millones)
- Fondos del Proyecto de Ley del Senado 09-228 (\$180 millones)
- Denver (\$37 millones)

No se incrementarán los impuestos para pagar este proyecto y el CDOT no está considerando los carriles administrados como una forma de financiar la construcción del proyecto de la I-70 Este.

La Bridge Enterprise fue formada por el CDOT en el 2009 como parte de la legislación FASTER (Funding Advancement for Surface Transportation and Economic Recovery en inglés) para financiar, reparar, reconstruir y reemplazar puentes con estructuras deficientes. Éste estará financiado por un recargo destinado para la seguridad de puentes que se cobra en las registraciones de los vehículos en base al peso de cada vehículo. Debido a las preocupaciones del impacto en el financiamiento del reemplazo del viaducto de la I-70 en los ingresos a largo plazo disponibles para la rehabilitación de otros puentes en Colorado, el CDOT estableció una meta para determinar el financiamiento del viaducto de forma que pueda retener el 50 por ciento de ingresos del puente para otros proyectos necesarios en todo el estado.

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Table of Contents: Agencies and Elected Officials

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Comments Comments

Source: Submittal Document Number: 879 Name: U.S. Environmental Protection Agency

Source: Submittal Document Number: 879 Name: U.S. Environmental Protection Agency



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

1595 Wynkoop Street DENVER, CO 80202-1129 Phone 800-227-8917 http://www.epa.gov/region08

OCT 3 0 2014

Ref: 8EPR-N

Mr. John Cater Division Administrator Federal Highways Administration 12300 West Dakota Avenue, Suite 180 Lakewood, CO 80228

Mr. Don Hunt Executive Director Colorado Department of Transportation 4201 E. Arkansas Avenue Denver, CO 80222

> Re: I-70 East Supplemental Draft Environmental Impact Statement CEQ # 20140241

Dear Mr. Cater and Mr. Hunt:

The U.S. Environmental Protection Agency Region 8 has reviewed the I-70 East Supplemental Draft Environmental Impact Statement (EIS) and Section 4(f) Evaluation prepared by the Federal Highway Administration (FHWA) and the Colorado Department of Transportation (CDOT). Our comments are provided for your consideration pursuant to our responsibilities and authority under Section 102(2)(C) of the National Environmental Policy Act (NEPA), 42 U.S.C. Section 4332(2)(C), and Section 309 of the Clean Air Act, 42 U.S.C. Section 7609.

Based on the EPA's procedures for evaluating potential environmental impacts on proposed actions and the adequacy of the information present, the EPA is rating the preliminary preferred alternative an EC-2 (Environmental Concerns - Insufficient Information). This letter documents the EPA's concerns and recommendations for the Final EIS. A full description of the EPA's rating system can be found at www.epa.gov/compliance/nepa/comments/ratings.html.

PROJECT BACKGROUND AND DESCRIPTION

The 1-70 East project began in 2003 as a combination highway/transit improvements project for I-70 from I-25 east to Tower Road. The two components were separated in 2006 and an EIS for the transit elements was completed in 2009. The current EIS process analyzes the highway improvements project. The highway corridor traverses neighborhoods within Denver, Commerce City and Aurora. The purpose of the project is to improve safety, access and mobility and to address congestion along this major

transportation corridor. A Draft EIS was published in 2008 but was not finalized, and based on stakeholder input, the FHWA and CDOT decided to prepare a Supplemental Draft EIS. Subsequently, the lead agencies began a year-long collaborative process called the Preferred Alternative Collaborative Team, involving governmental agencies, advocacy groups, and neighborhood representatives from Adams County, Aurora, Commerce City and Denver. Using input from the Collaborative Team, the FHWA and CDOT developed a new alternative, known as the Partial Cover Lowered Alternative.

This Supplemental Draft EIS analyzes two build alternatives: (1) the Revised Viaduct Alternative with North and South Options and (2) the Partial Cover Lowered Alternative, as well as the No Action Alternative. Both build alternatives will widen the highway from Brighton Boulevard to Tower Road from six to twelve lanes along the corridor. The total number of lanes in both directions heading east will be six lanes from I-25 to Washington Street, eight lanes to Brighton Boulevard, ten lanes to I-270, twelve lanes to I-225, ten lanes to Chambers Road, eight lanes to Airport Road and six lanes to Tower Road. The build alternatives include managed and general purpose lanes operational options. The Revised Viaduct Alternative replaces the existing I-70 viaduct between Brighton Boulevard and Colorado Boulevard. The Partial Cover Lowered Alternative removes the existing I-70 viaduct between Brighton Boulevard and Colorado Boulevard and lowers the highway in this section below grade to a maximum depth of approximately 40 feet. The Partial Cover Lowered Alternative also considers atgrade connectivity options within the below-grade section – a 900-foot-long, landscaped cover area between the Clayton Street and Columbine Street bridges adjacent to Swansea Elementary School, called the Basic Option, and the Modified Option that adds another cover over I-70 between St. Paul Street and Cook Street.

the cover letter is noted. Responses to specific comments are included on the following pages.

The information in

The FHWA and CDOT have identified the Partial Cover Lowered Alternative with Managed Lanes as their preliminary preferred alternative. Phasing and timing will be determined during final design.

ALTERNATIVES SCREENING PROCESS

The Supplemental Draft EIS (Chapters 1 and 3) and the attachments (C – Alternatives Analysis Technical Report and D – Community Outreach and Agency Involvement) document the agencies' thorough alternatives screening process. The EPA believes that the process was transparent and inclusive and provides a solid basis for the determination of the alternatives that were analyzed in depth in this document.

ENVIRONMENTAL CONCERNS

The EPA is a cooperating agency for the 1-70 East project. We appreciate that the FHWA and CDOT have addressed many of our concerns regarding air quality, environmental justice and water quality in the Supplemental Draft EIS. We are satisfied that the Supplemental Draft EIS takes a reasoned approach to assessing the potential for impacts to water quality. Our remaining comments and concerns regarding air quality and environmental justice are included below and in our attached detailed comments.

Air Quality

The EPA appreciates the amount of additional detailed information and data that were provided in the Supplemental Draft EIS, specifically in the following areas: (1) the inclusion of additional, recent ambient monitoring data for the National Ambient Air Quality Standards (NAAQS); (2) updated criteria pollutant emission inventories with interim years; (3) discussion of the potential year of maximum emissions; (4) the use of EPA's MOVES2010b motor vehicle emissions model; (5) the quantitative hot-

Responses to Comments

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Source: Submittal	Document Number: 8	379	Name: U.S. Environmental Protection Agency					

Comments

spot modeling for carbon monoxide and for the two areas of concern for PM₁₀ hot-spot modeling; (6) the use of the updated base year of 2010; and (7) the specific mobile source air toxics emission inventories that were developed for the Supplemental Draft EIS and in Attachment J. We also commend the FHWA and CDOT for committing to provide the Swansea Elementary School with a new heating, ventilation and air conditioning system, doors and windows to reduce dust and noise impacts during construction, and to conduct air quality monitoring in the area during construction to evaluate the effectiveness of the mitigation measures used to decrease impacts.

The Supplemental Draft EIS air quality hot-spot modeling analyses show that the preliminary preferred alternative will comply with both the carbon monoxide (CO) and particulate matter (PM₁₀) NAAQS. Our attached detailed comments include recommendations for refining the air quality analysis for the Final EIS with newly available tools and information. These recommendations will increase the accuracy of the model predictions and the level of confidence in the impact assessment.

Environmental Justice

Six neighborhoods – Globeville, Elyria and Swansea, Northeast Park Hill, Montbello, Gateway and Aurora – in the project study area have higher minority populations than the minority population overall in Denver and Adams Counties. Four of these neighborhoods – Globeville, Elyria and Swansea, Northeast Park Hill and Aurora – exceed the county average of low-income households. Thus, environmental justice is a major focus for this project. The EPA commends FHWA and CDOT for the extensive community outreach program that the agencies have undertaken over the years. These public involvement efforts have included monthly community meetings, door-to-door visits, a project office located in the Elyria and Swansea neighborhood, and translators at every public event. The EPA also appreciates the transportation agencies' mitigation efforts, particularly the relocation and displacement mitigation that could include use of the Last Resort Housing process, allowing replacement housing payments that exceed the statutory maximum amount. In addition, we believe that the agencies have done a good job characterizing the population changes in the project area from 2008 to 2014. We do recommend that the Final EIS identify the organization that will be responsible for maintaining the proposed highway cover adjacent to the Swansea Elementary School.

Thank you for the opportunity to provide comments on the I-70 East Supplemental Draft EIS. If you have any questions or would like to discuss our comments, please contact me at 303-312-6704 or the lead reviewer of this project, Carol Anderson, at 303-312-6058.

Sincerely,

Philip S. Strobel

Acting Director, NEPA Compliance and Review Program Office of Ecosystems Protection and Remediation

Attachment: Detailed Comments

cc by email: Chris Horn, FHWA

Kirk Webb, CDOT

The information in the cover letter is noted. Responses to specific comments are included on the following pages.

A-2 January 2016

Responses to Comments Comments Document Number: 879 Name: U.S. Environmental Protection Agency Source: Submittal I-70 EAST Supplemental Draft EIS A The updated "Good Neighbor Study" was not published prior to the publication of the Final EIS. **EPA DETAILED COMMENTS** Air Quality **B** Responses are provided for each individual recommendation. 1.) Page 5.10-4, first paragraph: The EPA appreciates that CDOT will be providing additional C Changes were made to the document and the Technical Report due to revisions to the EPA standard information to the Denver Department of Environmental Health (DDEH) to use in updating EPA-420-B-13-053. The reference to the EPA standard was updated in Section 5.10 of the Final DDEH's "Good Neighbor" study. The Supplemental Draft EIS states, "This study will provide a EIS and Attachment J. Air Quality Technical Report and the analysis was modified, as necessary, to Α cumulative assessment of emissions from point and mobile sources, as well as ambient MSAT comply with the current standard. concentrations in the area." The EPA recommends that relevant information from this updated study be incorporated into the Final EIS, as appropriate, especially regarding mobile source air toxics (MSATs). **D** Modeling was revised as requested and details added to Attachment J, Air Quality Technical Report in the Final EIS. 2.) Page 5.10-10, "Transportation conformity": The Supplemental Draft EIS states, "Because this is the Supplemental Draft EIS, the purpose of this EIS is not to determine regional or project level conformity." The EPA agrees that the demonstration of project level conformity is not needed at this stage. The final preferred alternative needs to be selected and its evaluation for a conformity determination, as stated in the last sentence of this paragraph, will then be included in the Final EIS. However, we do note that the transportation conformity project-level, hot-spot analyses, both for carbon monoxide (CO) and particulate matter (PM₁₀), provide detailed В information regarding projected air quality impacts for the identified alternatives. The analyses also project each alternative's ability to meet or not meet the relevant National Ambient Air Quality Standards (NAAOS). This is especially true in consideration of the results in Exhibit 5.10-12 on page 5.10-31. These exhibits provide modeled results that show that only the No Action and Partial Cover Lowered Alternative (PCLA) Managed Lanes Basic Option alternatives are able to meet the 24-hour PM₁₀ NAAQS for the portion of the project evaluated for the I-25/I-70 PM₁₀ hot-spot modeling. The EPA offers recommendations below to refine the air quality analysis for the Final EIS. 3.) Page 5.10-18, first paragraph: We note the reference to the current version of EPA's "Transportation Conformity Guidance for Quantitative Hot-Spot Analyses in PM_{2.5} and PM₁₀ Nonattainment and Maintenance Areas" issued in November 2013 and referenced as EPA-420-B-13-053. This version supersedes and replaces prior versions. We recommend that this version C of our PM hot-spot guidance be reviewed to determine if any changes to the PM₁₀ hot-spot analyses for the Final EIS need to be made. Also, please check throughout the Supplemental Draft EIS and Attachment J for references to the prior version of the guidance document (EPA-420-B-10-040) and change to EPA-420-B-13-053. 4.) Page 5.10-20, "Model selection": The document states, "AERMOD can model closure of the truck stop in the corridor affected by some alternatives, and it can also model the outflow from the proposed covered portion of I-70." For the PCLA, the below-grade segment and covered segment both present specific air modeling challenges. In our review of the D Supplemental Draft EIS, particularly Attachment J, the EPA did not find a description of how the AERMOD model was configured and executed in the below-grade segment or how the exiting airflow from the covered segment was modeled. It will be important that the Final EIS describe how these aspects of the hot-spot modeling were performed and how these modeling procedures

A-4 January 2016

Responses to Comments Comments Document Number: 879 Name: U.S. Environmental Protection Agency Source: Submittal We also note that the EPA has released an updated mobile source emissions model called Meteorological data was removed from Table 4. Stapleton data, however, was used for AERMOD MOVES2014 that incorporates the emission reductions from the referenced Tier 3 rulemaking analyses as requested. (www.epa.gov/otag/models/moves/index.htm). The Supplemental Draft EIS used the previous I version of the model (MOVES2010b) and the EPA has no concerns with its use in this project K These were typographical errors and the tables were revised in Attachment J, Air Quality Tech Report analysis. Because MOVES2010b does not consider the benefits of the Tier 3 Rule, it likely in the Final EIS. overestimates future vehicle emissions and produces a conservative estimate of overall criteria pollutant emissions, MSAT emissions and hot-spot modeled results for this project. The updated "Good Neighbor Study" was not published prior to the publication of the Final EIS. 10.) Pages 19 and 33, Attachment J, Air Quality Technical Report: Table 4 on page 19 presents the summary of the CAL3QHC data and sources of those data. Item number 1 indicates that the Supplemental Draft EIS used Meteorological (MET) data from the Denver International Airport (DIA) weather station. It is EPA's understanding that the Final EIS will use appropriate MET Jdata from the prior Denver Stapleton International airport that was determined by the Colorado Department of Public Health and Environment (CDPHE) to be more relevant to the project's location. This change is expected to improve the accuracy of the modeling effort in the Final 11.) Page 61, Attachment J, Air Quality Technical Report: Table 18 contains information on times to reach CO exposure limits. Under the table heading "Exposure Limit (ppm-minutes)". K the values 2251 and 102 appear. These are likely typos and the EPA recommends changing them to "2251" and "102". 12.) MSATs are discussed in the Supplemental Draft EIS, Air Quality section 5.10, and in Attachment J, page 47, sections 5.2, 5.2.1 through 5.2.4. These documents provide a good discussion regarding MSATs emissions and their associated health effects. They summarize studies that have been performed and that are under development. A number of studies, in addition to those noted in Attachment J, have examined the association between living near major roads and different adverse health endpoints. Modeling and monitoring studies have confirmed that air toxics emissions from mobile sources remain drivers of overall air toxics risks. We note that the Draft Supplemental EIS includes an analysis that allows a comparison of project-wide estimated MSAT emissions across the alternatives. FHWA's 2012 Interim MSAT Guidance is cited in Attachment J, section 5.2.1. This guidance states that "In FHWA's view, information is incomplete or unavailable to credibly predict L project-specific health impacts due to changes in MSAT emissions associated with a proposed set of highway alternatives." Attachment J discusses technical shortcomings or uncertain science that prevent a more complete determination of the MSAT health impacts for the steps necessary to prepare a health risk assessment - emission inventories, dispersion modeling and human health risk analysis. The EPA has seen recent improvements in the ability to predict hot spot MSAT concentrations. See, for example, South Coast Air Quality Management District's Multiple Air Toxics Exposure Study III (the MATES III study) at www.aqmd.gov/home/library/air-quality-data-studies/health-studies/mates-iii/mates-iii-finalreport. We note that for this project, there may be adequate project information, tools and data available to evaluate MSAT hotspots. As it is our understanding that the lead agencies will not be performing additional MSAT analyses for the Final EIS, we therefore recommend evaluating DDEH's updated "Good Neighbor" study if it is available in time for consideration in the Final 3

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Source: Submittal Document Number: 879 Name: U.S. Environmental Protection Agency				
EIS. This study may provide more localized impact information for the MSAT impact analysis in the Final EIS. For additional information on MSATs, please see EPA's MSAT website, www.epa.gov/otaq/toxics.htm.	The new I/M parameters have been received from APCD and were used for the new MOVES modeling included in the Final EIS.			
Www.epa.gov/otaq/toxics.htm. 13.) Attachment J, Appendix D, MOVES Input Data for the CO Hotspot Analysis, Inspection and Maintenance (I/M) Program Parameters: The MOVES2010b modeling effort utilized "Test Standards ID 33 in the MOVES2010b modeling does not correctly reflect Colorado's I/M program. Colorado submitted a State Implementation Plan (SIP) revision on August 8, 2006 that requested the removal of the I/M240 program's final cutpoints from Colorado's Regulation No. 11. The EPA approved this SIP revision on December 20, 2012 (77 FR 7538B). Because of this EPA-approved relaxation in the I/M240 program's cutpoints, the EPA recommends using ID 31 in place of ID 33 in the Final EIS to improve the model's consistency with the State's currently implemented I/M program. Another consideration for Colorado's I/M program is the State's vehicle emissions remote sensing program component called Clean Screen. We recommend noting in the Final EIS that the MOVES2010b model does not have the capability to calculate emission reductions from the implementation of Colorado's Clean Screen program. The inability of MOVES2010b to model the Clean Screen program will reduce the accuracy of the results. To address this concern, we recommend that the FHWA and CDOT contact CDPHE to determine the most representative I/M program data inputs for Colorado for use in the Final EIS MOVES modeling.				
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Document Number: 387 Name: U.S. Department of the Interior



United States Department of the Interior



OFFICE OF THE SECRETARY Office of Environmental Policy and Compliance Denver Federal Center, Building 67, Room 118 Post Office Box 25007 (D-108) Denver, Colorado 80225-0007

October 23, 2014

ER-14/0547

John Cater Colorado Division Administrator Federal Highway Administrator 12300 West Dakota Avenue, Ste. 180 Lakewood, CO 80228

Dear Mr. Cater:

Thank you for the opportunity to review and comment on the Department of Transportation (DOT), Draft Supplemental Environmental Impact Statement (DSEIS) and Section 4(f)/6(f) Evaluation for the I-70 East Project, Denver County and Adams County, Colorado.

SECTION 4(f) EVALUATION COMMENTS

The Department appreciates that you have coordinated with various agencies regarding this project and the development of the Section 4(f) Evaluation. We encourage continued coordination with these agencies throughout the life of this project.

We acknowledge that this project will potentially affect numerous Section 4(f) properties including 126 historic properties, 45 parks, and 72 recreational areas, for which the Section 4(f) Evaluation indicates a de minimis finding. Without concurrence on the finding of effect from the Colorado State Historic Preservation Officer (SHPO) for effects to historic properties pursuant to Section 106 of the National Historic Preservation Act, the de minimis finding appears to be prematurely applied.

For park and recreational Section 4(f) resources, we concur with the *de minimis* finding, provided that the appropriate agencies have had an opportunity to review and concur with this finding. For historic properties, without concurrence on the finding of effect from SHPO, and resolution of potential adverse effects, we are unable to concur that there is no feasible or prudent alternative to the Preferred Alternative selected in the document, and that all measures have been taken to minimize harm to these resources.

We respectfully request another opportunity to review the Section 4(f) Evaluation following evidence of this information.

Responses to Comments

A SHPO concurrence has been received on effects since the publication of the Supplemental Draft EIS. Additionally, de minimis findings for parks and recreation section 4(f) resources have been reviewed and concurred upon by the agencies with jurisdiction. Section 4(f) resources are discussed in Chapter 7, Section 4(f) Evaluation in the Final EIS.

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Document Number: 387 | Name: U.S. Department of the Interior

SECTION 6(f) EVALUATION COMMENTS

The South Platte River Greenway is a Land and Water Conservation Fund (LWCF) assisted site that will be directly impacted by the I-70 East project. The DSEIS addresses the impacts as occurring at two locations. The proposed work at the location north of I-70 will temporarily disturb the trail during the construction of a storm drain pipe. Mitigation factors addressed in the DSEIS include keeping the trail open during the entire construction via a detour and upon completion the trail will be returned to its pre-construction condition. We concur with the assessment of the impacts on this segment of the Greenway and agree with the DSEIS statement that this particular work falls under the LWCF program's utility easement exception. Accordingly, the successful implementation of the mitigation factors cited above will prevent any 6(f)(3) conversion from occurring.

The second location is within Globeville Landing Park. Here the trail will be directly impacted by the construction of a storm drain pipe and a spillway. The identified construction will require a permanent conversion of 0.06 acre of LWCF-encumbered park land to non-recreation use. The DSEIS has annotated on page 5.9-13 a commitment to comply with the LWCF Act (Public Law 88-578, as amended) and further coordination with the National Park Service (NPS) in mitigating this conversion. Accordingly, we concur with the assessment of the impacts to this LWCFassisted resource and the commitment to work with the NPS in mitigating this conversion in accord with the LWCF Act.

We appreciate the opportunity to review this document. Should you have questions in response to Section 4(f) comments, please contact Cheryl Eckhardt, Environmental Protection Specialist, National Park Service Inter-mountain Regional Office at 303.969.2851. Should you have questions in regards to Section 6(f) comment please contact Bob Anderson, Chief, Recreation Grants Division, National Park Service Midwest Regional Office at 402.661.1540.

Sincerely,

Regional Environmental Officer

SHPO CO Ed Nichols (ed.nichols@state.co.us)

CO DOT Anthony R. DeVito (Anthony Devito@state.co.us)

CO DOT Joshua Laipply (joshua.laipply@state.co.us)

CO DOT Charles Attardo (chuck.attardo@state.co.us)

Responses to Comments

B The status of the construction impacts on Globeville Landing Park has been changed for the Final EIS. Under the Partial Cover Lowered Alternative, the construction of a 52-foot easement for the south drainage will result in 0.5 acre use of the Park. 0.2 acre will result in temporary grounddisturbance that will be restored to pre-construction conditions. A boulder drop spillway will be constructed in the park that will result in a 0.3 acre direct use.

Conversion of the park will be mitigated in-kind in accordance with Section 6(f)(3) of the LWCF Act, which requires land of comparable value and equivalent usefulness and location. Coordination with, and approval from, the National Park Service will be required prior to any Section 6(f) property conversion.

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A-8

Comments Document Number: 326 | Name: Aurora Mayor Stephen D. Hogan Source: Submittal City of Aurora Office of Mayor/City Council 15151 E. Alameda Parkway Aurora, Colorado 80012 Phone: 303-739-7015 Fax: 303-739-7594 www.auroragov.org September 16, 2014 Don Hunt, Executive Director Colorado Department of Transportation 4201 E. Arkansas Ave Denver, CO 80222 Dear Mr. Hunt: RE: I-70 East Supplemental Draft Environmental Impact Statement The City of Aurora supports CDOT's preliminarily identified preferred alternative for improvements to the 1-70 East Corridor as identified in the 1-70 East Supplemental Draft Environmental Impact Statement (August 29, 2014). This alternative is titled the Partial Cover Lowered Alternative with Managed Lanes Option. Aurora recognizes the significant efforts that have been put forth working with an amalgam of stakeholders comprised of corridor residents, businesses and a variety of jurisdictions over the last decade, to reach a package of proposed improvements for the I-70 Corridor between Brighton Boulevard and Tower Road. I-70 is rapidly deteriorating and continues to experience increasing congestion Α throughout major time periods during the day and night throughout all segments. It is crucial that improvements focusing on safety and congestion are realized throughout the I-70 East Corridor. I-70 is and will continue to serve as a key east-west mobility corridor for Aurora and the greater eastern metro We have identified a variety of items associated with the proposed project and look forward to receiving responses from CDOT as this project advances through the environmental clearance process. These items are represented as follows: Toll lane customers must weave across a buffer zone and three or more general purpose traffic lanes to exit at desired interchanges. This seems to present a considerable traffic operational and safety issue particularly during peak periods, when general purpose lanes В are congested and operating at low travel speeds, while the toll lane travel speeds are high. How will this situation be addressed in project design and eventual operation to ensure safe and efficient traffic operations? The necessary direct connection ramps to/from I-225 seem to be an essential element for the toll lane system and interconnection to/from 1-70. Will the direct connect ramp systems be provided in the early phases of this multi-phase project? Toll rates will need to be at sufficiently high levels to maintain a congestion free, high travel speed operating condition within the toll lanes, particularly during a.m. and p.m. peak time periods. Have surveys been conducted to ascertain the likely use patterns by D Aurora travelers and others in choosing to use toll lanes with variable toll rates during peak travel periods? REC'D SEP 1 9 2014

Responses to Comments

- A Comment noted.
- The operation of the managed lane ingress and egress locations is on-going and refinement of the design will occur to provide safe and efficient weaves between the managed lanes and the general-purpose lanes. Some of the design elements that are being considered include providing a minimum of 800 feet of weaving distance per lane of weave between the ingress\egress locations and the nearest interchange ramps. In addition, the ultimate configuration will include several direct connections between the managed lane on I-70 and other high volume facilities such as I-270, I-225, and Peña Boulevard, which will eliminate the need for weaving at these high volume locations.
- The managed lane direct connections are a desirable element of the initial phase of construction. However, due to funding constraints none of the managed lane direct connections will be included with the initial construction project and these improvements would be part of a future project.

Chapter 8, Phased Project Implementation in the Final EIS includes more detailed information on the proposed managed lanes.

The project team has not conducted any specific survey of possible managed lane users to determine travel choice preferences or toll rate tolerances. However, the study uses software (DynusT) that allows for a variable toll price to be assessed to vehicles that use the managed lanes. The toll rates vary based on the number of vehicles that choose to use the managed lanes, which is related to overall level of congestion in the general-purpose lanes, and based on the operation of the managed lanes. The goal is to maintain a high level of service for the managed lanes where speeds will remain above 45 mph during all times of the day and this will result in drivers that choose to use the managed lanes due to experiencing a reliable trip time through the area.

	Comment	S
Source: Submittal	Document Number: 326 Name: ,	Aurora Mayor Stephen D. Hogan
E	lower levels of service in the future since	nue to experience increasing congestion and no additional general purpose lanes are be erations for our non-toll lanes using residents idor and beyond?
F	activity centers. Customers using these in	oria and Chambers, serve key employment and terchanges today are regularly experiencing pports improving these key regional interchang
G	 CDOT project funding relies heavily on p the statewide Bridge Enterprise Fund for t percent). Given this, what is the impact for 	

critical bridge projects throughout the metro area?

Aurora requests that top priority be given to responding to the above presented items. We look forward to continued coordination with the Colorado Department of Transportation as this critically needed project advances into the design and construction phases. Feel free to contact Mac Callison, Transportation Planning Supervisor at (303) 739-7256 should you have any questions or require additional information.

Stephen D. Hogan Mayor of Aurora

CC: City Council

Skip Noe, City Manager

Bob Watkins, Planning and Development Services Director

Dave Chambers, Public Works Director

Kevin Wegener, City Engineer

Mac Callison, Transportation Planning Supervisor

Kirk Webb, CDOT NEPA Program Manager

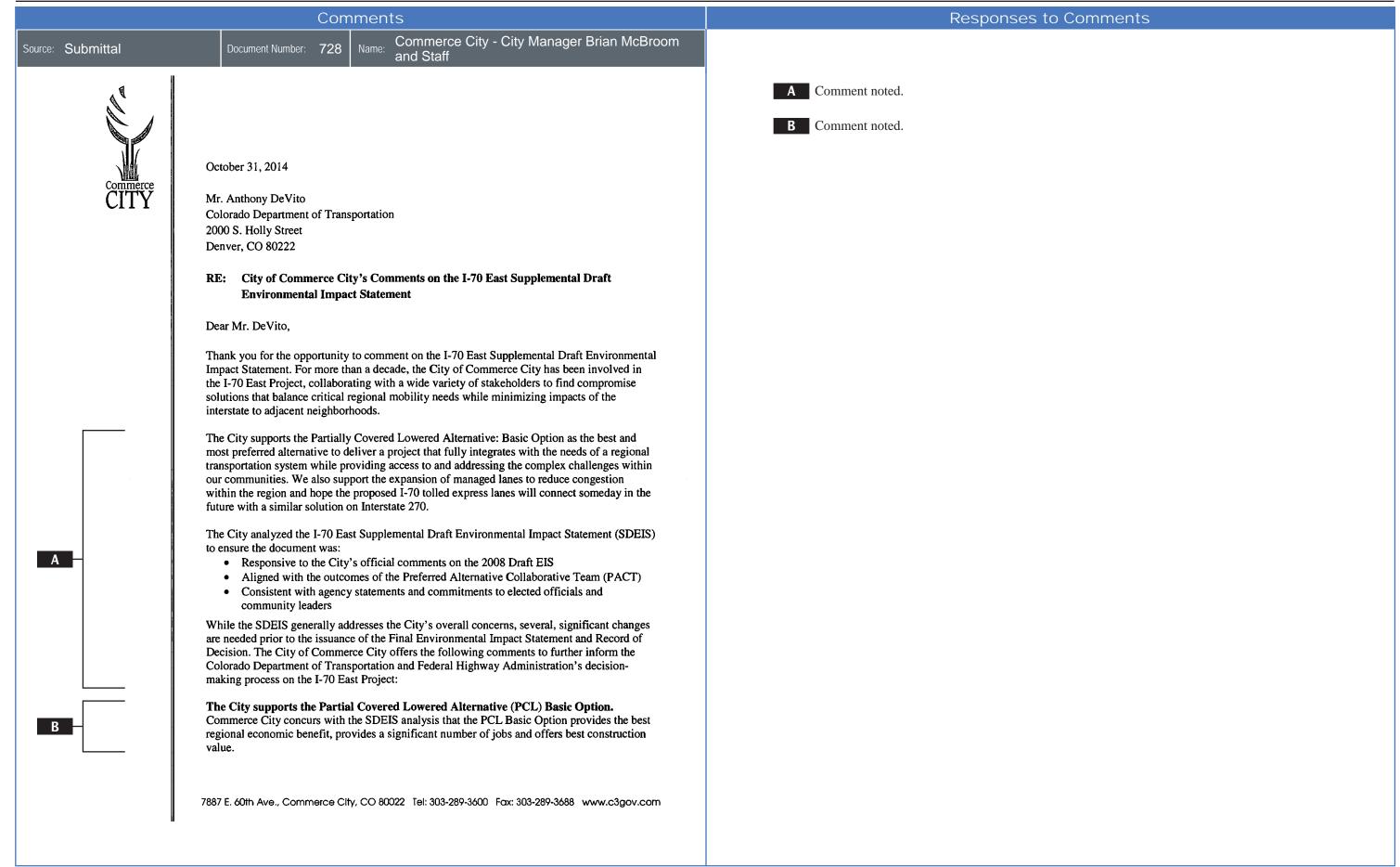
Rebecca White, CDOT Local Government Liaison

Peter Kozinzki, CDOT Program Development Engineer

Responses to Comments

- Although the number of general-purpose lanes will not increase with the Preferred Alternative, the additional capacity provided by the managed lanes will reduce the amount of traffic in the general-purpose lanes. In addition, the managed lanes are anticipated to serve high occupancy vehicles providing reliable travel times for users. For information on identification of the Managed Lanes Option as the preferred option, please see PA7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Havana and Peoria interchanges will be partially reconstructed with new ramps during phase 1 of the project. During phase 2, the Havana and Peoria interchanges will be fully reconstructed and the Chambers interchange will be partially reconstructed.
- Due to the concern of the funding impact of the I-70 viaduct replacement on long-term revenues available for rehabilitating other Colorado bridges, CDOT set out a goal to shape viaduct financing in a way that will retain 50 percent of bridge revenues for other needed projects across the state.

A-10 January 2016



Comments	Responses to Comments
Source: Submittal Document Number: 728 Name: Commerce City - City Manager Brian McBroom and Staff	
Page 2	C Comment noted.
The City supports this alternative because it best meets the purpose and need of the project; it improves safety and mobility for all interstate users; retains directional access to and from Vasquez Boulevard, a gateway into Commerce City; and restores or enhances the community and social environment.	The Steele Street/Vasquez Boulevard interchange is included in the Preferred Alternative as described in the Final EIS. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
The City supports the Basic Option, maintaining directional access to the interstate at Vasquez Boulevard.	Comment noted.
Access to interstate highways is a critical element of commerce and industry throughout the country. Vasquez Boulevard provides a vital link between I-70 and Commerce City, especially as it serves significant industrial areas in the southern portion of the city. Ensuring regional connectivity, enhancing our economic development opportunities, reducing out-of-directional travel, maintaining traffic and safety and preserving Commerce City's gateway from I-70 are core values for our community.	F Comment noted.
The City does not support closing the Vasquez Boulevard interchange. Closing the Vasquez Boulevard interchange limits Commerce City's economic development opportunities to the benefit of Denver and will have too many negative transportation effects on local businesses, freight and trucking movements, residents, and reduces local connectivity in an already challenged area. Further, there is not adequate traffic analysis on Colorado Boulevard for modifications that eliminate Vasquez.	
The City supports the inclusion of tolled express lanes on I-70. Express Lanes provide more choices for travelers, improve mobility, shorten travel time, and can relieve congestion in the entire corridor. CDOT's traffic analysis indicates that reconstructing the corridor with general purpose (free) lanes and Express Lanes (tolled) can reduce the average trip times on I-70 East from 60 minutes to 17 minutes by the year 2035. The City hopes to replicate similar congestion management strategies on I-270 in the near future, where drivers spend an average three hours in congestion – nearly three times that of any interstate in the region.	
The City supports the elimination of realignment alternatives from the SDEIS. After seven years of discussions, the City is pleased the realignment of I-70 along I-270 was discarded as an alternative. When the DEIS came out, Commerce City opposed the realignment alternatives and wrote a strongly-worded letter advocating for a supplemental document and a better approach to find a solution to address traffic and community impacts. Commerce City actively participated with businesses and residents in a collaborative process to eliminate the realignment alternatives and reaffirm that a reroute of the interstate made absolutely no sense from a emergency management, traffic and cost perspective. We still believe this is the case and thank the agencies that this supplemental draft acknowledges this truth.	
Commerce CITY Quality Community for a Lifetime	

A-12 January 2016

	Comments	Responses to Comments
Source: Submitta	Document Number: 728 Name: Commerce City - City Manager Brian McBroom and Staff	
	Page 3	G Comment noted.
		H Comment noted.
	Likewise, eliminating any alternatives that reroute I-70 is supported by Commerce City. Removing I-70 from its current alignment to I-270 and I-76 is not practical for a variety of reasons, which is why it was eliminated during the PACT process. First and foremost is the	I Comment noted.
	new, disproportionate impacts placed on local communities with similar socio-economic challenges. Second is the additional miles traveled by commuters and inter/intrastate travelers,	Comment noted.
G -	resulting in increased costs and reduced air quality benefits. Third, these existing routes are already at max capacity and the necessary widening of I-76 and I-270 will not meet the needed capacity for all three interstates at a reasonable cost. Finally, rerouting I-70 eliminates east-	K Comment noted.
	west route redundancy, a critical element in a robust transportation system. For emergency responders to hazmat shipments and commercial vehicles, having alternative routes is necessary to ensure safety of the traveling public.	CDOT will coordinate with Commerce City during construction to ensure minimal disruption to bicycle and pedestrian activities.
н	The City supports the proposed new Holly interchange. We support the inclusion of the proposed Holly interchange because it supports the City's long-term connectivity plans for the City's southern industrial area.	I-225 and I-270 were included in the models and were considered in the analysis. However, these interstates are outside of the scope of this project and are not included in analysis results in the Final EIS. For additional information specific to these facilities, please contact CDOT. Traffic analysis that
I	The City supports a 10-lane footprint that meets current and future capacity needs. The proposed preferred alternative footprint was a result of collaborative process among cities, community leaders and businesses. It strikes a balance between meeting future traffic needs and the desired mitigation strategies of local communities to reconnect residents, expanding recreational and economic opportunities. The footprint allows the free flow of goods, services and freight movements critical to the regional and state economy.	has been completed to date indicates that I-70 operations near the I-225 and I-270 interchanges will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis.
J -	The City supports Denver's efforts to revitalize the Elyria, Swansea and Globeville neighborhoods. Commerce City supports redevelopment efforts throughout surrounding communities; the proposed Swansea lid and recreational uses will help mitigate impacts to local residents and youth. Commerce City may also see a long-term benefit from the momentum created from some of the proposed redevelopment efforts by Denver.	
K	Commerce City is ready to assist CDOT with right of way relocations. Given the magnitude of the project, numerous businesses and residents likely will need to find alternative locations. The City is ready to assist the State in finding suitable relocation sites for affected businesses and residents.	
	The City is supportive of the Sand Creek trail realignment. While there will be minimal impacts to the trail realignment, the City requests coordination during construction to help reduce pedestrian and bicycle conflicts.	
M	Greater traffic analysis is needed for the interaction between I-70, I-225 and I-270 The SDEIS traffic analysis does not provide enough information on how the improvements will affect the I-225 and I-270 interchanges. In fact, data demonstrates traffic of I-70 and these two regional interchanges further degrades, with no noticeable improvement. Commerce CITY Quality Community for a Lifetime	

				Com	nmen	ts			
Source:	Submittal		Document Number:	728	Name:	Commerce City and Staff	- City	Manager	Brian
								Page 4	ļ
M		critical that addition improvements coursooner or later coursooner later or later and local street coursooner later or later	anal traffic analysis ld benefit this area, ld have on the entire analysis is needed eets. ting local and intercorado Boulevard, 46 eroad system to bet by predicted by the Si to be an active part of the beautively involved.	is comp as well e transp on Col hity road th Avenuter under DEIS. rticipar ed in co	leted to the as the importation orado B way con the, 47^{th} A retained the internation of the connection of the connection of the connection of the internation of	oulevard and the intendent of the intend	eractionsh reprove raffic and sarry to	ip and how ements on between nalysis is the o manage	
O		increases. The City Colorado Boulevar example, already e	y is especially conce rd/SH 2 and other lo	erned ab ocal stre nour dai	out cons	truction traffic migration and traction traffic migration at capacity. Setion window, a problem	ing to l I-270,	I-270, , for	
P	-	defined project and The document failst impacts/associated South Rose Hill and neighborhoods with	rea. s to discuss social, est mitigation within the Stapleton Industribin the project's depreceded with the la	conomi he city's ial Park fined are	c, environs Sand C Neighborn Cons	onmerce City impacts onmental justice, air quareek, 56th Avenue Indorhoods – all Commercistent with our previous recognition of Commercial comm	iality a lustrial ce City is com	nd noise Park, ment letter,	
		fixed. The document con areas within the co	tains several inaccu	rate refe	erences t	o Commerce City that o City planning docum arces for Commerce C detailed list to fix.	nents, i	mapped	
Q						to work with affected nnical comments are in			
		conclusion in orde		for the t		hat soon must reach a s of residents and busi	nesses		-

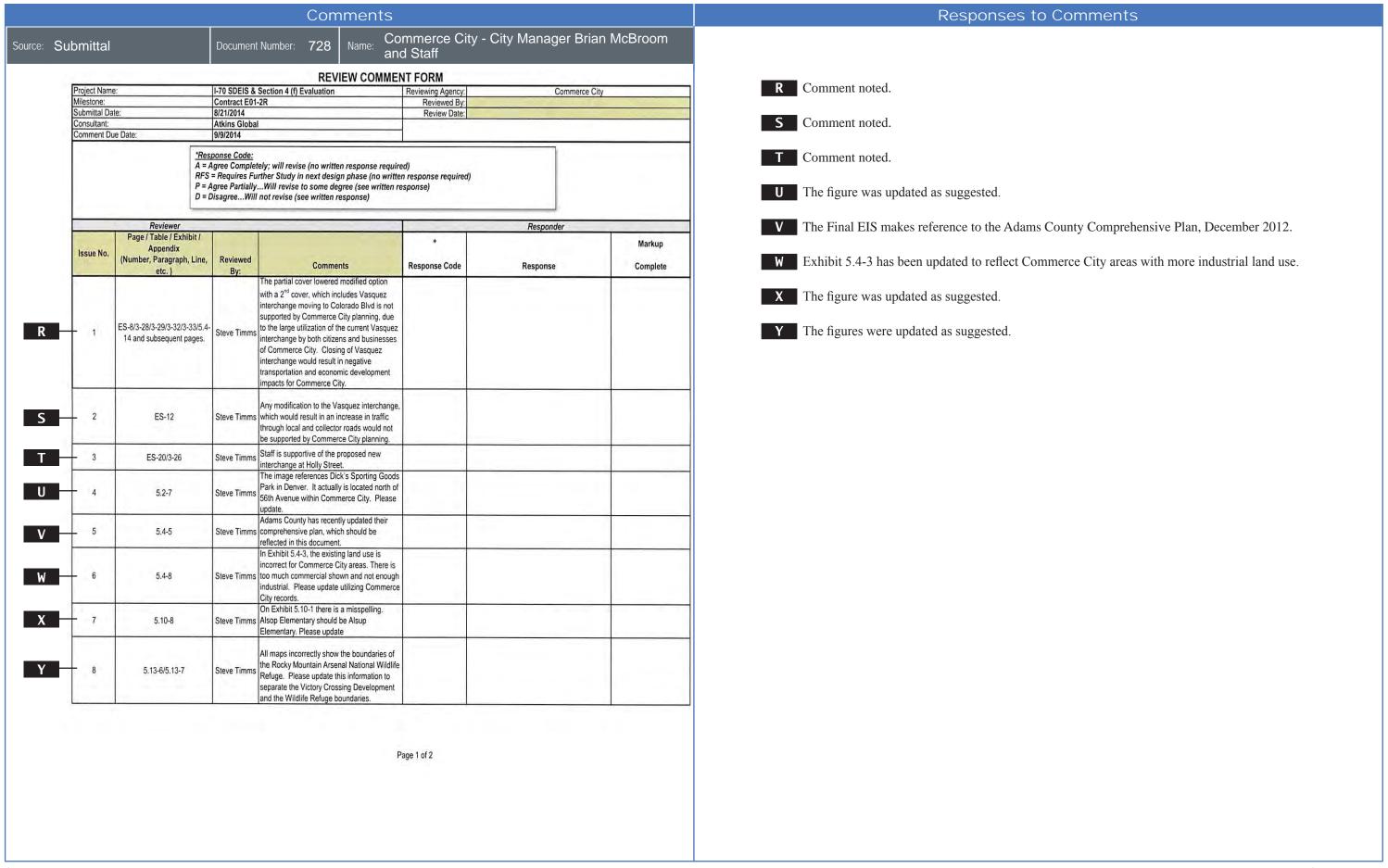
Responses to Comments

- Colorado Boulevard and other local roads were included in the models and were considered in the analysis. However, these roads are outside of the scope of this project and are not included in analysis results in the Final EIS. For additional information specific to these facilities, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near the Colorado Boulevard interchange will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis.
- O CDOT will work with all local agencies impacted by the construction of I-70. Traffic control requirements will be handled in the next phases of the project. CDOT will coordinate with Commerce City for development of the requirements.
- The majority of the direct impacts from the project are located along the existing I-70 alignment. Therefore, Commerce City neighborhoods should not be affected by the proposed improvements. Impacts to Sand Creek are discussed throughout various sections of the Final EIS.
- Inaccuracies detailed in the attached spreadsheet were reviewed and references were updated as appropriate.

A-14 January 2016

n McBroom

I-70 East Final EIS	Supplemental Draft EIS Comments and Responses
Comments	Responses to Comments
Source: Submittal Document Number: 728 Name: Commerce City - City Manager Brian McBroom and Staff	
Page 5	
Commerce City is committed to partnering with its sister communities and the state to ensure this regional transportation project finds an appropriate balance that benefits system users and property owners.	
Thank you for your consideration.	
Sincerely,	
Bm K. M. Boon	
Brian K. McBroom City Manager	
cc: City Council of Commerce City Mayor Michael Hancock, City & County of Denver Board of County Commissioners, Adams County Colorado Transportation Commissioner Heather Barry Congressman Ed Perlmutter State Representative Dominick Moreno State Representative Jenise May State Senator Jessie Ulibarri	
Commerce CITY Quality Community for a Lifetime	



A-16 January 2016

		Reviewer				Responder	
	Issue No.	Page / Table / Exhibit / Appendix (Number, Paragraph, Line, etc.)	Reviewed By:	Comments	* Response Code	Response	Markup Complet
Z –	9	6-6	Steve Timms	In Exhibit 6-3, include the Mile High Greyhound Park redevelopment site at 62nd Avenue and US Highway 85), the Future Station Area Development at E. 72nd Avenue and Colorado Blvd. and change an error from Crusty to Settlers Crossing at 96th Avenue and Tower Rd.			

Responses to Comments

Z The exhibit has been updated to reflect this change.

				Comments					Responses to Comments
Source: Sub	mittal		Docume	nt Number: 728 Name: Co	ommerce City - ad Staff	City Manag	jer Brian McI	Broom	
_				REVIEW COMME	NT FORM				A1 Comment noted
P	Project Name:		I-70 SDEIS 8	& Section 4 (f) Evaluation	Reviewing Agency:	C	Commerce City		A1 Comment noted.
	Milestone: Submittal Date	2	8/21/2014	1-2R	Reviewed By: Review Date:				
C	Consultant:		Atkins Glob	al	Neview Date.				
C	Comment Due	Date:	9/9/2014						
		A R P	Response Code: A = Agree Comple RFS = Requires F P = Agree Partiall D = DisagreeWi	etely; will revise (no written response requir urther Study in next design phase (no writte yWill revise to some degree (see written r Il not revise (see written response)	red) en response required) esponse)				
		Reviewer				Responde	er		
	1 21	Page / Table / Exhibit	1		*			Markup	
	Issue No.	Appendix (Number, Paragraph, Lin	ne, Reviewed					,	
		etc.)	By:	Comments	Response Code	Response		Complete	
A1		ES-8 and 3-28	Michelle Claymore	The Partial Cover Lowered Alternative mentions a modified option with a second cover between St. Paul Street and Cook Street to create a potential for redevelopment in that vicinity. Economic Development supports redevelopment efforts throughout surrounding communities and feels Commerce City may also benefit long-term from the momentum created from some of the proposed redevelopment efforts by Denver. However, closing the interchange at Vasquez Blvd. to accommodate redevelopment opportunities will have too many negative transportation effects on our existing businesses and so is not supported by the economic development department for Commerce City. Vasquez Blvd. is an important interchange for existing Commerce City businesses—especially those in logistics/distribution, construction and fabricated metals. Forced alternative routes will add time and fuel costs for some companies—affecting their bottom lines and potentially future growth within the city.					

A-18 January 2016

	Project Name		I-70 SDEIS &	REVIEW COMMEN Section 4 (f) Evaluation	Reviewing Agency:	Commerce C	ity
	Milestone:		Contract E01		Reviewed By:	- Committee C	ity
	Submittal Dat	e:	8/21/2014		Review Date:		
	Consultant:		Atkins Globa				
	Comment Du	e Date:	9/9/2014				
A = RFS P =			RFS = Requires Fu P = Agree Partially	tely; will revise (no written response require Inther Study in next design phase (no written Will revise to some degree (see written re not revise (see written response)	response required)		
		Reviewer				Responder	
	Issue No.	Page / Table / Exhit Appendix (Number, Paragraph, etc.)	***	Comments	* Response Code	Response	Markup Complet
•	1	— 1 ES 5.17-3/EX 5.17-2		The aspect of the PCL-MO alternative that is not supported by me includes the subgrade/geological impact. Intrusion into the watertable creates many potential problems, including drainage infiltration and structural threats. Top-down consturction techniques have been practiced for many years and methods to mitigate these threats have been developed, however, long-term affects with regards to the bedrock integrity and constructed structure are still being determined.			
_	2	3-31, Paragraph	5 Maria D'Andrea	Need to understand how design decisions will be made and how these get incorporated into FEIS.			
1	3	3-36, Paragraph 2	-3 Maria D'Andrea	Need additional traffic analysis on Colorado Boulevard as well as impacts of potential closure of Vasquez			
	- 4	4-27, Paragraph 2	2 Maria D'Andrea	Need to discuss impacts of I-70 on I-270			
1	- 5	4-37/Exhibit 4-28 & 4	Maria	Include additional discussion on impacts at Tower Road			

Comments

Responses to Comments

- **B1** Construction methods will be investigated during design to determine the best practices in order to minimize threats.
- Input on alternative design and variations was evaluated through agency coordination with both Commerce City and Denver, as well as input from various other stakeholders. Supplemental Draft EIS comments were also considered as input for design modifications. Modifications were incorporated into various sections of the Final EIS, as applicable. Final design decisions ultimately need to be approved by FHWA.
- Colorado Boulevard and other local roads were included in the models and were considered in the analysis. However, these roads are outside of the scope of this project and are not included in analysis results in the Final EIS. For additional information specific to these facilities, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near the Colorado Boulevard interchange will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- I-270 was included in the models and was considered in the analysis. However, this interstates is outside of the scope of this project and is not included in analysis results in the Final EIS. For additional information specific to this facility, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near the I-270 interchange will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis.
- Tower Road and other local roads were included in the models and were considered in the analysis. However, these roads are outside of the scope of this project and are not included in analysis results in the Final EIS. For additional information specific to these facilities, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near the Tower Road interchange will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis.

Comments Commerce City - City Manager Brian McBroom Source: Submittal Document Number: 728 REVIEW COMMENT FORM Project Name: I-70 SDEIS & Section 4 (f) Evaluation Commerce City Reviewing Agency: ilestone: Contract E01-2R Reviewed By: ubmittal Date 8/21/2014 Review Date: Atkins Global onsultant: mment Due Date: 9/9/2014 *Response Code: A = Agree Completely; will revise (no written response required) RFS = Requires Further Study in next design phase (no written response required) P = Agree Partially...Will revise to some degree (see written response) D = Disagree...Will not revise (see written response) Responder Page / Table / Exhibit Markup Appendix Issue No Number, Paragraph, Line, Reviewed Response Code Response Complete While accurate to say the PACT did not reach consensus on the work, however PACT did G1 ES.2 ES-3, Paragraph 4, Line 2 come to consensus on keeping I-70 in it's current alignment. H1 What's considered valid analysis and actions? - ES.2.1 ES-3,Paragraph 2, Line 4 More input on what is not? ES.4.2 ES-7, Paragraph 3, Line 4 Is split diamond accurate? I1The second Modified Option does not match the consensus reached nor is it city supported ES.4.2 ES-8, Paragraph 3, Line 13 CDOT needs to explain why it doesn't support J1 t in SDEIS Lends to open door for modifications to Partial K1 ES-9, Paragraph 2 Cover Lowered Alternative - a mix of Basic and Modified Are there any Sand Creek Greenway Trail L1 - ES.7.1 ES-17, Paragraph 2, Line 7 concerns? Who will be cocoordinating these requests or concerns? Consider requesting air monitoring during M1 - ES.7.1 ES-18, Paragraph 2 construction along I-270? ES.7.1 ES-18, Paragraph 4, Line 13 Montbello noise walls? N1 xpand community outreach to include ES.8 ES-20, Paragraph 2 Commerce City through ROD and construction 01 more accurate reflection of the PACT than 1.8 1-7, Paragraph 7 the Executive Summary P1 While pleased map is updated to acknowledge Commerce City is in the project area, why not 2-3/Exhibit 2-1. Project area 2.3 **Q1** acknowledge or provide some impact analysis of Commerce City within the document? Blueprint Denver was updated more recently R1 2.5.1 2-5. Paragraph 1

Responses to Comments

- **G1** The executive summary has been updated to include this clarification.
- H1 The analysis completed in the Draft EIS published in 2008 was current at that time. Due to the time period between 2008 and the issuance of the Supplemental Draft EIS in 2014, it was necessary to update the analysis to current regulations for the comparison of alternatives.
- The Steele Street/Vasquez Boulevard interchange is included in the Preferred Alternative as described in the Final EIS. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The concerns presented in this comment have been adequately addressed in the Final EIS.

 For information on the possibility of a second highway cover, please see PA8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- K1 The Preferred Alternative identified in the Final EIS is the Partial Cover Lowered Alternative with Managed Lanes Option. The alternative is a combination of elements from the Basic and Modified connectivity options from the Supplemental Draft EIS.
- There are no impacts to Sand Creek Greenway Trail in the jurisdiction of Commerce City. CDOT will continue to coordinate with Denver for temporary impacts near Quebec Street.
- M1 Monitoring will not be provided along I-270 because there is no planned construction along the highway.
- N1 Information on noise walls in Montbello can be found in Section 5.12 of the Final EIS.
- Future community outreach is discussed in more detail in Chapter 10 of the Final EIS. Commerce City will continue to be involved through final design and construction.
- P1 The PACT discussion in the Executive Summary was modified.
- Q1 The majority of the direct impacts from the project are located along the existing I-70 alignment. Therefore, Commerce City neighborhoods should not be affected by the proposed improvements.
- According to the Denver Community Planning and Development website, Blueprint Denver is listed as being adopted in 2002 as a supplement to the Denver Comprehensive Plan 2000. More recent mapping for the document has been developed since 2002.

A-20 January 2016

I-70 East Final EIS Comments Commerce City - City Manager Brian McBroom Source: Submittal Document Number: 728 REVIEW COMMENT FORM Project Name: I-70 SDEIS & Section 4 (f) Evaluation Reviewing Agency: Commerce City Ailestone: Contract E01-2R Reviewed By: Submittal Date 8/21/2014 Review Date: consultant: Atkins Globa omment Due Date 9/9/2014 *Response Code: A = Agree Completely; will revise (no written response required) RFS = Requires Further Study in next design phase (no written response required) P = Agree Partially...Will revise to some degree (see written response) D = Disagree... Will not revise (see written response) Responder Page / Table / Exhibit Markup Appendix Issue No Number, Paragraph, Line, Reviewed Response Code Response Complete Why not highlight Commerce City's industrial S1 2.5.1 2-5, Paragraph 2 area for equity? Is DIA alone adding 13,500 jobs or is this T1 2.5.1 2-5, Paragraph 4 figure the projected amount for the adjacent U1 What is meant by "other areas"? Can growth 2.5.1 2-5, Paragraph 6, Line 7 be shown as more specific - i.e Metro Denve **V1** NE quadrant data? As Stapleton is neither in Aurora or Commerce W1 2.5.1 2-6, Paragraph 1 City, provide better language to reflect Regional development **X1** This make a powerful point - good for use in 2.5.3 2-8/Exhibit2-4. discussions with Council **Y1** Commerce City supports this section - we 3.3.3 3-6, Paragraph 5, Line 4-5 should highlight in the letter 3.3.3 3-6, Paragraph 5, Line 13-16 **Z1** How will this affect us? Need to add the reasons why Commerce City 3-8, Paragraph 2 A2 doesn't support this and why these reroutes are not beneficial to the City? Need to explain why these stakeholders do not В2 3.5 3-13, Paragraph 4 end their support. Is Denver included? 3-19, Paragraph 2, Lines 6-9 Is this an improvement? C2 3-19, Paragraph 5,6 Commerce City supports this option Commerce City supported the PCL Basic - 3.7.3 D2 3-25, Paragraph 4 Explain why this is the most desirable location. 3.7.3 E2 3-28, Paragraph 3 who supports this option This option is problematic and inconsistent F2 3.7.3 3-28, Paragraph 5 with discussions, in our response we should submit preferred with drawings

Responses to Comments

- S1 Substantial new residential and business growth is not anticipated in the portions of Commerce City that exist within the study limits, which is what the listed areas show.
- T1 The reference is to development at DIA.
- U1 Other areas are referring to the growth areas listed previously including downtown Denver, Stapleton, as well as DIA. Growth is evaluated based on the DRCOG regional data.
- V1 The text was intended to reference a regional destination along I-70 within the center of the project
- W1 Comment noted.
- X1 Comment noted.
- Y1 Impacts from the direct connections are described in each subsection of Chapter 5. Many resources do not have additional impacts due to the direct connections.
- **Z1** Additional supporting text explaining why stakeholders in the area do not approve the reroute alternative is included in the Final EIS.
- A2 Additional supporting text explaining why stakeholders in the area do not approve the reroute alternative is included in the Final EIS. Denver provided a letter of support for the Partial Cover Lowered Alternative, but nothing in opposition of the reroute.
- B2 The direct connections associated with the managed lanes, as part of the Build Alternatives ultimate configurations, are improvements from the existing highway conditions.
- C2 Comment noted.
- **D2** Comment noted.
- **E2** This is the most desirable location along the corridor for the highway cover because of its proximity to the school and because it accommodates the maximum length of the cover that can be placed on the highway.

A letter supporting the Partial Cover Lowered Alternative was received on June 6, 2013, from Commissioner Eva Henry of Adams County, Mayor Michael Hancock of Denver, and Mayor Sean Ford of Commerce City. Their preference for this alternative is based on improved pedestrian connections and facilities assimilated with the highway cover, as well as overall improvement to north-south and east-west movement in the corridor. A proclamation also was signed by all of the Denver City Council members in support of the Partial Cover Lowered Alternative on April 7, 2014. Additionally, letters of support were received from the Denver Metro Chamber of Commerce, the Downtown Denver Partnership, the Elyria Swansea/Globeville Business Association and the National Western Stock Show.

Responses continue on the following page.

Source: Submittal Document Number: 728 Name: Commerce City - City Manager Brian McBroom and Staff

REVIEW COMMENT FORM

Project Name:	I-70 SDEIS & Section 4 (f) Evaluation	Reviewing Agency:	Commerce City
Milestone:	Contract E01-2R	Reviewed By:	
Submittal Date:	8/21/2014	Review Date:	
Consultant:	Atkins Global		
Comment Due Date:	9/9/2014		

*Response Code:
A = Agree Completely; will revise (no written response required)
RFS = Requires Further Study in next design phase (no written response required)
P = Agree Partially...Will revise to some degree (see written response)
D = Disagree...Will not revise (see written response)

	Neviewe)				Responder		
Issue No.	Page / Table / Exhibit / Appendix (Number, Paragraph, Line, etc.)	Reviewed By:	Comments	* Response Code	Response	Markup Complete	
- 3.7.3	3-29, Paragraph 1		Need to articulate why there is no support, can pull letter from last year. Need to ask why not included and discussed				
3.8	3-31, Paragraph 5		How will the decissions on design variations be made? What criteria will be used? How will input be obtained?				
3.8	3-32, Paragraph 6, Line 4-5		What kind of analysis?				
3.8.1	3-32, Paragraph 7		How does decision on 3.8.1 get made?				
— 3.8.1	3-33/Exhibit 3-22		Preferred option				
3.8.1	3-34/Exhibit 3-24		Preferred option				
3.8.1	3-35, Paragraph 1		Support and reaffirm				
3.8.2	3-35, Paragraph 3-5		No opinions on 2nd cover, provided it doesn't affect Steele/Vasquez?				
3.8.3	3-36, Paragraph 2-3		Talk about how poor Colorado Blvd. north of Frontage Rd.				
3.8.4	3-36, Paragraph 5		Talk about how Vasquez elimination is of importance				
/ 3.11	3-41, Paragraph 2		Recommended basic without roundabout				
/ 3.12	3-47, Paragraph 1, Lines 5-9		What does this mean to Commerce City				
4.1	4-2, Paragraph 3		Lack of discussion on the transportation impact nexus between I-70 and I-270 without a study area				
/ 4.1	4-6/Exhibit 4-6		Question: Does this take into account WBF??				
4.1	4-7/Exhibit 4-7		Highlight the approved hazardous materials route. Show both where they can go and where they can not				
— 4.1.3	4-15, Paraphraph 1		These points don't seem to indicate servere congestion or mobility issues consistent with P &N				

Responses to Comments

- F2 The Steele Street/Vasquez Boulevard interchange is included in the Preferred Alternative as described in the Final EIS. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- G2 Discussion has been revised in the Final EIS to include access at Steele Street/Vasquez Boulevard.
- Input on alternative design and variations was evaluated through agency coordination with both Commerce City and Denver, as well as input from various other stakeholders. Supplemental Draft EIS comments were also considered as input for design modifications. Modifications were incorporated into various sections of the Final EIS, as applicable. Final design decisions ultimately need to be approved by FHWA.
- Text was included in the Final EIS to clarify the types of design variation analysis that was conducted after the publication of the Supplemental Draft EIS.
- Input on alternative design and variations was evaluated through agency coordination with both Commerce City and Denver, as well as input from various other stakeholders. Supplemental Draft EIS comments were also considered as input for design modifications. Modifications were incorporated into various sections of the Final EIS, as applicable. Final design decisions ultimately need to be approved by FHWA.
- **K2** Comment noted.
- L2 Comment noted.
- M2 Comment noted.
- N2 The concerns regarding the second cover have been adequately addressed in the Final EIS. For information on the possibility of a second highway cover, please see PA8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- This section discusses the design variations for the frontage roads as part of the project upgrades, not to discuss the existing conditions of the frontage roads in the study area.
- P2 The Steele Street/Vasquez Boulevard interchange will remain open as part of the Preferred Alternative design. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Q2 Signals are included as the preferred option in the Partial Cover Lowered Alternative in the Final EIS.
- R2 CDOT will coordinate with Commerce City for development of traffic control requirements.

Responses continue on the following page.

Comments	Responses to Comments
Source: Submittal Document Number: 728 Name: Commerce City - City Manager Brian McBroom and Staff	
	I-270 was included in the models and was considered in the analysis. However, this interstates is outside of the scope of this project and is not included in analysis results in the Final EIS. For additional information specific to this facility, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near the I-270 interchange will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis.
	CDOT will coordinate with DPS and Swansea Elementary School to ensure safe vehicular access to school, as well as the development of a Safe Routes to School plan for pedestrians and bicycles during construction.
	U2 Information is included under trucking facilities in Chapter 4: Transportation Impacts and Mitigation Measures
	V2 This is a general introductory paragraph to the existing conditions of I-70. It is contrasting the different performance measures of the corridor. The following paragraphs discuss the congestion and mobility issues that currently exist on I-70.
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lanuary 2016	A 22

January 2016 A-23

Comments Commerce City - City Manager Brian McBroom Source: Submittal Document Number: 728 REVIEW COMMENT FORM Project Name: 1-70 SDEIS & Section 4 (f) Evaluation Reviewing Agency: Commerce City ilestone: Contract E01-2R Reviewed By: Submittal Date: 8/21/2014 Review Date: onsultant: Atkins Global mment Due Dat *Response Code: A = Agree Completely; will revise (no written response required) RFS = Requires Further Study in next design phase (no written response required) P = Agree Partially...Will revise to some degree (see written response) D = Disagree...Will not revise (see written response) Reviewer Responder Page / Table / Exhibit / Markup Appendix Number, Paragraph, Line, Reviewed Comments Response Code Response Complete Lack of discussion on the interpaly between 70 and interstates within the transportation W2 - 4.3 4-27, Paragraph 2 area (I-225, I-270). Will need to discuss how it s inpacted and the affect thereof. X2 - 4.3 4-27, Paragraph 4 What is the impact if any? **Y2** -4.3.2 4-36, Paragraph 1, Lines 3-6 What are the impacts to I-270, I-225 facilities? **—** 4.3.2 4-36, Paragraph 2, Lines 3-4 Please see previous comments **Z2** Why the significant congestion at Tower Rd. 4.3.2 4-37/Exhibit 4-28 & 4-29 What are the implications? **A3** What is occuring on I-225 and I-270 sections 4.3.2 4-38/Exhibit 4-30, 4-31 now affected during peak hours? **B3** What are pre peak to peak hour impacts to I-4.3.2 4-39/Exhibit 4-32, 4-33 225, I-270 & Tower Rd? **C**3 Why are there no screeline volumes on I-270 -4.3.2 4-48/Exhibit 4-42 D3 with No-Action but there are screenlins on Build Alternatives for I-270 on Exhibit 4-43? Vhy is this rational not more explicit in E3 **—** 7.2 7-3, Paragraph 4 Iternatives analuysis in Chp 2? **-** 7.2 7-4, Paragraph 2 F3 Still think we need to ask for air monitors 7.2 7-4, Paragraph 3 during construction. G3 7.2 7-5, Paragrap 3 Support Weak - implies without support moving on 7.3.2 7-7, Paragraph 3 without PACT but the consensus of current lignment is critical **I**3 Q: Do we want to express concerns without 7-8, Paragraph 2 **J**3 Denver's specific outreaches to reach a -7.5.4 7-9, Paragraph 4, Line 1-2 Spelling: Fliers

Responses to Comments

- I-225 and I-270 were included in the models and were considered in the analysis. However, these interstates are outside of the scope of this project and are not included in analysis results in the Final EIS. For additional information specific to these facilities, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near I-225 and I-270 interchanges will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis.
- X2 Rail freight facilities will not be impacted.
- I-225 and I-270 were included in the models and were considered in the analysis. However, these interstates are outside of the scope of this project and are not included in analysis results in the Final EIS. For additional information specific to these facilities, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near I-225 and I-270 interchanges will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis.
- I-225 and I-270 were included in the models and were considered in the analysis. However, these interstates are outside of the scope of this project and are not included in analysis results in the Final EIS. For additional information specific to these facilities, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near I-225 and I-270 interchanges will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis.
- A3 Since the Supplemental Draft EIS, changes were made to the modeling to reflect an updated DRCOG 2035 model. The Build Alternatives no longer show severe congestion at Tower Road in the eastbound direction. The PM peak period has some congestion westbound between Tower Road and Peña Boulevard as a result of the heavy merging traffic in the area.
- I-225 and I-270 were included in the models and were considered in the analysis. However, these interstates are outside of the scope of this project and are not included in analysis results in the Final EIS. For additional information specific to these facilities, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near I-225 and I-270 interchanges will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis.
- I-225, I-270 and Tower Road were included in the models and were considered in the analysis. However, these interstates are outside of the scope of this project and are not included in analysis results in the Final EIS. For additional information specific to these facilities, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near the Tower Road, I-225 and I-270 interchanges will likely improve with the Preferred Alternative compared to the No-Action Alternative. See Chapter 4 and Attachment E for further information on the traffic analysis.
- Exhibit 4-42 and Exhibit 4-43 in the Supplemental Draft EIS display screenline volumes for I-70 only. They are not intended to show screenline volumes on I-270 for any of the alternatives.

Responses continue on the following page.

A-24

Comments	Responses to Comments
Source: Submittal Document Number: 728 Name: Commerce City - City Manager Brian McBroom and Staff	
	Text in the Chapter 3: Summary of Project Alternatives in the Final EIS was updated to reflect the comment.
	F3 Comment noted.
	Air monitoring will be required of the developer during construction of the project. However, air monitoring will not take place in Commerce City due to the absence of construction activities.
	H3 Comment noted.
	The text in Chapter 10: Community Outreach and Agency Involvement in the Final EIS has been strengthened to clarify that the PACT supported keeping I-70 on its current alignment.
	Comment requires clarification and cannot be responded to without additional information.
	Both spellings of the word are correct. However, for consistency the document will continue to use "flyer."
This side intentionally left blank.	
January 2016	Δ_25

January 2016

Comments		Responses to Comments
Source: Submittal Document Number: 728 Name: a	Commerce City - City Manager Brian McBroom nd Staff	
Project Name: I-70 SDEIS & Section 4 (f) Evaluation		L3 Comment noted.
Milestone: Contract E01-2R Submittal Date: 8/21/2014	Reviewing Agency: Commerce City Reviewed By: Review Date:	
Consultant: Atkins Global Comment Due Date: 9/9/2014	1,000,000	
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A = Agree Completely; will revise (no written response require RFS = Requires Further Study in next design phase (no written	n response required)	
A = Agree Completely; will revise (no written response require RFS = Requires Further Study in next design phase (no written P = Agree PartiallyWill revise to some degree (see written re D = DisagreeWill not revise (see written response)	sponse)	
Reviewer Page / Table / Exhibit /	Responder * Markup	
Issue No. Appendix (Number, Paragraph, Line, Reviewed	markup	
etc.) By: Comments Comments Confirm that the Vasquez letter of support is	Response Code Response Complete	
L3 7.6 7-12, Paragraph 2 there. It is not so we need to include as part of our letter	f	

A-26 January 2016

Responses to Comments Comments Document Number: 144 Name: Commerce City - Rene Bullock Source: Submittal A Comment noted. Good evening. Thank you, CDOT, and the Federal Highway Foundation for the 13 years of process to work with the affected communities to find the right solution for Interstate 70. B This concern was adequately addressed in the Final EIS. Access will be offered in the form of slip When the Draft came out [in 2008], Commerce City opposed the realignment alternatives, ramps between the Colorado Boulevard and Steele Street/Vasquez Boulevard interchanges. Please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in and wrote a strongly worded letter advocating for a supplemental document and a better approach to find the solution to address traffic and community PACTs. Commerce City Part 1 of Attachment Q. actively participated with businesses and residents in a collaborative process to eliminate Α C The locations listed are outside the impacted area of this project. the realignment alternatives, and to reaffirm a route of the interstate, rerouting the interstate made absolutely no sense from an emergency management, traffic, or cross perspective. We still believe this is the case, and thank the agencies for the Supplemental Draft to acknowledge this is true. Also, support different efforts to revitalize Elyria, Swansea, and Globeville neighborhoods, Brighton Boulevard, and CDOT's effort to mitigate PACTs directly adjacent to the highway. While the Supplemental Draft EIS generally addresses big picture concerns, there are several significant changes the City might have to address in the final EIS before we can endorse the project. Commerce City supports the Partial Cover Lower Alternative, basic lower alternative option with the managed lanes as a preferred alternative. Our support for this alternative is routed within the SDEIS, which finds this alternative provides the best regional economic benefits, provides a significant number of jobs, and offers the best construction value. More importantly, most importantly, it preserves direct and directional interstate access to and from Vasquez Boulevard. This is the only alternative Commerce City and City Council will support. The City opposes moving interstate access from Vasquez В to Colorado Boulevard because it has significant impacts to the city residents and businesses. It negatively impacts on truck traffic. Commerce City has a great amount of truck traffic heading from the north-south. It limits Commerce City's economic development opportunity to the benefit of Denver. And there is not adequate traffic analysis on Colorado Boulevard for the modification that eliminates Vasquez. The City has worked collaboratively with Denver and the state to identify alternatives that balance immediate neighborhood concerns, and keeps the interchange open. The City expects these discussions to reflect in the final EIS preferred alternative. Consistent with our previous comment, the City remains concerned with the lack of analysis or recognition of Commerce City PACT within the defined project area. The document fails to discuss the social, economic, or environmental justice, air quality, and noise impacts of associated mitigation within the City at Sand Creek, 50th Street, 56th C Avenue, Central Park, Rose Hill, South Rose Hill, and the Stapleton Industrial Park neighborhoods. We also advocate for the City to be actively involved in the construction phasing plan, and approval for detours and changes to the interstate and the state highway within the city limits that may see traffic increases.

January 2016 A-27

Comments

Source: Submittal

Document Number: 880 Name: Department of Public Works

Comments

Comments

Comments

Comments

Comments

Comments

Department of Public Works

Source: Submittal

Document Number: 880 Name: Department of Public Works

Michael B. Hancock Mayor



City and County of Denver

OFFICE OF THE MAYOR
CITY AND COUNTY BUILDING
DENVER, CO 80202-5390
TELEPHONE: (720) 865-9090 • FAX: (720) 865-8787
TTY/TTD: (720) 865-9010

October 31, 2014

Don Hunt, Executive Director I-70 East Project Team Colorado Department of Transportation 4201 E. Arkansas Ave. Denver, CO 80222

Dear Mr. Hunt,

Thank you for the opportunity to comment on the I-70 East Supplemental Draft Environmental Impact Statement (SDEIS) that was released in August 2014. The City and County of Denver ("Denver") supports the Partial Cover Lowered Alternative ("PCL") as the best and most viable option to deliver a project that will serve the complex needs of our residents, commuters and the region as a whole, as noted through the regional leaders' letter from June 2013 and the Denver City Council resolution from April 2014. We value the large investment that CDOT is making in this critical piece of highway infrastructure for our state. To get this right, it is imperative that this project support the Elyria, Swansea and Globeville neighborhoods as well as Denver as a whole. On behalf of the residents of Denver, my administration will continue to ensure that the I-70 East SDEIS supports the vitality and strength of the surrounding communities.

This letter accompanies and summarizes the key items in the comments submitted by Denver that will protect and improve the quality of life, safety and health of our residents and highway users. We believe the issues we have raised can be resolved in partnership with the Colorado Department of Transportation (CDOT) and incorporated into the Final Environmental Impact Statement (FEIS) scheduled to be released in August 2015.

Today, Denver has several major redevelopment and infrastructure projects taking place that provide a connection from Denver Union Station to Denver International Airport. Termed the Corridor of Opportunity, the nearly 23-mile stretch is one of the most compelling commercial investment opportunities in the world, with thousands of developable acres. The I-70 East project plays a critical role within the Corridor of Opportunity. Specifically, the I-70 East project is one of six critical redevelopment projects in north Denver that provides a unique and historic opportunity to rebuild a connected community and energize a gateway to downtown Denver, also known as the North Denver Cornerstone Collaborative.

We value CDOT's partnership to uplift this cornerstone of Denver. City staff members have worked closely with CDOT, the Federal Highway Administration (FHWA) and the public to find an alternative that will have the greatest public benefit while minimizing negative impacts to the surrounding community. My administration remains committed to relieving congestion and providing safe travel on I-70 East as

connect with the Elyria, Swansea and Globeville communities will be important to meet the needs of the residents and businesses throughout the life of the project.

important elements to improving Denver's overall transportation system. Continuing to collaborate and

During the course of this Environmental Impact Statement (EIS), Denver has provided staff support and leadership for this analysis of alternatives and environmental impacts for future improvements of I-70 East from I-25 to Tower Road. Due to our level of involvement, Denver believes that the PCL will knit the communities back together by eliminating the physical, visual and safety barriers posed by the existing highway viaduct. The cover over I-70 will improve connectivity as well as the ability to walk, bicycle and drive within the neighborhood. Placing I-70 below grade will provide additional community open space that will be activated with community services and programs based on neighborhood input and needs.

As Mayor, my greatest concern is that the impacts of this project could potentially be borne disproportionately by the surrounding minority/low-income communities. While CDOT has identified many mitigation elements, the proposed mitigations do not fully compensate for the impacts. Appropriate mitigation of these impacts, both during construction and after completion, is critical to our city and residents.

The following summarizes the City and County of Denver's issues for further review and input:

Neighborhood Health and Quality of Life.

- Denver requests to collaborate with CDOT to develop more effective and aesthetically
 pleasing noise solutions beyond the noise mitigation plan proposed in the SDEIS,
 solutions that fit into the neighborhood and are less intrusive on the views. The existing
 highway has significant noise impacts to the surrounding communities.
- Denver requests to collaborate with CDOT to increase the tree canopy in the neighborhoods to help buffer the visual effect of noise walls and create a sense of ownership by community members toward their neighborhood and public property.
- Denver requests that CDOT work collaboratively with the city and area residents to develop space that is a true amenity to the communities, including but not limited to establishing a program for long-term maintenance of the cover over the PCL. The PCL is a very progressive solution by CDOT to stitch the surrounding communities back together. We must have a plan to maintain it.
- Denver requests that CDOT consider providing operational costs for new home infrastructure in addition to the currently proposed opportunities for homeowners to rehabilitate homes through improvements to doors, windows and ventilation systems.
 Residents should not bear the cost of these mitigations.
- Denver requests to collaborate with CDOT to identify public services and social support structures needed during the construction period to enhance community stability and strength. These should include health care access, employment development, and a health and wellness center. CDOT should assist nonprofits, especially those organizations serving non-English speaking populations, and Denver Health in providing services that help residents navigate community resources.
- Second Cover. Denver requests that CDOT enable the development of a second cover between Steele St./Vasquez Blvd. and Cook St. to improve connectivity, to introduce services such as a grocery store, to reduce the visual presence and associated impacts of I-70, and to develop space that is a true amenity to the communities where none exists today. As documented in the

The information in the cover letter is noted. Responses to specific comments are included on the following pages.

A-28 January 2016

Donyor Mayor Michael R. Hancock and		nts	Comments					
Source: Submittal Document Number: 880 Name: Department of Public Works Source: Submittal Source: Sub	Source: Submittal	Document Number: 8	80 Nam	Denver Mayor Michael B. Hancock and Department of Public Works	Source: Submittal	Document Number:	880	Name: Denver Mayor Michael B. Hancock and Department of Public Works

The information

in the cover

letter is noted.

Responses to

specific comments

are included on the

following pages.

SDEIS, a second cover would eliminate the need for noise walls in this location, further mitigating the impacts of I-70. The proposed reconfiguration of the existing Steele/Vasquez interchange presents an immense opportunity to connect two segments of the neighborhood and create a special place for the community. This cover is different than the cover adjacent to Swansea Elementary School. That cover provides an open space amenity near the school and adjacent existing residential communities. The second cover would provide an opportunity to completely re-imagine its immediate surroundings, to open up multiple acres of land for additional rooftops and to introduce the type of development that the community has clearly stated it is missing.

- Air Quality. Denver requests CDOT include monitoring of air quality impacts before, during and
 after construction on site of PM 10, PM 2.5, Nitrogen Oxides and other pollutants. Significant
 concern has been raised by Denver and area residents about air quality impacts. Of particular
 concern are the impacts during and after construction in the neighborhoods, at the school and
 at the ends of the cover.
- Highway "Footprint." Denver requests variances in the dimensions and geometrics of the
 highway width and interchanges. Reduced shoulder width and less-than-full-standard
 geometries for accel/decel lanes should be thoroughly examined as a joint effort between
 Denver and CDOT. These are reasonable adjustments to minimize the overall footprint of the
 highway without significantly impacting the safety or operations of the highway.
- Connectivity. Denver requests to closely coordinate with CDOT on ramp and local street closures during construction to ensure connectivity for residents to easily access and utilize all available modes of transportation throughout these neighborhoods. One of the longstanding challenges for these communities, further aggravated since the original construction of I-70, has been the lack of vehicle, pedestrian, and bicycle connections within the neighborhoods and to adjoining areas. This will become acute as construction of I-70 commences, with limited access on and off the highway for residents and others wanting to use I-70. East/West and North/South connectivity is needed on both sides of the highway to allow neighborhood residents to use all modes of transportation to safely travel, to revitalize these communities, and to ensure that industrial and truck traffic stay on appropriate thoroughfares. Improved connectivity is also necessary to address emergency vehicle access, particularly during the construction period. The PCL eliminates some North/South connectivity that must be reexamined. The reconfiguration of 46th Avenue, as requested by Denver, is an important contribution, as is the addition of a cover over the highway.
- 47th and York. Denver requests to collaborate with CDOT to develop appropriate alternatives
 for connectivity in and around 47th and York, with the goal of identifying solutions that are multimodal and minimize further impacts to the community. Prior to the original construction of I-70,
 there were at grade railroad crossings in this area, which have since been eliminated, thus
 causing additional barriers to mobility for community residents.
- Steele/Vasquez and Colorado Boulevard Interchanges. Denver requests that CDOT work collaboratively with the city and area residents and businesses surrounding the Steele/Vasquez and Colorado Boulevard interchanges to devise the most appropriate combination of strategies and infrastructure that respects the affected neighborhoods and allows good access to support local businesses. The PCL and modified PCL shown in the SDEIS show two different access

configurations at these locations. Denver believes both of these options -1) split diamond between the two interchanges and 2) no access at Steele/Vasquez with full diamond at Colorado Boulevard – have significant challenges and will create unacceptable impacts to the local businesses, the neighborhoods and the level of service at the interchanges.

- Housing and Relocation. Denver requests that CDOT work collaboratively with the city and area residents to re-establish a critical mass of residential housing units by developing a plan for the type, character and amount of replaced housing. The viability of the surrounding neighborhoods was diminished after the original construction of I-70 and will be further diminished with the planned loss of additional housing units under the proposed action. Funding for replacement housing should be channeled through the Denver Office of Economic Development, which can provide a fair, open and coordinated process to complete the housing redevelopment.
- Drainage and Water Quality. Denver requests that CDOT maintain its work with the city to find alternate solutions that will allow some of the drainage infrastructure and detention facilities to be above ground—thus creating a visually pleasing amenity for the surrounding communities. CDOT should work with Denver staff on water quality strategies as well to develop more specificity to be included in the FEIS. The SDEIS shows a system of drainage infrastructure that includes, for the most part, underground pipes to drain excess water to the South Platte River. Green Infrastructure and other Best Management Practices (BMPs) should be further developed, which will treat runoff from impervious surfaces that are part of the I-70 East project and from other sources.
- Community Outreach. Denver invites CDOT to remain engaged in additional community outreach following the conclusion of the SDEIS. Denver will develop supplemental approaches to educating and soliciting input from the affected neighborhoods. CDOT has put forth an enormous effort in engaging the communities and other stakeholders since 2003. However, Denver will maintain engagement with the community regarding the issues outlined in Denver's comments.

Please feel free to contact Public Works Executive Director Jose Cornejo at 720-865-8712 with your questions or thoughts. We look forward to continuing the productive partnership with CDOT, the FHWA, the surrounding communities and other affected stakeholders as we move this important project forward.

Respectfully,

Michael B. Hancock Mayor

January 2016 A-29

I-70 East Final EIS Comments Denver Mayor Michael B. Hancock and Source: Submittal Document Number: 785 Department of Public Works **Denver Public Works** Office of the Executive Director 201 West Colfax Avenue, Dept. 608 Denver, CO 80202 P: 720-865-8630 F: 720-865-8795 www.denvergov.org/dpw I-70 East Supplemental Draft Environmental Impact Statement Response Comment Report October 31, 2014 **Volume** Chapter Section **Additional Reference** Page 0 ES 1-10 Based on our review, the proposed elimination of the existing York St. interchange will create significant adverse impact to the local roadway network around York St. Please provided needed mitigation measures Α to include additional local roadway connections to York to help with the increase in traffic around this area. Revise and update section ES4.2, paragraph 3 on page ES-7 and section ES 6, paragraphs 6 and 7 on page ES-12 to include additional local roadway connections at York to help with the increase in traffic around this area. ES 1-10 "How will social..." add"Construction activity and property acquisition will lead to changes in the supply В chain, customer access, and employee access; these changes will result in lower business sales, higher employee turnover, increased costs, and reduced profits. The result is lower tax revenues through sales/use taxes, property taxes (due to lost businesses or business capital), and other economic and fiscal reductions." ES 1-10 19-20 Due to the critical nature of outreach, please cross reference and add "Additional focused outreach, during С the planning, pre-construction and construction phases, will be made to local businesses to minimize business loss and operational disruptions.

ES 1-10

1.9

reflected in the project as it proceeds from design through construction.

What and where can the specific mitigation measures be found in the SDEIS? Include a reference to 5.22

CDOT should work with the City and County of Denver (CCOD) and Globeville Elyria Swansea Organizers

Group and other community stakeholders during the entire process to procure a private sector team who will design and construct this project. This partnership will ensure that local interests and concerns are

1-8

D

E

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FOR CITY SERVICES VISIT | CALL

DenverGov.org | 311

Responses to Comments

- A The Executive Summary in the Final EIS has been revised accordingly. Mitigation measure are included throughout the Final EIS document. CDOT will coordinate with Denver regarding traffic conditions on local streets.
- B CDOT will work with businesses to maintain access during construction. Access to businesses generally will improve because of the added lanes to I-70 and the resulting improvements in travel time to and from businesses after construction. Signs and notifications will be used to reduce adverse effects on access to homes, businesses, and services during the construction period. Proposed text was not added to the Final EIS.
- Text was added to Chapter 10 of the Final EIS to explain the plan for future public outreach on the project.
- **D** A reference to the mitigation summary was added to the Executive Summary of the Final EIS.
- E CDOT will continue to coordinate with Denver throughout the procurement selection process. Issues identified by both Denver and by community members will be factors in the selection of a developer.

Protecting the Present Building the Future
Accountability, Innovation, Empowerment, Performance, Integrity,
Diversity, Teamwork, Respect, Excellence, Safety

Page 1 of 60

A-30 January 2016

				Comment	5	
ource:	Submittal		Document Number:		Denver Mayor Mi Department of Pu	chael B. Hancock and Iblic Works
		Volume	Chapter	Section	Page	Additional Reference
		1	2	2.2	2.2	
F	■-	account? What i		ne local network,		work in the region taken into considered to alleviate widening in
				•	_	on and consider what ng in the Swansea and Elyria
		1	2	2.3	2-3	
	_	FEDERAL HIGHWA	AY ADMINISTRATIO	ON'S LIVABILITY G	OALS:	
G			t the FHWA Livabil tration's Livability		red in the text. The	FEIS should address the Federal
		1	3	3. 3	9	
Н		This section shou	ld also reference t	he most recent, 2	014 Transit Oriented	Development Strategic Plan.
		1	3	3. 3.3	3-6	
		_	ane Option" consid e (HOV) lane, from		_	perational strategies like a high-
				_	nes, or include speci tigate environmenta	ific recommendations on users or l impacts.
I		emissions on air of decreasing the no	quality. HOV and bumber of vehicles of	ous lanes encoura on the highway, a	ge riders to commute	inimize the impact of carbon e together or on shared transit, potential environmental impacts for
_	•	If CDOT determin	es to include toll la	anes, the followin	g statements should	apply to those:
		1) Managed lane	s are included for t	he full length of t	ne widened highway	
		2) Managed lanes	s are free for vehic	les containing thr	ee or more riders.	
		surrounding the continue be the r	expanded highway most flexible and co	, lessons from RTI ost effective trans	D's West Line Rail exp	ccess through the communities pansion show that bus transit may families in diverse communities, cess.
		3) Managed lanes surrounding the continue be the r	s are free for buses expanded highway nost flexible and co nsidered as part of	s. While there wil , lessons from RTI ost effective trans	I be commuter rail action of the commuter rail action option for ortation planning pro	pansion show that bus transit ma families in diverse communities,
		DenverGov.org				Innovation, Empowerment, Performance, Integral Diversity, Teamwork, Respect, Excellence, Sai

- Responses to Comments
- F The DRCOG model was used for development of the traffic analysis, which includes fiscally constrained improvements to local and regional roadways. These improvements are included in Attachment E - Traffic Technical Report in the Final EIS.
- G The FHWA Livability and Sustainability principles were used on this project from the beginning when the project began as a combined transit highway project through to the most recent development of the Partial Cover Lowered Alternative. The project alternatives improve connectivity and accessibility within the local network adjacent to I-70 by ensuring that walking, biking, and transit are safe, convenient, and realistic choices. The Partial Cover Lowered Alternative not only addresses the road safety and capacity issues, but also helps achieve some broader community goals of livability, quality schools, safe streets, along with supporting the existing communities along the corridor. Its identification as the Preferred Alternative was based on sustainability approaches that help to enhance quality of life and serve transportation needs of the present and future, see Chapter 3, Summary of Project Alternatives.
- H A reference to the 2014 update was added.
- I The Preferred Alternative is identified in the Final EIS as the Partial Cover Lowered Alternative with Managed Lanes Option. Chapter 3, Summary of Project Alternatives and Chapter 8, Phased Project Implementation includes more detailed information on the proposed managed lanes.

The concerns regarding transit have been adequately addressed in the Final EIS. For information on consideration of multi-modal forms of transportation, please see TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Page 2 of 60

A-32

			Comments		
ce: Submittal		Document Number:		nver Mayor Mic partment of Pul	chael B. Hancock and
				partificiti of Fu	OIIC WOIKS
	Volume	Chapter	Section	Page	Additional Reference
	1	3	2 2 4 2 5		
]_	This section discu degrade the qual pedestrians, bicy shown in FEIS be	usses that high traff ity of the area neigl clists, and vehicles	hborhoods and cau which contradicts d Colorado Blvd. to	use safety concerns the project need. A	e fact that the truck traffic could for the neighborhoods, dditional mitigation should be pacts from occurring in the
	1	3	3. 7		
K –		tivity north-south re not called out as a c		•	I believe this should refer to Ex. 4- d viaduct alt.
	1	3	3. 7		
			•		en 45th and 47th Aves in the it. is already a two-way street north
М	1	3	3. 7		
M	All typical section	graphics should in	clude the existing	viaduct as a point o	of reference, similar to Exhibit 3-9.
	1	3	3. 7		
N -	modifying paragr Steele/Vasquez a	aph 14 to show the	Partially Covered o remain one-way	Lowered (PCL) opt between Steele/Va	better performance. Consider ion with a signalized intersection at asquez and Colorado Blvd. (WB
	1	3	3. 7		
0	12 showing Gene ft. or change app	ral Purpose Lane O	ption they are sho	wn as 16 ft. Indica mpacts and corresp	are shown as 12 ft. and in Exhibit 3- te why these shoulders can't be 12 conding mitigation of the Managed uced.
	1	3	3. 7		
P -	considered for re	habilitating I-70; or	otions considered for improving local	or improving mobi mobility – routing	2008 DEIS as to the options lity that do not necessitate adding truck traffic, improvements to local
	1	3	3. 7		
Q -	the dimensions a as reduced shoul	nd geometrics are i der widths and less ined as a joint effor	reasonable to mini -than-full-standard	mize the overall fo	elieves that variances in some of otprint of the highway. Items such cel/decel lanes should be esults of which would be
	FOR CITY SERVICES VISIT DenverGov.org				ing the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety
			Page 3 o	of 60	

Responses to Comments

- This section discusses the elimination of the Realignment Alternatives (Alternative 4 and Alternative 6) from the 2008 Draft EIS. The alternatives were eliminated because they did not meet the project's purpose and need. Therefore, these alternatives were not fully analyzed for impacts and mitigation in the document.
- K Chapter 3, Summary of Project Alternatives in the Final EIS includes an updated Partial Cover Lowered Alternative discussion.
- In Chapter 3, Summary of Project Alternatives in the Final EIS, York Street has been changed to remain a one-way street.
- M Figures include the width of the existing viaduct, as appropriate.
- N Chapter 3: Summary of Project Alternatives in the Final EIS includes an updated Partial Cover Lowered Alternative discussion.
- The general purpose lane option will be constructed at the same width as the Managed Lanes Option for future flexibility.
- P TDM/TSM strategies, which are programs designed to reduce travel demand and improve the use of the current transportation system, while reducing the need for major capital investment are included in Chapter 3, Summary of Project Alternatives in the Final EIS. Routing of truck traffic in the neighborhood and improvements to the local street network are Denver's responsibility and additional transit in the corridor is RTD's responsibility. CDOT has been coordinating with and will continue coordinating with both agencies throughout the process to develop the best solution for the corridor.
- Q CDOT will coordinate with Denver regarding the overall footprint of the highway.

January 2016

				Comment	S			
Source:	Submittal		Document Number:	785 Name:	Denver Mayor Mi Department of Pu	chael B. Hancock and		
					Department of Fu	IDIIC VVOIKS		
		Volume	Chapter	Section	Page	Additional Reference		
		1	3	3. 7		Ch. 4		
R		The design of the taking into consideration of the design should facilities, landsca and other feature reinforces the peeconomic vitality	Partially Covered I deration best praction totection for the neal incorporate meas ping, aesthetics to es to improve aesthetics and destrian scale and of an area. In locat	Lowered (PCL) should be considered of design, mustigated by the construction of the co	Itimodal safety and edition to lowering the area up to natural liguities for mountain victories from the highwances the quality, id ossible within propositions.	the highway and providing a cover, what and air, improved multimodal ews across the lowered highway, way. Successful streetscape design lentity, physical function, and sed right-of-way, design the		
		_			more inviting. Also a ion of I-70 through th	nddress community cohesion and he community.		
		1	3	3. 7	18, paragraph 7			
S		proposed change and south of the to be updated to	and from our review interchange as wel include language the required to provide	ew, there will be s I as cut through to hat additional wo	ignificant increase to raffic on 48th Ave. Tl rk on Holly to the no	onsolidated at Holly St. With this traffic on Holly St. to the north herefore, this paragraph will need rth of I-70 and also 48th Ave. to elp relieve congestion on		
Т		1	3	3. 7	21, top of page			
		There appears to	be missing text. Pl	ease verify and a	ld text as appropriate	e.		
U	There appears to be missing text. Please verify and add text as appropriate. 1 3 3.7 3-17-31 Ch. 4 ALTERNATIVES, ROAD WIDTH & SUFFICIENT CAPACITY: Concerned that width of I-70 & number of lanes be sufficient to accommodate vehicle traffic growth and does not need widening in the future. Regardless of how wide the road is under all Build Alternatives, traffic load demand forecasts for the next several decades must be adequate enough to solve congestion. The highway width and number of lanes need to be sufficient to avoid the need to further widen I-70 later.							
		FOR CITY SERVICES VISIT DenverGov.org	CALL 311			ing the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety		
				Page 4	of 60			

R CDOT will coordinate with Denver regarding the design of local streets. Attachment O, Aesthetic and Design Guidelines developed during the EIS process with Denver and the community, will be used during final design to help CDOT identify appropriate aesthetic design elements to ensure compatibility within the community and each viewshed. CDOT is committed to following the guidelines and continued community involvement during final design and construction.

The concerns regarding community cohesion have been adequately addressed in the Final EIS. For information on the Preferred Alternative highway cover and how it addresses community cohesion, please see PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in part 1 of Attachment Q.

- S Improvements to Holly Street north and south of I-70 are understood to be part of future Denver improvement projects.
- Text was added in the Final EIS to address this issue.
- U The Final EIS analysis used the most recent 2035 DRCOG travel demand model to forecast future traffic volumes. This model includes household and employment data for the region and includes programmed projects including the East Corridor commuter rail line. The traffic volumes were used to determine the needed capacity for I-70 in this area.

The concerns regarding managed lanes and have been adequately addressed in the Final EIS. For information on identification of the Managed Lanes Option as the preferred option, please see PA7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The justification of the number of lanes needed for the highway in the future has been discussed in the Final EIS. For information on widening the highway and number of lanes needed, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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				Comments		
ource:	Submittal		Document Number:		enver Mayor Mich epartment of Publ	ael B. Hancock and ic Works
		Volume	Chapter	Section	Page	Additional Reference
		1	3	3. 7.1	3-18 to -19	Ch. 5, Sec. 5.3.23
		the fees they m	not discuss potent	use of managed lar		mpacted public to be informed of . 3-19 indicates "pricing and
		potential pricing depending on m indicate how pr that will be lock such as BRT, HO	g scenarios for mar niles/length of trav icing may be relate ed into the 2016-2 IV, HOV+, SOV, ZEV	naged lanes (currer el, toll segment and ed to vehicle type. I 021 Transportation and the associated	t examples of one-wa d congestion level ran t should also indicate I Improvement Progra d air quality benefits.	
V		reduce impacts these neighborh family budget. residents impac	on air quality and p noods and the region Please specify any ted by the project,	provide equitable a on will bear a large monetary or other this could include	ccess across all incom r financial burden from incentive options ava allowing residents of	ged lanes should give priority to ne levels. Low-income residents of m the managed lanes relative to silable for using managed lanes for Globeville, Elyria and Swansea to eighborhood connectivity.
		throughout this this to truly ben	study area. There	is language in the E sidents of the Glob	IS that indicates acce	pints to the managed lanes will be ess for low income residents. For insea; there would need to be an
		mousetrap inter	rchange at I-25 and	l provide informati		-70 as it approaches the congestion impacts as west-bound
		1	3	3. 7.3	29	
h		Based on our re Ave. and Steele,		of the access at Ste	ele/Vasquez creates	adverse traffic impact to 46th
		1 LOWERED ALTE	3 RNATIVES, DRAINA	3. 7.3 .GE:	3.23	Ch. 5, Sec. 5.14.6 & 5.17
X				nstructing the lowe ntion impacts from		effective mitigation of
		If a lowered alte impacted by this		, CDOT must guara	ntee the mitigation w	vill solve drainage problems
		FOR CITY SERVICES VISIT DenverGov.org			Accountability, I	ng the Present Building the Future nnovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety
				Page 5	of 60	

V The managed lanes pricing strategies will be determined during future phases of the project.

For information on toll rates, please see FUND3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Attachment A, Alternative Maps in the Final EIS includes access points to the managed lanes and lane transitions at each project termini.

- W The Steele Street/Vasquez Boulevard interchange is included in the Preferred Alternative as described in the Final EIS. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- A key component of the Partial Cover Lowered Alternative is the design of an offsite drainage system to capture the urban overflow reaching I-70. The design of the offsite system will protect the lowered I-70 and reduce existing drainage problems north of I-70. Mitigation of groundwater will be a final design consideration.

Comments Denver Mayor Michael B. Hancock and Source: Submittal Document Number: 785 Department of Public Works Volume Chapter Section Page **Additional Reference** 3.7.3 30 The PCL Modified Option proposes a pedestrian/bike only crossing on Josephine St. Need evaluation to Υ investigate impact and provide needed design modification to the surrounding roadways to accommodate the increase in traffic. Bullet #2 under "variations under consideration" lists "Highway cover." This is unclear. Please clarify if this is Z the highway cover described in the Basic Option, the "second cover" described in the Modified Option, or if it is referring to both. 3 3.8 33-34 A1 The FEIS should note that there is still an opportunity for a second cover with highway access at Steele/Vasquez.

Responses to Comments

- Y The Partial Cover Lowered Alternative evaluated in the Final EIS includes vehicular traffic on both York and Josephine.
- Z Language in Chapter 3, Summary of Project Alternatives in the Final EIS has been included to clarify this topic for the updated Partial Cover Lowered Alternative.
- A1 Nonpreclusion of the second cover is discussed in Chapter 3 of the Final EIS.

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B1

Volume	Chapter	Section	Page	Additional Reference
1	3	3. 8.1	3-33	Ch. 4 & 5, Sec. 4.3 & 5.4, Pg. 4-8, 4-27, 4-51, 5-13

Truck routes that minimize traffic and pollution on Swansea, Globeville and Elyria neighborhoods, as well as on Cole, Clayton, Skyland and Whittier neighborhoods, is strongly supported by residents. They should be implemented before I-70 construction begins to prevent additional truck traffic through these neighborhoods. As the Health Impact Assessment (HIA) for Globeville, Elyria and Swansea indicates, the highway access brought more industrial activity into GES neighborhoods. The combined highway and industry impacts resulted in increase public health risk due to decreased in air quality. Exhibit 4-8, Existing Truck Routes, on page 4-8, documents that there are numerous other truck routes in the area including Brighton Blvd. and Colorado Blvd.

CDOT has indicated (although it is not reflected in the SDEIS) the I-70 and Steele/Vasquez interchange will not be closed, in order to accommodate truck traffic. How will keeping the interchange open for truck traffic benefit the residents? What is the anticipated traffic count for trucks? What is the analysis of impact on air quality? Will residents of an environmental justice community see a further deterioration in air quality and negative noise impacts? Is there an analysis of impact of providing trucks improved access to Colorado Blvd. on other streets?

The study must assess the magnitude of the changes to the truck routes in the Elyria and Swansea Neighborhoods, especially related to the removal of York interchange. CDOT should cross reference and follow the recommendations of HIA and the Globeville and Elyria - Swansea neighborhood plans to minimize impacts of truck traffic through residential areas. CDOT must indicate how trucks will navigate through the local network, indicate all associated impacts and how they will be mitigated and ensure that truck routing avoids school zones and residential areas. This should also include working with the City of Denver to coordinate and financially support improvements of truck routes away from residential areas. Also, the EIS should include directing non-local truck traffic off of I-70 through this corridor and signage should be used to discourage trucks coming into the neighborhood. Furthermore, a Good Neighbor Agreement should be implemented during the construction period to define truck routes. While the City is open to working with CDOT to support mitigation, CDOT is responsible to reduce neighborhood impacts from truck traffic increases and rerouting.

Also, radioactive materials, poisons and A5 explosives are already prohibited at all times and Flammable liquids and LP gas prohibited during peak hours. All options should continue these same restrictions. Denver Local Emergency Planning Committee (LEPC) should petition the Colorado State Patrol to approve continuation of this designation.

Responses to Comments

The concerns presented in this comment have been adequately addressed in the Final EIS. For information on truck traffic impacts on adjacent neighborhoods and air quality in the project area, please see TRANS9 and AQ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The removal of the York Street interchange has been included in the traffic analysis.

CDOT will continue to coordinate with Denver regarding truck traffic during construction. For information on rerouting truck traffic, please see TRANS8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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			Com	men	ts	
Source: Submittal		Document Number:	785	Name:	Denver Mayor Mic Department of Pu	chael B. Hancock and blic Works
	Volume	Chapter	Sec	tion	Page	Additional Reference
	1	3	3.	8.1	3-34 to 35	
C1 -	compared to the operations and m significant queuir the non-signalize unsafe due to ext	signalized interchanore limited capacing on Vasquez Blvod crossing in the rotremely high levels rding the benefits	ange. Base ty than th I. north of oundabou of intera	ed upo ne signa f I-70 a nt optio ction w	n our review, the round alized options. A failure and on WB 46th Ave. D in will discourage pede with traffic. Also, additi	improved operations as dabout will likely have worse e of the roundabout would create ue to severely high levels of traffic, strian movement and make it onal notes should be added in ed ability and flexibility to address
	1	3	3. 8	8.2	35	
D1 -	between Clayton "substantially ext	St. and Columbine	St, but o mally exte	nly pro ended.'	vides general descripti These variations shou	fic length of the highway cover ons of variations using the terms ld be described in more detail to
	1	3	3.	8.2	35	
E1 -	may result in viol describe what air	ation of regional a	ir quality ay need t	standa o be a	rds." This reads negativ	also pose air quality impacts and vely and does not objectively . Provide more detail as a basis for
	1	3	3.	8.3		
F1 -		n the frontage road rontage road		include	e that one-way frontage	e roads provide better operations
	1	3	3.	11		
G1 -	the CCOD proper to 46th Ave. unde	ty, including right- er the viaduct, as w	of-way, th vell as oth	nat wo ner pro	uld be needed. At prese	es, CDOT omits any discussion of ent, CCOD owns the right-of-way utially be impacted by the different n CDOT's analysis.
	1	3	3.	11	41	
H1 -	The FEIS must ad alternative.	dress the economi	c develop	ment o	opportunities and urba	n design elements of the preferred
	1	3	3.	11	42	
	Neighborhood co	hesion:				
I1 -	barrier. Please pr	ovide a definition	for neighb	orhoo		nly focuses on the dominant visual ow the PCL accomplishes this with e visual barrier.
	FOR CITY SERVICES VISIT DenverGov.org	CALL 311		Page		ng the Present Building the Future nnovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety

- Roundabouts have been eliminated from the Preferred Alternative in the Final EIS.
- The discussion regarding highway cover variations has been updated in Chapter 3, Summary of Project Alternatives in the Final EIS.
- Text has been revised to say "Although a second cover is not included as part of the Preferred Alternative, the design of the highway does not preclude construction of a second cover at a later date." Air quality is no longer discussed in relation to the second cover. However, air quality would need to be analyzed if a second cover is pursued by others in the future.
- **F1** The text was revised to reflect this.
- Existing right-of-way that would be needed from Denver is documented in the right-of-way plans to be prepared for the project. CDOT is coordinating with Denver regarding right-of-way needs.
- Future planned development included in the DRCOG model is a part of the alternatives evaluation process. Planned development is also included in the Land Use Section and the Cumulative Impacts chapter of the Supplemental Draft EIS and Final EIS. The purpose and need of the project is to address safety mobility, access, and congestion for the interstate not economic development.

Attachment O, Aesthetic and Design Guidelines in the Final EIS was developed during the EIS process with Denver and the community, will be used during final design to help CDOT identify appropriate aesthetic design elements to ensure compatibility within the community and each viewshed. CDOT is committed to following the guidelines and continued community involvement during final design and construction.

I1 Chapter 3, Summary of Project Alternatives in the Final EIS was updated to address this comment.

For more information on neighborhood cohesion, please see Section 5.2, Social and Economic Conditions in the Final EIS.

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			Comments			Responses to
ource: Submittal		Document Number:	785 Name: D	enver Mayor Mi epartment of Pu	ichael B. Hancock and ublic Works	
	Volume	Chapter	Section	Page	Additional Reference	Section 5.2, Social and Economic Conditions mitigation measures for the impacts to the Sw alternative.
J1 -	with acreage sta expanded schoo	ted on the bottom	of Page ES-17. Thes cover, if applicable	e references shoule. It's important to	nould be clarified and cross checked d also clarify how much of the know if the cover will be	The Preferred Alternative's cover provides a sinformation on the features of the Preferred Alternative Received Comments and Response Attachment Q.
К1 -	1 Neighborhood co	3 ohesion:	3.11	42		The Partial Cover Lowered Alternative maintain Chapter 3, Summary of Project Alternatives
L1	connections sho 1 CDOT stated mit income and mine	uld be considered a 4 digation measures arority populations. C	4.1 re insufficient to mi	to support north-so 4-2 tigate the high and on the Elyria and Swa	," additional north-south outh connectivity. Ch. 5, Pg. 5.3-2 I adverse impacts on the low-ansea neighborhoods presents ng businesses and jobs.	The study shows that the mitigation measures populations. Therefore, it is concluded that the justice communities after mitigation. The disp date. For more information, see Section 5.3: Example 1.1.
M1 -	1 Existing local cor Rd., but when th and Elyria neighl	4 nnectivity – mentior nis section refers to borhoods, it does no	4.1 ns 18 roadways with streets under I-70 t ot quantify the num	4-2 nin the study area I hat provides critica lber of streets that	Ch. 5, Pg. 5.3-2 between Washington St. and Tower al north/south access for Swansea provide the limited access they is will see fewer connections with	 M1 Section 4.1 has been expanded to quantify the neighborhoods. N1 CDOT is working with Denver on the purchas project, after all construction has been comple excess Right-of-Way it may have along the I-7
	This section show		ct number of street ds, same as it did fo	ts under I-70 that p or the number of si	provide critical north/south access treets that have I-70 connectivity	purposes. With the approval of FHWA and the be declared excess right-of-way. CDOT has pr right-of-way. In addition, depending upon who as a standalone parcel will dictate which partic submit competitive bids for excess parcels, CI
N1 -	The sale and vac CDOT and CCOD that would enco	ation of 46th Avenu should explore opp	ie is a process that ortunities for land relopment for these	will need action/ap exchanges near the e low income neigh	oproval by Denver City Council. e I-70 and Vasquez interchange aborhoods that have struggled to	purchaser. Ol CDOT is working with Denver to ensure the lestandards.
01	impacted study a	area as defined in Ex	khibit 4-1. Documer	nting existing local	the major local roads within the safety issues is essential for the ivert traffic from I-70 to the local	P1 The concerns presented in this comment have information on how the traffic forecasting mode consideration of changes in driving patterns, prequently Received Comments and Response Attachment Q.
P1 -	How does the Degrowth rates, Tra	enver Regional Cour ansportation Demai	ncil of Governments nd Management (TI	s (DRCOG) model a DM) programs, and	te in Vehicle Miles Traveled (VMT). djust for changes in projected VMT d other VMT reduction measures? and discussed with the CCOD.	rmacinion Q.
	FOR CITY SERVICES VISIT DenverGov.org	CALL		Protect	ing the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety	
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Comments

in the Final EIS provides updated acreage of the ansea Elementary School playground for each

hared space for the community and the school. For lternative highway cover, please see PA4 of the es on the Supplemental Draft EIS, located in Part 1 of

- ains the existing north/south street network as discussed in the Final EIS.
- alleviate impacts to low income and minority ere is no high and adverse impact to environmental osal of excess right of way will be determined at a later invironmental Justice in the Final EIS.
- number of north-south connections for Elyria/Swansea
- se of needed Denver right of way. At the end of the ted, CDOT will make a determination as to what 70 East corridor that it does not need for transportation CDOT Transportation Commission, such parcels can cocedural requirements as to how to dispose of excess ether or not a parcel of excess Right-of-Way is usable es may have a right of first refusal. If multiple parties OOT will typically select the highest bidder as the
- ocal road network near I-70 meet current safety
- been adequately addressed in the Final EIS. For del was determined and used for this project and lease see TRANS5, TRANS6, and Trans 11 of the es on the Supplemental Draft EIS, located in Part 1 of

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			Comme	nts					
Source: Submittal		Document Number:	785 Name	Denver Mayor Mic Department of Pul	chael B. Hancock and blic Works				
	Volume	Chapter	Section	Page	Additional Reference				
	1	4	4.2	20					
Q1 -	Significant commercial and industrial development is expected to occur in the next twenty five years on DIA property under the Airport City Concept. DIA has submitted estimated employment figures associated with this development to DRCOG for their 2040 model. DIA would recommend that this DEIS take into account those estimated employment figures.								
	1	4	4.2, 4.3.2						
R1 -	The City and County of Denver (CCOD) is concerned about several aspects of the models used to project future traffic, which in turn result in the identified need for the number of lanes on I-70. In particular, CCC is concerned how the future price and availability of fuel will affect the amount of people and goods traveling on I-70 over the next 20 years. Several research projects have touched on the topics of peak oil production and the price elasticity of fuel and its impact on people's driving habits, including the Septemb 2008 American Public Transportation Association report titled "Rising Fuel Costs: Impacts on Transit Ridership and Agency Operations" and the November 2013 World Energy Outlook published by the International Energy Agency. However, the models used to project future I-70 traffic have not factored in potential significant changes in travel behavior, as optional scenarios based on these variables are not considered in the DRCOG model that is the basis for the I-70 modeling. The Executive Summary of the March 2010 "Interim Guidance on the Application of Travel and Land Use Forecasting in NEPA" published the Federal Highway Administration is clear that the document is just that—guidance and strictly voluntary—and therefore allows for flexibility as to the type of traffic model to be used. As such, CCOD requests that CDOT, working with CCOD, develop a sensitivity analysis of the I-70 models to evaluate the potential effect of various fuel availability/price scenarios on projected future traffic. CCOD also requests that CDOT provide research that supports the assumptions that are built into the existing models in the are of future fuel impacts on travel patterns, as well as research that might refute those assumptions. Finally, CCOD requests CDOT to disclose what other traffic projection models would be reasonable to use in this								
S1 -				s will navigate through t npacts will be mitigated	he local network, indicate all				
	POR CITY SERVICES VISIT DenverGov.org	311			ing the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety				

- Q1 Even though the horizon year of 2035 is used to project volumes for the Final EIS, sensitivity analysis was conducted to compare these to the 2040 DRCOG model. Results showed that the volumes were comparable and that any differences in the employment projections can be accommodated with the existing design. For information on the sensitivity analysis that was completed, please see TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- **R1** The concerns regarding the traffic modeling have been adequately addressed in the Final EIS. For information on how the traffic forecasting model was determined for this project, please see TRANS5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Peak oil is a term that refers to the global peak in oil production, which occurs when the amount of oil produced worldwide reaches a peak and starts declining. Predictions for when this peak will occur are controversial and range from now to 2035 and beyond. This decline in oil production does not signify 'running out of oil' but it does mean the end of cheap oil, which will have worldwide consequences.

Fuel prices have an impact on transit ridership. However the price of fuel is not consistent enough to use it as a reliable source for traffic capacity predictions.

The decline in driving patterns has been considered when performing the traffic analysis. For information regarding consideration of changes in the driving patterns, please see TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The screenline volumes for the area within Elyria and Swansea include the roadways displayed in Figure 4-16 of the Supplemental Draft EIS (Brighton Boulevard, 46th Avenue, and 47th/48th Avenue). These volumes are bidirectional daily volumes on all three of these routes. The peak hour volume (approximately 1,700 vehicles per hour) is well within the capacity of these roadways. Updated numbers are available in Chapter 4, Transportation Impacts and Mitigations of the Final EIS.

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			Comments			
ource: Submittal		Document Number:		enver Mayor Mic epartment of Pu	chael B. Hancock and blic Works	
	Volume	Chapter	Section	Page	Additional Reference	
T1	47th and York for as people wantin down to 46th Ave aggravated as a r result of this charcommunities bot between Steele a is 46th Ave. Base the need for addi Brighton Blvd. The form of grade segments agreed the segments of	reast/west conne g to drive, walk, o e. and back throug esult of the separ nged access to I-70 h during and after and York, which va ed on these project itional east/west rais connectivity shoparated crossing for	ctivity. In the pressor ride a bicycle ease of numerous stopl ation of east and wood, there will be an a construction. Extendidates this conclusted volumes and insulti-modal connections of the general properties of the propertie	ent situation, that of t/west in that vicinit ghts. With the prop vestbound 46th on e adverse impact on c iibit 443 shows a 30 sion. The only existi mpacts a mitigation ctivity north of I-70 eral vicinity of 47th a eparate grade sepan	ade railroad crossing at or near connectivity has been compromised, by have to make a circuitous route cosed PCL, this will be further wither side of the lowered I-70. As a circulation within and between 20% increase in east/west volumes and through roadway in this section should be determined to address between Steele and York, to and York, and may include some ration for pedestrians and bicycles.	
				vould be incorporate	DEIS and the FEIS to develop the ed into the FEIS.	
	1	4	4.3			
U1	CCOD sees opportunity for community revitalization in the area of the existing Steele/Vasquez interchange. The current interchange has a large footprint on what would otherwise be developable land, and has direct impact on the adjacent residents. An opportunity exists for this area to be a catalytic feature of revitalizing the surrounding communities. As more modeling information has become available through CDOT's I-70 DynusT model, CCOD has further evaluated interchange options at Steele/Vasquez and Colorado Blvd. and is concerned that neither PCL option presented in the SDEIS is adequate—either the split diamond configuration shown between Steele/Vasquez and Colorado Blvd., or the full diamond configuration at Colorado Blvd. with no access at Steele/Vasquez. COCD believes that the configuration of these interchanges and their access to I-70 have a direct impact on the health of the community, direct impacts of truck traffic on communities south of I-70, safety on the highway, the amount of land available for development, pedestrian and bicycle mobility, and the level of service of intersections, ramps, and streets that are part of the interchanges. CCOD would like to continue to work with the surrounding neighborhoods, CDOT, and as appropriate adjacent cities and counties to develop access as appropriate at these interchanges that maximizes the efficiency of ingress and egress, preserves the ability to consider a second cap over the highway, maximizes the potential to develop land in the area of the Steele/Vasquez interchange, supports the surrounding business community, is consistent with the desires of our neighboring entities, and minimizes the amount of truck traffic in the communities. CCOD believes that a better performing alternative for access at these interchanges can be developed jointly and with public input and be incorporated into the FEIS.					
1/2	1 Based on our rev	4 iew, the removal (4.3 of the York St. inte	23 rchange will cause si	ignificant adverse impact to the	
V1 =		l roadways. Additi		_	e local connections at York to help	
	FOR CITY SERVICES VISIT DenverGov.org				ting the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety	
			Page 11	of 60		

- Responses to Comments
- Changes to 47th and York interchange are outside of this project's scope. For information on changes to the 47th Avenue and York Street intersection, please see TRANS3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The Steele Street/Vasquez Boulevard interchange is included in the Preferred Alternative as described in the Final EIS. For information on the Steele Street/Vasquez Boulevard and Colorado Boulevard interchanges, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
 - CDOT will continue to work with Denver on the access configuration at Steele Street, Vasquez Boulevard, and Colorado Boulevard and the disposal the right-of-way that remains after construction.
- V1 Chapter 4 of the Final EIS provides additional detail on the traffic analysis based on the removal of the York Street interchange.

January 2016

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ource:	Submittal		Document Number:	785	Name:	Denver Mayor M Department of P	lichael B. Hancock and ublic Works
		Volume	Chapter	Sect	tion	Page	Additional Reference
W1		will improve safe	ty during other tim	es of the	viaduc day. Tł	e FHWA clearing hou	ngestion related safety problems it use has a Crash Modification Factor uantify that in the study.
X1			4 4.3 28 e build alternatives address safety concerns on the local street network within the ne FEIS should document how the build alternatives improve or degrade safety on				
Y1			•		om I-70	to I-25 may need ad mitigate accordingly	ditional capacity. CDOT should
Z 1		29. The changes b	4 4.3.2 Exhibit 4-30 ates significantly higher peak hour congestion for EB traffic then what is shown in Exhibit 4 so between the Basic PCL and Modified PCL are mainly on the local network system and shope of impact on the freeway system.				
A2			5 ervoir is assumed t onservative. Please			th increasing traffic.	As a result, the predicted values are
		1	5	5.	1	5.10-2; 5.10-9 to -10; 5.10-34; Exhibit 5.10-24 on pg. 5.10-45.	
В2		SDEIS does not di µg/m3; or review average (2012 An impacts to exceed particularly impo	IR QUALITY/NEW PM2.5 STANDARD: DEIS does not discuss the Dec. 14, 2012 revision of the primary annual standard for PM2.5 from 15 μg to12 g/m3; or review area PM2.5 values, such as the Commerce City monitor at 8.2 μg/m3 annual mean 3-yr werage (2012 Annual Report, CDPHE AQCD). It does not discuss the potential for near-highway and project appacts to exceed the new standard or, if appropriate, mitigation strategies specific to PM2.5. This is articularly important as Vol. 3, Attachment 7 at 7.3.1 indicates increasing PM10 and PM2.5 emission eventories after 2025-2030 "as vehicular travel growth overtakes the technology-based emission eductions".				
		appropriate back	· · · · · · · · · · · · · · · · · · ·	e project	consist		cent PM2.5 levels and forecast PM2.5 NAAQS; and assess impacts
		FOR CITY SERVICES VISIT DenverGov.org	CALL 311				ting the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety

W1 The benefits of shoulder widening have been discussed in further detail in Chapter 4 of the Final EIS.

The Final EIS includes modified text to reflect the safety improvements gained by improved shoulder widths.

- X1 CDOT is working with Denver to ensure the local road network near I-70 meets current safety
- Y1 The I-25 and the I-25/I-70 interchange have been included in the traffic analysis. The analysis presented in Chapter 4 shows the congestion the interchange causes on I-70. No improvements are proposed at this interchange as a part of this project.
- **Z1** The chart has been updated to reflect the refined Partial Cover Lowered Alternative.
- A2 Clarification on the "infinite silt/s and reservoir" and its relationship to VMT is discussed in Attachment J, Air Quality Technical Report in the Final EIS. The new EPA guidance on background concentrations was used for the Final EIS and also noted in the text.
- B2 The air quality concerns have been adequately addressed in the Final EIS. For information on transportation-related pollutants, including PM2.5, NO2, CO, and PM10, please see AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The NAAQS for PM2.5 were correctly identified in the Air Quality Technical Report, Attachment J to the Supplemental Draft EIS. CDOT, FHWA, CDPHE, and EPA have all coordinated regarding analysis needs, specifically including the pollutants for which there is a local air quality concern. The identification of the need to model hotspots specifically excluded PM2.5, because this pollutant has never been a pollutant of local air quality concern in the Denver Metropolitan area and all monitoring for these pollutants show concentrations well below NAAQS standards. The comment's reference to EPA's standards about PM2.5 does not demonstrate that they are localized concerns with NAAQS likely to be violated in the Denver area. This is particularly the case where the emissions inventories for the I-70 East corridor show large reductions in PM2.5 tailpipe emissions. For example, the emissions analysis shows that PM2.5 emissions will drop from 0.74 tpd in 2010 to 0.37 tpd for the No-Action Alternative or 0.38 tpd for the Partial Cover Lowered Managed Lane Alternative in January. The pollutant inventories account for increases in VMT. Further, the difference between the No-Action Alternative and Partial Cover Lowered Managed Lanes Alternative was only 2.7 percent for PM2.5 emissions in 2035.

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C2

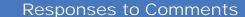
Comments						
Source: Submittal Doc	cument Number: 7	785	Name:	Denver Mayor Michael B. Hancock and Department of Public Works		

Volume	Chapter	Section	Page	Additional Reference
1	5	5. 1	Entire Sub- Chapter	

AIR QUALITY, MODELING:

The SDEIS does not indicate neighborhood/near-road modeling other than what is presented on hotspot CO and PM10. Denver's Air Quality/Air Toxics modeling at neighborhood and near-road scale should be applied to assess expected air pollution impacts and conditions of the proposed I-70 east project. This should include projection of conditions at near term, mid-term (2020s) and out to planning horizon(s) (2030s/beyond).

The EIS should contain outcomes from Denver Air Quality/Air Toxics modeling that explore impacts of structural project features including depressed roadway, Swansea and other covers, and walls and barriers both hard and soft (vegetative). Further exploration of widened highway/added lanes and of transportation demand/congestion mitigation measures such as BRT, HOV and other managed lane features would be ideal as well. Outcomes should be reported for near, mid- and long-term.



Near-road modeling was conducted for CO and PM10 because these two are the only pollutants of concern in the region, for which it was required to confirm that the health-based NAAQS would not be exceeded by contributions from the project.

With regard to MSATs, the information presented in the Supplemental Draft EIS demonstrates that MSAT emissions at the Study Area level will be much lower in the future. The U.S. Environmental Protection Agency's MOVES model also predicts lower mobile source air toxics in the future; therefore, it can be logically assumed that these emissions will be lower in the near-road neighborhoods as well. Benefits of Tier 3 mobile source rules will not be modeled. The updated "Good Neighbor Study," which looks into the issue of MSATs in more detail, is referenced in the Final EIS. The near-road modeling that was conducted for CO and PM10 does include the effects of the depressed roadway section and the cover(s), but there is no way in the currently-accepted models to account for the effects of walls, trees, and other barriers.

Near-road emissions are not relevant in the context of MSAT health effects, which are based on 70-year exposure. Study area MSAT analysis is a better indicator of changes in 70-year exposure. Also, AERMOD results for PM10 are representative of the impacts of any pollutant, i.e., if an alternative has lower AERMOD (not total) concentrations for PM10, it would also have lower concentrations for MSATs or any other pollutant.

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ource: Submittal		Document Number:	785	Name:	Denver Mayor Mic Department of Pu	chael B. Hancock and blic Works		
	Volume	Chapter	Sec	tion	Page	Additional Reference		
	1	5	5	. 1	Entire Sub- Chapter, Exhibit 5.10-24 at 5.10- 45, potential impacts and strategies.			
	It is stated that, "air quality monitoring will be conducted in the area during construction to evaluate the mitigation measures used to decrease impacts." However, there is no mention of when the air quality monitoring will begin. It is important to establish a baseline for the air quality PRIOR to construction to able to identify whether there has been an impact to air quality and thus whether the mitigations meas have been successful. Add that monitoring will be installed ahead of construction with a sufficient lead (suggest 12 months) prior to establish a sufficient baseline. Swansea Elementary School, location for previous CPDHE monitoring, may be a suitable location. Findings should be compared with results from CDPHE's near-road monitors on I-25.							
D2 -	pollutants durin		nighway	usage f	or the foreseeable futu	on a full suite of potential are for the following parameters		
	 NOx (oxides of nitrogen); NO2 (nitrogen dioxide); PM2.5 (particulate matter 2.5 micrometers); PM10(particulate matter 10 micrometers); CO (carbon monoxide); Black Carbon (continuous monitored); Meteorology. 							
	Potential (leveraging existing assets): • BTEX (benzene-toluene-ethylbenzene-zylene); • Ultrafine Particles or estimate thereof by correlation to Black Carbon							
	_	metals content as r				e) measurement should include m hazardous materials disturbed		
E2 -	•	•	is import			spot analysis assumes an at-grade options, which should be stated.		
F2 -		_	ristic ana	-		eholds presents of children under		
		77.10	n the san	ne hous	ing units and by neight			
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				Page 1	4 of 60			

For NEPA purposes, CDOT will require that the contractor perform air monitoring for PM10 in the project vicinity to assess construction effects on air quality and ensure that construction work is not producing unhealthy levels of dust in the adjacent community. With regard to MSATs mentioned in the comment, there are no NAAQS against which to compare monitored levels for NEPA purposes. It is also noted that the monitoring protocol was developed in consultation with multiple agencies to ensure its sufficiency.

CDOT is developing a partnership with Denver Department of Environmental Health, supported by the Colorado Department of Public Health and Environment's Air Pollution Control Division to conduct an independent research project (not associated with the I-70 East project) that will demonstrate the emissions effects from a variety of pollutants at a stationary site located at Swansea Elementary School. Various diesel component emissions, nitrogen oxides, some air toxics, and particulate matter of varying fractions will be monitored to collect pre-construction baseline, during construction, and post-construction emissions data. The program will attempt to collate monitored emissions with construction activity near Swansea to assess 1) the contribution of highway construction emissions to the environment at the school, and 2) the overarching air environment associated with major highway construction.

- **E2** In the revised modeling for the Final EIS, the Partial Cover Lowered Alternative was modeled as below grade for a more accurate representation of the air quality effects.
- F2 The project team agreed to follow CDOT's NEPA Manual in its analysis and it followed the version available at the time of the analysis. The analysis presented in the Final EIS remains consistent with the analysis in the Supplemental Draft EIS.

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			Comments	;			
Source: Submittal		Document Number:		enver Mayor M epartment of P	ichael B. Hancock and ublic Works		
	Volume	Chapter	Section	Page	Additional Reference		
	1	5	5. 2				
G2 -	status discussed a the project area. the neighborhood impacts that will	above, the Elyria-S Since the 2008 EIS d (up 39% from 20 result from the I-7	wansea neighborh , there has been a 00-2010). Children	ood is the most vul significant increase are particularly im uch as noise. Noise	ey every measure of socioeconomic Inerable of all the neighborhoods in the number of Latino children in pacted by such environmental that been shown to affect sroom.		
	1	5	5. 2	36			
	SOCIO-ECONOMI	C CONDITIONS, M.	AINTAINING CONN	ECTIVITY OF LOCAL	ROAD NETWORK:		
	rail stations, recre	eation facilities and their overall qua	d other services, w	hich are very impo	ortation to get to a grocery store, rtant for the day to day necessities character and access to 46th St.		
H2 -	(Refer to Health Impact Assessment (HIA) for Globeville, Elyria and Swansea - Chapter on Access and Services: To be healthy neighborhoods need more than just healthy food. To address these way is to improve physical access by building complete streets, which enable safe access to ped bicyclist, motorist, trucks and public transportations users of all ages. Physical barriers have long poor access to healthy, affordable food in GES. North south connectivity in crucial to residences service such as the RTD commuter rail stations which are located south of the highway. These neighborhoods are unique in that they are bisected by major highways and multiple railroad tra						
	The EIS should allocate funds for the implementation of the safe-crossing on 47th and York. This intersection is critical for residents of Elyria to access safely and timely those services in Swansea such as schools, Focus Points, churches and Swansea Park. Swansea residents use this intersection to go to The Grow Haus, the Valdez Perry Library and the National Western Center (NWC).						
	_	•			ike bridges across the highway to es in the south and vice versa.		
	Maximize N-S cor	nnections betweer	Brighton—Steele	including ped/bike	crossings.		
I2 -	1	5	5. 2. 2	5.2-2, line 3			
14	Suggest the sente	ence should read t	he "recovery is w	eak, uneven, and c	ongoing within this study area."		
	FOR CITY SERVICES VISIT DenverGov.org	311			ting the Present Building the Future , Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety		

- Responses to Comments
- G2 CDOT is unaware of data supporting the listed statements. For information regarding human health within the study area, please see Section 5.20, Human Health Conditions in the Final EIS. The section was added after the Supplemental Draft EIS.
- H2 The concerns presented in this comment have been adequately addressed in the Final EIS. For information on consideration of multi-modal forms of transportation, walkability and bicycle routes, changes to 47th and York intersection, and north-south connectivity please see TRANS1 through TRANS 3 and PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- **12** The referenced section has been deleted in the Final EIS.

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			Comments		
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				cpartificht of 1 t	dollo Works
	Volume	Chapter	Section	Page	Additional Reference
	1	5	5. 2. 6		
J2 –	Elyria and Swans get around due t and County of De during the constr and access to pu	ea neighborhoods. o detours and possenver and RTD to uruction, to maintain blic transportation	The construction in sible RTD schedule of tilize a shuttle systen the same level of the full full forms.	the neighborhood changes. As mitigat m to provide addit service (i.e. freque DT should work wit	ortionately high in the Globeville, d will make it hard for residents to ion, CDOT could work with the City cional access and transportation ency, availability, length of trip/time h Denver Public Schools on the and local recreation centers.
	1	5	5. 2. 7		
K2 -			ptive effects from lo usiness activity and	_	process resulting from the pre-
	1	5	5. 2. 7	5.2-25	
L2 -	construction of I-	-70, Denver design		a as an official adm	e distinct neighborhoods. After the inistrative neighborhood. The
			·	•	se statistics based on Elyria ommunity of Elyria.
	1	5	5. 2. 8		
M2 -					underserved areas'. It's not only a incomes and low vehicle ownership.
N2 -	1	5	5. 2. 9		
	Delete any refere	ences to Johnson R	ecreation Center as	this facility is close	ed.
	1	5	5. 2. 9	5.2-25	
02 -	because there ar	e no relocations re and cohesion for a	equired. However, the last section of the GES neighb	nere are clearly exist orhoods, including	rhood character and cohesion sting and future impacts from I-70 Globeville. The text should stify needed mitigations.
	FOR CITY SERVICES VISIT DenverGov.org	CALL			ing the Present Building the Future Innovation, Empowerment, Performance, Integrity
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			Page 16 o	f 60	

- CDOT will work with Denver, RTD, and DPS to minimize disruptions and maintain access throughout construction.
- K2 CDOT acknowledges this project is a complex project which has contributed to the duration of the
- L2 The study uses Denver's designated Elyria and Swansea neighborhood boundary to describe existing social conditions and assist in the identification of impacts. The suggested change was not made.
- M2 The document follows the USDA's definition of a food desert: Food deserts are defined as urban neighborhoods and rural towns without ready access to fresh, healthy, and affordable food. Instead of supermarkets and grocery stores, these communities may have no food access or are served only by fast food restaurants and convenience stores that offer few healthy, affordable food options. The lack of access contributes to a poor diet and can lead to higher levels of obesity and other diet-related diseases, such as diabetes and heart disease.
- N2 The Final EIS has been updated to reflect this.
- O2 The character and cohesion of the Globeville neighborhood remains unchanged with the proposed highway project. Cumulative impacts from other past, present, and reasonably foreseeable future projects can be found in Chapter 6, Cumulative Impacts in the Final EIS.

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1	5	5. 2.10	5.2-38	

NARROW THE FOOTPRINT OF THE HIGHWAY:

Considering the study (*) THE FUNDAMENTAL LAW OF ROAD CONGESTION: EVIDENCE FROM US CITIES Gilles Duranton, Matthew A. Turner Working Paper 15376, http://www.nber.org/papers/w15376 and other examples, such the expansion of Highways 36 and I-25, one can deduce that expansion does not resolve congestion. In this regard and to reduce further impacts to the communities of Elyria and Swansea, the project should reduce the width of the highway in the residential areas within the section between Brighton Blvd. and Colorado Blvd. (*This study concludes that by adding road capacity will not alleviate congestion on any sort of major urban road or rural highway within metropolitan boundaries, because individuals drive more when the stock of roads in their city increases. Having as a consequence that the welfare gains for drivers of building more highways are well below the costs of building these highways).

The basic option expands the footprint to within 65' of Swansea Elementary School and in all scenarios the highway is moved too close to the school, increasing noise impacts and reducing air quality. As described in Chapter 3, the Build Alternatives will more than double the width of the highway, taking it to 197', as well as add an additional four lanes of frontage road to the width, not included the 197' tally. The EIS should demonstrate that expanding the edge of I-70 155 feet and the outside of 46th Ave. 195 feet closer to the school will not have a negative health impact. The partial covered lowered Alternative Modified Option pushes the north edge of the highway 150 feet into the neighborhood. Hundreds of studies have demonstrated the adverse health impacts to those living within 500' of a major roadway, particularly those caused by diesel traffic to adults and children. A simple cover is not adequate mitigation.

The slip ramps will back up with traffic exiting at Vasquez trying to get off at Colorado Blvd. east bound. Likewise, for traffic trying to get off at Vasquez traveling west bound, they have to exit at Colorado Blvd. onto a slip ramp. The PCL Basic Option creates a split diamond for the Vasquez and Colorado exits that creates yet further widening of the footprint of this corridor through these neighborhoods because of the need for the slip ramps on the north and south side connecting Vasquez to Colorado Blvd. This option puts more traffic within the footprint and will further impact with more air pollution and health problems for these residents.

To protect the health of the neighborhood and Swansea Elementary School the footprint must be reduced as much as feasible with a goal of 175 ft. This could be done in a number of ways – narrowing lanes, reducing the number of lanes, providing east-west connectivity at other locations, removing on/off ramps by closure of Steele/Vasquez and/or remove 46th Ave. on north side of highway. The close proximity to the neighborhood must be mitigated and footprint narrowed to protect health of neighborhood and reduce air quality and noise impacts.

Responses to Comments

P2 The concerns presented in this comment have been adequately addressed in the Final EIS. For information on widening the highway, human health, changes to Steele Street/Vasquez interchange, please see GEN3, AQ4, and PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The highway design has included multiple measures to minimize impacts to the adjacent neighborhoods. Efforts moving forward will continue to look for opportunities to lessen impacts from the construction and will consider potential design variances as appropriate.

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P2

): -	Submittal		Document Number:	785 Name:	Department of Pu	blic Works
		Volume	Chapter	Section	Page	Additional Reference
		1	5	5. 2.13	43, and after	
Q2		supply chain, cus higher employee	tomer access, and turnover, increase	employee access d costs, and redu	; these changes will reced profits. The resul	sition will lead to changes in the esult in lower business sales, It is lower tax revenues through and other economic and fiscal
		1	5	5. 2.14	5.4-6	
₹2			regarding in progre option anticipated	-	cional Western Center	r Master Plan (currently under
		1	5	5. 2.15		
S 2		business activity Denver. The tax	would have a nega	tive employmential, and would re	c, business and fiscal i sult in both a loss of §	ith "The loss of this company and mpact on the community and general fund for the city and
		1	5	5. 2.16	5.2-48, Exhibit 5.2-20	

Comments

Denver Mayor Michael B. Hancock and

Responses to Comments

- Q2 CDOT will work with businesses to maintain access during construction. Access to businesses generally will improve because of the added lanes to I-70 and the resulting improvements in travel time to and from businesses after construction. Signs and notifications will be used to reduce adverse effects on access to homes, businesses, and services during the construction period. Proposed text will not be added to the Final EIS.
- R2 References to this document are included in Section 5.4, Land Use and Zoning and Chapter 6, Cumulative Impacts in the Final EIS.
- The text was removed that states local residents consider the factory an eyesore and will view relocation favorably. However, the statement provided cannot be added as substantial, cannot be quantified, nor can a direct connection to DPS to operate and staff local schools.
- The numbers have been updated in the Final EIS.

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1	5	5. 2.16, 5.3, 5.3.10	5.3-11 to 12	

ENVIRONMENTAL JUSTICE - JOBS AND EDUCATION:

Creation of construction jobs is listed as a significant benefit for all alternatives and all economy sectors including low-income and minority populations. However, no pathway is provided to enhance participation from these populations. Because the educational level (Estimated % low income households, Exhibit 5.2-13) in these neighborhoods is often not at the level needed for the jobs coming as part of the project, educational enrichment initiatives are needed.

EIS should include provisions to assist in employment opportunities for local low-income and minority populations including detail of how the investment in the education of area residents is a priority of the project. A comprehensive and sustainable community enrichment initiative should include a robust educational component that educates area residents including: comprehensive education programs, GED, education/scholarship fund, technical school, internship/apprenticeship and jobs training programs, and training subsidies. This should include a Job Center in the neighborhood. Job training programs for the neighborhood should include but are not limited to: Place-Based Training, Soft Skills Development, and Youth Jobs Program.

CDOT will host job fairs in the project area to provide opportunities for residents of the impacted communities, including low-income, youth and minority community members, to apply for jobs created by this project. Provide residents coaching, training and preparation to adequately compete for jobs presented at the job fairs in 2015 and early 2016 before the job fairs so that the members of the neighborhood are more competitive candidates and thus able to take advantage of the available jobs. Hold a targeted job fair for youth to attain employment and internship opportunities. Among the youth that should be targeted are those youth who have dropped out, have low academic performance, and live in low-income homes. CDOT should commit to youth construction job training and set aside a certain number or a percentage of total jobs for local neighborhood residents. The youth job training program could utilize local youth as interns and teach them a particular trade (i.e. construction management). CDOT should institute a preferential scoring system to ensure residents in the impacted construction areas are prioritized for job opportunities. Work with the Denver Office of Economic Development to help coordinate job fairs, training and outreach to residents and youth.

Include job training and employment goals in all contracts for companies receiving contracts on the project. EIS should include provisions to assist in employment opportunities for local low-income and minority populations. Examples include an employment outreach plan and program using jobs fairs as done by CDOT for current US 6 reconstruction; working with local job skills building and placement entities; as well as programs similar to the RTD WIN program. Hiring should be 20-25% from the local community, 80216, and 80205. Subcontractors should have detailed local hiring plan, including training and education as stated above.

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U2 Projects that use US DOT funds are subject to the requirements of CDOT's OJT Program. The OJT Program requires that contractors provide training hours to meet or exceed a goal set for the project. The contractor must operate under a training program approved by FHWA. Though the program is open to all, trainees are to be recruited among women and minorities as available according to census data.

In addition to the requirements of the CDOT OJT program, CDOT is developing a strategic approach that extends beyond job fairs to preparing and creating opportunities for individuals in the local communities to obtain employment on the project. CDOT is currently collaborating with local workforce centers to determine how CDOT might be able to leverage existing resources to maximize workforce development in anticipation of the project. Once selected, the contractor will be expected to comply with and develop innovative approaches to the development of the local workforce.

CDOT also has submitted an application for a US DOT pilot program that would allow the Department to establish a geographic-based hiring goal for the Project. Without acceptance into this pilot program, CDOT is otherwise prohibited from setting a local hiring goal.

U2

V2

W2

Comments						
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1	5	5 2 17		

In section 5.2.8, CDOT identified the Elyria/Swansea neighborhood as a food desert. CDOT should also acknowledge that there are no full service grocery stores. In section 5.2.10, CDOT notes that the Revised Viaduct Alternatives (both north and south) as well as the Partial Cover Lowered Alternative will displace two of the seven markets and convenience stores in this neighborhood, further reducing access to food. With regard to mitigation, CDOT indicates only that it is "researching contributions to GrowHaus programs for access to free food." In the FEIS, CDOT should detail how it will mitigate this loss to the community with a plan that will, at a minimum, maintain the existing level of access to food options within the community. In addition to contributing to GrowHaus or other neighborhood-serving healthy food programs to expand access to fresh food, CDOT should consider donating a remnant parcel for development of a grocery, providing economic incentives to attract a grocery store, and/or developing community garden space.

1 5 5.2.17 5.2-52

RELOCATION AND REPLACEMENT HOUSING:

The number of families is not represented in the units lost. Retention of families in replacement housing. Impact of "unknown" highway next steps on the first layer of housing around highway.

In 5.2-21 chart in existing bullet "CDOT is planning a replacement housing effort with partners such as CRHDC, Denver Housing Authority and Denver Office of Economic Development to assist in housing improvement loans and grant programs in the impacted area" and add a section: maximize housing replacement (e.g. 3:1) for the number of units to be lost under the I-70 reconstruction is recommended to make the neighborhood viable. The neighborhood's viability was diminished during the initial I-70 construction and will be further diminished with the planned loss of additional housing units under any proposed option.

The EIS should follow recommendations from the GES Housing Advisory Group comment and the "GES Housing Replacement and Viability Study" that will give the details needed about the housing stock and conditions; and provide proper evidence to the types, character and amount of housing that should be replaced including Best Practices and leveraging opportunities. Develop single family replacement housing where feasible. However, due to the lack of sufficient redevelopment opportunities for single-family homes, the replacement housing may need to be more dense two, three bedroom, or larger multi-family, or multigenerational development which will provide enough scale to protect the neighborhood's viability and also offer more affordable replacement housing options. Any CDOT-planned housing-related expenditure for development of new housing opportunities or rehabilitation of remaining properties should be channeled through the Denver Office of Economic Development, who will work with the Globeville/Elyria/Swansea Housing Advisory Group and non-profit housing providers to provide an open, fair and more coordinated process to complete housing redevelopment and rehabilitation in the affected neighborhoods. This will also allow additional funding to be attracted for housing development opportunities.

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V2 The document follows the USDA's definition of a food desert: Food deserts are defined as urban neighborhoods and rural towns without ready access to fresh, healthy, and affordable food. Instead of supermarkets and grocery stores, these communities may have no food access or are served only by fast food restaurants and convenience stores that offer few healthy, affordable food options. The lack of access contributes to a poor diet and can lead to higher levels of obesity and other diet-related diseases, such as diabetes and heart disease.

CDOT will provide funding to existing programs that facilitate access to fresh food to mitigate for the loss of food options to the Elyria and Swansea community.

At the end of the project, after all construction has been completed, CDOT will make a determination as to what excess right-of-way it may have along the I-70 East corridor that it does not need for transportation purposes. With the approval of FHWA and the CDOT Transportation Commission, such parcels can be declared excess Right-of-Way. CDOT has procedural requirements as to how to dispose of excess right-of-way. In addition, depending upon whether or not a parcel of excess Right-of-Way is usable as a standalone parcel will dictate which parties may have a right of first refusal. If multiple parties submit competitive bids for excess parcels, CDOT will typically select the highest bidder as the purchaser.

W2 The number of families cannot be identified at this stage of the project.

CDOT has looked into providing funds for building additional affordable housing in the area. For information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT will provide a set dollar amount towards replacement housing rather than commit to a certain ratio.

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ce: S	Submittal		Document Number:	785 Name:	Denver Mayor Mic Department of Pul	hael B. Hancock and olic Works
		Volume	Chapter	Section	Page	Additional Reference
		1	5	5. 2.17	50 and 2.2-21 chart	
X2	F	during constructi the likely resultir outreach plans, p	on. Improve viabiling disruptions. Ider or	ity of businesses atify and intervie an about available	during and post-const w all affected business	ize impacts and business loss ruction by working to understand es when developing phasing and op a communication protocol for dule."
		1	5	5. 2.17	50 and 2.2-21 chart	
Y2	F	relocation and re street access to r support commur priority neighbor	etention (of direct a remnant parcels an aity investment effo hood needs, food	and indirect imports by CCOD, no co-op, recreation	acted businesses). Desi Il development sites. R onprofits, and commun	pment, to assist in business gn improvements to provide edevelopment sites should ity organizers and focus on high- , recreational and green spaces, ential housing. "
		1	5	5. 2.17	50 and 2.2-21 chart	
Z2	H	replaced in the n grocery store wit	eighborhood. CDO	T will work with bod. CDOT will a	CCOD to identify land older land of the control of	os or healthy food need to be of sufficient size to develop a DED to develop a marketing plan
		1	5	5. 2.17	50, paragraph 8 & 5.2-21 chart	
A3	H	take part in desig the highway (suc	ning and/or provion has façades and n	ding input, advic oise walls)". Add	e, and/or artwork on n	cal residents and businesses to constructural design elements of unity would help develop neighborhood artists."
В3		1	5	5. 2.17	Exhibit 5.2-21	
	\blacksquare	Add suggested m construction pha	_	T will work to pr	ocure goods and servic	es from local businesses during

- X2 Text was added to Section 5.2, Social and Economic Conditions in the Final EIS reflecting that the construction requirements will require maintaining all public and private accesses and notify affected businesses and landowners in advance.
- At the end of the project, after all construction has been completed, CDOT will make a determination as to what excess Right-of-Way it may have along the I-70 East corridor that it does not need for transportation purposes. With the approval of FHWA and the CDOT Transportation Commission, such parcels can be declared excess Right-of-Way. CDOT has procedural requirements as to how to dispose of excess right-of-way. In addition, depending upon whether or not a parcel of excess Right-of-Way is usable as a standalone parcel will dictate which parties may have a right of first refusal. If multiple parties submit competitive bids for excess parcels, CDOT will typically select the highest bidder as the purchaser.

This bullet was not added to the Final EIS

Z2 CDOT does not envision itself as being the lead agency or funding source to accomplish the development of a grocery store in the area.

CDOT will provide funding to existing programs that facilitate access to fresh food to mitigate for the loss of food options to the Elyria and Swansea community.

This bullet was not added to the Final EIS

- A3 Aesthetic and Design Guidelines have been developed and included as Attachment O in the Final EIS. This Section has been clarified.
- B3 CDOT cannot make this a requirement of the contractor.

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Volume	Chapter	Section	Page	Additional Reference
1	5	5.3		

NEPA, Environmental Justice and Recommendations for Public Engagement

CDOT's "open house" meeting format has not been effective in informing the public about the I-70 east project, including its impacts, nor has it succeeded in making sure that residents' opinions are considered. A review of NEPA and Environmental Justice obligations and recommendations to change practices for engagement with the community follow:

NEPA Process and Environmental Justice

The NEPA process includes consideration of actions that could disrupt or destroy the social fabric of a community or sense of place. Adverse impacts include but are not limited to:

- •Bodily impairment, infirmity, illness or death.
- A change in air, noise and water pollution and soil contamination.
- •Destruction or disruption of man-made or natural resources.
- Destruction or diminution of aesthetic values.
- •Destruction or disruption of community cohesion or a community's economic vitality.
- •Destruction or disruption of availability of public and private facilities.

Governmental agencies should consider alternatives as to adverse impacts on minority, low-income or Tribal populations; public comments and reactions about alternatives from these affected populations; and if a disproportionately high or adverse impact is predominantly borne by these populations. Governmental agencies should consider and weigh at least the following criteria:

- Varying levels of disproportionate and adverse effects on minority, low-income or Tribal populations.
- •Distribution of disproportionate impact. Impacts that are distributed throughout a larger geographical area tend to affect specific populations less.
- •Cumulative effects already being experienced by the community when evaluating the impacts. Consider alternatives that mitigate impacts to the greatest extent practicable for the community.

The NEPA process for EJ Communities also includes:

- •Meaningful opportunities for public participation throughout the project development process, including activities to increase low-income and minority participation such as consultation with affected communities to identify potential effects and possible mitigation measures, and improved accessibility to public meetings, project documents and project decision-makers
- •The degree to which the affected groups of minority and/or low income populations have been involved in the decision-making process related to the alternative selection, impact analysis, and mitigation
- •The types of outreach and involvement processes undertaken are responsive to the unique characteristics of the community, including the comments and opinions of the minority and/or low-income populations

Specific Recommendations on Public Engagement:

To provide accountability to the community, CDOT should make available notes or transcripts of all public meetings in English and Spanish on a timely basis.

CDOT and Denver should inform the residents of the options under discussion for the Steele/Vasquez & I-70 interchange. CDOT should additionally seek input from the community regarding the PCL options (including Steele/Vasquez options, 47th & York railroad grade separation, drainage projects, and other improvements



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Responses to Comments

The concerns presented in this comment have been adequately addressed in the Final EIS. For information on CDOT's public involvement, access to meeting materials, and involvement of Spanish-speaking community, please see OUT1 through OUT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on impacts to Environmental Justice communities, please see Section 5.3, Environmental Justice, of the Final EIS.

C3

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ırce: Submittal		Document Number:	785		ver Mayor Mi artment of Pu	chael B. Hancock and ublic Works
	Volume	Chapter	Sect	ion	Page	Additional Reference
C3	CDOT is consider will have a direct incorporate published because CDOT's community inpurcontinued opportmeetings CDOT is provides opported sharing informat members of the notes from the nand allow everyor.	ring and discussing and significant implice feedback on the public input procest regarding the I-70 tunity for the commas generally used, unity for meaningfulion with the entire community to offeneeting should be resulted in the second of t	with Denvipact on the se matters is has not in project, in munity to going for all dialogue audience in commen in ade availublic input	er, as decisi e Communit been effecti DOT should comment or vard, CDOT to help dev and every o ts at microp able to the p	ons about these by. CDOT and Deve in informing a conduct addition the project. Rashould use a travelop community ne hearing the shones for every public in a timely	regarding proposed mitigation important features of this project enver should listen to and the community or obtaining onal public meetings and provide ather than the open house style of ditional public meeting format that y consensus, such as: (1) speakers same message; (2) opportunities for one to hear; and (3) transcripts or y manner to provide accountability of attend all meetings. In addition,
	1	5	5.			
D3 —	negative impacts historically sepai specifically. Acce	s; such as lost hous rate neighborhood ss in particular to t	ing, air qu from Swa he cover i	ality and ovensea and sho s limited due	erall neighborho ould have eleme e to the at-grade	ighway and cover and substantial cod viability. Elyria is a small ents that benefit this neighborhood e crossing at 47th & York. CDOT nefits and mitigation for these
	1	5	5.	3		
E3 -	Swansea, such as analyzing currer practices. Improv	s #14A "Improve co nt School Zones and	nnectivity I making n utreach al	and safety nodifications oout safety i	in School Zones. s as necessary, in n School Zones t	HIA) for Globeville, Elyria and Improvements could include ncluding Safe Routes to School best to residents, drivers and uction."

The study uses the Denver's designated Elyria and Swansea neighborhood boundary to describe existing social conditions and assist in the identification of impacts.

The concerns presented in this comment have been adequately addressed in the Final EIS. For information on 47th and York Street, north-south connectivity, and project mitigation measures, please see TRANS3, PA9, and IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The Preferred Alternative highway cover improves connectivity and safety around the Swansea Elementary School. CDOT will work with DPS and the community during construction to maintain access and provide adequate signage/notification of detours.

Source: Submittal | Document Number: 785 | Name: Denver Mayor Michael B. Hancock and Department of Public Works

Volume	Chapter	Section	Page	Additional Reference
1	5	5. 3	27	

CONNECTIVITY - BIKE AND PEDESTRIAN OVER RAIL:

(reference GES LiveWell on walk ability)

One of the biggest issues in the neighborhood is that the majority of residents do not own a car. The design of the project is directed to increase connectivity of cars. While the project does respond to pedestrians by implementing sidewalks in all their crossings, there are not easy and convenient crossings besides the bridge at Josephine on the PCL alternative, to pedestrians.

(Refer to Health Impact Assessment (HIA) for Globeville, Elyria and Swansea - Chapter on Access to Good and Services: To be healthy neighborhoods need more than just healthy food. To address these issues one way is to improve physical access by building complete streets, which enable safe access to pedestrians and bicyclist, motorist, trucks and public transportations users of all ages. Physical barriers have long created poor access to healthy, affordable food in GES. North south connectivity in crucial to residences due to service such as the RTD commuter rail stations which are located south of the highway. These neighborhoods are unique in that they are bisected by major highways and multiple railroad tracks.)

Maximize N-S connections between Brighton—Steele including ped/bike crossings. Due to more limited number of bicycle and pedestrian crossings provided in the PCL alternative and as recommended as part of the pending Elyria and Swansea Neighborhood Plan significant attention and design should be included for the bicycle and pedestrian facilities on all bridge crossings (8' to 10' sidewalk). All intersections should be designed to minimize pedestrian crossings distances. In areas where there are a limited number of vehicle crossings there may be a need for additional bike/ped facilities. On Page 3-36, 3.8.4, north-south connections for ped/bike are preferred at both Fillmore and Milwaukee. Page 66 - Bike lanes should be added to the Clayton St. Bridge crossing I-70 to provide connection between the neighborhoods, access to Dunham Park and to provide connections to potential future city improvements for the bike route on Clayton St.

For the PCL Alterative, the neighborhoods are still losing some of their north/south access they currently have to the grid system under I-70 today. This statement is true for the area East of Colorado Blvd, but not West of Colorado Blvd.

Responses to Comments

The Preferred Alternative includes sidewalk improvements at all proposed crossings of I-70 to increase bicycle and pedestrian connectivity and safety. Existing on-street bike routes will be accommodated through the design. Coordination with Denver has been ongoing since the release of the Supplemental Draft EIS to refine improvements in Elyria and Swansea.

The concerns regarding the north-south connectivity has been adequately addressed in the Final EIS. For information on north-south connectivity with the Preferred Alternative, please see PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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e: Submittal		Document Number:	785 Name	Denver Mayor Mi Department of Pu	ichael B. Hancock and ublic Works		
	Volume	Chapter	Section	Page	Additional Reference		
	1 AIR QUALITY:	5	5. 3	27			
	As stated in the	Health Impact Asse	essment (HIA) fo	or Globeville, Elyria and	Swansea health outcomes:		
G3 -	*"incidents among children and adolescents vary widely across Denver. In 2011 and 2012, asthma-relate emergency care rates in GES were higher than in Denver overall. Geographically, the highest rates occur the northern and western parts of the city near the I-25 and I-70 corridor. One concern is that children are adolescents who live near highways may have more problems with asthma because of vehicle exhaust." *Pollutants emitted in one location impact air quality near the source as well as tens of thousands of mile downwind. Mobile sources are a major contributor to ozone. Many recent studies link nearness to high-						
	*The highway access brought more industrial activity into GES neighborhoods. The highway and indust impacts combined resulted in increased public health risk due to decreased in air quality.						
				ppropriate buildings.			
	1 NOISE WALLS &	5 TREES:	5. 3	27			
	Walls and Buffer	r Area along highwa	ау				
Н3 —	benefits critical	•	le cities. This ir	•	nmental, economic, and health roved air quality, reduce urban		
	Work with City of Denver Urban Forestry and other organizations that work with built environmen Groundwork Denver, GES Livewell to implement and maintain vegetation and the increase of the transport canopy number in the neighborhoods of GES, especially in those areas that can function as a buffer highway from the residential neighborhood, such as the noise walls and other barriers. Consult with Arts and Venues to create and maintain landscape and wall designs to enhance and beautify the analyse adjacent to the noise walls and other barriers to avoid vandalism such as graffiti and create a sense ownership by community members towards their neighborhood and public property.						

A section focusing on health has been added to the Final EIS. For information on impacts of the highway air pollution on human health, please see AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Green roofs will not be provided as part of this project, but are not precluded from being implemented by others.

Design Guidelines and plan for the cover of the highway that discusses elements such as a desired tree canopy, wall designs, and other landscaping considerations. The Aesthetic Design Guidelines and cover planning process is included as an attachment to the Final EIS. Trees that are included as part of the streetscape and the cover landscape provide incidental air quality benefits.

The concerns regarding traffic noise have been adequately addressed in the Final EIS. For information on how traffic noise will be minimized after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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	Decument Number: 795 Name: Denver Mayor Michael B. Hancock and													
e: Submittal		Document Number:	785 Na	me: Der	partment of P	ublic Works								
	Volume	Chapter	Sectio	n	Page	Additional Reference								
	1	5	5. 3		5.3.1-5.3.24									
	ENVIRONMENT	AL JUSTICEHEALTH	ACCESS:											
	Medicaid/Medi		ilities used ir	n this rega	ard are South of	ea and no services for I-70 and residents will be								
I3	public services a with changes ar care access, em Swansea. There Medicaid/Medi challenged to go and Denver Hea	and social support s nd that will enhance ployment developm is a lack of Health-N care recipients. Fac et to these facilities,	tructures ned community nent, etc.; for Wellness faci ilities used ir , particularly services and	eded duri stability a r example lilities in G n this rega during co those th	ng the construct and strength, suc e, a health and w lobeville and Ely ard are South of onstruction. Assis at help residents	ty and County of Denver, identify cion period to help residents cope ch as mental health services, healt rellness center in Elyria and ria-Swansea and no services for I-70 and residents will be st neighborhood serving non-profi a navigate community resources,								
	1	5	5. 3	E	xhibit 5.3-8, p. 5.3-3; 3-376									
	ENVIRONMENT	AL JUSTICE – MAINT	TANCE OF CO	VER AS N	IITIGATION FEAT	ΓURE:								
	presence of the space, recreation	highway and noise.	. It also mitig	gates otho etics. Ass	er impacts includ	on feature as to minimizing ling local air quality, public open enance of the cover, as such an								
J3 –	The cost of the maintenance for the cover is not included in the maintenance of cost summary. Although maintenance of the cover is anticipated by parties other than CDOT, the cost of maintenance should be borne by the project or CDOT directly. The project is creating the costs which should not be born solely by the neighborhoods or the City of Denver but by all who use the roadway. The mitigation provided for in the lid will not enhance and improve neighborhood cohesion unless CDOT is committed to maintaining the urban landscape cover.													
	The EIS should specify that CDOT is responsible for long-term maintenance of the I-70 cover; if responsibilities will cover structural aspects of the feature; and what assistance and/or partnership opportunities will be pursued for maintenance of the top side of the cover. The maintenance cost of the cover should be subdivided to describe the cost of maintaining the structure of the cover and the 'top' of the cover since the structural elements are a part of the core CDOT project.													
		must have a meanir												

- Responses to Comments
- Per federal regulations, mitigations are required for impacts that are caused by the construction of the project. Lack of health and wellness facilities in the area is a pre-existing condition and is not a result of the project's construction. Therefore, it is not feasible for CDOT to provide new health and wellness facilities. CDOT commits to provide adequate detour during construction to allow residents to get to the closest health/wellness facilities.
- CDOT will identify a maintaining party before the construction of the project. For information on the maintenance of the Preferred Alternative highway cover, please see PA3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Source: §	Submittal		Document Number:	785 Name:	Denver Mayor Mid Department of Pu	chael B. Hancock and
					Dopartinont of Fa	DIIO WOMO
		Walana a	Chamban	Cartian	D	Additional Defenses
		Volume	Chapter	Section	Page	Additional Reference
		1	5	5. 3. 4	5.3-5, Exhibit 5.3-4	
К3		values. E.g., if De	nver neighborhood	ds were compare	ed to the Denver Count	come by specifying the comparison ty percentage of low-income xt should specifically state this for
		1	5	5. 3. 7	5.3-9	
L3	┖	air quality emissions these evaluations budget constrain	ons impacts from t s as the walls serve	he increased tra more purposes e key project fea	ffic on I-70. Denver ne than simply noise miti	ood input) that will also mitigate eds to be actively engaged in gation. Denver is concerned about s contend has occurred on
		1	5	5. 3. 9, 5.3.11	5.3.10-13	
		ASSISTANCE IS NI DEVELOPMENT F		SUCCESSFUL REL	OCATION OF BUSINESS	SES AND CREATION OF A BUSINESS
M3		business initiative resources and ass support business assistance/capac	es and entreprener sistance necessary or creative ventur ity building, a Busin icro Loan Program,	urship (to replace and work with C es in the develop ness Center (with	e and expand existing lactor of the company of the	create and pursue their own businesses) CDOT should detail the possibilities for resources to ould include technical et, faxing, etc.), Small Business rutilized Business Zones (HUBZone)
		1	5	5. 3.11		
N3						s beyond the 45th to 47th Ave. provide for these impacts.
		1	5	5. 3.11		
03	┖		n 5.3.11, insert the			ible housing improvements and who have difficulty", since it's
		1	5	5. 3.11	5.3-12	
Р3	Н	tenants and busing adequate. As not	ness owners and w ted the impacted g	hat conditions w roup will have d	vill trigger additional as	ded for low-income homeowners, ssistance. Loan assistance is not raditional markets. It is not just for ns by CDOT.
		FOR CITY SERVICES VISIT DenverGov.org	CALL 311			ing the Present Building the Future Innovation, Empowerment, Performance, Integrit, Diversity, Teamwork, Respect, Excellence, Safel
				Page 2	7 of 60	

- K3 This has been explained in Section 5.2, Social and Economic Conditions in the Final EIS.
- Attachment O, Aesthetic and Design Guidelines have been prepared for this project and included as part of the Final EIS. Noise walls, streetscape, murals and highway elements such as interchanges and bridges are discussed as part of these guidelines. Denver and the community have been involved in this process and have been major contributors to these guidelines as a stakeholder.

Recommended noise walls will be implemented unless the benefitted receptor survey shows the majority of benefitted receptors do not want the noise walls per Section 5.12. Noise of the Final EIS.

M3 CDOT is following the Uniform Act and Federal and state protocols for business relocations.

The project team has developed additional mitigation measures beyond those required or normally provided in Colorado to lessen the adverse impacts in the project study area. Any mitigation measures included in the Record of Decision for the project must and will be completed. CDOT is proposing to provide funding to CRHDC to assist residential and business displacees with financial counseling and procurement of financing for replacement property and securing business and residential loans. CDOT has already provided funding to CRHDC as early mitigation.

N3 The project is not anticipated to exceed the air quality standards; however, monitoring will be completed throughout and after construction. For information on air quality monitoring, please see AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT has adequately addressed concerns regarding AQ and dust in the Final EIS. For information on air quality with the Preferred Alternative and fugitive dust during construction, please see AQ6 and IMP7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Emission minimization measures to be implemented during construction are detailed in Section 5.10, Air Quality of the Final EIS.

- Section 5.3.11 describes the efforts that CDOT will undertake to facilitate procurement of financing for impacted parties. CDOT will provide additional resources for low-income homeowners, tenants, and business owners, where warranted, to help them make sure their relocations are successful. Some of these efforts include loan assistance for those who have difficulty in qualifying in traditional markets. However, such loan assistance does not contemplate providing loan guarantees. CDOT will introduce interested parties to third parties who can assist with housing improvement loans and grants.
- P3 Section 5.3.11 describes the efforts that CDOT will undertake to facilitate procurement of financing for impacted parties. CDOT will provide additional resources for low-income homeowners, tenants, and business owners, where warranted, to help them make sure their relocations are successful. Some of these efforts include loan assistance for those who have difficulty in qualifying in traditional markets. However, such loan assistance does not contemplate providing loan guarantees. CDOT will introduce interested parties to third parties who can assist with housing improvement loans and grants.

A-56 January 2016

Q3

Source: Submittal | Document Number: 785 | Name: Denver Mayor Michael B. Hancock and Department of Public Works |

Volume	Chapter	Section	Page	Additional Reference
1	5	5. 3.11	5.3-13	
construction peri	, iod, incorporating ٦	ransportation Den	nand Management	articularly during the phased (TDM) strategies such as ction, creating a program that is

measurable, creating a program that is culturally appropriate, expanding the pool of travel resources available to residents and employees, encouraging transit use through incentives and education, reducing

vehicle trips, proving pedestrian safety and increasing the perception of safety.

Coordination will continue with RTD during construction to avoid disruptions to bus service.

The East Rail Line will be open by 2016, and will provide additional transit service to the area.

Coordination will also continue with Denver to maintain bike routes in the area during construction.

Additionally, CDOT will work with RTD and Denver to ensure accesses are maintained and adequate notices/signage of detours are in place during construction.

Responses to Comments

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			Commer	ts				
Submittal		Document Number:	785 Name:	Denver Mayor M Department of P	lichael B. Hancock and ublic Works			
	Volume	Chapter	Section	Page	Additional Reference			
	. 1	5	5. 3.11, 5.2.1	5.3-12				
	minimize spread	uction measures to d of contaminated s	control fugitive	dust, stormwater ero quate. The top priori	sion and sediment controls to ity is the health and welfare of to protect the residents.			
	Please outline th	ne standards CDOT	will use, monito	ring practices before,	during and after construction.			
	as improvement	ts to doors, window	s, and ventilation		wners to rehabilitate homes (such ose to the highway construction od".			
	CDOT should provide improvements to doors, windows and ventilation system as well as assistance for operations and maintenance costs. As noted this is a low-income, minority community. This is also applicable to section 5.3.19.							
13	facilitate the op to use the CDOT ongoing mainted home "rehabilits saving the proper ventilation, and	portunity for home of HVAC mitigation mance costs, CDOT sation" that may not erty energy and wat filtration. CDOT sho	owners to rehable assures due to should consider be directly relater costs to offseould also utilize ould also utilize or costs to offseould also utilize or costs also utilize or costs and costs also utilize or costs also utilize or costs and costs also utilize or costs and costs also utilize or costs also utilize or costs and costs also utilize or costs also utilize or costs and costs also utilize or costs and costs also utilize or costs also utilize or costs and costs also utilize or costs also utilize or costs and costs also utilize or costs also utilize or costs and costs also utiliz	ilitate homes." Howe increased operations additional energy and ted to abating the con t the increased energ only the highest efficie	ever, homeowners may not be able ever, homeowners may not be able costs. In order to offset these I water efficiency measures for the astruction impacts, but related to cy costs for air conditioning, ency equipment so as to not put I could be a resource for evaluation			
	Loans are not adequate. EIS should specify if direct grants and or financial assistance will be provided to those households that cannot afford such improvements and will be most affected by construction improvements must not be required to pay for the mitigation.							
	must be maintal when constructi measures in vici steepest concer carbon (EC), NO (Federal Registe	ined by CDOT for the on ends. Numerou nity of major roadwatration of gradients, NOx and several Vor, Vol.78 No. 98, pa	e life of the proj s near roadway yays between 19 s in vicinities ear OCs. The system ge 29837 quotir	ect. The negative noi studies and a 2013 lar 78 and 2008 conclude roadways were CO, u installed must be suf g Karner, A.A; Eisnger	mitigate impact of the highway se and air impacts do not cease rge-scale review of air quality ed that the pollutants with the ultrafine particles, metals elemental fficient to capture these pollutants. r, D.S.; Niemeier, DA (2010) Nearron. Sci. Tecl. 44:5334-5335.			
	1	5	5. 3.12					
53 -	estimate causes that meet or exc	noise levels to be u ceed NAC impacts. I	ınder-estimated This has a direct	and in turn under-rep	O mph low. The lower speed ports the number of dwelling units oise mitigation being recommende driving conditions.			
	FOR CITY SERVICES VISIT DenverGov.org				ting the Present Building the Future, Innovation, Empowerment, Performance, Integrative, Teamwork, Respect, Excellence, Sa			

- R3 The concerns presented in this comment have been adequately addressed in the Final EIS. For information on air quality monitoring, mitigating fugitive dust, and project mitigation measures for the project, please see AQ7, IMP7, and IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- **S3** Existing posted speed limit speeds were used in noise models for all alternatives as per CDOT's Noise Analysis and Abatement Guidelines.

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			Comments	6					
Source: Submittal		Document Number:		Denver Mayor Mic Department of Pu	chael B. Hancock and				
				bepartment of Fu	DIIC WORKS				
	Volume	Chapter	Section	Page	Additional Reference				
	1	5	5. 3.13						
Т3 -	Residents living next to I-70 already experience noise from the highway at extremely high levels approaching 70 dBA, which levels the SDEIS projects will increase. Noise levels in a healthy environment are below 55 dBA outside, and 45 dBA inside. Noise mitigation provided must be state of the art in order to reduce noise levels to the maximum extent possible. The EIS should contain a more robust evaluation regarding what is possible through use of state of the art noise reduction. Please consider recommendations from the Health Impact Assessment (HIA) for Globeville, Elyria and Swansea, such as #5A "Noise in residential areas and schools near major roadways and highways should be mitigated to no more than 55 decibels, where feasible" and #6A "Sound walls or other noise mitigation measures are recommended along major roadways and highways where sound levels at schools and homes are expected to increase by 5 decibels or more, or exterior noise levels are expected to be 55 decibels or greater, or interior noise levels are expected to be 45 decibels or greater. Community preferences regarding aesthetic qualities of sound mitigation should be considered."								
	1	5	5. 3.13	Exhibit 5.3-7					
U3 —				h Market. Please upon h smaller portion of i	date to reflect this grocery store is ts previous space.				
	1	5	5. 3.15						
V3 —	stock in some are	eas, homeowners i	may need addition	nal mitigation for air	he age and quality of the housing infiltration and noise beyond just impacts of highway construction.				
	1	5	5. 3.17						
W3 —	Health Impact As always isolated f through these ne	rom the rest of De	r Globeville, Elyria nver by the train a er reducing north	and later by construc south connectivity a	ng conditions Pg-1 *"GES were tion of two interstate highways and increasing isolation and				
					vest of Colorado Blvd. (see page tion of neighborhood.				
	1	5	5. 3.17						
Х3 —	with any options highway makes it disrupt the opera	of the Partial Cove highly likely that a tion of these store	er Lowered Altern access to the store es. Mitigation mea	ative." However, the es and noise, dust, ar asures should pay spe	rket do not have to be relocated proximity of these markets to the and other construction activities will ecial attention to providing access nglish and Spanish how to access				
	FOR CITY SERVICES VISIT DenverGov.org		Page 30	Accountability,	ing the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety				
			rage 30	01 00					

- Responses to Comments
- The concerns regarding traffic noise have been adequately addressed in the Final EIS. For information on how traffic noise will be minimized after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- U3 The text has been updated in the Final EIS to address the comment.
- Noise and dust during construction have been considered and addressed in the Final EIS. For information on mitigating fugitive dust and noise during construction, please see IMP7 and 8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- W3 The text has been updated in the Final EIS to address the comment.
- X3 Text has been added into the Final EIS reflecting that the construction requirements will require maintaining all public and private accesses and notifying affected businesses and landowners in advance.

			Commen	ts	
rce: Submittal		Document Number:	785 Name:	Denver Mayor Mi Department of Pu	ichael B. Hancock and ublic Works
	Volume	Chapter	Section	Page	Additional Reference
	1 ELEMENTARY SC	5 :HOOL:	5. 3.17	5.3-23	
Y3 -	near Swansea Re railroad tracks, to material rail incisafety of their chits current location. To address healt school location flexposure to the soils. The need that Denver City construction of a air quality and heavy metals in included in the process.	ec Center was provi they were not given dents involving eva- nildren. They were on. The impacts to studer for Swansea Elemen particulate matter of for this takes into co Council will be exp a relocated playgrou ealth impacts to sch the soils. Transport	ded and when to any other option cuation from the also concerned of the concerned of the construction both ected to vacate und. Additional action and other reding the alternation of the construction of the	ne residents said they ns. These communities in homes, and rightful they would lose their self work with Denver Puduring the five year concition activities, cars, the the expansion and relizabeth Street between construction adjacent dimmediate neighbors considerations for the	ion and configuration on the site didn't want the school abutting the es have experienced hazardous lly were concerned about the school altogether if it didn't stay in ablic Schools to secure an alternate enstruction period to avoid trucks and heavy metals in the econstruction of the highway and een 46th and 47th with to the school will exacerbate the secause of additional exposure to e relocated students will need to be the identified as mitigation and
	1	5	5. 3.17-19	5.12-37-385.12- 37-38	
Z3 -	barriers will be be consider alternational translucent pane berms, and vege concrete barrier mitigation, see be (available at http://california.Deparaesthetically.ple residential.prop. CDOT should pr	porne predominantle tives to standard not els (to lessen the visuationwhich may walls with reduced d. Bendtsen, Noise foo://www.ucprc.ucdatment of Transport asing and maintain erties, and make ex	y by a low-incorpoise walls to mit ual barriers), and be capable of prefewer negative Barrier Design: Desis.edu/pdf/UC ation. CDOT should be considered to see the plicit any rationary	ne and minority comm gate noisesuch as so gled or curved walls (to oviding similar or bett aesthetic impacts. Fo anish and Some Europ PRC-RP-2010-04.pdf), buld explore design sole to highway, particularly ale that limits these design sole	that the impacts of these visual nunity. Yet, the SDEIS does not bund-absorbing materials, to better direct the noise), earthen the noise reduction than standard or examples of innovative noise of the least examples, May 2010 which was prepared for the lutions to mitigate noise that are of for areas facing or adjacent to esign solutions.
A4 -	what if any impa		nes may have o	n Peña Blvd. traffic. As	ept incorporated to determine part of this review, the impacts on
	FOR CITY SERVICES VISIT DenverGov.org		·		ing the Present Building the Futui Innovation, Empowerment, Performance, Integri Diversity, Teamwork, Respect, Excellence, Safe

- The Swansea Elementary School has been identified as a very important and valuable resource in the Elyria and Swansea Neighborhood. During the PACT process conducted between the release of the Draft EIS and Supplemental Draft EIS, various sites were evaluated in the process to determine if the school could be moved to an alternative location in the neighborhood. Of the various sites reviewed, only the Recreation Center site was considered to meet the needs of a replacement school site. The best solution, therefore, is to keep the school in the neighborhood at its current location. For information on how construction impacts to Swansea Elementary School will be mitigated, please see IMP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Selection of noise walls to mitigate noise must take into account multiple considerations. These include, but are not limited to, available right-of-way, effectiveness, future maintenance, visual, constructability, cost and public input. CDOT has constructed earthen berms and vegetation noise barriers on other highways where available right-of-way exists; however, this is not the case for I-70 East where there is a very constrained corridor to the adjacent properties. The final selection of the noise barrier types and locations is an ongoing process and will ultimately be determined during the final design. CDOT will consider alternative ideas to the extent feasible and practical. For information on how traffic noise will be minimized after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

As part of the noise modeling process, CDOT has been sensitive to the visual impacts and have placed the walls in strategic locations only where feasible and reasonable. Also the highway cover was extended to approximately 1000 feet and considering alternatives at the bookends that include landscaping, planter boxes, etc. The process has actually extended the cover an additional 50 feet +/- on each end (the bookends) from what was originally proposed. This extended length has in fact reduced the extent of the required noise walls and created additional areas that are open across the highway.

Attachment O, Aesthetic and Design Guidelines developed during the EIS process with Denver and the community, will be used during final design to help CDOT identify appropriate aesthetic design elements to ensure compatibility within the community and each viewshed.

Peña Boulevard was included in the models and was considered in the analysis. However, this roadway is outside of the scope of this project and is not included in analysis results in the Final EIS. For additional information specific to this facility, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near the Peña Boulevard interchange will likely improve with the Preferred Alternative compared to the No-Action. See Chapter 4 and Attachment E for further information on the traffic analysis.

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			Comments		
Submittal		Document Number:		enver Mayor Mi epartment of Pu	chael B. Hancock and ublic Works
	Volume	Chapter	Section	Page	Additional Reference
	1	5	5. 3.21-23	5.3.29-30	
	project. EIS show	uld also provide ana e (stated benefits) v	llysis was done to d	locument the benef	increase in the footprint of the fit of less travel time, less y encroaching further into
	1	5	5. 3.23	5.3-30	
	Environmental J	ustice Mitigation Mo	easures for the Ma	naged Lanes option	1:
	administered wi desperately nee	th neighborhood re ded neighborhood k	presentation to ass ousinesses includin	ist with correcting	I shall be placed into a trust fund past harm and securing bs for residents.
	1	5	5. 3.24		
4					
·		nance needs, as we			ntal justice concerns, CDOT should oring to ensure that new systems
_	facilitate mainte	nance needs, as we			
_	facilitate mainte	nance needs, as we			
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- B4 The impact of adding four managed lanes (two in each direction) is included in the Supplemental Draft EIS and Final EIS, as detailed in Chapter 5. Section 5.3.21 discusses that there are no additional property acquisitions required for the managed lane option when compared to the general-purpose lane option. The benefits of less travel time and less congestion are detailed in Chapter 4 of both documents.
- Toll revenues will not be used to fund construction of the project. For information on the use of toll revenue, please see FUND4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Indoor air quality is not within CDOT's purview. Since there will be no air quality impacts as a result of the project, there is no additional mitigation necessary. The school will be responsible for determining the rating of the heating and ventilation system.

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E4

		Comments					
Source: Submittal	Document Number:	785	Name:	Denver Mayor Michael B. Hancock and Department of Public Works			

Volume	Chapter	Section	Page	Additional Reference	
1	5	5. 3.26			

CONSTRUCTION:

*Air Pollution (dust), noise, safety, transportation and include specific text: "mental and physical stress".

*According to the World Health Organization (WHO), an annual average night exposure not exceeding 40 decibels outdoors is recommended for restful sleep and adverse effects of chronic noise exposure on children's ability to learn. Stress from noise affects biological risk factors such as blood pressure, fats and sugar levels, blood flow and other biological activities.

The FEIS should state that during construction they will work with neighborhood residents to create a Good Neighbor Agreement for contractors as to ongoing communication during construction period to address air pollution, noise, safety, transportation options and mental/physical stress. East-west and north-south connectivity during construction needs to be provided for bicycles and pedestrians.

As a mitigation, CDOT should work with Colorado Department of Public Health and Environment (CDPHE), Denver Public Schools, and City and County of Denver Department of Environmental Health to create educational material for residents during construction, especially for parents at the Swansea Elementary School. The material should include information about health and safety for transporting students to and from the school daily and include information about how to make residential homes safe from pollutants during construction. In addition, signage should be provided to ensure clear, safe, and direct pedestrian and bike access for existing and alternate routes. Please consider recommendations from the GES HIA, such as #22A, "Increase education and outreach to citizens about pedestrian safety, in anticipation of increased pedestrian activity with the redevelopment" of the project.

In the final EIS, CDOT should articulate and detail their outreach plan including specific information (i.e. flyers, mobile apps, languages, all modes of communication) for businesses and residents eligible for improvements by CDOT.

Responses to Comments

Many mitigation measures have been identified in the Final EIS to offset the impacts of the project. For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT will continue public involvement activities after the ROD and through construction. The outreach plan will be developed once a Developer is under contract.

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			Comr	nen	ts			
ource: Submittal		Document Number:	785	Vame:	Denver Mayor Mic Department of Pu	chael B. Hancock and blic Works		
	Volume	Chapter	Sect	ion	Page	Additional Reference		
	1	5	5. 3.	27				
	NOISE IMPACTS:							
	HIA NOISE PG 15-16 Existing noise levels from traffic in areas near I-70, extending from Brighton Blvd. et o Colorado Blvd, exceed the 55 decibels noise level EPA believes is an annoyance that can interfere with daily activities.							
F4 -		sure to moderate I of cardiovascular c		oise ca	n adversely affect slee	p, school and work performance,		
	2011, as part of t sources of noise a	he evaluation for in are train horns, tra	mproveme in engines	ents at , vario	the site. Results of thi us industrial metal wo	sea Recreation Center and Park in s study indicated that the main rking operations and I-70 located oximately 55 decibels.		
	During the design and construction phases, CDOT should work in collaboration with the CCOD to design and implement mitigations to noise in a fashion that do not further hinder the character, cohesion, visual integrity and aesthetic quality of the neighborhood.							
	1	5	5. 3.	27				
G4 —	•	tion of areas is nee nd playground or o			= -	se/play areas). Protections should		
	1	5	5. 3.	27				
H4	Elementary School	ol should provide s	tate of the	art s	cience classrooms to er	r classroom design at Swansea ncourage learning opportunities in rn Center and creating a satellite		
	1	5	5. 4	4				
14	properties along as connectivity the	and near the A-Ling proughout project a	e and ecor area. In de	nomic esignir	development opportu ng the A-Line, CDOT sho	e a significant impact on access to nities for those properties, as well ould take these impacts into opment opportunities, where		
	1	5	5.	4	5.4-4-9			
J4 -	erroneous and its 2014 apartment i availability of hou there is not an ac third party exper-	s needs to be stated rental rates for the using for household dequate supply of h	d that Den Denver m ds of the si lousing for ctices and	iver cu letro a ize and r these emine	rrently has a tight hou rea was \$1,117 per mo d income level for the o e residents. The FEIS sh ent domain procedures	er area. The conclusion is sing market. The second quarter onth. Has CDOT determined the displaced residents? We believe nould indicate that a bi-lingual shall be hired as an advocate to		
	FOR CITY SERVICES VISIT DenverGov.org	CALL 311			Accountability, I	ng the Present Building the Futur nnovation, Empowerment, Performance, Integri Diversity, Teamwork, Respect, Excellence, Safe		
			ſ	Page 3	4 of 60	/		

F4 For information on how traffic noise will be minimized after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Attachment O, Aesthetic and Design Guidelines developed during the EIS process with Denver and the community, will be used during final design to help CDOT identify appropriate aesthetic design elements to ensure compatibility within the community and each viewshed. CDOT is committed to following the guidelines and continued community involvement during final design and construction.

For information on mitigating noise during construction, please see IMP8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- The exercise and play areas are at the Swansea Elementary School and on top of the highway cover where air quality is projected to be better compared to the No-Action and will not exceed the standards. For information on the air pollution levels near the highway cover, please see AQ5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- H4 It is the responsibility of DPS and Swansea Elementary School to determine and provide the new classrooms' needs.
- CDOT has considered the Access Control Line (A-line) and will consider its location as refinement of the Preferred Alternative continues.
- Based on 2012 property information, the individual tax value of impacted residential property located in the Elyria and Swansea Neighborhood ranges from a low of \$36,300 to a high of \$210,400. The median tax value is approximately \$85,000. In December 2012, using the REcolorado.com website, properties for sale within Elyria and Swansea and surrounding neighborhoods ranging in value from \$85,000 to \$250,000 were researched, resulting in 152 available properties. No available rental homes (including duplexes) were found in classified ads on the Denver Post, Zillow, Craig's List, or Colorado Housing Search websites in Elyria and Swansea or surrounding neighborhoods. According to Zillow's website, as of July 16, 2015, there are 881 units for rent in all other Denver neighborhoods combined. It is anticipated that additional listings for rental properties from other websites, combined with those listed on Zillow, offer an adequate supply of replacement housing in the Denver area. Apartments, condominiums, and townhomes provide additional sources of available rental properties.

Current market conditions indicate that an adequate supply of DSS replacement housing is available to support the residential displacements that result from any of the project alternatives.

CDOT follows the Uniform Act to relocate the impacted residents and businesses. For information on the Preferred Alternative's property impacts and displacement of residents, please see PROP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

			Comments			Responses to Comments
Source: Submittal		Document Number:	ZOE Name De	nver Mayor Mic	hael B. Hancock and	
Source. Submittal		Document Number.	765 Name. De	partment of Pul	olic Works	
	Volume	Chapter	Section	Page	Additional Reference	K4 CDOT will coordinate with DIA in regards to project design at I-70 and Peña Boulevard. There is no work identified near I-70 and Peña Boulevard in Phase 1.
	1	5	5. 4. 4			L4 The Final EIS includes consideration of the referenced documents.
	by Denver Inter	rnational Airport (DIA	A). CDOT must work	with DIA to coordi	lvd. that is owned and maintained nate the planning of the	M4 This text has been included in the Final EIS.
K4 -	how the propose expansion of Per recommendation	sed managed lanes v eña Blvd. will be acco	will interconnect wit ommodated. DIA is may require modific	h the existing Peña currently in the mid ation or refinemen	e, but is not limited to, addressing Blvd. as well as how any future dst of a Peña Blvd. Study, t of the CDOT preferred action	N4 The reference to this document has been updated in the Final EIS.
	1	5	5. 4. 4			
L4 -		in addition to the place Code since 2008 and			deration relevant changes to the	
	1	5	5. 4. 4	5.4-4		
M4 -		e been an amendme y Council amend the			, but Small Area Plans, as they are	
N4 -	1	5	5. 4. 4	5.4-6		
N-1	The South Platt	te Corridor study is n	ot ongoing, it was c	ompleted in 2013.		
	POR CITY SERVICES VISITED DENVERGOV.ORG	311			ing the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety	
			Page 35 o	f 60		

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Volume	Chapter	Section	Page	Additional Reference
1	5	5 4 10		

The impending Elyria and Swansea Neighborhoods Plan will make multiple recommendations about I-70, beyond the recommendations below. The FEIS should acknowledge and respond to the recommendations in the Elyria and Swansea Neighborhoods Plan. The plan will be adopted prior to the release of the FEIS

The following recommendations apply to land use, and more specifically how the I-70 project should contribute to the planned land use changes:

The south edge of the Swansea Elementary School cover, along 46th Ave. should be designed with enhanced pedestrian amenities. Where Elizabeth St. and Thompson Ct. terminate into 46th Ave, additional amenities should be considered, such as bulbouts, artwork, and iconic treatments to orient and attract the community to cross 46th Ave. and use the proposed cover. The enhancements will help catalyze surrounding private development which will add eyes on the open space amenity. The land use recommendation for properties along the south side of the proposed southern 46th Ave. shown in the PCL is "Neighborhood Center."

Neighborhood Centers are defined as small centers that serve the many everyday shopping, service or entertainment needs of one or more neighborhoods. A mix of land uses includes those for convenience shopping, personal services and restaurants. A neighborhood center also may contain offices that serve nearby residents. Occasionally, neighborhood centers contain boutique shopping or popular restaurants that act as a regional draw. Local Denver examples include historical streetcar districts, such as 9th and Corona, Old South Gaylord or Tennyson St. Good pedestrian and bus transportation links should connect neighborhood centers, and pedestrian-oriented streetscapes with ample sidewalk space, tree lawns/amenity zones, streetscape furnishings and other elements make them a highly desirable neighborhood destination.

Regarding the second cover:

In response to the community's desire to improve connectivity, introduce services, such as a grocery store, to reduce the visual presence and associated impacts of the freeway, and to create a community focus and places where none exist today, the Elyria and Swansea Neighborhoods Plan recommends building a second cover.

This cover is different than the cover adjacent to Swansea Elementary School. That cover provides an open space amenity near the school, adjacent existing residential, and future small scale neighborhood center. The second cover provides an opportunity to completely re-imagine its immediate surroundings, opening up multiple acres of land for additional rooftops, and the type of development that the community has stated it is missing.

Related to this cover, the Plan recommends the following:

Design the second cover to serve as a catalyst for future redevelopment opportunities along Steele St. and Vasquez Blvd.

Acquire and develop CDOT land surrounding the current Steele St./Vasquez Blvd. interchange consistent with the recommendations of this plan.

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Responses to Comments

The Final EIS incorporates recommendations of the draft Elyria & Swansea Neighborhoods Plan.

CDOT will coordinate with Denver regarding the design of local streets. Attachment O, Aesthetic and Design Guidelines developed during the EIS process with Denver and the community, will be used during final design to help CDOT identify appropriate aesthetic design elements to ensure compatibility within the community and each viewshed. CDOT is committed to following the guidelines and continued community involvement during final design and construction.

The project will not preclude an additional highway cover in the vicinity of the Steele Street/Vasquez Boulevard interchange; however, construction of the second cover will not be a part of this project.

A separate study on air space is not anticipated as FHWA has prepared a series of questions and answers to guide those who administer lands and property rights acquired as a result of a Federally-funded highway or transportation project under Title 23 U.S.C. which can be found at: http://www.fhwa.dot.gov/real_estate/right-of-way/corridor_management/airspace_guidelines.cfm. The cover planning and design takes into account these requirements.

At the end of the project, after all construction has been completed, CDOT will make a determination as to what excess Right-of-Way it may have along the I-70 East corridor that it does not need for transportation purposes. With the approval of FHWA and the CDOT Transportation Commission, such parcels can be declared excess Right-of-Way. CDOT has procedural requirements as to how to dispose of excess right-of-way. In addition, depending upon whether or not a parcel of excess Right-of-Way is usable as a standalone parcel will dictate which parties may have a right of first refusal. If multiple parties submit competitive bids for excess parcels, CDOT will typically select the highest bidder as the purchaser.

The Preferred Alternative includes adding a two-way vehicular north/south connection across I-70 at Cook Street. For more information on north-south connectivity with the Preferred Alternative, please see PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on consideration of multi-modal forms of transportation, and walkability and bicycle route improvements, please see TRANS1 and TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

04

			Comments	5					
urce: Submittal		Document Number:	785 Name: C	Denver Mayor Mic Department of Pu	chael B. Hancock and blic Works				
	Volume	Chapter	Section	Page	Additional Reference				
	Design the cover to create a special neighborhood place and presence for Elyria and Swansea, uniting be sides of the neighborhood visually, physically and safely along Steele St./Vasquez Blvd, Cook St. and act the cover. The community should have a seat at the table during the design discussions to ensure the and its surrounding area is an amenity and represents the desires of the neighborhood.								
04		to analyze develop FHWA) airspace red		e cover and its comp	liance with Federal Highway				
	overall reduction cover and increas of the Swansea li	in north-south couse the desirability to d, good pedestrian apes with ample si	nnectivity. Cook S to develop surrour and bus transpor	t. can then be integranding land. Similar to tation links should co	as mitigation for its proposed ated into the design of the second of the treatment of 46th Ave. south connect this center, and pedestriang zones should be included in the				
	1	5	5. 4.10						
P4 -	Please clarify how choices.	w build alternatives	s provide redevelo	pment opportunities	s and alternative transportation				
	1	5	5. 4.10	15					
Q4 -	19 in Section 3.7, environments be	CDOT states, "The tween the two opt	re are no addition ions except at the	al impacts to the sur locations of direct c	of right-of-way. However, on page rrounding neighborhoods or onnections." Please clarify where of, particularly in Sections 3.7 and				
	1	5	5. 4.11						
R4 -	way. At present, would potentially	CCOD owns the rig	ht-of-way to 46th ne different altern	Ave. under the viadu	on of City streets to CDOT right-of- uct, as well as other property that of CCOD-owned right-of-way				
	1	5	5. 5	19					
S4 -	relocations sites/ alternative locati accessibility/trav	space may be avai ons may be much el preferences, sup	lable elsewhere w nigher in cost or ca pply-chain or custo	ithin the neighborho	While it appears likely potential bod area or metro area, these he business through employee r other factors. Thus further relocation."				
	analysis must be		lerstand the implic		relocation." ing the Present Building the Futu				
	DenverGov.org				Innovation, Empowerment, Performance, Integri Diversity, Teamwork, Respect, Excellence, Safe				

P4 The Build Alternatives are not anticipated to induce development or cause unforeseen land use changes (beyond locations identified in the Blueprint Denver Areas of Change maps).

The concerns regarding transit have been adequately addressed in the Final EIS. For information on consideration of multi-modal forms of transportation, please see TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- Q4 There are no additional impacts to the surrounding neighborhoods or environments between the two options except at the locations of direct connections. The construction limits for the Managed Lanes Option increases where there are direct connections from the managed lanes to interchanges. Three proposed direct connections are planned from the managed lanes to I-270, I-225, and Peña Boulevard to accommodate regional and airport traffic. These direct connections result in a shift of eastbound I-70 to create room for the connections.
- R4 The transfer of ownership from one existing transportation facility (City streets) to a different transportation facility (interstate) is not a conversion of land use. Acquisition of Denver-owned rightof-way will occur during final design and development of final right-of-way plans.
- S4 No change. The process to purchase property that results in a relocation under the Uniform Act is a series of specific negotiations between CDOT and the relocatee.

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			Commen	ts				
Source: Submittal		Document Number:	785 Name:	Denver Mayor M Department of Po	ichael B. Hancock and ublic Works			
	Volume	Chapter	Section	Page	Additional Reference			
	1	5	5. 5	19				
T4 -	Please cut "Considering these factors, it isrelocating warehouse occupants." Change to "While it appears likely potential relocations sites/space may be available elsewhere within the neighborhood area or metro area, these alternative locations may be much higher in cost or cause disruptions to the business through employee accessibility/travel preferences, supply-chain or customer relationships, or other factors. Thus further analysis must be undertaken to understand the implications for business relocation."							
	1	5	5. 5	4, Exhibit 5.5-2				
U4 –				n the sq-ft of the units family (if so ignore).	being impacted (e.g., # of units			
	1	5	5. 5.1-5.5.4					
	RELOCATIONS an	d DISPLACEMENTS	:					
V4 -		5by air quality, dim	-		eet (45-47th St) of the project who arly those impacted as the highway			
	EIS should provid	e relocation service	es if desired, for	residents living within	n 500 feet of the highway.			
	1	5	5. 5.3	9				
W4 -	Text defines "tax	value" of a proper	ty. Please clarify	if you are referring to	"assessed value" or "actual value".			
	1	5	5. 8.5					
X4 -	alternative, with		s where the hig		valls will be handled for the PCL elow grade prior to entering the			
	1	5	5. 8.6					
Y4 -					er urban design elements est benefit to all users of the			
	1	5	5. 8.6	5.8-11				
Z4 —	In the FEIS, vantage points should be included of the preferred alternative for the Steele/Vasquez Blvd. and for all gateways into and out of the neighborhood, such as from interchanges.							
	1	5	5. 8.7					
A5 -			•		etic requirements. It would be thin what timeframe.			
	DenverGov.org				ing the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety			
			Page 3	8 of 60				

- No change. The process to purchase property that results in a relocation under the Uniform Act is a series of specific negotiations between CDOT and the relocatee.
- More details of properties potentially being acquired as part of the I-70 project are provided in Attachment G, Conceptual Stage Relocation Technical Report in the Final EIS.
- V4 CDOT follows the Uniform Act for relocating businesses and residents impacted by the project. For information on relocation of residences that will not be acquired by the project, please see PROP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Tax Value is equivalent to the term "Actual Value" as promulgated by Colorado assessors. "Actual" has been added to the text box in Section 5.5, Relocations and Displacements in the Final EIS.
- Highway and frontage roads were modeled at the same approximate elevation as their design. Noise walls were placed within the construction limits for each alternative. They were commonly placed on the highway side of frontage roads in order to provide a reasonable wall length for analysis. When placed on the highway side of frontage roads, the wall's base elevation matches that of the frontage road.
- CDOT will coordinate with Denver regarding the design of local streets. Attachment O, Aesthetic and Design Guidelines developed during the EIS process with Denver and the community, will be used during final design to help CDOT identify appropriate aesthetic design elements to ensure compatibility within the community and each viewshed. CDOT is committed to following the guidelines and continued community involvement during final design and construction.
- The project team believes that the selected vantage points are representative of the study area character, therefore additional simulations will not be prepared. A computer simulated model has been created for the length of the corridor which can be viewed at www.i-70east.com.
- A5 More information regarding aesthetic requirements was added.

A-68

			Comment		lichael B. Hancock and				
rce: Submitta	I	Document Number:		Department of P	lichael B. Hancock and ublic Works				
			<u> </u>						
	Volume	Chapter	Section	Page	Additional Reference				
	1	5	5. 9.1-5.9.7						
	PARKS & RECREA	ATION:							
				ovide limited function ts for physical activit	nality; proposed options impact cy close to highway.				
B5 <u>-</u>	See more on this	s subject in the Hea	alth Impact Assess	ment (HIA) for Globe	eville, Elyria and Swansea.				
	regional recreat physical activity	ion center should b . The price of the F	oe built in Elyria-Sv Regional Rec Cente	vansea to provide a	onal recreation center. A new space indoors with clean air for ole for all residents, and the opening orhoods.				
	1	5	5. 9.2						
C5 -	Globeville Landi system and requ clarification on t	ng Park. The third puries permanent ac che reimbursement design moves forw	paragraph speaks equisition of a port t and steps for acq	about construction clion of the park. Den- uisition for the affec	e River Greenway Trails and of a spillway for the offsite outfall over Parks and Recreation would like ted properties. Denver ically Enhanced Detention and				
DE .	1	5	5. 9.5						
D5 -	Please coordina	te with City and Co	unty of Denver So	uth Platte River Trai	planning efforts.				
	_ 1	5	5.10						
E5 -	Please identify a accordingly.	ir quality impact ca	aused by congestion	on from I-25 and I-22	25 Interchanges and mitigate				
	1	5	5.10.1	5.10-1					
	vehicles minimiz	es the significant r health. Recent air	negative impacts p	articulate matter, ar	sions from gasoline-powered and especially ultrafine particulates reside within 500 feet bear the				
F5 -	ambient UFP em Particles, HEI Pe proximity to ma concentrations.	Motor vehicles, especially those powered by diesel engines have often been cited as a leading source of ambient UFP emissions and of human exposure. (Understanding the Health Effects of Ambient Ultrafine Particles, HEI Perspectives 3, January 2013). The same report concludes that in urban areas, particularly in proximity to major roads, motor vehicle exhaust can be identified as the major contributor to UFP concentrations. Diesel vehicles have been found to contribute substantially, sometimes in disproportionate to their numbers in the vehicle fleet.							
		nstruction related a		•	est practices for minimizing local mitigation options that CDOT				
	FOR CITY SERVICES VISIT DenverGov.org				ting the Present Building the Futur , Innovation, Empowerment, Performance, Integri Diversity, Teamwork, Respect, Excellence, Safe				
			Page 39	of 60	,				
			•						

Comments

Responses to Comments

B5 CDOT is not planning to include a regional recreation center as mitigation to the I-70 East project. The cover as part of the Partial Cover Lowered Alternative will provide recreational space for the nearby residents.

The Preferred Alternative's cover provides a shared space for the community and the school. For information on the features of the Preferred Alternative highway cover, please see PA4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Future design efforts will reference the City's Aesthetically Enhanced Detention and Water Quality Ponds guide

Acquisition from this park will require coordination between, CDOT, the National Park Service, Colorado Parks and Wildlife, and Denver Parks and Recreation as this property is protected by Section 6(f) of the Land and Water Conservation Fund Grant program.

- The updated design does not include any impacts to South Platte River Trail, CDOT continues to coordinate with Denver regarding any impacts to parks and recreational facilities.
- Air quality analysis was conducted around the two interchanges for the PM10 hotspot analysis and emission reduction measures are included for the construction and post-construction phases of the project. There are no air quality impacts as a result of the project, so there is no mitigation required.

For more information regarding the air quality analysis see Section 5.10, Air Quality and Attachment J, Air Quality Technical Report in the Final EIS.

F5 The hotspot analyses for CO and PM10 presented in the Supplemental Draft EIS and updated for the Final EIS showed that for the Partial Cover Lowered Alternative the NAAQS would not be exceeded for either pollutant, despite the proximity of the roadway to the school. As for the ultrafine particles cited in the comment, the MOVES2010b model used to generate emissions factors for the hotspot analyses does not include the ability to model this contaminant. Additionally, there are no established standards against which to compare modeled results if they could be produced. For these reasons, ultrafine particles were not analyzed in the Supplemental Draft EIS or Final EIS. Gasoline particulate is part of the MOVES2010b emissions rates used in the hotspot modeling and emissions inventories.

Air Quality BMPs are included in Section 5.10, Air Quality in the Final EIS.

January 2016

			Comment	S	
ce: Submittal		Document Number:	785 Name:	Denver Mayor Mich Department of Pub	nael B. Hancock and Jic Works
				Department of Fus	ilo vvorko
	Volume	Chapter	Section	Page	Additional Reference
	1	5	5.10.5		
		nention that all ho ted/depressed roa		_	QHC and AERMOD cannot/do not
	1	5	5.10.6		
H5 -	Alternative, Basic threshold for com construction, and	Option are both r	right at the NAAC ould conduct add n to ensure that a	S compliance limit. Giv tional air monitoring pr ir quality does not exce	I Partial Cover Lowered en the proximity to the upper re-construction, during eed the NAAQS limits. CDOT
	1	5	5.10.6 - 5.10.8	5.10-29 to 5.10- 45	Attachment J, 7.2.1, p. 66
15 –	NAAQS for 2035 a 25 hotspot location developed later in In the final EIS, CI document how co address more full resolve the unexp	and all other alternon. CDOT indicate in the process if the DOT should specific mpliance with the y the difference in	natives examined s that "[a]ddition e selected alterna y what air quality e 24-hr PM10 NA n PCL design valu s in VMT and exp	would not be in complated innovative air quality ative exceeds air quality mitigation measures it AQS will be maintained as for PM10 between b	be right at the 24-hr PM10 liance (i.e., exceed) at the I-70/I-r mitigation measures will be y standards." (5.10.8, p. 5-10-42) intends to utilize. EIS should for the chosen alternative; asic and modified options; and d to the different design values
	1	5	5.10.8		
	•	ul to include a brien brien by a brien by the brien by th	•	f/how/when the public	has a chance to comment on the
	1	5	5.10.8		
			-	an air pollution control to construction project	ordinance (DRMC Chapter 4) that is.
	1	5	5.10.8		
L5 -	specific mitigation time due to the fu close proximity (<	n measures are ne uel changes noted :150-300 m) to hig	ecessary for the p , it has been show ghways have mor	roject to proceed." Wh vn that populations, an e problems with asthm	r Lowered Alternative, "no nile air quality may improve over id in particular children, living in a than populations that do not to on the local air quality.
	1	5	5.11.4		
M5 -	area for the oper		umption should i	nclude the study area a	umption of the project, the study s currently presented and the
	FOR CITY SERVICES VISIT DenverGov.org			Accountability, In	ng the Present Building the Futur movation, Empowerment, Performance, Integrit Diversity, Teamwork, Respect, Excellence, Safe
			Page 4	0 of 60	

- For the Final EIS, at the direction of the EPA, the depressed roadway was accounted for in AERMOD using the OPENPIT function. CAL3QHC does not need to account for elevation changes in producing the hot-spot results.
- H5 Construction monitoring of PM10 will be required for the project.

The concerns regarding air quality have been adequately addressed in the Final EIS. For information on air quality monitoring, please see AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The results of the PM10 hotspot analysis included in the Final EIS demonstrate that all of the alternatives, including the No-Action Alternative, will be in compliance with the applicable 24-hour NAAQS standard for PM10. The design values for all alternatives at the I-25 and I-225 hotspot locations are less than the 24-hour PM10 NAAQS of 150 µg/m3. These design values vary from those modeled in the Supplemental Draft EIS. It is worth noting that the difference in results does not stem from any design changes made to the alternatives modeled, but instead, reflects decisions made during the Interagency Consultation process.

All design values presented in the Final EIS simulate worst-case conditions because they represent the highest PM10 concentrations at the highest traffic volume locations in the corridor and in the year of peak emissions (2035).

Because there is no violation in air quality as a result of this project, no mitigation is required; therefore, none has been identified.

Emission reduction measures are included for the construction and post-construction phases of the project. For more discussion about the air quality analysis and emission reduction measures, please see Section 5.10 Air Quality in the Final EIS.

- APCD will determine whether a public comment period is required for the dust control plan, depending on the total acreage of the construction project and/or the total air emissions.
- K5 Language was added in the Final EIS to address the City air pollution control ordinance and will also be included in the RFP for contractor compliance.
- The concerns regarding air quality have been adequately addressed in the Final EIS. For information on air quality with the Preferred Alternative and health, please see AQ6 and AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. Because there is no violation in air quality as a result of this project, no mitigation is required; therefore, none has been identified.

Air Quality emission reduction measures are provided in Section 5.10, Air Quality in the Final EIS.

M5 Operational energy was calculated using the VMT volumes from the air quality analysis. The energy study area was revised to be consistent with the study area for air quality analysis, which is large enough in size to assess high traffic volume areas and facilitate operational energy consumption decision-making.

A-70

			Comment	S	
urce: Submittal		Document Number:		Denver Mayor M Department of Po	ichael B. Hancock and
				Department of Pt	UDIIC VVOIKS
	Volume	Chapter	Section	Page	Additional Reference
	- 1	5	5.11.6		
N5 -	mitigate the negative encouraging the cleaner and more fuel (i.e. EPA Nor	ative effects from e e use of these vehi e fuel efficient vehi	energy consumption icles, CDOT should cles. CCOD believe es is achievable ar	on associated with the set aggressive but a es that a minimum 3	efficient construction vehicles to ne project. Rather than simply achievable thresholds for use of 3 percent requirement for clean- uce energy use, emissions and
0.5	1	5	5.12		
05	This section shou	ld briefly discuss e	xisting noise surve	ys as documented in	n the tech report.
	1	5	5.12		
P5 -	appear to be dire		pacted by highwa		the affected communities, and y and describe explicitly noise
	1	5	5.12		
Q5 -	noise. CDOT shou	ıld offer these resi	dents the choice o	f relocation or the p	bear the impacts of high levels of rovision of sound proofing rould affect the cost-benefit of a
	1	5	5.12		
R5 —	Please provide in effect for the I-25		g whether the cos	t-benefit index as er	mployed in this chapter was in
	1	5	5.12		
S5 -	various geometri factor is in a 20-3	es, with or without	t soundwalls. For e 'canyon" with som	example, it is not cle ne minimum sound v	e Traffic Noise Model includes the ar whether the PCL TNM modeling vall structure for safety, or whether
	1	5	5.12		
T5 -		hat are shown as z es where this exist	•	oe infinite. \$0 is less	than \$6,500 criteria, so please
	1	5	5.12		
U5 -	evaluate noise. E of high noise leve clear whether the experiencing extr	xisting and project els are needed to b e larger expected in emely high levels,	ed noise levels as etter understand ncreased noise lev or at less impacte	they relate to time of when noise increase els will occur at residences, or who	noise levels is needed in order to of day and night, and the duration is are expected to occur. It is not dences that are already ether these high levels will occur bleness of noise mitigation.
	FOR CITY SERVICES VISIT DenverGov.org				ing the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety
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Responses to Comments

- N5 Comment noted. CDOT will consider this in the development of the RFP and future phases of the project.
- The Final EIS was revised to include more detailed information about noise surveys. A Benefitted Receptor's Survey must be performed, and more than 50 percent of the responding owners and residents must support the construction of the noise wall. The required initial survey will be deferred until the final design stage. The final survey is required prior to construction.
- Garden Place is outside of the project limits and will not experience an increase in noise due to the highway project. Specific noise level results for Swansea Elementary School can be found in Appendix A of Attachment K, Noise Technical Report in the Final EIS.
- Under federal regulation, insulation mitigation or soundproofing is only considered for NAC D land use which includes especially identified noise-sensitive buildings but not residential land use: 23 CFR772.15(c)(5) "Noise insulation of Activity Category D land use facilities listed in Table 1. Post-installation maintenance and operational costs for noise insulation are not eligible for Federal-aid funding.

CDOT follows the Uniform Act for relocating businesses and residents impacted by the project. For information on relocation of residences that will not be acquired by the project, please see PROP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- Noise impacts and mitigations were analyzed in accordance with CDOT's Noise Analysis and Abatement Guidelines (2015). Current cost-benefit criteria would not be the same as 2001-2003 analyses due to multiple regulatory and technical modeling changes; all affecting the cost-benefit calculations between the two project eras.
- Highway and frontage roads were modeled at the same approximate elevation as their design. Noise walls were placed within the construction limits for each alternative. They were commonly placed on the highway side of frontage roads in order to provide a reasonable wall length for analysis. When placed on the highway side of frontage roads, the wall's base elevation matches that of the frontage road.
- T5 The text was revised to reflect this.
- As per CDOT's Noise Analysis and Abatement Guidelines the loudest hour traffic volumes are used in the TNM models, this provides a look at the worst case scenario for all alternatives.

January 2016

			Comment	:S	
Source: Submittal		Document Number:	785 Name:	Denver Mayor Mic Department of Pub	hael B. Hancock and blic Works
	Volume	Chapter	Section	Page	Additional Reference
V5 -	noise by 10 dBA reduction as that between 5 and 1 unreasonable to	or greater. CDOT's providing noise re 5 dBA increases. O set criteria for nois	web page included aduction of 5 dBA ther states defined that the the the the the the the the the th	es a fact sheet that des or more. FHWA allow e "substantial" as a sm	substantial" unless it exceeds scribes a substantial noise s states to define "substantial" as aller increase, such as 5 dBA. It is esidents, already experiencing
W5 -	describes noise in seems counter-in themselves. Add	ncreases of up to 1 ntuitive given that	5.4 DBA to impa the sidewalls of t eded to understa	cted homes, greater th he lowered highway sh	ered Lowered Alternative an that of other alternatives. This nould act as noise walls in and of s are more substantial associated
X5 –	Criteria. As an ex	ample, in Swansea	south of I-70, th	•	ds that exceed Noise Abatement that will exceed Noise Abatement ss evaluation.
Y5 -	I-70 were not for provides enough optimal wall heig maximum predic the cover exists, where. It is diffic	und to be reasonab noise reduction to ght of 16, 18, and 1 ted noise level of 7 the area where the ult to understand h mbine. Please clar	ole because the he the surrounding 9 feet and Exhib 75 dBA. It is uncle thighway descer now noise levels	ighway cover between g dwelling units." Yet, th t 5.12-17 shows 35 how ear whether this noise and ands and ascends below of 75 dBA will exist for	nat "The walls in Swansea south of Clayton St. and Columbine St. he associated table shows an useholds exceeding NAC with a analysis applies to the area where grade yet is not covered, or the residents located between sidents not located between
Z5 –	the severity of the as compared to t	ose increases, so i the potential mitiga	t is difficult to ev ation. The tables	aluate and compare th should be updated to o	experience noise increases, nor e severity of the increased burden compare noise increases luation of reasonableness of
A6 -	questions and co		oise. This will be		telephone contact line for at residents' concerns can be
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- Substantial increase of 10 dBA is determined from CDOT's Noise Analysis and Abatement Guidelines. An "impact of substantial increase" is bracketed by FHWA regulation between 5 and 15 decibels. CDOT uses a 10 decibel increase to meet this impact definition. A "substantial noise reduction" defines the acoustic feasibility of a noise abatement measure under the noise mitigation feasibility requirement of federal regulation.
- This 15.4 dBA increase is due to the proximity of the receptor to new highway construction limits (highway, ramps and frontage roads are all included in the cross-section) and the wider footprint. Though the highway is lowered, frontage roads and ramps are closer to the receptor and have similar elevations in this location. Additionally, a no wall scenario is being compared to existing noise levels where there are existing noise walls.
- Alternative, Basic Option. In order for a noise wall to be considered feasible it must create a 5 dBA benefit to at least one receptor. In order to be considered reasonable, the noise wall must create a 7 dBA benefit for at least one receptor. In the mitigation analysis for Swansea south of I-70 for the Partial Cover Lowered, Basic Option, 3 receptors are benefitted by at least 5 dBA and 24 receptors are benefitted by at least 7 dBA. All modeled receptor locations are considered in the mitigation analysis. Mitigation analysis (including feasible and reasonable criteria and cost benefit calculations) follow CDOT's Noise Analysis and Abatement Guidelines (January 2015).

The Partial Cover Lowered Alternative, Basic Option has been combined with the Modified Option to form a revised Partial Cover Lowered Alternative in the Final EIS. As a result, the cost/benefit analysis in Section 5.12, Noise of the Final EIS has been updated, as necessary.

- The 75-dBA example mentioned is east of Clayton where there is no highway cover. There are a few locations where the highway footprint for Partial Cover Lowered Alternative, Basic Option moves closer to homes, resulting in increased noise levels for the first-row receivers. However, the mitigation analysis concluded that even a 20-ft wall could not provide enough benefit to meet the CDOT cost-benefit index. So these optimal wall heights of 16, 18 and 19 feet provide the maximum benefit, but they do not meet the cost-benefit index criteria of \$6,800 (the table shows a cost benefit index of \$11,010). This analysis was done not only between Clayton and Columbine, but for the entire project area. The sentence mentioned in the comment was meant to explain why noise walls do not provide enough benefit to be recommended. Because the cover does provide noise benefits to the neighborhood, additional noise walls could not provide enough extra benefit to meet the cost benefit index. The Supplemental Draft EIS document displayed walls that provided the maximum possible benefit for each alternative even if those noise walls were not feasible and reasonable. To avoid confusion, the Final EIS calls out ranges of wall heights that are feasible and reasonable. More specifically, if an analyzed wall proved to be feasible and reasonable, the Final EIS called out the wall height that benefitted the average number of benefitted receptors.
- The number of substantial noise impacts are shown in the impact tables of the Supplemental Draft EIS and Final EIS. Additional details for the existing and proposed noise levels (with and without potential noise mitigation) for each modeled location can be found in Appendix A of Attachment K, Noise Technical Report in the Final EIS.

Responses continue on the following page.

			Comments			Responses to Comments
Source: Sub	mittal	Document Number:		enver Mayor Mic epartment of Pu	chael B. Hancock and blic Works	
	Volume	Chapter	Section	Page	Additional Reference	A6 Comment noted.
	1	5	5.13.4	1 450	Additional Reference	Prairie Dog surveys were not updated for the Final EIS. The colony of concern is well outside the construction limits for the project and are not anticipated to be impacted.
В6 —		cated on the west sid			original survey. There is a large nce with Sand Creek. This is within	The Final EIS reflects the suggested verbiage provided by this comment.
	1	5	5.13.4			The status has been changed to "could potentially occur in the study area." It is assumed that both
	complexes found	d on the Rocky Moun	tain Arsenal Natio	nal Wildlife Refuge	es to and nests in the prairie dog " Discussion: What is a process, we found a few -	species would seek other parts of Sand Creek that exhibit more suitable habitat during construction. Furthermore, the areas near Sand Creek that will be impacted during construction are rather degraded and offer little value to these species.
C6 -	probably ten bur number", I woul and nesting in th	rrowing owls during t d recommend changi	he entire process. ng the verbiage to xes found" The e	If there are not me "Burrowing Owl xisting language in	etrics that define a 'substantial' s have been observed migrating to applies a large population of	The development of an Integrated Noxious Weed Management Plan will be a requirement of the construction project to be completed during future phases of the project.
	1	5	5.13.5			The comment has been passed on to CDOT's Wildlife Program Manager for consideration because
	In regards to this	s section on Page 11	concerning the cor	nmon garter snake	and northern leopard frog:	CDOT's guidelines are outside of this project's control.
D6 -	at 54th and Char recommended the area; or (2) it be potentially inhab make their prese	mbers (which appear hat either (1) a surve assumed that their p bit other suitable hab	s to be within the lay be conducted againesence within the itats throughout the snakes are also que	piological resource ain to determine if study area indicat ne study area (barr uite common throu	arkfield Lake/Natural Area located study area (Exhibit 5.13-1). It is populations do exist in the project tes they are likely to exist, or ing areas where landuse would ghout the metro area, often noted to water.	
Ī	1	5	5.13.5			
E6 -	weed infestation the boundaries of provide a vegeta Denver, the DPR	n is relatively low. Thi of the project area) ha ation survey and noxic	s may be true for r as dense infestatio ous weed manager staff (City Naturali	nore urbanized are ns of a wide variet ment plan. For issu	that the overall risk of noxious eas, however, Sand Creek (within y of noxious weed species. Please ues within the City and County of ded in the plan development and	
Ī	1	5	5.13.5	13, last		
F6 -	reexamine their Removal Matrix' donating, as it ca the burrows, the alternative for le County of Denve	policy regarding the "to place a carbon mauses a lower level of ey simply lose consciouthal removal, and is a	ethal removal of ponoxide injection stress to the animousness and die. The very effective. The may be relocated,	rairie dogs. The Cir system, at a higher als – as the cooled he pressurized inject ere are currently no	Recommend that CDOT ty has revised their "Prairie Dog priority than trapping and carbon monoxide is injected into ction method is the most humane o locations within the City and counties within the state that are	
	FOR CITY SERVICES VISIT DenverGov.org	311			ng the Present Building the Future nnovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety	
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Submittal	Volume 1	Document Number: Chapter		Denver Mayor Mid Department of Pu Page	chael B. Hancock and blic Works Additional Reference
			Section	Page	Additional Pafaranca
			Section	Page	Additional Pafaranca
	1				Additional Reference
I _		5	5.13.5	5.13-10, paragraph 3	
– s	mall rodent pop	oulation" is not an	effective compariso	on. I would recomme	dae – the same as squirrels) to "any end a language change to "and
	outbreak of dise	ase, such as Plague	e, in the community		e dramatically if there is an n as predation and drought, may ion."
	1	5	5.13.6	13	
	occur within 75 y	yards of the nest."	Construction activi	• .	rered, no construction activity will airie dog removal. According to ctive nest.
	1	5	5.13.6	5.13-15	
			_	ullet stating: "Colora vertently destroyed"	do Parks and Wildlife (CPW) must
	1	5	5.14		
E	Burlington Ditch		side of the Platte F	•	ed in Exhibit 5.14-3 and the to coordinate this effort with the
	1	5	5.14		
c k	oroject construc lesign shall also	tion area with a po	ssible EDB design. County of Denver (Please note all the fl	water quality treatment for the lood control and water quality design criteria as well as water
I		. , ,			d potentially be very large and very ad the scope of this pond.
t e a	he 60 acre conselevation, foreback access, and othe	truction site witho ay and trickle chan or constraints if the sign shall also mee	ut large surface are nel slope, micro po storm conveying p	ea due to some limita ol, water table eleva iipe too deep. Please	ter quality capture volume from ations, such as gravity outlet ation, pond slope, maintenance a note all the flood control and as water right requirements from

t was updated as requested.

Final EIS has been updated based on new standards.

Final EIS includes this text.

rdination has been conducted and future coordination will be done as design progresses.

nment noted.

		Comments			Responses to Comments
Source: Submi	ttal		enver Mayor Micha epartment of Publi	ael B. Hancock and c Works	
	Volume	Chapter Section	Page	Additional Reference	Similar text is provided in Attachment M, Hydrology and Hydraulics Technical Report. No change made.
L6 -	be undertaken with I floodplain, or if requ Letter of Map Revision proposed construction	5 5.14 Inguage: "A pre-construction Condition of the proposed construction ested by the Floodplain Administron (LOMR) process must be under on lowers the regulatory base floodplain Administrator of the affect	n raises the regulatory ator of the affected ju taken with FEMA if a C d elevation in excess o	base flood elevation of any risdiction. A post-construction CLOMR was obtained, if the	M6 The tax data references to what is called "assessor's actual value" of the real estate, which is similar to market value. The reference to data from the REcolorado.com website are references to listing prices for homes on the market. None of these references to home values or listing prices include any component for business or personal property which the project team believes the acronym "BPP" is referring to. N6 This has been included in the Final EIS.
M6 —		5 5.14 e valuation shown on pages 45-47 nsure that this is a full market valu			No change, because the referenced section could not be found.
	1	5 5.14	c (s.a, equ.p		P6 Reference was updated and additional note added for future design to consider 2014 plan.
N6 -	Cover Lowered Alter determine the additi	t address drainage needs should p native. The EIS should consider th onal capacity necessary for draina	e need for permanent age and detention as a	dewatering systems and should	Q6 The text doesn't discuss a channel in Globeville Landing Park serving as a detention pond.
<u> </u>	dewatering. Text add	dressing that need should be inclu 5 5.14	46		R6 Mitigation for this impact has been added to the table.
06	Please Cut the sectio effect."	on that reads "In addition many re		t of the factory as a positive	Future design will adhere to design requirements and shall show no adverse impacts.
	1	5 5.14	5.14-2, paragraph 3		
P6 -	Master Plan (and 201 2014 Storm Drainage reference the 2009 N	ne 2005 Denver Storm Drainage M 10 errata) has been published and e Master Plan. Consider revising to Master Plan and make note that th any other potential ponding areas	Denver is currently in preference the 2014 Sine latest master plan m	the process of adopting the torm Drainage Master Plan, or	
Q6 -	1	5 5.14	5.15-4		
	South Platte River pa	aragraph, the channel in Globeville		t serve as a detention pond.	
R6 =		5 5.14 uct Alternative the table indicates nitigation for this impact. Revise the			
	1	5 5.14.1			
S6 –	roadway system. Mo sewer capacity include street shall meet the events. The improve	sed options may impact the existione hydraulic analysis/modeling widing the overflows from the proposition of the drainage design criteria in ment of the drainage system shall ring to the existing condition.	II be needed to addreso beed series detention poboth depth and spread	ss the local street and storm conds. The re-constructed local d for minor and major storm	
	DenverGov.org 311		Accountability, Inno	the Present Building the Future ovation, Empowerment, Performance, Integrity, versity, Teamwork, Respect, Excellence, Safety	
		Page 45 o	of 60		
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			Comments	S		Responses to Comments
Source: Submitta	 al	Document Number:		Denver Mayor Mi Department of Pu	chael B. Hancock and blic Works	
						The figure has been updated.
	Volume	Chapter	Section	Page	Additional Reference	U6 Street name has been revised.
Т6 —	1 Exhibit 5.14-2 do	5 bes not depict any p	5.14.1 onding crossing I-	3 70 between Brightor	and York.	V6 Text was updated to reflect the comment.
U6 —	1	5	5.14.1	5.14-5, Exhibit 5.14-3		W6 CDOT will continue to coordinate with Denver throughout the design process.
	The storm drain	pipe is proposed in	5.14.2	aude St.		The south drainage is associated with the Partial Cover Lowered Alternative only. The drainage
V6 -	Revise second se	<u> </u>		er study area Wester	ly Creek is no longer impacted by	solutions included for the alternatives evaluated have been presented at project public meetings. All affected property owners will be coordinated with prior to construction. There will be no separate EIS required for the I-70 East project's drainage systems.
W6 -	As part of the Ci		or of Opportunity,	the interchange of I-	-70 and Brighton Blvd. is a major	Y6 CDOT does not have any control over those releases or the stream flows. All CDOT can do is avoid floodplain impacts and not cause adverse impacts, which is happening through mitigation actions already identified.
	visual importanc	ce of this interchang	ge as a major gatevallity design to me	way. NDCC would like eet the goals of the C	is intersection need to address the e to work with you to identify ity of Denver.	Z6 The development of an Integrated Noxious Weed Management Plan will be a requirement of the construction project to be completed during future phases of the project.
		5 RNATIVES, DRAINAG		5.14-6		A7 Text revised as recommended.
Х6	property owners	s. this project requires			residents and directly affected act Study/Statement and provide	
	1	5	5.15.4			
Y6 -	including Chatfie snowmelt, preci by releases from	eld and Cherry Cree pitation, effluent di n the reservoirs and	k Reservoirs. Altho scharge, and storn , as a result, may r	ough waters in the re mwater runoff, instre	s from upstream reservoirs servoirs originate as groundwater, am flows are strongly influenced timing of precipitation. CDOT	
	1	5	5.15.6			
Z6 –	will coordinate r	noxious weed mana (City Naturalist) sho	gement activities?	For issues within the	en created and approved? Who e CCOD, the DPR - Natural nt and kept appraised of	
	1	5	5.15.6			
A7 -	numerous to eff		wick or sponge. S	Spot spraying can be	njury." The noxious weeds are too performed and off-target injury to	
	DenverGov.org	311		Accountability, l	ng the Present Building the Future nnovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety	
			Page 46	of 60		

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The provided company of the company	should work with nearby ju tion opportunities. 1 5	Sectio 5.15.7 unavoidable [w irisdictions to f	n Page retland] impacts will be n	Additional Reference nitigated at a wetland bank"
The provided company of the company	1 5 ated that "At this time ushould work with nearby jution opportunities. 1 5	5.15.7 unavoidable [w rrisdictions to f	etland] impacts will be n	nitigated at a wetland bank"
The provided company of the company	1 5 ated that "At this time ushould work with nearby jution opportunities. 1 5	5.15.7 unavoidable [w rrisdictions to f	etland] impacts will be n	nitigated at a wetland bank"
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D7 - system Hazard impact to Cold Alame Section ground that w The su measu in the treatm	nceptual project informations to meet the minimum the apermanent Water Qualim MS4 Program: Dated: April	on exhibited. The reshold justifying the Control Medical 22, 2014 Titled conal Approval (CDOT's Interim	ne additional expanded in ng the project designation isures for the northern on I: New Development and CDPS Permit No.:COS000 New Development and	005 Program Specific reference:
D7 - system Hazard impact to Cold Alame Section ground that w The su measu in the treatm	1 5	5.16		
E7 - measu in the treatm	ns be necessary for the Part dous Materials Technical Mo ted by hazardous waste site umbine contains elevated m da included higher than exp n 5.16 should address the p	tial Cover Lowe emorandum be es and that gro netals levels. C pected costs ar potential need anent dewateri	red Alternative. Section of th indicate that the projund water underlying the DOT's experience related ad difficulty reaching perion for permanent dewatering ng systems will contain p	5.18 of the EIS and Section 6 of the ect goes through areas known to be estretch of I-70 between the UPRR I to treatment of metals at I-25 and mit effluent limits. At a minimum, ag systems, the likelihood that collutants, and the types of BMPs
E7 measu in the treatm	1 5	5.16.1		
		n (PLD), wetlan the constructi ous percentage	d, green infrastructures (on area and possible rela e shall be provided in the	LID), and others should be included ted offsite runoff. Water quality
Denve Denve			Protec	ting the Present Building the Futu , Innovation, Empowerment, Performance, Integr

- Responses to Comments
- Onsite wetland mitigation may be considered during the construction process, but it is assumed that suitable sites may not be available and banking credits will need to be purchased.
- C7 The project will comply with CDOT permanent water quality control and MS4 permit requirements.
- The necessary design and infrastructure needed for temporary construction groundwater dewatering and for permanent groundwater dewatering will be developed in the final design and coordinated with the geotechnical design/analysis. Below are three options for groundwater dewatering.
 - Horizontal drains
 - Drainage gallery with radial drain holes
 - Staged well locations and pump system

The groundwater dewatering design will be designed according to the Groundwater discharge permit and the water will be treated as necessary. It is not anticipated that discharge due to groundwater dewatering will be conveyed in the surface water storm water drainage system.

Additional detail has been added including the preliminary location of water quality ponds. The project will meet the requirements of CDOT's MS4 Permit with CDPHE.

Design of the project has not been completed to a level that an accurate description of individual BMPs can be provided at this time. This document describes the commitments future design will provide to meet permanent water quality requirements.

		(Comments			Responses to Comments
Source: Submittal	1	Document Number: 7		over Mayor Mich partment of Pub	hael B. Hancock and olic Works	
	Volume	Chapter	Section	Page	Additional Reference	Exhibit 5.16-4 in Section 5.16, Water Quality in the Final EIS summarizes the impaired waters identified on EPA Section 303(d) List. Also, Exhibit 5.16-5 in Section 5.16, Water Quality in the Final EIS shows the locations of the impaired waters.
G7 -	East project. The 20 https://www.colora the South Platte Riv Segment 15 (South (Sand Creek) for sel other comment on detention pond on boundary between located about 25 ya location of the Burli river is as compared 1 Section 5.16.2 of the but that arsenic is. falls under EPA's ca TMDLs have been compared the modern of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the section of the Burli river is as compared to the Burli river is as compared to the section of the Burli river is as compared to	on 2 section 303(d) ado.gov/pacific/site ver and their impair Platte River and Bulenium and E. coli. It this section for expethe north side of I-Segment 14 and 15 ards upstream of the lington Ditch within d to the study area 5 are EIS states that E. This statement is not be seen and the south Fees to address E. colored Springs (see 2 Listing Cycle available.com/file/d/0B4_2 on. 5 are and the South Fees to address E. colored Springs (see 2 Listing Cycle available.com/file/d/0B4_2 on. 5 are and other infrast colorado Springs (see 2 Listing Cycle available.com/file/d/0B4_2 on. 5 are and water from a colorado Springs (see 3 and other infrast colorado Sp	ist of impaired waters/default/files/Regrenents: Segment 1. Inlington Ditch down addition, Segment addition, Segment and in addition of 4a design of the South Platter of the Sou	ers (CDPHE, 2013 a culation-93.pdf) idea (South Platte River Instream of Denver It 14 is also consider It 14 is also consider It 15 of the River It 15 of the River It 15 of the River It 16 Expense It 16 It would be part of the It would be part of the I-70 ers 2011-3095 available of	entifies the following segments of er through Denver) for arsenic; r) for E. coli, and; Segment 16a ered to be 4a for E. coli (see osed drainage system and he South Platte River. The ngton Ditch Headgate which is uld be helpful to clarify the know where this stretch of the htt 14 of the South Platte River actually paired water bodies for which in CDPHE's Section 303(D) Listing oli=1). Please correct the text to so by E. coli, CDOT should ird roosting areas on the ast project. USGS studies on lable at ource of elevated levels of E. coli pirds from roosting on bridges	Text has been updated. 17 Comment noted. 17 This project will include permanent water quality measures as required by CDOT's MS4 permit.
	DenverGov.org 3	11	Page 48 of 6	Accountability, Inn D	g the Present Building the Future novation, Empowerment, Performance, Integrity, iversity, Teamwork, Respect, Excellence, Safety	

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-70 East Final El	S					Supplemental Draft EIS Comments and Response
			Comments			Responses to Comments
Source: Submittal		Document Number:	785 Name: De	nver Mayor Mic	hael B. Hancock and olic Works	
- Cabrillea			De	partment of Pul	olic Works	
						CDOT will adhere to the requirements of its MS4 permit.
	Volume	Chapter	Section	Page	Additional Reference	
	1	-	F 16 F			
	1	5 tanding that CDOT h	5.16.5	he Colorado Dena	rtment of Public Health and	
	Environment ha	as required that CDC	OT will use green inf	rastructure technic	ques to provide water quality	
J7 –					be incorporated in this section. water quality improvement for the	
	affected comm	unities that can prov	vide some assistance	e in mitigating othe	er adverse effects of the project,	
	including provide community amount		fits, noise reduction	, reduction in heat	island effects, and providing	
	community and	emies.				
	FOR CITY SERVICES VISIT DenverGov.org	CALL			ing the Present Building the Future Innovation, Empowerment, Performance, Integrity,	
	Denverdov.org	51311			Diversity, Teamwork, Respect, Excellence, Safety	
			Page 49 o	f 60		

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HAZARDOUS WASTE-MATERIALS, AIR QUALITY:

SDEIS has limited references to air monitoring during construction and these seem to focus on worker safety. No provisions are made for monitoring at project boundary and/or in the community for exposure to disturbed hazardous materials during construction, such as toxic metals transported by air-borne dust. Such monitoring would assist to validate effectiveness of control measures and promote worker and community/public safety.

Exhibit 5.18-12, 5.1-24

Importance of this issue is recognized in: Volume 1, Exhibit 5.10-24, Potential Emissions Reduction Strategies, indicating potential monitoring for PM10; Volume 3, Attachment J, Air Quality Technical Report, 2.4, p.7 describes potential toxic materials in fugitive construction dust; Volume 3, Draft Air Quality Analysis Protocol at 4.7, p. 9 describes that monitoring plans for PM10 from construction dust are anticipated; Volume 2, Attachment H, Hazardous Materials Technical Report, 7, Mitigation, p. 36, describes a HASP/Health and Safety Plan for workers is needed as to methane and VOCs, indicates the presence of unknown contaminated media and that measures are needed for worker protection and public health; Volume 2, Attachment H, Hazardous Materials Technical Report, 8, Conclusions, p. 37 as to primary concerns to protect workers, indicates the MMP/materials management plan and HASP should outline procedures to monitor and identify contaminants of concern and stop work requirements if contamination is encountered.

EIS should specify that suitable air monitoring will be installed at an appropriate boundary or community location, such as Swansea School if appropriate, to measure contaminants of concern. This should include particulate matter with speciation for toxic metals encountered during construction. Specify how appropriate action will be taken to protect public health if critical thresholds are exceeded.

(See in-community air monitoring proposed change from Council District 13, Chapter 5, 5.10).

Sample air for lead, cadmium and arsenic in the construction zone. If the daily average air samples exceed 1.5 microgram/m3 for lead, work stops and work practices should be altered to minimize dust. An action level for arsenic should be defined as well.

Test window sills and window troughs for lead dust of homes nearest to construction site (1st and 2nd row of homes) where dust is being disturbed. If lead dust levels are above HUD residential standards, test next row of homes to identify how far the lead dust travelled. Homes that have been contaminated with lead dust should be cleaned to below lead dust clearance standards as per state regulation.

К7

5.18.4 5.18-11

The first paragraph provides a brief summary of Colorado's asbestos in soil regulation. Please add to the end of second sentence "...requirements that may add additional cost."

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Responses to Comments

K7 The concerns presented in this comment have been adequately addressed in the Final EIS.

For information on CDOT's plans for encountering hazardous materials within the project area, please see IMP6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on air quality monitoring, please see AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on transportation-related pollutants, including PM2.5, NO2, CO, and PM10, please see AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on mitigating fugitive dust during construction, please see IMP7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

L7 CDOT recognizes that many of the potential impacts that could be caused by the project may incur additional costs. Project costs have included these items.

	Comments	Responses to Comments
Source: Submittal	Document Number: 785 Name: Denver Mayor Michael B. Hancock and Department of Public Works	
		M7 Utility improvements have been identified to the appropriate level within the EIS. Future phases of the project will further identify utility impacts and will be coordinated with the appropriate parties.
	Volume Chapter Section Page Additional Reference	N7 CDOT will continue to coordinate with the appropriate parties throughout the design process.
M7 -	1 5 5.19 Please provide clarity for the identified utility relocations and improvements to Brighton Blvd. and potential impacts to the service of the National Western Center (NWC).	O7 Comment noted.
N7 -	1 5 5.19.4 Need to coordinate relocation of the 12-inch and 20-inch pipes, respectively, running north south along 44th	P7 Analysis of greenhouse gases is included in Section 5.10, Air Quality and Attachment J, Air Quality Technical Report in the Final EIS.
	St. in front of the Coliseum with the NWC Master Plan 1 6 6.5	Q7 Document was reviewed and added to the references section of the Final EIS.
07 -	Denver acknowledges that the lowered highway and PCL are preferred over the previously considered viaduct options. At the same time the PCL alternative will also adversely affect neighborhood cohesion and concentrates adverse impacts in an already impacted community (air, noise, mobility, etc.) We respectfully disagree that all impacts are fully mitigated. CDOT should consider the proposed mitigation as reflected in	The Final EIS clarifies the shared use of the cover between the school and the community. Exhibits have been removed from the Final EIS.
	CCOD's comments and should continually work with the community to identify mitigation measures throughout the project.	S7 Indoor recreational opportunities are provided in close proximity at the Swansea Recreation Center. No change.
	1 6 6.5.5 6-15	
P7 -	Chapter six does not mention climate change with the exception of a call-out box. Denver and the State have both spent considerable effort on identifying, quantifying and mitigating sources of greenhouse gasses. Given the accelerated pace of global GHG emissions Chapter 6 should include more information regarding GHG emissions. The following excerpt from Attachment J is an example of the information that could be added to Chapter 6: Under NEPA, detailed environmental analysis should be focused on issues that are significant and meaningful to decision-making. FHWA has concluded, based on the nature of GHG emissions and the exceedingly small potential of GHG impacts from the proposed action, that the GHG emissions will not result in "reasonably foreseeable significant adverse impacts on the human environment" (40 CFR 1502.22(b)). The GHG emissions from the project Build Alternatives will be insignificant, and will not play a meaningful role in a determination of the environmentally preferable alternative or the selection of the preferred alternative.	
	1 8 5. 9.1	
Q7 —	Reference should be made at end of paragraph in section 5.9.1 to the Metro Denver Urban Forest Assessment and can be found at http://www.denvergov.org/Portals/7471documents/forestry/Denver_FinalReport.pdf	
R7 -	1 8 8.12.6 115 References to exhibits 8-63 and 8-64 appear to be flipped. 8-63 exhibits appear to be the partial covered lid options and should be the opposite. Also, the last paragraph should call for school use in addition to community and neighborhood activities in order to be consistent with other sections within this chapter.	
S7 -	1 8 8.12.6 120 Language should be added to include investigation of improved indoor recreational opportunities to be consistent with community desires.	
	Protecting the Present Building the Future DenverGov.org 311 Protecting the Present Building the Future Accountability, Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety	
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Volume 2 The limits for Brig and capacity need		Section	Page	Additional Reference
2 The limits for Brig and capacity nee	Attachment A ghton Blvd. improv	Section	Page	Additional Reference
The limits for Brig	ghton Blvd. improv			
and capacity nee				
2	ds are being met.	ements and cross	sections needs to be	e coordinated to ensure transitions
_	Attachment A			
				o I-70 (mainline) as reasonably
2	Attachment A			
			· ·	
2	Attachment A			
48th Ave. and als North and South. Colorado and the Quebec and Peor lanes cross section	o the reconstruction in addition, the Hore East Rail Line crossia to not preclude on.	on of 48th Ave. fro olly and 48th Ave. sing at Holly and S	m Holly to Colorado reconstruction woul mith/42nd. Also inc	to relieve to Stapleton Drive d provide alternative access to lude design of the interchanges at
2	Attachment A			
	•	-		
2	Attachment A		71	
connections and at the UPRR, York needs to transition	improvements on to s St. needs to be re on from a five lane	the local streets and sised to add left to section over I-70 t	re required. Some ex urn lanes between E so tie into the existin	amples are the 47th Ave. crossing B and WB 46th Ave, and York St.
2	Attachment A		71	
on the local road crossing facilitate at 47th and York crossing or the sig York St. south of	ways. The introduced a need for a grace St. with an association gnal will help to en 47th and enhance	ction of a two-way de separation of Yo ted pre-signal to t sure safety at the the pedestrian inc	approach on York Stork St. over the UPRI he north of the track railroad crossing, all lications at this cross	t. from the south to the railroad R or a traffic signal to be installed ss. Either the grade separated ow for the introduction a two-way sing. Additional evaluation with the
				ing the Present Building the Futur Innovation, Empowerment, Performance, Integri Diversity, Teamwork, Respect, Excellence, Safe
	Based on our rev as Brighton and I- street networks. 2 In all the Build Alr operational issue 48th Ave. and als North and South. Colorado and the Quebec and Peor lanes cross section 2 Connections from 46th underpass and 2 The removal of the connections and at the UPRR, York needs to transition of the 47th Ave. 2 In all the Build Alr on the local road crossing facilitate at 47th and York crossing or the sig York St. south of City and County of	2 Attachment A Based on our review, the all Build A as Brighton and I-70, and need to be street networks. 2 Attachment A In all the Build Alternatives, the con- operational issues at Holly. Therefo 48th Ave. and also the reconstruction North and South. In addition, the He Colorado and the East Rail Line cross Quebec and Peoria to not preclude lanes cross section. 2 Attachment A Connections from the Elyria-Swanse 46th underpass at UPRR tracks shound 2 Attachment A The removal of the York St. connect connections and improvements on at the UPRR, York St. needs to be re- needs to transition from a five lane of the 47th Ave. The current map do 2 Attachment A In all the Build Alternatives, the rem on the local roadways. The introduct crossing facilitated a need for a grad at 47th and York St. with an associa crossing or the signal will help to en York St. south of 47th and enhance	Based on our review, the all Build Alternatives have do as Brighton and I-70, and need to be re-evaluated to pstreet networks. 2 Attachment A In all the Build Alternatives, the consolidation of the Doperational issues at Holly. Therefore, consider showing 48th Ave. and also the reconstruction of 48th Ave. from North and South. In addition, the Holly and 48th Ave. Colorado and the East Rail Line crossing at Holly and Squebec and Peoria to not preclude Denver's ability to lanes cross section. 2 Attachment A Connections from the Elyria-Swansea neighborhood expected to the York St. connection to I-70 increases connections and improvements on the local streets at at the UPRR, York St. needs to be revised to add left to needs to transition from a five lane section over I-70 to fithe 47th Ave. The current map does not indicate the Attachment A In all the Build Alternatives, the removal of the York St. on the local roadways. The introduction of a two-way crossing facilitated a need for a grade separation of York St. south of 47th and enhance the pedestrian indicated and County of Denver review will be needed to define the York St. south of 47th and enhance the pedestrian indicated and County of Denver review will be needed to define the York St. south of Atth and enhance the pedestrian indicated and County of Denver review will be needed to define the York St. south of Atth and enhance the pedestrian indicated and County of Denver review will be needed to define the York St. South of Atth and enhance the pedestrian indicated and County of Denver review will be needed to define the York St. South of Atth and enhance the pedestrian indicated and County of Denver review will be needed to define the York St. South of Atth and enhance the pedestrian indicated and County of Denver review will be needed to define the York St. South of Atth and enhance the pedestrian indicated and County of Denver review will be needed to define the York St. South of Atthe	Based on our review, the all Build Alternatives have deficient traffic capacias Brighton and I-70, and need to be re-evaluated to provide additional castreet networks. 2

- T7 CDOT will continue to coordinate with Denver throughout the design process.
- U7 The Brighton Boulevard westbound I-70 on-ramp will remain approximately in its current location.
- Brighton Boulevard and other local roads were included in the models and were considered in the analysis. However, these roads are outside of the scope of this project and are not included in analysis results in the Final EIS. For additional information specific to these facilities, please contact CDOT. Traffic analysis that has been completed to date indicates that I-70 operations near the Brighton Boulevard interchange will likely improve with the Preferred Alternative compared to the No-Action. See Chapter 4 and Attachment E of the Final EIS for further information on the traffic analysis.
- W7 The design has been modified to not preclude Denver's ability to rebuild wider local streets at interchanges.

Improvements to Holly Street north and south of I-70 are understood to be part of future City improvement projects.

- X7 Proposed connectivity will meet or exceed current connectivity.
- Y7 For the Final EIS, the decision has been made for York Street to remain a one-way street. Traffic analysis including this decision has been completed for the Final EIS.
- For the Final EIS, the decision has been made for York Street to remain a one-way street. Traffic analysis including this decision has been completed for the Final EIS. The project does not propose any improvements to the 47th Avenue and York Street intersection.

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The existing traffic operation on Peoria St. is at or near capacity, especially with the newly constructed Peoria St. crossing bridge at UPRR/RTD CRT and the Peoria Station. Peoria St. at I-70 should be a 10-lanes cross section which includes a continuous double turn lanes in for both NB and SB and adding additional capacity thru this constrained section of Peoria St. Therefore, the I-70 Bridge over Peoria will need to be lengthened to accommodate the ultimate cross-section of Peoria St. to not preclude Denver's ability to rebuild this section of the roadway.	ce: Submitta					W. I. I. D. II. I. I. I.
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The existing traffic operation on Peoria St. is at or near capacity, especially with the newly constructed Peoria St. crossing bridge at UPRR/RTD CRT and the Peoria Station. Peoria St. at I-70 should be a 10-lanes cross section which includes a continuous double turn lanes in for both NB and SB and adding additional capacity thru this constrained section of Peoria St. Therefore, the I-70 Bridge over Peoria will need to be lengthened to accommodate the ultimate cross-section of Peoria St. to not preclude Denver's ability to rebuild this section of the roadway. 2 Attachment A 89 Vol., Ch. 3, Sec 3.3, Pg. 3-5 & 3- These maps indicate significant improvements to the ramp system west of Quebec St. These improvements: EB will increase the ability for traffic to enter and exit I-70 at Quebec St. and there are not current improvements shown on Quebec St. Improvements including providing continuous double turn lanes in for both NB and SB Quebec and adding additional capacity (10 lanes total) thru this constrained section of Quebec St. is needed to provide adequate traffic operations in this area with the proposed I-70 improvements. The I-70 Bridge will need to be lengthened to accommodate the ultimate cross-section of Quebec St. 2 Attachment A 89 The crossing at Monaco under I-70 only shows one lane per direction. Based on projected traffic volumes of Monaco and the existing 4 lane section to the south of I-70 a five lane section should be preserved under I-70. 2 Attachment C 51-54 A discussion of how traffic operations were considered in the selection of the Preliminary Preferred Alternative must be include in the Study. The document mentions matching the purpose and need which specifically identifies SAFETY, ACCESS, MOBILITY and CONGESTION. Of these four aspects, only mobility is discussed and that's in the context of ML or GP lanes. 2 Attachment C 54 The study must include a discussion on construction impacts to the local street network. In the discussion, should be clear that the project will need to coordin						
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- A8 The Peoria Street crossing has been increased to accommodate this.
- **B8** The Quebec Street crossing has been increased to accommodate this.
- **C8** The Monaco Street crossing has been increased to accommodate this.
- Additional information on the identification of the Preferred Alternative can be found in Chapter 3, Summary of Project Alternatives of the Final EIS.
- These traffic control requirements will be handled in the next phases of the project. CDOT will coordinate with Denver for development of the requirements.
- **F8** The Alternatives Analysis Technical Report will remain the same. Any changes to this technical report will be included as an addendum. No change.

Protecting the Present Building the Future
Accountability, Innovation, Empowerment, Performance, Integrity,
Diversity, Teamwork, Respect, Excellence, Safety

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East-west and north-south connectivity during construction needs to be provided. Alternate vehicle an truck access to 1-70 and 1-25 from the neighborhoods via Brighton, York, 48th Ave, 52nd Ave, and other major arterials is needed for residents and businesses to survive the construction period. Alternate rour for trucks are also needed to reduce neighborhood cut-through traffic. With limited access to 1-70 and frontage roads during construction, neighborhoods will be cut off. Additionally, safety and emergency response during construction, neighborhoods will be cut off. Additionally, safety and emergency response during construction, also critical. With only limited information available about construction phasing, detours, and road closures, it is difficult to assess the severity of impacts to residents, busines and emergency responders during construction. 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would help the reader not familiar with the area to follow the narrative. 2 Attachment E 6.1.2 Fig. 129 The text shows that the following should be considered: (1). York St. will need additional connections to local network to help relieve added congestions resulting from the removal of this interchange. There is approximately 350% increase in traffic from existing traffic (screenline) as shown in Figure 129; (2). Steed St./Vasquez Blvd. will need a partial access to I-70 (WB on to WB I-70, and EB off from EB I-70). Again Four Provided Increase of traffic over 300% from existing; (3). Full access to I-70 at Colorado Blvd.; (4) Consider roadway improvement on Holly north of I-70 and 48th Ave. between Holly St. to Colorado Blvd.; (5). Consider interchange design at Quebec St., Peoria St. and Havana St. to preclude Denver's ability to reconstruct these roadways to 10 lanes, 8 lanes and 8 lanes cross section respectively. 2 Attachment F 3. 1	would help the reader not familiar with the area to follow the narrative. 2 Attachment E 6.1.2 Fig. 129 The text shows that the following should be considered: (1). York St. will need additional connections to the local network to help relieve added congestions resulting from the removal of this interchange. There are approximately 350% increase in traffic from existing traffic (screenline) as shown in Figure 129; (2). Steele St./Vasquez Blvd. will need a partial access to I-70 (WB on to WB I-70, and EB off from EB I-70). Again Figure 129 showed an increase of traffic over 300% from existing; (3). Full access to I-70 at Colorado Blvd.; (4). Consider roadway improvement on Holly north of I-70 and 48th Ave. between Holly St. to Colorado Blvd. to provide alternative access; (5). Consider interchange design at Quebec St., Peoria St. and Havana St. to not preclude Denver's ability to reconstruct these roadways to 10 lanes, 8 lanes and 8 lanes cross section respectively. 2 Attachment F 3. 1 For minority populations the text uses the term "the appropriate unit of geographic analysis" for comparison value. However, the text does not clarify what values were utilized for comparison. E.g., If Denver neighborhoods were compared to the population of Denver County and Aurora was compared to Adams County, then the text should specify this so the methodology is clear. The same comment applies to the process for determining low-income neighborhoods.	Н8 —				6.1	75, Figure	e 67		
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	For minority populations the text uses the term "the appropriate unit of geographic analysis" for comparison value. However, the text does not clarify what values were utilized for comparison. E.g., If Denver neighborhoods were compared to the population of Denver County and Aurora was compared to Adams County, then the text should specify this so the methodology is clear. The same comment applies to the process for determining low-income neighborhoods.	18 -	The text shows the local network to he approximately 350 St./Vasquez Blvd. 129 showed an inconsider roadway provide alternative preclude Denver's	at the following shelp relieve added 0% increase in trafwill need a partial crease of traffic ov improvement on e access; (5). Cons	could be congest fic from access ver 300% Holly no ider inte	e conside tions res n existing to I-70 (\ 6 from e orth of I- erchange	ered: (1). York Sulting from the garaffic (screen WB on to WB I-xisting; (3). Full 6.70 and 48th Aved design at Que	t. will need ad removal of th line) as shown 70, and EB off access to I-70 re. between Hobec St., Peoria	is interchange. Th in Figure 129; (2) from EB I-70). Aga at Colorado Blvd. olly St. to Colorado a St. and Havana S	ere are . Steele ain Figure .; (4). o Blvd. to st. to not
For minority populations the text uses the term "the appropriate unit of geographic analysis" for comp	value. However, the text does not clarify what values were utilized for comparison. E.g., If Denver neighborhoods were compared to the population of Denver County and Aurora was compared to Adams County, then the text should specify this so the methodology is clear. The same comment applies to the process for determining low-income neighborhoods.		2	Attachment F	3	3. 1				
value. However, the text does not clarify what values were utilized for comparison. E.g., If Denver neighborhoods were compared to the population of Denver County and Aurora was compared to Adar County, then the text should specify this so the methodology is clear. The same comment applies to the		J8 –	value. However, t neighborhoods we County, then the	he text does not cl ere compared to tl text should specify	arify whe popured this so	nat value llation of the met	es were utilized f Denver Count hodology is cle	for comparison y and Aurora v	on. E.g., If Denver was compared to A	Adams

- These traffic control requirements will be handled in the next phases of the project. CDOT will coordinate with Denver for development of the requirements.
- H8 These street names were added to Figure 67 in Attachment E.
- 1. The current project does provide connectivity between York Street and the adjacent interchanges at Brighton Boulevard and Steele Street through the addition of frontage roads. This will continue to provide drivers on York Street with the ability to access to/from I-70 at these adjacent interchanges. All of the Build Alternatives will accommodate higher volumes of traffic on I-70 compared to existing conditions. In addition, compared to the No-Action Alternative conditions, all of the Build Alternatives will result in lower traffic volumes on the local roadway network, including the roads near York Street.
 - 2. The Preferred Alternative includes a westbound entrance ramp and eastbound exit ramp at the Steel Street/Vasquez Boulevard interchange.
 - 3. The Preferred Alternative includes a full interchange at Colorado Boulevard.
 - 4. This is outside of the scope of the I-70 East EIS project area.
 - 5. The I-70 bridges over Quebec Street and Peoria Street have been designed to not preclude cross street expansion per the request of Denver. The I-70 bridge over Havana Street is being designed and constructed under a different project.
- This has been explained in Section 5.2, Socioeconomics in the Final EIS. The purpose of this technical report is to show the raw data for the analysis. Each neighborhood is compared to its corresponding county.

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			Com	ments			
urce: Submittal		Document Number:	785		enver Mayor N epartment of F	Michael B. Hanc Public Works	ock and
	Volume	Chapter	Sec	tion	Page	Additiona	al Reference
	2	Attachment H			25-26, paragraph 4		
K8 _	treatment may dewatering dur likely for the st contains elevated data for monitor roadway constructions which will be some metals sure achieved for metals sure achieved fo	ence starts with "If do be required before a ring the construction retch of I-70 betwee ed concentrations of oring well YA-MW-03 ruction will extend in the of the metals tested in levels. Additionally adwater discharge petal the technical and find that the additional in technically feasible such as arsenic, mercular ranium from ground analytical capabilities ercury, selenium and required for construction and water may need to ermit discharge limital	the water is anticiped to treat early selen water mais is posal action of to be transcript would be transcript of the transcript would would be transcript of the transcript o	r is disposed at the control of the	ed or used." Section he Partial Cover I mbine. Groundwrithin Attachment (A-MW-03 is in a che groundwater of at concentration ence from CDOT's esociated with concentration of the	on 5.17.6 notes that cowered Alternative ater under this stree H, Appendix H sho location near when data for Monitoring as that exceed expendent of the metal is I-25 and Alameda anstruction dewater sibility that: diently to meet perform that adequate that adequate that adequate that adequate the atment ponds.	at "Extensive e". Dewatering is tch of I-70 lws groundwater e excavation for Well YA-MW-03 ected groundwater is are greater than project ing. Accordingly, it emit levels for it that could then reatment can be
	2	Attachment H			9, Table 1		
	not identified in • Federal Delist	utional control/engi				sources that shall be	e reviewed but are
L8 -	 State/Tribal N State/tribal B A review of Att environmental source reviews 	CUP Sites	surveye hy inforn	d. Please a	ndd text summari m these addition	zing these environr	mental record
	2	Attachment H	4	.1			
M8 -	2014. Please ad	references ASTM Sta dd an explanation reg y changes do not cau	garding tl	ne timing	ssue as to why th	ne current ASTM 15	27-13 was not
	FOR CITY SERVICES VISI DenverGov.org				Prote	ecting the Present	Building the Future

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- K8 Additional language was added to Attachment H, Hazardous Materials Technical Memorandum Addendum and Section 5.18, Hazardous Materials of the Final EIS to provide more detail regarding dewatering activities.

Responses to Comments

- No NPL Delisted, State/Tribal IC/EC or State/Tribal Brownfield sites were identified in the database report. One Federal IC/EC site was identified in the report (Vasquez Boulevard and I-70) which was also listed as an NPL site and discussed in detail within the tech report (Attachment H). State/Tribal VCUP sites were also discussed within the technical report (Attachment H sections 3.5 and 4).
- M8 At the time the environmental records search database was ordered for the project area (2012), ASTM 1527-13 was not available. An explanation of the use of ASTM 1527-5 standard was added to the Hazardous Materials Technical Report Addendum.

A-84 January 2016

			Commen	ts				
ource: Submittal		Document Number:	785 Name:		Michael B. Hancock and			
				Department of F	Public vvorks			
	Volume	Chapter	Section	Page	Additional Reference			
	2	Attachment J						
N8 -	winter morning	. In addition, a mixi	ng height of 10	The state of the s	O mph (5 m/s) is very generous for a ring the morning inversion. If these are			
	2	Attachment J						
08	stability class of class 4 is not wo	For the meteorological data description on pages 19-20, please clarify that Cal3QHC is typically run with a stability class of 4. If the model guidance suggests using Stability class 4, please clarify in the text. Stability class 4 is not worst case. DIA and Stapleton met. data clearly indicate that the worst stability class is 6 or 7 (F or G), depending on the scale.						
	2	Attachment J						
P8 =	For Table 1 foot	notes, please corre	ect effective dat	e language to past te	ense.			
	2	Attachment J						
Q8 -	In figure 2, please add the La Casa and I-25 (near road) monitoring stations, which did not exist at the the first draft EIS. The final EIS will also need to add the second near road station near 49th Ave. and See APCD website for stations.							
D 0	2	Attachment J						
R8 =	Table 1 and asso	ociated footnotes o	do not match. P	lease clarify.				
Co	2	Attachment J		Table 18				
S8 –	The footnotes d	lo not seem to belo	ong with this tab	le.				
Т8 —	2	Attachment J		Table 19 & 20				
	It is recommend	ded replacing the d	esign value with	the PM10 NAAQS.				
U8 —	2	Attachment J		Table 25				
	The units should	d be corrected to p	ounds per day					
V8 -	2	Attachment J		Table 35				
V 0	It is not clear wl	hether the 2017+M	IY CAFE standar	ds have been factore	ed into these estimates. Please clarify.			
	2	Attachment J		Table 4				
Please confirm whether upper air data is from the Denver International Airport or from the old Standard Airport location (23062).								
X8 -	2	Attachment J		Table 6				
	Table should cla	arify that concentra	itions are 24-ho	ur averages.				
Y8 -	2 Attachment K							
	Appendix A sho	uld be retitled Data	a and Modeling	Results. No monitore	ed data seem to be included here.			
	FOR CITY SERVICES VISIT DenverGov.org	311			ecting the Present Building the Future lity, Innovation, Empowerment, Performance, Integrity Diversity, Teamwork, Respect, Excellence, Safety			
	Page 56 of 60							

- N8 1000 meters is the suggested value for mixing height, per the EPA user's manual for CAL3QHC. Text to this effect was added to the discussion in Attachment J, Air Quality Technical Report in the Final EIS. With regard to the wind speed, 1 m/s was used in the Final EIS to evaluate a worst-case scenario.
- **O8** Stability class 4 was used per the EPA user's manual for CAL3QHC. Text to this effect was added to the discussion in Attachment J, Air Quality Technical Report in the Final EIS.
- P8 Language has been revised as suggested.
- Q8 Figure was updated with CASA station. According to APCD's site at time of production, there is no site located at 49th Ave. and I-25.
- **R8** Discrepancy has been addressed.
- S8 Table values were updated, which clarifies the footnote.
- T8 Although the design value may equal the PM10 NAAQS in some cases, these are two different values. The text accompanying the tables notes whether a given alternative meets or exceeds the NAAQS value.
- U8 Units were updated as noted.
- V8 Analysis was conducted with the MOVES 2010b model, which does not factor in CAFE standards. Discussion was added to Attachment J, Air Quality Technical Report in the Final EIS.
- W8 CAL3QHC does not use upper air data (nor "real" surface meteorological data). Text was clarified in Attachment J, Air Quality Technical Report in the Final EIS.
- X8 Text was clarified in Attachment J, Air Quality Technical Report in the Final EIS.
- Y8 Appendix A was retitled "Data and Modeling Results."

			Comments	5				
ce: Submittal		Document Number:		Denver Mayor Mi Department of Pu	chael B. Hancock and Iblic Works			
	Volume	Chapter	Section	Page	Additional Reference			
	Volume	Cilaptei	Jection	rage	Additional Reference			
	2	Attachment M						
Z8 —	On the York St. crosses, the SDEIS shows that both 66" storm sewer and 48" sanitary sewer will remain in the same location. Please be aware of that the storm sewer is located about 8 feet depth and sanitary sewer with about 9 feet depth that may affect the ramp design for meeting the required roadway clearance.							
	2	Attachment M						
A9 -	_	Enginuity. The date of			ntclair Drainage Basin Hydrologic no modified the 100-year flow from			
		I-70 PCL Park Hill Dra mo needs to be inclu	-		o from Enginuity, dated August			
	2	Attachment M						
В9 —	The second paragraph of Section 6.1 describes the South Platte and Sand Creek drainage basins. In the context of the previous sentences, the last sentence is confusing. Suggested reword: "Discharges in the South Platte River are moderated by Chatfield Reservoir, located south of Denver, which serves as a flood retarding structure, as well as a recreational and water supply facility."							
	2	Attachment M		Page 19				
C9 –	With regards to the 5 pond proposal at Colorado Blvd, during the Multi Agency Technical Team (MATT) meetings, CDOT and there consultant Atkins proposed this system and put together a brief summary and study. Please include that in the attachments of Appendix B.							
	3	Attachment J	4.4.2					
D9 —	assumption is e reservoir, i.e. n change for the combined are v see	extremely conservation nore VMT = more silt final EIS, this should very conservative app	ve, which should . If EPA guidance be pointed out. ⁻ proaches. For an	be pointed out. CD0 on determining bac The high background example of recent I-	is proportional to VMT. This DT is assuming an infinite silt kground PM10 is expected to d and unlimited silt loading 710 handling on future year PM10, HRA_ENVIRON_Final_020312.pdf			
.9	3	Attachment J	4.4.3					
	Text should cla		es a grams per se	cond or pounds per	hour emission factor.			
	3	Attachment J	4.4.6					
F9 — 	The text should Alsop Elementa	ary.	actual Commerc	e City PM10 station.	It appears the text is referring to			
CO	3	Attachment J	4.4.6					
G9 <u>–</u>	Text should cla	rify that concentration	on is a 24-hour av	erage.				
	FOR CITY SERVICES VISI Denver Gov. or §	T CALL S 311		Accountability	ting the Present Building the Future , Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety			
			Page 57	01 60				

- **Z8** Existing utility location and relocation will be included in future design.
- A9 The modification was included in Attachment M, Hydrology and Hydraulics Technical Report in the Final EIS. Also, the memorandum is included as an appendix.
- B9 The tech reports will remain as they are. An addendum explaining the updated information since the Supplemental Draft EIS is included as an attachment to the Final EIS. An errata sheet has been added to this addendum to address this comment.
- This design has been revised and currently there are only two ponds located at Colorado Boulevard. This design change is shown in the addendum to Attachment M, Hydrology and Hydraulics Technical Report in the Final EIS.
- Clarification on the "infinite silt/sand reservoir" and its relationship to VMT is discussed in Attachment J, Air Quality Technical Report in the Final EIS. The new EPA guidance on background concentrations was used for the Final EIS and also noted in the text.
- **E9** Text was clarified in the Final EIS.
- F9 The Commerce City/Alsup Elementary monitoring site is the only monitoring site in Commerce City and thus is referred to here simply as "Commerce City." The APCD code for the site ("COMM") supports this.
- **G9** Text was clarified in the Final EIS.

A-86 January 2016

				Commen	ts	
Source:	Submittal		Document Number:	785 Name:	Denver Mayor Mic Department of Pub	hael B. Hancock and blic Works
		Volume	Chapter	Section	Page	Additional Reference
		3	Attachment J	5. 2. 3		
H	9 –	· ·			0) should be included in to the national MSAT tr	Attachment J. Exhibit 5.10-20 ends chart.
		3	Attachment J	5. 2. 4	50	
I	9 -	highways were w values for all six This entire stater California, have o	vell below estimate MSAT" Benzene is ment (#1) should be	ed Integrated Risclearly above the deleted as it is son risk values,	sk Information System (ne 1 in a million cancer s misleading. In addition which may be more co	mean annual concentrations from IRIS) cancer and noncancer risk risk level, if not 10-in-a-million. n, a number of states, such as nservative than EPA. Denver
		3	Attachment J	7.2	Tables 19 & 20	
כ	9	It would be helpf the NAAQS.	ful to use color sha	ded boxes (gree	en and yellow) to indica	te whether the design value meets
		3	Attachment K	4.1.2		
K	9	residential prem and is not truly re not adequate. Per represent an hou approximately ei- typically measure occur during the there is public co- sensitivity of resi EIS. Existing amb affected commu- actual impact of along the lowere	ises. While Colorad epresentative of reer the FHWA guidar urly equivalent sour ght minutes. Most ee 15-minute time provides the various alternated portion of I-25 at	to at Smith Rd is sidential location one, "Existing Hind level, Leq(h), highway agencieriods to represent formation is notific location, 24 in GES, 24-houst be monitored and time variatives. In additional capoint most resident apoint most resident and time to the monitored and time variatives.	the most representative ons very close to I-70. The ghway Traffic Noise Medical accuracy recipes have automated medical sent the Leq(h). This is a cot available to identify I-hour measurements our data are needed norted to determine actual neability of those noise leads, we recommend noise presentative of that expenses were to I-70. The sent that expenses is the I-70.	e of the I-70 communities with ve, it is over 500 ft. away from I-70, the 10 min readings from 2012 are easurements are made to quires minimum measurements of asurement equipment and acceptable if unusual events do not the noisiest hour of the day or if may be necessary." Based on the h and south of I-70 for the Final toise levels occurring in the evels, and to better determine the see monitoring data be collected expected for the lowered portion of the lowered portion of I-70 is
		3	Attachment K	6.1.5		
L	9 –		•		accounts for depressed accounted for should b	versus elevated roadways. The e made explicit.
		3	Attachment M	10		
M	9 –	Lowered Alterna determine the ac	tive. The EIS should dditional capacity n	d consider the necessary for dra		
		FOR CITY SERVICES VISIT DenverGov.org				ing the Present Building the Future Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety

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Responses to Comments

- H9 This summary is presented in the Section 5.10, Air Quality in the Final EIS as a way of simplifying the data. The more in-depth presentation in Attachment J, Air Quality Technical Report is intended to supplement the Section.
- The current health status of the affected communities was thoroughly discussed in the DEH study cited by several commenters. Potential impacts from the I-70 redevelopment project, including effects of each alternative on the ability to meet the health-based NAAQS, and on levels of MSATs are discussed in detail in the Supplemental Draft EIS and the Final EIS. With regard to MSATs, it is noted that under all alternatives studied MSAT levels are projected to decrease substantially from current levels by 2035, and that the difference between the build and no-build alternatives for all MSATs is less than 3.5 percent.

The text is based on the study's estimates of contributions from highways, not the total concentrations modeled in the study area. Table ES-2 of the study estimates the benzene concentration from Denver highways at 0.27 ug/m3. The EPA Integrated Risk Information System 1 in a million cancer risk level for benzene is a range from 0.13 to 0.45 ug/m3; the Denver highways concentration modeled in the study is less than the midpoint of that range (0.29 ug/m3). Of the six pollutants listed, two do not have cancer risk values in IRIS, three are at or below the 1 in a million risk level, and one is in fact above that level (formaldehyde). The text has been corrected for the Final EIS.

- The tables are formatted to be as reader friendly as possible for the Final EIS
- K9 The noisiest hour maximum traffic volumes were used to populate all roadway volumes in TNM impact and mitigation analysis. The field measured readings were only used to validate the TNM modeling, please see the Modeling Validation in Attachment K, Noise Technical Report in the Final FIS

Noise impacts and mitigations were analyzed in accordance with CDOT's Noise Analysis and Abatement Guidelines (2015). Thorough analysis was conducted for each neighborhood and each alternative. Mitigation analyzed optimal noise wall placement and height for all impacted receptors. Analysis then determined if the optimal noise walls were feasible and reasonable per CDOT's standards. Aesthetic design was not included in the analysis for reasonability and feasibility.

- Accurate vertical and horizontal data for roadways, receptors, existing noise walls, existing berms, building rows, and jersey barriers were needed for noise modeling. Microstation, GIS, and field reviews were used to provide vertical/horizontal data for all features. These resources provided approximate elevations of the interstate, frontage roads, and receptors. Elevations are used to differentiate where the highway is lower or higher than frontage roads and receptors. For example, in the Partial Cover Lowered Alternative TNM model, I-70 is accurately depicted at a lower elevation than the frontage roads between Columbine Street and Clayton Street (where the cover is proposed).
- M9 Attachment M, Hydrology and Hydraulics Technical Report in the Final EIS has been revised to include a discussion on dewatering.

			Comments			Responses to Comments
Source: Submittal		Document Number:		enver Mayor Mic epartment of Pu	chael B. Hancock and blic Works	
						N9 Section 4.2 is revised to reflect the current date of the reference material.
	Volume 3	Chapter Attachment M	Section 4.2	Page	Additional Reference	Requested text has been added to the addendum of Attachment M, Hydrology and Hydraulics Technical Report in the Final EIS.
N9 —	example, Denve revising the lang	r and UDFCD criteria uage to indicate that cal criteria, or as ame	are more current the drainage desi	than the dates giver gn must be "perforr	agency criteria manuals. For n in the document. Consider med in compliance with the f this section, replace the word	P9 The bullet has been added to the addendum of Attachment M, Hydrology and Hydraulics Technical Report in the Final EIS. Q9 Section 5.2.1 has been revised to remove the statement.
09	3 Third paragraph	Attachment M , last sentence should		here the BFE is incr	eased, a CLOMR—followed by a	R9 Section 5.2.1 has been revised.
	LOMR—must be	e obtained from FEMA Attachment M	5. 2. 1			Section 5.2.1 has been revised to include the statement.
P9 –	Storm Drainage disaster in the C southwest of De Twenty-five peo time, Chatfield a	the 1965 flood on the Master Plan: "June 10 ity's history. After a c enver, a devastating fl ple were killed, and p	e South Platte Rive 5, 1965 - Black We loudburst that du ood struck 20 cou roperty damage v have been constr	dnesday, the day D mped 15 inches of v nties, including Den vas estimated at mo	scription is directly from Denver's enver was hit by the worst natural water on mountain slopes over along the South Platte River. One than \$500 million. Since that ong the flood threat to Denver	 CDOT is not reissuing any of the Technical Reports that were included as part of the Supplemental Draft EIS. A Technical Report addendum is provided to outline the substantive changes since the Supplemental Draft EIS. Because this comment does not change the result of any of the analysis, this recommended change will not be made. U9 The flows shown in the table include the total of overland and pipe flows.
	3	Attachment M	5. 2. 1			
Q9 –		Sept 2013 flood was		ly in Denver, remov	e that sentence.	Table 4a has been revised to include the statement.
R9 —	2010), specifical	ly Rule 12.J. that requ	ires a LOMR whe	e there are BFE inc	odplains in Colorado (Nov. 17, reases or decreases in excess of ns for any BFE increase) has been	
	3	Attachment M	5. 2. 1			
S9 -	BFE, then the hy	= -	be submitted to t	ne governing agenci	age: " If there is no increase in the es for floodplain permit and to	
	3	Attachment M	5. 2. 2	7		
Т9 -	_	e DSDMP provides pro a requires, at minimu	•	endations for" "(CCOD Storm Drainage Design &	
	3	Attachment M	7.6			
U9 —		es peak flows are not lows are pipe flows c			k flows. It is unclear if the flows.	
	3	Attachment M	Appendix A	10, Table 4.a		
V9 —	Denver criteria s 0.5%.	specifies a minimum s	treet grade of 0.7	%. A variance is req	uired for street grades less than	
	FOR CITY SERVICES VISIT DenverGov.org			Accountability, li	ng the Present Building the Future novation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety	
			Page 59 o	f 60		

A-88 January 2016

Responses to Comments Comments Denver Mayor Michael B. Hancock and Department of Public Works Source: Submittal Document Number: 785 Name W9 The references have been revised. Volume Section Page **Additional Reference** Chapter Attachment M References Add the following references: a. Department of Natural Resources Colorado Water Conservation Board (CWCB) Rules and Regulations for Regulatory Floodplains in Colorado (Nov. 17, 2010); b. City & County of Denver, 2009 Storm Drainage Master Plan (revised 2010); c. City & County of Denver, 2014 Storm Drainage Master Plan; d. City & County of Denver, Storm Drainage Design and Technical Criteria Manual (Nov. 2013); W9 e. FEMA Flood Insurance Study, Vol. 1 & 2 (Nov. 17, 2005); f. FEMA Flood Insurance Study, Vol. 1 & 2 (Nov. 20, 2013); g. Urban Drainage and Flood Control District, Urban Storm Drainage Criteria Manual, Vols. 1 & 2 (2008); and, h. Urban Drainage and Flood Control District, Urban Storm Drainage Criteria Manual, Vol. 3 (2013). DenverGov.org 311 **Protecting the Present Building the Future** ity, Innovation, Empowerment, Performance, Integrity, Diversity, Teamwork, Respect, Excellence, Safety Page 60 of 60

A The concerns regarding the managed lanes have been adequately addressed in the Final EIS. For information on identification of the Managed Lanes Option as the preferred option, please see PA7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O

Responses to Comments

A-90 January 2016

Source: Submittal

Comments Document Number: 881 Name: Denver Councilwoman Judy Montero Responses to Comments

CITY COUNCIL

City and County of Denver

Denver City Council, **District Nine Office** 3457 Ringsby Court, Suite 215 Denver, Colorado 80216 Phone: 303.458.8960

Fax: 303.964.1021 Email: Judy. Montero@denvergov.org City and County Building
1437 Bannock Street, Room 451
Denver, Colorado 80202
Phone: 720-865-9534

Councilwoman, District Nine

Denver City Council, Main Office:

10/30/2014

Re: 1-70 East project, SDEIS Comment period

Dear Colorado Department of Transportation,

The last 6 weeks during this I-70 East project comment period I have seen our City and City Council, our neighborhood residents, our local non-profits and advocates, and our extended allies and interested parties prepare comments to the Supplemental Draft Environmental Impact Statement (SDEIS) that have taken much time, consideration and thought. Much of the work for the last several years in the neighborhoods of Globeville, Elyria and Swansea, has prepared all of us to comment and weigh in on this EIS. It is my hope that the Colorado Department of Transportation (CDOT) seizes this opportunity to move forward in a way that reflects all the hard work and time included in these comments, and finds the right solution for the I-70 corridor at this critical time in our history.

At the heart of my comments are the people, *la gente*, of Globeville, Elyria and Swansea. The families and long term residents of this area have been able to find affordable homes here and created a supportive community that has close relationships and character. Elyria Swansea is a mostly Latino community, where you hear more Spanish spoken on the streets than English; and the restaurants and markets like *El Tepetate*, *El Rinconcito* and *La Potranca* make up the commerce lined under the viaduct on 46th Ave. This highway, often called "the monstrosity" in the neighborhood, dominates the center of this community. Residents have forged their daily lives and built a community where they walk their kids to Swansea school, go to churches like *Nuestra Señora de Gracia*, and attends classes at The Grow Haus and Focus Points Family Resource Center. Its well time, and much deserved, that these communities have an improved quality of life, and that they define that on their own terms for their community.

As you know, I have been advocating heavily for this project to address the health of the residents as the driving force in the decisions being made. These neighborhoods surrounding the viaduct are protected under the Title 6 Civil Rights Act and Environmental Justice policy which means they are entitled to be informed and included in the decisions being made, and are entitled to significant mitigations for the impact the project will have. I believe that moving forward there needs to be a Community Governance Committee that is independent of CDOT, is neighborhood driven, and all involved in the project would report to and negotiate mitigations with this group. I also would like to see an improvement in the communication and outreach around this project that informs and protects the people that live in this corridor. The "Open House" format needs to be modified for what the community needs, and where they are at. A public involvement process needs to be ever-changing and CDOTs approach did not change or become tailored to the community. There was a feeling in the community that CDOT stopped listening after the PCL came out as a preferred alternative, the strategy changed from active listening to active

A Comment noted.

B CDOT will continue to refine community outreach and public involvement as the project continues. For information on CDOT's public involvement, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Α

В



Comments Document Number: 881 Name: Denver Councilwoman Judy Montero Source: Submittal promoting. It is important that there are common messages and understandings that are communicated in these meetings, and that confusion does not prevail around this project—especially to those most affected by it. It is important that residents have the ability to act in this scenario and are not left to feel victimized В by this project. I have made outreach efforts on my own to work with resident leaders and local nonprofits, and I have specifically done outreach with Spanish speaking residents and gotten local experts to look at the issues of community place building, health, and housing in the area. There is momentum and unity building in the community that must be listened to. The most resounding comment I have heard consistently from my constituents is a strong desire for the highway footprint to be reduced to minimize the impact on homes, businesses, and minimize air pollution. In fact, I have yet to hear from a single constituent that they want the highway widened. I-70 C in North Denver goes through what I consider to be sacred ground and a highway should not be encroaching on this land. CDOT needs to listen to this feedback, and reconsider the width of this highway. It is an interesting time where we are about to enhance our commuter rail system extensively through this part of my district as well, and I see that peoples values are starting to change regarding our choices in transportation—the single car with one driver is no longer the ideal choice. As my constituents will start D to have more options on how they travel, I want to see them be influenced to use mass transit options and options that encourage healthy living. The creation of an expanded highway does not seem to align with these values. I ask CDOT to find a forward thinking solution that does align with these values. There are a variety of studies that show that increasing the size of the highway does not necessarily reduce congestion. I am concerned that widening the highway, will indeed bring more traffic and congestion to the area that currently is not there. This burden should not be put on Denver neighborhoods E that already face a multitude of Environmental Justice issues. The regional traffic needs should be shared in a system wide transportation solution that intentionally re-routes heavy traffic out of the residential corridors. We don't ever want CDOT to have to come back to this part of I-70, rather we would like them to build capacity in other parts of the region if necessary. I believe there is the potential for the Partially Covered Lowered (PCL) alternative to be catalytic and have positive impacts in the neighborhood. If the mitigations promote new community and housing development, improve environmental quality issues, and there is a commitment to create job opportunities; we can create a healthier neighborhood. Another important outcome of this project could be the elimination of flooding and drainage issues for the neighborhood, not just for the highway. But F the details and specifics of how this is done and mitigated are crucial for the future of these neighborhoods. Almost every aspect of the mitigation can be leveraged and maximized with current neighborhood, city and organizational assets; and it is critical that work be done to make this happen with the North Denver Cornerstone Collaborative and the neighborhood. I have worked on getting a Health Impact Assessment (HIA) with Denver Environmental Health to inform the neighborhood and neighborhood planning processes currently happening. It is important that recommendations in the HIA, such as reducing truck traffic in and through the neighborhoods and well as G improving safety at the intersection at 47/York, are acted upon when there are projects like I-70 that are impacting the neighborhood and its health. Eliminating the stress of noise, odor, and pollution for physical and emotional wellbeing is critical. My constituents have expressed fear and anxiety around this

Responses to Comments

CDOT is working to reduce the width of the roadway as design efforts progress. These efforts to minimize impacts will continue through final design.

The justification of the number of lanes needed for the highway in the future has been discussed in the Final EIS. For information on why 5 lanes in each direction are needed, which indicates that widening the highway is necessary, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

D CDOT understands the need for a transportation system with multiple choices. The I-70 East project includes safety improvements, managed lanes to provide reliable trip times, and is complimented by future projects such as commuter rail along the East Corridor, as well as bus service provided by RTD.

The concern about multi-modal transportation was adequately addressed in the Final EIS. For information on consideration of multi-modal forms of transportation, please see TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concern about pedestrian and bicycle routes was adequately addressed in the Final EIS. For information on walkability and bicycle routes improvement, please see TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

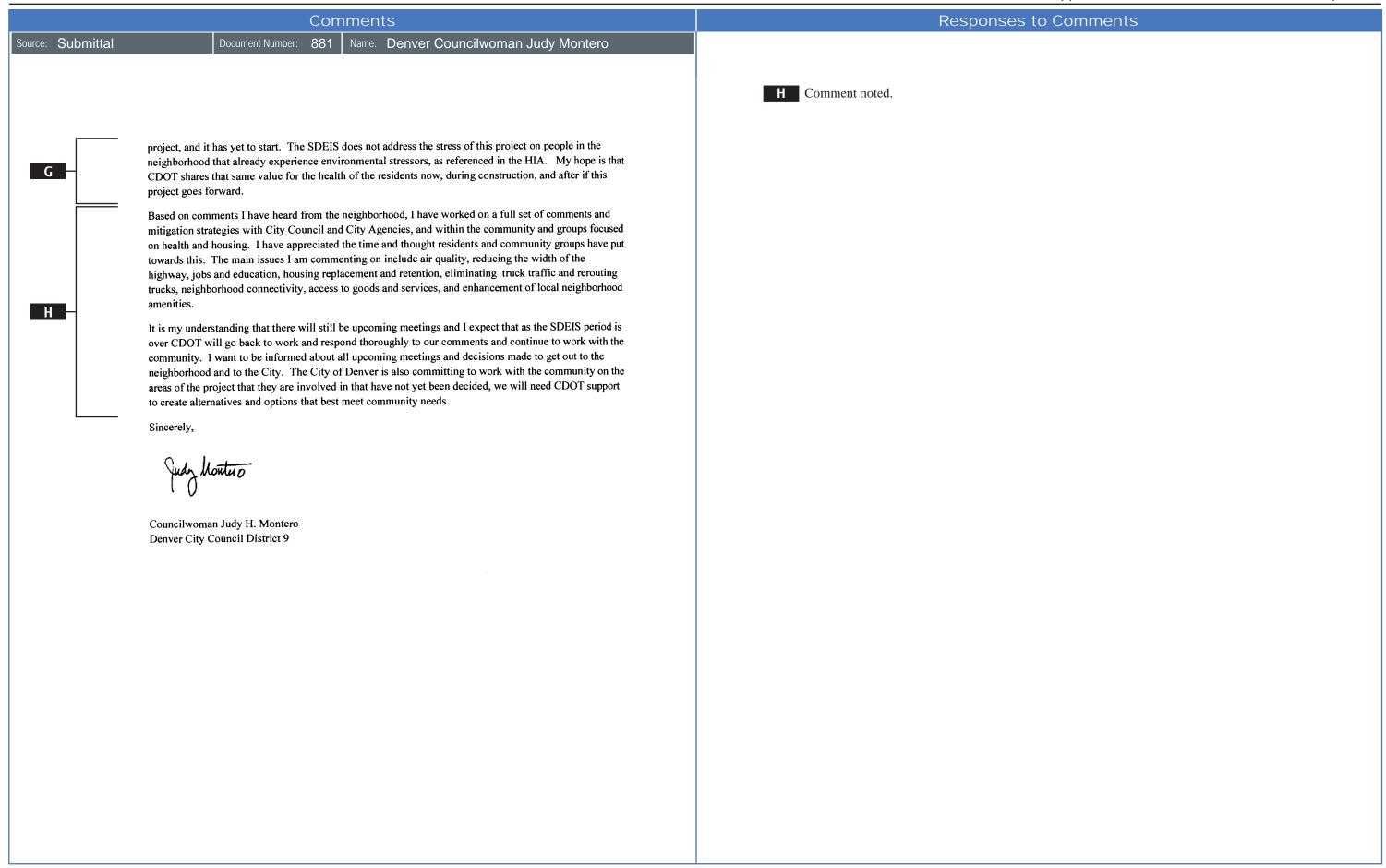
The traffic analysis completed for the Final EIS analysis used the most recent traffic modeling tools available. The 2035 DRCOG travel demand model uses projected land use data including population and employment growth to project future traffic conditions. These projections were used to determine the number of lanes needed to accommodate future traffic growth.

The concern about widening the highway was adequately addressed in the Final EIS. For information on widening the highway, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT does not have the authority to restrict or redirect truck traffic on the interstate system. FHWA must give approval for such an action and it must be based on safety concerns. For information on restricting truck traffic along I-70, please see TRANS8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- F Comment noted.
- The concern about impacts of highway air pollution on human health was adequately addressed in the Final EIS. For information on impacts of the highway air pollution on human health, please see AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concern about project mitigation measures was adequately addressed in the Final EIS. For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.



January 2016

Comments

Source: Public hearing transcript | Document Number: 274 | Name: Denver Councilwoman Judy Montero

Since I have a limited time, I'm just going to read it—my letter—because it's going into the record. I just want to begin by saying I appreciate all who are here tonight to comment on this important juncture in deciding how CDOT is going to figure out the right solution for the neighborhood first and the I-70 corridor. As many of you know, we have been advocating heavily to have health be at the core of the citizens that live in this neighborhood and for them to be the driving force in the decisions that are made. These neighborhoods surrounding the viaduct are protected under the Title 6 Civil Rights Act and Environmental Justice Policy, which means that they are entitled to be informed and included in all the decisions being made and are entitled to significant mitigations that the project will have on their lives. While I believe that there are some good components to the partially covered lower alternative that has been mentioned, that is newly elevated here in the SDEIS proposal, I believe with all my heart that the proposed envelope of the highway needs to be reduced so that it can minimize the impacts on homes, businesses, and minimize air pollution. This highway is going through what I consider sacred ground in this community, and they should not be encroaching on these. There are a variety of studies that show that increasing the size of the highway does not necessarily reduce congestion. It's like from that movie—if you build it, they will come. The Colorado Department of Transportation and the Federal Highway Administration should continue to be forward thinking and offer ideas that include mass transit, multimodal options to move people through this fragile urban environment and reduce the health impacts on residents.

There is a potential for this project to be catalytic and have positive impacts in the neighborhood to promote new community and housing developments, to improve environmental quality issues, to create job opportunities, and a healthier neighborhood; but the details and the specifics of how this is to be done and mitigated are critical and they are crucial for the future of these neighborhoods. Now is a time that we need to work together to share common goals and leverage the resources we have to really move the neighborhood forward. We have worked on getting a Health Impact Assessment completed to inform the neighborhood in other planning processes currently happening. This HIA, the Health Impact Assessment, addresses issues because it took impact from the neighborhood on environmental quality, connectivity and mobility, access to goods and services, community safety, and mental well-being. It's important that recommendations in the HIA, the Health Impact Assessment, such as reducing truck traffic in and through the neighborhood and improved safety at the intersection of 47th and York, are acted upon when there are projects like I-70 that are impacting the neighborhood and its health. Elyria, Swansea—that's in espanol, Swansea; in English, it is Swansea—has long suffered from lack of connectivity within the neighborhood and with adjacent neighborhoods, most critical at the 47th and York railroad crossing. Since connectivity is being taken away in the proposal, CDOT should help fund the construction of sidewalks, bike paths, and other amenities that can help better link residents to their neighbors and go over or under the railroad tracks and the highway.

Also, it should be looked at to limit truck traffic and access to I-70 and instead send the trucks out of the inhabited areas by using signage and enforcement to route the trucks onto 270 and 76. Air should be monitored before, during, and after construction, especially at Swansea Elementary. In order to retain neighbors and residents and encourage new families to move in, CDOT should commit to replacing the 49 to 53 housing units lost in Elyria, Swansea—

The comments received during the public hearing from Councilwoman Montero are duplicates of those in a letter that was submitted earlier. Rather than duplicating responses, detailed responses are provided with the letter submittal. Please see the previous pages for the responses.

A-94 January 2016

Comments Responses to Comments

Swansea—due to highway construction with three affordable housing units for every one that is lost. Additionally, affordable homeownership units should be replaced with the affordable homeownership options and affordable rental units should be replaced with affordable rental options. We should look at building a supermarket and a wellness center and pharmacy so that it be incentivized for people in Globeville, Elyria, Swansea to improve our well-being and curb the chronic health complications that are pervasive in our community. Also, a health and recreation center would make safe, clean air and a place for neighbors to exercise and be able to access health care. And finally, a good-neighbor agreement during the construction period

Source: Public hearing transcript | Document Number: 274 | Name: Denver Councilwoman Judy Montero

I am currently, along with Councilwoman Ortega and other members of Denver City Council, working on sending our mitigation strategies to the Colorado Department of Transportation. Councilwoman Ortega and I will be hosting an open house to review—for all of you to review our comments on Friday, October 17th, from 8:30 to 12:30 at Focus Points, which is at 2501 East 48th. If you have any questions, you can contact my office at 720-337-7709. Thank you for giving me your time.

should be forged and held up and honored as we go through the construction project.

The comments received during the public hearing from Councilwoman Montero are duplicates of those in a letter that was submitted earlier. Rather than duplicating responses, detailed responses are provided with the letter submittal. Please see the previous pages for the responses.

Comments

Source: Submittal

Document Number: 850 Name: Denver Councilwoman Deborah Ortega

Source: Submittal

Document Number: 850 Name: Denver Councilwoman Deborah Ortega

The information

in the cover

letter is noted.

Responses to

specific comments

are included on the

following pages.

Deborah L. Ortega CITY COUNCIL AT-LARGE

City and County of Denver

October 30, 2014

Mr. Donald Hunt Colorado Department of Transportation 4201 East Arkansas Ave. Denver, Colorado 80222

RE: Comment on the I-70 east SDEIS public process for Environmental Justice communities, the process to date and procedures forward.

Live Well – a local non-profit that works in these neighborhoods conducted a survey of residents within a close proximity of the highway. The findings showed that most residents are not aware of the details or the impact to their community that this highway will have. I trust that Live Well will share this information in their comments to the SDEIS.

I attended over a dozen meetings over the last three years either at Focus Points or the Swansea Recreation Center. I continued to raise concerns with CDOT staff about the format of the meetings after hearing from residents that they didn't understand the maps to ask intelligent questions. They never got reports back from meetings they attended and therefore didn't feel confident that their concerns/comments were truly captured and taken back to CDOT decision makers to incorporate into the SDEIS. These communities have been dealing with this project for the last ten years and they don't trust what they hear from one meeting to the next because the information was constantly changing.

I was asked to organize and participate in meetings to help the community understand various options for the I-70 project, placing me on the front line working with citizens who are dealing with both confusion and anxiety about the I-70 process. I asked for participation from Denver and CDOT executives in meetings like these, but that did not occur.

In another instance, CDOT hosted a meeting with local officials from Denver and Commerce City, their staffs and the trucking industry. A commitment was discussed to rule out closure of the Steele/Vasquez interchange. Most Denver City Council members had already departed the meeting when this subject came up. Residents of affected neighborhoods were not brought into the conversation. This has left the impression with residents in the affected communities that the

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decision to maintain the Steele/Vasquez interchange has already been made and without their input.

The quantity of the meetings held for this project does not reflect the quality of communication and broad reach to ensure that people felt like they were truly engaged in the process as anticipated in Title VI and Executive Order 12898. Meetings conducted in this and similar manner leave low income and minority residents of Swansea and Elyria with little or no knowledge of what is being agreed to or discussed that will affect or benefit their community. Therefore, they cannot include any information in their comments to the SDEIS about critical issues that Denver and CDOT have been discussing.

Additionally, Denver City Council was asked to adopt a proclamation in support of the CDOT preferred alternative before the SDEIS was released, deviating from the normal course of process where the City should comment after review of all alternatives in the SDEIS.

Accordingly, CDOT's process has left me and many constituents with serious doubts about whether the most affected low-income and minority communities and their elected officials at Council level have been provided the information and opportunity to allow meaningful participation in the decision making for this project for purposes of environmental justice. I included a comment to the City & County of Denver, for submittal to CDOT as part of the City's comments, reviewing the highlights of pertinent NEPA and Environmental Justice obligations and providing specific recommendations as to public engagement practices going forward. I call upon CDOT to review that comment and implement the recommendations to enable more meaningful public participation in this project.

Respectfully submitted,

Deborah Ortega Councilwoman At-Large

City and County of Denver

A-96

Comments Comments

Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega

Deborah L. Ortega

City and County of Denver

October 31, 2014

Mr. Don Hunt, Executive Director I-70 East Project Team Colorado Department of Transportation 4201 E. Arkansas Ave. Denver. CO 80222

Dear Mr. Hunt:

Thank you for the opportunity to comment on the I-70 East Supplemental Draft Environmental Impact Statement (SDEIS). The impact of I-70 on the neighborhoods through which it was built has been devastating. Residents of these communities have suffered adverse health impacts from living near the highway. The social fabric of these neighborhoods was ripped apart when families and businesses were lost to make room for the highway. The neighborhoods have suffered from economic hardships due to a lack of connectivity to each other and to other areas of the City. The damage caused by construction of the highway, a legacy of industrial operations in the community and the ethnic make-up and income level of the community has resulted in them being designated environmental justice communities. As a result CDOT must consider alternatives to negate the impact of the project. I am attaching questions/comments I have received from community members and planning professionals that ask many questions about how CDOT evaluated the alternatives that would negate the impacts. I submit these comments, as well as, those raised in the attached American Planning Associate White Paper. I believe the community deserves a response to these questions.

In general, I do not believe that SDEIS adequately addresses the negative impacts and offers no substantive mitigation measures to improve the quality of life in these neighborhoods. It is also my opinion that CDOT has not adequately involved the community in meaningful dialogue that results in an understanding of the alternatives and community consensus. The American Planning Association Technical Advisory Panel also found this to be an issue during a recent site visit. It is the quality of meetings, not just quantity of meetings, that is important. I have included a specific comment on this process.

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The information in the cover letter is noted. Responses to specific comments are included on the following pages.

I understand that CDOT's stated purpose is to "implement a transportation solution that improves safety, access and mobility and addresses congestion on I-70 in the project area." My goal is to negate the impact of I-70 on the Denver neighborhoods through which it travels while addressing regional transportation needs. We do this by deciding first how to protect the neighborhoods and how much of the region's traffic they should have to bear, and then developing a regional transportation solution to move traffic equitably. We design the highway to the neighborhood; not to the needs of cars and trucks. The resulting solution must not result in additional environmental, physical, social or economic harm to the residents.

I am confident that working together we can build a roadway for the 21st century while redressing past wrongs and improving the quality of life for the residents. I look forward to collaborating with the CDOT to develop a process for community outreach and dialogue to address the inter-related issues including

- · Ouality of Life
 - o Footprint of highway
 - o Air Quality
 o Health
 - o Noise
 - Notable design
- Neighborhood Cohesion
 - o Connectivity north/south and east/west
 - o Frontage roads
 - o 47th & York
 - o Steele/Vasquez Interchange
 - o Truck Routes

Debourh L. Ortegs

- · Social and Environmental Justice
 - o Jobs and Economic Opportunity
 - o Housing

Respectfully submitted,

Deborah L. Ortega Councilwoman At Large

Document Number: 850 Name: Denver Councilwoman Deborah Ortega

Deborah L. Ortega CITY COUNCIL AT-LARGE

City and County of Denver



October 30, 2014

Mr. Donald Hunt Colorado Department of Transportation 4201 East Arkansas Ave. Denver, Colorado 80222

RE: Comment, CDOT should address the environmental concerns and recommendations raised by EPA on the DEIS.

The EPA submitted comments on the FHWA/CDOT DEIS for the I-70 East project, dated March 31, 2009 (copy attached). A significant number of comments and recommendations were provided as to air quality and other environmental matters in the 18-page document. The EPA rated the alternatives analyzed in the DEIS as follows: EC/Environmental Concerns (as to Environmental Impact of Action) and Category 2/Insufficient Information (as to Adequacy of the Impact Statement). In rating the DEIS as lacking sufficient information to fully assess environmental impacts that should be avoided in order to fully protect the environment, the EPA stated "In this case, the air quality impacts of this project on a minority and low-income population identified as disproportionally impacted, is insufficiently analyzed." CDOT should address in the Final EIS the comments, concerns, deficiencies, and matters requiring clarification that were brought to their attention by the EPA in 2009. These include, but are not limited to:

- Additional mitigation was recommended for PM₁₀ impacts;
- · Dispersion modeling was recommended for the most significant MSATs;
- · Mitigation of MSAT impacts should be implemented as indicated by dispersion modeling; and
- Additional trends evaluation was recommended for PM25.

Deborah Ortega

Councilwoman At-Large City and County of Denver

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Responses to Comments

A The comments from the EPA's 2009 letter on the Draft EIS have been addressed in the Supplemental Draft EIS, to the agency's satisfaction.

Α

Comments Comments

Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 8 1595 Wynkoop Street DENVER, CO 80202-1129 Phone 800-227-8917 http://www.epa.gov/region08

MAR 3 1 2009

Ref: EPR-N

Karla S. Petty Division Administrator, Colorado Division Federal Highway Administration 12300 West Dakota Avenue, Suite 180 Lakewood, CO 80228

Russell George Colorado Department of Transportation 4201 E. Arkansas Ave. Denver, CO 80222

> Re: 1-70 East Highway Project, Denver CO Draft Environmental Impact Statement (DEIS) CEQ# 20080460

Dear Ms. Petty and Mr. George:

The United States Environmental Protection Agency, Region 8 (EPA) has reviewed the Federal Highway Administration (FHWA) and Colorado Department of Transportation's (CDOT's) Draft Environmental Impact Statement (DEIS) for the I-70 East highway project. EPA offers these comments in accordance with the Agency's responsibilities under the National Environmental Policy Act (NEPA), 42 U.S.C. Section 4332(2)(C) and Section 309 of the Clean Air Act, 42 U.S.C. Section 7609.

The project proposes improvements to the I-70 corridor traversing northeast Denver, between I-25 and Tower Road. Four build alternatives are evaluated in addition to the No Action Alternative. They are: Alternative I: Existing: add general purpose lanes on the existing I-70 alignment (one in each direction, and in some places, two); Alternative 3: Existing, tolled: Add tolled express lanes on the existing I-70 alignment (one lane in each direction, and in some places, two); Alternative 4, Realigned: Realignment with general purpose lanes (add one lane in each direction, and four new lanes in the realigned portion); and Alternative 6: Realignment with tolled express lanes (add one lane in each direction, four general purpose lanes in some places, or three general purpose lanes and two tolled express lanes in certain places). Each of the alternatives also changes several existing interchanges and adds new interchanges. The No Action Alternative assumes that the viaduct between Brighton Boulevard and Colorado Boulevard would be replaced. [Note: Alternatives 2 and 5 were eliminated during the screening process.]

This
Attachment's
comments were
addressed in the
supplemental
Draft EIS

The DEIS provides a significant amount of analysis on a myriad of important concerns. The section on social and economic conditions is one of the most complete analyses on this topic we have reviewed in this EPA Region. The Environmental Justice section similarly contains significant analysis. EPA's comments focus on air quality impacts and environmental justice concerns, with some minor comments on wetlands/waters of the U.S., water quality, energy and greenhouse gas emissions. Enclosed are our detailed comments in these areas.

Our major concern with this project is the potential air quality impact on the minority and low-income populations this project affects. The DEIS identifies these populations as disproportionately impacted by this project, but dismisses the air quality issues as a significant impact. Emissions of particulate matter with a diameter of 10 microns or less (PM10) will increase in the project area by approximately 50% by 2030 for each build alternative. In addition, while regional emissions of Mobile Source Air Toxics (MSATs) will decrease overall by 55-65% due to federal vehicle and fuel regulations, EPA remains concerned that shifting the roadway closer to existing residents (as called for in Alternatives 1 and 3), or exposure to residents currently not near the roadway (Alternatives 4 and 6), will increase localized MSAT exposure significantly. This concern is based on the fact that near-roadway concentrations of MSATs can be several times higher than regional concentrations. EPA has concerns with the PM₁₀ and MSAT impacts to these communities, and with many of the DEIS' conclusions regarding the unreliability of modeling to determine MSAT exposure. EPA recommends additional mitigation for the PM₁₀ impacts, dispersion modeling and possible additional mitigation for MSAT impacts, and some language suggestions for the modeling conclusions, in our detailed comments, enclosed.

Rating

Based on EPA's review, and in accordance with our policies and procedures for reviews under NEPA and Section 309 of the Clean Air Act, EPA has rated the alternatives analyzed in this DEIS as EC-2 (Environmental Concerns - Insufficient Information). The Environmental Concerns rating indicates that the EPA review identified environmental impacts that should be avoided in order to fully protect human health or the environment. Corrective measures may require changes to the preferred alternative or application of mitigation measures that can reduce these impacts. The "2" rating indicates that the DEIS does not contain sufficient information for EPA to fully assess environmental impacts that should be avoided in order to fully protect the environment. In this case, the air quality impacts of this project on a minority and low-income population identified as disproportionately impacted, is insufficiently analyzed. The identified additional information should be included in the Final EIS. An explanation of the rating criteria is enclosed.

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EPA wishes to thank FHWA and CDOT for the many meetings in the early years of this project. We appreciate the opportunity to comment on the DEIS and look forward to working with you to resolve the issues raised in our detailed comments. If you have any questions on our comments, please contact me at 303 312-6004 or Deborah Lebow Aal, at 303 312-6223.	
Sincerely,	
Sincerery.	
Larry Svoboda	
Director, NEPA Program Office of Ecosystems Protection and Remediation	
ce: Chris Horn, FHWA Randy Jensen, CDOT Region 6 Transportation Director	
James Bernelen CDOT	his hment's
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Source: Submittal	Document Number: 850	Name: Denver Councilwoman Deborah Ortega	Source: Submittal	Document Number: 8	50 Name: Denver Councilwoman Deborah Ortega

I-70 East Highway Project DEIS Denver, CO EPA Detailed Comments

Air Quality

Summary: Our major concern with this project is the potential air quality impact on the minority and low-income populations this project affects. The DEIS identifies these populations as disproportionately impacted by this project, but dismisses the air quality issues as a significant impact. Emissions of particulate matter with a diameter of 10 microns or less (PM₁₀) will increase in the project area by approximately 50% by 2030 for each build alternative. While regional emissions of Mobile Source Air Toxics (MSATs) will decrease overall by 55-65% due to federal vehicle and fuel regulations, EPA remains concerned that shifting the roadway closer to residents (as called for in Alternatives 1 and 3), or exposure to residents currently not near the roadway (Alternatives 4 and 6) will increase localized MSAT exposure significantly. This concern is based on the fact that near-roadway concentrations of MSATs can be several times higher than regional concentrations.

Vehicle Miles Traveled (VMT) is estimated in the DEIS to be in the range of 6,565,300 miles per day for the No Action Alternative in year 2010 to over 10,000,000 for any of the build alternatives in 2030 (see DEIS p. 5.10-19), which is a very significant amount of traffic, and is relevant to the significance of the PM₁₀ and MSAT impacts. EPA has concerns with PM₁₀ and MSAT impacts to the affected communities, and with many of the DEIS' conclusions regarding the unreliability of modeling to determine MSAT exposure. EPA recommends additional mitigation for the PM₁₀ impacts, dispersion modeling and possible additional mitigation for MSAT impacts, and some language suggestions for the modeling conclusions, below.

Particulate Matter (PM) impacts: The DEIS predicts that PM₁₀ emissions are expected to jump 50 percent by 2030 for all build alternatives (See DEIS pp. 5.10-1, 5.10-22). The DEIS states that since emissions in the study area would not exceed the NAAQS (National Ambient Air Quality Standards), there is no mitigation necessary. However, the document includes some mitigation for air emissions during construction and some during operation. These measures should be augmented to include the construction engine exhaust potential mitigation measures listed in section 8.1 of the DEIS's Air Quality Technical Report (AQTR). These mitigation measures should be listed in the FEIS and included in the Record of Decision (ROD). EPA strongly recommends that CDOT's contracts for construction contain requirements for PM₁₀ mitigation measures.

The additional mitigation measures listed in section 8.1 of the AQTR are:

- Prohibit unnecessary idling of construction equipment;
- Require use of low-sulfur fuel;
- Locate diesel engines and motors as far away as possible from residential areas;

Locate staging areas as far away as possible from residential uses; and
 Require heavy construction equipment to use the cleanest available engines or be retrofitted with diesel particulate control technology.

We also recommend inclusion of other engine exhaust mitigation measures contained in EPA's December 30, 2003 letter of scoping comments, including:

- Use alternatives to diesel engines and/or diesel fuels such as: biodiesel, LNG or CNG, fuel cells, and electric engines;
- For winter time construction, install engine pre-heater devices to eliminate unnecessary idling;
- Prohibit tampering with equipment to increase horsepower or to defeat emission control devices effectiveness;
- Require construction vehicle engines to be properly tuned and maintained; and
- Use construction vehicles and equipment with the minimum practical engine size for the intended job.

EPA notes that PM_{2.5} trends were not evaluated in the DEIS. EPA recommends that any known information on PM _{2.5} trends be added to the FEIS.

Ozone Nonattainment (DEIS p. 5.10-2): The language in this section should be updated to reflect that the nonattainment designation was a result of a violation of the federal 1997 8-hour 0.080 ppm ozone standard and was effective on November 20, 2007. We note that a detailed plan to reduce ozone has been developed and should be referenced in the FEIS. The resulting attainment plan was approved by the State on December 12, 2008, and is expected to be submitted to EPA not later than July 1, 2009. The plan will require further reductions of ozone levels beyond what was previously required. This change should also be made on p. 5.10-26 of the DEIS.

Additional detailed Air Quality comments are included at the end of this enclosure.

Mobile Source Air Toxics

Air toxics are defined as pollutants in the air that are known or suspected to cause cancer or other serious health effects, such as respiratory, neurological, reproductive, and developmental effects. MSATs are usually the largest source of air toxics of concern in urban areas. Emissions from mobile sources typically occur near the ground and are not particularly buoyant. Therefore, the largest impacts of these emissions tend to occur at receptors close to the source. A large number of studies have examined the association between living near major roads and different adverse health endpoints. Recent modeling and monitoring studies have confirmed that air toxics emissions from mobile sources remain drivers of overall air toxics risks. See, for example, South Coast Air Quality Management District's Multiple Air Toxics Exposure Study III (or the MATES III study, www.aqmd.gov/prdas/mates/III/mates/III.html). For additional information on MSATs, please see EPA's MSAT website, www.epa.gov/otaq/toxics.htm.

The likelihood of significant MSAT impacts and whether MSATs should be analyzed in

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an EIS should be based on the magnitude of the project, the proximity of sensitive receptors, and how alternatives change these impacts. Shifting an alignment with high VMT closer to the affected population should merit more analysis than an emissions inventory (see above in Summary for VMT estimates). EPA recommends that dispersion modeling of the most significant MSATs (e.g., the six included in the DEIS) should be performed. While we are pleased to see a MSAT emissions inventory comparing alternatives, the results of dispersion modeling for the most significant MSATs would disclose important information on whether the communities affected by this project, which the DEIS identifies as low-income and minority populations disproportionately impacted by this project, are impacted by MSATs. The FEIS could then make note of changes in predicted MSAT ambient concentrations at particular locations, to provide the most appropriate mitigation measures.

Our primary concerns with the MSAT analysis in this DEIS are that the DEIS contains no dispersion modeling for the MSATs of concern, and may not contain mitigation sufficient to address community impacts. The DEIS states that emissions for the six MSATs addressed will be decreasing and no mitigation is needed (DEIS p. 5,10-27). While it is true that overall MSATs will be decreasing due to implementation of regulations controlling emissions from mobile sources, the DEIS also shows that MSAT emissions from all the build alternatives are slightly higher than for the No Build Alternative. More importantly, because near roadway concentrations of MSATs can be several times higher than regional concentrations, shifting the roadway closer to residents can increase MSAT exposure significantly. EPA recommends that dispersion modeling be performed to assess potential impacts and any additional mitigation be outlined in the FEIS and included in the ROD.

EPA's additional concern with the MSAT section is that it contains concepts and language from FHWA's February 2006 Interim Guidance on MSATs, with which EPA has consistently disagreed. We have arranged our comments to follow the DEIS section by section, as follows:

Mobile Source Air Toxics, General (DEIS pp. 5.10-8 through 5.10-9)

The DEIS states that because of the significant reduction in MSATs that will occur because of EPA's 2001 regulations controlling emissions of hazardous air pollutants from mobile sources, "... EPA concluded that no further motor vehicle emissions standards or fuel standards were necessary to further control MSATs." (DEIS p. 5.10-9) This is a misleading statement. This statement was only relevant to national emissions controls at the time of the 2001 rulemaking. The regulatory impact analysis in support of the rule clearly outlined the remaining concerns from near roadway impacts. EPA suggests that this language be removed.

Unavailable Information for Project-Specific MSAT Analysis (DEIS pp. 5.10-9 through 5.10-14)

The DEIS states that "...the lack of a national consensus on an acceptable level of risk and other air quality criteria assumed to protect the public health and welfare, as well as the reliability of available technical tools do not enable us to predict with confidence the project-specific health impacts of the emission changes associated with the alternatives evaluated in this

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EIS....Due to these limitations, the following discussion is included in accordance with CEQ regulations (40 CFR section 1502.22(b)) regarding incomplete or unavailable information" (DEIS p. 5.10-9). The DEIS goes on to discuss technical shortcomings or uncertain science that prevents a more complete determination of the MSAT health impacts for the three steps necessary to get to a health risk assessment: emission inventories, dispersion modeling, and human health risk analysis. EPA disagrees with the conclusions reached in this section of the DEIS. There is a growing body of information regarding air toxics and their inherent health risks. While we may agree that a health risk assessment is not necessary in most NEPA analyses, there are adequate scientific bases for the risks and modeling tools for conducting emissions inventories, dispersion modeling, and human health risk analyses, which have been successfully conducted.

The discussion on pages 5.10-12 - 5.10-13 is not relevant to using MOBILE 6.2 as a tool to predict differences in MSAT emissions for alternatives. An inventory of emissions is a very useful tool in a DEIS, and can be based on the MOBILE 6.2 model results.

The DEIS claims that the models used by EPA are not adequate to accurately predict levels of MSATs for highway projects. The DEIS also states that "shortcomings in current techniques for exposure assessment and risk analysis preclude the ability to reach meaningful conclusions about project-specific health impacts." (DEIS p. 5.10-13) While there are of course areas of uncertainty with any model, EPA believes that there are analytical tools available that yield credible and meaningful information for the decision-making process. EPA has been studying toxics from all kinds of sources, as they are emitted to air, water, and land for over thirty years. EPA has significant experience in interpreting the state of science, including the uncertainties, and making regulatory decisions about toxics. In addition, the Superfund program has a long history of communicating with communities about risk and the impacts of clean-up options on risk and human health. Although we recognize that these issues are new to the transportation community, EPA's experience in these areas informs our perspective about what is possible and useful.

EPA's Office of Transportation and Air Quality (OTAQ) has developed *Modeling*Ambient Air Toxics from Transportation Projects, which is a technical description of air toxics analysis tools and methods for highway projects. We recommend using this document in the future for these analyses.

In summary, the discussion in the DEIS is directed solely to why conducting health assessments of MSAT impacts from transportation projects does not make sense, and it ignores and undermines the fact that emissions inventory information and dispersion modeling can be done, is credibly done often using EPA-approved models, and can provide worthwhile information. The focus in this document on information that is unavailable or incomplete inappropriately takes the place of information that should be included to disclose the potentially significant adverse impacts from MSATs from this project.

Summary of Existing Credible Scientific Evidence Relevant to Evaluating MSATs (DEIS pp. 5.10-14 through 5.10-16)

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The DEIS quotes toxicity information for the six priority MSATs taken from EPA's Integrated Risk Information System (IRIS) database. The purpose of quoting the weight of evidence sections from IRIS for the priority MSATs is unclear. The section is incomplete because it does not include the numerical estimates of toxicity for the cancer or non-cancer endpoints (Inhalation Unit Risk and Reference Concentration) for these chemicals and does not include information on other MSATs. Information on Inhalation Unit Risks and Reference Concentrations can be found in the tables at http://epa.gov/ttn/atw/toxsource/summary.html. EPA recommends deleting this information or providing clarification.

The DEIS references the technical report conducted on North Denver by Gregg Thomas and Debra Bain (2007), which included a portion of the project area. The Thomas et al. report, entitled "Going One Step Beyond: A Neighborhood Scale Air Toxics Assessment in North Denver (The Good Neighbor Project)," evaluated the influence of major roadways on ambient air toxics concentrations in Metropolitan Denver. The assessment included modeling GIS-based data from CDOT, Denver Regional Council of Governments (DRCOG), and Colorado Department of Public Health and Environment (CDPHE) to predict concentrations of approximately 70 air toxics. The intent of The Good Neighbor Project was to explicitly assign onroad MSAT emissions to actual sections of roads. The results of this report indicate that small-scale, highly detailed air toxics assessments are cost-effective and can generate realistic data that match conceptual models. This report, and the rest of this paragraph (DEIS p. 5.10-16) contradict much of what has been stated in the DEIS on MSATs. A project-specific micro-scale monitoring study can be performed to accurately assess impacts of MSATs from nearby roadways, and in fact such studies have been completed for several EISs. The results from the Good Neighbor Project should be accurately reported in the FEIS. The City and County of Denver should be contacted for more information from the study.

Project Level MSAT Discussion (DEIS p. 5.10-17)

As stated earlier, EPA believes that, contrary to the statement made on page 5.10-17, reliable methods do exist to assess the health impacts of MSA1 emissions under the project. In fact, several transportation projects have included health risk assessments in the DEIS (see, e.g., Port of Los Angeles China Basin Shipping, Port of Long Beach Middle Harbor, Schuyler Heim Bridge Replacement and SR-47 Expressway). All three of these documents included a human health risk assessment done for *on-road mobile sources*. This should not imply that EPA believes a risk assessment should be done for this project, rather, that they can be done and are being done. For this project, EPA believes that already-existing information from the Good Neighbor Project described above, as well as dispersion modeling, should be included in the

When the highway is widened and moved closer to residences and other critical receptors, the localized concentrations of MSATs will likely be higher for the build alternatives than existing conditions or the no action alternative. While over time regional concentrations of MSATs will decrease due to federal vehicle and fuel regulations, this does not preclude the possibility of localized increases related to this project. The magnitude of this increase should

have been more fully analyzed in the DEIS. While there are acknowledged uncertainties in both the local scale emissions model (MOBILE 6.2) and the available roadway dispersion models (CAL3QHC and HYROAD), these tools can provide excellent relevant information on potential impacts. The models' ability to predict relative changes in MSAT concentrations between the build and No Build Alternatives would be less affected by these uncertainties and could provide information to the public on the impact of the project.

Environmental Consequences

PM₁₀ Hot Spot Analysis: The DEIS predicts increases in PM₁₀ emissions (see DEIS page 5.10-24). As stated above, mitigation should be more specific and geared towards significantly reducing PM₁₀ emissions (see above suggestions), which will consequently reduce MSA'I' emissions as well.

Mobile Source Air Toxics (DEIS pp 5.10-24 - 5.10-26): EPA commends FHWA and CDOT for including the emissions inventory information on MSATs for each alternative in the DEIS. As explained, the DEIS shows a significant decrease in MSATs from 1990 through 2030 for all six MSATs addressed, due to EPA's national emission control programs for vehicles. It also shows that there is a slight increase of emissions from the No Action Alternative as compared to any of the build alternatives, and will potentially be closer to sensitive receptors. EPA believes that more specific mitigation for this impact, particularly for sensitive receptors near the highway, may be appropriate, once dispersion modeling is preformed.

Mitigation

As stated above in several sections, EPA is suggesting additional mitigation for both PM₁₀ impacts and potentially for MSAT impacts. For MSAT's, many of the suggested mitigation measures that will reduce PM₁₀ will also reduce MSAT exposure. These are mostly geared to construction air quality impacts. There may also be opportunities to be more creative with mitigation measures. The affected communities should be consulted, and EPA is available to assist communities in the identification of mitigation measures to reduce impacts. As an example, the measures suggested in the Healthy Air for North Denver (IIAND) final report (December 23, 2008) could be used to offset impacts in the community from the highway.

Monitoring for PM₁₀, included as a mitigation measure on p. 5.10-27 of the DEIS, could provide a valuable response mechanism regarding direct PM₁₀ emissions on the local, affected community. Monitoring may also be an appropriate mitigation measure for MSATs. EPA suggests that the FEIS provide an outline of a monitoring plan such that EPA, other Agencies, and the affected community could understand how the monitoring will be performed, identify action levels for the monitored data, and how the data will be shared with the appropriate Agencies and the community.

Environmental Justice

Executive Order 12898 directs Federal Agencies to identify and address, as appropriate,

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"disproportionately high and adverse human health or environmental effects of its programs, policies, and activities on minority populations and low-income populations" (E.O. 12898, 59 Fed. Reg. at 7630, section 1-101). The DEIS indicates that impacts of this project on minority and low-income populations will be disproportionally high and adverse compared to the general population or a comparison group. The disproportionate impacts identified in the DEIS are mostly the displacement of homes and businesses, and noise impacts. In addition to these impacts, EPA believes that the potential air quality impacts of moving the highway closer to affected receptors may be a disproportionate impact. The Air Quality section above describes both the PM₁₀ and MSAT impacts as needing further consideration. Mitigation measures to reduce these impacts should be addressed in the FEIS and ROD.

CDOT and FHWA did an excellent job in communicating with the impacted communities along the existing I-70 corridor during the early years of this study. In fact, the DEIS states that Alternatives 4 and 6, the realignment alternatives, grew out of the concerns the communities expressed in meetings with CDOT and FHWA. EPA commends the lead agencies for listening to these concerns, and adding build alternatives to address the concerns. It appears that the communities most involved in the project prefer the selection of one of the realignment alternatives. If Alternatives 1 or 3 (not realignment alternatives) are selected, it is not clear that the newly affected communities have had an opportunity to provide input on the impacts and mitigation. The FEIS and ROD should analyze and compare the relative disproportionate impacts to the different affected communities of one alternative versus another.

The primary disproportionate impacts identified in the DEIS are the displacement of homes and businesses, and noise impacts. EPA recommends adding to these impacts the air quality impacts of moving a highway closer to affected receptors. The Air Quality section above describes both the PM₁₀ and MSAT impacts EPA believes need to be further considered as potentially disproportionate impacts.

The Council for Environmental Quality (CEQ) guidance entitled, Environmental Justice Cividance Under the National Environmental Policy Act (www.whitehouse.gov/CEQ/December 10, 1997) states that "When an Agency has identified a disproportionately high and adverse human health or environmental effect on low-income populations, minority populations, or Indian Tribes from either the proposed action or alternatives, the distribution as well as the magnitude of the disproportionate impacts in these communities should be a factor in determining the environmentally-preferable alternative." (CEQ Guidance p. 15) Consistent with this guidance, I:PA recommends, that CDOT and FHWA look more closely at the potential adverse air quality impacts on the low-income and minority populations that may be disproportionately impacted by the project. We expect that when CDOT and FHWA identify their environmentally-preferable alternative these air quality impacts will be taken into account. In addition, EPA believes that the mitigation to reduce or avoid disproportionate impacts should be discussed in the FEIS and included in the ROD.

The DEIS states that "During the public review and comment period for the DEIS, minority and low-income communities (as well as other members of the public) will have the opportunity to review these mitigations and propose other mitigations to reduce impacts. During

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the development of the FEIS, additional outreach will be conducted to further develop mitigation measures for environmental justice and the community, including meetings with the Environmental Justice Compliance Committee and working groups." (DEIS p. 5.3-35). EPA is available to participate in assisting the community with the identification of mitigation measures to reduce impacts on the affected communities. For further coordination on EPA involvement with the communities on these issues, please contact Tami Thomas-Burton at 303 312-6581.

Wetland

The EIS should include an analysis of the potential effects to wetlands along drainages, such as Sand Creek, due to the increased duration of flood flows due to the project. Although the Best Management Practices included in the DEIS include detention ponds to limit runoff to the current flood flow amounts, these ponds also increase the duration of the flood flows, which can potentially lead to increased erosion. The wetland and riparian areas along the drainages should be monitored to ensure that any indirect impacts due to the increased runoff from this project is mitigated as soon as possible.

Water Quality

The DEIS shows an overall increase in pollutant runoff ranging from 11% to 74%. It is not readily discernible how the Driscoll model used in the DEIS identifies the necessary locations for water quality ponds, nor is it easy to discern whether water quality standards will be exceeded. To remedy this, the FHIS should explain:

- How water quality ponds are located, designed and maintained to treat the Water Quality Capture Volume as defined by Urban Drainage and Flood Control District; and
- How the Driscoll model was used to compare increased loading of copper, lead, and zinc relative to water quality standards to ensure that no discharges would cause or contribute to a violation of water quality standards.

Energy Consumption

Section 5.11 of the DEIS includes estimates of energy consumption for this project, arranged by alternative. It does not contain any specific commitments to reducing energy consumption, or promoting energy efficiency although it does include a reference to CDOT's Environmental Stewardship Guide, and includes language to work with designers, contractors, and suppliers to implement, where appropriate, energy conservation measures. This section should identify specific requirements to address energy efficiency for the construction of this project.

Greenhouse Gas Emissions

EPA is pleased to see the discussion of CDOT's commitments to reduce greenhouse gas emissions as a result of the Governors Climate Action Plan. Exhibit 5.21-17 (DEIS p. 5.21-28)

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indicates that CO_2 emissions from highways will increase from 2005 to 2035. It is unclear whether this estimate takes into account CDOT's emission reduction measures, and if it does, EPA is concerned that CO_2 emissions are still increasing. We would assume that the Governor's plan expects that mitigation measures implemented for this project would result in a decrease of CO_2 emissions to reach Colorado's Climate Action Plan's goal of reducing greenhouse gas emissions to 20% below 2005 levels by 2020 (and 80% below by 2050). EPA recommends that the FEIS contain additional mitigation measures to address the CO_2 increases identified in the DEIS

Additional Technical Air Comments

- DEIS p. 5.10-1, EPA recommends that the sentence which states: "... emissions in 2030 are projected to be modestly higher (less than ten percent) for all build alternatives ..." be modified. In view of the emissions data presented in Exhibit 5.10-9 on page 5.10-21, it would benefit the public to know that emissions are projected to be higher in all the analysis years (2010, 2020, and 2030) for all pollutants evaluated when compared to the no-action alternative.
- DEIS p. 5.10-2, second full paragraph, fourth sentence should be modified to state "For this to happen the state must develop a maintenance plan that demonstrates maintenance of the standard for an initial period of at least ten years after redesignation to attainment by EPA (ref. CAA section 175A(a)). EPA must then approve the redesignation request to attainment and the maintenance plan. Once this happens, the area's designation is then changed to attainment/maintenance. Eight years after the area is redesignated to attainment/maintenance, the area must submit for EPA's approval a revised maintenance plan that demonstrates maintenance for a subsequent ten-year maintenance period (ref. CAA section 175A(b))." If the above clarification is made, the last sentence in this paragraph should be deleted.
- DEIS p. 5.10-2: References are made to the "... 8-hour ozone standard ...", which should be clarified to only be describing the 1997 8-hour (0.08 ppm) standard (and not the 2008 revised 8-hour ozone standard of 0.075 ppm.)
- DEIS p. 5.10-3, The sentence which discusses "... strong temperature inversions during
 the colder months" should be expanded to also discuss the stagnant air inversions that
 occur in the summer months which have lead to violations of the 1997 8-hour ozone
 NAAQS and the metro-Denver/NFR area's current nonaltainment designation.
- DEIS p. 5.10-4, Exhibit 5.10-1: EPA revised the lead (Pb) standard to 0.15μg/m³ which
 is measured over a rolling 3-month average. (ref. 73 FR 66964, November 12, 2008,
 effective January 12, 2009.) The exhibit should be changes to show that the lead primary
 and secondary standards are the same.
- DEIS p. 5.10-6, second paragraph: It would be more valuable to have the discussion of monitoring data for the current National Ambient Air Quality Standards (NAAQS) that

are relevant to the metro-Denver area and the project (i.e., 24-hour $PM_{2.5}$ standard of 35 $\mu g/m^3$ and the 8-hour ozone standards of 0.075 ppm and 0.080 ppm.)

- DEIS p. 5.10-6, Exhibit 5,10-3: Several comments the averaging times shown for the 8-hour ozone standard and the 1-hour ozone standard should be reversed (8-hour ozone standard is the 4th max. value and the 1-hour ozone standard is the 1st max. value); under the heading of "Existing NAAQS Standard" the 8-hour ozone NAAQS is now 0.075 ppm (ref. 73 FR 16436, March 27, 2008); the 24-hour PM_{2.5} value for 2001 (68.0) is highlighted; however, exceedances for the 24-hour 35 μg/m³ NAAQS are shown for 2000, 2002, 2004, 2005, and 2006, and finally. State-certified ambient air quality data are available for 2007 and should be presented in the table.
- DEIS p. 5.10-7. Exhibit 5.10-3: Several comments the averaging times shown for the 8-hour ozone standard and the 1-hour ozone standard should be reversed (8-hour ozone standard is the 4th max. value and the 1-hour ozone standard is the 1st max. value); under the heading of "Existing NAAQS Standard" the 8-hour ozone NAAQS is now 0.075 ppm (ref. 73 FR 16436, March 27, 2008); the exceedance of the 8-hour ozone NAAQS in 2006 should also be highlighted; the 24-hour PM_{2.5} value for 2001 and 2006 show exceedances for the 24-hour 35 μg/m³ NAAQS, and finally, State-certified ambient air quality data are available for 2007 and should be presented in the table.
- DEIS p. 5.10-8: At this point in time, the Denver Regional Council of Governments (DRCOG) is required to demonstrate conformity for the motor vehicle emission budgets (MVEBs) in the attainment/maintenance plans for CO, PM₁₀, NOx associated with PM₁₀, the VOC component of the 1-hour ozone maintenance plan, and the NOx component of the 1-hour maintenance plan (ref. Table 4 on page 29 of the "2008 Amendment Cycle 2 DRCOG Conformity Determination" as adopted by DRCOG on January 21, 2009.)
- DEIS p. 5.10-8, paragraph entitled "Criteria Pollutants", the sentence which states that
 "The mobile source emission factors for PM₁₀ and SO₂ were taken from Table 3.4-1
 Summary of VMT..." should include a brief explanation or footnote as to why the
 factors from EPA's MOBILE6.2 model and AP-42 section 13.2 were not used.
- DEIS p. 5.10-20: The sentence which states that "Exhibit 5.10-9 and Exhibit 5.10-10 show the annual criteria pollutant emissions associated with the different alternatives" should be clarified. When reviewing Exhibit 5.10-10 on page 5.10-22 it is unclear what data are represented as only one graph appears and does not have a title as to the no-action or a particulate alternative. Also, the CO line in Exhibit 5.10-10 appears to be in error as for the no-action, or any of the alternatives, do the CO emissions exceed 35,000 tons per year (ref. data in Exhibit 5.10-9.)?
- DEIS p. 5.10-21, Exhibit 5.10-9: The note at the bottom of the table states that "PM₁₀ emissions include PM, NOx, and SO₂ from exhaust and road dust and sanding emissions." This appears inconsistent with the table above where NOx, SO₂, and PM₁₀ are specifically broken out.

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0 East Final EIS	Comments		Supplemental Draft EIS Comments and Responsition Comments
urce: Submittal	Document Number: 850 Name: Denver Councilwoman Deborah Ortega	Source: Submittal	Document Number: 850 Name: Denver Councilwoman Deborah Ortega
	DEIS p. 5.10-21, Exhibit 5.10-9: On page 5.10-15 potential hazards and toxicology of particular MSATs are presented as extracted from EPA's Integrated Risk Information System. Diesel exhaust appears as " likely to be careinogenic to humans by inhalation from environmental exposures. Diesel exhaust as reviewed in this document is the combination of DPM and diesel exhaust gases." Based on this and other statements in the Air Quality section, a discussion should be provided regarding PM _{2.5} and PM _{2.5} emissions should be provided, in addition to the emission figures included in Exhibit 5.10-9, for all the analysis years (2001, 2010, 2020, and 2030.) As applicable for the other criteria pollutants, we note that FPA's MOBILE6.2 can calculate PM _{2.5} emissions (see page 55 of the "User's Guide to MOBILE6.1 and MOBILE6.2"; EPA420-R-03-010, August, 2003.)	4	area's designation is then changed to attainment/maintenance. Also, eight years after the area is redesignated to attainment/maintenance, the area must submit for EPA's approval a revised maintenance plan that demonstrates maintenance for a subsequent ten-year maintenance period (ref. CAA section 175A(b))." Based on the above clarification, the last sentence in this paragraph should be deleted. Pg. 4, second paragraph under "Existing Conditions", third sentence should be revised to read as: "Because of violations of the 1997 8-hour ozone standard, based on air quality data from 2001, 2002, and 2003, EPA designated the metro-Denver area as nonattainment in April, 2004, but deferred the effective date as the State and regional air quality agencies in metro- Denver had worked to develop a plan to address the 8-hour ozone NAAQS nonattainment issue."

- . DEIS p. 5.10-22: the sentence which indicates that the project should have minimal effect on O3 levels should be changed to "... indicates that the project should have minimal additional effects on O3 levels."
- DEIS p. 5.10-23: It is indicated that a CO Hot-spot analysis is not required for the No Action Alternative. EPA recommends adding a sentence explaining why the No Action Alternative is not being evaluated.
- DEIS p. 5.10-26, Exhibit 5.10-14; This Exhibit is labeled "Annual Mobile Source Air Toxics Emissions." This does not appear to be correct as these are criteria pollutant emissions data.
- . DEIS p. 5.21-25: The statement that "No violations of National Ambient Air Quality Standards for pollutants have been recorded in the Denver metropolitan area since 1995" is incorrect for all six criteria pollutants and contradicts the sentence that follows, which discusses the nonattainment designation for metropolitan Denver with respect to the 8hour 0.080 ppm NAAOS. This statement should be revised.

Air Quality Technical Report

- · Pg. 3, paragraph entitled "Eight-Hour Ozone and Particulate Matter PM2.5 NAAOS". second sentence which states: "... and tightening the existing eight hour O3 standard." For clarity, EPA recommends this section claborate on the prior 1997 8-hour ozone NAAQS of 0.080 ppm and the new 8-hour ozone NAAQS of 0.075 ppm (ref. 73 FR 16436, March 27, 2008, effective May 27, 2008.)
- · Pg. 4, first paragraph under "Existing Conditions": This paragraph should be revised to reflect the following redesignation to attainment Federal process beginning with the fifth sentence: "For this to happen the state must develop a maintenance plan that demonstrates maintenance of the standard for an initial period of at least ten years after redesignation to attainment by EPA (ref. CAA section 175A(a)). EPA must then approve the redesignation request to attainment and the maintenance plan. Once this happens, the

This Attachment's comments were

addressed in the

supplemental

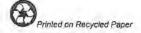
Draft EIS

- NAAOS nonattainment issue."
- · Pg. 4, second paragraph under "Existing Conditions", second last sentence: This should be revised to reflect that a detailed plan to reduce ozone has been developed by the Colorado Air Pollution Control Division, along with the Regional Air Quality Council, Denver Regional Council of Governments, and the North Front Range Metropolitan Planning Organization. The resulting attainment plan was submitted by the Regional Air Quality Council to the Colorado Air Quality Control Commission and was approved on December 12, 2008, with legislative review expected in early 2009, and as per Court settlement, submitted to EPA by not later than July 1, 2009. The plan will require further reductions on ozone levels beyond what was previously required.
- · Pg. 4, second paragraph under "Existing Conditions", last sentence: For the 1997 8-hour ozonc NAAQS, the metro-Denver area is nonattainment as of November 20, 2007. The metro-Denver area is attainment/maintenance for the prior 1-hour ozone NAAQS as of October 11, 2001. (This is relevant as currently, DRCOG must still demonstrate conformity to the VOC and NOx MVEBs in the maintenance plan.)
- . Pg. 4, last paragraph on the page: This should be expanded to also discuss the stagnant air inversions that occur in the summer months which have lead to violations of the 1997 8-hour ozone NAAOS and the metro-Denver/NFR area's current nonattainment designation.
- Pg. 6, Table 1: EPA revised the lead (Pb) standard to 0.15μg/m³. which is measured over a rolling 3-month average. (ref. 73 FR 66964, November 12, 2008, effective January 12, 2009.) The lead primary and secondary standards are the same. EPA also revised the 8hour ozone standard to 0.075 ppm (ref. 73 FR 16436, March 27, 2008.) We note though that the prior 8-hour 0.08 ppm NAAQS is still applicable to metro-Denver as the area is designated as nonattainment for that standard.
- . Pg. 8, last paragraph, last sentence: To clarify, at this point in time, the Denver Regional Council of Governments (DRCOG) is required to demonstrate conformity for the motor vehicle emission budgets (MVEBs) in the attainment/maintenance plans for CO, PM10, NOx associated with PM₁₀, the VOC component of the 1-hour ozone maintenance plan,

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Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega Source: Sul	Comments
	bmittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega
and the NOx component of the 1-hour maintenance plan (ref. Table 4 on page 29 of the "2008 Amendment Cycle 2 DRCOG Conformity Determination" as adopted by DRCOG on January 21, 2009.) **Pg 9, Table 3: The averaging times shown for the 8-hour ozone standard and the 1-hour ozone standard is the 1"max, value); under the heading of "Existing NAAQS Standard" the 8-hour ozone NAAQS is now 0.075 ppm (ref. 73 FR 16436, March 27, 2008); the 24-hour PM; value for 2001 (80 js) is highlighted; however, exceedances for the 24-hour 3 ga/m* NAAQS are shown for 2000, 2002, 2004, 2005, and 2006, and finally, State-certified ambient air quality data are available for 2007 and should be presented in the table. **Pg. 10, Table 3: The averaging times shown for the 8-hour ozone standard and the 1-hour ozone standard should be reversed (8-hour ozone standard is the 4" max. value and the 1-hour ozone standard should be reversed (8-hour ozone standard is the 3" max. value and the 1-hour ozone standard is the 1" max, value), under the heading of "Existing NAAQS Standard" the 8-hour ozone NAAQS is now 0.075 ppm (ref. 73 FR 16436, March 27, 2008); the exceedance of the 8-hour ozone standard is the 5" max value) and the 1-hour ozone standard should be reversed (8-hour ozone standard is the 5" max value), under the heading of "Existing NAAQS Standard" the 8-hour ozone NAAQS is now 0.075 ppm (ref. 73 FR 16436, March 27, 2008); the exceedance of the 8-hour ozone standard is the 2" max value ozone standard is the 5" max value), under the heading of "Existing NAAQS standard with 10 ppm (ref. 73 FR 16436, March 27, 2008); the exceedance of the 8-hour ozone standard is the 2" max value ozone standard is the 2" max value ozone standard is the 2" max value ozone standard is the 5" max value ozone standard i	MOBILE6.1 and MOBILE6.2"; EPA420-R-03-010, August, 2003.) Pg. 48, fifth bullet at top of page which states: "Monitoring for PM ₁₀ , which will allow for the real-time modification or implementation of various dust control measures." This type of potential mitigation measure will provide a valuable response mechanism regarding direct PM ₁₀ -emissions on the local, affected community. Horefore, it would be appropriate to provide an outline of the monitoring plan such that EPA, other Agencies, and the affected community understand for example; how the monitoring will be performed, identify action levels for the monitoring data, and how the data will be shared with the appropriate Agencies and the community. Pg. 48, under the heading "Other potential mitigation strategies designed to reduce engine exhaust emissions during construction," we suggest inserting other potential engine exhaust emissions during construction, "we suggest inserting other potential engine exhaust emissions during construction," we suggest inserting other potential engine exhaust emissions during construction of diesel fuels such as; biodiesel, LNG or CNG, fuel cells, and electric engines. Use alternatives to diesel engines and/or diesel fuels such as; biodiesel, LNG or CNG, fuel cells, and electric engines. Por winter time construction; install engine pre-heater devices to eliminate unnecessary idling. Prohibit ampering with equipment to increase horsepower or to defeat emission control devices effectiveness. Require construction vehicle engines to properly tuned and maintained. Use construction vehicles and equipment with the minimum practical engine size for the intended job.

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U.S. Environmental Protection Agency Rating System for Draft Environmental Impact Statements Definitions and Follow-Up Action*

Environmental Impact of the Action

- LO Lack of Objections: The Environmental Protection Agency (EPA) review has not identified any potential environmental impacts requiring substantive changes to the proposal. The review may have disclosed opportunities for application of mitigation measures that could be accomplished with no more than minor changes to the proposal.
- EC - Environmental Concerns: The EPA review has identified environmental impacts that should be avoided in order to fully protect the environment. Corrective measures may require changes to the preferred alternative or application of mitigation measures that can reduce these impacts.
- EO . Environmental Objections: The EPA review has identified significant environmental impacts that should be avoided in order to provide adequate protection for the environment. Corrective measures may require substantial changes to the preferred alternative or consideration of some other project alternative (including the no-action alternative or a new alternative). EPA intends to work with the lead agency to reduce these impacts.
- EU Environmentally Unsatisfactory: The EPA review has identified adverse environmental impacts that are of sufficient magnitude that they are unsatisfactory from the standpoint of public health or welfare or environmental quality. EPA intends to work with the lead agency to reduce these impacts. If the potential unsatisfactory impacts are not corrected at the final EIS stage, this proposal will be recommended for referral to the Council on Environmental Quality (CEQ).

Adequacy of the Impact Statement

- Category 1 - Adequate: EPA believes the draft EIS adequately sets forth the environmental impact(s) of the preferred alternative and those of the alternatives reasonably available to the project or action. No further analysis of data collection is necessary, but the reviewer may suggest the addition of clarifying language or information.
- Category 2 -- Insufficient Information: The draft EIS does not contain sufficient information for EPA to fully assess environmental impacts that should be avoided in order to fully protect the environment, or the EPA reviewer has identified new reasonably available alternatives that are within the spectrum of alternatives analyzed in the draft EIS, which could reduce the environmental impacts of the action. The identified additional information, data, analyses or discussion should be included in the final EIS.
- Category 3 Inadequate: EPA does not believe that the draft EIS adequately assesses potentially significant environmental impacts of the action, or the EPA reviewer has identified new, reasonably available alternatives that are outside of the spectrum of alternatives analyzed in the draft EIS, which should be analyzed in order to reduce the potentially significant environmental impacts. EPA believes that the identified additional information, data, analyses, or discussions are of such a magnitude that they should have full public review at a draft stage. EPA does not believe that the draft EIS is adequate for the purposes of the National Environmental Policy Act and or Section 309 review, and thus should be formally revised and made available for public comment in a supplemental or revised draft EIS. On the basis of the potential significant impacts involved, this proposal could be a candidate for referral to the CEQ.
- * From EPA Manual 1640 Policy and Procedures for the Review of Federal Actions Impacting the Environment. February, 1987.

This
Attachment's
comments were
addressed in the
supplemental
Draft EIS

A-108 January 2016

Comments	Responses to Comments
Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega	
	B Comment noted.
	C Comment noted.
Questions on I-70 Response to the SDEIS	D Comment noted.
City and County of Denver's Guiding Values and Vision for I-70	
The City's guiding values and vision for I-70 are based on (a) citywide planning provisions and policies, (b) commitment to restoring communities damaged by past decisions, and (c) neighborhood planning principles.	The purpose of the project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70 in the project area. Transit and highway elements of the project were separated in June 2006. For more information on consideration of multi-modal forms
B City Planning Principles. Elyria and Swansea are "areas of change" and therefore communities in which we want to build on existing housing and community assets – not tear them down. As designated environmental justice neighborhoods, they are places where we need to focus on restoring the	of transportation, please see TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
environment, social amenities, and prosperity. Health and well-being should be better as a result of investments, not worse. In the end, these neighborhoods should become more vibrant places in which to live, work, and play.	The proposed Preferred Alternative is consistent with Denver's bike plan. For information on walkability and bicycle route improvements, please see TRANS2 of the Frequently Received
Environmental Justice. These neighborhoods have yet to fully recover from the damage of locating I-70	Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
along 46th Avenue more than 50 years ago. The State of Colorado, as well as the City and County of	The concern about changes in driving patterns was adequately addressed in the Final EIS. For
Denver have an obligation to right the wrongs of the past, as well as to "do right" by these communities with current decision and investments.	information regarding consideration of changes in the driving patterns, please see TRANS11 of the
Neighborhood Planning Principles. Important for the neighborhoods' voices to be heard – and for the City and the State to listen. Elyria and Swansea are to be (a) connected, (b) strong, (c) healthy, and (d) unique. Connections within the neighborhoods, as well as to adjacent communities, should be more	Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
complete than they are today. These neighborhoods are ripe for infill and redevelopment that lifts up existing social networks and makes them more complete communities. Air pollution and greenhouse	TDM/TSM strategies, which are programs designed to reduce travel demand and improve the use of the current transportation system, while reducing the need for major capital investment are included
gas emissions must be reduced to make air quality better than it is today. Streets and parks need to be	in Chapter 3, Summary of Project Alternatives in the Final EIS. CDOT has been coordinating with
safe and walkable. These neighborhoods are rich in their history and culture – that needs to be reinforced and not further eroded.	and will continue coordinating with both agencies throughout the process to develop the best solution for the corridor.
Guiding Values for 1-70. These are re-emerging communities that require improved connectivity. New	
neighborhoods centers and gathering places are important for creating complete communities. The rehabilitation of I-70 needs to engage 21st century mobility solutions, that fits the context of a fragile	
urban environment. The highway should be neither "under-sized" nor "over-sized." It is important that	
we "right-size" the freeway footprint — to preserve the neighborhoods, while also achieving mobility functions.	
City of Denver Policies	
While we recognize that interstate highways are operated under federal and state policy frameworks –	
the I-70 highway is also located within the City and County of Denver and the DRCOG region. Any rehabilitation of I-70 needs to demonstrate how it helps to advance regional and city policy as well.	
1. The City and County of Denver has established goals to (a) achieve mode splits that benefit transit and alternatives to driving alone, and (b) to promote the movement of people over and	
against the movement of vehicles. What strategies or programs are incorporated in the I-70 East project to (1) reduce vehicle	
travel, especially driving alone, and increase transit use, and (2) focus on improving the mobility of people rather than the movement of vehicles?	

Comments Document Number: 850 Name: Denver Councilwoman Deborah Ortega Source: Submittal The City and County of Denver has established goals and objectives to address climate change, with a commitment to reduce greenhouse gas emissions. Given that transportation-related activities are among the primary contributors to greenhouse F gases in the Denver region, what strategies or programs are incorporated in the I-70 East project to measurably lessen vehicle miles driven and substantially reduce greenhouse gas emissions that contribute to climate change? The City and County of Denver is committed to reducing exposure of all residents to environmental pollution that is related to transportation activity. What strategies or programs are incorporated in the I-70 East project to fully eliminate exposure G to transportation-related pollution by residents, school children, workers, and visitors in neighborhoods adjacent to I-70? What specific actions will CDOT take to measurably improve health and wellness in adjacent communities above conditions that exist today? The City and County of Denver distinguishes between various uses of land and has different standards for infrastructure in different land use districts. Н What strategies or programs are incorporated in the I-70 East project to ensure that the rehabilitated facility fully fits a residential context when it passes through residential neighborhoods. Alternatives to Adding Lanes to 1-70 I 1. Please provide information on all analysis performed by CDOT on options that would meet future travel demand without adding lanes beyond the current 6-lanes along I-70. 2. We request that CDOT fully evaluate the following transportation alternatives along the full I-70 corridor (between DIA and Wheat Ridge/Golden - including the tandem facility of I-270/I-76). a. Investments in alternative travel, including, but not limited to, the following: Additional train service on RTD's FasTracks East Line Additional bus service on RTD surface routes in northeast metro Denver Introduction of additional transit rail lines in northeast metro Denver - per MetroVision 2035 J Introduction of CDOT's proposed high-speed rail-line from Golden to Denver Union Station and to DIA Retaining 6-lanes for general purpose travel along I-70, but introducing lanes 7 and 8 for freeway bus rapid transit only - with freeway station stops in Elyria and Transportation demand management strategies · Introduction of intelligent transportation technology - including variable speed limits, variable lanes (i.e., general purpose to HOV and back), truck restrictions,

Responses to Comments

To help address the global issue of climate change, USDOT is committed to reducing greenhouse gas emissions from vehicles traveling on our nation's highways. USDOT and EPA are working together to reduce these emissions by substantially improving vehicle efficiency and shifting toward lower carbon-intensive fuels.

At the state level, there also are several programs underway to address transportation greenhouse gases. The Governor's Climate Action Plan, adopted in November 2007, includes measures to adopt vehicle carbon dioxide emissions standards and to reduce vehicle travel through transit, flex time, telecommuting, ridesharing, and broadband communications. CDOT also issued a Policy Directive on Air Quality in May 2009. This Policy Directive and implementation document—the CDOT Air Quality Action Plan—address unregulated MSATs and greenhouse gases produced from Colorado's state highways, interstates, and construction activities.

For details on state and federal programs to reduce greenhouse gases from transportation projects, see Attachment J, Air Quality Technical Report.

G CDOT cannot commit to fully eliminate exposure to transportation related pollutions; however, CDOT has been working with residents and stakeholders to develop mitigation measures to alleviate impacts caused by the expansion of the highway.

Many mitigation measures have been identified in the Final EIS to offset the impacts of the project. For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- H CDOT has worked with Denver and stakeholders to develop Aesthetics and Design Guidelines for the corridor. These can be found in Attachment O of the Final EIS. CDOT will continue to collaborate with Denver and the community through final design and construction to ensure the facility fits within the context of the area.
- In order to meet future travel demands in the project area, additional capacity is necessary. For information on how the traffic forecasting model was determined for this project, please see TRANS5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

More than 90 alternatives were considered during the EIS process. For information on the alternatives considered throughout the EIS process, please see Chapter 3, Summary of Project Alternatives, and Attachment C, Alternatives Analysis Technical Report of the Final EIS.

Responses continue on the following page.

A-110 January 2016

Comments Document Number: 850 Name: Denver Councilwoman Deborah Ortega Source: Submittal information on real time travel options (i.e., parallel routes through the corridor), pre-trip information, in-vehicle information Non-tolled high-occupancy vehicle lanes (HOV) for car-sharing, ride-sharing, freeway bus rapid transit c. Investments in "tandem" facilities as an alternative to adding lanes to I-70 J Add lanes to I-270/I-76 in the future, instead of to I-70 Invest in improving local surface street network, instead of adding lanes on I-70 (i.e., removing trips from I-70 reduces the demand on that roadway) e.g., 56th Avenue (Pena to Colorado), 52nd Avenue (Colorado to Brighton) 48th Avenue (Quebec to Colorado), Smith Road and 40th Avenue, Colorado Boulevard (from interchange with Vasquez in Commerce City to I-70), Brighton Boulevard (to 52nd Avenue) 3. We request a comprehensive look at mobility and accessibility solutions throughout northeast and northwest metro Denver that considers all modes of travel and addresses an integrated network - i.e., more than the incremental consideration of the viaduct portion. The current K piecemeal approach has resulted in a CDOT proposal for a 1.8 mile segment that is overengineered, over-designed, and over-priced in an area where the proposal is out-of-context, removes critical housing stock, further separates families and neighbors, is detrimental to community development, and increases exposure to transportation-related pollution. 4. We request that CDOT develop an alternative solution that stays within the current 118' rightof-way through Elyria and Swansea and does not remove any houses or businesses. If such a solution requires CDOT to pursue variances and deviations (as was the case for portions of the TREX project) then we ask the Department to pursue those changes immediately. We question why a situation has been created where we are forced to consider a trade-off between (a) engineers' desire for lane width and speed, versus (b) livability in Elyria and Swansea - i.e., environmental justice communities that have already experienced damage from I-70 being L 5. Isn't adding lanes to address congestion, like getting a bigger belt for obesity? Where does it stop? Don't additional lanes simply induce demand? Building the trench for future lane additions may have some logic at first glance, but ultimately results in bleak future scenario of more and more driving, more and more vehicles, and more and more exhaust. Forecast Increases in Traffic Volume M 1. Please run your model using revised travel forecast numbers that factor in national, state, and local information on the reduction in vehicle miles traveled we have seen both per capita and cumulatively.

Responses to Comments

CDOT is responsible for maintaining the highway system throughout the state. Additional transit services in this area and improvements to local street network are outside of CDOT's jurisdiction; they fall within RTD's and Denver's jurisdiction. However, CDOT has been coordinating with Denver and RTD to align the I-70 project with their future plans to minimize impacts to their facilities.

For more information on consideration of multi-modal forms of transportation, walkability and bicycle route improvements, and changes in driving patterns, please see TRANS1, TRAN2 and TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

TDM/TSM strategies, which are programs designed to reduce travel demand and improve the use of the current transportation system, while reducing the need for major capital investment are included in Chapter 3, Summary of Project Alternatives in the Final EIS.

The Final EIS adequately analyzes the concern about widening the highway to 10 lanes. For information on the need to widen the highway to 10 lanes and how the traffic forecasting model was determined, please see GEN3 and TRANS 5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The I-270/I-76 Reroute Alternative was eliminated because it does not address the project's purpose and need. For information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

K The purpose of the I-70 East project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70.

The EIS for the I-70 project began in 2003. Since this time, more than 90 alternatives have been evaluated as part of the NEPA process. The study has lead to the identification of the Partial Cover Lowered Alternative, Managed Lanes Option as the Preferred Alternative, which is evaluated in the Final EIS.

There are no alternatives that can address the purpose and need of the project while staying within the current right-of-way, including the No-Action Alternative. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concern about the need to widen the highway to 10 lanes and changes in driving patterns was adequately addressed in the Final EIS. For information on the need to widen the highway to 10 lanes, please see GEN3 and TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Travel forecasting was adequately considered in the Final EIS. For information on traffic forecasting for this project, please see TRANS5, TRANS6, and TRANS7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

January 2016

		Con	nmen	ts
ource: Submittal	Document Number:	850	Name:	Denver Councilwoman Deborah Ortega
m co re	ore compact and focus orridors. (We understar	ed in and nd that b re likely t	around : us routes	forecast numbers based on land use patterns that are station areas, including rail stations, and major bus can be revised, but major bus corridors along the e in importance to accommodate future
cc	the control of the co	. 6 7 3 6 7 1		nation on other modes of travel through the 1-70 cal and regional transit, bicycling and walking in
Managed	Lanes			
"f	reeway" – especially wi etween Colorado Boulev	thin the ward and	narrow fo Brighton	do not involve building a "freeway" within a potprint of existing residential neighborhoods Boulevard. Expanding the right-of-way from 118 feet in to introduce 4 managed lanes is unacceptable.
a th m of	rrently provides so-call "full system" tolling con is results in a solution t obility – we should ther having a broader conve	ed "free" cept for hat is bet take the ersation c equires to	general 6-lanes a tter for El e necessa on tolling oo much	case for introducing "pricing" on a facility that purpose lanes. Nevertheless, we ask that you model nd for 8-lanes – with variable pricing on all lanes. If yria and Swansea, better for Denver, and better for ry steps to pursue that solution. We are supportive and user fees in the State of Colorado. The current right-of-way, is an over-engineered concept, and project.
er be sh	d, we request that CDC tween DIA and I-270.	T limit th Any exter g the I-2	ne study of n	n on the long-term benefit of managed lanes. To that of managed lanes only to that section of I-70 nanaged lanes beyond that I-70/I-270 interchange to connect with US-36 – but not extend west along
Bo				upancy vehicle (HOV) lane from I-270 to Brighton panding the footprint of the roadway beyond its
Frontage F	Roads			
O alr	working with the City t eady exist. By improvir ample, the section of I-	o provideng existin 25 that re	e improvi g streets uns east-	pads immediately adjacent to I-70 and focus instead ed east-west travel on near-by local streets that there is not a need to take additional homes. For west between Colorado Boulevard and University the north side of the highway. Rather, the existing

N There are no alternatives that can address the purpose and need of the project while staying within current right-of-way, including the No-Action Alternative. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The traffic analysis performed on I-70 shows that adding two managed lanes in each direction to the existing 3 general-purpose lanes results in the most desirable traffic flow in the corridor.

With the Managed Lanes Option there will be 3 general-purpose lanes which will be open to all vehicles free of charge. CDOT cannot convert existing general-purpose lanes to toll lanes.

The concern about identifying the Managed Lanes Option as the preferred option was adequately addressed in the Final EIS. For information on identification of the Managed Lanes Option as the preferred option, please see PA7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concern about property impacts relating to Managed Lane Options was adequately addressed in the Final EIS. For information on property impacts related to the Managed Lanes Option, please see PROP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

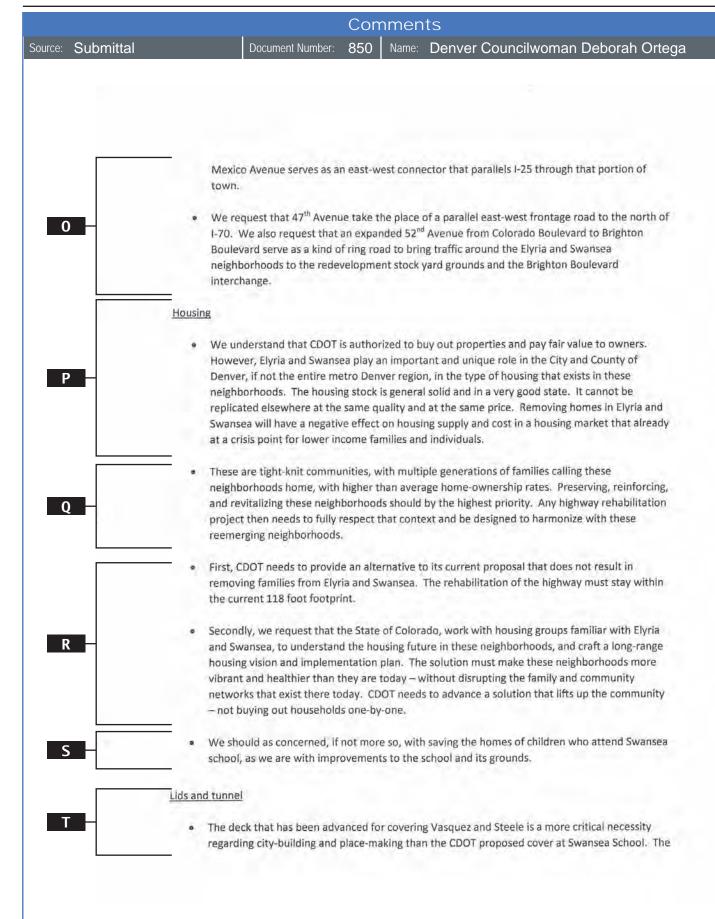
Based on traffic projects from the DRCOG travel demand model, the 2035 traffic volumes on the portion of I-70 between I-25 and I-270 will require the addition of two new lanes in each direction of I-70 to accommodate the traffic demand for this highway. In an effort to preserve this new capacity for the long term and in order to provide motorist with choices where they can experience a more reliable trip travel time along the entire stretch of I-70 in the study area, the project is recommending that the new capacity be managed. The Preferred Alternative does include direct connections to I-270 in the future to allow for the extension of the manage lanes and to provide for more system to system connectivity.

HOV with 3+ passengers will be able to travel in the managed lanes for free, which will encourage ridesharing and reduces VMTs.

Elimination of frontage roads will result in operational issues for local traffic and will force truck traffic further into the neighborhoods. CDOT has extensively coordinated with Denver regarding the design of the frontage roads.

CDOT doesn't have jurisdiction of local road network and there are no improvements planned as part of this project on 52nd Avenue.

A-112 January 2016



- P Funding will be provided to offset the loss of some residential units in the neighborhood. For more information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The highway design has included multiple measures to minimize impacts to the adjacent neighborhoods. Efforts moving forward will continue to look for opportunities to lessen impacts from the construction and will consider potential design variances as appropriate.
- R There are no alternatives that can address the purpose and need of the project while staying within current right-of-way, including the No-Action Alternative. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT has been coordinating with Denver and local non-profit groups related to housing replacement and mitigation.

- S Comment noted.
- The Preferred Alternative includes an overall approach to design and construction that would not preclude the construction of a second cover over the highway from west of the Steel Street/Vasquez Boulevard interchange to east of Cook Street. For information on the Preferred Alternative's cover and the possibility of a second highway cover, please see PA1, PA2 and PA8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 2 of Attachment Q.

Comments Responses to Comments Document Number: 850 Name: Denver Councilwoman Deborah Ortega Source: Submittal U Putting a cover on the highway from Brighton Boulevard to Steele Street/Vasquez Boulevard interchange is not feasible. Including a cover west of York Street will result in vertical profile conflicts with 46th Avenue and Brighton interchange ramps. Also extending the highway cover beyond 1000 feet will require additional fire, safety, and ventilation facilities for tunnels which will city's planning goals and principles for Elyria and Swansea calls for reinvestment through infill cause additional impacts to the surrounding areas. and redevelopment. At 46th and Steele - you are at the midpoint of the Swansea neighborhood Т - 700 families to the north and 700 to the south. This area cries out to re-emerge as the town There is a possibility for a second cover to be constructed as a separate project. For information on center for Swansea - a location to redevelopment with new services, businesses and attractions the possibility of a second highway cover, please see PA8 of the Frequently Received Comments and that will seam Swansea together again. Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. We request that CDOT consider an alternative with fewer lanes and narrower shoulders from Vasquez to Brighton and cover that entire stretch with a deck - with state-of-the-art ventilation The Steele Street/Vasquez Boulevard interchange is included in the Preferred Alternative as described returning cleaner, filtered air into the neighborhoods. Such an alternative would reintroduce in the Final EIS. For information on changes to the 47th Avenue and York Street intersection, please U full connections to families living on both the south side and the north side of the current see TRANS3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, viaduct. Portions of a reconnected 46th Avenue could be built directly on the deck - eliminating located in Part 1 of Attachment Q. the need to take additional houses for frontage roads. 47th & York underpass We request as part of providing benefits back into these environmental justice neighborhoods, V that CDOT to be fully responsible for investing in grade separation improvements at 47th and York to provide a safe connection for motorists, bicyclists, and pedestrians to get from Elyria to Swansea (and the Swansea school) without having to cross rail tracks at grade.

		Comme	ents		
e: Submittal	Document Number:	850 Nam	e: Denver C	ouncilwoman Deborah C	orteg
	I-70 East SDEIS September-Octo	ber 2014			
1	SOCIAL JUSTICE AND ENV	IRONMENT	AL JUSTICE co	omments	
_ 7	LOAN + LID ≠ SOCIAL JUSTICE				
,	out forward by CDOT to address s	social and envi on to pay for th	onmental justice eir own home im	70 East, we find only two relevant e: (1) the creation of a loan prograprovements to insulate and filter pol site.	am for
F	Please clarify if there are other so	cial justice or	environmental jus	stice aspects of the alternative.	
P				s satisfy the intent and directives al Memorandum (1994) addressi	
v a	vell as elected representatives ha	ive asked for C	DOT and its partr	ty organizations and their leaders ners to directly address "fair treat vironmental Justice investments i	ment'
= .	OAN PROGRAM FALLS SHORT FO	OR ENVIRONN	ENTAL JUSTICE		
b	comment 2: Please explain how a nurden of insulating their own how ontribution" under environmenta financial burden on the victim, ti	mes is conside al justice guide	red "fair treatme lines? How woul	nt" or the result of "public Id such a program not result in pu	itting
h		that was not a	n environmental j	a pollution-exposure impact on a justice community, what would b sure in the home or building?	
Р	AST DAMAGE TO ENVIRONMEN	TAL JUSTICE N	EIGHBORHODDS		
p El si	lyria and Swansea (which are ide	communities. ntified by EPA current alignm	What steps is CD0 as environmental ent for more than	OT taking to address past damage I justice communities) as a result n 50 years? Please cite where CD	of
in				"We acknowledge that we have ct to be the last time we impact t	
ne pe		ing to go in an	d damage them a	Yes, we (CDOT) damaged your again one more time." (And from olorful language in place of the wo	

- Environmental Justice was adequately addressed in the Final EIS. For information on Environmental Justice, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. Also, Section 5.3, Environmental Justice in the Final EIS outlines mitigation measures as related to environmental justice issues. Additional mitigation measures related to these issues can be found in Section 5.2, Social and Economic Conditions in the Final EIS.
- X Text has been updated in the Final EIS to better refine Environmental Justice mitigation measures. Loan programs will not be offered for home improvements; however, CDOT is proposing to mitigate for project impacts during construction by providing residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration and assistance for the potential additional utility costs during construction. Additional detail can be found in Section 5.3, Social and Economic Conditions of the Final EIS.
- CDOT is going above and beyond the standard mitigation measures for this community as a result of this project. CDOT's standard mitigation consist only of traditional BMPs, such as covering loads, regular street sweeping, etc. If this project was not in an environmental justice community, items such as the cover with the associated urban landscaping, interior storm windows, air conditioning units with air filtration and utility assistance, funding some replacement low-income housing units, facilitation of local hiring preferences, providing funding towards fresh food access, and the extensive school mitigation measures would not be included.

For a full list of additional proposed mitigations, please see Section 5.3, Environmental Justice of the Final EIS. Standard mitigations are included in each of the resource sections in Chapter 5.

The Partial Cover Lowered Alternative was developed to reconnect the Elyria and Swansea Neighborhood by removing the viaduct and placing the highway below ground level with a cover that will include urban landscaping. For information on the Preferred Alternative highway cover, please see PA1 and PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Comments Document Number: 850 Name: Denver Councilwoman Deborah Ortega Source: Submittal Comment 5: We request CDOT to explain how "impacting these communities one last time" advances **A1** environmental justice." Comment 6: We request CDOT to develop an alternative that does not result in additional environmental, physical, social or economic impacts in these environmental justice neighborhoods, and B1 intentionally invests in repairing past damage in tangible and measurable ways. LID AT THE SCHOOL Comment 7: Regarding the "lid" at the Swansea School site, CDOT has stated that is a unique aspect of the project to address justice. There has not been much observable enthusiasm or support from the residents. We request that CDOT provide more specific information on what exactly the lid is proposed If CDOT were dealing with a school or other public facility so close to a roadway project in a nonenvironmental justice neighborhood, wouldn't CDOT also provide for separation of the school and roadway in that setting as well? If the lid at Swansea School separates the highway from the school, it **C1** would seem that is necessary for CDOT to pursue, not because of environmental justice, but because CDOT has chosen to rehabilitate I-70 along its current alignment so close to the school. The lid should not be considered a specific environmental justice investment in the neighborhood. Rather it is necessary given the location and alignment CDOT has chosen for its project. Comment 8: We request CDOT to explain, if they had a school next to a roadway in a well-to-do neighborhood, would they not have to properly separate that school from the highway in that setting? If so, then how can providing the same type of solution in an environmental justice neighborhood be considered to be an environmental justice investment? VENTILATION, AIR POLLUTION AND HEALTH Comment 9. We reject the resistance from CDOT to build the highway lid any longer than 900 feet. We understand that 900' is the distance beyond which a ventilation system becomes a necessary part of the project. While we understand the additional cost of ventilation to the overall project, we nevertheless D1 request that CDOT intentionally invest in a solution to remove further air contaminants from the Elyria and Swansea environmental justice neighborhoods. These neighborhoods are already exposed to pollution and CDOT owes it to these neighborhoods to invest in a system that cleans transportationrelated pollutants. Comment 10. We request that CDOT develop an alternative to the "partial cover" proposal, which includes a state-of-the-art ventilation system for the entire below-grade portion of a lowered I-70. We also reject CDOT's resistance to fully burying the entire stretch of I-70 through Elyria and Swansea from E1 Adams Street to High Street. Again, the federal guidance on environmental justice would support that it is not only reasonable, but also highly ethical, for CDOT to deck the entire 16-block area below-grade portion of the highway, with state-of-the-art ventilation. DECK AT STEELE STREET - COMMUNITY BUILDING AND ENVIRONMENTAL JUSTICE Comment 11: On the other hand, the full deck proposed at Vasquez and Steele under the 2013 so-called F1 "Denver option" would be a very favorable environmental justice investment in these environmental justice neighborhoods. Separating the highway from the community at that location creates an

Responses to Comments

- A1 This language has not been used in the Supplemental Draft EIS or Final EIS.
- The alternatives being evaluated were developed to avoid some impacts, minimize others, and mitigate all the remaining impacts that could not be avoided or minimized. Additionally, these alternatives provide benefits, as discussed Section 5.3, Environmental Justice in the Final EIS.

There are no alternatives that can address the purpose and need of the project while staying within current right of way, including the No-Action Alternative. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT participated in a "cover planning" process with Denver and DPS to identify more specific information about what might be placed on the cover. Additional information on the results of the cover planning can be found in Attachment P, Cover Planning in the Final EIS. Community members engaged in this process to help identify the needs of the neighborhood with regard to the cover. The cover was identified as an environmental justice mitigation measure because it alleviates the impacts to the environmental justice communities by providing additional community space and connectivity within the neighborhood.

Impacts to communities from highway projects are analyzed separately depending on the project. Providing the type of mitigation the cover provides, in this instance, isn't required by law. The cover is included as a mitigation measure to alleviate impacts to the environmental justice populations in the Swansea neighborhood. To clarify, the cover is not being implemented to separate the school and the highway; it is being implemented to provide mitigation for impacts to school recreation facilities and to promote a seamless, safe connection between the school and the cover while reconnecting the neighborhood. As an example of a recent project in close proximity to a school, the TREX project improved the highway near South High School and no cover was included in that area. Separation is typically provided by fencing to ensure safety.

D1 Through coordination with Denver, the cover is now proposed to be just under 1,000 feet in length.

Air quality has been adequately analyzed and addressed in the Final EIS. For information on air quality, please see AQ3, AQ5, and AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Putting a cover on the highway from Brighton Boulevard to Steele Street/Vasquez Boulevard interchange is not feasible. Including a cover west of York Street will result in vertical profile conflicts with 46th Avenue and Brighton interchange ramps. Also extending the highway cover beyond 1000 feet will require additional fire, safety, and ventilation facilities for tunnels which will cause additional impacts to the surrounding areas.

Responses continue on the following page.

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Submittal	Document Number: 850 Name: Denver Councilwoman Deborah Ortega
ex	tremely important opportunity to seam together the 700 families in Swansea north of I-70 and the
sta for cei	O Swansea families south of I-70. The Steele Street deck is perhaps the most important catalyst the ate and the city should invest in to provide these environmental justice communities a new foundation rebuilding their damaged neighborhoods. The deck at Steele Street is critical for creating a new intral place for Swansea – a place for redevelopment of services, homes, and businesses – a place to all the community from damage inflicted 50 years ago.
the	mment 12: A deck at Steele Street would truly be an environmental justice investment – we believe elid at the school is simply a necessity of location, and is questionable as environmental justice. We quest CDOT to prioritize a deck at Steele Street as an environmental justice investment.
CD	OTs VALUES ≠ COMMUNITY VALUES IDENTIFYING A PATH FORWARD
par	mment 13: There are two conflicting value systems in this process, and we request CDOT and its ritners to work to understand these conflicting values – we offer that only when CDOT comes to derstand those different values, will it be able to go forward with a solution that does not further mage these neighborhoods.
cor	OT's value system, if we can summarize from the SDEIS, is focused on movement – i.e., movement of mmuters, goods, tourists, etc. And we have heard CDOT leadership lift up reducing "travel time" as a revalue.
fan cal rigi	e value system of the neighborhoods is the following: we are a cohesive and close-knit community of nilies and friends. We value being a neighborhood called Elyria and we value being a neighborhood led Swansea. We also value making our neighborhoods more complete – with services and retail ht in the neighborhoods; healthier – with less exposure to pollution; and more sustainable – vironmentally, economically, and socially.
CD des	e know many residents, officials, professionals, and community leaders have stated repeatedly that OT's project can only be successful if it starts with an understanding of these neighborhoods, is signed to fit the context of these neighborhoods, and results in these neighborhoods being more rant and healthier communities after the project is completed than today.
nei app nei one	e are not TREX neighborhoods, we are not suburban neighborhoods, and we are not rural ghborhoods. Engineering solutions that may be appropriate in those settings are not necessarily propriate in Elyria and Swansea. Instead, we are neighborhoods which pre-existed I-70. We are ghborhoods that are close-knit, cohesive, and proud. We are neighborhoods that see ourselves as e, even though we have poor connectivity. We are neighborhoods that have been seriously impacted pollution, noise, and smell.
exis ste	e are also neighborhoods that see a future as reemerging and more vibrant places. We value our sting residents — all of them — and look forward to welcoming new neighbors and friends as we take ps to re-knit our own streets and parks together, as well as re-knit ourselves to adjacent ghborhoods and communities in northeast metro Denver. That is the context in which I-70 exists.
1 cha	mment 14: A solution that serves those values, along with CDOT's values of movement, has the best ince of being the "right" solution for neighborhoods, the City of Denver, and travelers. We request OT to expand its purpose and need for this project to reflect (a) neighborhood restoration and

The proposed cover within the Preferred Alternative was developed in response to the community's concerns to reconnect Elyria and Swansea Neighborhood. For information on the Preferred Alternative's cover, please see PA1 and PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The possibility of a second cover is not precluded with this project. For information on the possibility of a second highway cover, please see PA8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The purpose of the project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70. In addition to meeting the purpose of the project, CDOT has worked to minimize and mitigate the impacts caused by the project alternatives. The approach of the project, which is going on 12 years and counting, has not been solely focused on movement of goods, but finding a solution that serves the traveling public and benefits the nearby neighborhoods. Furthermore, CDOT has been coordinating with Denver and provided continuous public involvement opportunities to obtain input from local residents and agencies throughout the lifetime of the project.

The Partial Cover Lowered Alternative was developed to reconnect the Elyria and Swansea Neighborhood by removing the viaduct and placing the highway below ground level. It will eliminate the visual barrier created by the viaduct and perpetuated during the past 50 years. The cover over the highway in the lowered section will have a park or urban landscape that can draw in residents from both the north side and the south side of the highway, creating a seamless connection across the highway and providing additional connectivity within the neighborhood.

This concern was adequately addressed in the Final EIS. For information on the project's outreach, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The purpose of the project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70. In addition to meeting the purpose of the project, CDOT has worked to minimize and mitigate the impacts as a result of the project to ensure the best solution possible. For information on offsetting the impacts of the project, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses to Comments Comments Document Number: 850 Name: Denver Councilwoman Deborah Ortega Source: Submittal **II** Comment noted. There are no alternatives that can address the purpose and need of the project while staying within current right of way, including the No-Action Alternative. For information on the Nocommunity rebuilding, (b) neighborhood improvement, including health and wellness, and (c) avoidance Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the of neighborhood disruption in these environmental justice communities of Elyria and Swansea. Supplemental Draft EIS, located in Part 1 of Attachment Q. HOUSING - RETAIN NOT REMOVAL Comment 15: The housing stock in Elyria and Swansea serves a unique role city and the region and **K1** Public-private partnerships transfer the funding risks to a private company while still allowing CDOT cannot be replaced. Homes in these neighborhoods are typically well-constructed, often serving to maintain ownership of the highway so accountability to the public remains the same as it would multigenerational families, and have a higher-than-average ownership rate. Once again, this is an area for any other design-build project. The current state of transportation funding requires CDOT to where there is a conflict in values. CDOT's document refers to buy-out programs and opportunities for investigate new approaches to funding and delivering large highway projects. relocation. That value system is based on viewing the project as requiring nothing more than a simple property transaction. We reject that perspective by CDOT. **I1** There are no additional impacts to the surrounding neighborhoods or environments between the From the neighborhood's perspective, Elyria cannot continue to be Elyria if more than 50 families two options except at the locations of direct connections. Managed lanes provide the advantage of families that are inter-related, families that are multi-generational, families with decades-long managing traffic over the long term and can further encourage carpooling and expanded transit. attachments to the community - are displaced. The current Elyria neighborhood community is 150 families focused on a 14-block area. CDOT's current proposal goes beyond being damaging Elyria, it is All alternatives require some form of widening including the No Action Alternative. For information outright destructive. It violates both social justice and environmental justice principles related to on the No-Action Alternative and the need to widen the highway to 10 lanes, please see ALT1 and placemaking and neighborhood building. GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located Comment 16: We request CDOT to provide an alternative that does not require the removal of any in Part 1 of Attachment Q. households or local neighborhood businesses in either Elyria or Swansea. To that end, we are J1 requesting an alternative that stays within the current 118' alignment of I-70. Managed lanes are proposed for this project to provide an alternate congestion-free choice on I-70. MANAGED LANES, PRIVATIZATION, AND SOCIAL JUSTICE The managed lanes will pull volumes from the general-purpose lanes, providing a trip that requires Comment 17: While the experience of using 3Ps for financing infrastructure, including transit, appears less time for those vehicles required to use the general-purpose lanes in the future when compared to to be positive in both Denver and nationally, the jury is out on 3Ps and roadways. There are examples a No-Action condition. HOV 3+ will be allowed to use the managed lanes free of charge. Please see where expectations have been met, but there are also concerning examples where expectations for use EJ2 of the Frequently Received Comments and Responses of the Supplemental Draft EIS, located and income on 3P roadway projects have seriously fallen short. K1 in Part 1 of Attachment Q for more information on how managed lanes benefits all users of I-70. And there is a colossal conflict with the current CDOT proposal, because the managed lane component Additional information can be found in Chapter 4 of the Supplemental Draft EIS and Final EIS. as presented requires a massive removal of major portions of the Elyria neighborhood, as well as Swansea. The highway footprint would go from 118' to 315.' CDOT recognizes that the project passes through environmental justice neighborhoods, and it has Comment 18: We wholesale reject CDOT's assumption that it can take numerous properties and identified mitigation measures above and beyond standard mitigation measures to alleviate the destroy our environmental justice neighborhoods to pursue a managed lane concept in the I-70 impact on these neighborhoods. See Section 5.3, Environmental Justice, of the Final EIS for more alignment. Elyria and Swansea are absolutely the wrong locations for basically taking existing homes information. and business to construct a "freeway within a freeway." We are not adverse to new solutions for improving mobility or financing transportation investments, Public-private partnerships transfer the funding risks to a private company while still allowing CDOT L1 however, managed lanes are entirely inappropriate for any roadway passing through Elyria and Swansea to maintain ownership of the highway so accountability to the public remains the same as it would neighborhoods. The restricted access to the lanes by those who are able to pay or otherwise willing to pay, clearly results in social injustice concerns for the scheme, especially when factored into limited for any other design-build project. The current state of transportation funding requires CDOT to access to the managed lanes from the adjacent environmental justice neighborhoods. For residents of investigate new approaches to funding and delivering large highway projects. environmental justice communities, managed lanes also introduce additional financial burdens for lowincome individuals who find themselves using managed lanes. Comment 19: We also reject privatization, when it results in state and local governments turning over M1 services and operation to for-profit companies and contractors. This reduces accountability to the

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Comments Document Number: 850 Name: Denver Councilwoman Deborah Ortega Source: Submittal public, and puts allows for private boards and shareholders to make decision outside of the public eye. As a matter of justice and morality, we question whether privatization protects the vulnerable in society or adequately safeguards and serves society as a whole. With regard to I-70, we see this as Introducing M1 yet another value system that is even less accountable to impacted communities, and will likely not advance our commitment as residents of Elyria and Swansea to re-emerge as vibrant, healthy, and sustainable neighborhoods. Comment 20: We request CDOT develop an alternative that includes no managed lanes through the environmental justice neighborhoods of Elyria and Swansea. We also request that CDOT initiate a N1 conversation in the state for developing new ways of paying for infrastructure that is fair and equitable for all who use state facilities, with attention to those with lesser means in our state. IMPROVING MOBILITY AND ACCESSIBILITY OF RESIDENTS OF ELYRIA AND SWANSEA We know from the Federal Highway Administration's studies, that 1/3 of the population in urban regions of the US do not own or operate automobiles. Translating that into metro Denver's context, that means that of the 2.6 million metro area residents, approximately 850,000 do not drive. FHWA's information cites the following factors: (1) age, (2) income, (3) transportation dependency, and (4) 01 choice. Given that Elyria and Swansea are neighborhoods with residents fitting one or more of those FHWA factors, we know that more than a third of the residents in these neighborhoods do not drive cars. Comment 21. With that context, we request CDOT to address the mobility and accessibility benefits in its 1-70 proposal for the residents of the environmental justice neighborhoods Elyria and Swansea. Comment 22. We request that the CDOT proposal include mobility and accessibility improvements to ensure that environmental justice residents of Elyria and Swansea have better and more reliable transit service - both local and regional - improved bicycle and pedestrian connections throughout the neighborhoods themselves - as well as to adjacent neighborhoods and other destinations in city and region. We recognize that the traditional entities that provide these types of improvements are RTD P1 and the City and County of Denver, but they are critical and moral environmental justice investments that CDOT should ensure are realized. In the sections that follow, there are listings of environmental justice investments that will contribute to rebuilding these neighborhoods, including improving mobility and accessibility ENVIRONMENTAL JUSTICE COMMUNITY BUILDING - A NEIGHBORHOOD BASED APPROACH Comment 23: In summary, we request a solution for rehabilitating I-70 in a manner that actually heals these communities, and make them healthier than they are today. Q1 From a social justice and environmental justice perspective, we request CDOT to specifically address (a) designing its replacement infrastructure (i.e., the I-70 rehabilitation) and (b) investments in the communities to correct past harm, and (c) further benefits to these environmental justice neighborhoods to create a future that is less polluted, better connected, and more sustainable. We request CDOT to provide an alternative with the following: (a) Comment 24. the removal of no existing homes or businesses, in other words, an alternative R1 that stays within the current highway footprint (approximately 118')

Responses to Comments

As discussed in Chapter 3 of the Supplemental Draft EIS and Final EIS, there are two operational options considered for the added lanes on the highway - general-purpose lanes and managed lanes. These options were fully evaluated in the Supplemental Draft EIS and Final EIS. The Managed Lanes Option includes three general-purpose lanes for those who do not wish to use the managed lanes. Incorporation of managed lanes in this option alleviates traffic on the general-purpose lanes as well as providing an option for congestion free travel lanes. This concern was adequately addressed in the Final EIS. For information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Public-private partnerships transfer the funding risks to a private company while still allowing CDOT to maintain ownership of the highway so accountability to the public remains the same as it would for any other design-build project. The current state of transportation funding requires CDOT to investigate new approaches to funding and delivering large highway projects.

O1 CDOT is working with RTD to maintain bus route connectivity and access to bus and rail stations during and after construction.

Safer bike and pedestrian connections will be provided throughout the Elyria and Swansea neighborhoods with the construction of I-70.

Transit in the project area is under the jurisdiction of RTD. CDOT has been coordinating with RTD to maintain bus route connectivity and access to its facilities during and after construction.

The alternate modes of transportation have been adequately addressed in the Final EIS. For information on walkability and bicycle route improvements, please see TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Q1 The Partial Cover Lowered Alternative was developed to reconnect the Environmental Justice communities, please see EJ1 of Elyria and Swansea Neighborhood by removing the Frequently Received Comments viaduct and Responses on placing the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Air quality in the project area was adequately addressed in the Final EIS. For information on air quality with the project, please see AQ3 and AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The project has avoided some impacts, minimized others, and mitigated impacts that could not be avoided or minimized. For information on impacts to the Environmental Justice communities, please see EJ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

There are no alternatives that can address the purpose and need of the project while staying within current right of way, including the No-Action Alternative. For information on the No-Action Alternative please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

	Comments
Source: Submittal	Document Number: 850 Name: Denver Councilwoman Deborah Ortega
S1 -	(b) <u>Comment 25</u> . the continuation of north-south connectivity on <u>all</u> 10 existing residential streets that cross 46 th Avenue from York Street to Steele Street (i.e., York Street, Josephine Street,
	Columbine Street, Elizabeth Street, Thompson Court, Clayton Street, Fillmore Street, Milwaukee Street, Saint Paul Street, Steele Street)
	 (c) investments to improve connectivity throughout the neighborhood as environmental justice – including:
T1 -	 Comment 26. grade-separation from the railroad at 47th and York Street – using local standards with deviations and variations to avoid removing any homes or businesses
U1 -	 Comment 27. Continuous local street connectivity between Globeville, Elyria, and Swansea along 47th Avenue to facilitate mobility within and between these neighborhoods.
V1 -	 Comment 28. continuous local street connectivity to Park Hill, Stapleton, Montbello and DIA Gateway along 56th Avenue, 48th Avenue, and Smith Road.
W1 —	4) Comment 29. Directing truck traffic around the neighborhoods
X1 -	 a. Comment 30. A new loop road from 56th and Colorado Boulevard, west along 56th Avenue – then connecting to Brighton Boulevard with access south to the I-70 interchange at Brighton. (alternate – 52nd Avenue)
Y1 -	 b. <u>Comment 31</u>. Shifting the partial interchange at Vasquez Boulevard east to Colorado Boulevard to create a full interchange at Colorado
Z1 -	 c. <u>Comment 32</u>. Improvements to east-west avenues between Vasquez and Colorado (e.g., 48th and 50th avenues) – to route truck traffic in the Vasquez industrial triangle east to the new complete interchange at I-70 and Colorado Boulevard.
A2 -	(d) <u>Comment 33</u> . Completion of curbs, gutters and sidewalks on all streets in Elyria and Swansea. Complete street and green street reconstruction of (1) Brighton Boulevard, (2) Steele Street/Vasquez, (3) York Street, (4) 47 th Avenue, (5) 44 th Avenue, and (6) 40 th Avenue.
B2 -	 (e) <u>Comment 34</u>. Invest in bicycle connectivity within environmental justice neighborhoods of Elyria and Swansea – with safe and direct connections to the South Platte River Greenway, the Denver bikeway network, City Park, and the Park Hill neighborhood.
C2 -	(f) Comment 35. Invest in improvements to the park and recreation system in the environmental justice neighborhoods of Elyria and Swansea – including investments to new facilities that are not necessarily directly adjacent to 46 th Avenue (i.e., CDOT's I-70 alignment), but still within the official boundaries of the environmental justice neighborhoods of Elyria and Swansea. The outcome should be expansion of park facilities to meet the level-of-service standards for parks and open space to meet urban standards for the City of Denver. Green-space and green-streets connectivity between parks and open space facilities – as referred to in items "d" and "e" immediately above, are also requested investments.
D2 -	(g) Comment 36. The transfer of CDOT owned lands at Vasquez/Steele Street to the Denver Urban Renewal Authority for redevelopment as the Swansea town center. Invest in projects that result in Elyria and Swansea becoming more complete communities with new services and public facilities.

- The Preferred Alternative as it is identified in the Final EIS maintains all north-south street crossings as they exist. For information on north-south connectivity with the Preferred Alternative, please see PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Project improvements do no include any work at the 47th Avenue and York Street intersection. For information on changes to the 47th Avenue and York Street intersection, please see TRANS3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Connectivity between Globeville, Elyria, and Swansea will be provided along 46th Avenue in the Partial Cover Lowered Alternative.
- V1 This concern was adequately addressed in the Final EIS. From Colorado Boulevard to the east, east-west connectivity remains through existing connections (Stapleton Drive). No impacts are anticipated due to the highway improvements along 56th Avenue, 48th Avenue, and Smith Road.
- W1 The concern about restricting traffic was adequately addressed in the Final EIS. For information on restricting truck traffic along I-70 and truck traffic impacts on adjacent neighborhoods, please see TRANS8 and TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- X1 No improvements are proposed by the project at this location.
- Y1 Slip ramps will be provided at Colorado Boulevard. For information on the Steele Street/Vasquez Boulevard and Colorado Boulevard interchanges, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- No improvements are proposed by the project at this location. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- A2 Local streets that require "reconstruction" due to highway improvements will include curbs, gutters, and sidewalks. Streets that are not impacted by the highway improvements will not be modified.
- B2 CDOT is providing north-south connectivity for cyclists and pedestrians at all proposed crossings of I-70 to accommodate these movements. In addition, sidewalks along 46th Avenue will be improved to bring them up to current standards. CDOT will continue to work with Denver to accommodate existing and proposed bicycle routes as part of the Denver Bike Plan in the project area.

Responses continue on the following page.

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Comments	Responses to Comments
Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega	
	The Partial Cover Lowered Alternative was developed to reconnect the Elyria and Swansea Neighborhood by removing the viaduct and placing the highway below ground level. It will eliminate the visual barrier created by the viaduct and perpetuated during the past 50 years. The cover over the highway in the lowered section will have a park or urban landscape that can draw in residents from both the north side and the south side of the highway, creating a seamless connection across the highway and providing additional connectivity within the neighborhood. The cover's design has been developed through a collaborative process with Denver and the community.
	At the end of the project, after all construction has been completed, CDOT will make a determination as to what excess right of way it may have along the I-70 East corridor that it does not need for transportation purposes. With the approval of FHWA and the CDOT Transportation Commission, such parcels can be declared excess right-of-way. CDOT has procedural requirements as to how to dispose of excess right-of-way. In addition, depending upon whether or not a parcel of excess right of way is usable as a standalone parcel will dictate which parties may have a right of first refusal. If multiple parties submit competitive bids for excess parcels, CDOT will typically select the highest bidder as the purchaser.
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January 2016	A 424

Source: Submittal	(h) Comment 37. Investment in housing on vacant lots and re	Name: Denver Councilwoman Deborah Ortega a housing reinvestment strategy to lead efforts to provide infill
E2 —	housing on vacant lots and re	
E2 —	housing on vacant lots and re	
		nat CDOT and its partners establish a business start-up program for
F2 -	residents of these environme	ental justice neighborhoods. The program should also include ining for the young people who call Elyria and Swansea home.
G2 — end	with a commitment to develop a shborhoods and demonstrability of shborhoods. To that end, the curr	in a number of ways that require CDOT's engineers to start and a solution that introduces no new impacts (damage) into the rectifies past damage (impacts) in these environmental justice rent CDOT "partial cover" proposal as currently presented fails.
	or's ALTERNATIVE REQUIRES MA request CDOT to refine its alterna	
H2 (a)_is vo	Comment 39. Keep any rehabilita ery feasible by modifying the "par	ation of I-70 within the current highway footprint. We believe that tial cover" proposal using solutions designed to reduce current stice neighborhoods of Elyria and Swansea. Reducing traffic
12	streets, to shift the very large	multi-facility comprehensive solution that includes improving local epercentage of local traffic currently using 1-70 to local streets. ving above for a listing of requested local street improvements.) ific currently using 1-70.
J2 —	Denver area into the solution	provements to non-SOV modes of travel in the northeast metro — again, moving trips away from driving alone to transit, ride- to projects. Outcome: More balanced mode-split with fewer SOVs.
	together – and how to manag	dem solution that addresses how I-70 and I-270/I-76 function ge traffic using I-70, as well as I-270/I-76, to lower the overall and Swansea. Outcome. Trips shifted off of I-70 and better utilize
К2 —	simplistic and reduced to an ' opportunity to show leadersh	essaging" in the public debate on the future I-70 remained "either-or" argument – i.e., pitting I-70 against I-270. CDOT has an nip and advance a "both-and" conversation on how I-70 and I-270/I- as tandem facilities in the future.
L2 -	 Comment 43. Route truck tra residential communities. Out 	affic on the I-270/I-76 inner-belt which passes through non- tcome: Fewer trucks on I-70.
<u> </u>	CDOT's leadership has freque	ently said that such a solution would require an "act of Congress."
	Comment 44. We then reque	est that CDOT initiate the process to garner congressional approval.
M2 _	5) Comment 45. Apply deviation I-70 through Elyria and Swans	ns and variance from AASHTO standards to reduce the footprint of sea.

- CDOT will provide funding to develop affordable housing units through available programs. For more information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- CDOT currently provides resources for transportation-related small business through www. connect2dot.org, which is a partnership between CDOT and the CSBDC. Colorado SBDC has offices in Denver, Commerce City, and Aurora. They provide training and resources to small business and individuals seeking to start a small business. Connect2DOT provides introductory trainings, access to CDOT plans, one-on-one consulting, and the Leading Edge program tailored to the transportation industry. Most services are free or low cost.

Additionally, the CRBRC and the project staff will ensure that small businesses are provided opportunities to compete for participation on the project. The project request for proposals will include goals to achieve small business participation on the project, as well as required outreach, networking events and possible incentives. Since this project is expected to be a federally funded, CDOT may not make any local contractor preferences, but will ensure that the local community businesses are informed of all opportunities presented by the project.

Workforce Development

Projects that use US DOT funds are subject to the requirements of CDOT's OJT Program. The OJT Program requires that contractors provide training hours to meet or exceed a goal set for the project. The contractor must operate under a training program approved by the FHWA. Though the program is open to all, trainees are to be recruited among women and minorities as available according to census data.

In addition to the requirements of the CDOT OJT program, the CRBRC is developing a strategic approach to preparing and creating opportunities for individuals in the local communities to obtain employment on the project. CDOT is committing to providing support services and other resources locally to maximize workforce development in anticipation of the project. The contractor will also be expected to comply with and develop innovative approaches to the development of the local workforce.

- **G2** Comment noted.
- H2 There are no alternatives that can address the purpose and need of the project while staying within current right-of-way, including the No-Action Alternative. For information on the No-Action Alternative please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Even the removal of local traffic from the interstate would still require an expansion of the highway to include additional capacity to meet the regional demand. Adding all the highway's local traffic to the neighborhood will cause additional impacts to the residents of the neighborhood.

Responses continue on the following page.

A-122 January 2016

Comments	Responses to Comments
Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega	
	HOV with 3+ passengers will be able to travel in the managed lanes for free, which will encourage ridesharing and reduces VMT.
	K2 The traffic modeling for I-70 East includes how I-70 and I-270/I-76 function together.
	between I-270 and I-76 in a continuous journey. The through heavy vehicles represent less than three percent of the average, directional heavy vehicle traffic. For information on restricting truck traffic along I-70, please see TRANS8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
	CDOT will not be initiating the process to garner congressional support to reroute truck traffic on to I-270; however, the I-70 East project does not preclude others from seeking Congress approval.
	The highway design has included multiple measures to minimize impacts to the adjacent neighborhoods. Efforts moving forward will continue to look for opportunities to lessen impacts from the construction and will consider potential design variances as appropriate.
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January 2016	A 422

	Comments
rce: Submittal	Document Number: 850 Name: Denver Councilwoman Deborah Ortega
	CDOT's leadership has stated it is a "high bar" to pursue deviances and variations, yet CDOT also
M2 -	has indicated there are countless situations where such deviances and variations have been used in urban regions all across the country.
N2 -	<u>Comment 46</u> . Again, we then request that CDOT immediately initiate the necessary processes to Incorporate deviations and variances into the project so that achieves context-sensitive design- also advanced by FHWA – in these environmental justice neighborhoods.
02	6) Comment 47. Summary: Implementing this integrated series of improvements results in less traffic on I-70 in the future. Along with other state-of-the-art tools and programs, the need for additional lanes on I-70 through the environmental justice neighborhoods of Elyria and Swansea can be eliminated.
P2 -	Comment 48. We request that CDOT provide an alternative designed to significantly reduce traffic using I-70 below current use today. We request that model runs be provided that helps to identify which strategic components are needed to reduce overall travel on I-70.
Q2 -	Comment 49. With this information, we request CDOT to develop a solution for the alignment along I-70 that remains within the current right-of-way (118') and results in less traffic traveling through the environmental justice neighborhoods of Elyria and Swansea.
R2 -	(b) Comment 50. Reduce, and not expand, the area of the neighborhoods exposed to unhealthy air. CDOT's solution should significantly reduce current levels of air pollution and greenhouse gases produced by transportation-related activities in these communities. The current proposal would actually expand the area of the neighborhoods exposed to harmful emissions and pollution. The solution should measurably result in healthier air than there is today in Elyria and Swansea.
	(c) Comment 51. Restrict any 4-lane managed lane component to the area between DIA and the I-270 interchange near Quebec. We request that CDOT not move forward with any alternative that introduce managed lanes in the environmental justice neighborhoods of Elyria and Swansea.
S2 –	Conclusion: These factors are necessary to ensure that final design and solution along the I-70 alignment results in benefits and positive outcomes for the environmental justice neighborhoods of Elyria and Swansea. As a result, CDOT will need to modify its "partial cover" option.
	WHAT'S BEST FOR ELYRIA AND SWANSEA?
T2	<u>Comment 52</u> . We reject the CDOT comment that a surface boulevard would have traffic volumes like "Colorado Boulevard" or "Santa Fe Drive." If there is a comprehensive traffic management solution for multiple facilities throughout northeast metro Denver, we believe a surface boulevard system from I-270 to I-25 could be designed to carry traffic similar to East Alameda Avenue Parkway – and not Santa Fe Drive.
T2 -	We note that City freeway plans in the 1960s would have resulted in Alameda being a freeway – i.e., the so-called Mountain Freeway. The fact that the freeway was removed from the plan has not resulted in Alameda Avenue carrying Santa Fe Drive levels of traffic. Rather, Alameda is part of broader network of connected streets and avenues in east metro Denver. We acknowledge that advocates for the Mountain Freeway likely cited "time-savings" for eastern metro residents if Alameda Avenue were a

- N2 The highway design has included multiple measures to minimize impacts to the adjacent neighborhoods. Efforts moving forward will continue to look for opportunities to lessen impacts from the construction and will consider potential design variances as appropriate.
- All alternatives including the No-Action Alternative require adding width to the highway. The No-Action Alternative requires adding width to the replaced viaduct structure in order to meet current design and safety standards. For information on the No-Action Alternative and the need for 10 lanes, please see ALT1 and GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- P2 Changes in driving patterns were considered in the Final EIS. For information on changes in driving patterns and consideration of multi-modal forms of transportation, please see TRANS11 and TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

TDM/TSM strategies, which are programs designed to reduce travel demand and improve the use of the current transportation system, while reducing the need for major capital investment are included in Chapter 3, Summary of Project Alternatives in the Final EIS.

- There are no alternatives that can address the purpose and need of the project while staying within current right of way, including the No-Action Alternative. This concern was adequately addressed in the Final EIS. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Air quality was adequately addressed in the Final EIS. For information on air quality in the project area, please see AQ3 and AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- As discussed in Chapter 3 of the Supplemental Draft EIS and Final EIS, there are two operational options considered for the added lanes on the highway general-purpose lanes and managed lanes. These options were fully evaluated in the Supplemental Draft EIS and Final EIS.

The Managed Lanes Option includes three general-purpose lanes for those who do not wish to use the managed lanes. Incorporation of managed lanes in this option alleviates traffic on the general-purpose lanes as well as providing an option for a congestion free travel lanes.

Based on traffic projects from the DRCOG travel demand model, the 2035 traffic volumes on the portion of I-70 between I-25 and I-270 will require the addition of two new lanes in each direction of I-70 to accommodate the traffic demand for this highway. In an effort to preserve this new capacity for the long term and in order to provide motorist with choices where they can experience a more reliable trip travel time along the entire stretch of I-70 in the study area, the project is recommending that the new capacity be managed. The Preferred Alternative does include direct connections to I-270 in the future to allow for the extension of the manage lanes and to provide for more system to system connectivity. HOV with 3+ passengers will be able to travel in the managed lanes for free, which will encourage ridesharing and reduces VMTs.

Responses continue on the following page.

A-124

	Comme	ents
Source: Submittal	Document Number: 850 Nam	e: Denver Councilwoman Deborah Ortega
	life in the communities along Alameda Avenue a areas of the City outweighed a "time-savings" so	and maintaining neighborhood character in these unique plution.
U2	they be given fair treatment as environmental ju enhancing community character, as well as impr neighborhoods are critical values. We believe th which is so focused on "time savings" for vehicle	oving the health and quality of life of residents in these nese values should trump the CDOT current alternative ss. The SDEIS alternative results in further damaging ot outright destroying them — especially Elyria. Doing
V2 -	mproves connectivity in these environmental ju placemaking in these reemerging environmental	espects these environmental justice neighborhoods, stice neighborhoods, and becomes a major legacy for I justice neighborhoods – can complement the parkways nabilitation of I-70 is possible, feasible, and needs to be
- 9	MEANINGFUL PUBLIC ENGAGEMENT	
1/2	public engagement requires an integrated appro environment, (2) preserving and improving hous	icy's website on Environmental Justice, meaningful leach that advances (1) improving the natural and built ling, (3) improving health and wellness, and (4) advance heard CDOT tout its work on its public campaign for lass addressed EPA's guidance.
	arbon and greenhouse gas emissions, transition	CDOT has addressed climate justice, including reducing ning away from fossil fuel reliance in moving people and communities are not disproportionately impacted by
X2 _		rding how residents of the environmental justice included in addressing the climate change impacts in
	CONCLUSION	
f	그림 아무리 하면 이렇지 아버지는 어린 아이는 이렇게 되었다. 그리고 있는 것이 없는 것이 없는 것이 없는 것이 없는 것이 없는 것이 없는 것이다.	ost on making these environmental Justice ommunities. Then how does a rehabilitated CDOT ria and Swansea better places in which to live, work
r r	ave been looked at as "clean slates" for CDOT e equest CDOT to reverse the process – by definin	kwards — the environmental justice neighborhoods ngineers to come up with whatever moves cars. We ng parameters that keep these environmental justice ers design a solution that fits within the neighborhood munities.
<u> </u>		

- The traffic analysis completed as recently as February of 2015 included an analysis of the removal of I-70 between I-76 and I-270 and replacing it with a surface arterial (46th Avenue). The analysis used the most current version of the adopted DRCOG travel demand model (Compass 5.0) and evaluated the surface arterial as both a 4 lane and a 6 lane facility. Based on this analysis, the travel demand model projected the daily traffic volume on the different segments of 46th Avenue to range between 32,000 and 63,000 vehicles per day for a 4 lane road and between 40,000 and 78,000 for a 6 lane road. The volumes in the area between York Street and Steele Street would average about 50,000 vehicles per day if a 4 lane arterial is constructed and about 63,000 vehicles per day if 46th Avenue is constructed as a 6 lane road. See Attachment C, Alternatives Analysis Technical Report Addendum for more information.
- While time savings is part of the project's purpose, it is not the entire purpose. The purpose of the project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70.

The concern about Environmental Justice communities was adequately addressed in the Final EIS. For information on impacts to the Environmental Justice communities, please see EJ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concern about Environmental Justice mitigation measures was adequately addressed in the Final EIS. For information on Environmental Justice mitigation measures, please see EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- The traffic analysis completed as recently as February of 2015 included an analysis of the removal of I-70 between I-76 and I-270 and replacing it with a surface arterial (46th Avenue). The analysis used the most current version of the adopted DRCOG travel demand model (Compass 5.0) and evaluated the surface arterial as both a 4 lane and a 6 lane facility. Based on this analysis, the travel demand model projected the daily traffic volume on the different segments of 46th Avenue to range between 32,000 and 63,000 vehicles per day for a 4 lane road and between 40,000 and 78,000 for a 6 lane road. The volumes in the area between York Street and Steele Street would average about 50,000 vehicles per day if a 4 lane arterial is constructed and about 63,000 vehicles per day if 46th Avenue is constructed as a 6 lane road. See Attachment C, Alternatives Analysis Technical Report Addendum for more information.
- W2 The concern about outreach for the project was adequately addressed in the Final EIS. For information on outreach for the project, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concern about Environmental Justice considerations was adequately addressed in the Final EIS. For information on Environmental Justice considerations, please see EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For more information on Environmental Justice, see Section 5.3 of the Final EIS.

Responses continue on the following page.

Air C projethe F Recc Q. Y2 The mob The EIS. the F of A	cussions on greenhouse gases, which factor into climate change, are included in the Section 5.10, Quality in the Final EIS. The public has had the opportunity to provide feedback throughout the ject on numerous topics, including climate change. This concern was adequately addressed in Final EIS. For information on CDOT's public involvement, please see OUT1 of the Frequently reived Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment expurpose of the project is to implement a transportation solution that improves safety, access, and bility and addresses congestion on I-70. The concern about efforts to reduce impacts from past actions was adequately addressed in the Final and Formation on efforts to reduce the impacts from past actions, please see PA1 and PA2 of Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1
Air C projethe F Recce Q. Y2 The mob The EIS. the F of A	Quality in the Final EIS. The public has had the opportunity to provide feedback throughout the ject on numerous topics, including climate change. This concern was adequately addressed in Final EIS. For information on CDOT's public involvement, please see OUT1 of the Frequently reived Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment a purpose of the project is to implement a transportation solution that improves safety, access, and bility and addresses congestion on I-70. The concern about efforts to reduce impacts from past actions was adequately addressed in the Final For information on efforts to reduce the impacts from past actions, please see PA1 and PA2 of
Justi Resp	Attachment Q. concern about impacts in general and Environmental Justice communities was adequately ressed in the Final EIS. For information on impacts in general as well as to the Environmental lice communities, please see IMP1, EJ1, and EJ3 of the Frequently Received Comments and ponses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. OT will continue to try to minimize impacts during final design and construction.
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A-126 January 2016

: Submittal	Document Number: 850 Name: Denver Councilwoman Deborah Orte
	Comments to transmit to I-70 SDEIS – based on APA's White Paper
	Comment # 1: Please provide an alternative that does what is best for Elyria and Swansea, as well as for improved mobility in the neighborhood, the city, and the region.
Z2 –	Comment # 2: Please develop an alternative that recognizes Elyria and Swansea as "settled urban environments" – that is, an outcome that adapts the roadway to this fragile existing urban environmen. The process is backwards, the neighborhoods shouldn't have to adapt to an expanded highway, CDOT needs to adapt to the neighborhoods
A3 -	Comment # 3: CDOT and its partners are requested to put resources on the table for the environmental justice neighborhoods of Elyria and Swansea to (a) correct historic injustices, (b) modernize facilities within the neighborhoods, and (c) restore the integrity and stability of these neighborhoods.
В3	Comment # 4: Federal transportation authorization legislation places a renewed emphasis on system preservation/improvement, economic growth, safety and innovative approaches. CDOT's purpose and need statement refers to these principles. Please develop an alternative that improves mobility in Elyri and Swansea, provides for economic growth at the neighborhood level in those communities, increases safety for all modes of travel in the neighborhoods, including grade separations at railroad crossings, moving truck traffic around the neighborhoods and not through them, and completing sidewalks and trails.
C3 -	Comment #5: CDOT is requested to take an integrated systems approach that addresses I-70 across the metro area (i.e., Aurora to Lakewood), local street and road connectivity throughout north metro Denver, parallel facilities (i.e., I-270 and I-76) that work in tandem with I-70, transit and nonmotorized mobility, and opportunities to reduce vehicle miles traveled throughout north metro Denver, especially along the I-70 corridor.
D3 —	Comment # 6: CDOT is requested to test alternatives with 6-lanes along the current I-70 alignment, 6+2 lanes (i.e., 6 general purpose lanes and one high-occupancy vehicle lane in each direction), no frontage roads directly adjacent, but improved existing east-west avenues.
E3 -	Comment # 7: Numerous interstate and highway projects across the country have been modified from what highway departments and engineers originally proposed. Projects have been downsized (or "rightsized") to smaller highways or boulevards, alignments have been modified, routes have changed, or projects have been canceled. CDOT is requested to address lessons from other urban regions across the US and provide alternatives which do not require adding lanes along the current I-70 alignment — i.e., the 118' wide segment in Elyria and Swansea.
	Transportation System Planning
	Comment # 8. CDOT is requested to provide a common understanding of the Denver region's transportation system as a whole, and the specific role of I-70 within that system.
F3 =	Comment # 9: CDOT is requested to provide a system planning approach that is comprehensive and integrated. Please address the relationship to tandem and non-interstate parts of the network, such as (a) parallel and connecting roadway network (including I-270 and I-76 – i.e., I-70's tandem facility), (b) existing and emerging transit network (i.e., likely future phases of high-capacity transit, including CDOT'

- FHWA and CDOT have identified the Partial Cover Lowered Alternative with Managed Lanes Option as the Preferred Alternative for the I-70 East project. This alternative and associated option is identified as the Preferred Alternative because it best meets the project purpose and need, addresses community and stakeholder concerns in the most comprehensive manner, has the most community and agency support as compared to the other alternatives under consideration, and—with the proposed mitigation measures—causes the least overall impact. This concern was adequately addressed in the Final EIS. For additional factors involved in the identification of the Preferred Alternative, please see Chapter 3, Summary of Project Alternatives in the Final EIS.
- A3 The concern about impacts in general and the Environmental Justice communities was adequately addressed in the Final EIS. For information on impacts in general and to the Environmental Justice communities, please see IMP1, EJ1, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concern about efforts to reduce past actions was adequately addressed in the Final EIS. For information on efforts to reduce the past impacts, please see PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

B3 The project is responding to the needs and safety of I-70. It does not preclude Denver from moving forward with projects to address local mobility in the nearby neighborhoods or their development goals.

This concern was adequately addressed in the Final EIS. For information on moving truck traffic out of the area, please see TRANS8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The identified Preferred Alternative addresses the project purpose and need which is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70. The Partial Cover Lowered Alternative improves safety in the Elyria and Swansea Neighborhood by providing grade separated railroad crossings within the project's construction limits and accommodating the truck traffic to reduce cut-through truck traffic within the neighborhood, The proposed Preferred Alternative is also consistent with Denver's bike plan and has evolved to follow Denver safety standards for bicycles and pedestrians. It will improve the bicycle and pedestrian experience in the project area by providing safe crossings across the highway and improving lighting and sidewalks in the impacted areas. It will also support reduction in VMT by allowing HOV 3+ to use the tolled express lanes free of charge.

The project limits are on I-70 between I-25 and Tower Road; it does not include other areas in the metro area, such as Lakewood. However, The traffic modeling for the Final EIS includes how I-70 and I-270/I-76 function together in tandem. For information on how the traffic forecasting model was determined for this project, please see TRANS5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

Comments	Responses to Comments
Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega	
	The planned five-lane with auxiliary lane cross section in each direction are warranted to meet the forecasted capacity needs. Detailed traffic modeling confirms the proposed improvements. Additionally, the volumes and proposed number of lanes were compared to other freeways in metro Denver, further confirming the proposed cross sections. Detailed information on traffic volumes and forecasting is available in Chapter 4 of the Final EIS. Additionally, CDOT and FHWA also considered the need for the highway lanes based on very recently released DRCOG projections of traffic for 2040 that are slightly lower than the 2035 estimates. Based on the segment-by-segment assessment, the agencies concluded that the Phase I project lane configurations were still appropriate. See Attachment E, Traffic Technical Report for more information.
	CDOT proposed reconstruction of I-70 would result in a facility approximately 195 feet in cross section width. When the 46th Avenue frontage road is included, the total width is about 275 feet. CDOT recognizes the impact of widening an interstate in an urban area. The Department must balance these impacts with our goal to make this the very last widening project on this portion of I-70. Lowering the highway below grade makes this decision all the more imperative as it would be extremely cost prohibitive and nearly technically impossible to widen a lowered highway.
This side intentionally left blank.	It is also important to point out that narrowing the highway to 8 lanes does not reduce the number of homes acquired. While CDOT has not designed an 8 lane template, we can predict with some confidence that this footprint (roughly 24 feet narrower than a 10 lane facility) would only reduce acquisitions by 3-5 homes. Removing the frontage roads from the facility would direct more traffic onto neighborhood streets, introducing new safety problems for bicyclists and pedestrians. Because the lots are narrow in this part of the city, moving the impact limit line may theoretically save more homes, but the result would be a home left very close to a wall or a local street, with no room for amenities such as sidewalks, tree lawns, or bike lanes.
	Alternative that best meets the project's purpose and need. For information on the need to widen the highway to 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT continues to look for ways to reduce the width of the highway while safely maintaining the necessary 10 lanes.
	This concern was adequately addressed in the Final EIS. For information on traffic forecasting for this project, please see TRANS5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

A-128 January 2016

Comments				
ource: Submittal	Document Number:	850	Name:	Denver Councilwoman Deborah Ortega
F3 ner				-west through the metro area) , (c) the local street affic from I-70 to local streets), and (d) non-automobile
G3 sta	tewide) and other aspects of	mobility a	and acces	alternative that factors in transit (local, regional, and assibility that would not require additional lanes – thus vironmental justice neighborhoods.
H3 veh		equested	to set g	em-wide and corridor level strategy for reducing goals to create a better mode share to reduce driving de additional lanes.
I3 — ma		g ridesha	ring, shu	ernatives that apply transportation demand attle circulators, and parking management) – to reduce ditional lanes.
J3 — ove				ernatives based on an evaluation of evolving land uses ban development and transit-oriented that is less
the the		is reques	sted to de	e whether the I-70 alternative is fully consistent with levelop an alternative for I-70 that is considered within
				stem understanding of the entire regional network tandem facilities, functions as part of that system.
Tra	vel Demand Modeling			
sak wha	e of transparency, CDOT is als	o asked t	o identif	o-to-date modeling available through DRCOG. For the fy where it has modified DRCOG forecasts and for n old travel demand model and an old future land use
				pest modeling practices. DRCOG's has a new state-of- OG is also using a new UrbanSim model.
M3 — alte	rnatives based on introducing es. It is asked to test an altern rnative with frontage roads no acity and eliminate some of th	g improve native goi ot immed ne severe	ements to ng from t diately ac impacts	nge of highway project alternatives. It is asked to test of I-70 that do not require the addition of any new the current 6-lanes to 8-lanes. It is asked to test an djacent. (8-lane alternative would have sufficient son the community.) Given location in environmental aspire to absolute "minimum widths" to minimize
N3 alte	rnative maximizes impacts on minimizing impacts. CDOT is	the envi s request	ronment ed to dev	er than a football field is long. As such, CDOT's tal justice neighborhoods of Elyria and Swansea rather velop an alternative that maintains a roadway within ve that removes no homes and businesses.
Mar	naged Lanes			

The highway and transit elements of the project were separated since it was decided that they serve different travel markets, are located in different corridors, and have different funding sources. For information on consideration of multi-modal forms of transportation, please see TRANS1 and TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concern about the need to widen the highway to 10 lanes was adequately addressed in the Final EIS. For information on the need to widen the highway to 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT will continue to look for opportunities to minimize the width through final design.

- H3 TDM/TSM strategies have been developed for this project and are discussed in Chapter 3, Summary of Project Alternatives. HOV3+ will be able to travel in the managed lanes for free, which will encourage ridesharing.
- TDM/TSM strategies have been developed for this project and are discussed in Chapter 3, Summary of Project Alternatives. HOV3+ will be able to travel in the managed lanes for free, which will encourage ridesharing.
- This concern was adequately addressed in the Final EIS. For information on traffic forecasting, please see TRANS5 and TRANS6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- CDOT has fully analyzed the I-70 East Project in the context of the regional transportation plan. During project scoping the project team identified the DRCOG regional transportation plan as the basis for future travel forecasts within the study area. This has been confirmed throughout the project as the appropriate model, and is required by federal air quality conformity rules. This plan, and associated travel demand model, includes anticipated population and employment growth for every municipality within DRCOG as well as fiscally-constrained improvements. The model also accounts for planned and programmed transit improvements in the region. In 2014, the Final EIS analysis included an update to use the most recent accepted 2035 travel demand model, including the most up-to-date socioeconomic forecasts and land use scenarios for the 2035 Compass Model, also known as the Year 2013 Cycle 2 updates.

During the development of this Final EIS document, DRCOG released the 2040 Focus model. Because the traffic modeling was already underway at the time of this release, a sensitivity analysis was performed to determine the changes in traffic volume in the design year. The sensitivity analysis concluded that although the traffic volumes projected by the 2040 Focus model were slightly lower than the 2035 Compass model, the Focus model volumes would not impact the capacity needed for the corridor, and, therefore, would not significantly change the design nor the environmental impacts of the project. Thus, the modeling was completed using the 2035 Compass model. For information on traffic forecasting, please see TRANS5 and TRANS6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

Comments	Responses to Comments
Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega	
This side intentionally left blank.	and the Focus model. This unalysis concluded that the volumes does not change the number of lanes needed for this project. For information on the travel model used for this project, please see TRANS6 and TRANS7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. M3 CDOT has considered a wide range of alternatives (over 90) for improvements to L-70. All alternatives, including the No-Action Alternative, include expanding the footprint of the roadway in order to meet current design and safety standards. The planned 5-lane cross-section is warranted to meet the capacity needs. The detailed traffic modeling confirms the proposed improvements. Additionally, the volumes and proposed curnber of lanes were compared to other freeways in metro Denver, further confirming the proposed cross-sections. The concern about traffic forecasting was adequately addressed in the Final EIS. For information on traffic forecasting for this project, please see TRANS5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on the alternatives considered throughout the EIS process, please see Chapter 3, Summary of Project Alternatives, and Attachment C, Alternatives Analysis Technical Report of the Final EIS. The concern about the need to widen the highway to 10 lanes was adequately addressed in the Final EIS. For more information on the need to widen the highway to 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT will continue to look for opportunities to minimize impacts through final design. **Note of the Project Alternative, expand the footprint of the roadway to meet current design and safety standards. For more information on the No-Action Alternative, Project Alternative, Soft the Final EIS for more information on the alternatives.

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ource: Submittal	Document Number: 850 Name: Denver Councilwoman Deborah Orteg
	Comment # 20. CDOT is requested to analyze a range of user fee strategies for I-70 — including, but not limited to, managed lanes. CDOT is requested to advance pricing alternatives that would allow I-70 to remain within its current 118' right-of-way.
03 -	Comment # 21: The managed lanes aspect of CDOT's proposal is not well understood by elected-official or members of the community. CDOT needs to explain how its particular managed lanes concept, along with other user fee concepts, would function in the I-70 corridor.
P3 -	Comment # 22: CDOT and its partners are requested to address pricing for the entire transportation system in metro Denver, connected with regional and local transit, to enable better-informed decisions regarding lane configurations, termination points, and access along the I-70 East segment.
	Community and Economic Development
Q3 -	Comment # 23: CDOT is requested to describe community and economic development plans along with the I-70 corridor from Aurora to Lakewood and how the project can fit within subarea planning and existing neighborhood context.
R3 -	Comment # 24: The neighborhoods of Elyria and Swansea have stated a need to establish and re- establish connectivity. CDOT and its partners are requested to decide on these investments in advance of any I-70 constructing.
S3 -	Comment # 25: To minimize disruption in Elyrla and Swansea, CDOT is requested to invest in the I-270/76 project first, prior to construction any construction in the I-70 corridor.
Т3 —	Comment # 26: It is requested that CDOT sign a "good-neighbor compact" with local businesses and trucking companies to clamp down on "cut-through" travel on residential streets.
	Constructability and Construction Impacts
U3 —	Comment # 27: Impacts during construction on the current alignment – regardless of final alternative – will include dust, noise, vibration, disruption of circulation, diversion of traffic. CDOT is requested to guarantee that residents of Elyria and Swansea will have fewer environmental and health impacts durin construction than exists today without construction.
V3 —	Comment # 28: CDOT is requested to develop an alternative in which no families are removed or relocated.
	Vasquez/Steele Street
W3 -	Comment # 29: CDOT is requested to relocate the partial Vasquez interchange a half a mile to the east at Colorado Boulevard.
Х3 -	Comment # 30: The property currently used for the interchange at Vasquez is a significant area for redevelopment – including mixed-income housing, neighborhood serving retail (perhaps the grocery store the neighborhood desires), and community and/or civic uses. The area may also accommodate a relocated elementary school. CDOT is requested to work with the City and County of Denver to transfel lands at Vasquez Boulevard and Steele Streets for redevelopment and construction of services, shops, and other facilities for citizens of Swansea.
Y3 -	Comment # 31: CDOT is requested to work with partners to develop an integrated context-sensitive freight system plan – that would address routing of truck traffic out of adjacent residential areas

- Per existing regulations, CDOT can't convert general-purpose lanes to managed lanes; therefore, this is not an option to keep I-70 within its existing right-of-way. For information on identification of the Managed Lanes Option as the preferred option, please see PA7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. Please refer to Chapter 3, Summary of Project Alternatives and Chapter 4, Transportation Impacts and Mitigations for more information regarding managed lanes. Pricing of the managed lanes will be decided in a future phase of project development and not through the EIS process.
- P3 Pricing the transportation system for the entire metro area is outside of this project's scope. Pricing strategies are considered and implemented by HPTE.
- Q3 Consistency with existing local plans along the corridor is included in Section 5.4, Land Use. The study area for land use only includes areas of Denver, Aurora, and Commerce City. Lakewood is outside of the study area.
- R3 Connectivity is adequately addressed in the Final EIS. For information on the Preferred Alternative highway cover, please see PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concern about north-south connectivity with the Preferred Alternative was adequately addressed in the Final EIS. For information on north-south connectivity with the Preferred Alternative, please see PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- There are no current projects identified on I-270/I-76 other than routine maintenance. For information on the I-270/I-76 reroute alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Any potential changes to the designated truck routes and delivery routes will be coordinated with Denver to ensure impacts are minimized. For information on truck traffic impacts on adjacent neighborhoods, please see TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The concerns presented in this comment have been adequately addressed in the Final EIS. For information on project mitigation measures, please see IMP1 (general project mitigation measures), IMP4 (school mitigation measures), IMP6 (hazardous materials mitigation measures), IMP7 (fugitive dust mitigation during construction), and IMP8 (noise mitigation measures during construction) of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- There are no alternatives that can address the purpose and need of the project while staying within current right-of-way, including the No-Action Alternative. This concern was adequately addressed in the Final EIS. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

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Responses continue on the following page.

January 2016

Comments	Responses to Comments
Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega	
	CDOT has coordinated with Denver on the changes made to the Steele Street/Vasquez Boulevard interchange in the Final EIS. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
	At the end of the project, after all construction has been completed, CDOT will make a determination as to what excess right-of-way it may have along the I-70 East corridor that it does not need for transportation purposes. With the approval of FHWA and the CDOT Transportation Commission, such parcels can be declared excess right-of-way. CDOT has procedural requirements as to how to dispose of excess right-of-way. In addition, depending upon whether or not a parcel of excess right-of-way is usable as a standalone parcel will dictate which parties may have a right of first refusal. If multiple parties submit competitive bids for excess parcels, CDOT will typically select the highest
This side intentionally left blank.	Y3 Freight was adequately addressed in the Final EIS. For information on truck traffic impacts on adjacent neighborhoods, please see TRANS8 and TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
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	Comments	Responses to Comments
Source: Submittal	Document Number: 850 Name: Denver Councilwoman Deborah Ortega	
Y3 -	 (including Elyria and Swansea along the I-70 alignment). An area wide freight system plan would be the appropriate mechanism for addressing mobility and routing issues of neighboring jurisdictions, including Commerce City. Mobility During Construction Comment # 32: CDOT is requested to develop an advance comprehensive package of mobility-related 	 CDOT has been working with Denver and other stakeholders to design a comprehensive network where there is impact as a result of the I-70 East construction. If these facilities, such as I-270, will not be impacted by the project, they will not be addressed. CDOT will develop and implement a robust public communications plan during construction to ensure things such as advanced notifications of detours and will continue coordination with RTD and Denver on detours and access changes. A4 CDOT continues to provide and modify public involvement for the project. Question and answer sessions are now provided for the audiences at most meetings. Input received has been incorporated
Z3 -	projects. Improvements to I-270 first make sense in advance of any construction on I-70. The package should include neighborhood circulation issues as well, including multimodal accessibility and connectivity enhancements within and between the environmental justice neighborhoods of Elyria and Swansea.	into the project throughout the project development process. For information on CDOT's public involvement, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
	Community Engagement	
	Comment # 33: Community leaders criticize CDOT's community engagement process. CDOT is requested to retool its community participation process for I-70 East and move to a more robust process where everyone hears both questions and responses – in order to build consensus within the community.	
A4 —	Example: I-15/SR-15 (40 th Street) in San Diego. A preferred option was selected that minimized community impacts, while improving function on that component of the regional transportation system. Specific community improvements were agreed to – including s covers at several key locations along the alignment. The project included linkages to regional transit (existing and planned)and access to transit stations within the highway at major boulevards.	

Comments Responses to Comments

Source: Submittal Document Number: 850 Name: Denver Councilwoman Deborah Ortega

Good evening. I am so pleased to see residents from the neighborhood here. I just would like a raise of hands. How many of you are from Globeville, Swansea, and Elyria? This is awesome. As you all know, these are the most directly impacted neighbors that will be affected by this project. And for the community, you all know that the NEPA process, the National Environmental Policy Act, regulates how these projects move forward, which includes many of the issues that Councilwoman Montero talked about earlier about addressing the environmental impact to these communities. So we have been working diligently to address issues that affect air quality. We will have some very robust comments on that issue that will be submitted as part of the EIS. We've got some 35 pages that we have compiled that will be part of the record that addresses these issues, including connectivity, which is vital.

So when you remove 46th Avenue underneath I-70, which is the connection that these communities utilize to get back and forth, that disappears. And putting that parallel to I-70, and particularly in front of the school, where there's a nice beautiful lid that children will have to cross, is not the right way to do this. We have recommended that that road be moved further north so that that connectivity that provides that linkage for all three of these neighborhoods, meaning crossing under the railroad tracks and connecting over the river—so that these three communities can all get back and forth. So, again, these are some of the points that we will be submitting as part of our comments, and we've been working very closely with Councilwoman Montero and folks from the neighborhood to ensure that these are all part of the public comment and that they get addressed as part of this project. Thank you.

The comments received during the public hearing from Councilwoman Ortega are duplicates of those in a letter that was submitted earlier. Rather than duplicating responses, detailed responses are provided with the letter submittal. Please see the previous pages for the responses.

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Submittal Document Number: 818 Name: Denver Auditor, Dennis Galla		Responses to Comments	
	gher		
The state of the s			
1-70 EAST			
ENVIRONMENTAL IMPACT STATEMENT			
I-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT ST	ATEMENT		
Please submit comments to the address below			
or via the I-70 East website (www.i-70east.com) by October 31, 2014	l.		
Public comments are reques pursuan to the National Environmental Policy Act, 42 United S	States Code		
4321, et seq. All written com ts recei ed during the comment period will be considered duri	ng Final EIS		
preparation. Your provision of ivate ad ress information with your comment is voluntary and accordance with the Privacy . Your private address information will not be released in the F			
any other purpose, unless re ired by la . However, your private address information will be u	sed to compile		
the mailing list for any furthe p oject not es			
Date: 10/31/14 Would you like to be included on the mailing list?	Yes No		
Name (required): Dennis Gallagher			
Organization: Auditors Office/City and County of Denver	The information		
Address (required)	in the cover letter is noted.		
City/State/Zip	Responses to		
Email i. I	specific comments are included on the		
Does your comment apply to any of the topics listed below? Please circle/select all that apply:	following pages.		
Air quality Environmental justice Financing Hazardous materials	Historic		
Managed lanes Noise Property impacts Swansea Elementary	Visual		
Preliminary identified preferred alternative Truck traffic Other			
Please print your comment on the Supplemental Draft EIS legibly below			
As the elected Auditor of the City and County of Denver, and having represented the citizens of North Denver for 45 years, my in	nterest and concern		
about this project is well-known and has been well-documented. In this role I have had numerous individuals and organizations	express their concerns		
and asked me to help ensure their issues are heard. I have kept track of these issues and concerns and this document is a com-			
people's work and concerns as well as my own. I hope that CDOT will give each of these comments, as well as all the others the	y receive, the		
consideration and focus they deserve.			
****Continue on back for more space****			
Please turn in this form in to a project team member or mail/email by October 31, 20	14. to:		
I-70 East EIS Team Colorado Department of Transportation	CDOT		
2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com	co 😭		

Comments Document Number: 818 Name: Denver Auditor, Dennis Gallagher Source: Submittal Dennis Gallagher Comments I-70 East SDEIS | September-October 2014 General comments Comment # 1: CDOT is requested to provide an alternative that does what is best for Elyria and Swansea, as well as for improved mobility in the neighborhood, the city, and the region. Comment # 2: CDOT is requested to develop an alternative that recognizes Elyria and Swansea as Α "settled urban environments" - that is, an outcome that adapts the roadway to this fragile existing urban environment. The process as developed and implemented by CDOT is backwards: The neighborhoods shouldn't have to adapt to an expanded highway, CDOT needs to adapt to the neighborhoods. Comment # 3: CDOT and its partners are requested to put resources on the table for the environmental justice neighborhoods of Elyria and Swansea to (a) correct historic injustices, (b) modernize facilities В within the neighborhoods, and (c) restore the integrity and stability of these neighborhoods. Comment # 4: Federal transportation authorization legislation places a renewed emphasis on system preservation/improvement, economic growth, safety and innovative approaches. CDOT's purpose and need statement refers to these principles but does not adequately deal with them. Please develop an C alternative that improves mobility in Elyria and Swansea, provides for economic growth at the neighborhood level in those communities, increases safety for all modes of travel in the neighborhoods, including grade separations at railroad crossings, moving truck traffic around the neighborhoods and not through them, and completing sidewalks and trails. Comment # 6: CDOT is requested to test alternatives to the proposed "preferred alternative". These would include: 6-lanes along the current I-70 alignment; 6+2 lanes (i.e. 6 general purpose lanes and one D high-occupancy vehicle lane in each direction); No frontage roads directly adjacent, but improved existing east-west avenues. Comment #7: Numerous interstate and highway projects across the country have been modified from what highway departments and engineers originally proposed. Projects have been downsized (or "rightsized") to smaller highways or boulevards, alignments have been modified, routes have changed, Ε or projects have been canceled. CDOT is requested to address lessons from other urban regions across the US and provide alternatives which do not require adding lanes along the current I-70 alignment i.e., the 118' wide segment in Elyria and Swansea. ****Attach more pages as needed**** Thank you for your input Please turn in this form in to a project team member or mail/email by October 31, 2014, to I-70 East EIS Team Colorado Department of Transportation

2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com

Responses to Comments

- A FHWA and CDOT have identified the Partial Cover Lowered Alternative with Managed Lanes Option as the Preferred Alternative for the I-70 East project. This alternative and associated option is identified as the Preferred Alternative because it best meets the project purpose and need, addresses community and stakeholder concerns in the most comprehensive manner, has the most community and agency support as compared to the other alternatives under consideration, and—with the proposed mitigation measures—causes the least overall impact. For additional factors involved in the identification of the Preferred Alternative, please see Chapter 3, Summary of Project Alternatives in the Final EIS.
- Environmental justice concerns have been adequately addressed in the Final EIS, and mitigation commitments have been included in the project. For information on impacts in general and to the Environmental Justice communities, please see IMP1, EJ1, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on efforts to reduce the past impacts, please see PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The identified Preferred Alternative addresses the project purpose and need which is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70. The Partial Cover Lowered Alternative improves safety in the Elyria and Swansea Neighborhood by providing grade separated railroad crossings within the project's construction limits and accommodating the truck traffic to reduce cut-through truck traffic within the neighborhood. The Preferred Alternative is also consistent with Denver's bike plan and will improve the bicycle and pedestrian experience in the project area by providing safe crossings across the highway and improving lighting and sidewalks in the impacted areas. It will also support reduction in VMT by allowing HOV 3+ to use the tolled express lanes free of charge. It does not preclude others from moving forward with projects to address local mobility in the nearby neighborhoods or their development goals.

For information on moving truck traffic out of the area, please see TRANS8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

Responses continue on the following page.

Comments	Responses to Comments
Source: Submittal Document Number: 818 Name: Denver Auditor, Dennis Gallagher	
	The planned five-lane with auxiliary lane cross section in each direction is warranted to meet the forecasted capacity needs. Detailed traffic modeling confirms the proposed improvements. Additionally, the volumes and proposed number of lanes were compared to other freeways in metro Denver, further confirming the proposed cross sections. Detailed information on traffic volumes and forecasting is available in Chapter 4 of the Final EIS. Additionally, CDOT and FHWA also considered the need for the highway lanes based on very recently released DRCOG projections of traffic for 2040 that are slightly lower than the 2035 estimates. Based on the segment-by-segment assessment, the agencies concluded that the Phase I project lane configurations were still appropriate. See Attachment E, Traffic Technical Report for more information.
	The proposed reconstruction of I-70 would result in a facility approximately 195 feet in cross section width. When the 46th Avenue frontage road is included, the total width is about 275 feet. CDOT recognizes the impact of widening an interstate in an urban area. The Department must balance these impacts with our goal to make this the very last widening project on this portion of I-70. Lowering the highway below grade makes this decision all the more imperative as it would be extremely cost prohibitive and nearly technically impossible to widen a lowered highway.
This side intentionally left blank.	It is also important to point out that narrowing the highway to 8 lanes does not reduce the number of homes acquired. While CDOT has not designed an 8 lane template, we can predict with some confidence that this footprint (roughly 24 feet narrower than a 10 lane facility) would only reduce acquisitions by 3-5 homes. Removing the frontage roads from the facility would direct more traffic onto neighborhood streets, introducing new safety problems for bicyclists and pedestrians. Because the lots are narrow in this part of the city, moving the impact limit line may theoretically save more homes, but the result would be a home left very close to a wall or a local street, with no room for amenities such as sidewalks, tree lawns, or bike lanes.
	The planned five-lane with auxiliary lane cross section in each direction is warranted to meet the forecasted capacity needs. Detailed traffic modeling confirms the proposed improvements. Additionally, the volumes and proposed number of lanes were compared to other freeways in metro Denver, further confirming the proposed cross sections. Detailed information on traffic volumes and forecasting is available in Chapter 4 of the Final EIS. For more information on the need to widen the highway to 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT continues to look for ways to reduce the width of the highway while safely maintaining the necessary 10 lanes.

Comments Document Number: 818 | Name: Denver Auditor, Dennis Gallagher Source: Submittal Comment #8: Key and crucial specifics around this project continue to be unstated, unknown and in negotiation with the City and County of Denver. While CDOT continues to create elaborate renderings and videos showing a "vision" of the project, the specifics of key elements, including: the size, number and placement of the "lids"; the size and placement of the "park(s)" on top of the lids; who is responsible (financially) for the construction of the "park(s)" and what will the final product look like; who is responsible for the ongoing upkeep (financial and maintenance) of the "park(s)"; the number of F actual lanes to be built; as well as the size and placement of the frontage roads, continue to be unknown and in flux. CDOT is requiring the citizenry to comment on a project that no one knows the true and full scope of. Therefore, CDOT is requested to provide full and detailed plans for the project and thereafter provide the citizens an opportunity period to comment on the project as it "will be", not as it "might be" conceived. Comment # 9: DRCOG's MetroVision 2035 does not specifically show the expansion of I-70 as envisioned in the "Preferred Alternative". This represents a major departure from how highway planning and subsequent funding is accomplished. CDOT is requested to go to DRCOG and seek approval for the Preferred Alternative expansion. At that point DRCOG can work this expanded highway into its own G vision of the future which will then provide a basis for determining the viability and reasonability of CDOT's preferred choice. CDOT should come back to the community with its plans AFTER DRCOG has revised the MetroVision 2035. **Transportation System Planning Comments** Comment # 10: CDOT is requested to provide a common understanding of the Denver region's transportation system as a whole, and the specific role of I-70 within that system. Comment # 11: CDOT is requested to provide a system planning approach that is comprehensive and integrated. Please address the relationship to tandem and non-interstate parts of the network, such as Н (a) parallel and connecting roadway network (including I-270 and I-76 – i.e., I-70's tandem facility), (b) existing and emerging transit network (i.e., likely future phases of high-capacity transit, including RTD's high-speed rail and the service it will provide east-west through the metro area), (c) the local street network (including opportunities to move local traffic from I-70 to local streets), and (d) non-automobile transportation modes. Comment # 12: CDOT is requested to develop an alternative that factors in transit (local, regional, and statewide) and other aspects of mobility and accessibility that would not require additional lanes - thus I enabling a narrower interstate footprint in the environmental justice neighborhoods. Comment # 13: CDOT is request to provide a system-wide and corridor level strategy for reducing vehicle miles traveled. CDOT is requested to set goals to create a better mode share to reduce driving alone, and again resulting in not needing to provide additional lanes. J Comment # 14: CDOT is requested to develop alternatives that apply transportation demand management programs (including ridesharing, shuttle circulators, and parking management) - to reduce vehicle miles traveled and the need to provide additional lanes.

Responses to Comments

The Preferred Alternative identified by FHWA and CDOT proposes to remove the existing viaduct and replace it with a lowered highway, complete with one highway cover near Swansea Elementary School. For information about the proposed highway cover and the maintenance responsibilities of the facility, please see PA1, PA2, PA3, PA4, and PA5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on the possibility of a second cover, please see PA8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Chapter 3, Summary of Project Alternatives details the number of lanes, and the size and placement of the frontage roads in each of the alternatives under analysis in the Final EIS.

The project team continues to use an extensive public involvement approach to communicate important project updates and allow the public to provide input on the cover amenities and the alternatives under analysis in the EIS. For information on CDOT's public involvement approach, please see OUT1 and OUT2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. Chapter 10, Community Outreach and Agency Involvement provides a more detailed description of the various opportunities the project team has provided for the public since the beginning of the project.

- It should be noted that, before FHWA selects a Preferred Alternative in the ROD, the alternative will be included in DRCOG's fiscally constrained regional transportation plan. In order to meet the conformity requirements of the Clean Air Act, the I-70 East Project will be included in the DRCOG 2040 Metro Vision plan, and will not reduce the ability to meet regional targets. For information on traffic forecasting for this project, please see TRANS5, TRANS6, and TRANS7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- By using the DRCOG model as a base and developing microscale models to understand local traffic operations, CDOT has taken the regional transportation network, including local streets, into account. These models include all planned and programmed transportation projects in the region, including FastTrack's improvements. For information on traffic forecasting for this project, please see TRANS5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Improvements to transit and other modes of transportation have been adequately considered in the Final EIS. For information on consideration of multi-modal forms of transportation, please see TRANS1 and TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on the need to widen the highway to 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT will continue to look for opportunities to minimize the width through final design.

TDM/TSM strategies have been developed for this project and are discussed in Chapter 3, Summary of Project Alternatives. HOV3+ will be able to travel in the managed lanes for free, which will encourage ridesharing.

A-138 January 2016

		Commen	ts
Source: Submittal	Document Number:	818 Name:	Denver Auditor, Dennis Gallagher
K t	over the next 30-years – that is, m hat is less reliant on automobile t Comment # 16: CDOT is requested	ore compact urba travel. d to demonstrate s requested to dev	natives based on an evaluation of evolving land uses in development and transit-oriented development whether the I-70 alternative is fully consistent with velop an alternative for I-70 that is considered within
M t l:	he project (Vasquez to Colorado) anes back to 6 lanes on both the I been the question of lane balance nulti-lane merges and reduce the for sometimes miles. CDOT is requ	there is no detail East and West end when merging tw m into a single lan uested to provide : I be absorbed bac livd.	ct as I-25 to Tower Road, for this specific length of showing how the project will transition from 10 is of the project. An ongoing issue over the years has to freeways into one. CDOT historically tries to take the enterest in congestion on the freeway section is specific plans and detail showing how the increased k into the smaller 6 lane profile at Colorado Blvd.
	Comment # 18: It has been impose used to determine the appropriate anighway. CDOT claims it comes from the DRCOG base numbers and most concur with. Atkins acknowledges modeling program but has been uppeen applied to data over 10 years interest of transparency and accoursed; which public entity takes fully	sible to get a straige future need of the properties of the proper	ght answer as to who has created the model being the expansion beyond the current six lanes of the DRCOG disavows the model claiming CDOT has taken that they do not fully understand or necessarily 'some' modification to the data and run it through a in any understandable way, what assumptions have assons CDOT, Atkins and DRCOG are requested, in the icly state who has created the model that is being rits accuracy and reasonableness; and exactly what tion and/or tools were used to create the model.
N -	ORCOG forecasts and for what rea	eson. CDOT and A st. CDOT is reques	is also asked to identify where it has modified tkins have been using an old travel demand model ted to provide this information in terms that the
t t t	numbers from 1997 and before. A slowed but has begun a steady de that the "Millennial" generation h ife" issues. This generation is driv population growth must be accou projections of traffic volumes. Mo traffic projections are consistently	on analysis of milestine for almost a leas a differing pero ling less and studie inted for, CDOTs in treover analysis ha dignificantly high	asting that projects future growth based on historic is driven per capita shows that growth has not only decade. Additionally, multiple studies have shown the studies of the show this trend is likely to continue. While model continues to use false and inaccurate as shown over the last twenty years that 'official' er than actual outcomes. CDOT is requested to projections based on the last ten years of a decline

- The traffic modeling performed for the project includes the most up-to-date socioeconomic forecasts and land use scenarios for the DRCOG region. For information on traffic forecasting, please see TRANS5 and TRANS6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- CDOT has fully analyzed the I-70 East Project in the context of the regional transportation plan. During project scoping the project team identified the DRCOG regional transportation plan as the basis for future travel forecasts within the study area. This has been confirmed throughout the project as the appropriate model, and is required by federal air quality conformity rules. This plan, and associated travel demand model, includes anticipated population and employment growth for every municipality within DRCOG as well as fiscally-constrained improvements. The model also accounts for planned and programmed transit improvements in the region. In 2014, the Final EIS analysis included an update to use the most recent accepted 2035 travel demand model, including the most up-to-date socioeconomic forecasts and land use scenarios for the 2035 Compass Model, also known as the Year 2013 Cycle 2 updates.

During the development of this Final EIS document, DRCOG released the 2040 Focus model. Because the traffic modeling was already underway at the time of this release, a sensitivity analysis was performed to determine the changes in traffic volume in the design year. The sensitivity analysis concluded that although the traffic volumes projected by the 2040 Focus model were slightly lower than the 2035 Compass model, the Focus model volumes would not impact the capacity needed for the corridor, and, therefore, would not significantly change the design nor the environmental impacts of the project. Thus, the modeling was completed using the 2035 Compass model.

It should be noted that, before FHWA selects a Preferred Alternative in the ROD, the alternative will be included in DRCOG's fiscally constrained regional transportation plan.

For more information on traffic forecasting, please see TRANS5 and TRANS6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

M The managed lane traffic must merge right into a general purpose lane at the termination point west of Brighton Boulevard. Two general-purpose lanes continue to I-25 and are not through lanes on I-70. Refer to Attachment A, Alternative Maps in the Final EIS for a detailed view of the lane transitions. Additionally, Chapter 3, Alternative Analysis in the Final EIS discusses the number of lanes proposed throughout the project area.

Responses continue on the following page.

Comments Document Number: 818 Name: Denver Auditor, Dennis Gallagher Source: Submittal in traffic growth and a model that takes into account the changing perceptions of "Millennial" and later generations. Comment # 21: CDOT is requested to use more up-to-date modeling available through DRCOG and keep pace with best modeling practices. DRCOG has a new state-of-the- art travel demand model called 0 "Focus." DRCOG is also using a new UrbanSim model. Comment # 22: CDOT is requested to test a full range of highway project alternatives. It is asked to test alternatives based on introducing improvements to 1-70 that do not require the addition of any new lanes. It is asked to test an alternative going from the current 6-lanes to 8-lanes. It is asked to test an P alternative with frontage roads not immediately adjacent. (8-lane alternative would have sufficient capacity and eliminate some of the severe impacts on the community.) Given location in environmental justice neighborhoods, the cross-section needs to aspire to absolute "minimum widths" to minimize impacts. Comment # 23: CDOT's current alternative is wider than a football field is long. As such, CDOT's afternative maximizes impacts on the environmental justice neighborhoods of Elyria and Swansea rather than minimizing impacts. CDOT is requested to develop an alternative that maintains a roadway within Q the existing 118' right-of-way. That is, an alternative that removes no homes and businesses and that minimizes the width of the project and mitigates impact on the neighborhood. Comment # 24: It is unclear whether the modeling takes into account further expansion of the mass transit system. This leads to the conclusion that VMT and transit usage are not accurately inputted in the model, so all forecasts are over estimating vehicular volumes, particularly on freeways. CDOT is R requested to provide specific and detailed data as to what mass transit plans or specific projects were used in the modeling and further provide the specifics on how each project, and how the combination of all considered plans, factor into the modeling. Comment # 25: It is unclear if CDOT has figured "Induced Demand" projections into its modeling for this project. The reality of Induced Demand is obvious when you look at the TREX project: This area of highway was one of the lowest rated sections of highway in the state prior to the project, with bumperto-bumper traffic on virtually every work day. After TREX the highway had open traffic flow with minimal S jam-ups - for the first 2-3 years. Because of the ease of the commute the "induced demand" has returned I-25 to virtually its same level of congestion as before TREX. CDOT is requested to detail if/how "induced demand" was worked into its models and discuss, in layman's terms, what options have been explored to mitigate this phenomenon, iCompilation **Manages Lanes** Comments Comment # 26: CDOT is requested to analyze a range of user fee strategies for I-70 - including, but not limited to, managed lanes. CDOT is requested to advance pricing alternatives that would allow I-70 to remain within its current 118' right-of-way. Comment # 27: The managed lanes aspect of CDOT's proposal is not well understood by electedofficials or members of the community. CDOT is requested to explain how its particular managed lanes concept, along with other user fee concepts, would function in the I-70 corridor.

Responses to Comments

N Before conducting the analysis of the No-Action or Build Alternatives, future (2035) transportation system characteristics were identified. All I-70 project alternatives assume implementation of the transportation improvements identified in the DRCOG 2035 MVRTP. This includes both programmed projects (those budgeted in the five-year Transportation Improvement Plan [TIP]) and planned projects (those not in the TIP, but included in the adopted DRCOG 2035 MVRTP). For a complete list of projects, refer to the DRCOG 2035 MVRTP.

Following the release of the Supplemental Draft EIS, DRCOG provided the most up-to-date socioeconomic forecasts and land use scenarios for the 2035 Compass Model, also known as the Year 2013 Cycle 2 updates. The traffic models were updated to reflect these changes. During the development of the Final EIS document, DRCOG released the 2040 Focus model. Because the traffic modeling was already underway at the time of this release, a sensitivity analysis was performed to determine the changes in traffic volume in the design year. The sensitivity analysis concluded that although the traffic volumes projected by the 2040 Focus model were slightly lower than the 2035 Compass model, the Focus model volumes would not impact the capacity needed for the corridor, and, therefore, the modeling was completed using the 2035 Compass model.

In addition to planned roadway improvements, the analysis assumed the implementation of major transit system improvements within the Denver region as part of RTD's FastTrack's program. Of most relevance in the study area is the East Corridor commuter rail project, which will run from downtown Denver to DIA.

Individual travel demand models and DynusT roadway networks consistent with future (2035) transportation system improvements were developed for the alternatives. A travel demand model estimates traffic demand based on where population and employment will grow in the region, and then predicts how the resulting travel demand distributes over the regional transportation network. The evaluation of the individual roadway networks within the travel demand models provided the future (2035) origin-destination data for the various alternatives. The origin-destination output from the travel demand models became the input to the individual roadway networks within DynusT.

The changes in the driving patterns have been considered in traffic modeling for the Final EIS. For information regarding consideration of changes in the driving pattern, please see TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

O CDOT has fully analyzed the I-70 East Project in the context of the regional transportation plan. During project scoping the project team identified the DRCOG regional transportation plan as the basis for future travel forecasts within the study area. This has been confirmed throughout the project as the appropriate model, and is required by federal air quality conformity rules. For information on the travel model used for this project, please see TRANS6 and TRANS7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

A-140 January 2016

		Commer		
Source: Submittal	Document Number:	818 Name:	Denver Auditor, Dennis Gallagh	er
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P CDOT has considered a wide range of alternatives (over 90) for improvements to I-70. All alternatives, including the No-Action Alternative, include expanding the footprint of the roadway in order to meet current design and safety standards. The planned 10-lane cross-section is warranted to meet the capacity needs. The detailed traffic modeling confirms the proposed improvements. Additionally, the volumes and proposed number of lanes were compared to other freeways in metro Denver, further confirming the proposed cross-sections. For more information on the need to widen the highway to 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT will continue to look for opportunities to minimize the width through final design.

The concerns regarding the traffic forecasting have been adequately addressed in the Final EIS. For information on traffic forecasting for this project, please see TRANS5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on the alternatives considered throughout the EIS process, please see Chapter 3, Summary of Project Alternatives, and Attachment C, Alternatives Analysis Technical Report of the Final EIS.

- The I-70 viaduct needs to be replaced because of its deteriorating structural conditions. There are no alternatives that can address the purpose and need of the project while staying within current right-of-way, including the No-Action Alternative. All alternatives that are under consideration, including the No-Action Alternative, expand the footprint of the roadway to meet current design and safety standards, and have been minimized to avoid impacts to the greatest extent possible. For more information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. See Chapter 3, Summary of Project Alternatives, of the Final EIS for more information on the alternatives.
- R The traffic model accounts for planned and programmed transit improvements in the region. See chapter 4, Transportation Impacts and Mitigation Measures for more information on what assumptions were included in the Traffic Demand Modeling for the project.
- Federal requirements require NEPA studies to use the current adopted regional travel demand model for analysis purposes, which for I-70 East was the DRCOG Compass model. All proposed alternatives are coded using the regional model to develop unique origin-destination data based on the improvements. In many cases, the improvements attract more vehicles to I-70 and this is accounted for in the traffic analysis. For more information on traffic forecasting and modeling, please see TRANS5 and TRANS6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Per existing regulations, CDOT can't convert general-purpose lanes to managed lanes; therefore, this is not an option to keep I-70 within its existing right-of-way. Pricing of the managed lanes will be decided in a future phase of project development and not through the EIS process. For information on identification of the Managed Lanes Option as the preferred option, please see PA7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. Please refer to Chapter 3, Summary of Project Alternatives and Chapter 4, Transportation Impacts and Mitigations for more information regarding managed lanes.

	Comments
Source: Submittal	Document Number: 818 Name: Denver Auditor, Dennis Gallagher
U	Comment # 28: The SDEIS admits that further study and documentation will be forthcoming involving the managed lane concept in the Final EIS. It is premature to declare to the citizenry that the preferred alternative is managed lanes when further documentation is not available. The supporting data that is provided is inconclusive and based solely on the DynusT model results. The basic conclusion for the preferred alternative is that the lower capacity option of managed lanes will outperform the higher capacity alternative of general purpose lanes by forcing traffic off the freeway. CDOT is requested to provide specific modeling and scenarios that: identify this shift in volumes; determines where it shifts to; and, show what impact this will have on these other facilities as a result.
V	Comment # 29: CDOT and its partners are requested to address pricing for the entire transportation system in metro Denver, connected with regional and local transit, to enable better-informed decisions regarding lane configurations, termination points, and access along the I-70 East segment.
W	Comment # 30: Polling of drivers using the existing Managed Lanes on I-25 show that almost 2/3 of Express Lane users make \$75,000/year or more in income. This income level is twice the median income for the impacted neighborhoods of the I-70 project. CDOT is requested to explain what the impact of the Managed Lanes, by themselves, have on these neighborhoods and to explain any benefit that the neighborhoods might see.
X	Comment # 31: There is no detail that shows how the Managed Lanes will be incorporated into the larger project. Drawings and visualization provided by CDOT show the managed lanes extending beyond Brighton Boulevard to the west but do not illustrate any termination. Do they connect to the managed lanes on I-25? If so, how much reconstruction is required at the Mouse Trap, and are these costs included in the overall cost estimate? The report states that additional widening does not occur west of Brighton, which would mean there is no interface with existing lanes which seems like a grand omission. However, the technical traffic report accompanying the report in Volume II provides a contradictory statement " an eastbound vehicle that enters at I-25 and continues all the way to Tower Road will be subject to a toll charge at the I-25 ingress, at the Holly Street egress "(page 129). It also mentions egress points at Holly and Peoria which are not identified in the report. CDOT is requested to provide detailed clarification on these points
Y	Comment # 32: The analysis is incomplete and the case for managed lanes has not been made. Rather than going to the Final EIS, CDOT is requested that the SDEIS be re-issued when the complete information on managed lanes is made available. This will allow a proper comparison between the general purpose lanes and managed lanes can be made by the public. What drives this is the success of T-REX which has no managed lanes and is only eight lanes for nine miles in Denver. Comparisons will and should be made between the two projects in a re-issued SDEIS.
	Specific Contradictions Within the EIS Comments
Z	Comment # 33: On page ES-5: Limited transportation capacity – "The forecast ranges from 117,000 to 285,000 vehicles per day (VPD) depending on the location in the corridor." However, CDOT diagrams show over 300,000 VPD between I-270 and I-225. CDOT is requested to clarify forecast ranges and provide modified plans based on the agreed upon numbers.

Alternative. The managed lanes provide greater throughput on the highway by increasing speeds and travel times through the corridor for two of the five lanes, and therefore increasing the number of cars that pass through the corridor compared to the number of cars that congested general purpose lanes would pass through. The increased capacity on I-70 will keep traffic from using the local street network compared to the No-Action Alternative. Chapter 8, Phased Project Implementation, of the Final EIS includes more detailed information on the proposed managed lanes and additional traffic model discussions. For information on identification of the Managed Lanes Option as the preferred option, please see PA7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Please see Chapter 3, Summary of Project Alternatives, Chapter 4, Transportation Impacts and Mitigations, and Chapter 8, Phased Project Implementation in the Final EIS for more information on the proposed managed lanes.

- V Pricing the transportation system for the entire metro area is outside of this project's scope. Pricing strategies are considered and implemented by HPTE.
- Managed lanes reduce congestion in the transportation network, providing a benefit to all drivers. The managed lanes will provide reduced travel times for users at all income levels, and provide a reliable trip through the corridor when drivers consider it worth the toll. While the pricing on managed lanes will provide more reliable options, it will be implemented with thorough consideration of equity impacts. In addition, HOV 3+ will be allowed to use the managed lanes free of charge. Please see EJ2 of the Frequently Received Comments and Responses of the Supplemental Draft EIS, located in Part 1 of Attachment Q for more information on how managed lanes benefits all users of I-70.

The concerns presented in this comment have been adequately addressed in the Final EIS. For information on identification of the Managed Lanes Option as the preferred option and property impacts with the Managed Lanes Option please see PA7 and PROP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Chapter 8, Phased Project Implementation in the Final EIS includes more detailed information on the proposed managed lanes.

Responses continue on the following page.

A-142 January 2016

1-70 East Final E15		
	C	omments
Source: Submittal	Document Number: 8	
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The project does not include any direct connection to the I-25 managed lanes. The following describes the proposed managed lane connections for the Phase 1 project. Eastbound traffic that is passing over I-25 will be able to move into a managed lane on the left side of the highway immediately east of I-25. This will be accomplished by restriping the existing left shoulder to accommodate the single managed lane. No widening will occur between I-25 and Brighton Boulevard. At Brighton Boulevard there will be an ingress location for eastbound traffic to enter into the managed lane. This ingress is primarily designed to accommodate traffic that has entered I-70 from I-25. Continuing east, at Holly Street there will be an ingress/egress location that will allow eastbound vehicles to enter the managed lane or exit the managed lane. This location is designed to accommodate traffic that has entered I-70 from Colorado Boulevard and to allow drivers to exit the managed lane and exit I-70 at Quebec Street or Central Park Boulevard. Further to the east there is a planned egress location at Peoria Street. This egress from the managed lane will allow drivers to exit I-70 at I-225, Chambers Road and Peña Boulevard. Finally, the managed lane will continue east and terminate just east of the Peña Boulevard exit ramp. All remaining managed lane traffic will merge left into a general-purpose lane and can exit I-70 at Airport Road or continue to other destination further east of the study area.

Westbound traffic that is entering the study area from locations east of Airport Boulevard and traffic that have entered I-70 from Peña Boulevard will be able to move into a managed lane on the left side of the highway near the I-25 interchange. This will be accomplished by widening of the highway to accommodate the single westbound managed lane. Minor widening of the highway will occur between I-225 and Quebec Street to allow the managed lane to continue along the left side of the highway up to the point where the Phase 1 full reconstruction is planned. At Peoria Street there will be an ingress location for westbound traffic to enter into the managed lane. This ingress is primarily designed to accommodate traffic that has entered I-70 from I-225. Continuing west, at Holly Street there will be an ingress/egress location that will allow westbound vehicles to enter the managed lane or exit the managed lane. This location is designed to accommodate traffic that has entered I-70 from Quebec Street and Central Park Boulevard and to allow drivers to exit the managed lane and exit I-70 at Colorado Boulevard. Further to the west there is a planned egress location at Brighton Boulevard. This egress from the managed lane will allow drivers to exit I-70 at I-25. Finally, the managed lane will continue west and terminate just west of the I-25 exit ramp. All remaining managed lane traffic will merge left into a general-purpose lane and can exit I-70 continue to other destination further west of the study area. Refer to Attachment A, Alternative Maps in the Final EIS for a detailed view of the lane transitions. Additionally, Chapter 3, Alternative Analysis in the Final EIS discusses the number of lanes proposed throughout the project area.

- Chapter 4, Transportation Impacts and Mitigation Measures in the Final EIS provides a traffic volume comparison between all of the analyzed alternatives and the different operational options. The data for the Managed Lane Option represent the total volume serviced by all lanes of I-70 (general-purpose lanes plus managed lanes). In general, all segments of I-70 experience an increase of daily volumes between 20 percent and 50 percent compared to the No-Action Alternative. The peak-period volumes display similar growth trends as the daily volumes. Overall, all of the Build Alternatives process similar volumes throughout the day. Improving traffic on I-70 results in drivers choosing to use I-70 instead of the local roadways to travel through the study area. CDOT will not be reissuing the Supplemental Draft EIS; instead, updated analysis is provided in the Final EIS.
- **Z** The traffic forecast ranges have been updated based on current data in the Final EIS.

	Comments
Source: Submittal	Document Number: 818 Name: Denver Auditor, Dennis Gallagher
A1 -	Comment # 34: On page ES-9: The report states: "is the preliminary Preferred Alternative because it meets the project purpose and need, best addresses community concerns, has the most community and agency support, and - with the proposed mitigations - appears to cause the least overall impact." CDOT has not provided any proof of this. The report specifically states that both the Basic and Modified Options are being evaluated in more detail. However, the next paragraph says "The recommended Preferred Alternative is evaluated fully in this document " It seems to be contradictory saying "evaluated fully" and "is being evaluated in more detail". CDOT is requested to explain what is the projects preliminary identified Preferred Alternative and why. CDOT is further requested to provide an explanation of the seemingly contradictory statements.
B1 -	Comment #35: On page ES-9 it states "traffic volumes on I-70 will increase between 30 % and 50% in the Build Alternatives". However, from Exhibits ES-4 and ES-5 volumes are shown to increase between 23% and 97%. CDOT is requested to provide an explanation of the contradiction and clarify what number it is using for its modeling.
C1 -	Comment #36: On page E5-14 it notes " as well as redevelopment opportunities in existing neighborhoods, such as Elyria and Swansea Neighborhood." In light of the loss of 20 businesses, 49 residences CDOT is requested to explain how the project will enhance social and economic conditions in the affected neighborhoods.
D1 -	Comment # 37: On page 4-4: 2 nd paragraph it states "Colfax Avenue is the only roadway other than I-70 that provides continuous east-west connectivity through the study area from I-25 to Tower Road." This is a completely false statement based on Exhibit 4-1. The study area only extends north-south between Martin Luther King Boulevard and 56 th Avenue, approximately one mile on each side of the interstate. Colfax Avenue is two miles south of MLK and is not in the study area. It is in the modeling area. In the interest of transparency and honesty, CDOT is requested to rectify this falsehood.
E1 -	Comment # 38: On page 4-20, Exhibit 4-18 does not show any improvements on Brighton Boulevard though the Mayor has announced a \$40+ Million upgrade to the corridor. CDOT is requested to explain: if this expansion and improvement of the Brighton Boulevard corridor was taken into account in the modeling; what affect the improvements have on traffic flow and demand; and, if the improvements were not included in the modeling it is requested that the model be redone to take into account this major project.
	Community and Economic Development Comments
F1 -	Comment # 39: The neighborhoods of Elyria and 5wansea have stated a need to establish and reestablish connectivity. CDOT and its partners are requested to decide and publicly commit to these investments in advance of any I-70 constructing.
G1 -	Comment # 40: To minimize disruption in Elyria and Swansea, CDOT is requested to invest in the I-270/I-76 project first, prior to construction any construction in the I-70 corridor.
H1 -	Comment # 41: It is requested that CDOT sign a "good-neighbor compact" with local businesses and trucking companies to clamp down on "cut-through" travel on residential streets.

A1 In the Supplemental Draft EIS, all of the reasonable alternatives were analyzed in detail. The identified Preferred Alternative is evaluated fully in the Final EIS, along with the other reasonable alternatives, and is compared to the No-Action Alternative.

FHWA and CDOT had preliminarily identified the Partial Cover Lowered Alternative with Managed Lane Option as the Preferred Alternative in the Supplemental Draft EIS. This alternative had two Connectivity Options (Basic and Modified) that were evaluated. For more information on these two Connectivity Options, please see Chapter 3, Summary of Project Alternatives in the Supplemental Draft EIS.

FHWA and CDOT identified the Partial Cover Lowered Alternative with Managed Lanes Option as the Preferred Alternative for I-70 East Final EIS. This alternative, as refined since the Supplemental Draft EIS, is identified as the Preferred Alternative because it meets the project purpose and need, best addresses community concerns, has the most community and agency support, and—with the proposed mitigation measures—will cause the least overall impact. FHWA and CDOT considered feedback provided during the Supplemental Draft EIS public review process before identifying the Preferred Alternative in the Final EIS.

The identification of the Preferred Alternative is discussed in detail in Chapter 3, Summary of Project Alternatives in the Final EIS. Design variations that were listed in the Supplemental Draft EIS have been either included in the alternative, or eliminated as described in the chapter.

- B1 The traffic forecast ranges have been updated in the Final EIS.
- The Preferred Alternative was developed in response to the community's concerns to reconnect the Elyria and Swansea Neighborhood by removing the viaduct and placing the highway below ground level. This removal will eliminate the visual barrier created by the viaduct and perpetuated during the past 50 years. The cover over the highway in the lowered section will have a park or urban landscape on it that can draw in residents from both the north side and the south side of the highway, creating a seamless connection across the highway and providing additional connectivity within the neighborhood. The Preferred Alternative does not decrease the connectivity north and south across the highway. For information on the benefits of the Preferred Alternative highway cover, please see PA1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on the plans to offset impacts from the project, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on social and economic conditions, please see Section 5.2 of the Final EIS.
- The Final EIS document has been modified to clarify that Colfax Avenue is not in the study area, but is within the DynusT subarea.

Responses continue on the following page.

A-144 January 2016

Comments	Responses to Comments
Source: Submittal Document Number: 818 Name: Denver Auditor, Dennis Gallagher	
	As stated in Chapter 4, Transportation Impacts and Mitigation Measures in the Final EIS, the improvements analyzed as part of this study includes projects that are planned or programmed in the adopted DRCOG 2035 MVRTP. At the time the Supplemental Draft EIS was written, Brighton Boulevard improvements had not been approved yet, but are included in this exhibit in the Final EIS. According to Denver's website, the I-70 East Project was taken in to consideration during the planning and study of the Brighton Boulevard Redevelopment Project, along with numerous other studies and planning efforts in the area.
	The Preferred Alternative was developed in response to the community's concerns to reconnect the Elyria and Swansea Neighborhood by removing the viaduct and placing the highway below ground level. For information on the Preferred Alternative highway cover, please see PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
	The concerns regarding the north-south connectivity was adequately addressed in the Final EIS. For information on north-south connectivity with the Preferred Alternative, please see PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
This side intentionally left blank.	There are no current construction projects identified on I-270/I-76 other than routine maintenance. For information on the I-270/I-76 reroute alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
	While existing truck travel within the Elyria and Swansea Neighborhood is a concern of local residents, changes associated with the Build Alternatives should not significantly impact these streets. Any potential changes to the designated truck routes and delivery routes on local streets will be coordinated with Denver to ensure impacts are minimized.

0 1 30 1	Comments
ubmittal	Document Number: 818 Name: Denver Auditor, Dennis Gallagher
Co	onstructability and Construction Impact Comments
will gua	mment # 42: Impacts during construction on the current alignment – regardless of final alternative – Il include dust, noise, vibration, disruption of circulation, diversion of traffic. CDOT is requested to arantee that residents of Elyria and Swansea will have fewer environmental and health impacts during instruction than exists today without construction.
	mment #43: CDOT is requested to develop an alternative in which no families are removed or ocated.
Va	asquez/Steele Street Comments
	mment $\#$ 44: CDOT is requested to relocate the partial Vasquez interchange a half a mile to the east Colorado Boulevard.
red sto rel lan	mment # 45: The property currently used for the interchange at Vasquez is a significant area for development – including mixed-income housing, neighborhood serving retail (perhaps the grocery pare the neighborhood desires), and community and/or civic uses. The area may also accommodate a located elementary school. CDOT is requested to work with the City and County of Denver to transfer and sat Vasquez Boulevard and Steele Streets for redevelopment and construction of services, shops, dother facilities for citizens of Swansea.
fre (inc app	mment #46: CDOT is requested to work with partners to develop an integrated context-sensitive eight system plan – that would address routing of truck traffic out of adjacent residential areas cluding Elyria and 5wansea along the I-70 alignment). An area wide freight system plan would be the propriate mechanism for addressing mobility and routing issues of neighboring jurisdictions, including mmerce City.
46	5 th Avenue Comments
toc cle 46' is r on do alt	imment $\#47$: There are various and often conflicting descriptions OF 46 th Avenue both as it exists day and in the future reconstruction. The typical cross sections and generalized discussions do not early describe 46 th Avenue. From the presentation, an unfamiliar reader would get the impression that the future reconstruction and size and a two-way, four-lane, signalized roadway running from I-25 to Colorado Boulevard, which nothing close to reality. The visualization and animation drawings on the I-70 East website show a servery frontage road couplet on both sides of the interstate between Brighton and York Street. They are not illustrate any connection for 46 th Avenue west of Brighton. It is misleading to present the wrong ternative for public review on the website. CDOT is requested to provide a detailed description of 46 th reque which should clearly identify the various cross sections, not just show a typical cross section.
1	nmment # 48: The business-case for frontage roads on both sides of the highway has not been made. That reason CDOT is requested to eliminate the north frontage road in the preferred alternative. It is

- CDOT will provide mitigation for impacts during construction. For information on project mitigation measures, please see IMP1 (general project mitigations), IMP4 (school mitigations), IMP6 (hazardous materials mitigation), IMP7 (fugitive dust mitigation during construction), and IMP8 (noise mitigation during construction) of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- There are no alternatives that can address the purpose and need of the project while staying within current right-of-way, including the No-Action Alternative. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- K1 CDOT has coordinated with Denver on the changes made to the Steele Street/Vasquez Boulevard interchange in the Final EIS. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- CDOT will continue to work with Denver on the disposal of excess right-of-way that remains after construction. At the end of the project, after all construction has been completed, CDOT will make a determination as to what excess right-of-way it may have along the I-70 East corridor that it does not need for transportation purposes. With the approval of FHWA and the CDOT Transportation Commission, such parcels can be declared excess right-of-way. CDOT has procedural requirements as to how to dispose of excess right-of-way. In addition, depending upon whether or not a parcel of excess right-of-way is usable as a standalone parcel will dictate which parties may have a right of first refusal. If multiple parties submit competitive bids for excess parcels, CDOT will typically select the highest bidder as the purchaser.
- While existing truck travel within the Elyria and Swansea Neighborhood is a concern of local residents, changes associated with the Build Alternatives should not significantly impact these streets. Any potential changes to the designated truck routes and delivery routes on local streets will be coordinated with Denver to ensure impacts are minimized. For information on truck traffic impacts on adjacent neighborhoods, please see TRANS8 and TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- N1 The text has been updated in the Final EIS to address the comment. The Preferred Alternative as presented in the Final EIS includes 46th Avenue on both sides of the highway as two-way in some areas, one-way in others, and non-continuous between the cover and Swansea Elementary School. Chapter 3, Summary of Project Alternatives in the Final EIS explains the configuration of the 46th Avenue and Attachment A, Alternatives Maps in the Final EIS includes conceptual drawings of the highway design including 46th Avenue.
- The project team worked collaboratively with Denver during the design process to determine the appropriate level of east-west and north-south connectivity for the local roadway network. The Preferred Alternative as presented in the Final EIS includes 46th Avenue on both sides of the highway as two-way in some areas, one-way in others, and non-continuous between the cover and Swansea Elementary School. The current design achieves the desired goals of the local agencies by maximizing connectivity of the local network, while keeping roadway widths to a minimum and providing a level of redundancy to assist in emergency vehicle response to the properties on both sides of I-70.

A-146 January 2016

	Comments
ource: Submittal	Document Number: 818 Name: Denver Auditor, Dennis Gallagher
P1 -	handle the forecasted volumes as a single two way roadway and minimizes truck impacts for the majority of the neighborhood. Comment # 49: CDOT is requested to look into the possibility of terminating Stapleton Drive North at Colorado Boulevard to prevent unnecessary trips, primarily trucks, from entering the neighborhood.
Q1 -	Mobility During Construction Comments Comment # 50: CDOT is requested to develop an advance comprehensive package of mobility-related projects. Improvements to I-270 first make sense in advance of any construction on I-70. The package should include neighborhood circulation issues as well, including multimodal accessibility and connectivity enhancements within and between the environmental justice neighborhoods of Elyria and Swansea.
	Project Cost Comments
R1 -	Comment # 51: The cost of the first phase of the project has risen to close to \$1.2 Billion for a 1.8 mile section of road. The stated \$1.2 Billion price tag is the cost without interest or load costs figured in. As recently as Mid-September, Don Hunt, Executive Director of CDOT, conceded in a public meeting that CDOT had not calculated the interest and loan costs associated with this project. In the absence of an accurate, inclusive cost for the project it is impossible for the general public to make the full extent of any concerns known. Therefore, CDOT is requested to provide a full and detailed analysis of the cost of the project. This analysis should include all loan and interest costs as well as identify potential opportunity costs for directing such a large sum of money to one project in the state.
S1 -	Comment # 52: As has been widely detailed, the project calls for \$850 Million from the Road and Bridge Fund. This fund generates about \$100 million/year and is intended to fund upkeep on roads and bridge across the state. This project would eat up every dollar from the fund for 8.5 years. By CDOT's own calculations the project will take half of the fund for at least 20 and possibly up to 30 years. CDOT is requested to provide analysis of the impact that such a large hit on the Road and Bridge Fund will make on the ability to do other projects within Colorado. Specific projects that may be postponed or cancelle should be included and, as possible, specific timelines for these other projects should be updated. This will allow the citizens of Colorado as a whole to determine the impact this project might have on them and what concerns they may wish to provide to CDOT.
	Comment # 53: The cost of the Preferred Alternative for this project is at least 10 times greater per lane/mile than any other project ever completed or even contemplated by CDOT.
T1 -	For example: • The TREX project rebuilt 17 miles of highway with 209 new lane-miles for \$795 million. That is \$3.8 million per lane-mile;

- The project team worked collaboratively with Denver during the design process to determine the appropriate level of east-west connectivity for the local roadway network, including Stapleton Drive. The current design achieves the desired goals of the local agencies by maximizing connectivity of the local network, while keeping roadway widths to a minimum and providing a level of redundancy to assist in emergency vehicle response to the properties on both sides of I-70.
- CDOT has been working with Denver and other stakeholders to design a comprehensive network where there is impact as a result of the I-70 East construction. If these facilities, such as I-270, will not be impacted by the project, they will not be addressed. CDOT will develop and implement a robust public communications plan during construction to ensure things such as advanced notifications of detours and will continue coordination with RTD and Denver on detours and access changes.
- R1 CDOT's Transportation Commission has decided to move forward with a DBFOM method for the finance and delivery of the I-70 East project from I-25 to Denver International Airport. The Commission's decision was based on being the best stewards of public money and trust; however it is important to note that this is just one step in a lengthy process that will include many more decision points. It is important that there is a feasible funding plan in place as the environmental study process is concluded and a final alternative is selected.

CDOT engaged the public and stakeholders to discuss how this project should be delivered. The Transportation Commission held a public workshop on the findings of the Value for Money analysis, which compares the risks and affordability of Design Build and DBFOM delivery models, on February 5, 2015. The main conclusions of the I-70 East Value for Money analysis are that the I-70 East Corridor project is not affordable under a Design Build model, but can be afforded under both the DBOM and DBFOM models. The Commission selected the DBFOM method of delivery because of its ability to transfer more risk to the private sector in several key areas including the long-term costs of maintaining the corridor. In this model, the concessionaire is given annual performance payments and must meet strict operations and maintenance standards. Updated cost information is included in the Final EIS.

CDOT will now begin engaging industry and develop a financing plan for the first phase of the project as required to complete the Record of Decision, which completes the environmental study process.

- Due to the concern of the funding impact of the I-70 viaduct replacement on long-term revenues available for rehabilitating other Colorado bridges, CDOT set out a goal to shape viaduct financing in a way that will retain 50 percent of bridge revenues for other needed projects across the state.
- Cost estimates have been prepared using standard procedures and unit prices for the level of design completed. The cost estimates have been updated for the Final EIS and will continue to be refined through future phases of the project. The FHWA will conduct cost estimate reviews as appropriate at critical stages throughout the project to review the cost estimate. The cost of the Preferred Alternative is inclusive of all anticipated project costs, exclusive of future operations and maintenance. The cost to construct the lowered highway is higher than typical example projects due to the nature of the work involved, inclusion of the highway cover, and other extensive mitigation commitments. CDOT will continuously employ opportunities for innovation that would reduce the overall project costs.

	Comments	Responses to Comments
urce: Submittal	Document Number: 818 Name: Denver Auditor, Dennis Gallagher	
T1	 The I-70 mountain proposal – Rebuilding 53 miles with approximately 550 lane-miles including multiple new tunnels in some of the most difficult conditions imaginable is priced at \$3.5 billion. That is \$6.4 million per lane-mile. The expansion of I-70 between Brighton Blvd and Colorado Blvd. is now estimated at \$1.2 Billion. That is 10 lanes of highway for 1.8 miles or 18 new lane-miles of highway. That works out to \$66.7 million per lane-mile. And if what is now being reported that they are only looking to build 8 lanes for the \$1.2 billion than the price goes up 20% to \$83.3 Million per lane-mile. That is more than 13 times more expensive than building the proposed highway through the mountains. CDOT is requested to provide an analysis of why this project has become so much more expensive than any other project and detail ways to mitigate the costs. 	 CDOT continues to provide and modify public involvement for the project. Question and answer sessions are now provided for the audiences at most meetings. Input received has been incorporated into the project throughout the project development process. For information on CDOT's public involvement, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. V1 Section 5.20 of the Final EIS contains an expanded discussion of environmental health issues in the Globeville and Swansea and Elyria neighborhoods, including the Health Impact Assessment conducted by DEH. It is important to consider that the neighborhoods in question also experience disproportionate levels of poverty, non-highway pollution from stationary sources, and many other factors that contribute to the health status of the communities. An additional health impact assessment study is not required by NEPA or the Clean Air Act, would be subject to very large uncertainties, and would not assist the decision makers in evaluating the choice among reasonable alternatives. For more information on a Health Impact Assessment, please see AQ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
	Community Engagement Comments	
	Comment # 54: Community leaders criticize CDOT's community engagement process. CDOT is requested to retool its community participation process for I-70 East and move to a more robust process where everyone hears both questions and responses – in order to build consensus within the community.	
U1 -	Example: I-15/5R-15 (40 th Street) in San Diego. A preferred option was selected that minimized community impacts, while improving function on that component of the regional transportation system. Specific community improvements were agreed to – including s covers at several key locations along the alignment. The project included linkages to regional transit (existing and planned)and access to transit stations within the highway at major boulevards.	
	Environmental Concerns Comments	
	Comment # 55: According to a report by Denver's Department of Environmental Health that was released in April of this year:	
V1 -	 People in the area live 3.5 years less than the rest of the city. Over the population of this area, 50,000 years of life are lost in these neighborhoods every year Children with asthma are admitted to the Emergency Room over 70% more often than the rest of the city – 40 ER admission/1,000 children under 20 in this area vs. 28.5 ER admissions/1,000 for the city as a whole Cardiovascular deaths are up to 55% higher in these three neighborhoods. 2-13-275 deaths/100,000 in these neighborhoods vs. 160 deaths/100,000 for the city as a whole 	
	Despite some attempts to shift the blame for the health issues raised in the DDEH report, no other socio-economic factors are attributable. Inside the DDEH report there are maps that show percentages across the city for: Poverty; Hispanic Population; Percentage of Population Speaking only English at Home; and, Percentage of Adults 25 or Older with Less than a High School Diploma. For each of these factors the Globeville, Elyria and Swansea neighborhoods are statistically comparable to a large number	
	Home; and, Percentage of Adults 25 or Older with Less than a High School Diploma. For each of these	

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Comments	Responses to Comments
Source: Submittal Document Number: 818 Name: Denver Auditor, Dennis Gallagher	
of neighborhoods on the West side of Deaver. In other words, the Socio-Economic factors are virtually the same. The only difference between neighborhoods on the West side and the GES area is that people die sooner and live with more disease during their lives in GES. That is specifically because they live next to a major highway. Nothing in the CODT proposal specifically addresses these health issues. CDOT is requested to develop a health impact assessment on the community shealth and to produce a comprehensive plan—that does not put homeowness in the affected communities despered into det—for mitigating the environmental issues that have led to the health problems cited above. CDOT is further requested to provide a plan for mitigating the originating the increased risks that the new project will create. Comment # 56: The excavation for the 1.8 mile submerged roadway will require trucking at least 1.7M cubic yards of soil from the area. Because of the historic land use in this area it must be assumed that a large amount of this oil will be contaminated. Assuming the soil is removed by King Haulers—each holding, 20 cubic yards—and the soil being taken to hazardous receiving sites in Adams or Arapshoe counties, this equates to 85,000 round trips of 35 emiles each through Commerce City and/or Auror, likely via 1-70, Vasquez, Brighton Blvd and 1-25. CDOT is requested to provide its plan for mitigating the environmental impact of this significant health risk. Comment # 5.5: CDOT has falled to assess, by air quality modeling, the likelihood that the emissions from the final Preferred Alternative will cause violations of the NAAGS for both PMZ.5 and NO2. Given that these two pollutants have been identified by the FPA as the most likely to ontribute to nonatishment, CDOT is requested to conduct comprehensive air quality modeling, the likelihood that the emissions from the final Preferred Alternative will cause violations of the NAAGS for both PMZ.5 and NO2. Given that these two pollutants have been identified by the	Proper measures will be implemented during construction to ensure the minimization of fugitive dust during the transport of excavated soils. CDOT and the hired contractors will develop materials management plans prior to construction to control the movement of any hazardous materials within the project area, please see IMF6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. **TODT, FHWA, CDPHE, and EPA have all coordinated regarding analysis needs, specifically including the pollutants for which there is a local air quality concern. The identification of the need to model hospots specifically excluded PM2.5 and NO2, because these pollutants have never been pollutants of local air quality concern in the Denver Metropolitan area and all monitoring for these pollutants, including PM2.5 and NO2, please see AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. **Y1** The I-70 East Project includes many innovative mitigation measures to offset the impacts to the low-income and minority populations. Some of these mitigation measures include but are not limited to, providing residents close to the highway construction interior storm windows and two free portable or window-mounted air conditioning units with air filtration and assistance for the potential additional utility costs during construction, providing contributions to existing programs that facilitate access to fresh food, providing HVAC system and upgraded doors and windows for the Swansea Elementary School, and providing HVAC system and upgraded doors and windows for the Swansea Elementary School, and providing HVAC system and upgraded doors and windows for the Swansea Elementary School, and providing inding to CRIIDC to assist residential and business displacees with financial counseling and procurement of financing for replacement property and securing business and residential loans. For more information on Environmental Just

		Commen	ts
Source: Submittal	Document Number:	818 Name:	Denver Auditor, Dennis Gallagher
	LOAN PROGRAM FALLS SHORT FO	R ENVIRONMENT	'AL JUSTICE
Z1 -	burden of insulating their own hon	nes is considered I justice guideline	for residents themselves to take on the financial "fair treatment" or the result of "public s? How would such a program not result in putting d resident and their family?
A2 -	home or building in a community t	hat was <i>not</i> an er	It would result in a pollution-exposure impact on a wironmental justice community, what would be ollution exposure in the home or building?
	PAST DAMAGE TO ENVIRONMENT	AL JUSTICE NEIG	HBORHODDS
	projects in environmental justice c Elyria and Swansea (which are ider siteing and operating I-70 along its	ommunities. Wh ntified by EPA as e current alignmer	ctations discuss damage from past decisions for at steps is CDOT taking to address past damage to environmental justice communities) as a result of at for more than 50 years? Please cite where CDOT's environmental justice neighborhoods.
В2 —	_	_	olic meetings: "We acknowledge that we have ant this project to be the last time we impact these
	neighborhoods once; we're just go	ing to go in and o	mmunities: "Yes, we (CDOT) damaged your lamage them again one more time." (And from the much more colorful language in place of the word
C2 -	Comment # 63: I request CDOT to environmental justice."	explain how "imp	pacting these communities one last time" advances
D2 -		economic impact	native that does not result in additional s in these environmental justice neighborhoods, and gible and measurable ways.
	LID AT THE SCHOOL & ENVIRONN	ENTAL JUSTICE	
	of the project to address justice.	There has not bee	School site, CDOT has stated that is a unique aspect n much observable enthusiasm or support from the ic information on what exactly the lid is proposed to
E2	environmental justice neighborho roadway in that setting as well? If would seem that is necessary for 0	od, wouldn't CDO the lid at Swanse CDOT to pursue, r	acility so close to a roadway project in a non- T also provide for separation of the school and as School separates the highway from the school, it of because of environmental justice, but because nt alignment so close to the school.

- Text has been updated in the Final EIS to better refine Environmental Justice mitigation measures. Loan programs will not be offered for home improvements; however, CDOT is proposing to mitigate for project impacts during construction by providing residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration and assistance for the potential additional utility costs during construction. Additional detail can be found in Section 5.3, Social and Economic Conditions of the Final EIS.
- CDOT is going above and beyond the standard mitigation measures for this community as a result of this project. CDOT's standard mitigation consist only of traditional BMPs, such as covering loads, regular street sweeping, etc. If this project was not in an environmental justice community, items such as the cover with the associated urban landscaping, interior storm windows, air conditioning units with air filtration and utility assistance, funding some replacement low-income housing units, facilitation of local hiring preferences, providing funding towards fresh food access, and the extensive school mitigations would not be included.

For a full list of additional proposed mitigations, please see Section 5.3, Environmental Justice of the Final EIS. Standard mitigations are included in each of the resource sections in Chapter 5.

- Neighborhood by removing the viaduct and placing the highway below ground level with a cover that will include urban landscaping. For more information on Environmental Justice, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. Also, Section 5.3, Environmental Justice in the Final EIS outlines mitigation measures as related to environmental justice issues. Additional mitigation measures related to these issues can be found in Section 5.2, Social and Economic Conditions in the Final EIS.
- C2 This language has not been used in the Supplemental Draft EIS or Final EIS.
- There are no alternatives that can address the purpose and need of the project while staying within current right of way, including the No-Action Alternative. The alternatives being evaluated were developed to avoid some impacts, minimize others, and mitigate all the remaining impacts that could not be avoided or minimized. Additionally, these alternatives provide benefits, as discussed Section 5.3, Environmental Justice in the Final EIS. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

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Comments Document Number: 818 Name: Denver Auditor, Dennis Gallagher Source: Submittal The lid should not be considered a specific environmental justice investment in the neighborhood. Rather it is necessary given the location and alignment CDOT has chosen for its project. Comment # 66: I request CDOT to explain, if they had a school next to a roadway in a well-to-do E2 neighborhood, would they not have to properly separate that school from the highway in that setting? If so, then how can providing the same type of solution in an environmental justice neighborhood be considered to be an environmental justice investment? VENTILATION, AIR POLLUTION AND HEALTH Comment # 67: I reject the resistance from CDOT to build the highway lid any longer than 900 feet. I understand that 900' is the distance beyond which a ventilation system becomes a necessary part of the project. While I understand the additional cost of ventilation to the overall project, i nevertheless F2 request that CDOT intentionally invest in a solution to remove further air contaminants from the Elyria and Swansea environmental justice neighborhoods. These neighborhoods are already exposed to pollution and CDOT owes it to these neighborhoods to invest in a system that cleans transportationrelated pollutants. Comment # 68: I request that CDOT develop an alternative to the "partial cover" proposal, which includes a state-of-the-art ventilation system for the entire below-grade portion of a lowered I-70. I also reject CDOT's resistance to fully burying the entire stretch of I-70 through Elyria and Swansea from G2 Adams Street to High Street. Again, the federal guidance on environmental justice would support that it is not only reasonable, but also highly ethical, for CDOT to deck the entire 16-block area below-grade portion of the highway, with state-of-the-art ventilation. DECK AT STEELE STREET - COMMUNITY BUILDING AND ENVIRONMENTAL JUSTICE Comment # 69: On the other hand, the full deck proposed at Vasquez and Steele under the 2013 socalled "Denver option" would be a very favorable environmental justice investment in these environmental justice neighborhoods. Separating the highway from the community at that location creates an extremely important opportunity to seam together the 700 families in Swansea north of I-70 and the 700 Swansea families south of I-70. The Steele Street deck is perhaps the most important catalyst the state and the city should invest in to provide these environmental justice communities a H2 new foundation for rebuilding their damaged neighborhoods. The deck at Steele Street is critical for creating a new central place for Swansea - a place for redevelopment of services, homes, and businesses - a place to heal the community from damage inflicted 50 years ago. Comment # 70: A deck at Steele Street would truly be an environmental justice investment - I believe the lid at the school is simply a necessity of location, and is questionable as environmental justice. I request CDOT to prioritize a deck at Steele Street as an environmental justice investment.

Responses to Comments

E2 CDOT is participating in a "cover planning" process with Denver and DPS to identify more specific information about what might be placed on the cover. Additional information on the results of the cover planning can be found in Attachment P, Cover Planning in the Final EIS. Community members have been engaged in this process to help identify the needs of the neighborhood with regard to the cover. The cover was identified as an environmental justice mitigation measure because it alleviates the impacts to the environmental justice communities by providing additional community space and connectivity within the neighborhood.

Impacts to communities from highway projects are analyzed depending on the project. Providing the type of mitigation the cover provides, in this instance, isn't required by law. The cover is included as a mitigation measure to alleviate impacts to the environmental justice populations in the Swansea neighborhood. To clarify, the cover is not being implemented to separate the school and the highway; it is being implemented to provide mitigation for impacts to school recreation facilities and to promote a seamless, safe connection between the school and the cover while reconnecting the neighborhood. As an example of a recent project in close proximity to a school, the TREX project improved the highway near South High School and no cover was included in that area. Separation is typically provided by fencing to ensure safety.

F2 Through coordination with Denver, the cover is now proposed to be just under 1,000 feet in length.

The concerns regarding air quality have been adequately addressed in the Final EIS. For information on air quality, please see AQ3, AQ5, and AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- Putting a cover on the highway from Brighton Boulevard to Steele Street/Vasquez Boulevard interchange is not feasible. Including a cover west of York Street will result in vertical profile conflicts with 46th Avenue and Brighton interchange ramps. Also extending the highway cover beyond 1000 feet will require additional fire, safety, and ventilation facilities for tunnels which will cause additional impacts to the surrounding areas.
- A second cover is not included as part of the Preferred Alternative. However, to accommodate Denver's interest in constructing a second cover in the future, the Preferred Alternative includes an overall approach to design and construction that would not preclude the construction of a second cover over the highway from west of the Steele Street/Vasquez Boulevard interchange to east of Cook Street. If a second cover is pursued by others in the future, air quality would need to be analyzed. For information on the Preferred Alternative's cover, please see PA1 and PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

	Comments
Source: Submittal	Document Number: 818 Name: Denver Auditor, Dennis Gallagher
	CDOTs VALUES ≠ COMMUNITY VALUES IDENTIFYING A PATH FORWARD
	<u>Comment # 71</u> : There are two conflicting value systems in this process, and I request CDOT and its partners to work to understand these conflicting values – I offer that only when CDOT comes to understand those different values, will it be able to go forward with a solution that does not further damage these neighborhoods.
	CDOT's value system, if I can summarize from the SDEIS, is focused on movement – i.e., movement of commuters, goods, tourists, etc. And I have heard CDOT leadership lift up reducing "travel time" as a core value.
	The value system of the neighborhoods is the following: "We are a cohesive and close-knit community of families and friends. We value being a neighborhood called Elyria and we value being a neighborhood called Swansea. We also value making our neighborhoods more complete – with services and retail right in the neighborhoods; healthier – with less exposure to pollution; and more sustainable – environmentally, economically, and socially."
I2 -	I know many residents, officials, professionals, and community leaders have stated repeatedly that CDOT's project can only be successful if it starts with an understanding of these neighborhoods, is designed to fit the context of these neighborhoods, and results in these neighborhoods being more vibrant and healthier communities after the project is completed than today.
	We are not TREX neighborhoods, we are not suburban neighborhoods, and we are not rural neighborhoods. Engineering solutions that may be appropriate in those settings are not necessarily appropriate in Elyria and Swansea. Instead, we are neighborhoods which pre-existed I-70. We are neighborhoods that are close-knit, cohesive, and proud. We are neighborhoods that see ourselves as one, even though we have poor connectivity. We are neighborhoods that have been seriously impacted by pollution, noise, and smell.
	We are also neighborhoods that see a future as reemerging and more vibrant places. We value our existing residents – all of them – and look forward to welcoming new neighbors and friends as we take steps to re-knit our own streets and parks together, as well as re-knit ourselves to adjacent neighborhoods and communities in northeast metro Denver. That is the context in which I-70 exists.
J2 –	Comment # 72: A solution that serves those values, along with CDOT's values of movement, has the best chance of being the "right" solution for neighborhoods, the City of Denver, and travelers. I request CDOT to expand its purpose and need for this project to reflect (a) neighborhood restoration and community rebuilding, (b) neighborhood improvement, including health and wellness, and (c) avoidance of neighborhood disruption in these environmental justice communities of Elyria and Swansea.
	HOUSING – RETAIN NOT REMOVAL
К2 —	Comment # 73: The housing stock in Elyria and Swansea serves a unique role city and the region and cannot be replaced. Homes in these neighborhoods are typically well-constructed, often serving multigenerational families, and have a higher-than-average ownership rate. Once again, this is an area where there is a conflict in values. CDOT's document refers to buy-out programs and opportunities for

The purpose of the project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70. In addition to meeting the purpose of the project, CDOT has worked to minimize and mitigate the impacts caused by the project alternatives. The approach of the project, which is going on 12 years and counting, has not been solely focused on movement of goods, but finding a solution that serves the traveling public and benefits the nearby neighborhoods. Furthermore, CDOT has been coordinating with Denver and provided continuous public involvement opportunities to obtain input from local residents and agencies throughout the lifetime of the project.

The Partial Cover Lowered Alternative was developed to reconnect the Elyria and Swansea Neighborhood by removing the viaduct and placing the highway below ground level. It will eliminate the visual barrier created by the viaduct and perpetuated during the past 50 years. The cover over the highway in the lowered section will have a park or urban landscape that can draw in residents from both the north side and the south side of the highway, creating a seamless connection across the highway and providing additional connectivity within the neighborhood.

For information on the project's outreach, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- The purpose of the project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70. In addition to meeting the purpose of the project, CDOT has worked to minimize and mitigate the impacts as a result of the project to ensure the best solution possible. For information on offsetting the impacts of the project, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- K2 Comment noted.

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	Comments
Source: Submittal	Document Number: 818 Name: Denver Auditor, Dennis Gallagher
	relocation. That value system is based on viewing the project as requiring nothing more than a simple property transaction. I reject that perspective by CDOT.
К2 —	From the neighborhood's perspective, Elyria cannot continue to be Elyria if more than 50 families — families that are inter-related, families that are multi-generational, families with decades-long attachments to the community — are displaced. The current Elyria neighborhood community is 150 families focused on a 14-block area. CDOT's current proposal goes beyond being damaging Elyria, it is outright destructive. It violates both social justice and environmental justice principles related to placemaking and neighborhood building.
L2	Comment #74: I request CDOT to provide an alternative that does not require the removal of any households or local neighborhood businesses in either Elyria or Swansea. To that end, I am requesting an alternative that stays within the current 118' alignment of I-70.
	MANAGED LANES, PRIVATIZATION, AND SOCIAL JUSTICE
M2 _	Comment # 75: The jury is still out on the use of P3s to finance roadways. There are concerning examples where expectations for use and income on 3P roadway projects have seriously fallen short. Particularly troubling is the type of P3 where the financial risk is assumed by the governmental entity and not the private partner. It is this type of P3 that is being proposed by CDOT.
	And there is a colossal conflict with the current CDOT proposal, because the managed lane component as presented requires a massive removal of major portions of the Elyria neighborhood, as well as Swansea. The highway footprint would go from 118' to 315.'
	Comment # 76: I totally reject CDOT's assumption that it can take numerous properties and destroy our environmental justice neighborhoods to pursue a managed lane concept in the I-70 alignment. Elyria and Swansea are absolutely the wrong locations for basically taking existing homes and business to construct a "freeway within a freeway."
N2	I am not adverse to new solutions for improving mobility or financing transportation investments, however, managed lanes are entirely inappropriate for any roadway passing through Elyria and Swansea neighborhoods. The restricted access to the lanes by those who are able to pay or otherwise willing to pay, clearly results in social injustice concerns for the scheme, especially when factored into limited access to the managed lanes from the adjacent environmental justice neighborhoods. For residents of environmental justice communities, managed lanes also introduce additional financial burdens for low-income individuals who find themselves using managed lanes.
02	Comment # 77: I also reject privatization, when it results in state and local governments turning over services and operation to for-profit companies and contractors. This reduces accountability to the public, and puts allows for private boards and shareholders to make decision outside of the public eye. As a matter of justice and morality, I question whether privatization protects the vulnerable in society or adequately safeguards and serves society as a whole. With regard to I-70, I see this as introducing yet another value system that is even less accountable to impacted communities, and will likely not advance our commitment as residents of Elyria and Swansea to re-emerge as vibrant, healthy, and sustainable neighborhoods.

- There are no alternatives that can address the purpose and need of the project while staying within current right-of-way, including the No-Action Alternative. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Public-private partnerships transfer the funding risks to a private company while still allowing CDOT to maintain ownership of the highway so accountability to the public remains the same as it would for any other design-build project. The current state of transportation funding requires CDOT to investigate new approaches to funding and delivering large highway projects.

There are no additional impacts to the surrounding neighborhoods or environments between the two options except at the locations of direct connections, east of the Elyria/Swansea Neighborhood. Managed lanes provide the advantage of managing traffic over the long term and can further encourage carpooling and expanded transit.

The justification of the number of lanes needed for the highway in the future has been discussed in the Final EIS. For information on the need to widen the highway to 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

Managed lanes are proposed for this project to provide an alternate congestion-free choice on I-70. The managed lanes will pull volumes from the general-purpose lanes, providing a trip that requires less time for those vehicles required to use the general-purpose lanes in the future when compared to a No-Action condition. HOV 3+ will be allowed to use the managed lanes free of charge. Please see EJ2 of the Frequently Received Comments and Responses of the Supplemental Draft EIS, located in Part 1 of Attachment Q for more information on how managed lanes benefits all users of I-70. Additional information can be found in Chapter 4 of the Supplemental Draft EIS and Final EIS.

CDOT recognizes that the project passes through environmental justice neighborhoods, and it has identified mitigation measures above and beyond standard mitigation measures to alleviate the impact on these neighborhoods. See Section 5.3, Environmental Justice, of the Final EIS for more information.

Public-private partnerships transfer the funding risks to a private company while still allowing CDOT to maintain ownership of the highway so that accountability to the public remains the same as it would for any other design-build project. The current state of transportation funding requires CDOT to investigate new approaches to funding and delivering large highway projects.

040
r: 818 Name: Denver Auditor, Dennis Gallagher
develop an alternative that includes no managed lanes through the loods of Elyria and Swansea. I also request that CDOT initiate a reloping new ways of paying for infrastructure that is fair and equitable ith attention to those with lesser means in our state.
CESSIBILITY OF RESIDENTS OF ELYRIA AND SWANSEA
y Administration's studies, that 1/3 of the population in urban regions outomobiles. Translating that into metro Denver's context, that means a residents, approximately 850,000 do not drive. FHWA's information ge, (2) income, (3) transportation dependency, and (4) choice.
re neighborhoods with residents fitting one or more of those FHWA third of the residents in these neighborhoods do not drive cars.
xt, I request CDOT to address the mobility and accessibility benefits in s of the environmental justice neighborhoods Elyria and Swansea.
e CDOT proposal include mobility and accessibility improvements to be residents of Elyria and Swansea have better and more reliable transit—improved bicycle and pedestrian connections throughout the well as to adjacent neighborhoods and other destinations in city and itional entities that provide these types of improvements are RTD and but they are critical and moral environmental justice investments that it.
e are listings of environmental justice investments that will contribute to , including improving mobility and accessibility
IMUNITY BUILDING – A NEIGHBORHOOD BASED APPROACH
equest a solution for rehabilitating I-70 in a manner that actually heals them healthier than they are today.
nmental justice perspective, 1 request CDOT to specifically address (a) tructure (i.e., the I-70 rehabilitation) and (b) investments in the m, and (c) further benefits to these environmental justice e that is less polluted, better connected, and more sustainable.
ernative with the following:
noval of no existing homes or businesses, in other words, an alternative rrent highway footprint (approximately 118')
tinuation of north-south connectivity on <u>all</u> 10 existing residential venue from York Street to Steele Street (i.e., York Street, Josephine t, Elizabeth Street, Thompson Court, Clayton Street, Fillmore Street, Paul Street, Steele Street)
t

As discussed in Chapter 3 of the Supplemental Draft EIS and Final EIS, there are two operational options considered for the added lanes on the highway - general-purpose lanes and managed lanes. These options were fully evaluated in the Supplemental Draft EIS and Final EIS. The Managed Lanes Option includes three general-purpose lanes for those who do not wish to use the managed lanes. Incorporation of managed lanes in this option alleviates traffic on the general-purpose lanes as well as providing an option for congestion free travel lanes. For information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

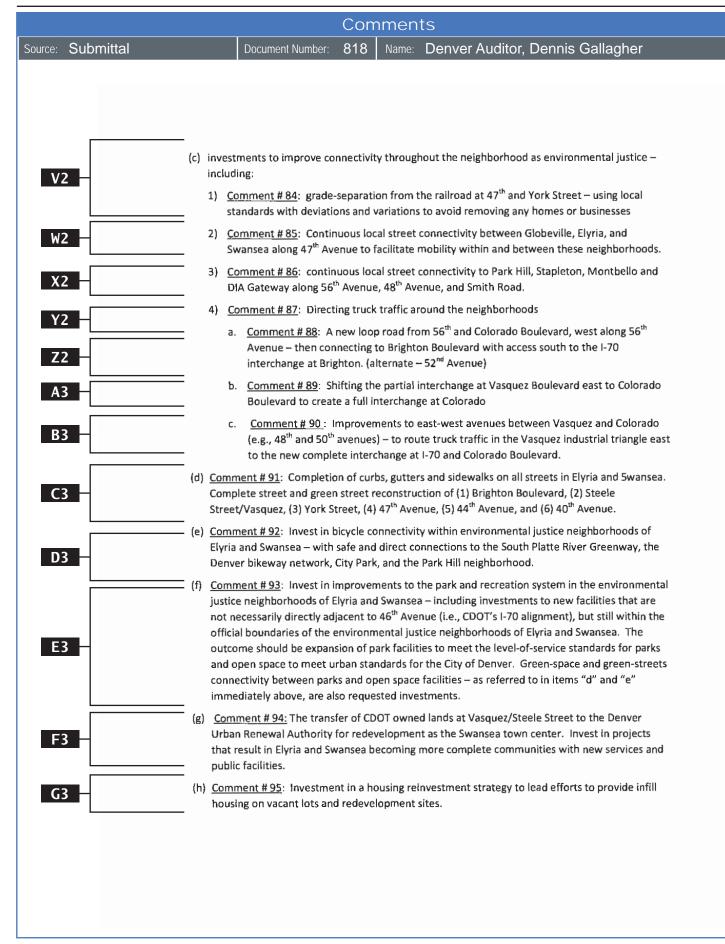
Public-private partnerships transfer the funding risks to a private company while still allowing CDOT to maintain ownership of the highway so accountability to the public remains the same as it would for any other design-build project. The current state of transportation funding requires CDOT to investigate new approaches to funding and delivering large highway projects.

- Q2 CDOT has addressed mobility and access for all modes in the Final EIS, including in the Elyria/ Swansea neighborhood. CDOT is working with RTD to maintain bus route connectivity and access to bus and rail stations during and after construction. Safer bike and pedestrian connections will be provided throughout the Elyria and Swansea neighborhoods with the construction of I-70.
- R2 Transit in the project area is under the jurisdiction of RTD. CDOT has been coordinating with RTD to maintain bus route connectivity and access to its facilities during and after construction.

The concerns regarding alternate modes of transportation have been addressed in the Final EIS. For information on walkability and bicycle route improvements, please see TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- The Partial Cover Lowered Alternative was developed to reconnect the Elyria and Swansea Neighborhood by removing the viaduct and placing the highway below ground level with a cover that will include urban landscaping. For information on impacts to the Environmental Justice communities and mitigation, please see EJ1 and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- There are no alternatives that can address the purpose and need of the project while staying within current right of way, including the No-Action Alternative. For information on the No-Action Alternative please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The Preferred Alternative as it is identified in the Final EIS maintains all north-south street crossings as they exist. For information on north-south connectivity with the Preferred Alternative, please see PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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- V2 Changes to the 47th Street and York Street intersection are not included in the project; please see TRANS3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- W2 Connectivity between Globeville, Elyria, and Swansea will be provided along 46th Avenue with the Partial Cover Lowered Alternative.
- **X2** From Colorado Boulevard to the east, east-west connectivity remains through existing connections (Stapleton Drive). No impacts to local streets are anticipated south of 46th Avenue or along 56th Avenue, 48th Avenue, and Smith Road due to the highway improvements.
- While existing truck travel within the Elyria and Swansea Neighborhood is a concern of local residents, changes associated with the Build Alternatives should not significantly impact these streets. Any potential changes to the designated truck routes and delivery routes on local streets will be coordinated with Denver to ensure impacts are minimized. For information on truck traffic, please see TRANS8 and TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- **Z2** No improvements are proposed by the project at this location.
- A3 CDOT has coordinated with Denver on the changes made to the Steele Street/Vasquez Boulevard interchange in the Final EIS. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- No improvements are proposed by the project at this location. For information on the Steel/Vasquez interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Local streets that require "reconstruction" due to highway improvements will include curbs, gutters, and sidewalks. Streets that are not impacted by the highway improvements will not be modified.
- CDOT is providing north-south connectivity for cyclists and pedestrians at all proposed crossings of I-70 to accommodate these movements. In addition, sidewalks along 46th Avenue will be improved to bring them up to current standards. CDOT will continue to work with Denver to accommodate existing and proposed bicycle routes as part of the Denver Bike Plan in the project area.
- Neighborhood by removing the viaduct and placing the highway below ground level. The cover over the highway in the lowered section will have a park or urban landscape that can draw in residents from both the north side and the south side of the highway, creating a seamless connection across the highway and providing additional connectivity within the neighborhood. The cover's design has been developed through a collaborative process with Denver and the community. CDOT will coordinate with Denver to mitigate impacts only to other local parks that may be impacted by the project.

Responses continue on the following page.

Comments	Responses to Comments
Source: Submittal Document Number: 818 Name: Denver Auditor, Dennis Gallagher	
	At the end of the project, after all construction has been completed, CDOT will make a determination as to what excess right of way it may have along the I-70 East corridor that it does not need for transportation purposes. With the approval of FHWA and the CDOT Transportation Commission, such parcels can be declared excess right-of-way. CDOT has procedural requirements as to how to dispose of excess right-of-way. In addition, depending upon whether or not a parcel of excess right of way is usable as a standalone parcel will dictate which parties may have a right of first refusal. If multiple parties submit competitive bids for excess parcels, CDOT will typically select the highest bidder as the purchaser. G3 CDOT has will provide funding for replacement housing using existing programs. For information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
A-156	January 2016

A-156 January 2016

	Comments
Source: Submittal	Document Number: 818 Name: Denver Auditor, Dennis Gallagher
Н3 —	(i) Comment # 96: I request that CDOT and its partners establish a business start-up program for residents of these environmental justice neighborhoods. The program should also include scholarships for business training for the young people who call Elyria and Swansea home.
13 -	I believe this can be accomplished in a number of ways that require CDOT's engineers to start and end with a commitment to develop a solution that introduces no new impacts (damage) into the neighborhoods and demonstrability rectifies past damage (impacts) in these environmental justice neighborhoods. To that end, the current CDOT "partial cover" proposal as currently presented fails.
	CDOT'S ALTERNATIVE REQUIRES MAJOR REFINEMENT
	I request CDOT to refine its alternative by advancing the following:
J3 –	(a) Comment # 97: Keep any rehabilitation of I-70 within the current highway footprint. I believe that is very feasible by modifying the "partial cover" proposal using solutions designed to reduce current traffic through the environmental justice neighborhoods of Elyria and Swansea. Reducing traffic through these neighborhoods on I-70 can be accomplished by:
К3 —	 Comment # 98: Developing a multi-facility comprehensive solution that includes improving local streets, to shift the very large percentage of local traffic currently using I-70 to local streets. (See comments 26 and following above for a listing of requested local street improvements.) Outcome: removes local traffic currently using I-70.
L3 -	2) Comment # 99: Integrating improvements to non-SOV modes of travel in the northeast metro Denver area into the solution – again, moving trips away from driving alone to transit, ride- sharing, and other programs to projects. Outcome: More balanced mode-split with fewer SOVs.
	3) Comment # 100: Develop a tandem solution that addresses how I-70 and I-270/I-76 function together – and how to manage traffic using I-70, as well as I-270/I-76, to lower the overall vehicle travel through Elyria and Swansea. Outcome. Trips shifted off of I-70 and better utilize the twin facilities I-270/I-76.
M3 =	It is unfortunate that the "messaging" in the public debate on the future I-70 remained simplistic and reduced to an "either-or" argument – i.e., pitting I-70 against I-270. CDOT has an opportunity to show leadership and advance a "both-and" conversation on how I-70 and I-270/I-76 can better work together as tandem facilities in the future.
	 Comment # 101: Route truck traffic on the I-270/I-76 inner-belt which passes through non- residential communities. Outcome: Fewer trucks on I-70.
N3 —	CDOT's leadership has frequently said that such a solution would require an "act of Congress."
	Comment # 102: I then request that CDOT initiate the process to garner congressional approval.
	 Comment # 103: Apply deviations and variance from AASHTO standards to reduce the footprint of I-70 through Elyria and Swansea.
03 -	CDOT's leadership has stated it is a "high bar" to pursue deviances and variations, yet CDOT also has indicated there are countless situations where such deviances and variations have been used in urban regions all across the country.

CDOT currently provides resources for transportation-related small business through www. connect2dot.org, which is a partnership between CDOT and the CSBDC. Colorado SBDC has offices in Denver, Commerce City, and Aurora. They provide training and resources to small business and individuals seeking to start a small business. Connect2DOT provides introductory trainings, access to CDOT plans, one-on-one consulting, and the Leading Edge program tailored to the transportation industry. Most services are free or low cost.

Additionally, the CRBRC and the project staff will ensure that small businesses are provided opportunities to compete for participation on the project. The project request for proposals will include goals to achieve small business participation on the project, as well as required outreach, networking events and possible incentives. Since this project is expected to be a federally funded, CDOT may not make any local contractor preferences, but will ensure that the local community businesses are informed of all opportunities presented by the project.

Workforce Development

Projects that use US DOT funds are subject to the requirements of CDOT's OJT Program. The OJT Program requires that contractors provide training hours to meet or exceed a goal set for the project. The contractor must operate under a training program approved by FHWA. Though the program is open to all, trainees are to be recruited among women and minorities as available according to census data.

In addition to the requirements of the CDOT OJT program, the CRBRC is developing a strategic approach to preparing and creating opportunities for individuals in the local communities to obtain employment on the project. CDOT is committing to providing support services and other resources locally to maximize workforce development in anticipation of the project. The contractor will also be expected to comply with and develop innovative approaches to the development of the local workforce.

- **I3** Comment noted.
- There are no alternatives that can address the purpose and need of the project while staying within current right-of-way, including the No-Action Alternative. For information on the No-Action Alternative please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Even the removal of local traffic from the interstate would still require an expansion of the highway to include additional capacity to meet the regional demand.
- HOV with 3+ passengers will be able to travel in the managed lanes for free, which will encourage ridesharing and reduces VMT. RTD's North Metro and East commuter rail lines that are under construction will provide stations within the communities.
- M3 The traffic modeling includes how I-70 and I-270/I-76 function together.

Responses continue on the following page.

Comments	Responses to Comments
Source: Submittal Document Number: 818 Name: Denver Auditor, Dennis Gallagher	
	N3 The areas adjacent to I-70 East are highly industrial and rely heavily on trucks to move in and out of the area with ease. If truck access to I-70 were restricted, they would be forced to use local streets to access the local businesses in the area, negatively impacting safety and mobility in nearby neighborhoods. For more information on restricting truck traffic along I-70, please see TRANS8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT will not be initiating the process to garner congressional support to reroute truck traffic on to I-270; however, the I-70 East project does not preclude others from seeking Congress approval. O3 The highway design has included multiple measures to minimize impacts to the adjacent neighborhoods. Efforts moving forward will continue to look for opportunities to lessen impacts from the construction and will consider potential design variances as appropriate.
Δ-158	January 2016

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Comments Document Number: 818 Name: Denver Auditor, Dennis Gallagher Source: Submittal Comment # 104: Again, I then request that CDOT immediately initiate the necessary processes Р3 to incorporate deviations and variances into the project so that achieves context-sensitive design- also advanced by FHWA - in these environmental justice neighborhoods. 6) Comment # 105: Summary: Implementing this integrated series of improvements results in Q3 less traffic on I-70 in the future. Along with other state-of-the-art tools and programs, the need for additional lanes on I-70 through the environmental justice neighborhoods of Elyria and Swansea can be eliminated. Comment # 106: I request that CDOT provide an alternative designed to significantly reduce R3 traffic using I-70 below current use today. I request that model runs be provided that helps to identify which strategic components are needed to reduce overall travel on 1-70. Comment # 107: With this information, I request CDOT to develop a solution for the alignment along I-70 that remains within the current right-of-way (118') and results in less traffic traveling **S**3 through the environmental justice neighborhoods of Elyria and Swansea. (b) Comment # 108: Reduce, and not expand, the area of the neighborhoods exposed to unhealthy air. CDOT's solution should significantly reduce current levels of air pollution and greenhouse gases T3 produced by transportation-related activities in these communities. The current proposal would actually expand the area of the neighborhoods exposed to harmful emissions and pollution. The solution should measurably result in healthier air than there is today in Elyria and Swansea. (c) Comment # 109: Restrict any 4-lane managed lane component to the area between DIA and the I-270 interchange near Quebec. I request that CDOT not move forward with any alternative that introduces managed lanes in the environmental justice neighborhoods of Elyria and Swansea. U3 -Conclusion: These factors are necessary to ensure that final design and solution along the I-70 alignment results in benefits and positive outcomes for the environmental justice neighborhoods of Elyria and Swansea. As a result, CDOT will need to modify its "partial cover" option. WHAT'S BEST FOR ELYRIA AND SWANSEA? Comment # 110: I demand that Elyria and Swansea be given the same consideration and respect - that they be given fair treatment as environmental justice communities - and that maintaining and enhancing community character, as well as improving the health and quality of life of residents in these V3 neighborhoods are critical values. I believe these values should trump the CDOT current alternative which is so focused on "time savings" for vehicles. The SDEIS alternative results in further damaging these environmental justice neighborhoods, if not outright destroying them - especially Elyria. Doing right by the communities must be the primary guiding principle. MEANINGFUL PUBLIC ENGAGEMENT According to the Environmental Protection Agency's website on Environmental Justice, meaningful W3 public engagement requires an integrated approach that advances (1) improving the natural and built environment, (2) preserving and improving housing, (3) improving health and wellness, and (4) advance

Responses to Comments

- The highway design has included multiple measures to minimize impacts to the adjacent neighborhoods. Efforts moving forward will continue to look for opportunities to lessen impacts from the construction and will consider potential design variances as appropriate.
- Q3 Even with the improvements noted, traffic demand on I-70 would still require an expansion of the highway to include additional capacity. For information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.
- TDM/TSM strategies, which are programs designed to reduce travel demand and improve the use of the current transportation system, while reducing the need for major capital investment are included in Chapter 3, Summary of Project Alternatives in the Final EIS. For information on consideration of multi-modal forms of transportation, please see TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- There are no alternatives that can address the purpose and need of the project while staying within current right-of-way, including the No-Action Alternative. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- As discussed in detail in the Final EIS, all of the alternatives evaluated will experience significant reductions in emissions for all health-related pollutants (except for road dust), even with increases in VMT. For information on air quality in the project area, please see AQ3 and AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- As discussed in Chapter 3 of the Supplemental Draft EIS and Final EIS, there are two operational options considered for the added lanes on the highway general-purpose lanes and managed lanes. These options were fully evaluated in the Supplemental Draft EIS and Final EIS.

The Managed Lanes Option includes three general-purpose lanes for those who do not wish to use the managed lanes. Incorporation of managed lanes in this option alleviates traffic on the general-purpose lanes as well as providing an option for a congestion free travel lanes.

Based on traffic projects from the DRCOG travel demand model, the 2035 traffic volumes on the portion of I-70 between I-25 and I-270 will require the addition of two new lanes in each direction of I-70 to accommodate the traffic demand for this highway. In an effort to preserve this new capacity for the long term and in order to provide motorist with choices where they can experience a more reliable trip travel time along the entire stretch of I-70 in the study area, the project is recommending that the new capacity be managed. The Preferred Alternative does include direct connections to I-270 in the future to allow for the extension of the manage lanes and to provide for more system to system connectivity. HOV with 3+ passengers will be able to travel in the managed lanes for free, which will encourage ridesharing and reduces VMTs.

Responses continue on the following page.

Comments	Responses to Comments
Source: Submittal Document Number: 818 Name: Denver Auditor, Dennis Gallagher	
	While time savings is part of the project's purpose, it is not the entire purpose. The purpose of the project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on 1-70. Environmental justice considerations have been adequately addressed in the Final EIS. For information on impacts to the Environmental Justice communities and mitigation, please see EJ1 and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. W3 The project team continues to use an extensive public involvement approach to communicate important project updates and allow the public to provide input on the EIS, cover amenities, and the alternatives under analysis in the FIS. For information on outreach for the project, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. Environmental justice considerations have been adequately addressed in the Final EIS. For information on Environmental Justice considerations, please see EJ3 of the Final EIS. For more information on Environmental Justice, see Section 5.3 of the Final FIS. Discussions on greenhouse gases, which factor into climate change, are included in Section 5.10, Air Quality in the Final EIS.
A 460	January 2016

A-160 January 2016

	Comments	
Submittal	Document Number: 818 Name: Denver Auditor, Dennis Gallagher	
(3 –	mobility and accessibility for all. While I have heard CDOT tout its work on its public campaign for I-70, I request that CDOT demonstrate how it has addressed EPA's guidance. Comment # 111: I request information on how CDOT has addressed climate justice, including reducing carbon and greenhouse gas emissions, transitioning away from fossil fuel reliance in moving people and goods, and ensuring that environmental justice communities are not disproportionately impacted by climate change. Comment # 112: I also request information regarding how residents of the environmental justice neighborhoods of Elyria and Swansea have been included in addressing the climate change impacts in their neighborhoods from CDOT's proposal?	X3 Discussion Air Qualit the project involveme Supplement Y3 The purpo mobility a The conce For inform Frequently Attachment
	CONCLUSION CDOT's project focus needs to be first and foremost on making these environmental justice neighborhoods vibrant, healthy, and complete communities. Then how does a rehabilitated CDOT	For inform see IMP1, Draft EIS,
73 —	facility help to correct past damage and make Elyria and Swansea better places in which to live, work and play.	CDOT wil
	Comment # 113: To date, this process has been backwards – the environmental justice neighborhoods have been looked at as "clean slates" for CDOT engineers to come up with whatever moves cars. I request CDOT to reverse the process – by defining parameters that keep these environmental justice neighborhoods intact, and then have the engineers design a solution that fits within the neighborhood context, and results in better and healthier communities.	
	neighborhoods intact, and then have the engineers design a solution that fits within the neighborhood	

- Discussions on greenhouse gases, which factor into climate change, are included in the Section 5.10, Air Quality in the Final EIS. The public has had the opportunity to provide feedback throughout the project on numerous topics, including climate change. For information on CDOT's public involvement, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The purpose of the project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70.

 The concerns presented in this comment have been adequately addressed in the Final EIS.

For information on efforts to reduce the impacts from past actions, please see PA1 and PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on impacts in general as well as to the Environmental Justice communities, please see IMP1, EJ1, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT will continue to try to minimize impacts during final design and construction.

Comments	Responses to Comments
Source: Public hearing transcript Document Number: 275 Name: Denver Auditor, Dennis Gallagher	
Γ I am opposed to the project, especially with 10 to 14 lanes plowing through Elyria,	A Comment noted. The justification of the number of lanes needed for the highway in the future has

Α

I am opposed to the project, especially with 10 to 14 lanes plowing through Elyria, Swansea, and Globeville. In any language, most distressful at how socially, economically, environmentally negatively impacting these neighborhoods, the businesses, and especially the people. The cost is indefensible. I've been trying my best to talk common sense to the city and to the Colorado Department of Highways to lower the number of lanes. We don't need those lanes. And at today's price for an ounce of gold, I have figured you could pave the highway from Brighton Boulevard to Colorado Boulevard over 78 times at the same thickness we just paved the gold dome at the State Capital. And I want to promise you, I will not stand by while you crucify these neighborhoods on a highway of gold, to paraphrase William Jennings Bryan. We can do it. It's not too late, dear friends. It's not too late. We can do it. It's not too late to correct this mistake for a healthier neighborhood. But we've got to fight these too many lanes. We can do it. Let's do it.

A Comment noted. The justification of the number of lanes needed for the highway in the future has been discussed in the Final EIS. For information on widening the highway, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

A-162 January 2016

Comments

Source: Submittal

Α

Document Number: 747 | Name: Denver Public Schools



Office of Chief Operating Officer Phone: 720-423-3332 Email: david_suppes@dpsk12.org www.dpsk12.org

October 31, 2014

Dear CDOT.

Thank you for allowing DPS to provide comments to your recently-released Supplemental Draft Environmental Impact Statement (SDEIS) to replace the I-70 viaduct between Brighton and Colorado and to improve the highway to Tower.

The proposed potential highway improvements will directly impact the school within this area, Swansea Elementary School (ES) located at 4650 Columbine Street. We value CDOT's partnership and, over the past several years, DPS has worked closely with CDOT to understand the project need, various solution options, and the impact that the work would have on Swansea ES and the surrounding community. Our goal is to find a path forward that will both provide public benefit as well as minimize any negative impact to Swansea ES. We understand the preferred option is the Partially-Covered Lowered alternative ("PCL"). The DPS Board of Education (BoE) received an update earlier this year on work to date in collaboration with our community and CDOT, including mitigation efforts planned at the school with the PCL, but the BoE did not take any action at that time.

DPS responsibility is to make sure our students have a safe, productive, accessible, and healthy learning environment. Our comments are focused specifically towards the impact to Swansea ES, and ensuring it provides a safe and appropriate educational environment. While CDOT has identified several mitigation elements, the proposed mitigations do not fully address the impacts. Appropriate mitigation of these impacts, both during construction and after completion, is critical for Swansea ES students and staff. To date, CDOT has proven very responsive to our requests, and we are confident these impacts can be addressed and mitigated as they move forward on the proposed solution.

We have collaboratively considered potential impacts and various options for Swansea ES. In reviewing the SDEIS and the on-going communication DPS has had with CDOT, we offer the following comments, considerations and responses.

1. Environmental air quality is critically important for the health of our students. Of particular concern are the impacts during and after construction at the school and in the areas near the school. We understand from the SDEIS that stringent air monitoring (including PM 10, PM 2.5, Nitrogen Oxides and other pollutants) will be conducted before, during and after the highway construction work is completed. We request a formal presentation from CDOT to DPS staff regarding the projected air quality levels in the areas immediately surrounding the school and specific to the immediate Swansea school site and playground. This is to include current levels from the highway, any environmental pollutants anticipated during construction and the mitigation thereof, and anticipated levels after the highway is built.

Responses to Comments

A CDOT has had multiple conversations about air quality with DPS and participates in monthly coordination meetings with the agency. Per your request, formal presentations by CDOT to DPS Board Members and Staff were delivered on May 18, 2015, and August 17, 2015, to discuss air quality specific to Swansea Elementary School.

The concerns regarding transit have been adequately addressed in the Final EIS. For information on air quality monitoring, please see AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Comments Document Number: 747 | Name: Denver Public Schools Source: Submittal We request that the Final EIS Executive Summary provide this information, including В comparison of the projected levels to applicable Federal and State air quality standards and the additional mitigation options should monitoring show levels above those projected and beyond the safety requirements. Environmental monitoring reports should be made readily available to DPS during the C construction phase (for daily review) along with a monthly meeting to review results. DPS may request more frequent formal discussions of results. DPS requests that a tree canopy be placed within Swansea site and surrounding areas to help with D air quality, to help buffer the visual effect of noise walls and create a sense of ownership by community members toward their neighborhood and public property. CDOT has agreed to fund replacement of the current HVAC system within the school to allow for a system that will control odors and appropriate filtration of the air. DPS Facility Management Ε staff will research and identify the appropriate solution, and will be responsible for ensuring an effective system is installed. 6. CDOT has agreed to fund installation of new windows and doors at Swansea ES. These windows and doors will be of a type to allow for necessary sound attenuation as well as tightly sealed to F prevent air infiltration. DPS staff will work in collaboration with CDOT to select the optimal solution. 7. DPS requests that CDOT develop a more effective and aesthetically pleasing noise solution beyond the noise mitigation plan proposed in the SDEIS, to help minimize noise disruption to students and staff during the school day. The existing highway has significant noise impacts to the school and surrounding communities. G a. DPS is happy to collaborate with CDOT on solutions and proposed plan to ensure outdoor safety on the play area and exterior of the Swansea school to include noise mitigation and air quality for the children in the play area. This could include installation of sound walls or other mitigation strategies. 8. There has historically been limited vehicle, pedestrian and bicycle connections within the neighborhood and the adjoining areas, and this will become acute as construction of I-70 commences, with limited access on and off the highway for residents and others wanting to use I-H 70. We request that CDOT work with DPS Facilities and Transportation departments, and Swansea school leadership to ensure safe routes to school through the neighborhood are available. This should include safe access during the construction and after all work is complete. 9. DPS requests CDOT publish and present a formal timeline for the entire project and for site work Ι adjacent to Swansea ES, as soon as possible. 10. CDOT has agreed to work with DPS to ensure all mitigation work to occur at Swansea ES shall J be completed prior to the beginning of highway construction (i.e. windows, doors, HVAC system, playground). 11. DPS requests that the Final EIS Executive Summary highlight the impacts and benefits specific to K Swansea ES within the new design (e.g., lower emissions,...). 12. DPS requests that CDOT collaborate with DPS to determine the appropriate lighting levels and if additional lights are needed adjacent to Swansea ES. 13. In addition to the health and safety improvements committed by CDOT to Swansea ES, CDOT M has also agreed to fund a modest classroom addition to the school to provide additional capacity to meet current early education student needs. We highly value CDOT's partnership and the vision of creating not only a safer transportation system, but the vision of creating an opportunity to connect a community, energize a neighborhood, provide sustainable economic viability and ensure vital community assets such as Swansea ES are safely maintained and can thrive throughout and after the project. Sincerely, Davil a. Suppe Chief Operating Officer

Denver Public Schools

Responses to Comments

- B The Final EIS contains a comparison of the projected levels to applicable air quality standards, as well as any mitigation options that may be applied if these standards are exceeded. General impacts will continue to be discussed in the executive summary, not to the detailed level of impacts to the school.
- **C** Environmental monitoring results will be communicated to DPS on a regular basis.
- D CDOT worked with various stakeholders including Denver and the community to develop Aesthetic Design Guidelines and plan for the cover of the highway that discusses elements such as a desired tree canopy and other landscaping considerations. The Aesthetic and Design Guidelines and cover planning process is included in Attachment O of the Final EIS.

CDOT is working closely with DPS officials to develop a master plan for the school site and also worked with Denver and community members to develop visual and aesthetic guidelines for the project.

- **E** Comment noted.
- F Comment noted.
- The Final EIS provides details and locations of sound walls that are found to be feasible and warranted. Noise walls near Swansea Elementary School were found to not be reasonable and therefore not recommended for the Preferred Alternative. Ultimately, not needing or installing noise walls is the most aesthetically pleasing noise solution available. For more information regarding noise analysis and the proposed mitigation measures, see Section 5.12, Noise, of the Final EIS. CDOT will continue to collaborate with DPS throughout the project.
- H CDOT will coordinate with DPS, Swansea Elementary School, and the general public to ensure safe vehicular and pedestrian access to school during construction.
- The construction schedule is not available at this time. CDOT will continue to work with DPS as more details are developed for construction.
- J Comment noted.
- Most sections of Chapter 5 in the Supplemental Draft EIS and Final EIS detail impacts specific to Swansea Elementary School. General impacts will continue to be discussed in the executive summary, not to the detailed level of impacts to the school.
- L CDOT will continue to collaborate with DPS throughout future phases of the project.
- M Comment noted.

A-164 January 2016

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Comments

Source: Submittal

Α

Document Number: 130 Name: B&C Steel, Inc.



1-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT

Please submit comments to the address below or via the I-70 East website (www.i-70east.com) by October 14, 2014.

Public comments are requested pursuant to the National Environmental Policy Act, 42 United States Code 4321, et seq. All written comments received during the comment period will be considered during Final EIS preparation. Your provision of private address information with your comment is voluntary and protected in accordance with the Privacy Act. Your private address information will not be released in the Final EIS or for any other purpose, unless required by law. However, your private address information will be used to compile the mailing list for any further project notices.

Date:	9/24/14	Would you like to be incl	uded on the malling list?	Yes No
Name (required): -	B&C Steel l	nc.		
Organization:				
Address (required):				
City/State/Zip:				
Email:				
Does your comment a	apply to any of the topics listed	below? Please circle/sele	ect all that apply:	
Air quality	Environmental justice	Financing	Hazardous materials	Historic
Managed lanes	Noise	Property impacts	Swansea Elementary	Ovisual
Preliminary identif	fied preferred alternative	Truck traffic	Other	
	Please print your commen	nt on the Supplemental D	raft EIS legibly below	
There is n	so way a lo	urge semi	or in our c	asea
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at the	Vasquez/S	iteele Stre	et exit. Tr	rexe is
alread s	so much	Congestio	m at th	is exist
and the	ese will ma	ke move	ment a c	complete
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Please turn in this form in to a project team member or mail/email by October 14, 2014, to I-70 East EIS Team

Colorado Department of Transportation 2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com



Responses to Comments

A The current identified Preferred Alternative does not include the roundabout design variation at the Steele Street/Vazquez Boulevard interchange. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

	Comments	Responses to Comments
Source: Submittal	Document Number: 130 Name: B&C Steel, Inc.	
	I-70 EAST	
EN	VIRONMENTAL IMPACT STATEMENT	
n	ightmare. There has to be reasonable	
A _ a	ightmare. There has to be reasonable coess for trucks on this exit. It is an	
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	****Attach more pages as needed****	
	Thank you for your input	
	Please turn in this form in to a project team member or mail/email by October 14, 2014, to: 1-70 East EIS Team Colored a Proposition of Towns 11.	
	Colorado Department of Transportation 2000 S. Holly Street, Denver, CO 80222	
	Email: contactus@i-70east.com	

Α

Comments				
ource: Submittal	Document Number:	073	Name: Blender Products, Inc.	
D.o	<i>A</i>			
معمل	/I-70 EAS			
Des .	[1-70 EAS]			
ENVIRO	I-70 EAS			
ENVIRO	NMENTAL IMPACT STATEME	ENT		i
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ENVIRO	I-70 EAST SUPPLEMENT	ENT TAL DRAFT	Γ ENVIRONMENTAL IMPACT STATEMENT nents to the address below	i

Public comments are requested pursuant to the National Environmental Policy Act, 42 United States Code 4321, et seq. All written comments received during the comment period will be considered during Final EIS preparation. Your provision of private address information with your comment is voluntary and protected in accordance with the Privacy Act. Your private address information will not be released in the Final EIS or for any other purpose, unless required by law. However, your private address information will be used to compile the mailing list for any further project notices.

Date: 9-16-2014 Would you like to be included on the mailing list? Yes No
Name (required):
Organization:
Address (required):
City/State/Zip:
Email:
Does your comment apply to any of the topics listed below? Please circle/select all that apply:
Air quality Environmental justice Financing Hazardous materials Historic
Managed lanes Noise Property impacts Swansea Elementary Visual
Preliminary identified preferred alternative Truck traffic Other
Please print your comment on the Supplemental Draft EIS legibly below
It is very important that AN I-70 INTERCHANCE AT VASQUEZ/
STEELE IS MAINTAINED. UNLESS SIGNIFICANT IMPROVEMENTS
ARE MADE tO THE INTERCHANCES AT I-704 COLORADO AND
I-70 + BRIGHTON AND THE ACCESS STREETS FROM VASQUEY
STEELE to THUSE INTERCHANCES ARE IMPROVED AND

Please turn in this form in to a project team member or mail/email by October 14, 2014, to I-70 East EIS Team Colorado Department of Transportation 2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com

A The Steele Street/Vasquez Boulevard interchange is included as part of the Preferred Alternative in the Final EIS. For information on the Steele Street/Vasquez Boulevard interchange, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses to Comments

January 2016 B-3

Source: Submittal Document Number: 073 Name: Blender Products, Inc.	
I-70 EAST ENVIRONMENTAL IMPACT STATEMENT	
STREAMLINED, THE ELIMINATION OF THE PASQUEZ STEELE ACCESS + I-70 INTERCHANCE WOULD HAVE A VERY NEGATIVE IMPACT ON THE ABILITY TO OPERATE OUR	
A - SHUPPING FROM OUR BUSINESS LOCATION. THIS WOULD REDUCE THE VALUE OF OUR LOCATION SIGNIFICANTY AND ST IS LIKELY TO CAUSE US TO MOVE.	
IN ADDITION, ADDING COMMERCIAL TRAFFIC TO THE ACCESS STREETS TO I-TO/BRIGHTON + I-TO/COLORADO WOULD ADD DOLLUTION, CONGESTION AND RISK TO AEIGHBORHOOD STREETS.	
SINCERECY JOHRS,	
****Attach more pages as needed**** Thank you for your input Please turn in this form in to a project team member or mail/email by October 14, 2014, to: 1-70 East EIS Team Colorado Department of Transportation 2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com	

B-4

	Comments	Responses to Comments
Source: Submittal	Document Number: 379 Name: Conley D.C. Solutions, Inc.	· · · · · · · · · · · · · · · · · · ·
	From: "Todd Stanley" <todd.stanley@conleydcs.com> Subject: The I-70 East EIS Project - SDEIS Comments Date: Tue, October 21, 2014 11:29 am To: contactus@i-70east.com</todd.stanley@conleydcs.com>	A Access will be maintained to all properties during and after construction. CDOT/Contractor will work with the business owners to determine the best schedule for construction activities.
A	Hello I operate a Business at 4570 Columbine St. I have full size tractor trailers make pick ups and deliveries to my building. My question is will full size tractor trailers still be allowed to make pick ups and deliveries to my building.	
	Thank you,	
	Todd Stanley	
	Conley D.C. Solutions, Inc.	
	4570 Columbine Street	
	Denver, CO 80216	
	Office: 303.296.0320	
	Mobile: 303 809 6011	
	todd.stanley@conleydcs.com <mailto:todd.stanley@conleydcs.com> www.conleydcs.com http://www.conleydcs.com</mailto:todd.stanley@conleydcs.com>	

Comments						
Source:	Submittal		Document Number:	371	Name:	Contage Salon
			O 11 O			

1-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT

Please submit comments to the address below or via the I-70 East website (http://www.i-70east.com) by October 14, 2014.

Public comments are requested pursuant to the National Environmental Policy Act, 42 United States Code 4321, et seq. All written comments received during the comment period will be considered during Final EIS preparation. Your provision of private address information with your comment is voluntary and protected in accordance with the Privacy Act. Your private address information will not be released in the Final EIS or for any other purpose, unless required by law. However, your private address information will be used to compile the mailing list for any further project notices.

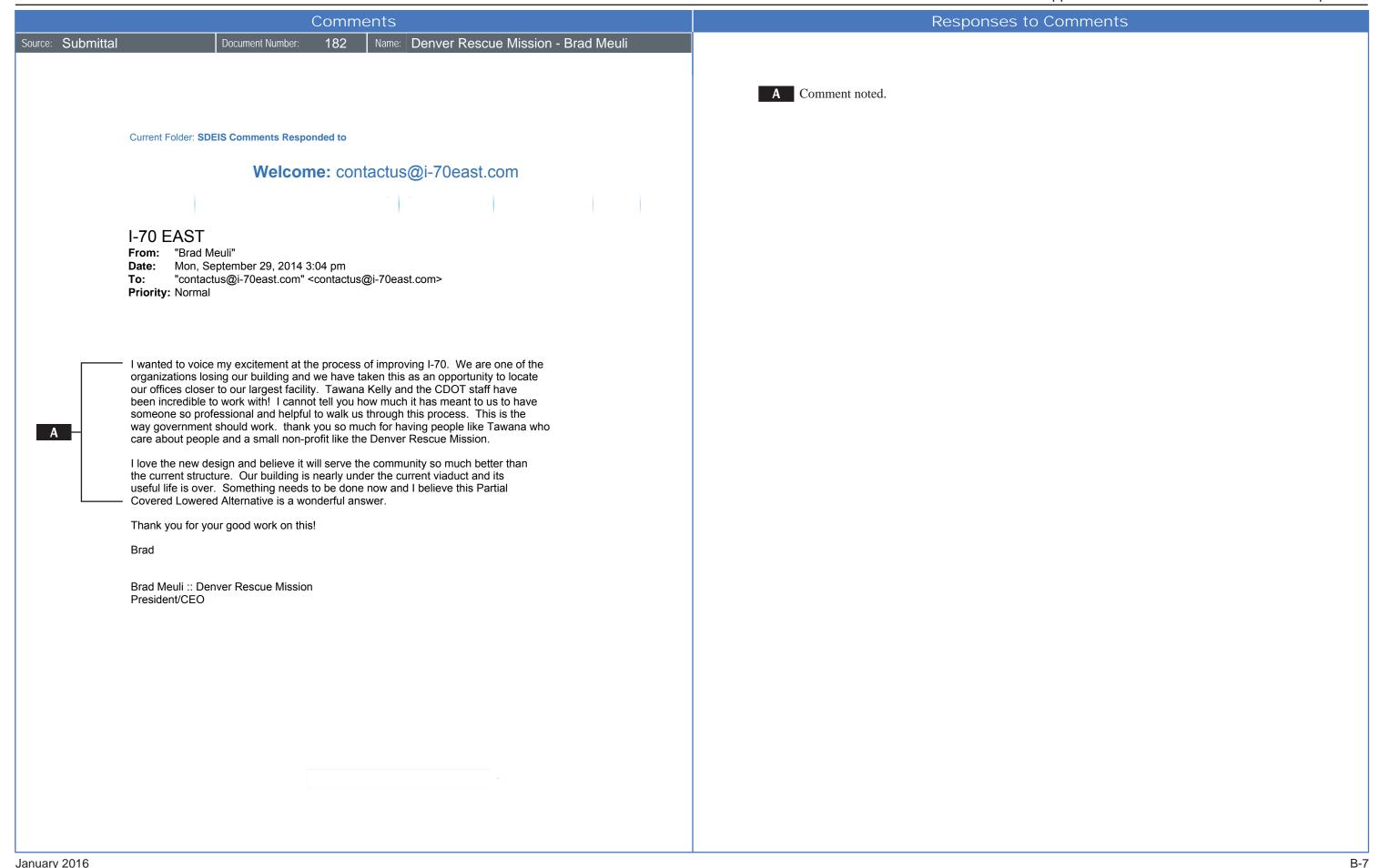
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Email:			
Does your comment apply to any of the top	ics listed below? Please	circle all that apply:	
Air quality Environmental justice	e Financing	Hazardous materials	Historic
Managed lanes Noise	Property impacts	Swansea Elementary	Visual
Preliminary identified preferred alternative	Truck traffic	Other	
Please print your com	ment on the Supplemen	atal Draft FIS legibly belo	w.
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Responses to Comments

A Comment noted.

Please turn in this form in to a project team member or mail/email by October 14, 2014, to: I-70 East EIS Team Colorado Department of Transportation

2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com



Current Folder: SDEIS Comments Responded to

Welcome: contactus@i-70east.com

i-70 East Comments for Recording

From: "Dave Schunk"

Date: Wed, October 1, 2014 4:36 pm

To: "contactus@i-70east.com" <contactus@i-70east.com>

Priority: Normal

Dear Sirs,

I have participated in several condemnation proceedings from both an operational and owner level. As well, in my role as CFO, COO and CEO of various organizations, both for profit and non-profit, I have worked with a number of governments at all levels: city, state and federal. In all of my experiences, I have never met a more efficient, customer-focused, empathetic, smart, engaging, governmental entity than I-70/CDOT. In fact, I would rate I-70/CDOT better than 95% of all private entities that I have negotiated and/or partnered with. Under very difficult circumstances, I-70/CDOT has been a tremendous, honest and solid partner to deal with.

I can also say that they are very protective of the tax payer (which I am one) as they are very thorough, ask a lot of good and tough questions, require supporting documentation and do so in a professional and polite manner. When the answer is "no" it is delivered in a forthright and professional way and supporting evidence is provided as well. The staff are very good at what they do and could operate a private business as good as, if not better than, many successful private business owners that I know. I especially want to mention Tawana Kelly, her staff and her management team over her as the ones that exemplify the traits mentioned above. They are amazing.

Thank you again and again I-70/CDOT. It is my sincere wish that other governmental entities will follow your example of leadership and public engagement that you have demonstrated here.

Sincerely,

David Schunk :: Denver Rescue Mission Chief Financial Officer

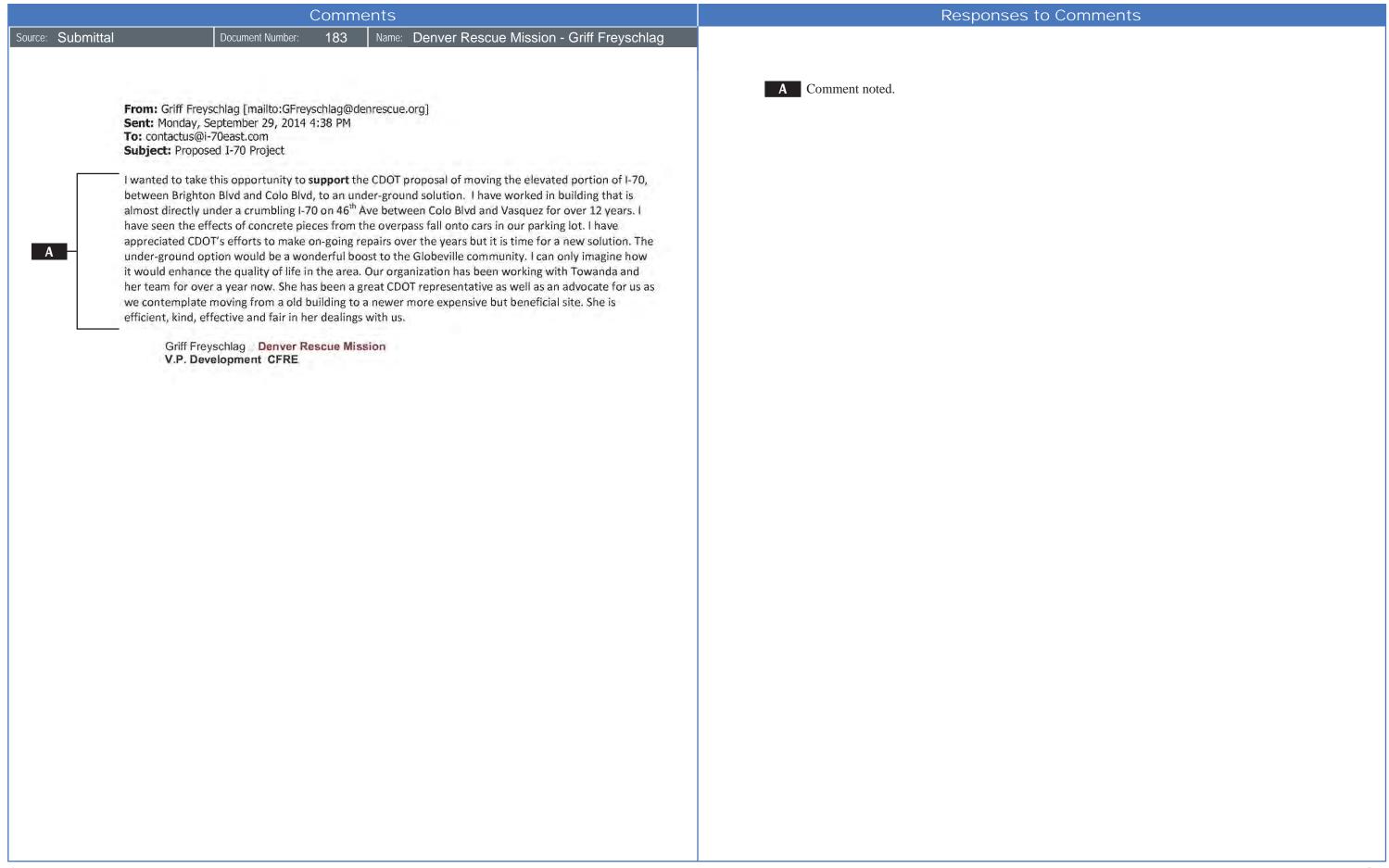
A Comment noted.

Responses to Comments

Α

I-70 East Final EIS

B-8 January 2016



	Comments				
Source: Submittal	Document Number: 171 Name: Formula Roofing				
	I-70 EAST ENVIRONMENTAL IMPACT STATEMENT				
	1-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT				
	Please submit comments to the address below or via the I-70 East website (http://www.i-70east.com) by October 31, 2014.				
	Public comments are requested pursuant to the National Environmental Policy Act, 42 United States Code 4321, et seq. All written comments received during the comment period will be considered during Final EIS preparation. Your provision of private address information with your comment is voluntary and protected in accordance with the Privacy Act. Your private address information will not be released in the Final EIS or for any other purpose, unless required by law. However, your private address information will be used to compile the mailing list for any further project notices. Date: 9/25/14 Would you like to be included on the I-70 East EIS mailing list? Yes \(\subseteq \text{No} \)				
	Name (required): Lawrence Kerr				
	Organization: Formula Roofing				
	Address (required):				
	City/State/Zip:				
	Email:				
	Does your comment apply to any of the topics listed below? Please circle all that apply: Air quality Environmental justice Financing Hazardous materials Historic Managed lanes Noise Property impacts Swansca Elementary Visual Preliminary identified preferred alternative Truck traffic Other				
	Please print your comment on the Supplemental Draft EIS legibly below.				
Α -	I prefer the Partial Cover Lowered Aternative, Basic Option. It will beautify the neighborhood, lessen air pollution and create better, safer traffic flow both on the interstate and frontage rads.				

Responses	to	Comments

A Comment noted.

Please turn in this form in to a project team member or mail/email by October 31, 2014, to:
1-70 East EIS Team
Colorado Department of Transportation
2000 S. Holly Street, Denver, CO 80222
Email: contactus@i-70east.com

****CONTINUE ON BACK FOR MORE SPACE****

-70 East Final EIS		Supplemental Draft EIS Comments and Responses
	Comments	Responses to Comments
2 2 4 4	I-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT Please submit comments to the address below or via the I-70 East website (www.i-70east.com) by October 31, 2014.	
4321, et seq preparation. accordance of any other pu the mailing li	ation:	No The information in the cover letter is noted. Responses to specific comments
City/State	e/Zip:	are included on the following pages.
E	mail:	
Air quality Managed	Environmental justice Financing Hazardous materials Historic lanes Noise Property impacts Swansea Elementary Visual y identified preferred alternative Truck traffic Other Please print your comment on the Supplemental Draft EIS legibly below	
	Please turn in this form in to a project team member or mail/email by October 31, 2014, to: 1-70 East EIS Team Colorado Department of Transportation 2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com	

Comments Source: Submittal Document Number: 814 Name: The GrowHaus 1-70 East List of Mitigations for Neighborhood / Organizer's Group Letter 9/23/2014 INTRODUCTION The expansion of 1-70 as described in CDOT's 2014 Supplemental Environmental Impact Assessment will increase the number of cars, in general, between 30 - 50% (ES-9). There will be an increase in air emissions, increased noise pollution, decreased connectivity to the rest of Denver, and displacing businesses and homes, including food stores. The highway reduces neighborhood aesthetics and property values. Therefore, the following mitigations to the widening of 1-70 must be made by CDOT to counteract the negative effects of the widening of I-70 through Elyria-Swansea. AIR QUALITY 1. Air should be monitoring before, during and after construction. 2. Swansea School, all pollutants harmful to human health that are associated with the highway should be Α monitored (full-spectrum monitoring). 3. CDOT should provide funds for a community-based organization to hire an air quality monitoring expert to report to and advise the community. CDOT should pay for advanced air ventilation and filtrations systems at Swansea, Garden Place and В home within 500 feet of highway. CDOT should continue to fund the maintenance and operational costs of these systems for the lifetime of the highway. CDOT should fund education programs about how to avoid contaminated air from entering homes and schools, which should be offered at least once per year, for the lifetime of the highway. CDOT should plant trees to up-take pollutants throughout the impact zone, and install green roofs. D CDOT should establish air quality levels and triggers for immediate action should pollution levels be Ε 8. To ensure that lead and arsenic are not disturbed and deposited in homes during the construction F period, CDOT should sample for lead and arsenic in construction zones and homes and should remediate any impacts by cleaning-up contaminated homes to state standards. The footprint of the highway should be reduced by narrowing lanes and reducing lanes between G Colorado Blvd and Brighton. 10. Provide alternative for trucks between 52nd and Vasquez at further north. Discourage truck and all Н traffic out of the neighborhood by eliminating traffic out of the frontage roads and neighborhood streets. Especially near Swansea School. 11. Build full interchange at Colorado Blvd and remove Vasquez interchange. 12. Limit truck access to I-70 and instead send trucks out of the inhabited areas by using signage and enforcement to route through trucks on to 270 & 76. 13. Establish truck routes for local delivery and enforce them, limiting trucks on neighborhood streets and 14. CDOT should pay for improvements to doors and windows of all homes and businesses within 500 feet of the highway. It is not sufficient to facilitate loans as the harm is coming from CDOT and the cost of this harm should be borne by CDOT.

Responses to Comments

A Air will be monitored before, during and after construction. For information on air quality monitoring, please see AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Coordination between CDOT, the FHWA, the CDPHE and the EPA resulted in developed protocols for air quality. For more information on transportation-related pollutants, including PM2.5, NOX, CO, and PM10, please see AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT will not be providing funds for an air quality monitoring expert for the community. Information from the air monitoring during the project will be available for the public.

For all alternatives in the Final EIS, CDOT will provide a new HVAC system, doors, and windows for Swansea Elementary to help mitigate the dust and noise expected during the construction period. The HVAC system will be designed to meet Swansea Elementary School's standards. CDOT will not provide operations and maintenance costs to the school for the system.

No air quality impacts from the project are expected at Garden Place Elementary because it is more than 500 feet from I-25 and I-70 and is located in a minimal construction area; see Section 5.10, Air Quality, of the Final EIS for more information on the analysis.

Mitigation measures specific to the Preferred Alternative will be to provide residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration for dust and noise impacts during construction, and assistance for the potential additional utility costs during construction. CDOT will only provide operations and maintenance costs for the air conditioning units during the construction period.

The concerns regarding air quality have been adequately addressed in the Final EIS. For information on air quality in the project area, please see AQ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- CDOT will provide information to residents during construction regarding air quality and construction impacts as part of its public outreach process. For information on air quality, please see AQ3 and AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- D CDOT plans to provide appropriate landscaping on the cover and reconstructed local roads to provide for an active community space for surrounding residents and neighborhoods, support social and pedestrian connections, and provide new space for the Swansea Elementary School.

Responses continue on the following page.

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B-12

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Source: Submittal Document Number: 814 Name: The GrowHaus

- Early alert levels, or "triggers", are planned for the air monitors during construction to ensure that the contractor can implement BMPs or alter activities before any standards are exceeded. At this time, the early alert level planned is 15 ug/m3 below the standard. For more information on air quality monitoring, please see AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- This concern is adequately addressed in the Final EIS. For information on CDOT's plans for encountering hazardous materials within the project area, please see IMP6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The Final EIS analysis determined the number of lanes needed based on the 2035 DRCOG regional travel demand model. For more information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT continues to look for ways to reduce the overall width of the highway while safely maintaining the necessary 10 lanes.
- H Truck traffic was adequately addressed by the Final EIS. For information on truck traffic impacts on adjacent neighborhoods, please see TRANS8 and TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The current identified Preferred Alternative does not remove the Steele Street/Vazquez Boulevard interchange. As identified in the Final EIS, the Steele Street/Vasquez Boulevard interchange will remain open as part of the Preferred Alternative design in response to the comments received during the Supplemental Draft EIS. Highway access would be provided through a split-diamond interchange at Steele Street/Vasquez Boulevard and Colorado Boulevard with slip ramps. The slip ramps allow for full movement at the interchange while minimizing traffic in the neighborhood and minimizing the footprint of the highway at the Steele Street/Vasquez Boulevard interchange. See Chapter 3, Summary of Project Alternatives, of the Final EIS for more information.
- CDOT conducted a heavy vehicle traffic study and determined the through heavy vehicle truck traffic between I-270 and I-76 is less than three percent of the average directional heavy vehicle traffic. For more information on restricting truck traffic along I-70, please see TRANS8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Truck traffic has been adequately considered and addressed in the Final EIS. For information on truck traffic routes and deliveries within the adjacent neighborhoods, please see TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

Responses to Comments

CDOT is proposing mitigation measures that are above and beyond the minimum requirements and above and beyond what is normally included in CDOT projects. For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on Environmental Justice considerations, please see EJ1 and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Mitigation measures specific to the Preferred Alternative will be to provide residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration for dust and noise impacts during construction, and assistance for the potential additional utility costs during construction.

CDOT will provide new doors, windows, and HVAC system to Swansea Elementary School to minimize impacts from dust and noise during construction. For more information, see IMP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

This project will abide by the appropriate city codes as they pertain to construction noise and vibration. If noise levels during construction are expected to exceed the limits from the city codes, the contractor must obtain the necessary ordinance variance. which typically includes additional mitigation measures. See the Final EIS, Attachment K, Traffic Noise Technical Report, under Section 6.4, Construction Noise, for further information.

The concerns presented in this comment have been adequately addressed in the Final EIS. For more information on dust impacts during construction, please see IMP7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For more information on noise impacts during construction, please see IMP8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on noise after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on hazardous materials considerations during construction, please see IMP6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For a full list of proposed mitigation measures for the Preferred Alternative, please see Chapter 9 of the Final EIS.

Comments Source: Submittal Document Number: 814 Name: The GrowHaus 1-70 East List of Mitigations for Neighborhood / Organizer's Group Letter 9/23/2014 RELOCATION / HOUSING 15. Homes that were not 500 feet from I-70 before the widening, but become 500 feet from I-70, should be given re-location assistance. 16. In order to retain residents in the neighborhood and encourage new families to move in, CDOT should commit to replacing the 49-53 housing units lost in Elyria and Swansea due to highway construction with 3 affordable housing units for every one unit lost. Additionally affordable homeownership units should be replaced with affordable homeownership options and affordable rental units should be M replaced with affordable rental options. 17. Grant funding should be provided to residents living between 45th and 47th street to make improvements to their homes that will enhance their quality of life and reduce noise and air quality impacts of the highway. 18. In order to encourage Elyria and Swansea residents to stay in the community and weather the adverse impacts of construction, CDOT should provide grant funding to residents to make improvements to their housing. **AMENITIES** 19. A new regional recreation center should be built in Elyria-Swansea to provide a space indoors with clean air for physical activity. The price of the Regional Rec Center should be affordable for all N residents, and the opening of the center should not result in the closing of centers in nearby neighborhoods. 20. New health center 0 21. A supermarket and pharmacy should be established in the immediate GES area to improve the health of Р the community and curb the chronic health complications that are pervasive in the community." 22. A 500-foot buffer should be created around the school and no construction should occur in that buffer during school hours. This will protect the children from the air emissions and noise pollution Q associated with the construction. 23. Noise - post-construction. R 24. Do not exceed the maximum NAC threshold. (Noise). It is set for the health of the neighborhoods. 25. Business development fund. Housing fund. Maintenance fund. Cap maintenance fund. 26. Art funds go to local organizations or agencies, not to CDOT. CONNECTIVITY 27. CDOT should make sure trucks and traffic are not diverted onto neighborhood streets during construction and after the reconfigured Interstate opens. There should be an alternative route for U trucks between 52nd and Vasquez, to divert them onto Colorado Boulevard and away from the neighborhood. 28. Traffic on the frontage roads should be discouraged from using neighborhood streets as short cuts, especially near Swansea Elementary School. Some drivers may be tempted to use neighborhood streets V to avoid traffic problems on the Interstate when construction commences. Making sure this does not happen must be a top priority. This is a crucial issue for neighborhood livability and to protect children as they walk to and from school. 29. Elyria-Swansea has long suffered from a lack of connectivity within the neighborhood and with W adjacent neighborhoods. CDOT should help fund the construction of sidewalks, bike paths and other amenities that can help better link residents to their neighbors.

Responses to Comments

The only parties eligible for relocation benefits from CDOT are building occupants who are directly displaced by a CDOT acquisition as a result of this project and who meet the applicable requirements for eligibility. For information on relocation of residences that will not be acquired by the project, please see PROP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Funding will be provided to help address the loss of some residential units in the neighborhood. For more information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Dust suppression measures and appropriate noise mitigations have been addressed by the Final EIS. For more information on dust and noise during construction, please see IMP7 and IMP8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Adverse impact from construction have adequately been addressed in the Final EIS. For more information on air quality and health, please see AQ1 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- N CDOT is not planning to include a regional recreation center as mitigation to the I-70 East project. There is currently a recreation center in the neighborhood and after construction, there will be additional community recreational space on the cover.
- O CDOT is not planning to include a health center as a mitigation to the I-70 East project. CDOT will ensure that access is maintained to the extent possible and advanced notifications are provided to residents and travelers of any detours or closures.
- P CDOT will provide funding to existing programs that may facilitate access to fresh food. In addition, the project will provide a robust and context sensitive communications and outreach plan throughout construction to ensure residents and travelers are kept informed of detour information in advance. CDOT will also ensure access is maintained to the extent possible.
- CDOT has been working with DPS to develop construction mitigation measures for Swansea Elementary. For more information on how construction impacts to Swansea Elementary School will be mitigated, please see IMP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Noise concerns during construction have been adequately For information on noise during construction as it pertains to residents, please see IMP8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

Responses to Comments

Source: Submittal

Document Number: 814 Name: The GrowHaus

R Appropriate noise mitigation was analyzed and addressed in the Final EIS. For information on how traffic noise will be minimized after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT is working with Denver and the community on the aesthetic designs for various elements of the project, including noise walls. This coordination and feedback will continue throughout design.

All mitigation measures listed in the ROD will be implemented because it is a legally binding document.

Projects that use US DOT funds are subject to the requirements of CDOT's OJT Program. The OJT Program requires that contractors provide training hours to meet or exceed a goal set for the project. The contractor must operate under a training program approved by FHWA. Though the program is open to all, trainees are to be recruited among women and minorities as available according to census data.

In addition to the requirements of the CDOT OJT program, CDOT is developing a strategic approach to preparing and creating opportunities for individuals in the local communities to obtain employment on the project. CDOT is currently collaborating with local workforce centers to determine how CDOT might be able to leverage existing resources to maximize workforce development in anticipation of the project. The contractor will be expected to comply with and develop innovative approaches to the development of the local workforce.

CDOT is committed to providing mitigation measures to local businesses impacted by the project listed in Exhibit 5.23-5 of the Final EIS, such as providing:

- --targeted assistance to encourage businesses that are crucial to low-income and minority populations to find new locations in the same neighborhoods
- --funding to CRHDC to assist business owners with financial counseling and funding for replacement property, and securing business loans.

For more information on the contractor's hiring requirements, please see GEN5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

T CDOT will not be using any art funds as sources of funds to construct the project.

CDOT is working with Denver and the community on the aesthetic designs for various elements of the project, including noise walls. This coordination and feedback will continue throughout design.

Responses to Comments

CDOT will ensure that BMPs are used to minimize impacts during construction and provide safe and efficient connections through the neighborhoods during construction for all modes of transportation. For more information on truck traffic impacts on adjacent neighborhoods, please see TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Concerns regarding air quality have been adequately addressed in the Final EIS. For information on air quality, please see AQ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

V Traffic control plans will be developed in the next phases of the project. CDOT will coordinate with Denver for development of the plans. Safe access will be maintained throughout the project. Advanced notification of detours or closures will be provided to residents and travelers.

For information on truck traffic in neighborhoods, please see TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

W The reason that CDOT proposed the Partial Cover Lowered Alternative was to mitigate the impacts of the project by reconnecting the community across the highway in response to community concerns.

The concerns presented in this comment have been adequately addressed in the Final EIS. For information on walkability and bicycle routes improvement, please see TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on north-south connectivity, please see PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

B-16

Comments Document Number: 814 Name: The GrowHaus Source: Submittal 1-70 East List of Mitigations for Neighborhood / Organizer's Group Letter **ECONOMY** 30. Retaining and creating jobs 31. Job Training and Workforce Development X 32. Business Initiatives 33. Education, Scholarships and Apprenticeship Opportunities 34. Supporting a vibrant retail core, including neighborhood retail for residents 35. Establishment of a Resource center to deliver social services, grow existing businesses, provide technical assistance, and build relationships between residents, partners and stakeholders 36. Apprenticeship programs to equip residents with on-the-job experience Υ 37. Local sub-contracting – preferences for local businesses as subcontractors 38. Sourcing Local Products 39. Hire with an ITIN number, not a social security Ζ 40. Support displaced and affected businesses from the I-70 project 41. Guarantee the allocation of funding toward innovative programs that teach and support meaningful, culturally relevant, and sustainable economic opportunities available to residents and business owners A1 in Elyria-Swansea. 42. Prioritize investment in creating commercial density and supporting existing small neighborhood B1 **ENVIRONMENTAL JUSTICE** 43. There should be no limit to the budget for mitigation. The mitigation should be equal to the impact. This is an environmental justice community. 44. Money for maintenance of all improvements.

Responses to Comments

CDOT currently provides resources for transportation-related small business through www. connect2dot.org, which is a partnership between CDOT and CSBDC. Colorado SBDC has offices in Denver, Commerce City, and Aurora. They provide training and resources to small business and individuals seeking to start a small business. Connect2DOT provides introductory trainings, access to CDOT plans, one-on-one consulting, and the Leading Edge program tailored to the transportation industry. Most services are free or low cost.

Additionally, the CRBRC and the project staff will ensure that small businesses are provided opportunities to compete for participation on the project. The project request for proposals will include goals to achieve small business participation on the project, as well as required outreach, networking events and possible incentives. Since this project is expected to be a federally funded, CDOT may not make any local contractor preferences, but will ensure that the local community businesses are informed of all opportunities presented by the project.

Workforce Development

Projects that use US DOT funds are subject to the requirements of CDOT's OJT Program. The OJT Program requires that contractors provide training hours to meet or exceed a goal set for the project. The contractor must operate under a training program approved by FHWA. Though the program is open to all, trainees are to be recruited among women and minorities as available according to census data.

In addition to the requirements of the CDOT OJT program, the CRBRC is developing a strategic approach to preparing and creating opportunities for individuals in the local communities to obtain employment on the project. CDOT is currently collaborating with local workforce centers to determine how CDOT might be able to leverage existing resources to maximize workforce development in anticipation of the project. The contractor will be expected to comply with and develop innovative approaches to the development of the local workforce.

For more information on the contractor's hiring requirements, please see GEN5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

Responses to Comments

Source: Submittal

Document Number: 814 Name: The GrowHaus

Y CDOT does not envision itself to establish a resource center to deliver social services, grow existing businesses, provide technical assistance, and build relationships between residents, partners and stakeholders

Projects that use US DOT funds are subject to the requirements of CDOT's OJT Program. The OJT Program requires that contractors provide training hours to meet or exceed a goal set for the project. The contractor must operate under a training program approved by FHWA. Though the program is open to all, trainees are to be recruited among women and minorities as available according to census data

In addition to the requirements of the CDOT OJT program, CDOT is developing a strategic approach to preparing and creating opportunities for individuals in the local communities to obtain employment on the project. CDOT is currently collaborating with local workforce centers to determine how CDOT might be able to leverage existing resources to maximize workforce development in anticipation of the project. The contractor will be expected to comply with and develop innovative approaches to the development of the local workforce.

For more information on the contractor's hiring requirements, please see GEN5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

CDOT will not require sourcing of local products.

CDOT cannot identify a hiring process at this point.

- **Z** CDOT is committed to providing mitigation measures to local businesses impacted by the project listed in Exhibit 5.23-5 of the Final EIS, such as:
 - --targeted assistance to encourage businesses that are crucial to low-income and minority populations to find new locations in the same neighborhoods
 - --funding to CRHDC to assist business owners with financial counseling and funding for replacement property, and securing business loans.

For more information on the Preferred Alternative's property impacts and displacement of residents, please see PROP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses to Comments

Projects that use USDOT funds are subject to the requirements of CDOT's OJT Program. The OJT Program requires that contractors provide training hours to meet or exceed a goal set for the project. The contractor must operate under a training program approved by FHWA. Though the program is open to all, trainees are to be recruited among women and minorities as available according to census data.

In addition to the requirements of the CDOT OJT program, CDOT is developing a strategic approach to preparing and creating opportunities for individuals in the local communities to obtain employment on the project. CDOT is currently collaborating with local workforce centers to determine how CDOT might be able to leverage existing resources to maximize workforce development in anticipation of the project. The contractor will be expected to comply with and develop innovative approaches to the development of the local workforce.

For more information on the contractor's hiring requirements, please see GEN5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- CDOT does not envision itself as being the lead agency or funding source to accomplish the development of commercial density or supporting businesses in the area, nor is it part of its mission as a state transportation agency. Improved travel times and reduced congestion will help support access for businesses located along the corridor.
- Mitigation commitments for the project are proposed based on the impacts of the project, not on budgetary requirements. For information on Environmental Justice considerations, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in part 1 of Attachment Q.

CDOT is legally accountable to implement all mitigation measures that are included in the ROD.

Once a ROD is signed, CDOT is held legally accountable to deliver the mitigation measures identified in the ROD.

CDOT will identify a maintaining party for the cover's facilities prior to construction. For information on the maintenance of the Preferred Alternative highway cover, please see PA3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Improvements to Swansea Elementary School will be maintained by the school. Garden Place Elementary School is not impacted by the project and will not have any mitigation.

Improvements to homes, including air conditioners, will be maintained through construction.

CDOT will maintain noise walls.

	Con	nments		Comments	
Source: Submittal	Document Number: 81		aus		
	1-70 East List of Mitigations fo	r Neighborhood / Organizer's (9/23/2014	Group Letter		
signatory	below, I certify that I am over 18 agreeing to the contents of this le blic comment during the Draft En	tter, which will be submitted t	o CDOT as part of the		
puede agre CDOT com	abajo, yo certifico que soy más de egar como un signatario aceptand o parte de los comentarios públic del proyecto.	lo el contenido de esta carta, q	ue será presentado a		
Riley &	Bright RiBit	10/30/14	-/		
Name	Signature	Date	Mark here to sign letter		
Alicino to Kayla Bira		10/23/14			
Kelsey Sim	Kins Velsenibi	8 10/23/14	×		
Adam Bro	ch Ripk	10/28/14	×		
Anyson Ho	akela & AK.	- Lö.28-14	×		
Tyler Ba	gras Ma	2 10/26			
Abbey 1	Jannoy Allan	5 10/29/14	V		
	Sanda Sala Sench				
SHANNON Coby Goo	MARKER SORIH	10 29 14	4//		

Comments	Responses to Comments
Source: Submittal Document Number: 087 Name: Iron & Metals, Inc.	
1-70 EAST ENVIRONMENTAL IMPACT STATEMENT	A Comment noted.
I-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT Please submit comments to the address below or via the I-70 East website (www.i-70east.com) by October 14, 2014.	
Public comments are requested pursuant to the National Environmental Policy Act, 42 United States Code 4321, et seq. All written comments received during the comment period will be considered during Final EIS preparation. Your provision of private address information with your comment is voluntary and protected in accordance with the Privacy Act. Your private address information will not be released in the Final EIS or for any other purpose, unless required by law. However, your private address information will be used to compile the mailing list for any further project notices. Date: 1/14	
City/State/Zip: Email:	
Does your comment apply to any of the topics listed below? Please circle/select all that apply: Air quality Environmental justice Financing Hazardous materials Historic Managed lanes Noise Property impacts Swansea Elementary Visual Preliminary identified preferred alternative Truck traffic Other Please print your comment on the Supplemental Draft EIS legibly below	
Please turn in this form in to a project team member or mail/emary of contactus@i-70east.com	

Responses to Comments

Comments 705 Name: National Western Stock Show Document Number: Source: Submittal Ben R. Houston Chairman Emeritus October 31, 2014 Ron Williams Chairman I-70 East Project Team Colorado Department of Transportation Paul Andrews President & CEO 2000 South Holly Street Denver, CO 80222 1st Vice President George G. Hutchison 2nd Vice President Dear I-70 East Project Team, Mark A. Gustafson The new National Western Center, which like Interstate 70 is one of the 6 catalytic projects Don Elliman in North Denver, will become a destination for people across the city, state, country, and Pete Coors the globe. The importance of Interstate 70 to the vitality of the Stock Show and the Tracy Ringolsby National Western Center cannot be underscored enough. We will continue to support CDOT's partial cover lowered (PCL) alternative throughout the redevelopment process, Tom Bradbury and we will continue to work alongside CDOT to see this significant regional investment Guy McEndaffer Member come to fruition. Α Gall Klapper The National Western Stock Show and the Western Stock Show Association firmly believe that the redevelopment of Interstate 70, especially between Brighton and Colorado Don Elliman Boulevards, is of vital importance to the future of our site. As the National Western works Doug Jones in partnership with our MOU Partners, we are creating a year-round destination for education, entertainment and events that will allow us the opportunity to operate for Terrance Carroll another 109 years. It goes without saying that we consider Interstate 70 to be our 'front door', and we have long valued the accessibility and convenience for our guests. Justin Cumming Member Respectfully, Ron Rohr Staff Vice-President Jeff Childs Staff Vice-President & John Ellis Staff Vice-President Partnership & Business Ron Williams Patrick A. Grant Development Chairman Vice Chairman President and CEO Kyle Baun Staff Vice-President & Ticket Sales and Event Sales 4655 Humboldt Street, Denver, Colorado 80216-2818 EDUCATING YOUTH

A Comment noted.

Phone (303) 297-1166 Fax (303) 292-1708

national western.com

B-20 January 2016

Comments	Responses to Comments
Source: Submittal Document Number: 367 Name: North Park Transportation Co.	
Re: I-70 EAST EIS - SDEIS COMMENT FORM From: "North Park Transportation Co." <safety@nopk.com> Date: Tue, October 21, 2014 2:23 pm To: webmastercc@i-70east.com (more) Priority: Normal Options: View Full Header View Printable Version Download this as a file Add to Address Book View Message details</safety@nopk.com>	A Brighton Boulevard and I-70 will remain operational during construction.
name: North Park Transportation Co. address: 5150 Columbine Street city: Denver state: Colorado zip_code: 80216 phone: 303-295-0300 comment_topic: Hazardous Materials,Managed Lanes,Property Impacts,Truck Traffic,Other comments: North Park Transportation Co. (NPT) has been located at 5150 Columbine Street, Denver CO 80216 since 1977 and has 109 local full time employees. NPT is an interstate trucking company that services hundreds of Denver area shippers to deliver the shipper's goods to their customers in six states. Many of these shipments are critical supplies such as medical supplies and require on time next morning delivery. NPT also transports hazardous materials. NPT operates class A Commercial Motor Vehicles (CMV's) including Longer Combination Vehicles (LCV's) 24 hours per day 7 days per week. NPT must operate on Brighton Blvd. north of I-70 and then along I-70 east thru Denver and Aurora and also along I-70 west to Dillon and I-70 west to I-25 north past the Wyoming State line. Their are no viable alternate routes for NPT to operate their CMV's. NPT will require Brighton Blvd. and I-70 to be reasonably operational for our business activities during all I-70 east contruction.	

I-70 East Final EIS

B-22 January 2016

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Mr. Don Hunt Colorado Department of Transportation 4201 E. Arkansas Ave Denver, CO 80222

Dear Mr. Hunt:

Adams County Economic Development, Inc. (ACED) supports CDOT's preliminary preferred alternative for the I-70 East project – the Partial Covered Lowered Alternative with Managed Lanes Option.

ACED is a 501(c)(6) private, nonprofit economic development agency whose mission is to retain, attract and serve primary employers in Adams County. ACED's Board of Directors voted to support the preliminary preferred alternative upon the unanimous recommendation of ACED's Transportation Taskforce.

A small group of opponents of the proposed alignment is pushing for the reroute of I-70 to I-270 and I-76. ACED strongly opposes this plan. This group calls itself *Unite North Metro Denver*, but in reality there is no "North Metro" membership. No jurisdiction north of Denver supports the reroute in Adams County advocated by this group. The group claims a reroute will bring economic development to Adams County. As the economic developer for the entire county, ACED strongly disagrees with this assertion.

CDOT spent years studying more than 90 different alternatives, including the reroute proposal and ruled it out for several reasons. The proposed reroute would cost 2-3 times more than the preferred alternative with no funding source (this does not include the additional cost to rebuild 46th Avenue, which would be an expense for the City and County of Denver); add additional miles of traffic for drivers (up to 4 miles); need to be greatly expanded to accommodate the additional traffic (up to 50K cars per day); and, negatively impact Adams County residents and businesses located along the path of the reroute

ACED congratulates CDOT on developing a workable solution that not only improves I-70 on its existing alignment, but also presents an alternative the North Metro business community can support. We look forward to CDOT issuing an RFP and starting construction in 2016.

Sincerely,

Board Chair

Mike McGinnis

Barry Gore
President/CEO

12200 Pecos, Suite 100 | Westminster CO 80234 | 303.453.8510 | www.AdamsCountyED.com

Responses to Comments

A Comment noted.

January 2016

Α

S-2

Responses to Comments

- A Comment noted.
- There are many benefits to the highway cover being proposed as part of the Preferred Alternative, many of which you have mentioned in your comment. For information on the Preferred Alternative highway cover, please see PA1 and PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Project design does not preclude the potential for a second highway cover. For information on the possibility of a second highway cover, please see PA8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

A split-diamond interchange with slip ramps is being proposed at Colorado Boulevard to help limit the highway footprint, while maintaining accessibility. For information on the Colorado Boulevard and Steele Street/Vasquez Boulevard interchanges, please see PA6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- 1. Highway design is always balanced with mobility and safety. Reducing shoulder widths also would reduce the safety of the roadway for the traveling public and emergency services. However, items such as reduced shoulder widths and less-than-full-standard geometries will be examined thoroughly into final design stages.
 - 2. Comment noted.
 - 3. Comment noted.
 - 4. Lighting for the highway, bridges, and the surrounding streets will be consistent with city and state lighting guidelines.
 - 5. Visual and aesthetic guidelines have been prepared for this project and are included as Attachment O, Aesthetic and Design Guidelines, to the Final EIS. These guidelines were developed to incorporate meaningful art for the community. Noise walls, streetscapes, murals, and highway elements—such as interchanges and bridges—are discussed as part of these guidelines.
 - 6. Comment noted.

January 2016

www.aiacolorado.org

East Final E15	Supplemental Draft Els Comments and Response		
Comments	Responses to Comments		
Document Number: 682 Name: American Institute of Architects Denver and American Society of Landscape Architects			
	CDOT and Denver have been having regular coordination meetings and coordination will continue through design and construction.		
Design lighting systems that leverage the visibility of these projects for the State of Colorado and City and County of Denver, celebrating the covers and other special moments that occur along			
the corridor; 5. Design sound walls that meet acoustic requirements, but also serve as backdrops to art and other aesthetic treatments;			
6. In general and as described above, attention to detail – particularly at the scale of human interaction (e.g., landscaping, walking paths and bridges, sound walls, lighting systems, signage, retaining walls, guardrails, etc.) – will speak to the quality and thoughtfulness of this alternative.			
The Partial Cover Lowered Modified Option Alternative is an optimal start at solving the issues put forth by CDOT and the City and County of Denver, but the ultimate success of the project must transcend the technical issues of efficiently moving traffic along I-70 and s trive for the k ind of placemaking and community-building that has been lacking in these communities for so long. The true success of this			
project will depend on how well the eventual selected alternative is seen as an asset to a community, not a hindrance to its growth and identity. We believe that it is the responsibility of CDOT and the C ity and County of Denver to work together during the development of the F inal EIS in order to maximize the positive effects the I-70 East expansion can have on the communities it touches. The American Institute			
of Architects Denver Section and the American Society of Landscape Architects – Colorado Chapter stand ready to assist CDOT and the Cit y and County of Denver in any way we can to help with this important project that – if done well – will convey traffic and build communities.			
Sincerely,			
Mu Mi And A			
Nanon Adair Anderson, FAIA Carl Hole, AIA Robb Berg, PLA AIA Denver 2014 President AIA Denver 2013 President ASLA Colorado 2014 President			

	Comments						
Source: Submittal	Document Number:	756 Name:	Bike Denver Board				
Dear I-70	East EIS Team,						
A plan in ord	about the preferred alternati der to reduce congestion and	ive plan. We feel the direvitalize this corr					
empirical influential economie that trave suffered f \$24 billior represent by the face	evidence has shown that high I paper titled, "The Fundaments of Stered evidence demonstrated on it. For example, after Lower from higher traffic volumes and and experienced a similar rests a significant investment for	thway expansion prontal Law of Road Corating that the more of Angeles took 5 years and more congestion esult. At the project the state of Colora Gold travel demand	tated as one of the primary goals of this project, ojects often result in induced demand. In an ongestion: Evidence from US cities," two e capacity a highway has, the more vehicles ears to widen I-405 at a cost of over \$1 billion, it in. In Boston, the "Big Dig" cost an estimated ted cost of \$1.8 billion, the I-70 expansion plan ado and its taxpayers. Thus, we are concerned it model, Compass, rather than the new travel and use model.				
use public transition driven in I 2010 pass and 2010 country. V our light r preferred	transportation rather than of toward more active transport Denver per capita decreased senger miles on public transport Denver boasted the 4 th higher With active transportation corail system to include a line al	drive a vehicle. Der rtation habits. Between 10.6%, the 9 th high cortation in Denver est growth rate of incommuter numbers of longside I-70 startir	als are increasingly choosing to bike, walk, and over has been a national leader in this ween 2006 and 2011, the number of miles lest decrease in the nation; between 2005 and increased 13.5%. Furthermore, between 2000 andividuals commuting to work by bicycle in the expected to grow and with the expansion of leg in 2016, BikeDenver is concerned that the expected of people traveling and recreating by				
developin pedestrial populatio predomin the United numbers I their bike 70 expans	ng a comprehensive, progress ns. These infrastructure elem ns in the neighborhoods of E lantly Hispanic and African-Ar d States increased a staggerin have an enormous potential more often if they had more	sive infrastructure p ments are not includ lyria-Swansea, Glob merican. Between ng 100% for African for growth as 60% of e bicycle facilities. B icycle infrastructure	Plan" identified the myriad benefits of plan which accommodates bicyclists and ded in the I-70 preferred alternative. The peville, Five Points and Northeast Park Hill are 2001-2009, the growth of total trips by bike in Americans and 50% for Hispanics. These of people of color say that they would ride bicycle infrastructure is severely lacking in the I-le into the expansion plan would be incredibly inmunities.				
D additional on roads p	l bicycling infrastructure to the providing north-south and ea	he I-70 expansion p ast-west connectivit	2 plan and State Statute 43-1-120 by adding plan. We would like to see bikeways included ty around the I-70 expansion. Specifically, we I-70 and along 46 Avenue. These roadways will				

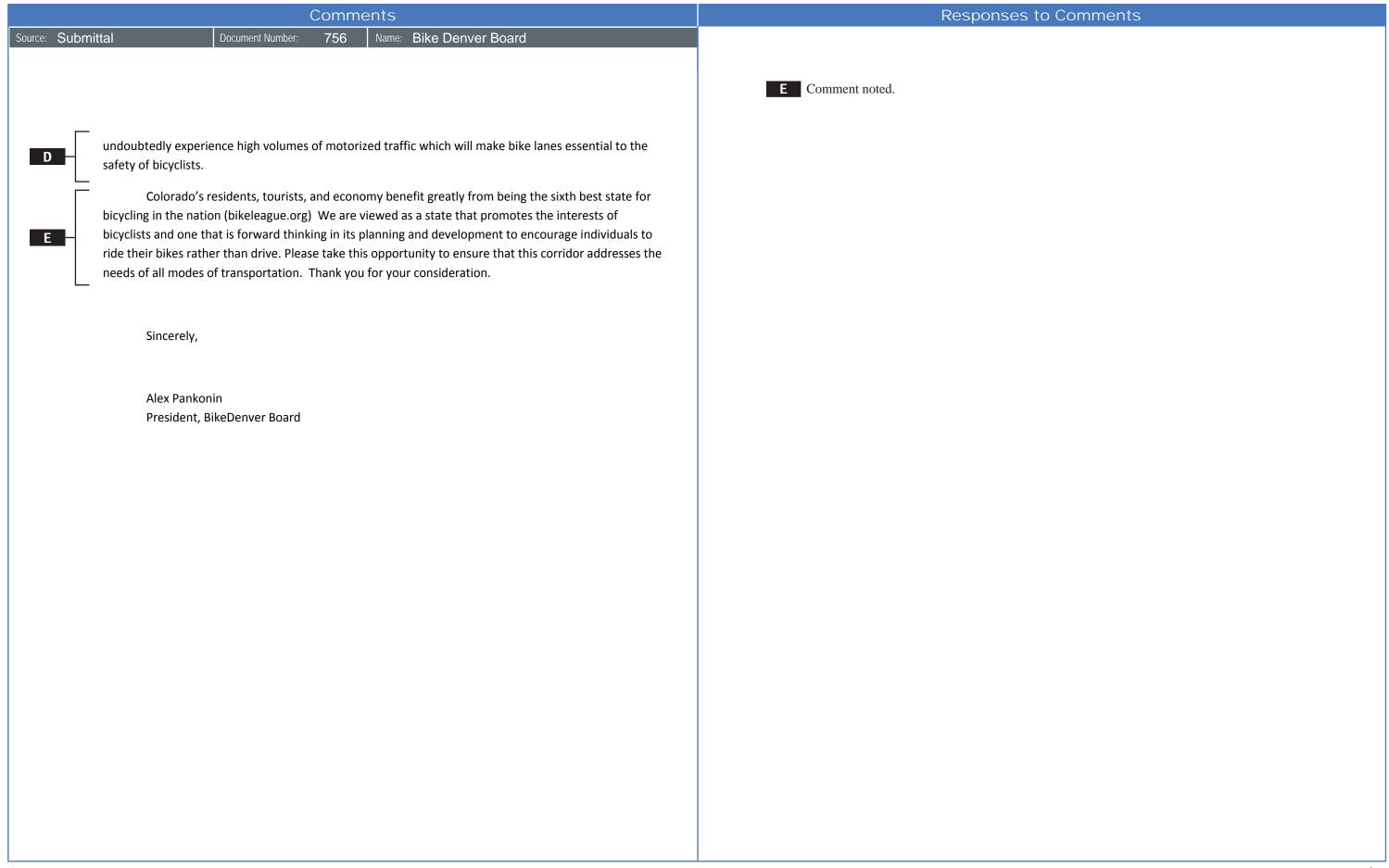
Responses to Comments

- A The purpose of the I-70 East project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70. Providing multiple modes of transportation throughout the project corridor is important to CDOT to satisfy the need of the project. For information on the consideration of multi-modal forms of transportation, walkability, and bicycle routes, please see TRANS1 and TRANS 2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Addressing congestion issues within the project corridor is one of the primary goals of the project, as stated in the projects purpose and need. For information on traffic models used for this project and why the Focus Model was not used to analyze traffic for this project, please see TRANS6 and TRANS7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- CDOT recognizes the changes in the driving trends across Denver. For information regarding consideration of changes in the driving patterns, please see TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Providing multiple modes of transportation throughout the project corridor is important to CDOT to satisfy the need of the project. For information on the consideration of multi-modal forms of transportation, walkability, and bicycle routes, please see TRANS1 and TRANS 2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

D CDOT will coordinate with Denver on the final design of local streets impacted by the project (46th Avenue). For information on walkability and bicycle routes improvement, please see TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

S-4 January 2016



F

Comments Chaffee Park Registered Source: Submittal Document Number: 755 Neighborhood Association From: John Rosendahl Sent: Friday, October 31, 2014 6:23 PM webmastercc@i-70east.com; contactus@i-70east.com Subject: Re: I-70 EAST EIS - SDEIS COMMENT FORM name: John Rosendahl address: 4976 Alcott city: Denver state: CO zip code: 80221 comment topic: Air Quality, Environmental Justice, Financing, Managed Lanes, Noise, Preliminarily Identified Preferred Alternative, Property Impacts, Swansea Elementary comments: Dear Colorado Department of Transportation, Our organization, the Chaffee Park Registered Neighborhood Association, would like to officially state our opposition to CDOT's plan for expanding I-70 East of I-25, proposed in the built alternatives presented in the SDEIS,2014. Our neighborhood is sandwiched between two Α interstates; I-70 which goes directly through our residential corridor and I-76 which goes through an area relatively free of residential development. We believe that any future expansion of I-70 through this residential corridor will adversely impact property values and quality of life for all residents of Northwest Denver. As North Denver residents we want all of our surrounding neighborhoods to be prosperous with a high quality of life. This project will adversely affect air quality in the Globeville and Elyria-Swansea neighborhoods both during construction and due to increased traffic. The modeling of air quality in the SDEIS (Chapter 5.1) seems inaccurate to В – assert there are not to be air quality impacts, especially when children are so heavily impacted. There are two schools within ½ mile of the proposed expansion and we are unaware of any plan to move these two schools a safe distance from the air pollution. Additionally, the 'Globeville and Elyria-Swansea neighborhoods were already affected by I-70 when it was originally placed there. This project will result in the loss of more residential housing, the C displacement of long time residents, and the formation of an even wider barrier further isolating the residents who live north of I-70 from the rest of Denver. Another concern we have is that if the highway is widened East of us, there will eventually be more congestion West of the Highway which leads to more cars idling and worsens air quality in our neighborhood between D the Pecos and Federal exits. Remington School where STRIVE middle is currently located, is right in this corridor without even a wall to protect them. CDOT's claims that some of the reffects of this expansion will be mitigated are highly doubtable in light of the poor job that has been done maintaining existing infrastructure intended to mitigate I-70's ill effects. Some examples include; the lack of maintenance of the sound wall through the entire residential corridor between Colorado and Wadsworth, failure to clean potentially toxic bird droppings in E overpasses, failure to mow and water right-aways resulting in dead trees and weeds, and perhaps most telling, allowing the ivy in Globeville to die on the sound wall intended to mitigate

particulate pollution from the interstate. These failings indicate that CDOT has been and can be expected to remain a poor neighbor to North Denver residences. Additionally, we are concerned

that this project will not be the last expansion of I-70. The creation of these additional lanes will

result in additional traffic on I-70 which will result in a call to extend these lanes west of I-25.

Responses to Comments

- A Comment noted.
- B CDOT investigated relocating the school, but residents of Elyria and Swansea neighborhood are in favor of the school staying at its current location with the Preferred Alternative. DPS also supports the Preferred Alternative and believes the existing impacts from I-70 and the proposed project impacts to the school will be alleviated by the proposed mitigation measures. The landscaped cover over I-70 is an unprecedented concept in the Denver region as it is the result of expensive collaboration between CDOT, local governments, and the residents of the community. For more information on relocating Swansea Elementary School, please see PROP5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Garden Place Elementary School will not be impacted by the project and does not require mitigation.

The air quality concerns have been adequately addressed in the Final EIS. For information on air quality in the project area, please see AQ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

All of the alternatives studied in the Final EIS will have residential housing impacts. CDOT recognizes the adverse effects property impacts can have to the community and will continue to work to minimize these impacts. For information on the Preferred Alternative's property impacts and displacement of residents, please see PROP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

A purpose of the Preferred Alternative is to provide the corridor, with emphasis to I-70 and the surrounding neighborhoods, better connectivity to reduce isolation. The proposed highway cover is intended to provide a neighborhood connection over the widened highway. For information regarding the benefits of the highway cover and how the project will enhance connectivity, please see PA1, PA2, and PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

- At this time, CDOT has no plans to widen I-70, west of I-25. Recent traffic projections show only a four percent growth in travel along the portion of I-70 west of the I-25/I-70 interchange during the next 30 years. For more information on congestion along I-70, west of I-25, please see TRANS4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- E CDOT will hold the contractor responsible for maintenance of the facility for the duration of the contract, and the contractor will be required to adhere to maintenance performance standards or risk penalty. For any existing maintenance issues, please contact CDOT directly.
- At this time, CDOT has no plans to widen I-70, west of I-25. Please see TRANS4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. Since there is no reasonably foreseeable future project west of I-25, it is not included in the cumulative impacts analysis.

S-6 January 2016

I-70 East Final EIS					
Comments					
Source: Submittal	Document Number:	755	Name:	Chaffee Park Registered Neighborhood Association	
substantial deficient used to determine it traffic was calculate specific road. Addit newer more accurate person in the US has where we want our we are concerned a highway projects evassist in financing to private interests questionable with redebt. It seems unfated of I-70 that is surroundered and effect, on the citized are opposed to the Alternatives (Revised understand the viaculation is our hope that Compared to determine the substantial deficient used to deficient used to deficient used to determine the substantial deficient used to defici	cy in the SDEIS (the future traffic need by improperly a ionally, the model ite models. This is as been falling ste about how this prover undertaken by he project. This is blic Private Partneels expansion to be is both short-sight egards to constitut ir to put all the pre unded by resident the TAXI developed d capacity in a no ns of North Denve widening of the he ed Viaduct and Pa duct must be replaced.	Section 5 eeds this applying a I that was a critical eady. Build to go. Fina oject will be Colorado a signific ership app ee especia ted fiscally titional req essure of tial homes ment, new on-residen er in gene ighway in artially Co aced, it do regional a	2.10). Vered Loes not proposed to the land proposed land the land the land proposed land the land the land the land the land the land proposed land land the land the land the land the land the land proposed land land the land proposed land land land land land land land lan	s reasonable anticipated future project is a We also question the models that were t is intended to address. The quantity of nal traffic model to provide an estimate for a has been abandoned by DRCOG in favor of em since recently the miles driven per tigger highways is not our desired future, nor hile it is not directly relevant to the DSEIS, ded. This will be one of the most expensive there are little Federal funds available to urden for all of Colorado's taxpayers. In CDOT has used for US-36 expansion and belbematic. Selling critical state infrastructure imental to the residents of Colorado, and ents to get taxpayer approval to issue public regional traffic in this corridor on the portion are growing by the day (for instance the new tat for Humanity homes). We support ute that will have a lesser, if not beneficial d Chaffee Park in particular. We therefore TO East Corridor as proposed in 2 Built Lowered Alternative). Although we t need to mean that we widen the highway. The proposed in expanding capacity that evens out the highest to North Denver.	

Responses to Comments

- Since the Supplemental Draft EIS was published, additional analyses and content review have been performed for many of the resources discussed in the Traffic Technical Report. These updates, along with changes resulting from the comments received on the Supplemental Draft EIS, have been incorporated into the Final EIS. For information on traffic modeling, please see TRANS5, TRANS6, TRANS7, and TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- H This concern was adequately addressed in the Final EIS. For information on the project funding strategy, please see FUND5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- CDOT will maintain ownership of the highway at all times. Accountability to the public remains the same as it could for any other transportation project. For more information on public-private partnerships, please see FUND2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- More than 90 alternatives were considered during the EIS process including alternatives that realign and reroute I-70. For more information on alternatives that remove I-70 East from its current alignment, please see ALT2 and ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- All alternatives considered will include some form of widening. The No-Action Alternative will require adding width to a new structure to meet current design and safety standards. For information on the No-Action Alternative please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT continues to look for ways to reduce the overall width of the highway while safely maintaining the necessary ten lanes. For information on the need to widen the highway, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

January 2016 S-7

I-70 East Final EIS Comments Source: Submittal Document Number: 469 Name: Clayton United **CLAYTON UNITED** Community Moving Forward Sep 24, 2013 Mr. Don Hunt, Executive Director, Colorado Department of Transportation The Honorable Michael B. Hancock, Mayor, City and County of Denver Re: I-70 Re-route Study Dear Mayor Hancock and CDOT Executive Director Hunt: Clayton United is one of two RNOs representing the Clayton neighborhood in Denver. Our mission is to bring neighbors together and create a place where new relationships can be built. We do this in service of creating a strong, connected and caring community in our small piece of Denver. Clayton United recently heard from representatives of a group of concerned citizens about the planned rebuild of I-70 which raised questions as to whether or not a re-route of I-70 along the alignment of I-76 and I-270 has been fully studied as a possible alternative. The membership voted to request that a I-70 re-route option along the I-76 and I-270 path be given a thorough study as part of an EIS or Supplemental EIS, and that a comprehensive Health Impact Assessment be conducted and its results considered in the final decision. Α Although Clayton United has taken no position as to the best alternative for I-70, considerable ongoing community interest in fully exploring this reroute option should be acknowledged and appropriately considered. Thank you for your consideration in this matter that is of great importance to the northern portion of Denver and to the metro region generally. Respectfully, John Riecke President, Clayton United

Responses to Comments

A It has been determined that the I-270/I-76 Reroute Alternative is not reasonable; therefore, an additional Supplemental Draft EIS is not necessary. For more information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

A Health Impact Assessment was published by DEH in September of 2014. This document is titled "How Neighborhood Planning Affects Health in Globeville and Elyria Swansea" and has been referenced in the Final EIS. For more information on a Health Impact Assessment, please see AQ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

S-8 January 2016

Responses to Comments Comments Document Number: 622 Name: Clinica Tepeyac - Jim Garcia Source: Submittal **Current Folder: SDEIS Comments Responded to** A The need for widening the highway has been adequately discussed in the Final EIS. For more information on the need to widen the highway, please see GEN3 of the Frequently Received Welcome: contactus@i-70east.com Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. B Air quality will be monitored before, during, and after construction. For information on air quality and monitoring in the project area, please see AQ3 and AQ7 of the Frequently Received Comments Re: I-70 EAST EIS - SDEIS COMMENT FORM and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. From: "Jim Garcia" **Date:** Fri, October 31, 2014 12:19 am C The Partial Cover Lowered Alternative was developed to reconnect the Elyria and Swansea To: webmastercc@i-70east.com (more) Neighborhood by removing the viaduct and placing the highway below ground level with a cover that **Priority:** Normal will include urban landscaping. For information on walkability and bicycle routes improvements and connectivity, please see TRANS2 and PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O. name: Jim Garcia address: 4725 High Street city: Denver state: CO zip code: 80216 phone: (720) 274-2941 comment topic: Air Quality, Environmental Justice, Hazardous Materials, Property Impacts, Swansea Elementary, Truck Traffic comments: As the Executive Director of Clinica Tepeyac, a community health center with facilities in the Globeville and Elyria neighborhoods, I am deeply concerned about the short-term and long-term public health implications of the proposed I-70 East Corridor EIS Project. For decades, residents of the Globeville, Swansea and Α Elyria neighborhoods (as well as other adjoining neighborhoods) have been subjected to an inordinate amount of hazardous pollutants and physical barriers that have compromised their health and well-being. As a starting point, to mitigate some of these health risks, the footprint of the highway corridor through these neighborhoods should be condensed to no more than 200 ft. to reduce the health impact to the residents, especially young children. Additionally, I support the request for baseline data on air quality monitoring to document air quality before, during and after construction. Again, this ongoing monitoring is absolutely В critical, especially for! small children whose lungs are especially vulnerable to the ultra-fine pollutants that are known to be concentrated in this area. Residents of these impacted neighborhoods deserve the same quality of life as any resident of the state of Colorado, regardless of their socioeconomic status. To this end, CDOT needs to C insure the connectivity of these three neighborhoods as part of a built environment that provides ample opportunities for healthy living in a safe environment.

January 2016 S-9

I-70 East Final EIS Comments Document Number: 726 Name: Clinica Tepeyac - Flossie O'Leary Source: Submittal Welcome: contactus@i-70east.com Re: I-70 East EIS - SDEIS COMMENTS From: Flossie O'Leary Fri, October 31, 2014 2:36 pm "contactus@i-70east.com" <contactus@i-70east.com> **Priority:** Normal Options: View Full Header | View Printable Version | Download this as a file | Add to Address Book | View Message details | View as HTML As a member of the leadership team of Clínica Tepeyac, a safety net health clinic with locations in Globeville and Elyria. I appreciate the work that's been done to mitigate health concerns but believe the design as it is still poses health concerns. It would be healthier if through traffic was re-directed onto 270 as a business loop, which is common for many cities across the country and a more expedient way to get around a city. This would have allowed less loss of homes and Α kept the widening of the highway to a minimum. Although once the construction is complete, the burying of I-70 appears to offer less health hazards than the raised viaduct, the widening brings the highway too close to Swansea Elementary School. В If this is no longer an option, I strongly suggest a) keeping the widening to 8 lanes not 10, b) providing significant mitigation around the school, entire cover, and both sides of the cover (e.g. not just shrubs and fences but also trees and healthier barriers); and c) providing health services in walking distance from the C school. The school and health facility should be equipped with air quality monitoring devices. And so that on high pollution days people who want to access the park on the cover have a safer option, I'd suggest a rec center in walking distance, possibly sharing space with the health services facility. Finally, ensuring design/build connectivity among the cover park, school, health/rec center, and other parks and light rail stations in the 3 GES neighborhoods, ensures that

people use the cover in a healthy way but pass through it versus have it be the only

destination with excessive time spent on it.

D

Responses to Comments

- A The I-270/I-76 Reroute Alternative does not meet the purpose and need of the project and is not a reasonable alternative. For more information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- B The need for widening the highway has been adequately discussed in the Final EIS. For more information on the need to widen the highway to 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment
- C CDOT will provide mitigation for impacts of the project. For information on project mitigation measures, please see IMP1 and IMP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

Air quality will be monitored before, during, and after construction. This information will be made available to the public. For information on air quality and health in the project area, please see AQ3 and AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

CDOT will not be providing a health facility as part of this project.

D CDOT will not be providing a health facility or additional recreation center as part of this project; there is already a recreation center in the neighborhood and the cover provides additional recreational opportunities.

The concerns regarding walkability and bicycle routes have been adequately addressed. For information on walkability and bicycle routes improvement, please see TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment

S-10 January 2016

I-70 East Final EIS Comments 727 Name: Clinica Tepeyac - Flossie O'Leary Source: Submittal Document Number: Welcome: contactus@i-70east.com RE: Re: I-70 East EIS - SDEIS COMMENTS From: Flossie O'Leary **Date:** Fri, October 31, 2014 2:41 pm "contactus@i-70east.com" <contactus@i-70east.com> To: **Priority:** Normal I'm sorry, I had one more thing to add. I think it's important to reduce the displacement of low-income residents. It's not just a matter of paying them for their homes, but they haven't lived anywhere else and know how to access services from this neighborhood. These neighbors have been avoided and underserved for decades. There will be a lot of development that comes Α to GES in the next 10 years. I recommend CDOT and the City find a parcel of land and buy it to offer displaced residents access to living in the neighborhood, possibly partnering with Habitat for Humanity to build homes/townhomes. It's important to give those who have/will be displaced on option to remain in the community. Thank you,

Responses to Comments

A CDOT has continually looked for ways to reduce the impacts of the project. For information on the Preferred Alternative's property impacts and displacement of residents, please see PROP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT has allocated mitigation funds to construct affordable housing within the Elyria and Swansea Neighborhood. For information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Source: Submittal

Welcome: contactus@i-70east.com

Re: I-70 EAST EIS - SDEIS COMMENT FORM

551

From: "Lisa Calderon - Colorado Latino Forum"

Document Number:

lisa.calderon@coloradolatinoforum.org>

Date: Thu, October 30, 2014 7:26 am webmastercc@i-70east.com (more) To:

email: lisa.calderon@coloradolatinoforum.org

name: Lisa Calderon - Colorado Latino Forum

address: 3424 Marion St.

city: Denver state: CO zip_code: 80205

phone:

comment topic: Air Quality, Environmental Justice, Hazardous

Materials. Historic, Managed Lanes, Property Impacts

comments: It potentially violates Title VI of the Civil Rights Act Environmental Justice Standards requiring meaningful outreach to the community (including Spanish speakers) and testimonies by neighborhood residents, a requirement under federal law; It potentially violates President Clinton's 1994 Title VI Executive Order 12898 to collect and assess comprehensive data "to prevent minority communities and low-income communities from being subject to disproportionately high and adverse environmental effects;" It will triple the width of the highway (by the time all the exits lanes, service roads and extra barriers are built) without a compensation plan for displaced homes, schools and businesses; It does not require CDOT or its agents to be accountable to displaced persons and businesses; It leaves Latino communities vulnerable because it doesn't require any specified mitigation assurances for costs and environmental threats. The original I-70 took away 500 homes. This! expansion will claim at least 60-125 more; It does not require revenue sharing from toll roads a.k.a. managed lanes with poor and disproportionately impacted communities or minority and women owned businesses; It does not require that CDOT's managers reflect the diversity of the community, and therefore continues to perpetuate the legacy of decisionmakers who are not representative of economically disadvantaged or historically marginalized communities.

A The Executive Summary of the Supplemental Draft EIS was translated into Spanish. In addition, CDOT opened a Project Office in the neighborhood staffed with translators in case anyone wanted additional sections translated. The Spanish version of the website is continually being improved. For more information on how CDOT involved the Spanish-speaking community in the decision making process, please see OUT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Environmental Justice has been adequately addressed in the Final EIS. For information on Environmental Justice considerations, please see EJ1 through EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Α

S-12 January 2016

Source: Submittal

В

Document Number:

140

Colorado Motor Carriers Association Art Ballah



1-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT

Please submit comments to the address below or via the I-70 East website (http://www.i-70east.com) by October 31, 2014.

Public comments are requested pursuant to the National Environmental Policy Act, 42 United States Code 4321, et seq. All written comments received during the comment period will be considered during Final EIS preparation. Your provision of private address information with your comment is voluntary and protected in accordance with the Privacy Act. Your private address information will not be released in the Final EIS or for any other purpose, unless required by law. However, your private address information will be used to compile the mailing list for any further project notices.

Organization:	COCOTTATO M		IERS ASAC. (OMCA)
Address (required		vivie cirre	
)		
City/State/Zip:			
Email:			
Does vour comme	nt apply to any of the topic	s listed below? Please	circle all that apply:
Air quality	Environmental justice		Hazardous materials Historic
Managed lanes	Noise	Property impacts	Swansea Elementary Visual
reliminary identifi	ed preferred alternative)	Truck traffic	Other
	Please print your comm	ent on the Supplement	tal Draft EIS legibly below.
CMC	A SUPPORTS	THE DATE	THE COUETE LOWERED
			Y OPPOSES ANY RELOUTE
- 11-1-			CE/VASQUEZ BLUD.
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CM C	RINE CONSTRA	CHA MOILD	NCK MOVEMENT MCCESS RECOMMEND NEEDED RLVD / I-J70 INTERCHANGE

Please turn in this form in to a project team member or mail/email by October 14, 2014, to:
1-70 East EIS Team

****CONTINUE ON BACK FOR MORE SPACE****

Colorado Department of Transportation 2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com



Responses to Comments

- A The Preferred Alternative includes a split diamond interchange concept with half of the ramps at the Steele Street/Vasquez Boulevard, and the other half at Colorado Boulevard. Improvements are being made to these interchanges to accommodate the projected traffic demand.
- I-70 will remain open during construction. CDOT will ensure access at all interchanges and provide adequate detours in case of any closures. For more information regarding I-70 traffic during construction, please see TRANS10 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The I-270/Colorado Boulevard interchange is outside of the scope of this project.

January 2016 S-13

CMCA comments on the Supplemental Draft EIS

Preferred Alternative:

CMCA supports the Partial Cover Lowered Alternative, Basic Option with General Purpose Lanes, CMCA supports this alternative because it: (1) is broadly supported by the public, the business community and local officials; (2) improves safety and mobility for all users of I-70; (3) meets the purpose, need, goals, and objectives identified for this project; (4) restores and enhances the community and the social environment; (5) provides essential access to I-70 at Vasquez Blvd. without the need for a roundabout.

Related comments:

Regardless of the alternative and options selected, it is essential mobility of commercial vehicles be maintained during the construction phase of this project. There is significant commercial and industrial activity in the area on both sides of I-70. North-south connectivity must be maintained for freight movements between and within these areas. CMCA is especially concerned with the shift of vehicles north to 1-270 and its impact on local streets and intersections; specifically, the I-270/Colorado Blvd. interchange is grossly deficient at current traffic volumes. As a minimum, we request the following intersection improvements be made before construction begins on I-70 East: (1) Access from NB Colorado Blvd. to EB I-270. (2) Improve traffic flow from EB I-270 to EB 46th Avenue and access to the industrial area east of Colorado Blvd.

Background and basis for comments:

Reroute Alternative. CMCA is aware of continued efforts to reroute current elevated 1-70 traffic to 1-270/1-76. This alternative was eliminated in the I-70 PACT (in which CMCA was a member) because of the impact to local communities; additional miles traveled and related costs; the necessary widening of both 1-76 and 1-270 would likely not meet the needed capacity requirement. However, in CMCA's view, the fatal flaw in this proposal is the removal of east-west route redundancy for the metro area, A full closure of the common segment would halt all east-west traffic movement in the corridor. Commercial vehicles with no alternate route would be especially impacted. CMCA will continue to oppose this alternative.

Capacity improvements (purpose and need). Recently, public officials that weren't part of the PACT process have questioned the need for additional capacity and have advocated a narrow footprint with reduced capacity for the project. The purpose and need statement of the EIS clearly addressed the need for additional capacity. Efficient movement of freight is vital to our economy, Freight costs are a factor in all stages of production (farm to market, extraction of raw materials, manufacturing, warehousing and distribution, retail). Increased cost of transportation has a "multiplier" impact on the cost of finished goods. Nationally, in 2013 the operational cost of congestion to the trucking industry was \$9.2 billion (see attached report from the American Transportation

Responses to Comments

Supplemental Draft EIS Comments and Responses

- A Comment noted.
- B I-70 will remain open during construction. CDOT will ensure access at all interchanges and provide adequate detours in case of any closures. For more information regarding I-70 traffic during construction, please see TRANS10 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The I-270/Colorado Boulevard and I-270/46th Avenue interchanges are outside of the scope of this project.

C Comment noted.

The I-270/I-76 Reroute Alternative does not meet the project's purpose and need. For information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

D Comment noted.

D

Α

В

C

S-14 January 2016

	Comme	nts	Responses to Comments
Source: Letter	Document Number: 849	Name: Colorado Motor Carriers Association - Gregory Fulton	
			E Comment noted.
E G	Research Institute —ATRI). While Denver is not one of the portion of 1-70 is a major source of congestion delays for content of 1-70 is a major source of congestion delays for content of the period of 1-70 is a major source of congestion delays for content of the period 2019 through 2013 with forect 2019 truck tonnage was forecast to increase by 23% while only 9%. For the period 2012-2025 truck tonnage was forecast to increase by only 13%. This understransportation to the national economy. To the extent Denv population growth and level of economic activity, these for freight transportation. It is essential the 1-70 East Project be preferred alternative. Air Quality. Again, this issue was vetted in the 1-70 East Project be preferred alternative. Air Quality. Again, this issue was vetted in the 1-70 East Project be preferred alternative. Air Quality. Again, this issue was vetted in the 1-70 East Project be preferred alternative. Air Quality. Again, this issue was vetted in the 1-70 East Project be preferred alternative. Air Quality. Again, this issue was vetted in the 1-70 East Project be preferred alternative. Air Quality. Again, this issue was vetted in the 1-70 East Project be preferred alternative. Air Quality. Again, this issue was vetted in the 1-70 East Project be preferred alternative. Air Quality. Again, this issue was vetted in the 1-70 East Project be preferred alternatives. Air Quality. Again, this issue was vetted in the 1-70 East Project be preferred alternatives on the Institute of the Institute of Project be preferred alternatives given the Institute of Project be preferred alternative and interchange and its convenient for the Alternative and property taxes to both the City of Denver and Commer alternative and its convenient access to the interstate will a those businesses to relocate. This potential loss of business and property taxes to be the the Institute of the Institute of Project and Institute of Project and Institute of Project and Institute of Project and Institute of Project an	of population and the level of economic activity. The of all domestic freight tonnage by all modes of freight lasts to the years 2019 and 2025. For the period 2012-non-truck freight tonnage was forecast to increase by 31% while non-truck freight cores the economic importance of motor freight er and Colorado exceed the national average for ecasts will understate regional demand for motor econstructed with the maximum capacity of the ACT in which the Colorado Department of Health and declined in recent decades despite significant increases continue. The current generation of commercial are practically zero emission vehicles, especially nently, air quality in the I-70 corridor is expected to VMT. amond interchange for Vasquez BIvd. and Steele concerns with a number of our member companies for access to their businesses as well as reasonable and as as well as companies dependent on trucks for freight asy access to the interstate. The elimination of this adversely affect those businesses which could force accould translate into lost jobs as well as lost sales taxes are City. If commercial operations presently using the Vasquez is for which there is not a viable alternative. If that Interchange or Brighton Interchange, it would In this intersection. Roundabouts typically are width for trailer off-tracking. Entering a roundabout tale. When traffic volumes require yielding vehicles to 1b. vehicle to sequence into traffic flow; it is even the decision-making process surrounding the Vasquez well as being consulted on construction/phasing	CDOT will continue to coordinate with CMCA throughout the project. CDOT will continue to coordinate with CMCA throughout the project.

January 2016 S-15

Source: Letter Comments Source: Letter Comment Number: 849 Name: Colorado Motor Carriers Association Source: Letter Document Number: 849 Name: Colorado Motor Carriers Association

These pages

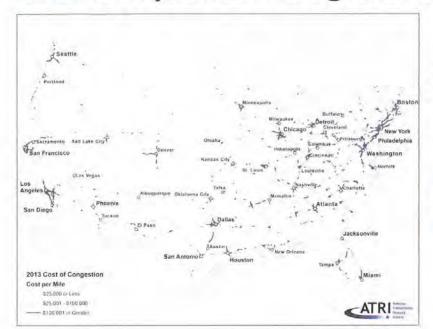
were included as

an attachment

to the comment

and have been reviewed.

2013 Impacts of Congestion on Trucking

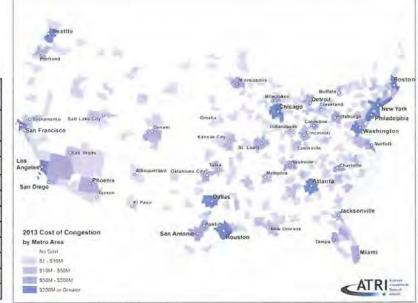


Congestion was concentrated in urban areas:

89% of the cost was focused on only 12% of the mileage

Major metro areas contributed the most to congestion.

Rank	Metropolitan Area	2013 Cost
1	Los Angeles, CA	\$1,081,748,940
2	New York, NY	\$984,287,793
3	Chicago, IL	\$466,939,275
4	Dallas, TX	\$406,130,727
5	Washington, DC	\$379,356,852
6	Houston, TX	\$373,603,620
7	Philadelphia, PA	\$292,141,937
8	San Francisco, CA	\$288,629,957
9	Boston, MA	\$278,238,672
10	Atlanta, GA	\$275,126,523



Request the full report online at atri-online.org

or contact ATRI at ATRI@trucking.org for more information.

The American Transportation Research Institute (ATRI) is the trucking

industry's 501(c)3 not-for-profit research organization.

Note: analysis pertains only to weekday congestion on Interstate highways.



2013 Impacts of Congestion on Trucking

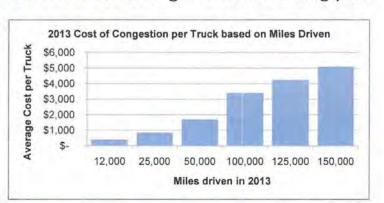
\$9.209 billion in added operational costs

141 million hours of lost productivity

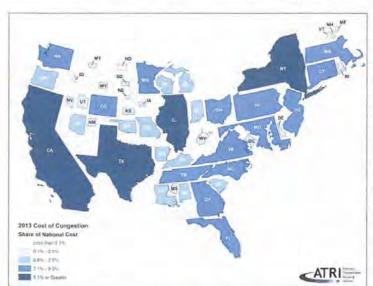
51,293 truck drivers sitting idle for a working year

Average per-truck costs by 2013 miles traveled:

\$408 for 12,000 miles \$3,396 for 100,000 miles \$5,094 for 150,000 miles



On average, congestion added \$864 in costs per truck if spread across the 10.7 million registered trucks nationally.



California and Texas each totaled **over \$1B** in costs

Top Ten States with Highest Costs				
Rank	State	2013 Cost		
1	California	\$1,706,026,586		
2	Texas	\$1,053,129,673		
3	New York	\$845,521,677		
4	Illinois	\$498,022,538		
5	Pennsylvania	\$421,508,565		
6	Virginia	\$330,400,920		
7	Maryland	\$315,461,693		
8	Georgia	\$304,113,197		
9	Massachusetts	\$303,355,238		
10	Florida	\$256,075,805		

Request the full report online at atri-online.org

or contact ATRI at ATRI@trucking.org for more information.

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Note: analysis pertains only to weekday congestion on Interstate highways.



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I-70 East Final EIS Comments Conservation Colorado and Source: Submittal Document Number: 729 Southwest Energy Efficiency Project SOUTHWEST ENERGY EFFICIENCY PROJECT Saving Money and Protecting the Environment Through More Efficient Energy Use Comments on the I-70 East SDEIS, Submitted on Behalf of Conservation Colorado and the Southwest Energy Efficiency Project October 31, 2014

We would like to submit the following comments, on behalf of Conservation Colorado and the Southwest Energy Efficiency Project.

We are not opposed to the concept of lowering and partially covering the highway in order to reduce impacts on the adjacent neighborhood. We also strongly support the use of managed lanes as a mechanism to manage congestion over the long term. This is a far better approach than simply adding additional "free" capacity.

However, there are several issues that we would like to comment on. What follows is a brief summary; each issue is then explained in more detail.

Summary of Concerns

1) First, we are concerned with the size of the proposed highway expansion. The SDEIS appears to assume that both per capita and total traffic will grow significantly faster in the future than it has for the last 10 years. If current traffic trends continue the proposed expansion from 6 lanes to 10 lanes over much of the corridor may not be needed. The traffic projections do not appear to take into account recent trends towards Coloradan's owning fewer cars, expanding their use of transit, and driving less. Since impacts on the surrounding neighborhood could be reduced by making the project narrower, and costs could be reduced, we believe that it would be problematic to build a wider roadway than is needed.

2) Second, we are concerned that there appears to have been no analysis of options that add fewer lanes. In addition, it appears that most of the benefit from the project is due to the use of tolling to manage congestion, rather than due to the addition of lanes. We would like to request that the analysis consider adding only 1 additional managed lane in each direction, and examine options with no additional lanes that instead convert one or more existing lanes to managed lanes.

3) Third, we are concerned by the absence of any analysis of the potential for bus rapid transit (BRT) in the managed lanes. The discussion of managed lanes on page 3-46 in the Summary of Project Alternatives states that managed lanes will promote use of RTD buses. However, the SDEIS does not seem to contemplate any addition of either express bus or BRT service. BRT service requires not only access to the managed lanes, but appropriate stations, and appropriate treatments to allow access to those stations. We would request that this be analyzed in the FEIS. One reason for this is equity – while managed lanes have great value from a transportation perspective, they are primarily used by higher income travelers. Including BRT in the managed lanes brings benefits to travelers with a much broader range of incomes.

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Responses to Comments

A The need to expand the highway to accommodate future traffic demand has been adequately discussed in the Final EIS. For information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment

The concerns regarding the traffic forecasting model and changes in driving patterns have been adequately addressed in the Final EIS. For more information please see TRANS5 and TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

B Future forecasts show that congestion will worsen over time as population continues to grow, and that the highway will be congested for longer periods of the day. The additional lanes currently proposed (two total in each direction) are necessary to improve operations and assure a safe highway for the traveling public. Converting general-purpose lanes to managed lanes is not allowed in Colorado, and FHWA currently only allows for the conversion of HOV lanes to managed lanes; therefore, conversion would be very complicated on I-70.

The need for widening the highway has been adequately discussed in the Final EIS. For information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

C RTD's East Corridor EIS analyzed four alternatives that contained BRT on various east-west routes through Denver, but ultimately chose commuter rail instead. The commuter rail line is planned to be opened in 2016. The rail line is generally parallel to I-70 between Brighton Boulevard and the Denver International Airport, with several stations located along the alignment on the rail corridor near Smith Road. Because of its proximity to I-70, the rail line will provide high-quality rapid transit service to enhance east-west mobility. To add BRT service on I-70 would duplicate the rail service RTD will be providing with commuter rail. Information on the East Corridor EIS alternatives can be found at RTD's website http://rtd-fastracks.com/ec_34. For information on considerations of multi-modal forms of transportation in the project area, please see TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Conservation Colorado and Southwest Energy Efficiency Project



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Saving Money and Protecting the Environment Through More Efficient Energy Use

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4) Fourth, we believe that additional explanation and analysis is needed of particulate concentrations in the analysis of air quality impacts, in order to accurately assess the impact of the project on the people who live and go to school in the immediate vicinity of I-70. We do not have a depth of expertise in this area, but believe that other organizations will be submitting comments with greater technical depth, and would encourage that these be taken seriously.

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5) Fifth, we are concerned with the analysis of greenhouse gas emissions in the Air Quality Technical Report. The report compares project level emissions to total global emissions, and concludes that they are insignificant by comparison. This is a specious comparison – by this logic, no actions below a global climate agreement would be significant. This flies in the face of the multiple steps the federal government is taking to reduce emissions. Within the DRCOG region, the adopted 2035 Metro Vision regional plan calls for a 60% reduction in transportation sector GHG emissions by 2035; we would suggest that the emissions from this project be analyzed to see whether they meet the regional targets.

1) We are concerned that the proposed highway expansion is larger than is needed

The SDEIS forecasts that between 2012 and 2035, Vehicle Miles Travelled (VMT) for the study area will grow from 15,243,000 to 25,026,000, an increase of 64%. It also projects that, for the Preferred Alternative (PA), VMT on the I-70 East corridor will grow from 1,586,000 to 2,935,000, an increase of 85%. Over the same period of time, the study area's population is expected to grow 41% and employment is expected to grow 59%.²

These projections of VMT growing at a faster rate than population are inconsistent with regional trends since 2006. The figure below (from DRCOG's 2012 Annual Report on Traffic Congestion in the Denver Region³) shows that VMT per capita has actually been falling in the region since 2006. At the state level, annual VMT per capita has fallen from a high of 10,123 in 2005 to 9,016 in 2012, an eleven percent decline. This decline in VMT per capita means that even as the region and state have added hundreds of thousands of new residents, total regional and state VMT has remained relatively flat. The DRCOG report notes that "2012 marks the sixth straight year of a relatively flat level of VMT, the longest period of non-growth in VMT since the invention of the automobile." The aggressive growth in VMT projected in the SDEIS cannot be attributed to more aggressive population and employment growth in the study area. DRCOG's 2035 Metro Vision Regional Transportation Plan forecasts growth rates of 48% for population and 63% for employment for the region between 2010 and 2035⁴, so study area growth rates are slightly lower than the regional average. The SDEIS assumes that neither the current VMT nor VMT per capita trends continues and that VMT growth follows its pre-2006 pattern.

Responses to Comments

- D The Supplemental Draft EIS and Final EIS are fully compliant with the requirements of NEPA, the Clean Air Act, 23 U.S.C. Sec. 109(h) and other provisions, and have adequately addressed environmental health issues and air quality impacts, which are considered in Section 5.20, Human Health Conditions, of the Final EIS and the Air Quality Technical Report. For information on air quality and health, please see AQ2 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Greenhouse gas emissions have been adequately addressed in the Final EIS. Section 8.1 of Attachment J, Air Quality Technical Report, describes mitigation measures CDOT will undertake to help reduce emissions. The I-70 East project must be included in the DRCOG 2035 Metro Vision Plan in order to meet federal air quality conformity rules. It is not expected to delay the region from meeting its greenhouse gas reduction goals. Discussions on greenhouse gases are included in the Section 5.10, Air Quality in the Final EIS.
- F The I-70 East EIS has used a process for projecting future traffic volumes that is based upon industry standards for completing transportation planning and engineering projects. The process used for this project has remained the same through the development of the Draft EIS the subsequent Supplemental Draft EIS, and the Final EIS. The process used to develop future traffic projections, both volumes and the associated measures of effectiveness such as vehicle miles traveled, are based on Federal requirements for completing NEPA studies. For a complete description of the methodology used for I-70 East, see Attachment E, Traffic Technical Report, to both the Supplemental Draft EIS and Final EIS.

It should be noted that subsequent to the submission of the Supplemental Draft EIS, the project team began work on the Final EIS. As part of the analysis for the Final EIS, the project team obtained the 2035 COMPASS 5.0 TDM, which included the 2013 Cycle 2 updates, which was the absolute latest adopted TDM at the time the Final EIS analysis began. Models and the projects included in them are updated roughly twice a year, and waiting for the next version would cause unneeded delays. DRCOG adopted the 2040 FOCUS TDM in the months after the Final EIS modeling began.

DRCOG began the development of a new 2040 FOCUS TDM between 2010 and 2012, but the model was only in the development phase and was not yet approved or adopted for use on regional projects at the time the Final EIS traffic analysis began. The 2040 FOCUS model was not approved and adopted until early 2015, which was well after the completion of the Supplemental Draft EIS analysis and submittal of the Supplemental Draft EIS documentation. It is worth noting that both the 2035 COMPASS and 2040 FOCUS models were developed based on the same pre-2000 household survey data, meaning the variations in driver behavior will be very small between the two models. In addition, the 2040 FOCUS model includes more up to date socio-economic growth predictions. The newest models are still predicting growth, just not as high as previous models have shown. The project team, in coordination with FHWA, completed a sensitivity analysis using the 2040 traffic projections and found that the demand levels coming out of the 2040 TDM are lower than, but similar to the 2035 TDM volumes and would not result in the need for fewer lanes on I-70. This sensitivity analysis is available in Attachment E of the Final EIS, Traffic Technical Report.

Responses continue on the following page.

S-18 January 2016

¹ This is based on the Partial Covered Lower Alternative with Managed Lanes, Modified Option. VMT details come from the Traffic Technical Report, Attachment E, Sections 3.4.1 and 6.4.1.

² SDEIS Executive Summary

³ DRCOG. 2013. Annual Report on Traffic Congestion in the Denver Region. https://drcog.org//node/178

⁴ DRCOG 2035 Metro Vision Regional Transportation Plan. https://drcog.org/programs/transportationplanning/regional-transportation-plan

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Figure 1. Denver Region Weekday VMT (2001-2012)

Figure 1 - Denver Region Weekday VMT (2001-2012)

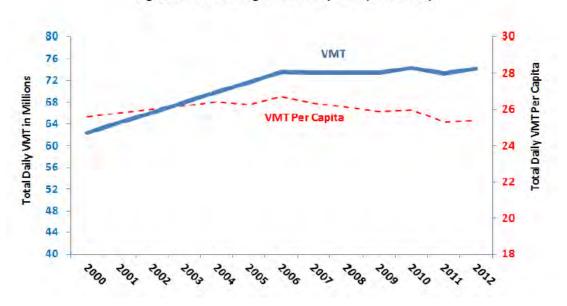


Table 1 shows the historic rate of VMT growth in Colorado compared to the forecast for the Preferred Alternative in the SDEIS.

Table 1. Historical Average VMT Growth Rates Compared to SDEIS Projections

	Average Percent Change
Statewide VMT Growth Rate (2004-2012) ⁵	0.28%
SDEIS VMT Study Area Projection (2012-2035)	2.1%
SDEIS VMT I-70 Corridor Projection (2012-2035)	2.6% ⁶

For another comparison, SWEEP examined the three continuous traffic counters set up in or near the study's corridor to better understand traffic volume trends in the area. There are three continuous counters located in or near the study area on I-70 at Sheridan Blvd, Colorado Blvd and east of E-470. While traffic

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Responses to Comments



All future projecting procedures contain uncertainties that can have an impact on the actual traffic volume that will be experienced in the analysis horizon years. Some of the uncertainties that can impact future traffic projects include, but are not limited to:

- Price of gasoline As the price goes up the historic trend is for the number of trips and miles driven to go down. Projecting the future of gasoline prices is complex and can be influenced by many factors that cannot be accurately accounted for even within the very near future let alone over a 30 year planning horizon.
- Advancements in technology, such as connected or automated vehicles Although this technology is at the forefront of research at this time, the impact on future traffic volumes is unknown at this time. Whether this type of technology will result in fewer trips or lower miles driven or will result in increases in the same parameters is being debated by industry experts. A large unknown is how long it will take to get a large enough market penetration of the new technology, much of which will depend on the economic feasibility and affordability, in order to have a significant enough impact on traffic volumes or miles driven. CDOT is committed to providing technological solutions to transform an aging transportation system and improve safety through its RoadX Program (https://www.codot.gov/ programs/roadx). However, it would not be prudent to design infrastructure now when there is still a great deal of uncertainty around the timing and exact nature of the assumed safety improvements that will come with advanced technology.
- Land use assumptions A large part of projecting future traffic levels depends on the accuracy of the information being provided by the local agencies regarding planned development and land use changes within the regional planning area. This can change on a day to day basis, depending on the economy and demand for services. A single change in land use can result in significant changes in traffic patterns and volumes. There is no way to accurately project the types of changes in land use that may occur over a short or long range along any corridor, including the I-70 East project area.
- Population Another key factor in estimating the future traffic growth is population. There are no accurate ways to project population trends. Unexpected spikes in population growth, such as the baby boomer era, may occur at any time and the duration of these spikes is unknown.

Because there are so many uncertainties that can have a significant impact on the projection of future traffic volume and miles driven, the I-70 East project team has relied upon the industry standard and accepted procedures for projecting the 2035 traffic volumes for the entire EIS project.

There is a large debate regarding the annual vehicle miles traveled (VMT) trends across the nation, within Colorado, and even along the I-70 East corridor. Per the U.S. Public Interest Research Groups and Frontier Group study, Millennials in Motion: Changing Travel Habits of Young Americans and the Implications for Public Policy (2014), the economic downturn that occurred in recent years (2006-2010) certainly resulted in a downturn in annual VMT. However, applying the logic that the trend of this short period of time will continue as the new established long range trend is near-sighted and one that should be carefully considered when determining the need for transportation improvements. Recent data from the past 2 to 3 years suggests that VMT is beginning to trend upward and in some cases is trending upward at a rate that is near or above the pre-economic downturn annual increases.

Responses continue on the following page.

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⁵ The statewide numbers come from the FHWA's Highway Statistics Series, Table VM-2. http://www.fhwa.dot.gov/policyinformation/statistics.cfm

⁶ The 2.72% growth rate was arrived at by taking the base year VMT, 1,586,000 and determining what rate of annual growth would be necessary to meet the projected 2035 VMT of 2,935,000 in the Preferred Alternative.

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On a national level, FHWA produced the Traffic Volumes Trends (June 2015) brief that indicates the national VMT between 2014 and 2015 increased by 3.9% and in the western states, including Colorado, the increase was 5.7%. Meanwhile, travel on urban interstates nationally, such as I-70 East, showed an increase of 4.1% in VMT in the same time period. In Colorado, urban roadways experienced a VMT increase of 8.7%, which was the second highest increase of the 50 states. Although these values represent a short term (1-year) trend, FHWA has documented a trend of upward increasing VMT since about 2011, with the rate of increase becoming larger and larger each year through 2015. These growth rates exceed the projected rates used in the I-70 East EIS analysis.

CDOT does maintain a Statewide Plan, which projects VMT trends across the entire state. However, the methodology used to determine this VMT trend is an over-simplified process of using traffic counts on existing highways and historic growth rates to then project future years. This time series forecasting methodology is of the simplest form of modeling, as CDOT currently does not have a statewide planning model. CDOT is currently in the process of developing a statewide model that will be used in the development of future Statewide Plans which will be a process that is more consistent with the DRCOG procedure for projecting future traffic trends, but currently this is unavailable. It is very important to understand the CDOT Statewide Plan is exactly that: a Statewide Plan, which takes into account all counties, cities, and regions of the state into a single VMT trend. Application of statewide VMT assumptions to localized projects is not an industry accepted process or recommended standard procedure.

Across Colorado there are regions that are experiencing exceptionally high growth rates and the application of this statewide VMT trend to evaluate transportation projects in these regions would result in a significant underestimate of the future traffic demands and the degree of roadway improvements that may be necessary. On the other hand, there are regions in Colorado that are experiencing a decrease in population and VMT, and the application of the statewide VMT trend to this region may overestimate the future traffic demand and the level of improvements that are needed. CDOT acknowledges that it defers to the regional planning agency, if one exists, when doing localized project specific forecasting; in the case of I-70 East, it is DRCOG and its TDM. The I-70 East project team followed this standard practice of CDOT by using the adopted TDM from DRCOG to fully analyze the project specific I-70 East corridor.

On the I-70 corridor within the study area, traffic trends can be shown that are following the recent FHWA findings. CDOT has a count station that is between Colorado Boulevard and Dahlia Street. Average annual daily traffic (AADT) data from this count location was obtained for the years of 2000 to 2013 and are show in the figure below. The data shows that pre-economic downturn (2000 to 2004) traffic was growing at a fairly consistent rate of about 4.6% annually. During the downturn and recovery period (2005 to 2009), the traffic actually declined at an annual rate of about 0.4%. Beginning in 2010 the trend has been for traffic to increase at an annual rate of about 1.1% annually through 2013. This pattern is very similar to the national trend shown by FHWA (2% between 2000 and 2004, -0.25% between 2005 and 2009, and 0.40% between 2010 and 2013). Across the entire time period (2000 to 2013) the annual growth rate on I-70 is approximately 1.75%, and is trending upward back toward an annual rate that is approaching the pre-downturn trend (1.0% for FHWA data), which is shown to be occurring in the recent FHWA data (2.2% annual increase since 2013).

Responses continue on the following page.

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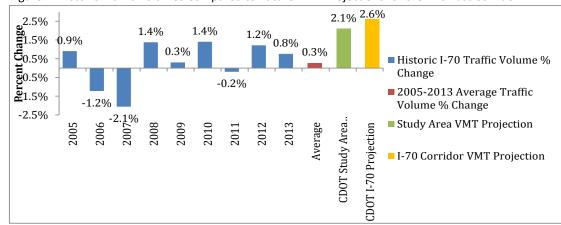
count data exists prior to 2004, there are significant gaps in the data in 2002 and 2003 for two of the counters so 2004 was used as a starting point.

Table 2. Growth in Traffic Volume at Continuous Traffic Counter Stations In or Near Study Corridor

	Average Growth in Traffic Volumes 2004-2013 ⁷
Sheridan Blvd	0.33%
Colorado Blvd	-0.04%
East of E-470	1.65%
Weighted Average	0.28%

Figure 2 shows the weighted average of the annual percent change of the three continuous traffic counters between 2005 and 2013. The average VMT growth projection that the SDEIS makes for the PA is significantly higher than the growth in traffic volumes experienced in any single year in the corridor over the last nine years and an order of magnitude higher than the average growth over these years. This average may in fact overstate growth as the only continuous counter located in the study area at Colorado Blvd has experienced a slight decline in traffic volumes between 2005 and 2013.

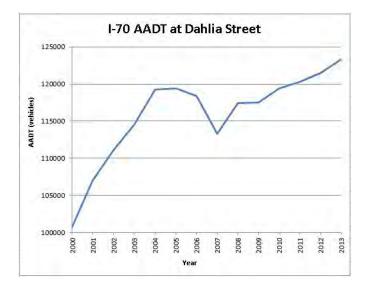
Figure 2. Historic Traffic Volumes Compared to Future VMT Projections for the I-70 East Corridor



Projecting forward, the aggressive VMT growth rates assumed by the SDEIS leads to the conclusion that by 2035 there will be significantly higher levels of VMT on the I-70 East corridor and in the study area than seen today. However, if the projections were made using recent travel trends there would be much lower 2035 VMT in the area. Figures 3 and 4 show just how large the difference is for both projected I-70 VMT and projected study area VMT.

Responses to Comments

Finally, the use of traffic models to project future traffic volumes are only a single tool that is used Cont'd in the decision making process for projects such as the I-70 East EIS. The tools have recognized limitations and uncertainties, but at the current time they provide the project team with the best method for developing future traffic volumes to perform the necessary analyses. The results of the analyses can then help in the decision making process, which involves many other input mechanisms including the public, elected officials, and industry leaders. The use of traffic projections from the models do not replace the decision making process, but are used to provide information and guide the decisions makers in their process, just as was done in the I-70 East EIS process.



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⁷ CDOT, OTIS http://dtdapps.coloradodot.info/otis/

⁸ Since traffic volumes and VMT are not directly comparable we have converted both to annual percent change which gives an idea of the rate of growth of travel demand.

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specific comments are included on the previous pages.

Figure 4. Projections for Study Area VMT

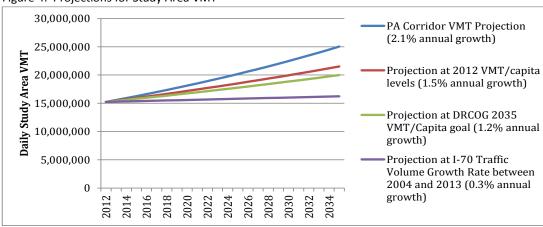


Table 3 compares the VMT projections in the PA to the additional VMT growth scenarios that are more consistent with recent changes in VMT growth. Even if VMT/capita remains flat between 2012 and 2035, rather than continuing to decline, there would be 725,000 fewer daily VMT on the corridor compared to the

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assuming that statewide VMT is set to grow at the same rate as population for the purposes of the statewide Plan, why is it assumed that it will grow at between 56% (study area) and 109% (I-70 corridor) faster than population growth for the SDEIS?

While the larger growth on the corridor than the study area may be reasonable, since the expanded highway would draw some traffic that would otherwise take place on other streets within the study area, this cannot explain the large background increase projected for the entire study area.

A related question is to what extent the DRCOG travel model used in this SDEIS is using up to date data. For example, have the results of the 2010 Front Range Travel Counts study been used to update the parameters in the model? Or does the model continue to rely on older data from the 2003 travel counts that do not reflect the changing travel preferences of the last decade?

There are a number of reasons to expect that the trend towards lower levels of driving will continue in the future. Most important, the largest decreases in per capita driving are occurring among younger people. The following chart, taken from the report Millennials In Motion: Changing Travel Habits of Young Americans and the Implications for Public Policy, 10 illustrates just how significantly travel behavior is changing among younger Americans.

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⁹ 2014. CDOT. Statewide Plan Committee. http://www.coloradodot.info/about/transportation-commission/meeting-

 $^{^{10}}$ US PIRG and Frontier Group, 10 Millennials In Motion: Changing Travel Habits of Young Americans and the Implications for Public Policy, 2014, available at http://uspirg.org/reports/usp/millennials-motion

Responses to Comments

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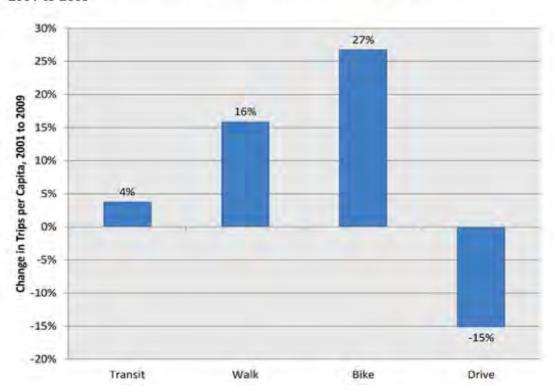
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Figure 2. Change in Number of Trips per Capita among 16 to 34 year-olds, 2001 to 2009¹²



Note that if the levels of traffic in 2035 are in fact substantially lower than projected, then many of the benefits of the project will be significantly reduced. In particular, if the traffic volumes are substantially lower than projected, then the impact of the project on congestion levels, vehicle hours of delay and travel times will be much smaller than projected.

At the same time, the negative impacts of the project on the surrounding neighborhood, and the project cost, could both be decreased by reducing the number of lanes, and reducing the width of the project.

We would recommend that the project be re-analyzed using traffic modeling that incorporates actual traffic behavior over the last decade.

2) We are concerned that there appears to have been no analysis of options that add fewer lanes.

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The options considered include a no action rebuild of the viaduct, and multiple options which add 2 additional lanes in each direction. As described in the analysis in section 1 above, we believe that the proposed expansion may be larger than can be justified by reasonably expected levels of future traffic.

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Future forecasts show that this congestion will worsen over time as population continues to grow, and that the highway will be congested for longer periods of the day. The additional lanes currently proposed (two total in each direction) are necessary to improve operations and assure a safe highway for the traveling public. Converting general-purpose lanes to managed lanes is not allowed in Colorado, and FHWA currently only allows for the conversion of HOV lanes to managed lanes, and therefore would be very complicated for it to occur on I-70. For more information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns presented in this comment have been adequately addressed in the Final EIS. For information on future driving trends, please see TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on the funding strategy for this project, please see FUND5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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The addition of lanes should also be considered from a financial point of view. The PA has an estimated capital cost of either \$1.81 billion (Basic Option) or \$1.89 billion (Modified Option). To date, only \$1.17 billion of potential funding has been identified in the SDEIS for the project. There are also significant opportunity costs to such an expensive expansion of I-70. In a world of declining VMT per capita and falling funding for transportation projects, major highway expansions may not represent the most prudent investment of the state's limited transportation funds. As CDOT has limited resources it makes sense to carefully evaluate potential projects based on their mobility benefits per dollar invested. .

For example, a recent report by SWEEP identified the potential for a regional BRT system in the Denver metro area which could potentially provide region wide benefits for a cost comparable to this single proposed project.11

There is another important factor that should be considered – the impact of autonomous and connected vehicles on highway capacity. This is a topic of significant uncertainty, but has potentially large implications for the long-term need for greater highway capacity. Much of the justification for the proposed expansion is based on potential vehicle demand in the 2035 timeframe; it is reasonable to anticipate that there will be significant penetration of these new vehicle technologies by this time. While there are significant uncertainties on the impact on total VMT, with the potential for both reductions and increases, there are many reasons to believe that these technologies will increases the capacity of existing highways, reduce congestion by lowering crash rates and eliminating much of the resulting incident related congestion, smooth flow around bottlenecks, and reduce required lane widths, allowing the same highway cross section to be striped for more lanes.¹² We would recommend that these factors be incorporated into a sensitivity analysis before any final decisions are made on making significant investments in adding lanes.

We would suggest that additional options be considered including one in which only one additional managed lane is added in each direction, and one in which no additional lanes are added, but one lane in each direction is converted from a general purpose to a managed lane.

3) We are concerned by the lack of analysis of the potential for BRT in the managed lanes.

The discussion of managed lanes on pages 3-46 in the Summary of Project Alternatives states that managed lanes will promote use of RTD buses. However, the EIS does not seem to contemplate any addition of either express bus or BRT service.

This is an important omission from an environmental justice perspective. SWEEP has conducted analysis of the demographics of users of toll lanes, users of HOV lanes, and bus riders in the Denver area, and reported on these in the 2014 paper Managed Highway Lanes in Colorado: Everyone Benefits from Including Carpools Responses to Comments

H RTD's East Corridor EIS analyzed four alternatives that contained BRT on various east-west routes through Denver, but ultimately chose commuter rail instead. The commuter rail line is planned to be opened in 2016. The rail line is generally parallel to I-70 between Brighton Boulevard and the Denver International Airport, with several stations located along the alignment on the rail corridor near Smith Road. Because of its proximity to I-70, the rail line will provide high-quality rapid transit service to enhance east-west mobility. To add BRT service on I-70 would duplicate the rail service RTD will be providing with commuter rail. Information on the East Corridor EIS alternatives can be found at RTD's website http://rtd-fastracks.com/ec_34. For information on consideration of multi-modal forms of transportation, please see TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Equity concerns have been adequately addressed in the Final EIS. For information on equity impacts of the Managed Lanes, please see EJ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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¹¹ Toor and Salisbury, Considering a Regional Network of Bus Rapid Transit in the Denver Metro Area, SWEEP, 2014, available at http://www.swenergy.org/publications/category.aspx?CategoryID=4

¹² Hendrickson et al, Connected and Autonomous Vehicles 2040 vision, Pennsylvania Department of Transportation, 2014, available at

https://spportal.dot.pa.gov/Planning/MPMS/Download/Connected%20Autonomous%20Vehicles%202040%20Vision% 20-%20Final%20Report%20-%207-10-14.pdf

²³³⁴ Broadway, Suite A • Boulder, CO 80304 • tel: 303.447.0078 • fax: 303.447.0158 • www.swenergy.or

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Conservation Colorado and Southwest Energy Efficiency Project



SOUTHWEST ENERGY EFFICIENCY PROJECT

Saving Money and Protecting the Environment Through More Efficient Energy Use

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and Public Transit¹³ The following charts illustrate the enormous difference in demographic characteristics of toll payers and bus riders.

Figure 5. Demographics of I-25 Express Lane Users Compared to General Population by Household Income¹⁴

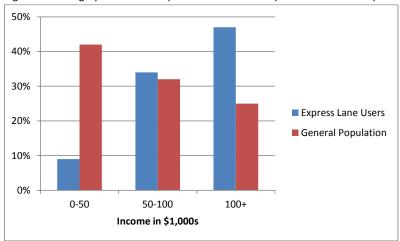
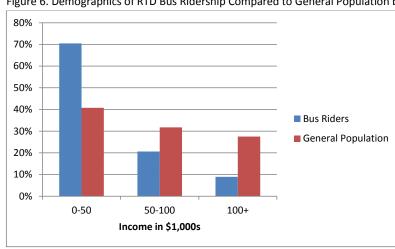


Figure 6. Demographics of RTD Bus Ridership Compared to General Population by Household Income¹⁵



¹³ Toor and Salisbury, Managed Highway Lanes in Colorado: Everyone benefits from Including Carpools and Public Transit, SWEEP, 2014, available at:

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The surrounding neighborhood has a median income of \$38,000, and 62% of households have an income below the Denver median of \$55,000¹⁶, implying that the most directly impacted populations are at an income level that is unlikely to directly benefit from the addition of managed lanes without a significant transit element. In order to make this a project that serves everyone, rather than primarily upper income residents, there should be an evaluation of the potential for expanded bus service or BRT in the managed lanes

BRT requires more than simply providing the lanes, but rather requires an integrated design process that includes transit stations along the corridor, slip ramps or other means for buses to access the stations, and provision of appropriate IT infrastructure to serve the station. None of this appears to have been considered in this FIS.

Now, it is the case that the East Line train to DIA parallels I-70, and it is possible that there would be significant overlap in transit markets. But without an analysis that considers the broader regional context, and potential transit travel sheds, it is premature to simply ignore the potential for BRT and design a highway that may not have the appropriate infrastructure for BRT.

4) We believe that additional discussion and analysis is needed of air quality impacts.

The surrounding neighborhoods have some of the highest levels of sir pollution in Denver, and currently suffer from poor health outcomes compared to the region as a whole. The SDEIS does address local air quality impacts at hotspots along the highway, but the discussion and analysis should be expanded in two areas.

First is in the explanation of the variation in the projected concentrations of PM10 among the alternatives. All of the build alternatives are modeled to have almost identical emissions of PM10, but there are large differences shown for the concentrations of PM10 in the hotspot analysis. In a verbal discussion with CDOT project staff this was described as being due to some of the alternatives having more of the traffic slightly further away from the hotspots, and due to the impact of emissions being concentrated into specific locations due to the covers in the lowered and partially covered options. While these are plausible explanations, there is virtually no discussion of this in the EIS, and no data shown to allow the claim to be evaluated. We would request a much more in depth discussion of how and why the concentrations vary among the alternatives, including information on how concentrations would be affected under different wind conditions.

Second, while there is a brief discussion of PM2.5 emissions, there is no discussion of projected concentrations of PM2.5. We would request a hotspot analysis of PM2.5 concentrations similar to that performed for PM10.

5) We are concerned with the analysis of greenhouse gas emissions in pages 53 and 54 of the Air Quality Technical Report.

http://www.piton.org/index.cfm?fuseaction=CommunityFacts.Summary&Neighborhood_ID=885

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been reviewed.
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specific comments
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The information on

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http://www.swenergy.org/publications/documents/Managed Lanes in CO April 2014.pdf

¹⁴ Corona Research. 2008. HOV/Express Lane User Study. Exhibit 6-8, Household Income.

¹⁵ Source: RTD 2011 Customer Satisfaction Survey, Demographic Comparisons, Annual Household Income; US Census. Table B19011: Household Income in the Past 12 Months, 2007-2011 American Community Survey 5-Year Estimates for the Denver-Aurora-Boulder Combined Statistical Area.

 $^{^{\}rm 16}$ Piton Foundation, Community facts , Elyria Swansea neighborhood,

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Conservation Colorado and Southwest Energy Efficiency Project



SOUTHWEST ENERGY EFFICIENCY PROJECT

Saving Money and Protecting the Environment Through More Efficient Energy Use

The report compares project level emissions to total global emissions, and concludes that they are insignificant by comparison. This is a specious comparison – by this logic, no actions below a global climate agreement would be significant. This flies in the face of the multiple steps the federal and state governments are taking to reduce emissions – all of which have, by themselves, a very small impact on total global emissions. Within the DRCOG region, the adopted 2035 Metro Vision regional plan calls for a 60% reduction in transportation sector GHG emissions by 2035; we would suggest that an appropriate question would be whether emissions associated with the project alternatives track with the regional targets; that is, will emissions associated with the I-70 expansion meet the region wide target of a 60% reduction? The report instead projects that 2035 emissions under the proposed alternative would grow from 4,064 tons per day to 5,306 tons per day, a 30% **increase**. We would request that alternatives be examined that would decrease GHG emissions.

Conclusion

The VMT projections being made by CDOT in the SDEIS are very aggressive and do not seem to have taken into account shifts in travel demand over the last decade. If they are projecting too much VMT that means that at least one of the problems that the PA might be trying to solve, increased VMT and congestion in the corridor might not actually be a problem.

If there is a good possibility of significantly less VMT in the region and on the corridor by 2035, CDOT should reconsider the necessity of expanding I-70 at all or possibly examine the possibility of only adding one additional managed lane along the corridor. There does not appear to be a discussion in the SDEIS or in previous EISes of the need for two versus one new lane along I-70. Even if only one managed lane was added, it would still have almost half the volume (452,000 compared to 835,000) that each general purpose lane would be projected to have in CDOT's projections. CDOT should also consider the possibility of managing any future VMT increases by creating managed lanes on existing capacity. In addition, CDOT should examine the potential for BRT in the managed lanes, and should ensure that the project design addresses infrastructure improvements that might be necessary such as bus slip ramps and BRT stations.

Thank you for the opportunity to comment on the I-70 East SDEIS.

Becky Long, Advocacy Director Conservation Colorado Will Toor
Transportation Program Director
Southwest Energy Efficiency Project

Responses to Comments

- The Supplemental Draft EIS and Final EIS are fully compliant with the requirements of NEPA and the Clean Air Act and other provisions, and have adequately analyzed air quality, including PM10 and PM2.5. For information on air quality with the Preferred Alternative and health, please see AQ2 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Greenhouse gas emissions have been adequately addressed in the Final EIS. Section 8.1 of Attachment J, Air Quality Technical Report, describes mitigation measures CDOT will undertake to help reduce emissions. The I-70 East project must be included in the DRCOG 2035 Metro Vision Plan in order to meet federal air quality conformity rules. It is not expected to delay the region from meeting its greenhouse gas reduction goals. Discussions on greenhouse gases are included in the Section 5.10, Air Quality in the Final EIS.
- K The Final EIS has evaluated all the reasonable alternatives that meet the project's purpose and need. For information regarding consideration of changes in the driving patterns, please see TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The need for widening the highway has been adequately discussed in the Final EIS. For information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Converting general-purpose lanes to managed lanes is not allowed in Colorado, and FHWA currently only allows for the conversion of HOV lanes to managed lanes, and therefore would be very complicated for it to occur on I-70.

RTD's East Corridor Commuter Rail Line is planned to be opened in 2016. The rail line is generally parallel to I-70 between Brighton Boulevard and the Denver International Airport, with several stations located along the alignment. Because of its proximity to I-70, the rail will provide high-quality rapid transit service to enhance east-west mobility. To add BRT service on I-70 would duplicate the rail service RTD will be providing with commuter rail.

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Here is what our research has found:

Driving Growth is Dropping Off

In our report, *Highway Boondoggles: Wasteful Money and America's Transportation Future*, we found the total number of miles Americans drive is lower than it was in 2005, while per-capita driving has fallen by 7 percent in the last nine years. If old 20th century trends had continued, Americans would currently drive an average of about 11,300 miles annually instead of the current average which has fallen to just below 9,400. In fact, Americans are driving a total of about three hundred billion fewer annual miles today than if previous trends had continued. While the economic recession contributed to the fall in driving, the shift predates the recession by several years and many of the forces contributing to the fall in driving are likely to be lasting. For example:

- 1. The number of cars and licensed drivers per household both peaked during the 2000s and have subsequently declined. The workforce participation rate, which also increased during the late 20th century, has been falling and is expected to fall farther as the Baby Boomers age.
- Gasoline prices have been high for much of the last decade. While they are experiencing a short-term dip at present, government forecasters anticipate that they are unlikely to fall in the foreseeable future back to the truly cheap gas we saw during the driving growth of the 20th century.
- 3. The long-term trend toward suburbanization has stopped. In the early 2010s, central cities grew faster than their suburbs for the first time in 90 years.

Responses to Comments

A CDOT is aware that a recent study by PIRG has found that VMT is trending downwards. However, population and job growth in the Denver metro area is expected to outweigh this decrease. The regional travel demand model used by DRCOG captures both these trends. The travel patterns of individuals are captured through surveys of local drivers. The growth projections are captured through the development projections of the local cities and counties in the metro area. CDOT is primarily responding to Denver's desire for economic growth and development along the I-70 East corridor. For example, proposals for the future of the National Western Stock Show, the Colorado State University campus, Stapleton and DIA and Aerotropolis all point to continued traffic growth.

The traffic concerns have been adequately addressed in the Final EIS. For information on traffic forecasting, the traffic models used, and the consideration of changes in driving patterns, please see TRANS5, TRANS6, and TRANS11 of the Frequently Received Comments and Responses of the Supplemental Draft EIS, located in Part 1 of Attachment Q.

B The concerns regarding travel demand are adequately addressed in the Final EIS. For information on traffic forecasting and the consideration of changes in driving patterns, please see TRANS5 and TRANS11 of the Frequently Received Comments and Responses of the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns regarding transit have been adequately addressed. For information on multi-modal considerations, please see TRANS1 and TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Comments	Comments
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these pages has

been reviewed.

Responses to specific comments

are included on

the previous page.

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- 4. The use of non-driving modes of transportation transit, bicycling and walking is on the rise. In addition, recent years have seen the emergence of new forms of mobility such as carsharing, bikesharing and ridesharing whose influence is just beginning to be felt but which seem to all reduce personal car ownership and the volume of driving.
- 5. Transportation behaviors have been changing fastest among members of the Millennial generation. Americans aged 16 to 34 drove 23 percent fewer miles on average in 2009 than they did in 2001.

The Largest Age Group - Millennials - Are Leading the Drop in Driving

In our report, *Millennials in Motion: Changing Travel Habits of Young Americans and the Implications for Public Policy*, we more deeply examined the trend among Millennials and found young Americans have experienced the greatest changes: driving less; taking transit, biking and walking more; and seeking out places to live in cities and walkable communities where driving is an option, not a necessity. Academic research, survey results and government data point to a multitude of factors at play in the recent decline in driving among young people: socioeconomic shifts, changes in consumer preferences, technological changes, efforts by state governments and colleges to limit youth driving, and more.

Millennials (those born between 1983 and 2000) are the nation's largest generation, making their transportation needs particularly important. Millennials are not only the largest generation in the United States, but they will be the primary users of transportation infrastructure we build today for decades to come. Therefore they have the most to gain or lose from the transportation investment decisions we make today and it's critical we understand their travel habits.

Several indicators – including continued decreases in per-capita driving across the whole U.S. population, the continued shift away from the use of cars for commuting by Millennials, and the consistency of Millennials' stated preferences for housing and transportation – suggest that it is unlikely that the trend toward less driving among Millennials during the 2000s has reversed thus far in the current decade. Moreover, many of the factors that have contributed to the recent decline in driving among young Americans appear likely to last.

Socioeconomic shifts

- The Great Recession contributed to unemployment and falling incomes among young people. However, driving fell among both young people *with* jobs and those without during the 2000s, as well as among young people in households of various income levels, demonstrating that the decline in driving was caused by more than just the recession.
- Many of the driving-related socioeconomic changes linked to the recession such as the
 increase in the number of Millennials "living in their parents' basements" were already taking
 place for years or decades before the recession began, suggesting that a return to pre-recession
 patterns is not inevitable as the economy recovers.
 - Americans have been getting married later and having children later nearly continuously since the 1960s and have continued to do so during the first years of the recovery.
 - While the number of young Americans living with their parents increased sharply during the Recession, the share of young people living in their parents' homes had been

increasing even prior to the recession, and household formation among young people has remained slow during the recovery.

Millennials reaching driving age today have no living memory of consistently cheap gasoline.
 Gasoline prices are not projected to dip as low as the "cheap gas" levels we saw in the 20th century, possibly leading Millennials to make long-term transportation and housing decisions that require less driving.

Lifestyle preferences

- Several studies have found a *generational cohort effect* among the Millennials that is, today's young people drive less than previous generations of young Americans, even when economic and other factors linked to vehicle ownership or driving are taken into account.
- Millennials consistently report greater attraction to less driving-intensive lifestyles urban living, residence in "walkable" communities, and openness to the use of non-driving modes of transport than older generations.

Changing technology and transportation options

- The past decade has seen a technological revolution, with the widespread adoption of the smartphone and social media and, more recently, the creation of a wide variety of new technology-enabled transportation services, from bikesharing to real-time transit tracking apps.
- Young people have been the first to adopt many of these technologies and tools, and have been disproportionately attracted to alternatives such as bikesharing and "ridesourcing" (taxi-like services such as Lyft and Uber).
- Many of these technology-enabled services are relatively new and are currently in use by only a small percentage of people. But some (such as bikesharing and round-trip carsharing) have already been shown to lead to reductions in driving and vehicle ownership. Together, they could lay the groundwork for a new model of mobility that is less dependent on private car ownership.

Other steps that discourage driving

- Graduated driver licensing requirements adopted in recent years by state governments have likely played a small but important role in causing young people to delay or forgo getting a driver's license, potentially encouraging Millennials to develop less car-dependent transportation habits that they may carry with them as they age. These policy changes have been shown to save many lives, and there is little likelihood that they will be reversed.
- Many colleges and universities have put in place deliberate strategies to reduce the number of students with cars on campus. With roughly 40 percent of 18 to 24 year-olds enrolled in higher education, such measures might play a role in reducing youth driving. They may also help young people to develop transportation habits that they carry with them after college.

Colorado is on the Leading Edge of the Drop in Driving

In our report, Moving Off the Road: A State-by-State Analysis of the National Decline in Driving, we found that Coloradans are leading the trend in decreased driving. Coloradans cut their per-person

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	driving miles by 11.4 percent from 2005 to 2011. Colorado had the 6 th largest drop of any state during that period and ranked 14 th for fewest vehicle miles traveled per person.
	 In comparing states we also found Colorado ranks high in categories that suggest lower VMT per capita and that an economic recovery will not automatically lead to large increases in driving again. States with higher percentages of their population living in urban areas have less VMT per capita than states with higher percentages in rural areas. Colorado had the 14th highest percent of its population living in urban areas of the 50 states at 86.15%. States with higher median incomes average fewer driving miles. Colorado had the 11th highest of the 50 states.
	3. The states with the biggest reductions in driving miles generally were not the states hit hardest by the economic downturn. The majority—almost three-quarters—of the states where perperson driving miles declined more quickly than the national average actually saw smaller increases in unemployment compared to the rest of the nation.
В	Denver is on the Leading Edge of the Drop in Driving
	In our report, <i>Transportation in Transition: A Look at Changing Transportation Patterns in America's Biggest Cities</i> , we found that Denver is also on the forefront of these changes. A review of data from the Federal Highway Administration, Federal Transit Administration and Census Bureau for America's 100 most populous urbanized areas – which are home to over half of the nation's population – shows that the decline in per-capita driving has taken place in a wide variety of regions. From 2006 to 2011, the average number of miles driven per resident fell in almost three-quarters of America's largest urbanized areas for which up-to-date and accurate data are available. Specifically: 1. The proportion of workers commuting by private vehicle—either alone or in a carpool—declined in 99 out of 100 of America's most populous urbanized areas between 2000 and the 2007-2011 period. 2. In the Denver urbanized area, there was a 10.6 percent decrease in vehicle-miles traveled (VMT) per capita from 2006 to 2011. The decrease in Denver was the 9 th largest percent decrease among America's 100 largest cities.
	Changes in Travel Are Not Being Properly Accounted for by Traffic Forecasts
	Given the evidence that driving growth has dropped and the trends do not suggest it will rebound to previous 20 th century levels, we have a number of concerns for the I-70 SDEIS traffic assumptions. It is unclear why SDEIS forecasts appear to use a reversal in current trends. More explanation for why this is the appropriate interpretation of travel patterns is necessary.
C -	First of all, the SDEIS forecasts that between 2012 and 2035 VMT on this corridor will increase 85% and that VMT for the study area examined in the SDEIS will grow 64%. However, the region's population is only expected to grow 41% during this period. This suggests an assumption that per capita driving will see large increases.
	Not only does this run counter to what we have found in our research but also runs counter to the actual traffic numbers collected by CDOT.
	DRCCC's 2012 Appeal Papart on Traffic Congestion in the Danver Region shows that VMT per capita has

DRCOG's 2012 Annual Report on Traffic Congestion in the Denver Region shows that VMT per capita has actually been falling in the region since 2006. In addition to the data in our *Moving Off the Road* report

These concerns are adequately addressed in the Final EIS. For information on traffic forecasting for this project, please see TRANS5 of the Frequently Received Comments and Responses on the

Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses to Comments

For information on traffic models used for this project, please see TRANS6 and TRANS7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information regarding consideration of changes in the driving patterns, please see TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Source: Submittal

Responses to Comments

mentioned above, according to data provided to us from the Southwest Energy Efficiency Project (SWEEP), at the state level, annual VMT per capita has fallen from a high of 10,123 in 2005 to 9,016 in 2012, an eleven percent decline. We share SWEEP's conclusion that "this decline in VMT per capita means that even as the region and state have added hundreds of thousands of new residents, total regional and state VMT has remained relatively flat. The DRCOG report notes that "2012 marks the sixth straight year of a relatively flat level of VMT, the longest period of non-growth in VMT since the invention of the automobile." The SDEIS assumes that neither of these trends continues and that VMT

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According to additional analysis by SWEEP of the three continuous traffic counters set up in or near the study's corridor, "the average VMT growth projection that the SDEIS makes is significantly higher than the growth in traffic counts experienced in any single year in the corridor over the last nine years and an order of magnitude higher than the average growth over these years. This average may in fact overstate growth as the only continuous counter located in the study area at Colorado Blvd has experienced a slight decline in traffic volumes between 2005 and 2013."

Table 2. Growth in Traffic Volume at Continuous Traffic Counter Stations In or Near Study Corridor

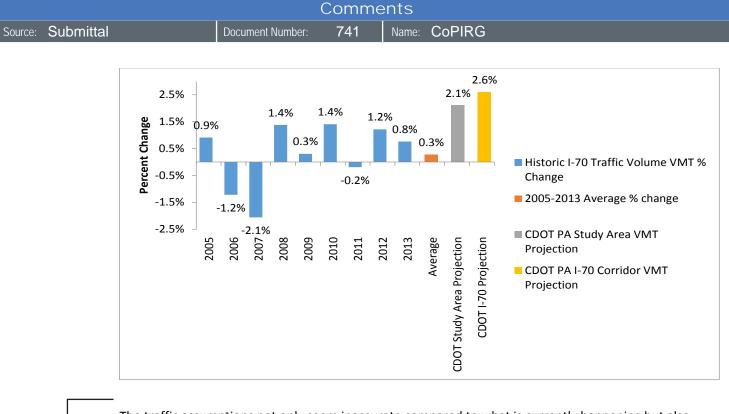
Average Growth in
Traffic Volumes 2004-
2013 ¹
0.33%
-0.04%
1.65%
0.28%

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growth follows its pre-2006 pattern."

The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

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The traffic assumptions not only seem inaccurate compared to what is currently happening but also grossly inaccurate when factoring in the recent dramatic shift in travel. A miscalculation here will result in an inaccurate perception that additional lanes along I-70 are necessary and are the best use of limited taxpayer dollars.

Transportation Funding is Limited and Must Be Used Efficiently

Colorado's transportation system has many needs for its limited dollars. Colorado has 8,612 bridges that engineers have deemed "structurally deficient," according to the most recent (2013) National Bridge Inventory tabulated by the Federal Highway Administration. In addition, too many roads both state-run and managed by local governments are in poor condition.

In addition, the drop in driving among all age groups have led to sharp increases in alternative transportation, from mass transportation on bus and rail to biking and walking.

- As mentioned earlier, Census data show that nationally the share of 16 to 24 year-olds traveling
 to work by car declined by 1.5 percentage points between 2006 and 2013, while the share of
 young people getting to work by public transportation, on foot or by bicycle, or else working
 from home, had increased.
- The proportion of commuters travelling by bicycle grew in Denver, as it did in 85 of the most populous 100 urbanized areas between 2000 and 2010. In Denver, the increase was 0.5 percent, the fourth largest increase in the nation. According to Denver B-cycle, 560,424 miles were ridden on their system in 2013 alone.

Given that travel trends suggest a desire by many to use alternative, non-car means to travel around the region for work, entertainment and shopping, the most efficient and effective use of dollars might be

Responses to Comments

These concerns are adequately addressed in the Final EIS. For information on consideration of multi-modal forms of transportation, please see TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on walkability and bicycle route improvements, please see TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on traffic forecasting, please see TRANS5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information regarding consideration of changes in the driving patterns, please see TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Sha Unf fore grea	esting more in mass transportatine options. ortunately, without properly ackerasts, millions could be wasted after use fixing and repairing our	knowledgin on widenin current hig	g travel trends and acco g I-70 when those limit hway system and expai	ounting for them in traffic ed taxpayer dollars could be nding alternative options.		RTD's East Corridor Commuter Rail Line is pl parallel to I-70 between Brighton Boulevard an stations located along the alignment. Because of quality rapid transit service to enhance east-we duplicate the rail service RTD will be providing consideration of multi-modal forms of transport Comments and Responses on the Supplemental
trar thai For high	ing advantage of changing trans is portation options, including put will be lost if travel forecasts do example, reducing vehicle trave inway expansion that may not be use emissions of pollutants that ided vehicle crashes.	ublic transp o not prope I will save r fully utilize	ortation, bicycling and v rly account for 21 st cen noney by heading off th d. Doing so could more	walking could yield many be tury travel trends and dema se need to spend money on effectively ease congestion	inds.	For information on walkability and bicycle rou Frequently Received Comments and Responses Attachment Q. For information on air quality and health, pleas Comments and Responses on the Supplemental
Spe revi alor don qua	cifically on the I-70 SDEIS, we shew the potential benefits of Busing I-70 that provide car-free optie to understand the impacts of lity and therefore identify ways	Rapid Trar ions for tra emitted air to prevent	sit programs or other need. In addition, we agree pollutants on the healt negative impacts on the	nodes of mass transportation te more can be and should be the of near-by residents and co the community.	n oe	 Tolls will not be used to finance the project. For strategies, please see FUND4 and FUND5 of the Supplemental Draft EIS, located in Part 1 of the traffic models used, and the consideration of TRANS6, and TRANS11 of the Frequently Research
the sou cha	ed on what we have read, only \$ project, which as presented wor rce of potential revenue that wil nges in travel trends, this projec ring taxpayers to pick up an alrea	uld cost \$1. Il be consid t could be l	8 - \$1.9 billion. Given re ered is tolling. However ouilt based on revenue	ecent actions, we assume or , without properly accounti	ne ng for	Draft EIS, located in Part 1 of Attachment Q. For information on the need for 10 lanes, pleas Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
Bas inad mal stat	clusion ed on recent travel trends and the courate and without greater articking decisions about the future coe's limited taxpayer dollars to actified.	culation of of I-70. In pa	their basis, should not barticular, the case for sp	ne used as the foundation for ending hundreds of millions	or s of the	
of C fore and ben on t	v is the time to acknowledge, accoloradans. The evidence over the seeable future. In particular, if I if future generations of young pefits of slower growth in driving the roads, reduced expenditures climate.	ne last deca Millennials Deople follo . These incl	de suggest a dramatic o drive fewer miles than p w suit – Colorado will h ude reduced traffic con	hange that is here for the previous generations as they ave an opportunity to reap gestion, fewer deaths and in	y age – the njuries	

planned to be opened in 2016. The rail line is generally and the Denver International Airport, with several e of its proximity to I-70, the rail will provide highwest mobility. To add BRT service on I-70 would ling with commuter rail. For more information on portation, please see TRANS1 of the Frequently Received ntal Draft EIS, located in Part 1 of Attachment Q.

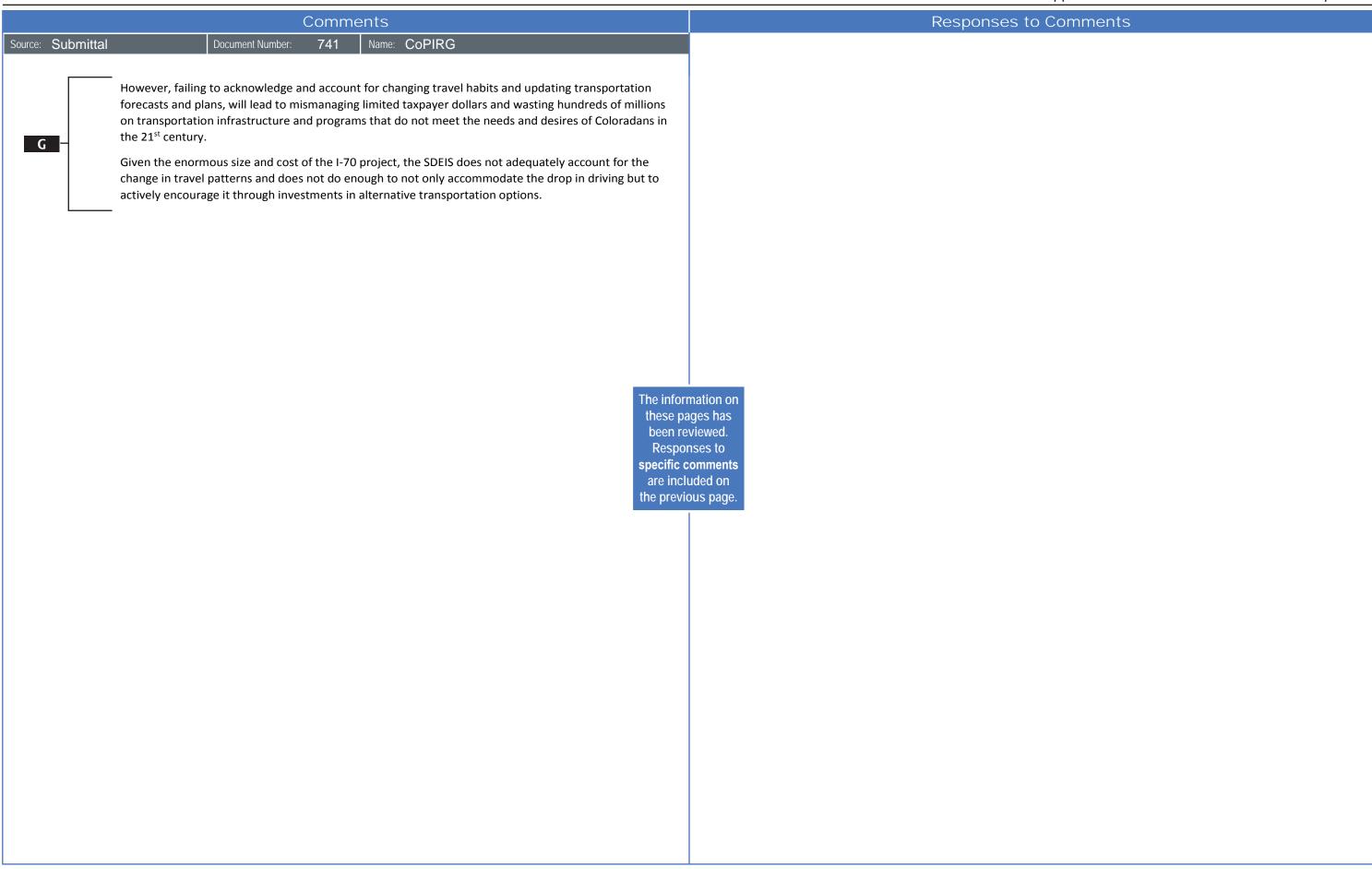
outes improvement, please see TRANS2 of the ses on the Supplemental Draft EIS, located in Part 1 of

ease see AQ2 through AQ6 of the Frequently Received ntal Draft EIS, located in Part 1 of Attachment Q.

- For more information on toll revenues and funding f the Frequently Received Comments and Responses on of Attachment Q.
- the Final EIS. For information on traffic forecasting, n of changes in driving patterns, please see TRANS5, Received Comments and Responses of the Supplemental

ease see GEN3 of the Frequently Received Comments and ocated in Part 1 of Attachment Q.

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Responses to Comments

A Comment noted.

EXPERIENCE

LEADERSHIP

S-34

Comments	Responses to Comments
Document Number: 848 Name: Globeville Civic Association #2	
I-70 EAST	
ENVIRONMENTAL IMPACT STATEMENT	
1-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT	
Please submit comments to the address below or via the I-70 East website (http://www.i-70east.com) by October 14, 2014.	
of via the 1-70 East website (http://www.i-70east.com) by October 14, 2014.	
Public comments are requested pursuant to the National Environmental Policy Act, 42 United States Code 4321, et seq.	
All written comments received during the comment period will be considered during Final EIS preparation. Your	
provision of private address information with your comment is voluntary and protected in accordance with the Privacy Act. Your private address information will not be released in the Final EIS or for any other purpose, unless required by	
law. However, your private address information will be used to compile the mailing list for any further project notices.	
Date: 16-31-14 Would you like to be included on the I-70 East EIS mailing list? Yes No	
Name (required): Avmay de Esan	
Organization: Clobeville Civic Assaciation #2	
Address (required): The information	
City/State/Zip: in the cover	
Email: letter is noted.	
Responses to Does your comment apply to any of the topics listed below? Please circle all that apply: Specific comments	
opeoine comments	
Air quality Environmental justice Financing Hazardous materials Historic are included on the Managed lanes Noise Property impacts Swansea Elementary Visual following pages.	
Preliminary identified preferred alternative Truck traffic Other	
Please print your comment on the Supplemental Draft EIS legibly below.	
Comment See attached Comment to Avort 2014 Supplement Draft Envoymental Impact Statement	
Comment to Aroust 2014 Supplement	
Pratt Engrapertal Impact Statement	
****CONTINUE ON BACK FOR MORE SPACE****	
Please turn in this form in to a project team member or mail/email by October 14, 2014, to:	
I-70 East EIS Team Colorado Department of Transportation	
2000 S. Holly Street, Denver, CO 80222	

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Comments				Responses to Comments
ce: Letter	Document Number:	848	Name: Globeville Civic Association #2	
The u	In 2008, the Colorado Depart Impact Statement ("DEIS") the 70 Corridor through norther accurate and thorough analysis of the I-270/I-76 Rerabbreviated analysis in §3.5 or globally proven method for more activated analysis in §3.5 or globally proven method for more activated analysis in §3.5 or globally proven method for more activated analysis in §3.5 or globally proven method for more activated analysis in §3.5 or globally proven method for more activated analysis in §3.5 or globally proven method for more activated analysis in §3.5 or globally proven method for more activated and Swansea from an unjust voiceless and mostly ignored. Further, as will be discussed if the form a consider a make projections. The under policy Act regulations requires alternative. Argument A. CDOT's Incomplete Administrational Crossing, a bridge and Economic Development of the Mich. April 5, 2012). In that community successfully chall establish a complete administration, and Swansea, which are not provide a complete analytical activations.	ment of Trate consider of the Augustana and a consider of the Augustana and a community of the	T made numerous errors in its calculations, omitted and utilized substandard, outdated software models to lieve that compliance with the National Environmental reopen its consideration of the I-270/I-76 Reroute The I-270/I-76 Reroute Alternative Constitutes an and are ordered a government agency to take additional record regarding the construction of the Detroit River retroit, Michigan, to Canada. Latin Americans for Social Sighway Administration, 2012 U.S. Dist, LEXIS 48452 (E.D. retes for an "economically depressed and minority record of Decision ("ROD") because the agency failed to ard for its decisions. Similarly, in the case of Globeville, mically depressed and minority communities, CDOT did 270/I-76 Reroute Alternative. In its abbreviated SDEIS cites the following reasons related to the	A Rerouting I-70 along I-270/I-76 was studied during the EIS proces the purpose and need for the project; therefore, it was not consider not need to be studied further. For information on the I-270/I-76 R of the Frequently Received Comments and Responses on the Supp 1 of Attachment Q. B All information pertaining to CDOT's consideration of the I-270/I the project's Administrative Record. For information on the I-270/ALT'3 of the Frequently Received Comments and Responses on the in Part 1 of Attachment Q.

- 76 was studied during the EIS process and was determined to not meet project; therefore, it was not considered a reasonable alternative and did For information on the I-270/I-76 Reroute Alternative, please see ALT3 omments and Responses on the Supplemental Draft EIS, located in Part
- CDOT's consideration of the I-270/I-76 Reroute Alternative is part of ecord. For information on the I-270/I-76 Reroute Alternative, please see ved Comments and Responses on the Supplemental Draft EIS, located

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Comments							
Source:	Letter	Document Number:	848	Name:	Globeville Civic Association #2		

 Highway users will be encouraged to utilize the underdeveloped 46th Avenue to traverse this portion of the city.

This statement is speculative. Traveling from Quebec St. east of I-25 to Wadsworth Blvd. west of I-25 on I-270/I-76 rather than I-70 creates an out-of-direction travel distance of approximately 2 miles¹. At the slow pace of 25 miles per hour, this trip takes less than 5 minutes. At the posted speed limits of 55 miles per hour, the trip takes a mere 2 minutes and 11 seconds. It is questionable whether drivers will choose to traverse 46th Avenue, with its stoplights and lower speed limits, over the additional 2 miles required for the I-270/I-76 Reroute Alternative. Further, as will be discussed below, CDOT entirely ignored the potential for individuals to reach areas within the current triangular zone formed by I-70, I-270, and I-76 using arterial boulevards branching off of these highways, such as Vasquez Blvd. (in the east) or W. 62nd Ave. (in the west).

 Delivery trucks will be forced to utilize 46th Avenue to reach their destinations in the industrialized sectors of the impacted communities.

Undoubtedly, some delivery trucks will choose to take 46th Avenue if I-70 were to be removed. However, there are many other more convenient points of entry into the industrialized sectors of northern metro Denver. Following I-270 alone, delivery trucks can utilize US-85 (Vasquez Blvd.), which splits further into Colorado Blvd. Less than 0.5-mile north along I-270 is the exit for Brighton Blvd., another major inlet into the metropolitan area. Additional exits appear at York St., Washington St., Broadway, West 62nd Ave, and Pecos St. Thus, over the course of the additional 2 out-of-direction miles, both delivery trucks and commuters have at least seven major arterial streets to follow as alternatives to 46th Avenue, at the rate of one exit for every 0.3 miles of travel distance. Presumably, only those delivery trucks that have destinations on or near 46th Avenue will be compelled to utilize this street. However, the suggestion that 46th Avenue will be the exclusive or primary route for the industrialized area seems questionable given the transportation infrastructure already extant in the area. Again, CDOT has failed to incorporate use of other streets in its analysis, assuming that commuters will simply take 46th Avenue because it is in the same place as I-70.

iii) The I-270/I-76 Reroute Alternative causes mobility issues to westbound I-70 travelers seeking to stay on I-70 past I-25 or who continue southbound on I-25.

CDOT argues that traversing I-270 to I-25, and I-25 to the existing intersection with I-70 at the mousetrap, constitutes an inconvenience at 4 additional miles. In this case, we agree. As above, travelers are likely to choose a great variety of different routes in order to cover the distance to I-25. They may take other streets and avoid I-25 altogether, which could possibly relieve congestion on that highway as well. While CDOT assumes that commuters and delivery trucks will almost exclusively utilize 46th Avenue to circumvent the additional 2 miles of the I-270/I-76 Reroute Alternative, it does not assume that commuters and trucks will use other roadways to

Responses to Comments

The reason that traffic builds up on 46th Avenue is because most of the westbound traffic on I-70 heads south on I-25, and in the absence of I-70 would use local streets, only a few of which lead to downtown, as shown in Figure 8 of Attachment C, Alternative Analysis Report. The travel demand modeling does include local arterials in its analysis.

For information on truck traffic impacts on adjacent neighborhoods, please see TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Rerouting I-70 along I-270/I-76 was studied during the EIS process and was determined to not meet the purpose and need for the project; therefore, it was not considered a reasonable alternative and did not need to be studied further. For more information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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C

CDOT, August 2014 SDEIS at 3-13.

Responses to Comments Comments Document Number: 848 Name: Globeville Civic Association #2 Source: Letter D The reason there is a discussion of emergency access in the analysis of the I-270/I-76 reroute is that it is important to have more than one east-west highway choice since this part of Denver lacks through east-west connections. Also note that emergency providers also include hospital and fire. access I-25 if the Reroute Alternative is implemented, despite that the distance is almost twice as far. Thus, CDOT's summary conclusion with this respect is also riddled with serious errors and C E CDOT cost estimates were completed using standard procedures and unit prices for the anticipated does not even accord with its assessment that 46th Avenue will be used almost exclusively in work that would be required. CDOT's cost estimate for the I-270/I-76 Reroute Alternative was place of I-70. verified by Denver staff in March 2013. Emergency Access will be impeded by the lack of multiple east-west highway choices. The Final EIS provides new information and context relevant to the resulting report, addressing many of the questions the American Planning Association's Peer Review raises, in areas such as travel Emergency access to all parts of the city with some expedience is, of course, a matter of public demand modeling or managed lanes. For information on CDOT's use of the American Planning safety. Currently, there are two police stations located along I-70 in this region: 1411 West 46th Association's Peer Review, please see GEN4 of the Frequently Received Comments and Responses Avenue and 3920 Holly Street. Presumably, police would use I-70 to access the area between on the Supplemental Draft EIS, located in Part 1 of Attachment O. the stations (a distance of 5.4 miles) and from 1411 West 46th Avenue to Wadsworth Blvd. along D 1-70 (a distance of 4.4 miles). For virtually every other area under the jurisdiction of these two All traffic models used to evaluate alternatives were reviewed and approved by FHWA. For police stations, non-I-70 routes are more efficient. Thus, the impact on public safety access will information on traffic forecasting and on the traffic models used for this project, please see TRANS5, be minimal or non-existent. While police may currently use I-70 to access locations not located TRANS6, and TRANS7 of the Frequently Received Comments and Responses on the Supplemental on I-70, they can easily access these same locations using the existing grid of major streets with Draft EIS, located in Part 1 of Attachment O. minimum or no delay. In addition, there are numerous other police stations in the Denver metropolitan area that do not have access to highways. The need for ten lanes is based on the future forecasted traffic within the corridor. For information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the The I-270/I-76 Reroute Alternative adds 12 miles of "major highway widening" Supplemental Draft EIS, located in Part 1 of Attachment Q. and increases the cost of the project to \$4.0 billion. Ε We consider both the estimates regarding miles of highway widening and increase in cost to be G CDOT recognizes that the I-70 East project runs through environmental justice communities and inaccurate. Attachment A is a letter from the American Planning Association's (APA) continues to work with these communities to ensure the best outcome for all stakeholders. The Transportation Planning Division (TPD), dated October 15, 2014. Therein, the APA criticizes Preferred Alternative has been determined to minimize or mitigate air quality and other environmental CDOT's analysis of not only its own Preferred Alternative, but other Alternatives as well. The justice concerns. For information on air quality and health, please see AQ1 through AQ6 of the APA echoes some of this organization's concerns when it mentions no clear discussion of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of role of arterial and local streets (such as those listed in Paragraph A-B above), haphazard Attachment Q. discussion of vehicle miles traveled out-of-direction without setting any goals (as discussed in Paragraphs A-C), and the lack of agreement on the role of the transportation network in the area. Among others, further items of concern include the use of outdated models to derive F estimates, failing to test 8-lane alternatives for sufficiency and immediately jumping to the conclusion that 10 lanes are needed, and accounting for land use. Without adequately testing 8-lane models using up-to-date modeling software, CDOT cannot hope to calculate a reasonable estimate for either miles of "major highway widening" or the projected cost thereof. Thus, we urge CDOT to utilize current software models to conduct such an analysis before projecting costs for additional lane miles. In the absence of an accurate reassessment, the projected costs for any of the proffered alternatives are bound to be misleading and inaccurate. Numerous stakeholders object to the I-270/I-76 Reroute Alternative. G

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B. CDOT's Preferred Alternative has a Disparate Impact on the Hispanic/Latino Community of North Metro Denver

In the current context, a "disparate impact" occurs when the project more heavily burdens an Identifiable minority community and thus has a racially discriminatory result. First, Globeville and Elyria and Swansea constitute such a community because they are far more heavily populated by Hispanic/Latino persons than the other impacted areas. Second, CDOT's Preferred Alternative more heavily burdens these two communities (Elyria and Swansea are considered one community). Thus, the Preferred Alternative has an environmental racially discriminatory

In the most recent SDEIS of August 2014, CDOT sets forth the demographics of the impacted areas: Montbello, Gateway, Stapleton, Globeville, Elyria, and Swansea. CDOT notes at §5.2-18 that the "two oldest neighborhoods in the study area (Globeville and Elyria and Swansea) have the highest percentage of Hispanic and Latino residents. Both neighborhoods have numerous small markets, restaurants, and other businesses that cater to the Hispanic community."

Responses to Comments

H CDOT recognizes that the I-70 East project runs through environmental justice communities and continues to work with these communities to ensure the best outcome for all stakeholders. The Preferred Alternative has been determined to minimize or mitigate environmental justice concerns.

The concerns presented in this comment have been adequately addressed in the Final EIS. For information on the Preferred Alternative highway cover, which was added to the project as an environmental justice mitigation, please see PA1 and PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on impacts to the Environmental Justice communities, please see EJ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on high and adverse impacts to the Environmental Justice communities, please see EJ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on Environmental Justice mitigation, please see EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Source: Letter

Responses to Comments

Indeed, Elyria and Swansea have a Hispanic population that is 10%-55% greater than all of the other study areas except Globeville². Globeville's Hispanic/Latino population is 25-70% greater than the other study areas³. This is coupled with median household income that is at or below the poverty level for virtually all residents, and far lower in Globeville and Elyria and Swansea than in the other study neighborhoods, with the exception of Northeast Park Hill, which borders Elyria and Swansea, but is still more affluent⁴. To make matters even worse, Globeville, Elyria and Swansea also have some of the lowest growth rates of the study area⁵.

Name: Globeville Civic Association #2

Comments

848

Document Number:

Globeville and Elyria and Swansea are predominantly Hispanic/Latino communities, with far greater concentrations than any of the other impacted regions. The impact of the Preferred Alternative is greater on these two communities for various reasons, including that they will be more geographically separated from the rest of the city than the others. There are many other ways in which the community will be more adversely impacted as well. Therefore, the Preferred Alternative has a disparate impact on these Hispanic/Latino communities and is racially discriminatory.

C. CDOT Must Fully Reconsider and Reassess the I-76/I-270 Alternatives In Comparison to the Preferred Alternative with Respect to Social and Economic Fairness

As described by CDOT, Globeville and Elyria and Swansea are particularly impacted because they are situated in an area that is surrounded by industry and cut off from the remainder of the Denver Metropolitan Area. The Preferred Alternative, an entrenched highway that requires the use of eminent domain to destroy the homes and businesses of this depressed, Hispanic/Latino area, threatens to isolate these communities entirely. This outcome is supported by the authors of the letter at Attachment B.

Numerous studies conducted both in the United States and abroad demonstrate that geographic isolation is closely tied to high unemployment⁶. The promise of a coming RTD Transit Station at the National Western Stock Show complex, which CDOT has introduced as a mitigating factor to the increased isolation of these neighborhoods under its Preferred Alternative, is of little solace. The station is a 40-minute walk from Globeville and 20-30 minute walk from many parts of Elyria and Swansea. For a community in which motor vehicle ownership is estimated to be below 20%, the RTD Transit Station hardly offers a viable and conscionable alternative for transportation. By destroying Hispanic/Latino businesses that, in CDOT's words, "support the Hispanic community," it can be readily assumed that unemployment will continue to increase, adding to the economic depression already prevalent in these two communities.

The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

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U.S. Census Bureau, 2011a, Table P4, "Hispanic or Latino Origin"

³ Id.

⁴ U.S. Census Bureau, 2011b, Table B19013, "Median Household Income"

⁵ U.S. Census Bureau, 2002, Table P001; 2011a, Table P1

⁶ For a few such studies, see F. Andersson, "Job displacement and the duration of joblessness: The role of spatial mismatch", National Bureau of Economic Research, 2014; and Kneebone, E. "The Growth and Spread of Concentrated Poverty 2000 to 2008-2012", Brookings Institute, 2014.

	Comments						
e: Letter	Document Number: 848 Name: Globeville Civic Association #2						
	D. I-270/I-76 Reroute Alternatives are Favored Under §4(f)						
I	Unfortunately, CDOT did not assess the §4(f) implications of the I-270/I-76 Reroute Alternative, as it was summarily eliminated in §3.5 of the August 2014 SDEIS. However, we believe that few or no §4(f) properties will be impacted, as the I-270/I-76 Reroute Alternative follows currently established routes. In comparison, CDOT's analysis of its currently Preferred Alternative, the Partial Cover Lowered Option, is stated to impact 13 properties ⁷ . This figure is a bit misleading, as CDOT indicates, because one of these 13 properties is actually a district in which between 5 and 10 individual properties will be adversely impacted. Thus, a fair assessment of the total impact is not 13 properties, but in truth between 18 and 23 properties. In addition, the Preferred Alternative will demolish the Swansea Elementary School playground and bring the interstate to the doorsteps of both Swansea Elementary and have air pollution impacts to Garden Place Academy ⁸ .						
	Total acreage is more difficult to compute as CDOT did not consistently reuse exhibits from the 2008 EIS in its 2014 SDEIS. However, according to one exhibit, the total acreage required for the Preferred Alternative is 88.9-89.4 acres ⁹ . Notably, this acreage comes at the expense of Globeville and Elyria and Swansea communities, whereas there is no (or minimal) expected acreage to be acquired using the I-270/I-76 Reroute Alternative, because it utilizes existing highways.						
	III. Conclusion						
	The I-270/I-76 Reroute Alternative has been too hastily dismissed. Not only is the I-270/I-76 Reroute Alternative friendlier with respect to §4(f) properties, but it also corrects historic injustices perpetrated upon the Globeville and Elyria and Swansea communities, among others. We strongly recommend that CDOT reassess its current Preferred Alternative in light of APA recommendations, and include a full analysis of I-270/I-76 Reroute Alternative in future SDEIS publications.						
J	The Preferred Alternative proposed by CDOT is also racially discriminatory in that it more heavily burdens the primarily Hispanic/Latino neighborhoods of Globeville and Elyria and Swansea. The cursory analysis conducted on the I-270/I-76 Reroute Alternative in the 2014 SDEIS is insufficient to establish a complete administrative record, as required by the National Environmental Policy Act.						
	Last, we appeal to the decision-maker on humanitarian grounds. CDOT, the City and County of Denver, and the State of Colorado have the opportunity to remedy an injustice perpetrated on several vital but nearly voiceless communities when I-70 was first constructed. As early as the 1950s, experts argued that the construction of massive freeways that trampled on urban						
	 CDOT, August 2014 SDEIS, Exhibit 8-61, "Historic resource and contributing property use" CDOT, August 2014 SDEIS at 8-82. CDOT, August 2014 SDEIS, Exhibit 8-62, "Relocation and land use impacts" 						

Responses to Comments

CDOT did not assess the Section 4(f) impacts of the I-270/I-76 Reroute Alternative because it is not a reasonable alternative. For information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Garden Place Elementary is more than 500 feet away from the freeway and is also located in an area where there will be minimal construction; therefore, it will not experience adverse air quality impacts.

The Swansea Elementary School playground is not demolished by the Preferred Alternative. The Preferred Alternative will close Elizabeth Street from 46th Avenue to 47th Avenue and redesign/rebuild the playground. The redesign of the school will result in an increase in the playground acreage. The design includes new or replaced multi-purpose fields, sports courts, and school gardens. Additional shared space up to 4 acres may be available for school recreation in the area on top of the cover.

The concerns presented in this comment have been adequately addressed in the Final EIS. For information on how construction impacts to Swansea Elementary School will be mitigated, please see IMP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on preserving the impacted historic properties, please see IMP5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

For information on the Preferred Alternative's property impacts and displacement of residents, please see PROP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

January 2016

J

rapidly growing state capital. Now, the Preferred Alternative paves over, under, and around this hard-working community even further by increasing its isolation through a trench highway. By contrast, consider the example offered by San Diego's I-15/40th St. Freeway Project, which is noted in the APA letter at Attachment A. With strong community outreach and progressive planning techniques, the City of San Diego and California Department of Transportation created a 2.2-mile corridor that not only meets the purposes and needs of their expansion project, but also freed disadvantaged communities from the burden of a bisecting interstate highway. The APA was especially concerned with CDOT's flawed methodology because it considers the I-70 Project to be "one of the most significant public infrastructure investments planned for metropolitan Denver," and one which the relevant agencies have a strong duty to "get it right."

Moreover, the Preferred Alternative requires demolishing the playground of Swansea Elementary School, a school of 547 students of whom 91% are Hispanic/Latino. The so-called "Corridor of Opportunity" will be in reach of the students, whose classrooms will overlook the trench, but when these same students come home, they will find a neighborhood choked with pollution and real opportunity, i.e. employment, almost unreachable. This is particularly heart-breaking as Swansea Elementary School recently obtained a "green rating" on the Denver Public Schools' School Performance Framework, the second highest rating. For those who persevere, the stagnation of property prices since the initial construction of I-70 and the increased isolation will offer incentive to leave the community, for those who are able, thus dooming these communities to the same cycle of poverty. Indeed, even the small business owners who currently enhance Globeville and Elyria and Swansea are also provided with a disincentive: they are dispossessed of their businesses. The I-270/I-76 Reroute Alternative, on the other hand, is not expected to dispossess anyone of either home or business property, and supports existing local businesses and schools.

The neighborhoods must have part of the revenue that is generated from the toll/managed lanes to provide home improvement loans, scholarships for the students, small business loans, and other financing options for the residents to help and maintain the neighborhoods. This can be done via a community bank operated by one of the non-profit organizations that are in the neighborhood.

For these reasons, we respectfully request that CDOT reassess the I-270/I-76 Alternatives vis-àvis its currently Preferred Alternative, and conduct a full reassessment of its current Preferred Alternative, in line with the recommendations made by the APA.

Responses to Comments

Rerouting I-70 along I-270/I-76 was studied during the EIS process and was determined to not meet the purpose and need for the project; therefore, it was not considered a reasonable alternative and did not need to be studied further. For information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The Swansea Elementary School playground is not demolished by the Preferred Alternative. The Preferred Alternative will close Elizabeth Street from 46th Avenue to 47th Avenue and redesign/rebuild the playground. The redesign of the school will result in an increase in the playground acreage. The design includes new or replaced multi-purpose fields, sports courts, and school gardens. Additional share space up to 4 acres may also be available for school recreation in the area on top of the cover. For more information on the Preferred Alternative highway cover, please see PA1 and PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT recognizes that the I-70 East project runs through environmental justice communities and continues to work with these communities to ensure the best outcome for all stakeholders. For information on environmental justice impacts and mitigation, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The air quality analysis performed for the Final EIS shows that emissions of most pollutants will decrease in the future because of improved mobility, reduced congestion, and cleaner vehicle emission standards. For information on air quality and health, please see AQ1 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on toll revenue use, please see FUND4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT is working to help ensure that the I-70 East project can help create employment opportunities for local communities. For information on employment opportunities in the area, please see GEN5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on property impacts, please see PROP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

¹⁰ There are innumerable studies on the advantages of modern freeway planning, and the pitfalls of constructing massive freeways directly through urban areas. For one such discussion, see Norquist, John. "The Wealth of Citles." Addison-Weşley: Reading, Mass. 1998 at 153-207. John Norquist is a several-term former mayor of Milwaukee who not only revitalized his cities, but did so by restructuring freeways and killing mega-freeway projects such as the Partial Cover Lowered Option.

¹¹ According to a July 2014 Seminar recorded and disseminated by Reimaginel-70.com, rates of asthma in our two communities are above 40%, whereas the city-wide rate is merely 28%.

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Urban Land Conservancy

	Comments						
Source:	Submittal		Document Number:	780	Name:	Globeville Elyria Swansea Housing Advisory Group	
The social, environmental and economic effects of CDOT's preferred described in the Draft Supplemental EIS on the residents of Globevill Swansea have been grossly underestimated. The I-70 East preferred including the mitigations described, will have disproportionately high human health and environmental effects on the minority and low incomplete these communities. The following changes must be made to mitigate effects on the residents of Globeville, Elyria and Swansea the I-70 East have, and ensure compliance with Title VI of the Civil Rights Act of 19						nts of Globeville, Elyria and East preferred alternative, rtionately high and adverse ty and low income populations of ade to mitigate the negative sea the I-70 East project will	
C		effort with partne and grant progra expertise of the a Swansea Housin efforts. Funding s	sidential relocations rs such as CRHDC ms in the impacted affordable housing o g Group (GES Hou	DHA, OE, area. CDC community sing Advisto the Den	D to ass DT shoul r, structu sory Grou ever Office	lanning a replacement housing sist in housing improvement loans ld rely on the knowledge and red as the Globeville/Elyria/up), to plan replacement housing ce of Economic Development in ng providers.	
D		construction betwand minority resigner reconstruction. To life, or economic reconstruction shopportunities. Quareduction, affordathosuing Group is research appropries efficient housing improvements to and minority population should be will work with GE ensure an open,	veen 45th and 47th dents live within 500 his project must not investment. All resisted housing impossed housing presers conducting a Housiate replacement as solutions. The resumitigate the disprojulations of Globevill channeled through S Housing Advisory fair and coordinated cilitate resident rete	Avenue. A possible of the control of	A large page area hay impact gwithin le home is should dresider arements with the ments will have and Swar Office and othe Funds s	s that are close to the highway portion of Denver's low income neavily impacted by the I-70 East these residents health, quality of 500 feet of the highway repair and improvement increase air quality, noise nt retention rate. The GES and Viability Study to further with with potential for more I determine the scale and home dverse impacts on low income nsea. All housing rehabilitation of Economic Development who er non-profit housing providers to should be disbursed prior to n reasonable quality of life	
E		Globeville, Elyria communities is the neighborhoods of housing units lost addition, it is the to replaced is ber value associated	and Swansea neigl preatened by the I-7 continue to thrive soot t due to this project GES Housing Grou neficial to the comm	nborhoods 0 East rec cially and e must be re p's belief t unity and vements d	s and the construct economi eplaced that a gre would in lone by (nmunity. The viability of the e health of the residents in these tion. In order that these cally, a minimum of 100% of 53 (estimated \$12-15 million). In the eater than one ratio of units lost inprove housing conditions and CDOT. Follow guidelines of the	

Responses to Comments

B The cover concept was developed to mitigate environmental justice impacts of the highway. For information on the cover, which was incorporated into the project as an environmental justice mitigation, please see PA1 and PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The EIS acknowledges the vulnerable nature of the communities in which the I-70 East project passes through and meets or exceeds all requirements for environmental justice communities. For information on impacts to the Environmental Justice communities, please see EJ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

CDOT has been coordinating with the GES Housing Advisory Group and Denver and will continue that coordination throughout the project. For information on property impacts and relocations, please see PROP2 Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT is providing mitigation funding to construct low-income housing in the impacted area. For information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. It has not been determined how mitigation will be implemented at this time.

Mitigation specific to the Preferred Alternative will be to provide residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration for dust and noise impacts during construction, and assistance for the potential additional utility costs during construction.

For more information about CDOT's plans to offset project impacts, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

It has not yet been determined how mitigation will be implemented; however, all mitigation for construction impacts, including dust and noise, will be implemented before construction begins.

CDOT has been coordinating with the GES Housing Advisory Group and Denver and will continue that coordination throughout the project.

Funding will be provided to offset the loss of some residential units in the neighborhood. For information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. It has not yet been determined how these funds will be disbursed.

S-44 January 2016

				Comme	ents	
Source:	Submittal		Document Number:	780	Name:	Globeville Elyria Swansea Housing Advisory Group
E		associated benefit- high adverse impa Swansea. In order it will be important single family home Oversight and leve All housing constru	s in order to mitigates on low income to retain residents to maintain the sates and number of because of funds auction funds should	and minoring and maintaine type of pedrooms.	ispropor ty popula ain the counits that units that	ations of Globeville, Elyria and character of the neighborhood, at are being lost, including bugh Denver Office of Economic
	- [and other non-prof Build noise walls to Residents of Globe exceeds the allowa	it housing provided o reduce noise eville, Elyria and Stable NAC threshold	rs to ensure wansea mu d. CDOT m	e an ope est not e ust ensu	sea Housing Advisory Group n, fair and coordinated process. xperience highway noise that ure that no dwelling units or dditionally, CDOT must ensure
G	-	and community inv Assessment, the G between I-25 and G dbs, the level of no	restment projects. Blobeville, Elyria ar Colorado Blvd are oise the EPA states n sleep, work and	According to a substance of the substanc	to the real resider to seed to ere with ormance	ted for replacement housing cent Health Impact nts in close proximity to I-70 noise levels that exceed 55 daily activities and have a, and increase the risk of the mitigated.
Н		Relocation Relocation service	s should be offere	d to any res	sidents v	vithin 500 feet of the highway.

Responses to Comments

- It has not yet been determined how funds will be disbursed for housing mitigation.
- The project will follow the CDOT and FHWA noise policy to identify and provide reasonable and feasible noise mitigation. For information on how traffic noise will be minimized after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- H There are no significant impacts that are associated with the project itself that would justify this mitigation. For more information on relocation of residences that will not be acquired by the project, please see PROP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

January 2016 S-45

Comments	Comments
Source: Submittal Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group	Source: Submittal Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group
Current Folder: SDEIS Comments Responded to Welcome: contactus@i-70east.com	I-70 Supplemental Draft Environmental Impact Statement List of Mitigations Public Comment INTRODUCTION
Public Comment on I70 SDEIS From: "Cleaves, Rachel" Date: Fri, October 31, 2014 3:14 pm To: "contactus@I-70east.com" <contactus@i-70east.com> Cc: " Priority: High Read requested [Send read receipt now] receipt: The int in the letter Response of the properties o</contactus@i-70east.com>	The expansion of I-70 as described in CDOT's 2014 Supplemental Environmental Impact Assessment will increase the number of cars, in general, between 30 - 50% (ES-9). There will be an increase in air emissions, increased noise pollution, decreased connectivity to the rest of Denver, and displacing businesses and homes, including food stores. The highway reduces neighborhood aesthetics and property values. Therefore, the following mitigations to the widening of I-70 must be made by CDOT to counteract the negative effects of the widening of I-70 through Elyria-Swansea. AIR QUALITY 1. Air monitoring before, during and after construction. 2. Monitoring all pollutants harmful to human health associated with the highway (full-spectrum monitoring) at Swansea School. 3. Providing funds for a community-based organization to hire an air quality monitoring expert to report to and advise the community. 4. Installing advanced air ventilation and filtrations systems at Swansea, Garden Place and home within 500 feet of highway. CDOT should continue to fund the maintenance and operational costs of these systems for the lifetime of the highway.
To whom it may concern, Attached is an official public comment on the I-70 East Supplemental Draft Environmental Impact Statement, sent on behalf of 185 residents, Councilwoman Judy Montero, Councilwoman Deborah Ortega, Councilman Albus Brooks, Focus Points Family Resource Center, The GrowHaus, Globeville Elyria Swansea LiveWell, Groundwork Denver, and FRESC. Thank you for your attention. Sincerely, Globeville, Elyria, Swansea Organizers Group	 5. Funding education programs about how to avoid contaminated air from entering homes and schools, which should be offered at least once per year, for the lifetime of the highway. 6. Planting trees to up-take pollutants throughout the impact zone, and install green roofs. 7. Establishing air quality levels and triggers for immediate action should pollution levels be exceeded. 8. To ensure that lead and arsenic are not disturbed and deposited in homes during the construction period, sampling for lead and arsenic in construction zones and homes and should remediate any impacts by cleaning-up contaminated homes to state standards. 9. Reducing the footprint of the highway by narrowing lanes and reducing lanes between Colorado Blvd and Brighton. 10. Providing alternative for trucks between 52nd and Vasquez at further north. Discouraging truck and all traffic out of the neighborhood by eliminating traffic out of the frontage roads and neighborhood streets. Especially near Swansea School. 11. Building full interchange at Colorado Blvd and remove Vasquez interchange. 12. Limiting truck access to 1-70 and instead send trucks out of the inhabited areas by using signage and enforcement to route through trucks on to 270 & 76. 13. Establishing truck routes for local delivery and enforce them, limiting trucks on neighborhood streets and near schools. 14. Paying for improvements to doors and windows of all homes and businesses within 500 feet of the highway. It is not sufficient to facilitate loans as the harm is coming from CDOT and the cost of this harm should be borne by CDOT. RELOCATION / HOUSING
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S-46 January 2016

1-70 East Final E15	Supplemental Draft E15 Comments and Response						
Comments	Comments						
Source: Submittal Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group	Source: Submittal Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group						
I-70 Supplemental Draft Environmental Impact Statement List of Mitigations	I-70 Supplemental Draft Environmental Impact Statement List of Mitigations						
Public Comment	Public Comment						
15. Giving re-location assistance to homes that were not 500 feet from I-70 before the widening, but become 500 feet from I-70. 16. In order to retain residents in the neighborhood and encourage new families to move in, committing to replacing the 49-53 housing units lost in Elyria and Swansea due to highway construction with 3 and state to retain residents in the neighborhood and encourage new families to move in, committing to replacing the 49-53 housing units lost in Elyria and Swansea due to highway construction with 3 and state to replaced with affordable rental options. 17. Providing grant funding to residents living between 45th and 47th street to make improvements to their homes that will enhance their quality of life and reduce noise and air quality impacts of the highway. 18. In order to encourage Elyria and Swansea residents to stay in the community and weather the adverse impacts of construction, providing grant funding to residents to make improvements to their housing. AMENITIES 19. Funding the construction of a new regional recreation center in Elyria-Swansea to provide a space indoors with clean air for physical activity. The price of the Regional Rec Canter should be affordable for all residents, and the opening of the center should not result in the closing of centers in nearby neighborhoods. 20. Funding a new health clinic to be constructed. 21. Funding he establishment of a new supermarket and pharmacy in the immediate GES area to improve the health of the community and curb the chronic health complications that are pervasive in the construction. 23. Building walls that mitigate for all highway noise pollution increased by the alternative. 24. Not exceeding the maximum NAC threshold. (Noise). It is set for the health of the neighborhoods. 25. Establishing a business development fund, housing fund, maintenance fund, and cap maintenance fund. 26. Providing art funds to local organizations or agencies, not to CDOT for art proects. CONNECTIVITY 27. Making sure trucks and traffic are	ECONOMY 30. Retaining and creating jobs 31. Providing Job Training and Workforce Development 32. Developing Business Initiatives 33. Providing Education, Scholarships and Apprenticeship Opportunities 34. Supporting a vibrant retail core, including neighborhood retail for residents 35. Establishing a Resource center to deliver social services, grow existing businesses, provide technical assistance, and build relationships between residents, partners and stakeholders 36. Providing Apprenticeship programs to equip residents with on-the-job experience 37. Giving preference for Local sub-contracting – local businesses as subcontractors 38. Sourcing Local Products 39. Hiring with an ITIN number, not just a social security 40. Supporting displaced and affected businesses from the I-70 project 41. Guaranteeing the allocation of funding toward innovative programs that teach and support meaningful, culturally relevant, and sustainable economic opportunities available to residents and businesses owners in Elyria-Swansea. 42. Prioritizing investment in creating commercial density and supporting existing small neighborhood businesses						
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January 2016 S-47

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Monica Balbura Monca Balburia 10-30-14		to the comment and have been reviewed.	Heather Been	nen Hashib	10/30/14		
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January 2016

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9/18/2014

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Name Chistina Del Horro	Signature	Date 10/31/14	Address	Neighbor hood	Mark here to sign letter
Catalina Gonsales	Odelina Gansales	10-31-10	(nst Venver	X
Reyna Chavez	Will.	10-31-14		h Dr. Denver	X
Escobecto (Lucia Escara	10/3/14	£.	Penn	X
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Strapt Steers	Guain Stein	16/31/		Denver	X
Robin Reichhardt	Pull	10/31/		Denier	X

These pages were included as an attachment to the comment and have been reviewed.

9/18/2014

By Signing below, I certify that I am over 18 years old. I certify that my name may be added as a signatory agreeing to the contents of this letter, which will be submitted to CDOT as part of the official public comment during the Draft Environmental Impact Statement.

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Name T=505 Zambru40	Signature /	Date 10-28-14	Address	Neighbor hood	Mark here to sign letter
Abigail Lopez	Chinad	10-38-14			
Nora Roch	Mora Lech	10814			V
Reina Saccedo	Riena Loucy	1028.	*	,	2
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Justine Romero	Justi Romen	10-28-14		Gloisville	V
Michael Romero	Michael Romen	10-28-14		61 aprile	V

I-70 East Final EIS Supplemental Draft EIS Comments and Responses Comments Comments 733 Name: Globeville, Elyria, Swansea Organizers Group Name: Globeville, Elyria, Swansea Organizers Group Source: Submittal Document Number: Source: Submittal Document Number: 733 I-70 East List of Mitigations for Neighborhood / Organizer's Group Letter I-70 East List of Mitigations for Neighborhood / Organizer's Group Letter 9/18/2014 9/23/2014 By Signing below, I certify that I am over 18 years old. I certify that my name may be added as a By Signing below, I certify that I am over 18 years old. I certify that my name may be added as a signatory agreeing to the contents of this letter, which will be submitted to CDOT as part of the signatory agreeing to the contents of this letter, which will be submitted to CDOT as part of the

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puede agregar como un signatario aceptando el contenido de esta carta, que será presentado a CDOT como parte de los comentarios públicos oficiales durante la declaración de impacto ambiental del proyecto.

Name	Signature	Date	Address	Neighbor hood	Mark here to sign letter
Laura Flores	Lacra Flores	10-28-14	l 	70	
Pateria Resco	latroom	1072877014		Si	-
Ramona Armendans		10-30-14		51	
Hope Millegos	Hope Pallegos	<u>(J·30-14</u>		svansea	/
	Miesir Opedace	10-30/14			
Tse 19 Sancher		10/30/1		Swansa	
Luz Lamel.	She	19/38/4		Snorsen	
DARRYLL MURRAY	DAMO	110/30/14		SUNWEIDE	V

These pages were included as an attachment to the comment and have been reviewed.

official public comment during the Draft Environmental Impact Statement.

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Brench Duran	Signature Bienh Bun S	Date	Address	Neighbor hood	Mark here to sign letter
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Edgar Peña	5	10-28-14			V
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	Co	mments			Comments						
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Name	Signature	Date Address	Neighbor	Mark here to	[N	la:		lw : 11			
Elus Ait DOMING	Jez Talant	10/28/4	hood	sign letter	Dan Glavin	Signature	Date Address	Neighbor hood	Mark here to sign letter		
Mortha Herren	Marta	less 10/28/14			pages luded as Brittany Kicker	Emine	9/20/14	- Gentennial			
Josefina A	riaga Tose Final Am	nga/o-28-14	351	an atta	chment omment ve been Tyler Henger	Tyle Hengh	9/20/14	Colorado Springs	F		
Gloria I	Var Char	> 10/28/N	51	revie	wed. Delorica	221	9:20:19				
Rosalia Miram	ontes Roralia Unamo	tes 10/20/14			Kate Steckle IN	to bell	9/2/14	Dayten Trangle	V		
Nayra Mar	no Muellell	Wroly	Ji		Valente Ficsite	3	9-20/4	Swansea			
Pamela Cish	eros famila Come	10/28/14	si		Erin Muchow	Ewis L. Much	w 9/20/14	a Ct. Hampden Heights			
Leona 6	and for	10/28/4			Mario Saviedo	Morio Sanado	9/20/14	clanton			

Comments Comments

Source: Submittal Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group Source: Submittal Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group

I-70 East List of Mitigations for Neighborhood / Organizer's Group Letter 9/18/2014

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Name Havey Douglass-Hard	Signature	Date MZs 24	Address	Neighbor hood Cap Hill	Mark here to sign letter
Middle Burglass-Harns	MAR	9/20/14		(AM)	
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AdaM Saucedo	Automo 6	9-20-14	3	gwansta	
Juaquine Cas. Mas	V C	9.20.14	L	Globeville	
Ashley Boven	Liblagelibrar	9/2/14		Virginia Village	LO
TAYLOR BETT	Em LH	5/20/14		VILLARE	73
CINETHOO PORT	Yo	9/ 65/14		Porxi Hu.	1

These pages were included as an attachment to the comment and have been reviewed.

I-70 East List of Mitigations for Neighborhood / Organizer's Group Letter 9/18/2014

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Name Es meralda Dela Oliva	Signature &	Date 9/20	Address	Neighbor hood	Mark here to sign letter
Asia Dorsey	Clark Dert	9120		sloans Lake	~
Marcus King-Stockton	Noshall	9/20		five	2
J-hn Weten Kamp	Me Welaff	9/20		Congress Park	/
Jose SANCHEZ	Ane In	9/20		Fest Sedt	V
Kathyn Establish	Derl	9/20		Cargoss	V
DOVE MOEHLE	100	7/20		Curtis - Ponk	
Johnathan Bonner	3620-	9/20		7	1/2

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Name	n Nelson	Signature	Date 10-28	Address	Neighbor hood Swansea	Mark here to sign letter	Name Flido Ha	Signature r mosillo Ma Eliska	Date	Address	Neighbor hood	Mark here to sign letter
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I-70 East Final EIS Supplemental Draft EIS Comments and Responses Comments Comments 733 Name: Globeville, Elyria, Swansea Organizers Group Source: Submittal Name: Globeville, Elyria, Swansea Organizers Group Document Number: Document Number: 733 Source: Submittal I-70 East List of Mitigations for Neighborhood / Organizer's Group Letter I-70 East List of Mitigations for Neighborhood / Organizer's Group Letter 9/23/2014 9/23/2014 By Signing below, I certify that I am over 18 years old. I certify that my name may be added as a signatory agreeing to the contents of this letter, which will be submitted to CDOT as part of the official public comment during the Draft Environmental Impact Statement. By Signing below, I certify that I am over 18 years old. I certify that my name may be added as a signatory agreeing to the contents of this letter, which will be submitted to CDOT as part of the Por firmar abajo, yo certifico que soy más de 18 años de edad. Yo certifico que mi nombre se official public comment during the Draft Environmental Impact Statement. puede agregar como un signatario aceptando el contenido de esta carta, que será presentado a CDOT como parte de los comentarios públicos oficiales durante la declaración de impacto Por firmar abajo, yo certifico que soy más de 18 años de edad. Yo certifico que mi nombre se ambiental del proyecto. puede agregar como un signatario aceptando el contenido de esta carta, que será presentado a CDOT como parte de los comentarios públicos oficiales durante la declaración de impacto ambiental del proyecto. Name Address Neighbor Mark Signature Date hood here to AMOM B. DYL 10/12/14 sign letter CLOBEVILLE Neighbor Name Address Signature Date Mark hood here to Dulce sign letter Virginia 10-16 LURNAR Saenz Village 14 These pages dula were included as Harriet Park Hill an attachment Mullaney to the comment and have been NE Park reviewed. nill X

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signatory agreetr official public cor	I certify that I am over 18 y g to the contents of this lett nment during the Draft Envi yo certifico que soy más de mo un signatario aceptando e de los comentarios público oyecto.	ronmental Ir 18 años de e	dad. Yo certifica	o que mi nombre que será present	e se ado a	signatory a official pub Por firmar a puede agre CDOT como	below, I certify that I am over 18 y greeing to the contents of this lett lic comment during the Draft Env abajo, yo certifico que soy más de gar como un signatario aceptando o parte de los comentarios públic del proyecto.	rironmental Imperior de eda	pact Statement. ad. Yo certifico o	jue mi nombre so e será presentad	e
Name Treasure Assiste	Signature Alleur Centre	Date 10 /23/14	Address Linal St	Neighbor hood Chloke wille	Mark here to sign letter	Name JUAN AR	Signature RICTA Juan avrieta	Date 10/26/14			Mark here to sign letter
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L	Comments						
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	Laura Slame	Lawa Seater	10/30-19		# Globeville		
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S-62 January 2016

Comments	Responses to Comments
Source: Submittel Regument Number 722 Name Clabertille Elvric Cyconoca Organizara Cycon	
Source: Submittal Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group	
I-70 East Supplemental Environmental Impact Statement	D CDOT will not retain a person as a third party monitor for air quality. For information on air
Globeville, Elyria-Swansea Organizers Group Public Comment	quality monitoring, please see AQ7 of the Frequently Received Comments and Responses on the
	Supplemental Draft EIS, located in Part 1 of Attachment Q.
Air quality concerns are not limited to exposure to criteria pollutants. In addition to EPA criteria	
pollutants, there is danger from ultra-fine particulate matter has on the lungs of small children, and	For information on transportation-related pollutants, including PM2.5 and NO2, please see AQ2 of
other pollutants. A robust monitoring program is necessary to protect the neighborhood. Add to the	
list of pollutants to be analyzed include:	the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1
	of Attachment Q.
NOx (oxides of nitrogen);	
NO2 (nitrogen dioxide);	
PM2.5 (particulate matter 2.5 micrometers)	For all alternatives in the Final EIS, CDOT will provide a new HVAC system, doors, and windows
PM10(particulate matter 10 micrometers)	for Swansea Elementary to help mitigate the dust and noise expected during the construction period.
CO (carbon monoxide);	The HVAC system will be designed to meet Swansea Elementary School's standards. CDOT will not
Black Carbon (continuous monitored);	
BTEX (benzene-toluene-ethylbenzene-zylene);	provide operations and maintenance costs to the school for the system.
Ultrafine Particles or estimate thereof by correlation to Black Carbon;	
Meteorology.	No air quality impacts from the project are expected at Garden Place Elementary because it is more
	than 500 feet from I-25 and I-70 and is located in a minimal construction area; see Section 5.10, Air
The SDEIS should address the new primary annual PM2.5 NAAQS; review recent PM2.5 levels and	
forecast appropriate background levels of the project consistent with the revised PM2.5 NAAQS; and	Quality, of the Final EIS for more information on the analysis.
assess impacts of the project on maintaining PM2.5 attainment.	
access impacts of the project on maintaining i mail a diaminent.	Mitigation specific to the Preferred Alternative will be to provide residents close to the highway
The statement that particulate matter is not a major component of emissions from gasoline-powered	construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado
vehicles is misleading and does not recognize the significant negative impacts particulates and	· · · · · · · · · · · · · · · · · · ·
especially ultrafine particulate matters have on human health. Ultrafine particulate matter has negative	Boulevard—interior storm windows and two free portable or window-mounted air conditioning units
health impacts. The main exposure is through inhalation where they are deposited in the lungs and	with air filtration for dust and noise impacts during construction, and assistance for the potential
have the ability to penetrate tissue or to be absorbed into the bloodstream. Although there is not a	additional utility costs during construction. CDOT will only provide operations and maintenance
current federal standard for ultrafine particulates, over the past 30 years, a large body of scientific	
literature has emerged that provides evidence of associations between short-term and long-term	costs for the air conditioning units during the construction period.
exposures to ambient particulate matter and increased mortality and hospitalization from cardiovascular	
and respiratory diseases Motor vehicles, especially those powered by diesel engines have often been	For more information on air quality in the project area, please see AQ3 of the Frequently Received
cited as a leading source of ambient UFP emissions and of human exposure. (Understanding the	Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
Health Effects of Ambient Ultrafine Particles, HEI Perspectives 3, January 13). The same report	Comments and Responses on the Supplemental Blatt Bis, located in 1 art 1 of Attachment Q.
concludes that in urban areas, particularly in proximity to major roads, motor vehicle exhaust can be	
identified as the major contributor to UFP concentrations. Diesel vehicles have been found to	
contribute substantially, sometimes in disproportionate to their numbers in the vehicle fleet. (AQ)	
Contribute Substantially, semetimes in disproportionate to their numbers in the vernole need. (Act)	
3. Providing funds for a community-based organization to hire an air quality monitoring expert to report	
to and advise the community.	
to and advise the community.	
To assure residents of this Environmental Justice Community that best practices are being used to	
model, monitor and mitigate air quality impacts a third-party air quality monitoring expert responsible to	
a community-based organization must be retained. It is clear from CDOT's SDEIS, in which they did not	
analyze NOx or PM2.5, that an independent agency for public health and air quality must be hired by	
CDOT to assist the neighborhood in presenting their interests. (AQ)	
ODOT to assist the neighborhood in presenting their interests. (Ad)	
4. Installing advanced air ventilation and filtrations systems at Swansea, Garden Place and home	
within 500 feet of highway. CDOT should continue to fund the maintenance and operational costs of	
these systems for the lifetime of the highway.	
The most negative impacts occur within 500 feet of the roadway. To mitigate this impact Swansea	
School, Garden Place School and residents with 500 feet of the roadway must be provided air sealing,	
and advanced air ventilation and filtration systems with operational costs, maintenance and	
replacement as needed during the life of the highway. An energy efficiency program including retrofit of	
doors, window upgrades, insulation and sealing of the homes, and installation of heat recovery	
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January 2016

Comments	Responses to Comments				
Submittal Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group					
I-70 East Supplemental Environmental Impact Statement Globeville, Elyria-Swansea Organizers Group Public Comment	F CDOT will provide information to residents during construction regarding air quality and construction impacts as part of its public outreach process.				
ventilation within 500° and the two schools must be undertaken at no cost to the residents to reduce outdoor air infiltration. The Garden Place School is not currently slated to receive any mitigation from CDOT. However, the school is within the impact area of both 1-70 and 1-25. The widening of 1-70 which narrows again at Garden Place, will most certainly result in a bottle-neck at Garden Place school. The school has no air conditioning and the windows are left open many days, resulting in highway-relade contaminants affecting the lungs of children on a daily basis. CDOT must air seal and install a filtration and HVAC system at the school to mitigate the increased air pollution caused by the bottle-neck that will negatively impact the students and teachers. New heating, ventilation, air conditioning system, doors and windows to mitigate impact of the highway must be maintained by CDOT for the life of the project. The negative noise and air impacts do not cease when construction ends. Numerous near roadway studies and a 2013 large-scale review of air quality measures in vicinity of major roadways between 1978 and 2008 concluded that the pollutants with the steepest concentration of gradients in vicinities near roadways were CO, ultrafine particles, metals elemental carbon (EC), NO, NOx and several VOCs. The system installed must be sufficient to capture these pollutants. (Federal Register, Vol.78 No. 98, page 29837 quoting Karner, A.A; Eisnger, D.S; Niemeier, DA (2010) Near-roadway air quality: synthesizing the findings from real world data. Environ Sci Ted 44:5334-5335. (AQ) 5. Funding education programs about how to avoid contaminated air from entering homes and schools, which should be offered at least once per year, for the lifetime of the highway. The life of this highway project is 100 years per CDOT's own admission ("Myths about the I-70 East EIS Project. CDOT publication"). The PM10 emissions will increase year by year every year of the project (SDEIS Air Quality Technical Report, Figure 9). Therefo	The MSAT and NAAQS air quality analysis performed for the Final EIS shows that overall emission will decrease in the future because of improved mobility, reduced congestion, and cleaner vehicle emission standards. For more information on air quality, please see AQ3 and AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT plans to provide appropriate landscaping on the cover and reconstructed local roads to provide for an active community space for surrounding residents and neighborhoods, support social and pedestrian connections, and provide new space for the Swansea Elementary School.				

S-64 January 2016

		Comments
Source:	Submittal	Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group
		L 70 Ford Construction of the construction of Contract of
		I-70 East Supplemental Environmental Impact Statement Globeville, Elyria-Swansea Organizers Group Public Comment
		7. Establishing triggers for immediate action if pollution levels are exceeded.
Н		Triggers must be established for immediate action or additional mitigation when air quality reaches
		levels that pose any risk to human health. These trigger levels should be developed in collaboration with Denver Environmental Health and the community. (AQ)
		8. To ensure that lead and arsenic are not disturbed and deposited in homes during the construction period, sampling for lead and arsenic in construction zones and homes and should remediate any impacts by cleaning-up contaminated homes to state standards.
	_	Sample air for lead and arsenic in the construction zone. If the daily average air samples exceed 1.5 microgram/m3 for lead, work stops and work practices should be altered to minimize dust. An action level for arsenic should be defined as well.
Ι	•	Lead must be included as a pollutant to be analyzed. Although lead from on-road vehicles is not a pollutant of concern there are other sources of lead, as well as arsenic, in this area as a result of past industrial activity and the lead deposited during I-70's long history.
		Test window sills and window troughs for lead dust of homes nearest to construction site (1st and 2nd row of homes) where dust is being disturbed. If lead dust levels are above HUD residential standards, test next row of homes to identify how far the lead dust travelled. Homes that have been contaminated with lead dust should be cleaned to below lead dust clearance standards as per state regulation. (HEA)
		9. Reducing the footprint of the highway by narrowing lanes and reducing lanes between Colorado Blvd and Brighton.
J	■-	To protect the health of the neighborhood the footprint of the highway must be reduced. This can happen in a number of ways – narrowing lane, reducing number of lanes, providing east-west connectivity at other locations, removing on/off ramps by closure of Steele/Vasquez as proposed.
		The basic option expands the footprint to within 65' of Swansea school. Many studies have demonstrated the adverse health impacts to those living within 500' of a major roadway. CDOT must demonstrate that expanding the edge of I-70 155 feet and the outside of 46 th Ave 195 feet closer to the school will not have a negative health impact or fully mitigate this impact. (WID)
K		10. Providing alternative for trucks between 52nd and Vasquez at further north. Discouraging truck and all traffic out of the neighborhood by eliminating traffic out of the frontage roads and neighborhood streets. Especially near Swansea School.
		What alternatives for improving local mobility were considered – routing truck traffic, improvements to local street network, additional transit in the corridor (beyond FasTracks)? (TT)
		11. Studying the impact on community health and the environment of building full interchange at Colorado Blvd and removing Vasquez interchange.
	_	Moving highway access at Steele St/Vasquez as proposed in the Modified Option of the Partial Lower Covered Alternative to a full interchange at Colorado Blvd. bears significant further study. It is believed that this action will reduce congestion and accidents attributed to having two interchanges within one-half mile of each other. It will also reduce the footprint of the project and proximity by removing auxiliary lanes. This is an important step to reduce air quality impacts. However, it is not known the impact trucks will have if this action is followed. Therefore, further study is needed.
		4

Responses to Comments

- H Early alert levels, or "triggers," are planned for the air monitors during construction to ensure that the contractor can implement BMPs or alter activities before any standards are exceeded. At this time, the early alert level planned is 15 ug/m3 below the standard. For more information on air quality monitoring, please see AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- This concern is adequately addressed in the Final EIS. For information on CDOT's plans for encountering hazardous materials within the project area, please see IMP6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The need for widening the highway has been adequately discussed in the Final EIS. For information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT continues to look for ways to reduce the overall width of the highway while safely maintaining the necessary 10 lanes.
- Truck traffic was adequately addressed in the Final EIS. For more information on restricting truck traffic, please see TRANS8 and TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The Supplemental Draft EIS included analysis of the impacts of such an interchange, described in the document as the Partial Cover Lowered Alternative Modified Option. However, a split-diamond interchange is proposed for both of the Final EIS Build Alternatives. A split-diamond interchange is used where local streets are too close to each other to allow for safe operations of the entrance and exit ramps. Ramps are combined and a one-way frontage road is used between the local streets. Both Denver and Commerce City have requested that access to I-70 at both Steele street/ Vasquez Boulevard and Colorado Boulevard remain, and the impacts of the interchange described were analyzed. Specific truck routes can be coordinated with Denver to ensure impacts to the local neighborhoods are minimized.

The concerns presented in this comment have been adequately addressed in the Final EIS. For more information on truck traffic impacts on adjacent neighborhoods, please see TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on air quality impacts on local residents, please see AQ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on noise impacts on adjacent neighborhoods after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on Environmental Justice considerations, please see EJ1 and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

January 2016 S-65

0 East Final EIS	Supplemental Draft EIS Comments and Respor
Comments	Responses to Comments
Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group	
I-70 East Supplemental Environmental Impact Statement Globeville, Elyria-Swansea Organizers Group Public Comment The partial covered lowered Alternative Modified Option pushes the north edge of the highway 150 feet into the neighborhood. This must be mitigated and footprint narrowed to protect health of neighborhood and reduce air quality and noise impacts. The design variations in exhibits 3-24 and 3-25 do not achieve these results. Elimination of the highway access at Steele/Vazquez should be pursued with our without a second	 CDOT conducted a heavy vehicle study to determine how many heavy vehicles travel between I-270 and I-76 in a continuous journey. Through heavy vehicles represent less than three percent of the average. For more information on restricting truck traffic along I-70, please see TRANS8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. N Truck traffic was adequately addressed by the Final EIS. For information on truck traffic impacts on adjacent neighborhoods, please see TRANS9 of the Frequently Received Comments and Responses
cover. As discussed earlier, it is the right move for the air quality and noise mitigation. In addition, it is the only alternative that results in developable land. More development opportunities are achieved with the cover, however, approximately 20 acres of land will be available without the cover. The design variations in 3-24 and 3-25 do not achieve this result. They also deter pedestrian use. CDOT has indicated (although it is not reflected in the SDEIS) the interchange will not be closed to accommodate truck traffic. How will keeping the interchange open for truck traffic benefit the residents? What is the anticipated traffic count for trucks? What is the analysis of impact on air quality? Will residents of an environmental justice community see a further deterioration in air quality and	on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
negative noise impacts? Is there an analysis of impact of providing trucks improved access to Colorado Blvd. on other streets? (VAS) 12. Limiting truck access to I-70 and instead send trucks out of the inhabited areas by using signage and enforcement to route through trucks on to 270 & 76.	
Semi-trucks are the biggest polluters. They should be routed away from the highly populated Globeville, Elyria, Swansea and Denver neighborhoods and re-directed into areas along 270 & 76 that are sparsely populated. The EIS does not consider viable alternatives to reduce air quality impacts, specifically, routing heavy truck traffic onto alternative highways to avoid the negative impact of these polluting vehicles on the health of residents living close to I-70. This is a failure to consider alternatives and mitigation strategies that can improve the health status of the communities, and that will at least be adequate to avoid any violations of the NAAQS for PM2.5 and NO2.	
In addition to the alternatives and mitigation options discussed in EPA's 2008 comment letter, we believe that two alternatives should be considered to minimize emissions and pollutant exposures in the GES neighborhoods:	
1) Re-signing I-70 to route the 40% of traffic that is "through" traffic out of the GES neighborhoods where dense urban development and elementary schools are located within a few hundred meters of I-70 onto I-76 and I-270; and	
2) Routing all truck traffic off of the current alignment between Washington Street and Colorado Blvd which would require through truck traffic to use I-76 and I-270, and local truck traffic to disperse on local streets leading to their local destination rather than concentrating on the current alignment next to schools and houses along the highway. (TT)	
13. Establishing truck routes for local delivery and enforce them, limiting trucks on neighborhood streets and near schools.	
The SDEIS should include working with the City of Denver Community Planning and Development department to coordinate and financially support of the implementation of improvements of truck routes away from residential areas. The EIS should include creating signage to discourage trucks coming into neighborhood on edges of residential streets, and agree to develop a good neighbor agreement during the construction period to define truck routes. Street design should be employed to encourage trucks to use proper routes and avoid residential and sensitive areas.	
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Source: Submittal

Document Number:

733

Name: Globeville, Elyria, Swansea Organizers Group

I-70 East Supplemental Environmental Impact Statement Globeville, Elyria-Swansea Organizers Group Public Comment

This is required because the highway is in large part the cause of the industrial nature of portions of the neighborhood. As the Health Impact Assessment done by the City of Denver in 2014 states, "The highway access brought more industrial activity into GES neighborhoods. Combined, the highway and industry resulted in increase public health risk due to decreased in air quality." (TT)

14. Paying for improvements to doors and windows of all homes, schools, and businesses within 500 feet of the highway within the study area. It is not sufficient to facilitate loans instead of paying for the improvements.

Construction-related traffic, light, glare, and noise will result in increased exposure to pollutants and stress factors in this environmental justice community for several years (5.2-29). The SDEIS also points out that diesel particulate matter is the primary Mobile Source Air Toxic (MSAT) of concern and that these are emitted from heavy diesel vehicles, such as freight/delivery trucks and construction equipment (p.5.10-3 sidebar). Exhibit 5.10-24 says that MSAT emissions could increase during construction.

In order to protect the health and safety of residents of this environmental justice community, CDOT must pay for improvements to doors and windows, home air sealing, and install ventilation and filtration systems with heat recovery, on all homes that are within 500 feet of the existing highway and within 500 feet of the widened highway in the study area. CDOT must also assist with operating costs for the installed systems.

There is significant concern that the construction vibration will damage the foundations of structures near the highway. CDOT must analyze the condition of these foundations prior to the beginning of construction, and reimburse owners for damage occurred due to construction.

Due to the low income nature of the community, providing loans will not be adequate because community lacks the resources to pay back loans. Therefore, residents will not install these protection measures on their houses because they cannot afford it. If CDOT does not pay for these improvements, then residents will suffer from these stressors and pollutants without mitigation.

Standard construction measures to control fugitive dust, storm water erosion and sediment controls to minimize spread of contaminated soil will be inadequate. The top priority is the health and welfare of residents. CDOT needs to commit to going beyond regulatory minimums to protect the residents. Elyria-Swansea community is 44% low income households, Globeville is 53% low income households (Environmental Justice Technical Report, EIS). According to the 2000 Census, 26.24% of Elyria Swansea families live in poverty, and 19.8% of Globeville families (www.piton.org). It is unreasonable for CDOT to state in the EIS that residents will pay for these improvements themselves or receive and payback loans. (OTH-ECON)

RELOCATION / HOUSING

15. Homes that were not 500 feet from I-70 before the widening, but become 500 feet from I-70, should be given re-location assistance.

The SDEIS does not deal with relocation options for residents within the 500 feet (45 - 47th Street) of the project who will be impacted by air quality, diminished property value, etc.; particularly those impacted as the highway moves towards them. (PROP)

Responses to Comments

CDOT is proposing mitigation that is above and beyond the minimum requirements and above and beyond what is normally included in CDOT projects. For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on Environmental Justice considerations, please see EJ1 and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Mitigation specific to the Preferred Alternative will be to provide residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration for dust and noise impacts during construction, and assistance for the potential additional utility costs during construction.

CDOT will provide new doors, windows, and HVAC system to Swansea Elementary School to minimize impacts from dust and noise during construction. For more information, see IMP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

This project will abide by the appropriate city codes as they pertain to construction noise and vibration. If noise levels during construction are expected to exceed the limits from the city codes, the contractor must obtain the necessary ordinance variance, which typically includes additional mitigation measures. See the Final EIS, Attachment K, Traffic Noise Technical Report, under Section 6.4, Construction Noise, for further information.

For more information on dust impacts during construction, please see IMP7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

For more information on noise impacts during construction, please see IMP8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on noise after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on hazardous materials considerations during construction, please see IMP6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For a full list of proposed mitigation measures for the Preferred Alternative, please see Chapter 9 of the Final EIS.

Responses continue on the following page.

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	Comments
Submittal	Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Grou
	I-70 East Supplemental Environmental Impact Statement Globeville, Elyria-Swansea Organizers Group Public Comment
	nould provide relocation for residents who will be living within 500 feet of the highway, or other mitigation options such as window/door/HVAC ventilation replacement if they decide to ROP)
lost.'	ace affordable housing with a 3:1 ratio. The SDEIS currently states 'replace some housing This is because you are replacing single-family housing with multi-family housing. Multi-family ng has higher density.
the I-70 r diminishe additiona opportun developn affordabl	nould include three for one (3:1) replacement housing for the number of units to be lost under econstruction in order to make the neighborhood viable. The neighborhood's viability was ed during the initial I-70 construction and will be further diminished with the planned loss of I housing units under any proposed option. Due to the lack of sufficient redevelopment lities for single-family homes, the replacement housing needs to be more dense multi-family nent which will provide enough scale to protect the neighborhood's viability and also offer more e replacement housing options. All replacement housing should be at least 500 ft from the to protect the health of the occupants. (DEV)
17. Keep	people in the neighborhood. Provide money for housing improvements to retain homers.
impacted health, q reconstr opportu	fortion of Denver's low income and minority residents live within 500' of the area heavily d by the I-70 East reconstruction. This project must not negatively impact these residents' uality of life, or economic investment. All residents living within 500' of the highway uction should have access to affordable home repair and improvement nities. Qualified housing improvements should increase air quality, noise reduction, le housing preservation, and resident retention rate. (PROP)
AMENIT	ES CONTRACTOR OF THE PROPERTY
18. New	recreation center.
diesel ve Exhibit 5 that could communi regional space fol	S mentions that diesel particulate matter is the greatest toxic concern emitted from heavy hicles and that these emissions could increase during construction (p.5.10-3 sidebar and .10-24). Given the current conditions of air pollution in the area and the increase of air pollution distem from the construction, a regional recreation center would be beneficial for the ty in that it would serve as a healthy option for residents to partake in physical exercise. A recreation center is recognized by the community as a mitigation effort for I-70, providing a residents and local employees to engage in physical activity that they would not necessarily to do on the streets due to the broken connectivity, traffic, and air pollution.
clean air residents	gional recreation center should be built in Elyria-Swansea to provide a space indoors with for physical activity. The price of the Regional Rec Center should be affordable for all , and the opening of the center should not result in the closing of centers in nearby hoods. (DEV)
19. New	library
A library	is another amenity that can serve as an outlet for residents to engage in activities that can help the mind while staying indoors to avoid the pollution. (DEV)
	7

Responses to Comments

- There are no significant impacts that are associated with the project itself that would justify this mitigation. This would be an expensive measure that would impair neighborhoods rather than improving them by displacing more people than the bare minimum necessary to safely meet the purpose and need. For information on relocation of residences that will not be acquired by the project, please see PROP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Funding will be provide to offset the loss of some residential units in the neighborhood. For more information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- R Adequate impact and mitigation analysis is included in the Final EIS. For more information on dust and noise during construction, please see IMP7 and IMP8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns regarding air quality have been adequately addressed in the Final EIS. For information on air quality and health, please see AQ1 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

S CDOT is not planning to include a regional recreation center as mitigation to the I-70 East project. There is currently a recreation center in the neighborhood and after construction, there will be additional community recreational space on the cover.

The concerns regarding air quality have been adequately addressed in the Final EIS. For information on air quality and health, please see AQ2 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

T CDOT is not planning to include a new library as mitigation to the I-70 East project. There is a library nearby and it is not being impacted by the project.

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			Comm	ents	
Submitta	l	Document Number:	733	Name:	Globeville, Elyria, Swansea Organizers C
					al Impact Statement Troup Public Comment
	20. New health	center			
-	for Medicaid/Me challenged to g	edicare recipients. Facili et to these facilities, part	ies used in cularly duri	this regar ng constru	a and Swansea and insufficient services of are South of I-70 and residents will be auction. Provide or help establish a health or partners in the neighborhood and Denver
	21. New grocery	store / Food Retail Spa	ce		
■ -	food markets: S neighborhoods currently unders alternatives will are adjacent to do not have to be total number of	top N Shop and the Pilo along the corridor with a served by food retailers. negatively impact the re the highway on the soutl be relocated with any opt markets available to the	Travel Cer high concer The displace sidents in the side, The lions of the li Elyria and S	ter (numb ntration of ement of a e area. A El Tepeta Partial Co Swansea l	ver Lowered Alternative impact two local pers 3 and 5 in Exhibit 5.3-7). The flow-income or minority populations are an analysis and select as stated in the EIS, because these stores the Market and El Rinconcito Mini Market ver Lowered Alternative. Even though the Neighborhood is reduced, this alternative opulation in the neighborhood."
	access to EI Te if CDOT provide it may result in to community. CD well as seed fur limiting access healthy food access.	petate and El Rinconcito es signage, etc., this will he closing of these store OT must therefore provious ading to establish food re and driving out of busine cess. This retail space m	by resident not mitigate is which will le a food re tail, for the ss of the ex ust be easil	s on the r the closing have a local call space neighborh sting food y accessil	riod will significantly reduce resident north side of the highway for 5 years. Even any of north-south connections. In addition, onger than 5-year impact on the of equal or greater square footage, as nood to mitigate the negative outcome of distores that the community relies on for ble by foot, bike, and bus throughout the ent-run businesses first. (DEV)
	22. Not doing co	onstruction during schoo	hours		
■-	entire noise and a period of five noise impact du must be mitigate	llysis in section 5.12 con years, within 50 feet of S ring construction? This r	centrates or wansea Ele nust be ana action can be	n traffic no mentary s lyzed in the e limited o	e impacts of the construction process. The bise. However, the project will be built over School and many houses. What will be the ne SDEIS. If noise will be increased, it during school hours or sleeping hours, s. (CONST, SES)
	23. Noise – pos	t-construction.			
■-	cause noise to on Therefore, the range of The PCL Modificulary will also mitigate to a study to de	exceed the NAC at varion noise control elements med Option will require ae a air quality emissions in	us locations ust be paid sthetically p pacts from ed or not. T	, including for to be r leasing so the increa ne concer	the Partial Cover Lowered Alternative will g Swansea Elementary School." maintained for the length of the project. bund walls (with neighborhood input) that ased traffic on I-70. This should not be left rn is that it will be pushed to a back burner hity. (NOI)
	24. Do not exce	ed the maximum NAC (r	oise) threst	nold.	
	levels from traff	c in areas near I-70, ext	ending from	Brighton	ghborhood Plans, PG 15-16 Existing noise Blvd east to Colorado Blvd, exceed the 55 nterfere with daily activities. Long-term
					8

Responses to Comments

Group

- CDOT is not planning to include a health center as a mitigation to the I-70 East project. CDOT will ensure that access is maintained to the extent possible and advanced notifications are provided to residents and travelers of any detours or closures.
- CDOT will provide funding to existing programs that may facilitate access to fresh food. In addition, the project will provide a robust and context sensitive communications and outreach plan throughout construction to ensure residents and travelers are kept informed of detour information in advance. CDOT will also ensure access is maintained to the extent possible.
- W CDOT has been working with DPS to develop construction mitigation measures for Swansea Elementary School. For more information on how construction impacts to Swansea Elementary School will be mitigated, please see IMP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns regarding construction noise have been adequately addressed in the Final EIS. For information on noise during construction as it pertains to residents, please see IMP8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

The Final EIS adequately addresses possible noise mitigation. For more information on how traffic noise will be minimized after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

All mitigation measures listed in the ROD will be implemented because it is a legally binding document.

Y Noise analysis was conducted within CDOT's Noise Analysis and Abatement Guidelines. For more information on how traffic noise will be minimized after construction, please see IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT is working with Denver and the community on the aesthetic designs for various elements of the project, including noise walls. This coordination and feedback will continue throughout design.

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Source Submittal Document Number 733 Name Globeville, Elyria, Swansea Organizers Group		
## Projects that use US DOT funds are subject to the requirements of CDOT's OJT Program requires that contractors provide training hours to meet or exceed a goal set for The contractor must operate under a training program approved by FHWA. Though they open to all, trainees are to be recruited among women and minorities as available according to the World Health Organization (WHO), an annual available effects of cuttonic noise exposure on children's ability to learn. Stress from roles effects biological risk factors such as blood pressure, last and sugar levels, blood for wand other bloodigal activities. "Denver Environmental Health (DEH) requested a noise sludy at the Swansea Recreation Center and Park in 2011, as part of the evaluation for improvements at the site. Results of this study indicated that the main sources of noise are Train Homs. Train engines, Various Industrial metal working operations, and Interstate? To located approximately 1,800 feet to the south. The average noise levels were approximately 55 decibels. ### CDOT must work in collaboration with the City of Denver to design and implement mitigations to noise in a tashion that do not further hinder the character, cohesion, visual integrity and aesthetic quality of the neighborhood (NOI) ### 25	Responses to Comments	Comments
Exposure to moderate levels of noise can adversely affect sleep, school and work performance, and increase risk of cardiovascular disease. According to the World Health Organization (WHO), an annual average night exposure not exceeding 40 decibels outdoors is recommended for restful sleep and adverse effects of chronic noise exposure on children's ability to learn. Stress from noise affects biological risk factors such as blood pressure, fats and sugar levels, blood flow and other biological activities. **Deriver Environmental Health (DEH) requested a noise study at the Swanisea Recreation Center and Park in 2011, as part of the evaluation for improvements at the site. Results of this study indicated that the main sources of noise are Train Horns, Train engines, Various Industrial metal working operations, and interstate 70 located approximately 1,800 feet to the south. The average noise levels were approximately 55 decibes. CDOT must work in collaboration with the City of Denver to design and implement mitigations to noise in a fashion that do not further hinder the character, cohesion, visual integrity and easthetic quality of the neighborhood (NOI) 25. Business development fund. Housing fund. Maintenance fund. Cap maintenance fund. (NOLA) In the interest of empowering relocated businesses and Area Residents to create and pursue their own business or creative ventures in the development areas. These should include technical assistance/capacity building, a Business Development, Mind, business Center (with computer lab, internet, faxing, etc.), Small Business Development, fluor, Loan Program, CDOT is development areas. The CDOT of is currently collaborating with local workforce centers to determing mit to preparing and creating opportunities for individuals in the local communities to obtain to preparing and creating opportunities for individuals in the local communities to obtain to preparing and creating opportunities for individuals in the local workforce development and the project. CDOT is currently col	* * *	
26. Art funds go to local organizations or agencies, not to CDOT. Local organizations and residents have a better knowledge than CDOT of the type of art needed and desired in the community. It is requested that the process of selecting art be in the control of local entities, not CDOT. This is to be funded by CDOT as part of the mitigation for aesthetic impacts of the project. (DEV) NEIGHBORHOOD CONNECTIVITY 27. Making sure trucks and traffic are not diverted onto neighborhood streets during construction and after the reconfigured Interstate expens. There should be an alternative route for trucks between 52nd and Vasquez, to divert them onto Colorado Boulevard and away from the neighborhood. The DSEIS points out that diesel particulate matter is the primary Mobile Source Air Toxic (MSAT) of concern and that these are emitted from heavy diesel vehicles, such as freightfelivery trucks and construction equipment (p.5.10-3 sidebar). Exhibit 5.10-24 says that MSAT emissions could increase during construction. Chapter 4 (p. 4-27) says that the Build Alternatives will improve highway freight transport through and into the study area and that future truck and delivery routes may require alteration or additions based on unknown future needs. Given this environmental justice community efforts need to be made to limit MSAT pollution (Attachment F, p. 2). (TT, CONST) 28. Discouraging traffic on the frontage roads from using neighborhood streets as short cuts, especially near Swansea Elementary School. Some drivers may be tempted to use neighborhood streets to avoid traffic problems on the Interstate when construction commences. Making sure this does not	nust operate under a training program approved by FHWA. Though the program is sees are to be recruited among women and minorities as available according to census or requirements of the CDOT OJT program, CDOT is developing a strategic approach creating opportunities for individuals in the local communities to obtain employment DOT is currently collaborating with local workforce centers to determine how CDOT leverage existing resources to maximize workforce development in anticipation of contractor will be expected to comply with and develop innovative approaches to the the local workforce. Itted to providing mitigation to local businesses impacted by the project listed in fine final EIS, such as providing: nee to encourage businesses that are crucial to low-income and minority populations ions in the same neighborhoods 4DC to assist business owners with financial counseling and funding for replacement turing business loans. ation on the contractor's hiring requirements, please see GEN5 of the Frequently ents and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment as any art funds as sources of funds to construct the project. CDOT is working with community on the aesthetic designs for various elements of the project, including coordination and feedback will continue throughout design. dequately addressed in the Final EIS. For information on truck traffic impacts on prhoods, please see TRANS9 of the Frequently Received Comments and Responses and Draft EIS, located in Part 1 of Attachment Q. garding air quality have been adequately addressed in the Final EIS. For information cases see AQ3 of the Frequently Received Comments and Responses on the raft EIS, located in Part 1 of Attachment Q. ans will be developed in the next phases of the project. CDOT will coordinate development of the plans. Safe access will be maintained throughout the project.	exposure to moderate levels of noise can adversely affect sleep, school and work performance, and increase risk of cardiovascular disease. According to the World Health Organization (WHO), an annual average night exposure not exceeding 40 decibels outdoors is recommended for restful sleep and adverse effects of chronic noise exposure on children's ability to learn. Stress from noise affects biological risk factors such as blood pressure, fats and sugar levels, blood flow and other biological activities. "Denver Environmental Health (DEH) requested a noise study at the Swanse Recreation Center and Park in 2011, as part of the evaluation for improvements at the site. Results of this study indicated that the main sources of noise are Train Horns. Train engines. Various Industrial metal working operations, and Interstate 70 located approximately 1,800 feet to the south. The average noise levels were approximately 55 decibels. CDOT must work in collaboration with the City of Denver to design and implement mitigations to noise in a fashion that do not further hinder the character, cohesion, visual integrity and aesthetic quality of the neighborhood (NOI) 25. Business development fund. Housing fund. Maintenance fund. Cap maintenance fund. (NOLA) In the interest of empowering relocated businesses and Area Residents to create and pursue their own business initiatives and entrepreneurship (to replace and expand existing businesses) CDOT should detail the resources and assistance necessary and work with CCD DET to leverage possibilities for resources to support business or creative ventures in the development areas. These should include technical assistance/capacity building, a Business Center (with computer lab, internet, faxing, etc.), Small Business Development, Micro Loan Program, Business Incubator, Historically Underutilized Business Zones (HUBZone) and Aris Incubator. (MAINT, DEV) 26. Art funds go to local organizations or agencies, not to CDOT. Local organizations and residents have a better knowledge than CD
CDOT cannot modify truck routes on city streets. For information on truck traffic in neighborhood livability and to protect children as they walk to and from school. CDOT cannot modify truck routes on city streets. For information on truck traffic in neighborhood livability and to protect please see TRANS9 of the Frequently Received Comments and Responses on the Supplementary of Attachment Q.	NS9 of the Frequently Received Comments and Responses on the Supplemental Draft	happen must be a top priority. This is a crucial issue for neighborhood livability and to protect children as they walk to and from school.

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I-70 E	East Final El	S	Supplemental Draft EIS Comments and Responses
		Comments	Responses to Comments
Source	: Submittal	Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group	
	C1 -	I-70 East Supplemental Environmental Impact Statement Globeville, Elyria-Swansea Organizers Group Public Comment The DSEIS points out that during construction, traffic disruptions will interfere with access to homes, businesses, and public services, such as the Swansea Elementary School, the Johnson Recreation Center, and the Valdez-Perry Library. Construction-related traffic, light, glare, and noise will result in temporary effects on neighborhood character and cohesion for several years (5.2-29). The DEIS also points out that diesel particulate matter is the primary Mobile Source Air Toxic (MSAT) of concern and that these are emitted from heavy diesel vehicles, such as freight/delivery trucks and construction equipment (p.5.10-3 sidebar). Exhibit 5.10-24 says that MSAT emissions could increase during construction. In order to protect the health and safety of residents of this environmental justice community, it must be a top priority to discourage traffic from I-70 and on the frontage roads from using neighborhood streets as short cuts. The two covered lids in the PCL Modified Option significantly assist in providing neighborhood cohesion, but this only works if the Vasquez interchange is closed and utilizes 46th Avenue Service on the South side of I-70 and 46th Avenue Service Road north of I-70 from Colorado blvd. This may require lighting enhancements at these intersections on Colorado Blvd. Truck signage may also be needed to keep truck traffic out of the neighborhood. This option will also reduce truck traffic from the Swansea and Elyria Neighborhoods. (TT, SES)	The reason that CDOT proposed the Partial Cover Lowered Alternative was to mitigate the impacts of the project by reconnecting the community across the highway in response to community concerns. For more information on walkability and bicycle routes improvement and connectivity, please see TRANS2 and PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
	01	29. Funding the construction of sidewalks, bike paths and other amenities that can help better link residents to their neighbors. Elyria-Swansea has long suffered from a lack of connectivity within the neighborhood and with adjacent neighborhoods due to the highway. The DSEIS points out in 5.3.17 that "Widening and other improvements to I-70 increase the presence of a physical barrier in all the neighborhoods along the corridor With [The Partial Cover Lowered Alternative], the highway is less visible, but the wider highway still remains a barrier in the Elyria and Swansea Neighborhood." The DSEIS points out that since its initial construction in the 1960s, the presence of I-70 has disrupted neighborhood cohesion in Elyria and Swansea by bisecting the neighborhood (p.5.2-29). The building of I-70 in the 1960s, prior to NEPA, was done without any public environmental review and as a result it was completed with little consideration for protecting local social and health conditions. As a consequence, it is clear that the surrounding communities have suffered significant ongoing negative impacts. The PCL alternative does not increase neighborhood cohesion as there are no more north-south crossings than currently exist nor a proposal to improve east-west cohesion. All the Build alternatives remove the York Street interchange, which requires drivers to use local streets to gain access to and from I-70 at adjacent interchanges (5.2-36). CDOT needs to do more than just recognize the current problems in the area; they need to see this project as an opportunity to rectify harms done to the community by the original implementation of I-70 as well as prevent further negative impacts as a result of the proposed improvements. Rectifying past harms in cohesion could in part be addressed by the construction of sidewalks, bike paths and other amenities that can help better link residents to their neighbors. The construction of I-70 caused immediate and long-term harm to the neighborhood by making it d	

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E1 :

I-70 East Final EIS Comments Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group Source: Submittal I-70 East Supplemental Environmental Impact Statement Globeville, Elyria-Swansea Organizers Group Public Comment Boulevard, is mis-leading. It omits certain North-South streets from the list of streets providing connectivity because they dog-leg under the viaduct and are not straight. However, this is misleading because although they dog-leg, they can be taken by a traveler as a method to cross the highway. After the preferred alternative is built, these streets will no longer be able to be traveled on to cross the highway. By presenting this information in this misleading way, CDOT is able to manipulate the data to imply there will not be a major loss of connectivity. This is misleading. D1 Mitigation must provide residents with the opportunity for community interaction and community cohesion, to make up for the loss of these qualities due to the presence of I-70. The construction of new and expanded sidewalks in the neighborhood is crucial to linking the neighborhood together and creating community cohesion. The neighborhood lost much of its pedestrian infrastructure when I-70 was built, and it is essential that this infrastructure be replaced to protect the health and well-being of residents. (OTH-CONNECTIVITY)

ECONOMIC CONDITIONS

The social and economic cohesion and vitality of the neighborhoods must be addressed through fair and just Apportionment; CDOT must define clear pathways that allow residents to compete for jobs, and business and education opportunities.

The DEIS does not sufficiently address the disruption and destruction to neighborhood economic cohesion and vitality caused by all Project Alternatives. Under Federal policy, Environmental Justice states that if a program, policy, or activity will have a disproportionally high and adverse effect on minority or low-income populations, that program, policy or activity may only be carried out if further mitigation measures or alternatives that would reduce the disproportionally high and adverse effects are not practicable. In determining whether a mitigation measure or an alternative is "practicable," the social, economic (including costs) and environmental effects of avoiding or mitigating the adverse effects will be taken into account.

Executive Order 12898 renewed the emphasis to Title VI adding low-income and minority populations to those protected in the principles of Environmental Justice. One of these fundamental principles at the core of Environmental Justice is to avoid, minimize, and mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects on minority and low income populations. The NEPA process includes consideration of actions that could disrupt or destroy the social fabric of a community or sense of place. This specifically includes the destruction or disruption of community cohesion or a community's economic vitality.

The DEIS does not offer significant or appropriate economic mitigation and ignores the neighborhood's high percentage of historically disadvantaged residents. To initiate significant and meaningful impact, the EIS should look to strong legal precedence to commit to ½ Percent Minimum Apportionment from the entire Project Budget to a Business Development Fund designed to benefit residents and businesses in target areas.

CDOT should also define clear pathways for residents to compete for jobs, business and education opportunities. CDOT must guarantee a commitment to mitigate these economic conditions including but not limited to receiving a vote of approval from a policy group of residents recruited from neighborhood coalitions and community groups on decisions including but not limited to language used and published in the Project's RFQ and RFP.

Responses to Comments

E1 Projects that use US DOT funds are subject to the requirements of CDOT's OJT Program. The OJT Program requires that contractors provide training hours to meet or exceed a goal set for the project. The contractor must operate under a training program approved by FHWA. Though the program is open to all, trainees are to be recruited among women and minorities as available according to census data.

In addition to the requirements of the CDOT OJT program, CDOT is developing a strategic approach to preparing and creating opportunities for individuals in the local communities to obtain employment on the project. CDOT is currently collaborating with local workforce centers to determine how CDOT might be able to leverage existing resources to maximize workforce development in anticipation of the project. The contractor will be expected to comply with and develop innovative approaches to the development of the local workforce. For more information on the contractor's hiring requirements, please see GEN5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns regarding environmental justice have been adequately addressed in the Final EIS. For information on Environmental Justice considerations, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment

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Source:	Submittal		Document Number:	733	Name:	: Globeville, Elyria, Swansea Organizers Group
		(tal Impact Statement Group Public Comment
		30. There must be cl education activition		rong incenti	ves in or	order to engage residents in job and
F			,		-	tion of the neighborhoods as defined by ed culturally appropriate outreach with

diverse populations of the neighborhood. CDOT must define and develop clear pathways that allow residents to compete for jobs, business and education opportunities. CDOT, Contractors and Subcontractors should build strong relationships with a policy council that includes residents, coalition members, and community groups.(OTH-ECON)

31. Creation of a Business Development Fund

In order for mitigations to have real economic impact, CDOT should commit 1/2 Percent Minimum Apportionment from the entire Project Budget. This Apportionment should fund Education opportunities for residents, and the creation of a Business Development Fund, including a Job Development Center in the neighborhood. (OTH-ECON).

32. Retaining and creating jobs

The DEIS does not appropriately address retaining and creating jobs. CDOT estimates the total jobs created to build the project range from 4,400 for the No-Action Alternative and 14,800 jobs for the Partial Cover Lowered Alternative. The DEIS states that CDOT is planning on holding job fairs to encourage residents to apply for various construction jobs. This is an insufficient response, as the level of resources and education in the community may not allow them to obtain these jobs, and no pathway is provided to enhance participation from these populations. To assist with mitigating the social and economic impact of the project, residents must be provided job training and employment opportunities and be recruited and connected through trusted community-based groups. The EIS should include job training and employment goals in all contracts for companies receiving contracts on the project. (OTH-ECON).

33. Providing Job Training and Workforce Development

The DEIS does not address Job Training and Workforce Development. The EIS should detail how companies can build local capacity of residents in target areas by providing training to develop the local workforce. This training may be designed to equip employees with skills for new responsibilities within the company or instead simply provide general livelihood skills. Employee development programs can include everything from basic literacy and numeracy to training for managerial and other skilled work. Community development programs targeted at employees benefit the company and the broader community. (OTH-ECON).

CDOT should also detail how it is important that residents be afforded the training and professional development programs necessary to qualify them for the jobs and careers arising from the construction. The EIS should include provisions to assist in employment opportunities for local lowincome and minority populations. Hiring should be 20-25% from the local community, 80216 and 80205 when possible. Contractors and subcontractors should have detailed local hiring plan, including training and education. (OTH-ECON).

34. Developing Business Initiatives

Job training and business incubation programs should be developed by trusted organizations currently offering business services, including but not limited to Mi Casa, Centro San Juan Diego, El Centro Humanitario, Rocky Mountain Micro Finance Institute, Rocky Mountain Farmers Union, and

Responses to Comments

F1 CDOT has conducted continuous public involvement on the I-70 East project for more than 11 years. For more information regarding CDOT's public outreach efforts in general and also specific to Environmental Justice populations, please see OUT1 and EJ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Federal laws prohibit CDOT on requiring the contractor to hire from a specific location. For information on the contractor's hiring requirements, please see GEN5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

G1 Projects that use US DOT funds are subject to the requirements of CDOT's OJT Program. The OJT Program requires that contractors provide training hours to meet or exceed a goal set for the project. The contractor must operate under a training program approved by the Federal Highway Administration (FHWA). Though the program is open to all, trainees are to be recruited among women and minorities as available according to census data.

In addition to the requirements of the CDOT OJT program, CDOT is developing a strategic approach to preparing and creating opportunities for individuals in the local communities to obtain employment on the project. CDOT is currently collaborating with local workforce centers to determine how CDOT might be able to leverage existing resources to maximize workforce development in anticipation of the project. The contractor will be expected to comply with and develop innovative approaches to the development of the local workforce.

CDOT is committed to providing mitigation to local businesses impacted by the project listed in Exhibit 5.23-5 of the Final EIS, such as providing:

- --targeted assistance to encourage businesses that are crucial to low-income and minority populations to find new locations in the same neighborhoods
- --funding to CRHDC to assist business owners with financial counseling and funding for replacement property, and securing business loans.

The project will provide a robust and context sensitive communications and outreach plan throughout construction to ensure residents and businesses are kept informed of detour information.

For more information on the contractor's hiring requirements, please see GEN5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment

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I-70 East Final EIS Supplemental Draft EIS Co						Supplemental Draft EIS Comments and Responses		
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Source: Submittal	Document Number:	733	Name: Globeville, Elyria, Swansea Organizers Gro	p Source: Submitta	1	Document Number:	733	Name: Globeville, Elyria, Swansea Organizers Group
I-70 East Supplemental Environmental Impact Statement Globeville, Elyria-Swansea Organizers Group Public Comment							•	nvironmental Impact Statement Organizers Group Public Comment
Women's Bean Project, among many more. The Denver Office of Economic Development and Community Colleges of Denver should also play integral roles in this development. (DEV) 35. Providing Education, Scholarships and Apprenticeship Opportunities				Supplier development programs are also a means of maximizing subcontracts to larger local firms. It is possible to develop the skills of local businesses to meet a company's purchasing needs. To promote Local Subcontracting, the EIS should indicate how CDOT, Contractors and Subcontractors				
The EIS should explain how job training will be made accessible for community members to take on			will 1.) Make information on purchasing policies and upcoming contracts available as early as possible to allow local businesses adequate preparation time; 2.) Break contracts into smaller pieces to encourage greater local competition; 3.) Shape contracts to make them compatible with					

36. Supporting a vibrant retail core, including neighborhood retail for residents

would qualify them for managerial and other skilled employment (Oth-Econ)

In the interest of empowering relocated businesses and Area Residents to create and pursue their own business initiatives and entrepreneurship (to replace and expand existing businesses) CDOT should detail the resources and assistance necessary and work with CCD OED to leverage possibilities for resources to support business or creative ventures in the development areas, including supporting a vibrant retail core. These should include technical assistance/capacity building, a Business Center (with computer lab, internet, faxing, etc.), Small Business Development, Micro Loan Program, Business Incubator, Historically Underutilized Business Zones (HUBZone) and Arts Incubator. (DEV)

skilled employment. Training programs can include apprenticeship programs to equip residents with

equivalent organization, and university scholarships for community residents to study subjects that

on-the-job experience, certification programs offered in conjunction with a technical school or

37. Establishing a Resource center to deliver social services, grow existing businesses, provide technical assistance, and build relationships between residents, partners and stakeholders

The EIS should outline the strategy to propose a Job or Resource Center in the target area. CDOT should develop a strict criteria to seek contractors and subcontractors that employ social enterprise models and/or partner with nonprofit community-based organizations that can provide support and training services for low-income individuals embarking on a career pathway to economic self-sufficiency in the building and construction trades. CDOT should also seek innovative, collaborative approaches with trusted neighborhood partners and groups in order to reach residents, including those of low and moderate income populations in targeted neighborhoods. (DEV)

38. Providing Apprenticeship programs to equip residents with on-the-job experience

The EIS should include provisions to assist in employment opportunities for local low-income and minority populations including detail of how investment in the education of area residents is a priority of the project. A comprehensive and sustainable community enrichment initiative should include a strong educational component that opens opportunities to area residents including: GED, education and scholarship fund, technical school, internship, apprenticeship and job training programs, and training subsidies. (Oth-Econ)

39. Define a clear pathway for Contractors and Subcontractors in the Project's RFQ and RFP

The EIS should show how Contractors and Subcontractors can have a positive socio-economic impact in a project area by sourcing products and services locally through subcontracts with local companies. It is important for CDOT to identify ways they can promote local subcontracting while also working to avoid potential dependency of subcontractors on company purchases. Preferences for local businesses as subcontractors are a good first step. These preferences should be linked with mentoring or skill development to help local businesses win contracts with other companies in the locality of the neighborhood. (Oth-Econ)

The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

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Supplier development programs are also a means of maximizing subcontracts to larger local firms. It is possible to develop the skills of local businesses to meet a company's purchasing needs. To promote Local Subcontracting, the EIS should indicate how CDOT, Contractors and Subcontractors will 1.) Make information on purchasing policies and upcoming contracts available as early as possible to allow local businesses adequate preparation time; 2.) Break contracts into smaller pieces to encourage greater local competition; 3.) Shape contracts to make them compatible with the capabilities of local businesses; 4.) Offer technical assistance and training to local contractors; 5.) Encourage outside contractors to partner with local businesses when awarding contracts; 6.) Assist potential contractors in acquiring credit; 7.) Help local businesses write their company profiles; 8.) Provide guidance and direct local business owners to sources of management and administrative support services; and 9.) Promote local contracting and/or building the skills and capabilities of local businesses in order to maximize the local impacts of company purchasing and equip local businesses to compete in regional and wider markets.

The EIS should also propose Qualified Training Programs. To be designated as a Qualified Training Program, the EIS should develop how Qualified Training Programs 1.) Provide training that includes health & safety, as well as hazardous material recognition; 2.) Have at least three defined partnerships with state recognized pre-apprenticeship programs or signatory community organizations that serve historically disadvantaged or underrepresented populations, including women, and minorities; 3.) In conjunction with those partner organizations, ensure that a majority of its trainees are women, minorities, residents of low-income communities, or other disadvantaged or underrepresented people; 4.) Offer mentoring, follow-up monitoring and/or other support to assure retention of participants in the program; 5.) Demonstrate a track record of graduating and placing trainees from underrepresented communities in construction careers.

Businesses owned by historically disadvantaged or underrepresented people, including minorities and women-owned businesses should have targeted support to increase their participation in the project. The EIS should demonstrate types of support that businesses will receive which include but are not limited to 1.) Cultural competency and inclusive and harassment-free workplace training; 2.) Assistance for contractors to find subcontractors that are historically disadvantaged or underrepresented, including minorities and women-owned businesses; 3.) Assessment to ensure support is directed as needed to succeed. For example, the Evaluation and Implementation Committee can assist Primes in assessing Mentor-subs so that Mentor-subs can be prepared to bid as a Prime in following rounds of contracting, including 4.) Increased capacity to provide on the job training; 5.) Technical assistance developing mentoring programs for underrepresented employees; 6.) Technical assistance providing health insurance to employees; 7.) Scholarships for BPI certification for businesses owned by historically disadvantaged or underrepresented people, including minorities and women-owned businesses; and 8.) Technical assistance with bonding.

The EIS should outline types of support that training programs should receive which include but are not limited to 1.) Funding for Qualified Training Programs; 2.) Funding for Pre-Apprenticeship programs and other programs that focus on connecting disadvantaged populations to jobs and careers in construction; 3.) Scholarships to provide opportunities for workers to participate in an advanced occupational training.

The EIS should also define Additional Responsible Contractor Requirements in which Contractors and Subcontractors should be required to, 1.) Identify the number of jobs that will be created; 2.) Identify the job titles and skills required for the projected new jobs; 3.) Develop a hiring and recruitment plan in conjunction with the Department of Small Business Services.

The EIS should also detail how Contractors and Subcontractors will indicate 1.) The number of community residents enrolled in the pre-apprentice training initiative; 2.) The percentage of minority and women workers enrolled in the pre-apprentice training initiative; 3.) The number who completed

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40. Sourcing Local Products

The EIS should also show how funding micro-enterprise development programs can be an effective part of a community development program. These programs are often linked to specific business needs, and for this reason the risk of micro-enterprises becoming dependent on the company must be addressed. Contractors and subcontractors can use this strategy to encourage community members to start companies that may provide catering services, cleaning services, construction services or the production of a variety of products for both the company and other local businesses. Contractors and

Are there adequate living wage jobs in the area that provide career opportunities? What will be the

net gain in jobs (new jobs minus displaced jobs)? Will the jobs be construction jobs mainly, or

conditions? Will the project add living wage jobs to the regional labor market? Will existing small

permanent jobs onsite? Will residents have access to those jobs, given existing skills and

businesses lose customers during the development? (OTH - ECON)

meaningful, culturally relevant, and sustainable economic opportunities available to residents and business owners in Elvria-Swansea. Committing ½ Percent Minimum Apportionment from the entire Project Budget in order to fund jobs,

42. Guaranteeing the allocation of funding toward innovative programs that teach and support

business development and education opportunities must be central to CDOT's strategies to mitigate the disruption and destruction of the neighborhood's economic vitality. The design and implementation of the economic mitigations must be carried out through coalition work that includes trusted neighborhood community groups, government partners, experts, allies, partners, and diverse populations of neighborhood residents. All economic mitigations must be culturally relevant and sustainable, and approved by a vote from a resident-led policy group.

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43. Prioritizing investment in creating commercial density and supporting existing small neighborhood businesses

All economic mitigation from all Project Alternatives should maximize opportunities to create commercial density in or near all target areas. (OTH-ECON)

ENVIRONMENTAL JUSTICE

One of the primary principles of environmental justice is, "To avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations." The first step is to understand the effects in order to avoid, minimize, or mitigate them. One major deficiency of the DSEIS is that it does not understand the health effects of the highway. A health impact assessment of the highway widening was not conducted. To ensure open disclosure and consideration of the consequences that project emissions will have on health, a health impact assessment must be included in the current NEPA review because of the disparate health outcomes that have been identified in these communities by a Health Impact Assessment issued by Denver Environmental Health. The Health Impact Assessment did NOT specifically examine the impact of widening the highway in the Elyria-Swansea neighborhood, but it did provide information about existing conditions in the neighborhoods related to air quality. This Health Impact Assessment stated that the higher pollutant exposures expected from increasing traffic by 30% in these neighborhoods will significantly degrade the health status of these communities

The building of I-70 in the 1960s, prior to NEPA, was done without any public environmental review and as a result it was completed with little consideration for protecting local social and health conditions. As a consequence, it is clear that the surrounding communities have suffered significant ongoing negative impacts. The 1994 Executive Order 12898 states that all projects must "address disproportionately high and adverse human health or environmental effects of its programs, policies and activities on minority populations and low-income populations." Because the original highway was built without public review, it is unacceptable to use the "as-is" condition as the baseline for action. The re-building of I-70 should be seen as an opportunity to improve and restore the conditions of the community, not just to maintain the levels of hazards that were imposed without public process. The ultimate impacts of the highway should ensure that this low-income and minority population is living in an environment that is no less healthy than other populations in Denver. Any incremental negative impact of the highway expansion and reconstruction should be considered a Cumulative Impact as per NEPA, on top of the impacts already suffered by this community.

Section 5.3.5 of the Environmental Justice section states that "environmental justice guidelines and orders require that low income and minority populations are provided with opportunities for meaningful public involvement." CDOT claims that they have done significant public outreach, however, the community is not knowledgeable nor involved in the I-70 process. First, despite Elyria-Swansea containing 41% Spanish-speaking adults, the Environmental Impact Study was not provided for public review in Spanish. Only the Executive Summary of the SDEIS was published in Spanish. This results in the bulk of the report not being understandable by the people affected. The process did not sufficiently communicate the scope of the impacts and mitigations to the most affected residents and stakeholders in the community. In addition, organizers working on the ground with Globeville Elyria and Swansea stated that they heard from residents that they felt fear of participating in the process for fear of retribution due to their documentation status if they made their protest to the highway heard.

Second, the majority of residents have very low familiarity with the project, and a large number know nothing about the project. Globeville Elyria Swansea LiveWell, a neighborhood based non-profit program, conducted a door-to-door survey of residents living within 0 and 6 blocks of I-70 in the Elyria-Swansea neighborhood in spring of 2014. 91 people, in different households responded to the survey. When asked "How much do you know about the I-70 Planning project?" 28% responded, "Nothing,"

Responses to Comments

H1 Health concerns have been adequately addressed in the Final EIS. For information on the Health Impact Assessments, please see AQ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The I-70 East project team used a variety of tools to solicit input and involvement from stakeholders that addressed issues of diversity of language, level of literacy and exposure to media. For more information on Environmental Justice considerations, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Cumulative impacts are discussed in Chapter 6 of the Final EIS.

Outreach concerns have been addressed adequately in the Final EIS. For information on CDOT's public involvement and Spanish-speaking community involvement please see OUT1 and OUT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

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Clobeville, Elyria-Swansea Organizers Group Public Comment 27% responded, "Very little," 53% of surveyed residents within 3 blocks of the widening area new nothing to very little about the project. 44% responded "Some". 3 3% responded "A loft," and 8% responded." Most." Thus 11% stated they knew "A Lot," or "Most" and 53% stated they knew "nothing" or "very little." This is significant lack of knowdeg in the community, Interestingly, 0% of respondents responded, "I don't care." Clearly, the community cares about the project, however, they have not been affectively reached with information. These results counteract the claim that CDOT makes that they have meaningfully involved residents in the planning process. Thirdly, a large majority of residents were not involved in any way with the discussions of the project. In Globeville, Elyria-Stransea LiveWell's survey, surveyors asked "Have you been involved in the planning of the 1-T0 widening?" 81% of respondents were not involved in any way with planning the project, compared to 2% who were very involved. 144. Rather than basing mitigation on a set budget, mitigation should un-do the impact from the highway project. 15 In various conversations and presentations, CDOT has stated that it has a limited budget for mitigation. This is counter to the one of the basic principles of environmental justice is. "To avoid, minimize or minimized or minimi	Source: Submittal	Document Number:	733 Name:	Globeville, Elyria, Swansea Organizers Group
nothing to very little about the project. 34% responded "Some." 3.3% responded "A lot," and 8% responded "Most." Thus 11% stated they knew "A lot," or "Most" and 53% stated they knew "nothing" or "very little." This is significant lack of knowledge in the community, Interestingly, 0% of respondents responded, "I don't care." Clearly, the community cares about the project, however, they have not been affectively reached with information. These results counteract the claim that CDOT makes that they have meaningfully involved residents in the planning process. Thirdly, a large majority of residents were not involved in any way with the discussions of the project. In Globeville. Elythra-Svaripase LiveWell's survey, surveyors asked "Have you been involved in the planning of the 1-70 widening" 81% of respondents answered. "No." 4.4% responded "Yes very little," 12% responded. "Yes, a one" and 2.2% responded "Yes, a lot." Thus, 81% of respondents were not involved in any way with planning the project, compared to 2% who were very involved. 44. Rather than basing mitigation on a set budget, mitigation should un-do the impact from the highway project. In various conversations and presentations, CDOT has stated that it has a limited budget for mitigation. This is counter to the one of the basic principles of environmental justice is: "To avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations." In order to properly plan and implement the project, CDOT must concentrate on truly avoiding, minimizing, and mitigating the effects on the highway, and not on setting a budget for mitigation. If the cost of mitigating becomes to high, then the project must be done differently. It is not appropriate to simply pick and choose mitigations and not properly mitigate impacts because it does not fit without the budget. What will be done to prevent CDOT from stating they run out of money and not i				
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This is counter to the one of the basic principles of environmental justice is "To avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations." In order to properly plan and implement the project, CDOT must concentrate on truly avoiding, minimizing, and mitigating the effects on the highway, and not no setting a budget for mitigation. If the cost of mitigating becomes too high, then the project must be done differently. It is not appropriate to simply pick and choose mitigations and not properly mitigate impacts because it does not fit within the budget. What will be done to prevent CDOT from stating they run out of money and not implementing the required mitigations? This has happened in the past. For example, the widening of I-70 through Globeville promised artwork under I-70 and only a few panels were ever done near National Western. CDOT claimed they ran out of money. (EJ) 45. Money for maintenance of all improvements. One of the primary principles of environmental justice is, "To avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations." One way that CDOT must mitigate its impact is to ensure that there is funding to pay for the maintenance of all mitigation measures. CDOT does not have a good track record of maintaining its properties in these neighborhoods. Their properties are full of weeds and trash and are a detirment to the neighborhood. Due to the low income nature of the community, it is unreasonable to expect local organizations, institutions, and / or community members to pay to maintain the mitigations which are only needed because CDOT is building the widened highway. Examples of items that must be maintained are: the cover on the highway in front of Swansea School, the filtration system at Swansea School and Garden Place			t budget, mitigation	should un-do the impact from the highway
required mitigations? This has happened in the past. For example, the widening of I-70 through Globeville promised artwork under I-70 and only a few panels were ever done near National Western. CDOT claimed they ran out of money. (EJ) 45. Money for maintenance of all improvements. One of the primary principles of environmental justice is, "To avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations." One way that CDOT must mitigate its impact is to ensure that there is funding to pay for the maintenance of all mitigation measures. CDOT does not have a good track record of maintaining its properties in these neighborhoods. Their properties are full of weeds and trash and are a detriment to the neighborhood. Due to the low income nature of the community, it is unreasonable to expect local organizations, institutions, and / or community members to pay to maintain the mitigations which are only needed because CDOT is building the widened highway. Examples of items that must be maintained are: the cover on the highway in front of Swansea School, the filtration system at Swansea School and Garden Place School, the improved doors and windows in all homes and organizations within 500 feet of the highway, the art, and the noise walls. (MAINT) Sincerely, Councilwoman Judy Montero, City Council District 1 3457 Ringsby Court, Suite 215, Denver, CO 80216 (720) 337-7709 Councilwoman Deborah Ortega, City Council District 13 1437 Bannock Street, Suite 451, Denver, CO 80202	This is c mitigate and econ and impleffects of high, the	ounter to the one of the basic pring disproportionately high and advenomic effects, on minority populatement the project, CDOT must on the highway, and not on setting the project must be done different the project must be done the done the project must be done the done th	nciples of environme rse human health a tions and low-incom oncentrate on truly a g a budget for mitiga ently. It is not appro	ental justice is "To avoid, minimize, or and environmental effects, including social be populations." In order to properly plan avoiding, minimizing, and mitigating the attact of the cost of mitigating becomes too priate to simply pick and choose
One of the primary principles of environmental justice is, "To avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations." One way that CDOT must mitigate its impact is to ensure that there is funding to pay for the maintenance of all mitigation measures. CDOT does not have a good track record of maintaining its properties in these neighborhoods. Their properties are full of weeds and trash and are a detriment to the neighborhood. Due to the low income nature of the community, it is unreasonable to expect local organizations, institutions, and / or community members to pay to maintain the mitigations which are only needed because CDOT is building the widened highway. Examples of items that must be maintained are: the cover on the highway in front of Swansea School, the filtration system at Swansea School and Garden Place School, the improved doors and windows in all homes and organizations within 500 feet of the highway, the art, and the noise walls. (MAINT) Sincerely, Councilwoman Judy Montero, City Council District 1 3457 Ringsby Court, Suite 215, Denver, CO 80216 (720) 337-7709 Councilwoman Deborah Ortega, City Council District 13 1437 Bannock Street, Suite 451, Denver, CO 80202	required Globevil	mitigations? This has happened e promised artwork under I-70 ar	l in the past. For exa nd only a few panels	ample, the widening of I-70 through
disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations." One way that CDOT must mitigate its impact is to ensure that there is funding to pay for the maintenance of all mitigation measures. CDOT does not have a good track record of maintaining its properties in these neighborhoods. Their properties are full of weeds and trash and are a detriment to the neighborhood. Due to the low income nature of the community, it is unreasonable to expect local organizations, institutions, and / or community members to pay to maintain the mitigations which are only needed because CDOT is building the widened highway. Examples of items that must be maintained are: the cover on the highway in front of Swansea School, the filtration system at Swansea School and Garden Place School, the improved doors and windows in all homes and organizations within 500 feet of the highway, the art, and the noise walls. (MAINT) Sincerely, Councilwoman Judy Montero, City Council District 1 3457 Ringsby Court, Suite 215, Denver, CO 80216 (720) 337-7709 Councilwoman Deborah Ortega, City Council District 13 1437 Bannock Street, Suite 451, Denver, CO 80202	45. Mone	ey for maintenance of all improve	ments.	
Councilwoman Judy Montero, City Council District 1 3457 Ringsby Court, Suite 215, Denver, CO 80216 (720) 337-7709 Councilwoman Deborah Ortega, City Council District 13 1437 Bannock Street, Suite 451, Denver, CO 80202	dispropo economi mitigate measure neighbor Due to the institution because cover on Place So	rtionately high and adverse huma c effects, on minority populations its impact is to ensure that there es. CDOT does not have a good t shoods. Their properties are full o ne low income nature of the commons, and / or community members CDOT is building the widened hi the highway in front of Swansea chool, the improved doors and win	an health and environ and low-income point for and low-income point for and record of main of weeds and trash a munity, it is unreaso to pay to maintain to pay to maintain to pay to filtration school, the filtration dows in all homes	onmental effects, including social and opulations." One way that CDOT must the maintenance of all mitigation taining its properties in these and are a detriment to the neighborhood. nable to expect local organizations, the mitigations which are only needed of items that must be maintained are: the new system at Swansea School and Garden
3457 Ringsby Court, Suite 215, Denver, CO 80216 (720) 337-7709 Councilwoman Deborah Ortega, City Council District 13 1437 Bannock Street, Suite 451, Denver, CO 80202		Sincerely,		
1437 Bannock Street, Suite 451, Denver, CO 80202		3457 Ringsby Court, Suite		
18				
				18

II Mitigation commitments for the project are proposed based on the impacts of the project, not on budgetary requirements. For information on Environmental Justice considerations, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS,

Responses to Comments

CDOT is legally accountable to implement all mitigation that is included in the ROD.

Once a ROD is signed, CDOT is held legally accountable to deliver the mitigation identified in the ROD.

CDOT commits to identify a maintaining party for the cover's facilities prior to the construction. For information on the maintenance of the Preferred Alternative highway cover, please see PA3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Improvements to Swansea Elementary School will be maintained by the school. Garden Place Elementary School is not impacted by the project and will not have any mitigation.

Improvements to homes, including air conditioners, will be maintained through construction.

CDOT will maintain noise walls.

located in part 1 of Attachment Q.

January 2016

S-77

170 East Final Ele	cappionicital Brait Ele Commente and Responses
Comments	Responses to Comments
Source: Submittal Document Number: 733 Name: Globeville, Elyria, Swansea Organizers Group	
, , , , , , , , , , , , , , , , , , ,	
I-70 East Supplemental Environmental Impact Statement	
Globeville, Elyria-Swansea Organizers Group Public Comment	
(720) 227 7742	
(720) 337-7713	
Councilman Albus Brooks, City Council District 8	
3815 Steele Street, Denver, CO 80205	
(720) 337-8888	
Coby Gould	
Executive Director, on behalf of The GrowHaus 4751 York Street, Denver, CO 80206	
(303) 949-0930	
Felicia Griffin Executive Director, on behalf of FRESC: Good Jobs Strong Communities	
140 Sheridan Boulevard, Denver, CO 80226	
(303) 477-6111	
Rachel Cleaves	
Coordinator, on behalf of Globeville, Elyria-Swansea LiveWell	
2501 E. 48 th Avenue, Denver, CO 80216	
(720) 217-5468	
Steven Moss	
Executive Director, on behalf of Focus Points Family Resource Center	
2501 E 48 th Ave, Denver, CO 80216 (303) 292-0770	
(303) 292-0110	
Wendy Hawthorne	
Executive Director, on behalf of Groundwork Denver 3050 Champa St, Denver, CO 80205	
(303) 455-5600	

S-78 January 2016

Comments		Comments			
	Habitat for Humanity of Metro Denver	Source: Submittal	Document Number: 693	Name: Habitat for Humanity of Metro Denver	
Current Folder: SDEIS Comments Responded to Welcome: contactus@	i-70east.com		Attached are comments on specific aspects of the need to replace housing within the neighborhood a now much closer to the highway. We are working conduct a Housing Replacement and Viability Studetermine the specific investment required.	and protect families whose homes are with the City and County of Denver to	
Comments from Habitat for Humanity of Denver From: "Heather Lafferty" Date: Fri, October 31, 2014 10:47 am To: "contactus@i-70east.com" <contactus@i-70east.com"< td=""><td></td><td></td><td>Thanks for considering the issues we outline and a neighborhoods directly impacted by this project ar dignity they deserve. In partnership, Heather Lafferty Executive Director and CEO</td><td>for ensuring that the NE Denver re treated with the respect and</td></contactus@i-70east.com"<>			Thanks for considering the issues we outline and a neighborhoods directly impacted by this project ar dignity they deserve. In partnership, Heather Lafferty Executive Director and CEO	for ensuring that the NE Denver re treated with the respect and	
Ostabas 20 2044					
October 30, 2014 I-70 East Project Team Colorado Department of Transportation Denver, CO 80222	in the letter is Respo	ormation cover s noted. nses to comments	Habitat Metro Denver https://www.habitatmetrode anniversary of building homes, communities and h [PBO05719913_HFHMD35yrs_Logo_CMYK.jpg] This email and any files transmitted with it are con-	nope!	
Dear Members of the I-70 East Project Team, Thank you for the opportunity to respond to the recently rele Environmental Impact Statement. I am writing today on beha Development Collaborative and its 12 member organizations affordable housing organizations that serve low and modera work collectively to build homes and communities.	eased Supplemental Draft alf of the Neighborhood s. We are a collaborative of	ded on the g pages.	for the use of the individual or entity to whom they received this email in error please notify the system contains confidential information and is intended of If you are not the named addressee you should not this e-mail. Please notify the sender immediately be this e-mail by mistake and delete this e-mail from the intended recipient you are notified that discloss taking any action in reliance on the contents of this prohibited	r are addressed. If you have m manager. This message only for the individual named. of disseminate, distribute or copy oy e-mail if you have received your system. If you are not ing, copying, distributing or	
We are concerned about the impact of the I-70 expansion of neighborhoods. In the attached document we outline the spe be addressed in the final plan in regards to housing. These is long affected by I-70 and can't afford for further hindrances is sustainability. Elyria and Swansea need to have a significant number of he residents, and the expansion not only eliminates units but it divide within the neighborhood. CDOT needs to address the housing in the neighborhoods and ensuring the highway doe neighborhood from attracting services and resources. This is that we believe is CDOT's responsibility.	ecific issues that need to neighborhoods have been to jeopardize their buses available for also creates more of a see issues by replacing esn't prevent the				

January 2016 S-79

Responses to Comments

Comments

Source: Submittal

Document Number:

6

693 Name: Habitat for Humanity of Metro Denver



October 30, 2014

I-70 East Project Team Colorado Department of Transportation 2000 South Holly Street Denver, CO 80222

Dear Members of the I-70 East Project Team,

Main Office

3245 Eliot St.
Denver, CO 80211
303-534-2929
Fax: 303-534-2727

Construction Hotline

720-496-2736

Habitat ReStores

303-421-5300

Denver

70 Rio Grande Blvd Denver, CO 80223

Fax: 303-871-9900

Littleton

7890 W. Quincy Ave Denver, CO 80123

Wheat Ridge

(I-70 and Ward Rd.) 10625 West I-70 Frontage Road Wheat Ridge, CO 80033

Fax: 303-421-5301

EQUAL HOUSING OPPORTUNITY Thank you for the opportunity to respond to the recently released Supplemental Draft Environmental Impact Statement. I am writing today on behalf of the Neighborhood Development Collaborative and its 12 member organizations. We are a collaborative of affordable housing organizations that serve low and moderate income households, and work collectively to build homes and communities.

We are concerned about the impact of the I-70 expansion on the Elyria and Swansea neighborhoods. In the attached document we outline the specific issues that need to be addressed in the final plan in regards to housing. These neighborhoods have been long affected by I-70 and can't afford for further hindrances to jeopardize their sustainability.

Elyria and Swansea need to have a significant number of houses available for residents, and the expansion not only eliminates units but it also creates more of a divide within the neighborhood. CDOT needs to address these issues by replacing housing in the neighborhoods and ensuring the highway doesn't prevent the neighborhood from attracting services and resources. This is a social justice issue that we believe is CDOT's responsibility.

Attached are comments on specific aspects of the SDEIS in regards to housing and the need to replace housing within the neighborhood and protect families whose homes are now much closer to the highway. We are working with the City and County of Denver to conduct a Housing Replacement and Viability Study. That study will provide data to determine the specific investment required.

Thanks for considering the issues we outline and for ensuring that the NE Denver neighborhoods directly impacted by this project are treated with the respect and dignity they deserve.

In partnership,

Heather Lafferty
Executive Director and CEO

HeatherLafferty

The information in the cover letter is noted. Responses to specific comments are included on the following pages.

S-80 January 2016

			Comments		
Source: Subn	nittal	Document	Number: 693 Nam	Habitat for Humanity of Metro Den	ver
Source: Subn	The social, en Globeville, Ely disproportion The following	vironmental and economic ria and Swansea have bee ately high and adverse hur	Number: 693 Nam effects of CDOT's preferred alterning grossly underestimated. The I-70 nan health and environmental effecting mitigate the negative effects on the	cative as described in the Draft Supplemental EIS on the residence in the minority and low income populations of these coeresidents of Globeville, Elyria and Swansea the I-70 East procession of the affordable, Elyria and Swansea the I-70 East procession of the affordable housing community, structured as the Globeville/Elyria/Swansea Housing Group (GES Housing Advisory Group), to plan replacement housing efforts. Funding should be provided to the Denver Office of Economic Development in the form of a grant to be disbursed to affordable housing providers. A large portion of Denver's low income and minority residents live within 500' of the area heavily impacted by the I-70 East reconstruction. This project must not negatively impact these residents' health, quality of life, or economic investment. All residents living within 500' of the highway reconstruction should have access to affordable home repair and improvement opportunities. Qualified housing improvements should increase air quality, noise reduction, affordable housing preservation, and resident retention rate. The GES Housing Group is conducting a Housing Replacement and Viability Study to further research appropriate replacement and	dents of bed, will have mmunities.
C				research appropriate replacement and improvements with potential for more efficient housing solutions. The results of this study will determine the scale and home improvements to mitigate the disproportionately high adverse impacts on low income and minority populations of Globeville, Elyria and Swansea. All housing rehabilitation funds should be channeled through Denver Office of Economic Development who will work with	
				Globeville/Elyria/Swansea Housing Advisory Group and other non-profit housing providers to ensure an open, fair and coordinated process. Funds should be disbursed prior to construction to facilitate resident retention and maintain reasonable quality of life standards during construction.	

- A The Environmental Justice analysis was performed according to state and federal guidance in order to ensure Title VI compliance. For information on Environmental Justice considerations, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- As part of the mitigation included with the Preferred Alternative, CDOT will provide \$2 million to develop affordable housing units in the Elyria and Swansea Neighborhood through existing available programs. These programs have not been determined at this time. CDOT has been coordinating with the GES Housing Advisory Group and Denver and will continue to do so.
- C CDOT has identified mitigation measures above and beyond standard mitigation measures to alleviate the impact on these neighborhoods. For more information on Environmental Justice Considerations, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Mitigation specific to the Preferred Alternative will be to provide residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration for dust and noise impacts during construction, and assistance for the potential additional utility costs during construction. Additionally, CDOT will provide \$2 million to develop affordable housing units in the Elyria and Swansea Neighborhood through existing available programs. These programs have not been determined at this time.

The concerns regarding noise have been adequately addressed in the Final EIS. For information on mitigating noise during construction, please see IMP8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns regarding air quality have been adequately addressed in the Final EIS. For information on air quality and health, please see AQ1 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT has been coordinating with the GES Housing Advisory Group and Denver and will continue to do so.

January 2016 S-81

			Comments	
Submittal		Document Numbe	r: 693 Name: H	labitat for Humanity of Metro De
D -	5.22-3		DEIS: Replace some lost low income housing units in the community	The viability of the Globeville, Elyria and Swansea neighborhoods and the health of the residents in these communities is threatened by the I-70 East reconstruction. In order that these neighborhood continue to thrive socially and economically, a minimum of 100% of 53 housing units lost due to this project must be replaced (estimated \$12-15 million). In addition, it is the GES Housing Group's belief that a greater than one ratio of units lost to replaced is beneficial to the community and would improve housing conditions and value associated with the I70 improvements done by CDOT.
38-			Follow guidelines of Study to be completed	The Housing Replacement and Viability Study results and work done by the GES Housing Advisory group will define potential ratios and the associated benefits in order to mitigate for the disproportionately high adverse impacts on low income and minority populations of Globeville, Elyria and Swansea. In order to retain residents and maintain the character of the neighborhood, will be important to maintain the same type of units that are being lost, including single family homes and number of bedrooms.
			Oversight and leverage of funds Build noise walls to reduce noise	All housing construction funds should be channeled through Denver Office of Economic Development who will work with Globeville/Elyria/Swansea Housing Advisory Grou and other non-profit housing providers to ensure an open, fair and coordinated process. Residents of Globeville, Elyria and Swansea must not experience highway noise that exceeds the allowable NAC threshold. CDOT must ensure that no dwelling units or community gather places exceed the NAC threshold. Additionally, CDOT must ensure that NAC thresholds will not be exceeded in areas targeted for replacement housing and community investment projects. According to the recent Health Impact Assessmenthe Globeville, Elyria and Swansea residents in close proximity to I-70 between I-25 and Colorado Blvd are already exposed to noise levels that exceed 55 dbs, the level of noise the EPA states can interfere with daily activities and have advers
H =-		t letter to CDOT to go	Relocation	impacts on sleep, work and school performance, and increase the risk of cardio vascular disease. These negative impacts must be mitigated. Relocation services should be offered to any residents within 500 feet of the highway

- Funding will be provided by CDOT to offset the loss of some residential units in the neighborhood. For information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Funding will be provided by CDOT to offset the loss of some residential units in the neighborhood. For information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- As part of the mitigation included with the Preferred Alternative, CDOT will provide \$2 million to develop affordable housing units in the Elyria and Swansea Neighborhood through existing available programs. These programs have not been determined at this time.
- Adequate noise analysis and mitigation is addressed in the Final EIS. For more information on mitigating noise during construction and traffic noise, please see IMP8 and IMP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- H There are no significant impacts that are associated with the project itself that would justify this mitigation. This would be an expensive measure that would impair neighborhoods rather than improving them by displacing more people than the bare minimum necessary to safely meet the purpose and need.

CDOT follows the Uniform Act for relocating businesses and residents impacted by the project. For information on relocation of residences that will not be acquired by the project, please see PROP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

S-82 January 2016

Comments

Source: Submittal

| Document Number: 714 | Name: | Rev. Dr. Miguel A. De La Torre and Dr. Tink Tinker |

Current Folder: SDEIS Comments Responded to

Welcome: contactus@i-70east.com

I-70 Letter of Concern

From: "Tink Tinker"

Date: Fri, October 31, 2014 1:41 pm contactus@i-70east.com

To: Colorado Department of Transportation

Mr. Don Hunt,

Please find a letter attached that expresses our deep ethical concerns with regard to the I-70 widening planned through the Elyria-Swansea neighborhoods. Dr. de la Torre and I have also coordinated our statement with a broad spectrum of church community leaders. More than 200 have signed on to our statement on your web-site. Please accept our submission as an independent submission. The letter is also pasted below my signature for your convenience.

Tink Tinker

Dr. Tink Tinker (wazhazhe, Osage Nation)

The Clifford Baldridge Professor of American Indian Cultures and Religious Traditions

Iliff School of Theology

2201 S. University Blvd.

Denver, CO 80210

The information in the cover letter is noted. Responses to specific comments are included on the following pages.

January 2016

1-70 East Final EIS	
	Comments
Source: Submittal	Document Number: 714 Name: Iliff School of Theology Rev. Dr. Miguel A. De L
	Dear Mr. Hunt,
	We the undersigned are religious leaders and professors from The Iliff School of Theology in Denver. We wish to express our serious concerns about the Colorado Department of Transportation's proposal to widen Interstate 70 in north Denver because of the devastation it will create in the mostly impoverished and Hispanic neighborhoods of Elyria-Swansea and Globeville between Colorado Boulevard and I-25. Our letter has been also signed by more than 200 people representing a broad spectrum of faith communities in our city and state, including a number of our faculty colleagues at Iliff. Our concerns include the following:
Α -	First, widening Interstate 70 in this corridor will significantly increase the public health threat that the highway's presence already poses to residents in these neighborhoods. The City of Denver's Health Impact Assessment showed that currently, residents living within 500 feet of the present highway experience significant pollution exposure, creating asthma levels over 40%, compared to 28% citywide. Two elementary schools (Swansea and Garden Place) are within this 500-foot distance from I-70. Widening the highway will exacerbate these health concerns for children attending these schools. These neighborhoods, like others along the I-70 corridor, are burdened with air contaminants and greenhouse gas emissions, causing high incidence of respiratory illness and other chronic disease. Widening I-70 will expand the zone of serious air quality and health impacts further into these neighborhoods.
В	Second, we believe this proposal will seriously fracture the cohesiveness of these neighborhoods. Elyria-Swansea and Globeville have yet to recover from the damage of when I-70 was first constructed fifty years ago. Numerous homes and local businesses were removed, and this access-limiting highway separated close-knit families and neighborhoods. The communities became detached from the rest of city and had to live with the negative effects of an elevated viaduct, including dirt, air pollution, noise, and shadows. This proposal of widening I-70 to more than 300 feet in width will remove the families living on 7 of 14 core blocks in Elyria – displacing at least fifty families – and will create further barriers between families and neighbors living north and south of the proposed expanded highway. Currently, there is no proposal for helping replace the housing stock that this project will remove with comparably priced housing in the same area. Displaced homeowners will not be equipped to find similar housing, and certainly not near the same neighborhood. This is a serious disruption of an already damaged social environment.
C -	Engineering that does not start with an understanding of neighborhoods and people is bad engineering. Engineering that does not advance community values and which results in displacement is social engineering at its worst. As people of faith, we oppose this proposal not only because it is unjust but also because it is immoral for what it does to the disenfranchised of our city. These neighborhoods will receive no significant social or environmental benefits with the approval of this proposal. This project does not improve connectivity, improve health and wellness of residents, make the community more livable nor provide benefits for improved mobility, especially given the high proportion of residents who do not own or operate motor vehicles.

- A Health concerns related to air quality have been adequately addressed in the Final EIS. For more information on air quality and health, please see AQ1 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. Note that there are no air quality impacts from the project and Garden Place Elementary School is located in an area with minimal construction and will not be impacted by the project.
- The Partial Cover Lowered Alternative was developed in response to the community's concerns to reconnect the Elyria and Swansea Neighborhood. For more information on the Preferred Alternative highway cover, please see PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The alternate modes of transportation and connectivity concerns have been adequately addressed in the Final EIS. For information on walkability and bicycle route improvements and north-south connectivity with the Preferred Alternative, please see TRANS2 and PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT will provide funding to help offset the loss of some residential units. For more information on the Preferred Alternative's property impacts and displacement of residents and replenishment of housing stock, please see PROP2 and PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT recognizes that the project is going through an environmental justice neighborhood, and it has identified mitigation measures above and beyond standard measures to alleviate the impact on these neighborhoods. The reason that CDOT proposed the Partial Cover Lowered Alternative was to mitigate the impacts of the project by reconnecting the community across the highway and allowing Swansea Elementary School to remain in its existing location in response to community concerns.

CDOT has incorporated bicycle and pedestrian connectivity improvements at all proposed crossing of I-70 and improvements along 46th Avenue and Stapleton Drive North/South. Further improvements to the bicycle/pedestrian network outside the area of impact should be referred to the Denver. The Preferred Alternative will improve bicycle and pedestrian experiences in the project area by providing safe crossings across the highway. The lighting and sidewalks will also be improved with this project to follow Denver Standards.

CDOT is responsible for maintaining the highway system in the state; however, the I-70 project team has been coordinating with RTD, the local transit agency, and Denver to maximize the benefits to all modes of transportation.

For more information on project mitigation measures please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

S-84 January 2016

La Torre and Dr. Tink Tinker

Comments Document Number: 714 Name: Iliff School of Theology - Rev. Dr. Miguel A. De La Torre and Dr. Tink Tinker

D

We request that the Colorado Department of Transportation develop a solution that listens to the needs and wants of those who live in these neighborhoods. We seek a compromise that does not displace homes, families, or businesses in these neighborhoods. We seek a solution that demonstrably improves the health and wellness of residents beyond conditions that exist today – that is, a solution that results in measurably better health conditions for residents, school children, workers and visitors to these neighborhoods. We request a solution that improves mobility and accessibility of residents of these neighborhoods, that does not continue to rely on fossil fuel technology, and provides instead new investments in transit, sidewalk completion, separation of railways, and bicycle connections. We request a solution that focuses foremost on improved connectivity within these neighborhoods and repairing the damage caused by locating I-70 here more than 50 years ago.

We strongly affirm that investing in making these communities more complete, more vibrant, and healthier should be the city and state's priority, not damaging them further through this misguided proposal.

Respectfully submitted,

Rev. Dr. Miguel A. De La Torre & Latino/a Studies

Professor of Social Ethics

Dr. Tink Tinker Religious Traditions Professor of American Indian Cultures and

Iliff School of Theology

2201 S. University Blvd.

Denver, Colorado 80210

Responses to Comments

There is no solution that will not displace some residents or businesses. For information, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT has made every effort to reduce the impacts as much as possible. During the PACT process, CDOT committed to moving the frontage roads back under the highway after listening to concerns from residents and Denver, reducing the impacts from the viaduct alternatives. CDOT developed the Preferred Alternative with its cover to reconnect the neighborhood in response to community members who stated that it was very important for Swansea Elementary School remain in its current location central to the neighborhood. For information on outreach efforts, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on what has been done to reduce impacts to the Elyria and Swansea Neighborhood, please see EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT is committed to offset the impacts of the project with appropriate mitigation measures. For information on proposed mitigation, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The Preferred Alternative's cover provides a shared space for the community and the school. For information on the Preferred Alternative highway cover, please see PA2 and PA4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

The concerns regarding bike and pedestrian routes improvement and connectivity within the neighborhood have been adequately addressed in the Final EIS. For information on walkability and bicycle routes improvement and north-south connectivity, please see TRANS2 and PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns regarding air quality have been adequately addressed in the Final EIS. For information on air quality and health, please see AQ1 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

1-70 E	asi rinan					
				Comme	ents	
Source:	Submittal		Document Number:	647 Nan	ne: Iliff School of Theology –	Jill Fleishman
			Welco		tactus@i-70east.com	
		From: "Fleishm Date: Fri, Octo			·70 widening proposa	l
		From: Jill Fleishm Iliff School of The 80210	ology 2201 Sou	th University	nsportation Boulevard, Denver, CO nments on I-70 for the SDEIS	
B		Department of Tr Denver because and Hispanic neig Colorado Bouleva Comment 2: Wide increase the publ to residents in the Assessment show present highway levels over 40%, Comment 3: Two this 500-foot dista these health cond Comment 4: The burdened with air incidence of resp early death. Wide quality and health Comment 5: We cohesiveness of to recover from the ago. Numerous haccess-limiting his	ansportation's proof the devastation of the devastate 7 ic health threat the ese neighborhoods wed that currently, experience signification of the demander of the devastation of the devastation of the devastation of the demander of the demand	posal to widit will create ria-Swansea on in this correct the highways. The City of residents liverant pollution citywide. Ols (Swanse dening the hattending the stending the	along the I-70 corridor, are e gas emissions, causing high c disease that result in ng the zone of serious air ghborhoods.	
E		the negative effective noise, and shado	cts of an elevated ws. This proposal	viaduct, inclosed of widening	uding dirt, air pollution, I-70 to more than 300 feet in ore blocks in Elyria –	

displacing at least fifty families – and will create further barriers between families and neighbors living north and south of the proposed

Responses to Comments

- A CDOT recognizes that the project is going through an environmental justice neighborhood, and it has identified mitigation measures above and beyond standard measures to alleviate the impact on these neighborhoods. For information on Environmental Justice considerations please see EJ1 through EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The MSAT and NAAQS air quality analysis performed for the Final EIS shows that overall emissions of most pollutants will decrease in the future because of improved mobility, reduced congestion, and cleaner vehicle emission standards. For more information on impacts of the highway air pollution on human health, please see AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Health concerns have been adequately addressed by the Final EIS. For more information on the Health Impact Assessment, please see AQ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The air quality concerns have been adequately addressed in the Final EIS. For information on air quality with the Preferred Alternative and air quality monitoring, please see AQ6 and AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Multiple mitigation options have been studied and planned to minimize the impacts of this project on Swansea Elementary School. The Preferred Alternative includes installing an HVAC system, replacing doors and windows, and providing a cover over the freeway. For information on how construction impacts to Swansea Elementary School will be mitigated, please see IMP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Garden Place School is not impacted by the project and therefore these kinds of mitigation are not being provided.

Air quality in the vicinity of the highway cover has been adequately addressed. For information on the air quality near the highway cover, please see AQ5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The DEH study does identify a greater incidence of asthma in the Globeville and Swansea and Elyria neighborhoods, along with a number of possible causes, including air pollution from traffic, stationary sources, rail, and other sources. However, air emissions associated with I-70 will decline between now and 2035 under all alternatives. For information on air quality and the Health Impact Assessment, please see AQ1 through AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

S-86 January 2016

Comments	Responses to Comments
Source: Submittal Document Number: 647 Name: Iliff School of Theology — Jill Fleishman	
	The reason that CDOT proposed the Partial Cover Lowered Alternative was to mitigate the impacts of the project by reconnecting the community across the highway and allowing Swansea Elementary School to remain in its existing location in response to community concerns. The Preferred Alternative will improve bicycle and pedestrian experience in the project area by providing safe crossing across the highway. The lighting and sidewalks will also be improved with this project to follow Denver standards. For more information on walkability and bicycle route improvements, please see TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. The concerns presented in this comment have been adequately addressed in the Final EIS. For information on Environmental Justice mitigation, please see EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on the Preferred Alternative's property impacts and displacement of residents, please see PROP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
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January 2016 S-87

				Con	nmen	ts	
Source: S	Submittal		Document Number:	647	Name:	Iliff School of Theology -	- Jill Fleishman
E	■- ■-	stock that this pro same area. Displa	rently, there is no ject will remove waced homeowners	ith com will no	parably t be equ	lping replace the housing priced housing in the lipped to find similar	
G		housing, and certainly not near the same neighborhood. This is a serious disruption of an already damaged social environment. Comment 7: Engineering that does not start with an understanding of neighborhoods and people is bad engineering. Engineering that does not advance community values and which results in displacement is social engineering at its worst.					
H	N- N-	because it is immediate the sense of the sen	oral for what it do bods will receive r approval of this pr ectivity, improve h ore livable nor pro	es to the no signif oposal. nealth a ovide be	e disenficant so Comme nd wellr	cause it is unjust but also ranchised of our city. social or environmental ent 9: This project does ness of residents, make or improved mobility, ho do not own or operate	
J		develop a solution	n that listens to the ods. We seek an	e needs outcom	and wa	artment of Transportation ants of those who live in oes not displace homes,	
		wellness of reside	ents beyond condi ts in measurably	tions th better h	at exist ealth co	nditions for residents,	
K		of residents of the fossil fuel technological	se neighborhood ogy, and provides	s, that c instead	loes not d new in	s mobility and accessibility continue to rely on vestments in transit, icycle connections.	
			these neighborh	oods ar	nd repai	foremost on improved ring the damage caused by	
			ore vibrant, and h	nealthie	r should	making these communities I be the city and state's sguided proposal.	
		Jill Fleishman					

F CDOT has already provided funding to CRHDC to assist homeowners with financial counseling and securing home loans. For information on the Preferred Alternative's property impacts and displacement of residents, please see PROP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

As part of the mitigation included with the Preferred Alternative, CDOT will provide \$2 million to develop affordable housing units in the Elyria and Swansea Neighborhood through existing available programs. The specific programs have not been determined at this time. For information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

- G Community values were considered throughout the EIS process. For information on CDOT's public involvement, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- H The environmental justice analysis was performed according to state and federal guidance in order to ensure Title VI compliance. For information on Environmental Justice considerations, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Many mitigation measures have been identified in the Final EIS to offset the impacts of the project. For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The reason that CDOT proposed the Partial Cover Lowered Alternative was to mitigate the impacts of the project by reconnecting the community across the highway and allowing Swansea Elementary School to remain in its existing location in response to community concerns. For information on the benefits of the Preferred Alternative highway cover, please see PA1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns presented in this comment have been adequately addressed in the Final EIS. For information on consideration of multi-modal forms of transportation and bicycle route improvements, please see TRANS1 and TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on north-south connectivity with the Preferred Alternative, please see PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

S-88 January 2016

	Comments	Responses to Comments
Source: Submittal	Document Number: 647 Name: Iliff School of Theology — Jill Fleishman	
Source: Submittal	This side intentionally left blank.	There is no solution that will not displace some residents or businesses. For more information, please see ALTI and PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part I of Attachment Q. CDOT has made every effort to reduce the impacts as much as possible. CDOT developed the Preferred Alternative with its cover to reconnect the neighborhood in response to community members who stated that it was very important for Swansea Elementary School remain in its current location central to the neighborhood. CDOT is committed to offset the impacts of the project with appropriate mitigation measures. For information on proposed mitigation, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. K CDOT recognizes that the project will affect a low-income and minority neighborhood, and it has identified mitigation measures above and beyond standard measures to alleviate the impact on these neighborhoods based on the concerns presented by residents during public outreach. In response to concerns about neighborhood livability and walkability, CDOT has incorporated bicycle and pedestrian connectivity improvements at all proposed crossing of 1-70 and improvements along 46th Avenue and Stapleton Drive North/South. The lighting and sidewalks will also be improved with the project and follow Denver standards. The concerns regarding air quality have been adequately addressed in the Final EIS. For information on health and air quality, please see AQ2 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. CDOT is responsible for maintaining the highway system in the state; however, the 1-70 project team has been coordinating with RTD, the local transit agency, and Denver to maximize the benefits to all modes of transportation.

January 2016 S-89

I-70 East Final EIS Comments Document Number: 370 Name: League of Women Voters of Colorado Source: Letter 1-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT Please submit comments to the address below or via the I-70 East website (www.i-70east.com) by October 31, 2014. Public comments are requested pursuant to the National Environmental Policy Act, 42 United States Code

accordance with the Privacy Act. Your private address information will not be released in the Final EIS or for any other purpose, unless required by law. However, your private address information will be used to compile the mailing list for any further project notices. Date: 10/15/14 Would you like to be included on the mailing list?

Yes

No Name (required): Cynthia Ann Thorstad, ACB Organization: League of Women Voters of Colorado Address (required):

4321, et seg. All written comments received during the comment period will be considered during Final EIS preparation. Your provision of private address information with your comment is voluntary and protected in

City/State/Zip: Email: Does your comment apply to any of the topics listed below? Please circle/select all that apply. Air quality Financing () Environmental justice) Hazardous materials Managed lanes Property impacts Swansea Elementary Preliminary identified preferred alternative Truck traffic

Please print your comment on the Supplemental Draft EIS legibly below

The I-70 East Supplemental Draft EIS is deficient in many significant ways, but my comment herein focuses on the most critical deficiency - CDOT's

capital cost estimate for the I-270/I-76 Reroute Alternative

Α

Section 3.5 of the SDEIS asks this question "Why was the I-270/I-76 Reroute Alternative eliminated in the 2008 Draft FIS?" The six, brief bulleted CDOT answers to this very important question are incorrect, superficial and dismissive.

With the guidance and analysis from several transportation planning engineers and consultants, and after much additional study, we have concluded

****Continue on back for more space****

Please turn in this form in to a project team member or mail/email by October 31, 2014, to

I-70 East EIS Team Colorado Department of Transportation 2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com



Responses to Comments

A The I-270/I-76 Reroute Alternative was evaluated and eliminated in the early stages of the 2008 Draft EIS alternatives analysis process because it does not meet the project's purpose to implement a transportation solution that improves safety, access, and mobility, and it does not address congestion on I-70. That decision has been confirmed and discussed in the Supplemental Draft EIS and the Final

CDOT cost estimates were completed using standard procedures and unit prices for the anticipated work that would be required. CDOT's cost estimate for the I-270/I-76 Reroute Alternative was verified by Denver staff in March 2013.

S-90 January 2016

Document Number: Source: Letter

370 Name: League of Women Voters of Colorado



that CDOT's so-called "analysis" of the I-270/I-76 Reroute Alternative is entirely insufficient. CDOT's DEIS states that this alternative

"increases the project cost to approximately \$3.5 to \$4 billion, which is twice as much as existing alignment alternatives." This statement fails even a

rudimentary reasonableness check and cannot be supported. In truth, the I-270/I-76 Reroute Alternative will cost less than CDOT's preferred solution. Attached is supporting documentation, and a full presentation of our findings can be found on the League's website www.lwvcolorado.org . We

compared a very similar highway expansion project completed in Denver, i.e., T-REX which was the widening of I-25 and I-225, encompassing 209

lane-miles for a total cost (excluding light rail) of \$795 million. This equals \$3.80 million per lane mile. The I-270/I-76 Reroute Alternative would add

204.8 lane-miles with CDOT's estimated cost of \$3.5 to \$4 billion dollars, which would be equal to \$17.1 - \$19.5 million per lane-mile constructed! This is a FIVE-FOLD unit cost difference between the two projects, notwithstanding the important fact that the T-REX project was built in a very

constrained and complex urban setting, very unlike the I-270/I-76 nearly rural setting. And due to the recent years of economic recession, construction

costs have remained stable. A much more reasonable cost estimate for the I-270/I-76 Reroute Alternative would be \$778 million, which would use the T-REX actual unit cost of \$3.80 million per lane-mile multiplied by the 204.8 lane miles of widening. Our analysis included other projects planned in

Colorado, and transportation projects in other states to ensure that T-REX's cost was consistent with other similar CDOT projects, as well as other

similar national highway projects

In addition to this blatant blunder in cost estimating, CDOT has failed to recognize in its analysis that I-270 is already programed for some widening, regardless of whether their preferred alternative, what many people are referring to as the "trench", is built or not. This means that a "sunk cost" of

40-50 lane-miles should also be instantly deleted from the I-270/I-76 Reroute Alternative cost estimate as it has already been defined in another

transportation improvement project.

The tax paying citizens of Colorado and the United States deserve better! It is apparent that CDOT has "rigged the numbers" to prematurely eliminate

the I-270/I-76 Reroute Alternative. This option, which CDOT has dismissed, will cost much less than the "preferred" trench option and will not have a

number of mitigating issues from the trench that are costing additional dollars from tax payers.

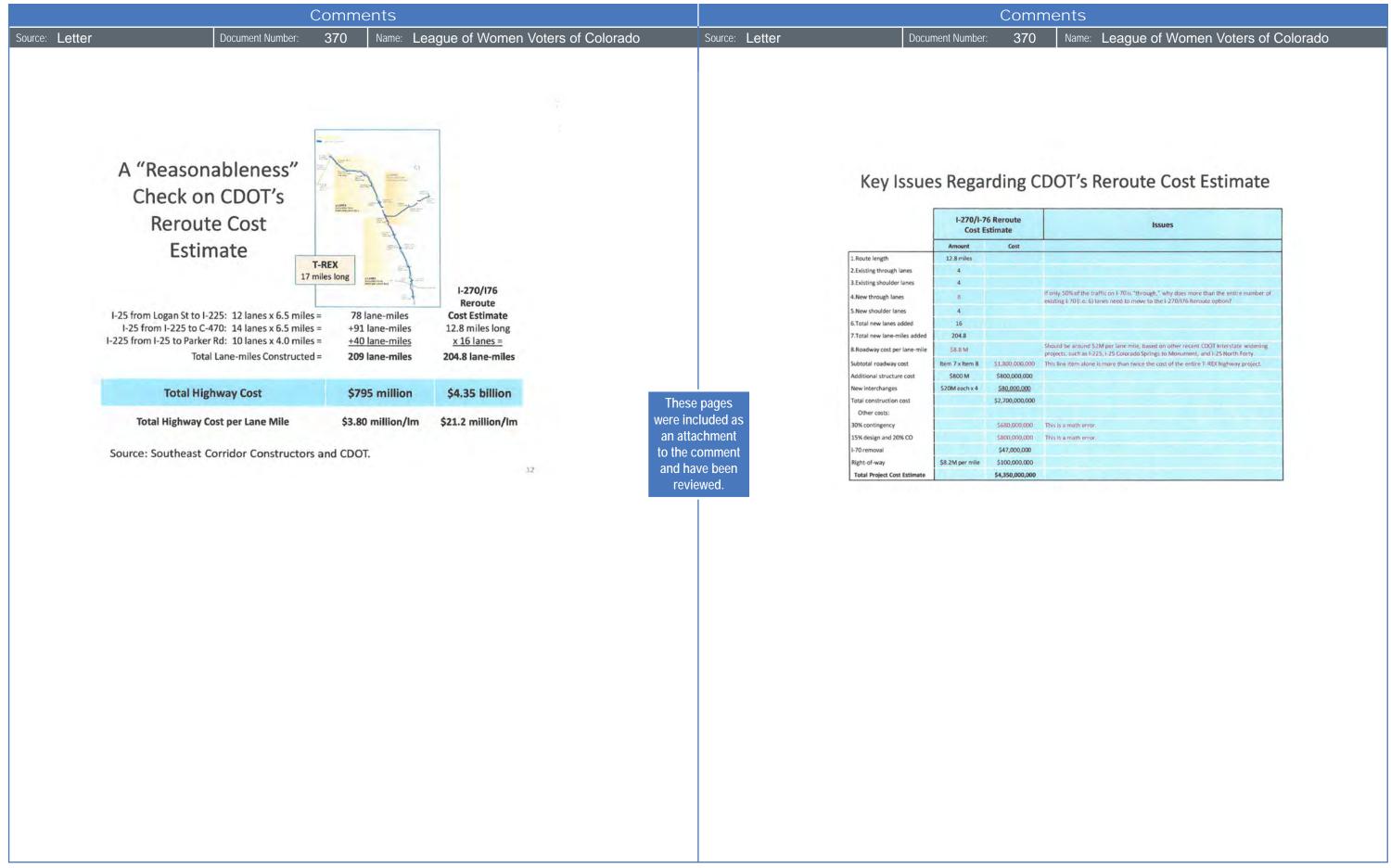
****Attach more pages as needed**** Thank you for your input

Please turn in this form in to a project team member or mail/email by October 31, 2014, to

I-70 East EIS Team Colorado Department of Transportation 2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com



Α



S-92 January 2016

Comments Comments Name: League of Women Voters of Colorado Source: Letter Document Number: 370 Source: Letter 370 Name: League of Women Voters of Colorado I-270 and I-76 Bypass Alternative: Assumption of Estimated Cost Page 2 of 2 30 percent construction contingency: \$680 million 15 percent design, 20 percent construction oversight; \$800 million I-270/I-76 Reroute/Bypass Alternative Total: construction cost = 52.7B + \$680M + \$800M = \$4.2 billion **Draft Cost Estimate** An alternative to improve 1-270 and reclassify 1-70 (1-270/1-76 reroute) would involve converting the Estimated cost for other project elements: existing portion of 1-70 from 1-25 to 1-270 to a limited access roadway. Additional capacity would be added to 1-270 and 1-76. The viaduct between Washington Street and Colorado Boulevard would be 1-70 removal: \$47 million reconstructed or removed. Right of way: \$100 million (assumed \$8.2 million per mile) This alternative was eliminated in the first level of screening as part of the Environmental Impact Total DRAFT Estimate = \$4.2b + \$47m + \$100m = \$4.35 billion Statement process. Cost estimates typically are not prepared for eliminated alternatives. However, in order to respond to questions regarding the details for this particular alternative, high level cost estimates were developed based on the assumptions described below. These estimates should be considered both Thru trip. preliminary and conservative given the considerable unknowns. Further, these estimates do not include the cost of rebuilding 1-70 into collector/arterial roadway, improvements to Brighton Blvd, or any 10.9 miles ve improvements that may be needed on I-25. Basis for Estimated Costs In order to provide an equitable and comparable estimate, 1-270/1-76 reroute costs are based on estimates generated for the non-viaduct portions (from Colorado Blvd to I-225) of the current alignment alternative in the 2008 Draft Environmental Impact Statement along with typical CDOT base project estimates. (including I-76 These pages 1-70 East Project Estimates for Roadway from Colorado Blvd to 1-225/CDOT Base Estimates were included as · Average cost per lane mile: \$8.8 million an attachment · Average cost per square foot of structures (bridges that need to be rebuilt): \$250/sq. ft. 1-70 E to the comment · Cost per additional interchange: \$20 million and have been Estimated Cost of I-270/I-76 Reroute reviewed. Length of I-270/I-76 highway reroute: 12.8 miles Typical section for highway reroute: 12 lanes & 4 shoulders (8 lanes to accommodate 1-70 traffic, 4 lanes for traffic already on 1-270 and 1-76) Total lane miles: 12.8 miles = 16 lanes = 204.8 miles Subtotal: Roadway cost = 204.8 miles × \$8.8 million = \$1.8 billion Proposed structure area: 3.2 million square feet $Structure cost = 3.2 million \times $250 = $800 million$ Additional interchanges: 4 Interchange cost = $4 \times 20 million = \$80 million Subtotal: Construction cost = \$1.8B + \$800M + \$80M = \$2.7 billion Preliminary data. Should not be considered in final decisions. Information is subject to change. Preliminary data. Should not be considered in final decisions. Information is subject to change

January 2016 S-93

Comments	Responses to Comments
Source: Submittal Document Number: 583 Name: League of Women Voters of Denver	
Page 1 of 1	
Current Folder: SDEIS Comments Responded to	
Welcome: contactus@i-70east.com	
Comment Form for the I-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT	
From: "Pearlanne Zelarney" Date: Thu, October 30, 2014 2:56 pm To: "contactus@i-70east.com>	
Cc: "Marty Sloven" The info	prmation
letter i	cover s noted.
	nses to comments
let me know if you have any problems with the file. Thank you	ded on the g pages.
Director of Communications League of Women Voters of Denver	g pages.
C 04	January 2016

S-94 January 2016

Comments

Source: Submittal

Document Number:

583

Name: League of Women Voters of Denver



I-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT

Please submit comments to the address below

or via the I-70 East website (www.i-70east.com) by October 31, 2014.

Public comments are requested pursuant to the National Environmental Policy Act, 42 United States Code 4321, et seq. All written comments received during the comment period will be considered during Final EIS preparation. Your provision of private address information with your comment is voluntary and protected in accordance with the Privacy Act. Your private address information will not be released in the Final EIS or for any other purpose, unless required by law. However, your private address information will be used to compile the mailing list for any further project notices.

Date:	10/30/14	Would you like to be included on the mailing list? Yes No
Name (required):	Pearlanne Zelarney, Director of Cor	nmunications
Organization:	League of Women Voters of Denver	r
Address (required):		
City/State/Zip:		
Email:		
Does your comment	apply to any of the topics listed	d below? Please circle/select all that apply:
Air quality	Environmental justice	Financing Hazardous materials Historic
Managed lanes	Noise	Property impacts Swansea Elementary Visual
Preliminary ident	ified preferred alternative	Truck traffic Other
	Please print your comme	ent on the Supplemental Draft EIS legibly below
_		s that all alternatives be addressed in the final Environmental Impact Statement,
•	·	no changes at this time. We hope this will provide a full and accurate cost analysis and
		are fairly considered. Comparative cost data, the sources of the funding and lifetime arency on the part of CDOT are all a matter of great concern to League members. We
		is crucial to arrive at a decision that best serves current and future residents of the
affected areas in Denver.		
(continued next page)		
	****Conti	nue on back for more space****

Responses to Comments

A The I-270/I-76 Reroute Alternative was evaluated and eliminated in the EIS alternatives analysis process because it did not meet the project's purpose and need. For more information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Because of deteriorating structural conditions making no changes is not an option due to safety issues. For more information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT cost estimates were completed using standard procedures and unit prices for the anticipated work that would be required. For information on the project funding strategy, please see FUND5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT has conducted continuous public involvement on the I-70 East project for more than 11 years. For more information on CDOT's public involvement, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT has provided an unprecedented level of public involvement to find ways to improve the project, and lessen the impact of the project. For information on Environmental Justice communities and the Preferred Alternative highway cover, please see EJ1 and PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Α

Please turn in this form in to a project team member or mail/email by October 31, 2014, t

I-70 East EIS Team Colorado Department of Transportation 2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com



January 2016 S-95

	Comments	Responses to Comments
Source: Submitt	al Document Number: 583 Name: League of Women Voters of Denver	
ali	I-70 EAST	
	WINDON MENTAL IMPACT STATEMENT	
E1	NVIRONMENTAL IMPACT STATEMENT	
Гтьо	League continually advocates for an open, responsive, and accountable government system. We also call for measures that ensure sound	
A piar	ning for Denver and for plans that meet the physical, social, educational, recreational, cultural, governmental, aesthetic, and economic needs of	
Der	ver's people, with strong citizen participation in the decision-making process.	
	Th	The information on
		these pages has
		been reviewed.
	cr	Responses to specific comments
		are included on
		the previous page.
_		
	****Attach more pages as needed****	
	Thank you for your input	
	Please turn in this form in to a project team member or mail/email by October 31, 2014, to: I-70 East EIS Team	
	Colorado Department of Transportation	
	2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com	
	TA V	

S-96 January 2016

Comments Comments

Source: Letter Document Number:

700

Name: Neighborhood Development Collaborative



October 31, 2014

I-70 East Project Team Colorado Department of Transportation 2000 South Holly Street Denver, CO 80222

Dear Members of the I-70 East Project Team,

Thank you for the opportunity to respond to the recently released Supplemental Draft Environmental Impact Statement. I am writing today on behalf of the Neighborhood Development Collaborative and its 12 member organizations. We are a collaborative of affordable housing organizations that serve low and moderate income households, and work collectively to build homes and communities.

We are concerned about the impact of the I-70 expansion on the Elyria and Swansea neighborhoods. In the attached document we outline the specific issues that need to be addressed in the final plan in regards to housing. These neighborhoods have been long affected by I-70 and can't afford for further hindrances to jeopardize their sustainability.

Elyria and Swansea need to have a significant number of houses available for residents and the expansion not only eliminates units but it also creates more of a divide within the neighborhood. CDOT needs to address these issues by replacing housing in the neighborhoods and ensuring the highway doesn't prevent the neighborhood from attracting services and resources. This is a social justice issue that we believe is CDOT's responsibility.

Attached are comments on specific aspects of the SDEIS in regards to housing and the need to replace housing within the neighborhood and protect families whose homes are now much closer to the highway. We are working with the City and County of Denver to conduct a Housing Replacement and Viability Study. That study will provide data to determine the specific investment required.

Thanks for considering the issues we outline and for ensuring that the NE Denver neighborhoods directly impacted by this project are treated with the respect and dignity they deserve.

Sincerely,

Marvin Kelly, Board President
Neighborhood Development Collaborative



NDC Members:

Archway Housing & Services, Inc.
Joyce Alms-Ransford, Executive Director

Colorado Coalition for the Homeless Bill Windsor, Executive Director

Colorado Housing Assistance Corp. Michelle Mitchell, President

Community Resources & Housing Development Corp.
Al Gold, Executive Director

Del Norte Neighborhood Development Corp. Marvin Kelly, Executive Director

Denver Housing Authority
Ismael Guerrero, Executive Director

Denver Urban Renewal Authority Tracy Huggins, Executive Director

Habitat for Humanity Metro Denver Heather Lafferty, Executive Director

Veronica Barela, Executive Director

NEWSED Community Development Corp.

Northeast Denver Housing Center Gete Mekonnen, Executive Director

Rocky Mountain Communities
Dick Taft, President and CEO

Urban Land Conservancy
Aaron Miripol, President and CEO

in the cover letter is noted. Responses to specific comments are included on the following pages.

The information

- A The environmental justice analysis was performed according to state and federal guidance in order to ensure Title VI compliance. For information on Environmental Justice considerations, please see EJ1 through EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- As part of the mitigation included with the Preferred Alternative, CDOT will provide \$2 million to develop affordable housing units in the Elyria and Swansea Neighborhoods through existing available programs. These programs have not been determined at this time. For information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Mitigation specific to the Preferred Alternative will be to provide residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration for dust and noise impacts during construction, and assistance for the potential additional utility costs during construction. As part of the mitigation included with the Preferred Alternative, CDOT will provide \$2 million to develop affordable housing units in the Elyria and Swansea Neighborhoods through existing available programs. These programs have not been determined at this time.

Construction impacts and mitigation have been adequately addressed in the Final EIS. For more information on mitigating noise during construction, please see IMP8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For more information on human health, please see AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For more information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For more information on air quality with the Preferred Alternative, please see AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

For more information on air quality monitoring, please see AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

S-98 January 2016

Comments					
Source: Letter	Document Number: 700 Name: N	eighborhood Development Collaborative			
5.22-3	DEIS: Replace some lost low income housing units in the community	an open, fair and coordinated process. Funds should be disbursed prior to construction to facilitate resident retention and maintain reasonable quality of life standards during construction. The viability of the Globeville, Elyria and Swansea neighborhoods and the health of the residents in these communities is threatened by the I-70 East reconstruction. In order that these neighborhoods continue to thrive socially and economically, a minimum of 100% of 53 housing units lost due to this project must be replaced (estimated \$12-15 million). In addition, it is the GES Housing Group's belief that a greater than one ratio of units lost to replaced is beneficial to the community and would improve housing conditions and value associated with the I70 improvements done by CDOT.			
E	Follow guidelines of Study to be completed	The Housing Replacement and Viability Study results and work done by the GES Housing Advisory group will define potential ratios and the associated benefits in order to mitigate for the disproportionately high adverse impacts on low income and minority populations of Globeville, Elyria and Swansea. In order to retain residents and maintain the character of the neighborhood, it will be important to maintain the same type of units that are being lost, including single family homes and number of bedrooms.			
F-	Oversight and leverage of funds	All housing construction funds should be channeled through Denver Office of Economic Development who will work with Globeville/Elyria/Swansea Housing Advisory Group and other non-profit housing providers to ensure an open, fair and coordinated process.			
_					

- Responses to Comments
- Property impacts have adequately been addressed in the Final EIS. For information on property impacts and the replenishment of housing stock in the impacted neighborhood, please see PROP2 and PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- E Comment noted.

CDOT will provide \$2 million to develop affordable housing units in the Elyria and Swansea Neighborhoods through existing available programs. For information on the replenishment of housing stock in the impacted neighborhood, please see PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

As part of the mitigation included with the Preferred Alternative, CDOT will provide \$2 million to develop affordable housing units in the Elyria and Swansea Neighborhoods through existing available programs. These programs have not been determined at this time.

January 2016 S-99

Comments							
Source: Letter	Document Number:	700 Name:	Neighborhood Development Collaborative				
Source: Letter		d noise walls to reduce	Residents of Globeville, Elyria and Swansea must not experience highway noise that exceeds the allowable NAC threshold. CDOT must ensure that no dwelling units or community gather places exceed the NAC threshold. Additionally, CDOT must ensure that NAC thresholds will not be exceeded in areas targeted for replacement housing and community investment projects. According to the recent Health Impact Assessment,				
H -	Relo	ocation	the Globeville, Elyria and Swansea residents in close proximity to I-70 between I-25 and Colorado Blvd are already exposed to noise levels that exceed 55 dbs, the level of noise the EPA states can interfere with daily activities and have adverse impacts on sleep, work and school performance, and increase the risk of cardio vascular disease. These negative impacts must be mitigated. Relocation services should be offered to any residents within 500 feet of the highway				
L							

- Noise impacts and mitigation analysis is adequately addressed in the Final EIS in accordance with CDOT's Noise Analysis and Abatement Guidelines. For more information on mitigating noise during construction and traffic noise, please see IMP8 and IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- There are no significant impacts that are associated with the project itself that would justify this mitigation. This would be an expensive measure that would impair neighborhoods rather than improving them by displacing more people than the bare minimum necessary to safely meet the purpose and need. For information on relocation of residences that will not be acquired by the project, please see PROP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

S-100 January 2016

I-70 East Final EIS							
Comments							
Source:	Submittal	Docu	ıment Number:	324	Name:	Sand Creek Regional Greenway	
Current Folder: SDEIS Comments Responded to							
Welcome: contactus@i-70east.com							

Re: I-70 EAST EIS - SDEIS COMMENT FORM

From: "Kate Kramer, Sand Creek Regional Greenway"

Date: Tue, October 14, 2014 12:25 pm webmastercc@i-70east.com (more) To:

name: Kate Kramer, Sand Creek Regional Greenway

comment topic: Air Quality, Environmental Justice, Hazardous Materials, Noise comments: I support Alternative Alignments A & B and not C or D. The Sand Creek Regional Greenway would be negatively impacted by moving I-70 to the I-270 alignment. The Greenway would be under 10-12 lanes of highway east of Vasquez. There would be a very tall retaining wall along the north side of the SCRG along the current Sand Creek Drive. Both of these new highway features would greatly detract from the trail user experience along the Sand Creek Regional Greenway. The reason I am referring to Alternative Alignments is that several of my board members raised the issue with me, since they have heard about or been advocates of moving I-70 to the I-270 alignment. My understanding is that Alternative Alignments C & D are off the table, but if they are not off the table. I wanted to be on record to state the serious and negative impact Alignments C & D would have on the Sand Creek Regional Greenway.

Responses to Comments

A The Realignment Alternatives were eliminated from further consideration during the period between the 2008 Draft EIS and the 2014 Supplemental Draft EIS. The community comments and input resulted in additional analysis by the project team that showed the Realignment Alternatives were not reasonable. The I-270/I-76 Reroute Alternative was evaluated and eliminated in the early stages of the 2008 Draft EIS; additional analysis during the 2014 Supplemental Draft EIS reaffirmed its elimination because it does not meet the project's purpose to implement a transportation solution that improves safety, access, and mobility and it does not address congestion on I-70. For information on alternatives that remove I-70 East from its current alignment, please see ALT2 and ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Α

January 2016 S-101 Α

Name: Sierra Club - Becky English

Good evening. Thank you. I'm here representing the Sierra Club this evening. I'm here to actually kind of defend the clean, the air quality act because I think it's very, very important for CDOT to make sure it's in compliance with the air quality act and also, also NEPA, the National Environmental Protection Act. The First Supplemental Draft EIS is inadequate because it fails to assess the impact that emissions from the expanded highway will have on the health of the near-highway neighbors and secondly, compliance with the clean air act by failing to model the ambient concentrations of pollutants that EPA has identified as causing significant threats to public healths—health, excuse me.

NEPA requires that an EIS use the best available science to assess all impacts that the project will have that significantly affect the human environment. If an EIS fails to disclose significant impacts and fails to consider alternatives and mitigation that can avoid or prevent those impacts, then the EIS is not in compliance with NEPA. In its latest version to the national air quality standards, the EPA identified two pollutants emitted from highways as posing significant risks to human health, PM 2.5—soot and fine particles—and nitrogen dioxide. Because of the significance of the health risks associated with these pollutants, the EPA now requires the states to establish monitors adjacent to highways to monitor public exposure to these pollutants. The health effects research that EPA relied upon to identify emissions from PM 2.5 and NOx from highways as causing significant health risks has since been augmented by additional research more recently showing that highway emissions cause health risks to fetuses, newborns, and the elderly. Because these pollutants present a significant health risk to the communities adjacent to I-70, the air quality technical report prepared for the SDEIS is inadequate because it fails to model the impact that these emissions will have on attainment of the national ambient air quality standards for PM 2.5 and NOx.

This omission is particularly egregious because the emission inventory data developed for the PM 10 modeling shows that 50 percent of the PM 10 emitted from the build project alternatives is less than 2.5 micrometers in size, and is therefore likely to cause violations according to the law.

I just wanted to point out that a study that Denver Environment and Health did is quite compelling. It shows that people are dying 3.5 years younger in these neighborhoods than in similar neighborhoods in the state. That means that 15,000 residents in these neighborhoods are losing 50,000 years of their lives. So we need to make sure that whatever alternative is finally implemented that these people's health and also our national environmental standards are upheld.

Thank you very much. Oh, we'll be writing a longer comment by the way. The Sierra Club will write it probably in cooperation with other environmental organizations, and submit it via email.

Responses to Comments

- A The Supplemental Draft EIS and Final EIS are fully compliant with the requirements of NEPA, the Clean Air Act, 23 U.S.C. Sec. 109(h) and other provisions. The impacts and mitigation have been identified for all reasonable alternatives remaining. For information on impacts of the highway air pollution and health, please see AQ3 through AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. Environmental health issues are considered in Section 5.20 of the Final EIS and details about the air quality analyses conducted are located in Section 5.10 of the Final EIS and Attachment J, Air Quality Technical Report.
- B CDOT, FHWA, CDPHE, and EPA have all coordinated regarding analysis needs, specifically including the pollutants for which there is a local air quality concern. The identification of the need to model hotspots specifically excluded PM2.5 and NO2, because these pollutants have never been pollutants of local air quality concern in the Denver Metropolitan area and all monitoring for these pollutants show concentrations well below the NAAQS. EPA's general, nationwide concerns about PM2.5 and NO2 do not demonstrate that they are localized concerns with NAAQS likely to be violated in the Denver area. This is particularly the case where the emissions inventories for the I-70 East corridor show large reductions in PM2.5 tailpipe and NO2 emissions (the precursor to NO2). For example, the emissions analysis shows that PM2.5 emissions will drop from 0.74 tons per day in 2010 to 0.37 tpd for the No-Action Alternative or 0.38 tpd for the Partial Cover Lowered Managed Lane Alternative in January. NO2 emissions are predicted to drop from 15.38 tpd in 2010 to 3.40 tpd for the No-Action Alternative in 2035 or 3.50 for the Partial Cover Lowered Managed Lanes Alternative. Both pollutant inventories account for increases in VMT. Furthermore, extrapolating the existing ratio of PM2.5 to PM10 to other scenarios in an effort to predict violations of the NAAQS is not scientifically valid, as particulate emissions in different size fractions come from multiple different sources, not all of which vary at the same rate with changes between build alternatives or traffic loads. And, the difference between the No-Action Alternative and Partial Cover Lowered Managed Lanes Alternative was only 2.7 percent for PM2.5 emissions in 2035 and 3.5 percent for NO2.

Thus, any health effects below NAAQS thresholds or pollutants without EPA thresholds are expected to improve with time and the analysis of air quality shows that no exceedances of air quality standards are expected. And, all of the alternatives are nearly identical from an air quality perspective, with only very small differences between them and none exceeding applicable standards. Accordingly, there is no requirement under NEPA to conduct further analyses or analyze mitigation for impacts that are not significant. For more information on transportation-related pollutants, including PM2.5, NO2, CO, and PM10, please see AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

C

В

S-102

Comments	Responses to Comments
Source: Public hearing transcript Document Number: 148 Name: Sierra Club - Becky English	
	Section 5.20 of the Final EIS contains an expanded discussion of environmental health issues in the Globeville and Swansea and Elyria neighborhoods, including the Health Impact Assessment conducted by DEH. It is important to consider that the neighborhoods in question also experience disproportionate levels of poverty, non-highway pollution from stationary sources (including the Xcel Cherokee Power Station, the Suncor Refinery, the Purina pet food facility, and Metro Wastewater) and many other factors that have been identified by DEH. An additional health impact assessment study is not required by NEPA or the Clean Air Act, would be subject to very large uncertainties, and would not assist the decision makers in evaluating the choice among reasonable alternatives. For more information on a Health Impact Assessment, please see AQ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
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January 2016 S-103

Comments	Comments
Source: Submittal Document Number: 754 Name: Sierra Club - Bob Yuhnke	Source: Submittal Document Number: 754 Name: Sierra Club - Bob Yuhnke
Source: Submitted	Podemon Parison 704 Number Cierra Glab Bob Farince
Current Folder: SDEIS Comments Responded to	Duration D EPA Region State County City CBSA Address Site ID POC Exc Events Obs 24 HOUR 8 CO Adams Commerce Denver-Au 7101 Birch 80010006 1 None 121/105/10 24 HOUR 8 CO Adams Commerce Denver-Au 7101 Birch 80010006 2 None 62/50/73
Welcome: contactus@i-70east.com	24 HOUR 8 CO Denver Denver Denver-Aui 2105 Broac 80310002 1 None 354/301/3: 24 HOUR 8 CO Denver Denver Denver-Aui 2105 Broac 80310002 2 None 67/50/62
	24-HR BLK 8 CO Denver Denver Denver-Au 2105 Broac 80310002 3 None 270
Re: I-70 East EIS - SDEIS COMMENTS From: "Bob Yuhnke" Date: Fri, October 31, 2014 5:13 pm To: contactus@i-70east.com Cc: "English, Becky"	24-HR BLK 8 CO Denver Denver Denver-Aui 2105 Broac 80310002 3 None 151 24 HOUR 8 CO Denver Denver Denver-Aui 971 W. Yur 80310027 1 None 75 24-HR BLK 8 CO Denver Denver Denver-Aui 971 W. Yur 80310027 3 None 131
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Bob Yuhnke 303-499-0425	41.9/33.7/:20/28.7/2619.5/25.4/:18.3/19.3/: 20 / 25 / 2 23 7.6 / 8.6 / 8 8.1
	20.9/25.8/:18.8/16.4/:13.2/15.5/:13.2/13.4/: 19 / 26 / 2 24 7.2 / 7.9 / 8 7.9
	28.5 27.2 22.7 21 19/19/2 19 7.5/8.0/7 7.7 29.9 28.6 18.9 18.3 15/37/2 27 7.2/7.9/8 7.9
	36.4 36 30.2 30.2 28 (2013) 8.8 NA
	44.3 39 37.5 28.5 29 (2014) 9.3 NA
	48.3 34.9 29.9 25.1 35 (2014) 9.3 NA
	57 44.3 35.3 30.3 35 (2014) 10.7 NA

S-104 January 2016

Document Number:

754

Name: Sierra Club - Bob Yuhnke

THE SUPPLEMENTAL DRAFT EIS FOR PROPOSED EXPANSION OF I-70 EAST MUST BE REVISED TO ADEQUATELY DISCLOSE IMPACTS OF AIR POLLUTANTS ON COMMUNITY HEALTH AND AIR QUALITY.

By Robert E. Yuhnke

Executive Summary.

The SUPPLEMENTAL DRAFT EIS (SDEIS) for the proposed expansion of I-70 EAST is Not Adequate because the impacts of air pollutants emitted from the Project on the health of near-by residents and on air quality are not investigated or disclosed, and alternatives and/or mitigation needed to enhance the health of nearby communities, and to prevent or avoid violations of national ambient air quality standards have not been identified.

Health Impact Assessment Required.

Evidence documented by Denver Environmental Health (DEH) showing disparate health outcomes for residents in the Globeville/Elyria/Swansea neighborhoods and the city council districts where I-70 is located compared to other council districts in Denver, including a 50% higher incidence of mortality related to cardiovascular disease, 50,000 more years of life lost annually, and 40% greater rate of hospitalization of children for asthma, demonstrate that these residents are disproportionately affected by the diseases of air pollution. The contribution that emissions from current vehicle travel on heavily trafficked highways such as I-70 make to these adverse community health outcomes must be evaluated, disclosed to decisionmakers and the public, and considered in the evaluation of alternatives to determine the extent to which community health can be enhanced by reducing, not increasing, exposure to traffic pollution in these neighborhoods.

Modeling of all Mobile Source-Related NAAQS Required.

Both emissions from an expected 30% increase in traffic traveling in the I-70 Project area, and emissions during construction of the project from heavy equipment, could cause violations of national ambient air quality standards (NAAQS) in the Project area. The Clean Air Act (CAA), Part C, requires that States adopt an implementation plan containing control measures to prevent violations of NAAQS in areas that currently attain the NAAQS. If violations of these air quality standards occur, the CAA requires that the plan for the area be revised to reduce ambient concentrations below the level of the NAAQS. 40 CFR §51.160. Violations trigger obligations to develop and implement a control strategy to eliminate the NAAQS violations, and imposes limitations on the permitting of new or modified sources. Preventing violations of the NAAQS protects public health by avoiding pollutant concentrations known to be harmful, is cheaper than requiring emission reductions after violations occur, and is less burdensome on other emission sources.

Consideration of Alternatives and Mitigation Measures to Reduce Public Exposure to Harmful Pollutants, and to Ensure Attainment of NAAQS Required.

The proposed Project is proposed to accommodate at least a 30% increase in traffic and related increases in pollutant exposures in an area where traffic pollution is currently contributing to

Responses to Comments

- A Section 5.20, Human Health Conditions, of the Final EIS contains an expanded discussion of environmental health issues in the Globeville and Swansea and Elyria neighborhoods, including the Health Impact Assessment conducted by DEH. It is important to consider that the neighborhoods in question also experience disproportionate levels of poverty, non-highway pollution from stationary sources (including the Xcel Cherokee Power Station, the Suncor Refinery, the Purina pet food facility, Metro Wastewater), and many other factors that have been identified by the DEH study. An additional health impact assessment is not required by NEPA or the Clean Air Act, would be subject to very large uncertainties, and would not assist the decision makers in evaluating the choice among reasonable alternatives. As seen in the emissions inventories for NAAQS pollutants and MSATs, the difference between the alternatives (including the No-Action Alternative) in emissions is around 2-4 percent or less; see Attachment J Air Quality Technical Report. This difference is much smaller than the large ranges of uncertainties associated with the development of a health impact assessment. Further, it is critical to consider that the emissions (and, therefore, likely concentrations) associated with I-70 East are substantially declining. For example, diesel particulate matter emissions are predicted to drop from 749 pounds per day in 2010 to 48 pounds per day (No Action) or 49 pounds per day (Partial Cover Lowered Managed Lanes) in 2035. Benzene emissions are predicted to drop from 133 pounds per day in 2010 to 26 pounds per day (No Action) or 27 pounds per day (Partial Cover Lowered Managed Lanes) in 2035. The other MSATs see similar reductions in emissions; see Section 7.4 of Attachment J, Air Quality Technical Report. All of these emissions levels incorporate predicted increases in VMT in the corridor.
- The air quality analyses have been updated for the Final EIS, and the Preferred Alternative would not cause the violation of any NAAQS. The Final EIS (Section 5.10, Air Quality, and Attachment J, Air Quality Technical Report) provides all air quality emissions and modeling that is required by law and useful to an informed decision among the alternatives. See also the response to comments W, X and Y.
- The Final EIS considers all reasonable alternatives that meet the purpose and need for the I-70 East Project. The 2008 Draft EIS, Supplemental Draft EIS, and Final EIS have considered the alternative of diverting future traffic to the I-76/I-270 alignment and found that the alternative would not meet the purpose and need; see the Appendix to Attachment C Alternatives Analysis Technical Report Addendum. Further, such an approach would be impractical because of its very large cost and diversion of traffic to local streets. The alternative would also likely increase regional emissions of greenhouse gases, ozone precursors and other pollutants by increasing the number of miles that must be driven, as well as cause congestion and idling emissions in areas (including the Globeville and Elyria and Swansea neighborhoods and schools) affected by diversion of traffic to local streets. Potential impacts from the I-70 project, including effects of each alternative on the ability to meet the health-based NAAQS, and on levels of MSATs are discussed in detail in the Final EIS Section 5.10, Air Quality. In addition, CDOT has committed to providing measures to mitigate for dust during construction; see AQ7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Comments							
Source: Submittal	Document Number: 754 Name: Sierra Club - Bob Yuhnke						
C	adverse health impacts in nearby communities. Not included in the analysis are reasonable alternatives and mitigation measures that enhance the human environment by reducing public exposure to these harmful pollutants. At a minimum, the SDEIS must include an evaluation of measures such as, but not limited to, diverting future traffic to other interstate alignments (I-76 and I-270) where commercial and industrial uses are the predominant near-highway land use, dense urban neighborhoods are not in close proximity to the highway, and schools are not located next to the highway right-of-way. So long as the currently proposed cut-and-cover alternative in the existing I-70 alignment remains the preferred alternative, another mitigation measure that must be included is the buy-out of all nearby residents, and the re-location of school buildings located within the zone of adverse health impacts adjacent to the Project alignment.						
	This SDEIS is not adequate under the National Environmental Policy Act (NEPA), or under the requirements of the Federal Aid Highway Act, 23 USC § 109(h), because the Draft Statement, along with the Air Quality Technical Report prepared as Attachment J for the I-70 East SDEIS, fails to –						
E - G - G - J -	 investigate and disclose the impact that highway emissions are having on community health in the Project study area; investigate and identify alternatives and/or mitigation measures that can enhance the human environment by reducing community exposure to harmful air pollutants, and avoid the adverse health effects that will result from increasing exposure to these pollutants that will result if traffic in the corridor is allowed to increase by 30%; investigate and disclose likely violations of the NAAQS for PM2.5 and NO2 caused by those pollutants emitted from vehicles traveling on the completed project and in the area affected by the Project; use credible scientific methods to investigate and disclose likely violations of the NAAQS for PM-10 caused by particulate matter (PM) emitted from or by vehicles traveling on the completed project and in the area affected by the Project; investigate and disclose likely violations of the NAAQS for PM-10, PM2.5 and NO2 caused by those pollutants emitted from heavy equipment and traffic during construction of the Project; investigate and identify alternatives and/or mitigation measures that are necessary and sufficient to prevent or avoid violations of the NAAQS for PM-10, PM2.5 and NO2; demonstrate compliance with the obligations imposed by the Federal-Aid Highway Act, 23 USC §109(h), to estimate the costs of mitigation, compare those costs with the transportation benefits of the proposed Project, determine whether the Project is in the best overall public interest, and commit to implement any necessary mitigation; and include a conformity determination for the Project as required by § 176(c) of the Clean Air Act (CAA) and implementing regulations. 40 CFR §§ 93.116, 123. 						
К –	I. Impact on Health of Emissions from Vehicle Miles Traveled Not Assessed or Disclosed.						
	Overall impacts of air pollutants emitted from the Project on community health are the primary concern of this comment. The adverse health outcomes among residents in the I-70 Project area reported by Denver Environmental Health [DEH] in the community health status report released in September, 2014, demonstrate that these residents are currently experiencing serious adverse						
	2						

- The Supplemental Draft EIS and Final EIS are fully compliant with the requirements of NEPA, the Clean Air Act, 23 U.S.C. Sec. 109(h) and other provisions, and have adequately addressed environmental health issues and air quality impacts, which are considered in Section 5.20, Human Health Conditions, of the Final EIS and the Air Quality Technical Report. The Final EIS considers the emissions of both NAAQS and MSAT pollutants for all of the alternatives during the period from 2010 to 2035, based on protocols and methodologies approved by EPA and CDPHE. As reported in the Final EIS Section 5.10, Air Quality, and Attachment J Air Quality Technical Report, total emissions of mobile source pollutants have been modeled and they are predicted to decline in the corridor considerably between 2010 and 2035 for all alternatives, even accounting for increases in VMT. No additional alternatives analysis or mitigation measures are required under NEPA or other federal requirements because the identified preferred alternative does not exceed the NAAQS.
- PM2.5 and NO2 were not modeled in the Supplemental Draft EIS because they are not pollutants of concern in the Denver area. The area has never been in nonattainment status for either pollutant and is not in imminent danger of becoming so based on current monitoring data. Furthermore, extrapolating the existing ratio of PM2.5 to PM10 to other scenarios in an effort to predict violations of the NAAQS is not scientifically valid, as particulate emissions in different size fractions come from multiple different sources, not all of which vary at the same rate with changes between build alternatives or traffic loads. See also responses to Comments W, X, and Y.
- F Effects of PM10 emissions on the ambient air were analyzed using state-of-the-art modeling software, in accordance with EPA regulations and guidelines, to determine whether or not specific alternatives would exceed the NAAQS. See also the responses to Comments W, X, and Y.
- Construction impacts are not required to be assessed if construction will not last more than 5 years in any individual site (40 CFR 93.123(c)(5)), and there is no evidence there will be any exceedances of the NAAQS during the construction period based on the air quality analysis for the Final EIS. Monitoring supported data available nationwide, and—specific to Colorado highway construction—confirms that BMPs for dust control and suppression deployed by CDOT and other DOTs have been successful in keeping temporary construction dust from contributing to an exceedance or violation of the public health PM10 NAAQS.
- H Air quality impacts have been adequately addressed in the Final EIS. PM2.5 and NO2 were not modeled in the Supplemental Draft EIS because they are not pollutants of concern in the Denver area. The area has never been in nonattainment status for either pollutant and is not in imminent danger of becoming so based on current monitoring data.

Responses continue on the following page.

S-106 January 2016

	Comments							
Source: Submittal		Document Number:	754	Name:	Sierra Club - Bob Yuhnke			
K	effects of current pollutant exposures, and that the impact of future increases in pollutant exposures must be fully disclosed in the EIS. <i>See</i> https://www.denvergov.org/Portals/746/documents/HIA/HIA%20Composite%20Report_9-18-14.pdf. The higher pollutant exposures expected from increasing traffic by 30% in these neighborhoods will significantly further degrade the health status of these communities. Sacrificing the health of children and increasing years of life lost to build a regional transportation facility is not an acceptable public policy. To ensure open disclosure and consideration of the consequences that Project emissions will have on health, a health impact assessment must be included in the current NEPA review because of the evidence provided by DEH showing that residents in these communities are now experiencing disparate health outcomes compared to other communities in Denver.							
	A. Health Impac	ts of Exposure to T	raffic Pollu	ition No	t Assessed or Disclosed in SDEIS.			
L_	The SDEIS contains no discussion of the current health status of these communities, and no investigation of the likely impact that increased vehicle emissions will have on community health. The impacts that Project emissions will have on air quality in the affected communities are only partially addressed. The SDEIS includes modeling to estimate future concentrations in the ambient air for only two transportation-related pollutants: PM-10 and carbon monoxide. The other two criteria pollutants emitted from highways that EPA has identified as having the greatest impact on health, and has recently required be monitored adjacent to highways, PM2.5 and NO2, are not evaluated for impact on future air quality. A shorthand method for using the modeled concentrations of PM-10 to estimate future PM2.5 concentrations indicates that Project emissions will worsen health status in the communities by nearly doubling current background concentrations, and violating the NAAQS for PM2.5.							
	In addition to determining the impact of Project emissions on the attainment of all the mobile source-related NAAQS, the SDEIS must include an assessment of the health impacts on the community that will result from the full mix of criteria and toxic air pollutants emitted from motor vehicles. Residents do not just breath one pollutant at a time, and the adequacy of national air quality standards to protect health do not account for the cumulative and synergistic effects on human health that result from exposure to the full array of criteria and toxic air pollutants emitted from highways.							
	1. Adverse Health Outcomes Are Occurring Disproportionately in Communities Affected by I-70 Pollution.							
M -	Globeville/Elyria/Swansea (GES) neighborhoods, and other parts of Denver: 1) mortality caused by cardiovascular disease, 2) hospitalization of children for asthma, 3) cancer, and 4) obesity. In addition, the draft DEH report identified years of life lost as another important metric of community health which was significantly worse in the GES neighborhoods compared to the city as a whole.							
N -	i) Disproportionately High Cardiovascular Mortality.							
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- The I-70 East Project complies with Federal Aid Highway Act, 23 USC §109(h). Motor vehicle emissions from the implementation of the No-Action Alternative and the Build Alternatives will not cause or contribute to any new localized carbon monoxide or particulate matter violations, nor will they increase the frequency or severity of any existing violations based on the hotspot analysis. Further, emissions of almost all pollutants will be considerably lower in 2035 for all alternatives, even with an increase in VMT. CDOT is committing to implement the road dust emissions control measures included in the PM10 hotspot modeling, but no other specific mitigation measures are necessary.
- The conformity determination was not required in the draft stage of the document, and is being made for the Final EIS, and a final conformity determination will be made in the ROD. See Section 5.1.2 of Attachment J to the Final EIS, Air Quality Technical Report, and Section 5.10.6 of the Final EIS for the conformity determination.
- The emissions modeling for this project shows that emissions of all health-related pollutants will decline considerably between 2010 and 2035 under all alternatives, with the sole exception of road dust. See Section 5.20, Human Health Conditions, of the Final EIS regarding environmental health in the identified neighborhoods, Attachment J Air Quality Technical Report, and the response to Comment A.

It is important to consider that the DEH study points out that the neighborhoods in question also experience disproportionate levels of poverty, non-highway pollution from stationary sources, and many other factors that contribute to the health status of the communities. A health impact assessment is not required by NEPA or the Clean Air Act, would be subject to very large uncertainties, and would not assist the decision makers in evaluating the choice among reasonable alternatives. For information on impacts of the highway air pollution on human health, please see AQ2 and AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The current health status of the communities is adequately discussed in Section 5.20, Human Health Conditions, of the Final EIS regarding environmental health issues in the Globeville, Swansea and Elyria neighborhoods. See the response to Comment X for discussion of NO2 and PM2.5 as well as AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. With regard to the suggestion to model all air pollutants simultaneously in a health impact assessment, see the response to comment A and Attachment J Air Quality Technical Report.

For information on air quality in the project area, please see AQ3 and AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

M Comment noted.

Responses continue on the following page.

January 2016

Document Number:

754

Name: Sierra Club - Bob Yuhnke

The data reported by DEH , HIA, Fig. 6, show that residents in the four city council districts where I-70 is located.(1, 8, 9, and 11) have the highest cardiovascular mortality rates. Residents in city council Districts 1 and 9 experience 30% greater cardiovascular mortality than dist 2 (213 vs. 155). In districts 8 and 11, respectively, cardiovascular mortality is 77% higher than dist 2 (275 vs. 155), and 74% higher (270 vs. 155). On average, cardiovascular mortality in these four council districts along I-70 is roughly 50% greater than other parts of the city. These are remarkably huge differences in cardiovascular mortality, the largest single cause of death in Denver and the U.S.

Increased community exposure to Project emissions will occur primarily in Districts 9 and 8. District 9 includes the GES and other neighborhoods along the east side of I-25 from the Auraria campus to the Commerce City line, including the neighborhoods along I-70 east of the mousetrap. The mortality rate in council district 9 is identical to the rate in council district 1 (213/100,000). District 1 includes the neighborhoods on the west side of I-25 from the Auraria campus north to the city line, including the neighborhoods along I-70 west of the mousetrap. Together, these two districts have significantly higher cardiovascular mortality rates than all other council districts except 8 and 11. In addition to emissions from I-70, residents in Dists 1 and 9 are exposed to emissions from I-25, residents in Dist 8 are most exposed to the additional pollution burden coming from the refineries, and district 11 is most exposed to emissions from the I-225 interchange, Pena Blvd and airport operations. A recent study at LAX indicates that residents along the path of aircraft take-offs and landings are exposed to aircraft emissions that are roughly comparable to the emissions from highways in these neighborhoods. It makes sense that all 4 of these council districts show greater rates of the diseases of air pollution, including cardiovascular disease, when compared to other council districts not exposed to emissions from major highways and other high emitting sources.

These data point an incriminating finger at air pollution from the high traffic volumes on interstate highways because all the council districts with higher pollution levels from both interstates and major stationary sources have elevated cardiovascular mortality rates. If higher mortality were observed only in one district, then air pollution could not account for the disparity between that district and both cleaner districts and districts with high pollution levels.

ii) Disproportionately Higher Years of Life Lost.

These massively greater mortality rates from cardiovascular disease obviously contribute to increased years-of-life-lost. Missing from the final DEH report, but no less relevant to the need for a NEPA analysis of health risks, is the discussion of years-of-potential-life-lost (YPLL) that was included in the draft HIA, at p. 9 (published for comment in April). The draft described this metric as commonly "used as an indicator of health equity. Generally, this is a measure of premature death before the age of 75 compared across a population or geographic area. The assumption is that a higher number indicates inequitable social or physical determinants of health. Data from Denver Health indicate that 'years of potential life lost' is higher in Globeville and Elyria Swansea than in Denver overall."

The draft reported that years-of-life-lost, averaged across the community, is 3.5 years greater for the residents of GES neighborhoods compared to other Denver residents. This means residents of these neighborhoods are losing 50,000 years of life annually compared to other Denver

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N These conclusions regarding the causality of cardiovascular impacts by I-70 were not reached by the DEH study or any other studies. Further, because the differences between the project alternatives in emissions are minimal, the choice among alternatives would not significantly affect cardiovascular health in the corridor. The DEH study also identifies other potential causal factors for cardiovascular health impacts, including diet, obesity, and smoking.

For information on Health Impact Assessments, please see AQ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. See also Section 5.20, Human Health Conditions, of the Final EIS regarding environmental health issues in the corridor neighborhoods, Attachment J Air Quality Technical Report regarding highway-related health impacts analysis, and the response to Comment A regarding the decreasing emissions associated with the I-70 corridor and the minor differences among alternatives.

The fact that DEH determined not to retain years of life in its final study suggests that its use could not be supported with the evidence and methods available. Based on the lack of causality in the DEH study, it is not clear how calculation of years of life lost would be necessary or appropriate. Because the differences between the project alternatives in emissions are minimal (and decreasing considerably for all alternatives for most pollutants), the choice among alternatives would not significantly affect years of life in the corridor.

For more information on Health Impact Assessments, please see AQ1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. See Section 5.20, Human Health Conditions, of the Final EIS regarding environmental health issues in the corridor neighborhoods and Attachment J Air Quality Technical Report regarding highway-related health impacts analysis.

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	critical metric of co	ommunity health fro s because of its impo	m the repor	HIA is not explained anywhere. Purging this t makes the report less valuable to residents measure for comparing community health	
-	explanation, the model DEH stated before included in the final deprive the public of significance of disp	otive for removing the the release of the first compared to the drop important information arate health effects	his importan nal report the raft. The lace ation, and e in these nei	explanation is highly suspicious. Without any not metric must be questioned especially since that there would be no changes in the data care of any explanation suggests an intent to affectively deceives the public regarding the eighborhoods. This omission from the final isparate health outcomes to be explored in an	
	The other adverse hother areas of the Creport, Fig. 7, show children in Elyria/Semissions from the plausible explanation 20% more children	nealth outcome for very setty is quantified is heart 40% greater incided wansea, and 20% heart train traffic on the properties of the higher inchaspitalized for ast	which the dinospitalization of the control of the c	sparity between the GES neighborhoods and con for childhood asthma. The final DEH vs. 28.5 admissions/1,000) of hospitalization of obeville than the rest of the city. The additional unning between Elyria and Swansea is a nese neighborhoods. Certainly 40%, and even gnificant adverse health outcome for a cial and economic factors.	
	lost, compared to o in the draft report, I corridor experience significantly more o suggests that these variability in socio- that socio-economic	ther neighborhoods but purged from the ad 50% higher cardio children in GES neig adverse health outco economic factors ac c factors alone cann	in Denver (final), 2) the ovascular meghborhoods omes are linear of account and account ac	years shorter longevity, or 50,000 years of life (which was shown by the YPLL data presented he residents in the districts along the I-70 hortality than other parts of the city, and 3) that is require hospital care for asthma strongly hked to air pollution. There is enough aur council districts that comprise north Denver for higher cardiovascular mortality rates in all the as air pollution, must be a causative factor.	
				nes Observed in Communities Along the I- posure to Traffic Pollutants.	
	pollution. Air pollurelated to these discincidence in the GE significantly worse cardiovascular dise as associated with among residents in	tion is the only envious. Air pollution of than other areas of ase is one of the moexposure to PM2.5. the four I-70 district	offers the of f the four he Denver. Inc st significa The correla ts and the h	r these disparate health outcomes other than air factor identified in the report that is causally nly reasonable explanation for the elevated ealth outcomes identified by DEH as being creased mortality associated with nt adverse health outcomes identified by EPA tion between the observed health outcome lealth outcomes predicted by the health effects lso the only well-documented explanation for	

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- P It is important to consider that the DEH study points out that the neighborhoods in question also experience disproportionate levels of poverty, non-highway pollution from stationary sources, and many other factors that contribute to the health status of the communities. For information on impacts of the highway air pollution on human health, please see AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. See also Section 5.20, Human Health Conditions, of the Final EIS regarding environmental health issues in the corridor neighborhoods, Attachment J Air Quality Technical Report regarding highway-related health impacts analysis, and the response to Comment A regarding the decreasing emissions associated with the I-70 corridor and the minor differences among alternatives.
- **Q** The DEH study does identify a greater incidence of asthma in the Globeville and Swansea and Elyria neighborhoods, along with a number of possible causes, including air pollution from traffic, industrial stationary sources, rail and other sources. As discussed elsewhere, air emissions associated with I-70 will decline between now and 2035 under all alternatives for most pollutants and the differences in the emissions of air pollutants among the alternatives are minor.

For more information on human health, please see AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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the higher incidence of hospitalization for asthma among children. Air pollution also includes indoor air pollution from smoking and other sources in the home, so not all of it comes from highways. But the health effects research reviewed by EPA includes studies showing the prevalence of childhood asthma is linked to increased exposure to air pollution from major traffic corridors. The HIA provides no evidence to show that smoking in the home differs enough between council districts to explain the significantly greater hospitalization of children for asthma.

i) DEH Report Only Identifies Air Pollution As Causally Linked to Disparate Health Outcomes.

The DEH report does not offer any other explanation for these disparate health outcomes. Along with air pollution, the DEH report lists possible environmental factors contributing to adverse health outcomes -- noise from trains, traffic and industry, elevated summertime e-coli in the S. Platte, and soil contamination. See HIA, Environmental Quality, p. 19. But the report notes that soil contaminants have been removed from the community as part of the CERCLA clean-up of the areas around the former smelters. The HIA offers no plausible explanation for how these remaining environmental factors other than air pollution are linked to the adverse health outcomes that demonstrate worsened health for residents in the GES neighborhoods compared to other parts of Denver. EPA's analysis of the effects of air pollutants on health in the Integrated Science Assessments for PM and NO2 provides a scientific basis for linking PM to all of these adverse health outcomes, and NO2 to some of them. But none of the other environmental risk factors identified in the DEH report have any apparent causal relationship to these adverse health outcomes. For example, noise has never been identified as a cause of childhood asthma, and ecoli in the river is not linked to pre-mature mortality from cardiovascular disease. The only environmental factor listed in the report that is known to be associated with these diseases is air pollution.

Of the sources of air pollution in these neighborhoods, the HIA states: "Vehicle exhaust is the main source of air pollution in Denver." "The [GES] neighborhoods are close to sources of air pollution from vehicles on I-70 and I-25, which carry approximately 150,000 and 250,000 vehicles per day respectively, and are the main sources of air pollution. Stationary sources such as industrial plants also impact air quality." HIA, pp. 20, 19. The report claims that the highest traffic density in the city is downtown, but CDOT traffic measurements show that the highest traffic density in the metro area is actually at the mousetrap, in the center of Globeville and upwind of Elyria and Swansea where 326,000 vehicles pass through daily.

The communities near the mousetrap are exposed to the highest pollutant levels in Colorado. At the mousetrap the total daily trips passing through the interchange are 326,000, more than 30 percent more traffic than any other location in the state. Traffic counts reported by CDOT for 2012 show AADT at the mousetrap as (truck share shown in parenthesis)¹

I-25 south of interchange: 243,000 (9.1%) I-25 north of interchange: 198,000 (10.9%)

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The DEH study identified disparate health outcomes and identifies possible causes for these outcomes. It does not definitively establish any of the causal relationships and indicates that further study will be necessary and conducted to do so. DEH identified a number of potential causal factors, including obesity, lack of medical access, lack of activity, lower income, exposure to hazardous substances, etc. Air emissions were identified as a potential cause, too, including emissions from highways, railroads, refineries, power plants and other industrial facilities, including spikes in pollution occurring during upset conditions at stationary sources.

According to the DEH study: "Within the Denver metro area, the highest concentrations of air pollution are near the downtown area [several miles south of Globeville and Elyria Swansea]. Vehicle emissions are highest along I-25 near downtown, as is the traffic density within a one-mile radius of downtown Denver." While there are high levels of emissions along I-70 (and other transportation corridors), they are not the highest in the metropolitan area or state. According to the DEH study: "The average annual level of air pollution in Globeville and Elyria Swansea is not higher than other areas of metro Denver, for the air pollutants routinely measured. But North Denver neighborhoods are located closer to major sources of air pollution (e.g., refinery, power plant, asphalt roofing manufacturer), and occasional spikes are noticeable and measurable." The DEH also noted that concentrations of some pollutants are higher immediately adjacent to roadways like I-70, but fall off with distance. The monitored particulate matter concentrations in Commerce City are well below the applicable NAAQS.

For more information on human health, please see AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

¹ Colorado Department of Transportation, Traffic Data Explorer, 2013. Available online at: http://dtdapps.coloradodot.info/Otis/TrafficData (last accessed October 30, 2013).

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I-70 west of interchange: 150,000 (9.1%) I-70 east of interchange: 140,000 (9.3%)

Especially important is the fact that the share of AADT represented by truck trips at the mousetrap is much higher than at other locations along I-25. CDOT's data show that approximately 40 percent more truck trips use the I-25 segments north and south of the mousetrap than on I-25 south of downtown at 8th Avenue. Together, the higher AADT and the greater number of truck trips show that the mousetrap is the location in the Denver CBSA where mobile source emissions are the highest.

In addition, regional air quality monitor data received by EPA from the CDPHE, Air Pollution Control Division, and reported on EPA's Air Data website, demonstrate that cumulative effect of traffic emissions combined with industrial pollution is greatest along the interstates. Monitored levels of total particulate matter pollution from all sources in the metro area are highest at the Birch Street monitoring station in Commerce City, located about 2 miles north of Denver city line, and 1.25 miles east of the I-76/I-270 interchange. In the SDEIS, CDOT determined that the pollution levels reported at this monitor are representative of background levels to which I-70 will add emissions from the highway.

Thus when total pollution burden (highway emissions plus existing background) is considered, the neighborhoods along I-70 experience the highest pollution concentrations in the metro area. Therefore it is consistent with the air quality data for the most adverse health outcomes to be observed in the four council districts where I-70 is located.

ii) EPA Finds Causal Relationship Between Exposure to Traffic Pollutants, Cardiovascular Disease, Pre-Mature Mortality, Asthma and other Adverse Health Outcomes Observed in the I-70 Corridor.

The U.S. Environmental Protection Agency (EPA) has now identified four criteria pollutants emitted from highways as presenting significant health risks that must be prevented through attainment of the NAAQS near highways: carbon monoxide (CO), PM-10, PM2.5, and nitrogen oxides (NO2).² This public health concern is reflected in requirements that states must now establish roadside monitors for PM2.5 and NO2 in addition to the long-standing requirement to monitor CO.³ In addition to these four mobile source-related criteria pollutants, EPA has identified 92 mobile source air toxic (MSAT) pollutants. MSATs are governed by technology-based standards that must be met in emissions from tailpipes, but are not governed by ambient air standards that limit the concentrations of pollutants to which the public may be exposed. None of these standards take into account the interactions among these pollutants in the ambient air, or their cumulative impact on human health.

Together, these pollutants create a hazardous pall of pollution in the neighborhoods around highways that has been shown to contribute to cardiovascular and respiratory diseases among children, adults and the elderly that 1) increases the need for hospital and urgent care, 2) causes

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EPA has found a variety of causal relationships between PM2.5, PM-10 and NO2 and health effects through its science-based NAAQS process. The Clean Air Act Section 109(b) creates a legal duty for EPA to set the NAAQS at levels necessary to protect public health, including an adequate margin of safety. Based on this duty, EPA has set NAAQS for PM2.5, PM10, NO2, and other pollutants that meet this requirement to adequately protect public health. EPA set new NAAQS for both PM2.5, PM10 and NO2 since the 2009 EPA sources cited in the comment; the agency set NAAQS thresholds for the pollutants (as reflected in the Supplemental Draft EIS and Final EIS) that represent the levels necessary for public health. EPA did not set "no threshold" or "zero pollutant" standards. Further, EPA's NAAQS process considers evidence of co-pollutants and mixtures of pollutants in the NAAQS setting process. Thus, findings of compliance with the NAAQS are critical information for decision makers.

The PM10 & CO hotspot analyses that were performed for the Final EIS (see Section 5.10 Air Quality and Attachment J, Air Quality Technical Report for details) predict no violation of these EPA health based standards. As discussed elsewhere, air emissions associated with I-70 will decline between now and 2035 under all alternatives for most pollutants and the differences in the emissions of air pollutants among the alternatives are minor.

For more information on human health, please see AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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² 40 CFR Part 50.

³ 40 CFR Part 58; 77 Fed. Reg. at 39009 (June 29, 2012); 78 Fed. Reg. at 16,184 (March 14, 2013), *Revisions to Ambient Nitrogen Dioxide Monitoring Requirements*, Final Rule.

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pre-mature death that significantly shortens the lives of residents, 3) increases the prevalence of asthma among children which interferes with school attendance and education, and requires medical treatment and hospitalization, 4) interferes with normal lung development in children and adolescents that results in permanent, lifetime impairment of lung function, 5) increases the incidence of debilitating or fatal cancers, and 6) impairs immune function.

In its recent reviews of the adequacy of the NAAQS for PM2.5 and NO2, EPA has identified causal relationships between exposure to these pollutants and many of the adverse health outcomes associated with exposure to highway pollutants. In its review of the health effects literature available through 2009 as part of the Agency's determination to make the NAAQS for PM2.5 more protective, EPA found [bold in original] 4 –

- "a causal relationship exists between short-term exposures to PM2.5 and mortality."
- "a causal relationship exists between long-term exposures to PM2.5 and mortality."
- "a causal relationship exists between short-term exposures to PM2.5 and cardiovascular effects."
- "a causal relationship exists between long-term exposures to PM2.5 and cardiovascular

Although EPA did not attribute these effects exclusively to fine particles emitted from motor vehicles, EPA did cite studies that establish a causal relationship between exposure to traffic PM, or one or more components of traffic PM emissions, and pre-mature mortality and emergency treatment for cardiovascular outcomes. For example, "multiple outcomes have been linked to a PM2.5 crustal/soil/road dust source, including cardiovascular mortality"; "studies have reported associations between other sources (i.e., traffic and wood smoke/vegetative burning) and cardiovascular outcomes (i.e., mortality and ED visits)"; "Studies that only examined the effects of individual PM2.5 constituents found evidence for an association between EC and cardiovascular hospital admissions and cardiovascular mortality"; "studies found an association between mortality and the PM2.5 sources: ..., traffic"; "recent studies have suggested that PM (both PM2.5 and PM10-2.5) from .. road dust sources or PM tracers linked to these sources are associated with cardiovascular effects."

In addition, EPA cited studies demonstrating a causal relationship between exposure to PM2.5 and childhood asthma: "road dust and traffic sources of PM have been found to be associated with increased respiratory symptoms in asthmatic children and decreased PEF in asthmatic adults."7

EPA also found a causal relationship between exposure to NO2 and childhood hospitalization for asthma: "Epidemiologic evidence exists for positive associations of short-term ambient NO₂ concentrations below the current [1983] NAAQS level with increased numbers of ED visits and hospital admissions for respiratory causes, especially asthma. These associations are particularly consistent among children and older adults (65+ years) when all respiratory outcomes are analyzed together, and among children and subjects of all ages for asthma admissions."

⁴ Integrated Science Assessment for Particulate Matter (US EPA, December 2009), pp. 2-10, 2-11, 2-12.[hereinafter ISA for PM] available at: http://cfpub.epa.gov/ncea/isa/recordisplay.cfm?deid=216546

The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

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⁵ Note that "EC" is short-hand for "elemental carbon" which is primarily unburned carbon from fossil fuel combustion, and is a significant component of fine particles emitted from diesel and gasoline engines.

⁶ ISA for PM, p. 2-26.

⁸ Integrated Science Assessment for Oxides of Nitrogen – Health Criteria (US EPA, July 2008), p. 5-11. available at: http://cfpub.epa.gov/ncea/cfm/recordisplay.cfm?deid=194645.

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S – con esta out pre rela	nfirm and strengt ablishes the relat tcomes occurring e-mature mortality	ionship between exp	ns. All of the cosure to translations the I-Canada cancer	ne releva affic pol 70 corri c, should	ant research curr llution and the addor, including ca dor, including ca d be included in	rently available that dverse health ardiovascular disease, an assessment of the		
	iii) EPA Fir	nds No Threshold f	or Safe Ex	posure	to Highway Pol	llutants.		
rela the pol sup NO outo incl	In addition to EPA's findings that there is a causal relationship between the mobile sor related pollutants emitted from highways and the disparate health outcomes reported by the communities along I-70, EPA also found that there is no safe level of exposure to the pollutants. In the <i>ISA for PM</i> , at p. 2-25, EPA concluded that "evidence from the studies supports the use of a no-threshold, log-linear model." EPA reached a similar conclusion with a NO2: "In studies that have examined concentration-response relationships between NO2 and I outcomes, the concentration-response relationship appears linear within the observed range of including at levels below the current standard. There is little evidence of any effect threshold [Emphasis in original.]							
The most critical implication of these findings for purposes of assessing health impacts under NI that evidence showing that concentrations of PM2.5 and NO2 are below the NAAQS for these positions to be relied upon to support a conclusion that exposure to existing concentrations of each of pollutants is not contributing to the adverse health outcomes being observed in the near-highway communities along I-70.								
info pro	However, no determination of pollutant exposures for near-highway communities can be made fro information provided in the SDEIS because only background concentrations for PM-10 and CO ar provided from a monitoring station outside the Project area, and no near-highway measurements at provided for any of the four mobile source-related criteria pollutants.							
	3. Existing Adverse Health Outcomes in I-70 Project Area, and Likely Increase Adverse Health Outcomes from Higher Project Emissions, Not Adequately Disclosed by Modeling for Attainment of PM-10 and CO NAAQS.							
The SDEIS air quality analysis is not a surrogate for a comprehensive health impact because 1) the NAAQS are not an adequate surrogate for the health effects associate exposure to the full array of pollutants emitted from highways, and 2) the modeling the Air Quality Technical Report only includes two of the four NAAQS that establic ambient concentrations of mobile source-related pollutants. Evidence provided in the not analyzed or discussed for decisionmakers or the public, strongly suggests that P emissions will cause the NAAQS for PM2.5 to be violated. Other highway pollution that the NAAQS for NO2 may be violated by Project emissions as well. Emissions of pollutants from the Project must also be modeled to determine if these NAAQS will								
V –	i) NAAQS I	Not a Surrogate for	· Overall H	ighway	Pollutant Exp	osures.		
9 IS.	SA for Oxides of Nitro	ogen, p. 5-15.						

As previously discussed in the responses to comments A, K and S, EPA has set NAAQS thresholds for pollutants including PM2.5, PM10 and NO2 (as reflected in the Supplemental Draft EIS and Final EIS) that represent the levels necessary for public health. By showing that the project is in compliance with the NAAQS, the EIS provides critical information for the decision makers. In addition, the lack of significant differences between alternatives, along with the substantially decreasing emissions of almost all pollutants show that there are no significant impacts associated with the choice among alternatives and that total air pollution emissions associated with I-70 East will be declining over time. The monitoring station that provides the background concentrations changed for the Final EIS, and was decided in coordination and agreement with CDOT, FHWA, CDPHE, and EPA; see Attachment J, Air Quality Technical Report for details.

For information on transportation-related pollutants, including PM2.5, NO2, CO, and PM10, and air quality in the area please see AQ2 and AQ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Human Health Conditions, of the Final EIS, and a comprehensive health impact assessment is not required by NEPA or the Clean Air Act. The Air Quality protocols that determined which pollutants and the methodology used to analyze the air quality impacts of the project were developed through interagency coordination between CDOT, FHWA, CDPHE, and EPA. All agreed that PM2.5 and NO2 did not need to be modeled for roadside concentrations in the Final EIS because they are not pollutants of concern in the Denver area or the project area, at the present time or in the foreseeable future. The results of the air quality analysis show that the No-Action and the Build Alternatives will not result in exceedances of the NAAQS, which have been set by the EPA to protect human health. For information on transportation-related pollutants, including PM2.5, NO2, CO, and PM10, please see AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. See also responses to comments V, W, and X.

For information on air quality in the project area, please AQ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

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All the air pollutants emitted from mobile sources in the I-70 corridor contribute to the adverse health effects experienced by residents in the neighborhoods along I-70. These include the four mobile source related criteria pollutants governed by a NAAQS pursuant to section 109 of the CAA, and the mobile source air toxic (MSATs) pollutants regulated pursuant to section 202(1). 42 U.S.C. § 7521(1).

EPA has listed pollutants as MSATs that cause chronic adverse health effects, such as cancer, and acute effects from short-term exposures (hours or days) such as asthma attacks. Congress listed benzene, 1,3 butadiene and formaldehyde as mobile source-related air toxics in the 1990 CAA amendments when it required EPA to set vehicle emission standards for these pollutants. *Id.* EPA included these three statutory MSATs and ten other mobile source-related toxic pollutants on a list of 33 priority pollutants targeted for control under EPA's Integrated National Urban Air Toxics Strategy. This Strategy "established a list of urban HAPs ["hazardous air pollutants"] which pose the greatest threats to public health in urban areas, considering emissions from major, area and mobile sources. EPA observed that "mobile sources are an important contributor to the urban air toxics problem."

The neighborhoods near I-70 suffer from some of the worst air in the state. More than half a million pounds of toxics were released into the air in Globeville, Swansea, and Elyria in 2012, according to EPA's Toxics Release Inventory – more than any other zip code in Colorado, and more than 20 percent of the state's total toxic air releases. Denver County as a whole suffers from some of the worst diesel particulate pollution in the entire nation – ranking 9th out of the 3,109 counties nationwide. The lifetime cancer risk from diesel soot in Denver exceeds the risk of all other air toxics tracked by EPA. Diesel soot is a major component of PM2.5 near highways, and is a major source of the health risks linked to breathing fine particles. The average lifetime diesel soot cancer risk for a resident of Denver County is 1 in 1,938, which is 516 times greater than the EPA's acceptable cancer level of 1 in a million. His diesel pollution is likely most concentrated at the mousetrap, where Colorado's two most heavily traveled highways – I-70 and I-25 — intersect.

EPA's findings that exposure to MSATs poses serious threats to public health were significantly enhanced by research conducted by the South Coast Air Quality Management District to monitor and model exposures to 31 urban toxic air pollutants in the Los Angeles air basin. Four studies have now been completed in a series known as the *Multiple Air Toxics Exposure Study* (MATES). Beginning with MATES-II (March 2000), the measurements of toxic air pollutants in the ambient air throughout the Los Angeles basin provided compelling new evidence that the cancer risk attributable to public exposure to ambient concentrations of toxic air pollutants is much higher than had been previously suspected, and is attributable primarily to mobile source

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V The Final EIS considers the emissions of both NAAQS and MSAT pollutants for all of the alternatives during the period from 2010 to 2035, based on protocols and methodologies approved by EPA and CDPHE. As reported in the Final EIS Section 5.10, Air Quality, and Attachment J Air Quality Technical Report, emissions of benzene, 1,3 butadiene, formaldehyde, diesel particulate matter and other MSATs have been modeled and they are predicted to decline in the corridor considerably between 2010 and 2035 for all alternatives, even accounting for increases in VMT. As an example, diesel particulate emissions are forecast to decline by a factor of 15 times during this period. Further, the difference between the alternatives in these much lower emissions is around 2-4 percent (e.g., 2 percent for diesel particulate matter). Thus, analyses of historic emissions, concentrations, or health impacts do not guide the choice among alternatives. According to the DEH Health Impact Assessment: "Within the Denver metro area, the highest concentrations of air pollution are near the downtown area [several miles south of Globeville and Elyria Swansea]. Vehicle emissions are highest along I-25 near downtown, as is the traffic density within a one-mile radius of downtown Denver." While there are high levels of emissions along I-70 (and other transportation corridors), they are not the highest in the metropolitan area or state. According to the DEH study: "The average annual level of air pollution in Globeville and Elyria Swansea is not higher than other areas of metro Denver, for the air pollutants routinely measured. But North Denver neighborhoods are located closer to major sources of air pollution (e.g., refinery, power plant, asphalt roofing manufacturer), and occasional spikes are noticeable and measurable." While the MATES studies, conducted by the South Coast Air Quality Management District in the Los Angeles metropolitan area, have provided information about health impacts in the Los Angeles area, they do not provide information about the impacts of the alternatives under consideration for I-70 East. The levels of traffic, nearby stationary and other sources, airports, seaports, meteorology, modeling and other factors in the MATES studies in Los Angeles vary considerably from Denver generally and I-70 East particularly. Further, the MATES studies' conclusions regarding cancer and other health effects rely on health risk factors adopted by the State of California that have not been adopted by EPA or CDPHE. For example, cancer risks estimated in the MATES studies are dominated by diesel particulate matter based on carcinogenic dose-response relationships that EPA has not accepted. As discussed in the response to Comment A and elsewhere, I-70 Corridor-specific emissions are expected to drop considerably between now and 2035 and will not significantly vary among alternatives. The reductions in emissions are not gradual, but instead are very large reductions (e.g., 15-fold reduction in diesel particulate matter). While EPA's 2009 comments on the 2008 Draft EIS did suggest conducting more health study, it has agreed to the air quality analysis protocol used in the 2014 Supplemental Draft EIS and the Final EIS. It also did not argue for additional health impact assessment studies in its comments on the Supplemental Draft EIS or for dispersion modeling of PM2.5 or NO2. The Final EIS considers all reasonable alternatives to address the identified purpose and need. NEPA does not require FHWA to provide any detailed examination of alternatives that cannot meet the purpose and need of this project.

For information on transportation-related pollutants, including PM2.5, NO2, CO, and PM10, please see AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on air quality in the project area, please AQ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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^{10 64} Fed. Reg. 38,706 (July 19, 1999).

¹¹ *Id.* at 38,714.

¹² *Id.* at 38,705.

¹³ EPA's TRI website at: http://www2.epa.gov/toxics-release-inventory-tri-program using zip code 80216.

¹⁴ Clean Air Task Force website, Diesel Soot Health Impacts: Where You Live, Denver County. Available at: http://www.catf.us/diesel/dieselhealth/county.php?c=08031&site=0 (last accessed October 14, 2013).

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emissions. The total cancer risk from all sources, including traffic ("on-road mobile"), non-road mobile and stationary sources, averaged across the region was found to be 1400 per million. On-road vehicle emissions accounted for half of this risk, or 700 per million. This equates to about 1 cancer for each 1450 exposed people.

MATES-II also demonstrated that higher levels of exposure and risk occur near highways. The study found that the range of cancer risks varied significantly across the region, from 1,120 in a million in the cleanest neighborhoods to about 1,740 in a million in the most polluted. *Id.*, p. 7-1, ¶ 1. The Report found the greatest risk levels at locations where "the dominance of mobile sources is even greater than at other sites." *Id.*, ¶ 2. It also found that "model results, which are more complete in describing risk levels…than is possible with the monitored data, show that the higher risk levels occur… near freeways." *Id.*, p. ES-5, ¶ 2. "Results show that the higher pollutant concentrations generally occur near their emission sources." *Id.*, ¶ 4. These findings provide further evidence that neighborhoods near highways would experience higher concentrations than the regional averages. Based on all these observations, MATES-II concluded that "[f]or mobile source compounds such as benzene, 1-3 butadiene, and particulates associated with diesel fuels, higher concentration levels are seen along freeways and freeway junctions." *Id.*, p. 5-9.

MATES-IV (October, 2014),¹⁵ the most recent iteration of the toxic air pollutant exposure research in the Los Angeles basin, shows significant reductions in toxic pollutant concentrations other than diesel particulate and associated cancer risks. But the most recent data does not support the conclusion that cleaner vehicles have eliminated the health risks from exposure to MSATs. The MSATs included in the study, benzene and 1,3 butadiene, "were down 35% and 11%, respectively." But this reduction was significantly less than the reductions in air toxics emitted from stationary sources. The remaining toxic emissions from mobile sources continue to present a significant health risk, especially in locales near highways and interchanges where concentrations are highest.

While diesel particles are counted as part of PM2.5 and are included in monitored concentrations, other components of diesel exhaust are MSATs, and MSATs emitted from gasoline vehicles are not emitted as particles, and are not counted as PM. Emitted as gases from diesel and gasoline vehicles, other MSATs include benzene, formaldehyde, 1,3 butadiene, and the other hazardous air pollutants listed by EPA in its Urban Air Toxics strategy. The AQ Technical Report lists some of these MSATs, and provides estimates of the reductions in emissions of these pollutants expected by 2035. However, the SDEIS does not link current emissions to the community exposures that are contributing to adverse health outcomes in nearby communities, and makes no effort to estimate the residual impact that future emission of these pollutants will have on human health during the 20 years after the Project comes into service.

The DEH report, Fig. 11, provides compelling proof that traffic emissions cause benzene pollution levels that are 3 to 5 times higher in neighborhoods near the interstates than in other areas away from major highways. [In response to inquiry, Gregg Thomas at DEH informed me

The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

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 $^{^{15}}$ MATES-IV (South Coast Air Quality Management District, 2014) available at : http://www.aqmd.gov/docs/default-source/air-quality/air-toxic-studies/mates-iv/mates-iv-draft-report-10-1-14.pdf?sfvrsn=2.

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that the units in Fig. 11 are modeled benzene concentrations.] This pattern of elevated exposure to a potent carcinogen near highways is likely typical of other MSATs emitted from highways. These modeling results provide a local example of the pollutant exposures that contribute to adverse health outcomes in these neighborhoods.

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In its 2009 comments on the DEIS, EPA flagged this omission as a major flaw in the DEIS. As the results of the latest MATES-IV report shows, the health risks associated with exposure to MSATs remain significant. The use of trend data in the SDEIS to show gradual reductions in future exposure to these pollutants is not enough to justify FHWA's failure to provide an assessment of exposures in response to EPA's comment. The evidence available from MATES-IV establishes that these pollutants will continue to contribute to adverse health effects from continuing exposure to mobile source pollutants. FHWA offers no evidence to establish that no beneficial improvement in health could be achieved by implementing alternatives that remove traffic and pollution from these communities. The obligation under NEPA and FAHA remains to disclose the impact that future emissions of mobile source pollutants – both criteria and MSAT pollutants -- will have on community health. The available evidence confirms that MSATs will continue to contribute to future overall adverse health outcomes in communities along the I-70 corridor. These impacts are a "significant impact on the human environment" that must be assessed and disclosed.

ii) Not All Impacts of Highway-related Pollutants on National Ambient Air Quality Standards Have Been Investigated and Disclosed.

The Air Quality Technical Report (AQ Report), supplemental draft environmental impact statement (SDEIS), claims, at p. 83, that –

Motor vehicle emissions from the implementation of the No-Action and Build Alternatives in the study area have been evaluated. With the exception of PM for several of the project alternatives, the project is not expected to cause any new violations of any standard, increase frequency or severity of any existing violation, or delay timely attainment of the NAAQS.

This assertion is not correct because the AQ Report only includes modeling of expected ambient concentrations for CO and PM-10. An emissions inventory has been developed for PM2.5, but the ambient concentrations of PM2.5 have not been specifically modeled or reported. An emissions inventory has been reported for NO2, but no modeling has been conducted. No explanation is offered in the AQ Report for why PM2.5 and NO2 have not been modeled to determine the impact that emissions of these pollutants will have on attainment of the applicable NAAQS. In addition, the claim that one Build Alternative will not violate the NAAQS for PM-10 is not credible for the reasons discussed below.

Given EPA's findings that emissions of PM2.5 and NO2 from highways present a significant risk of causing violations of the NAAQS for those pollutants in neighborhoods near highways, and highway emissions studies that confirm those findings, emissions of those pollutants significantly impact the human environment and therefore trigger the obligation under NEPA to (i) investigate and disclose to the public and decisionmakers in the SDEIS the likelihood that emissions of those pollutants from the I-70 Project threaten to violate the NAAQS for PM2.5 and NO2, and (ii) to identify alternatives or mitigation measures sufficient to prevent or avoid any likely violations of such NAAQS. In addition, section 109(h) of the Federal-Aid Highway Act

W CDOT, FHWA, CDPHE, and EPA have all coordinated regarding analysis needs, specifically including the pollutants for which there is a local air quality concern. They specifically identified PM10 and CO as a result of past nonattainment and current maintenance area status. And, the analysis was specifically tied to intersections with LOS below level C, which is usually tied to CO hotspots. The identification of the need to model hotspots specifically excluded PM2.5 and NO2, because these pollutants have never been pollutants of local air quality concern in the Denver Metropolitan area and all monitoring for these pollutants show concentrations well below NAAQS standards. EPA's general, nationwide concerns about PM2.5 and NO2 do not demonstrate that they are localized concerns with NAAQS likely to be violated in the Denver area. This is particularly the case where the emissions inventories for the I-70 East corridor show large reductions in PM2.5 tailpipe and NO2 emissions (the precursor to NO2). For example, the emissions analysis shows that PM2.5 emissions will drop from 0.74 tons per day in 2010 to 0.37 tpd for the No-Action Alternative or 0.38 tpd for the Partial Cover Lowered Managed Lane Alternative in January. NO2 emissions are predicted to drop from 15.38 tpd in 2010 to 3.40 tpd for the No-Action Alternative in 2035 or 3.50 for the Partial Cover Lowered Managed Lanes. Both pollutant inventories account for increases in VMT. Further, the difference between the No-Action Alternative and Partial Cover Lowered Managed Lanes Alternative was only 2.7 percent for PM2.5 emissions in 2035 and 3.5 percent for NO2. There is no specific basis for believing that NO2 NAAOS would be exceeded near I-70 other than that EPA has found exceedances in some high-traffic areas elsewhere in the country. However, actual monitoring data in Colorado shows that monitored levels of NO2 are well below short-term and long-term standards. This includes CDPHE's new NO2 near-road monitor at I-25 in Downtown Denver that experiences much higher, close-by vehicle counts than along I-70. See CDPHE/APCD, Colorado Annual Monitoring Network Plan 2015 (June 2015) at: http://www.colorado.gov/airquality/tech doc repository. aspx?action=open&file=2015AnnualNetworkPlan.pdf. In addition, the conformity regulations provide for hotspot analyses of PM and CO, not NO2. See also the responses to comments X and Y, as well as Attachment J Air Quality Technical Report.

For more information on transportation-related pollutants, including PM2.5, NO2, CO, and PM10, please see AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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requires that any such mitigation measures needed to prevent violations of NAAQS be implemented in the ROD. As discussed in more detail in the legal section of these comments, the failure to investigate and disclose potential violations of these NAAQS, and the failure to identify such alternatives and/or mitigation measures as are necessary to prevent of avoid such violations makes this SDEIS inadequate as a matter of law.

PM2.5 Attainment. EPA found the highest relative risk factors for the adverse health outcomes observed in the near-I-70 neighborhoods to be associated with exposure to PM2.5 (fine particles smaller than 2.5 micrometers in diameter), also referred to as soot. This is the air pollutant emitted from diesel trucks and gasoline vehicles, and particles that result from brake and pavement wear. But the impact of PM2.5 emitted from the Project on ambient air quality are not modeled in the AQ Technical Report, and not discussed in the SDEIS.

A short-hand approach for using the modeling results for PM-10 to approximate the concentrations of PM2.5 demonstrates that traffic emissions of PM2.5 from every Project scenario will violate the 24-hour NAAQS for PM2.5. Compliance with the annual NAAQS for PM2.5 is not discussed or demonstrated anywhere in the SDEIS.

The emissions inventory developed for the analysis and modeling of of PM-10 concentrations includes an emissions inventory for PM2.5, which constitutes a fraction of total PM-10. The inventory data show that PM-10 particles less than 2.5 µm in diameter comprise 57% of total PM-10 emissions from the I-70 Project. *See AQ Report*, Tables 22 and 23, p.69 (showing that daily total PM-10 emissions from traffic in the I-70 in January 2035 will be 0.7 tons/day, and of that total 0.4 t/d will be PM2.5).

The air quality modeling for PM-10 estimates that the cleanest build alternative (the lowered 10-lane scenario with a single 800 feet cover, an interchange at Vasquez Blvd/Steele St and managed lanes) will add 38 μ g/m3 to daily (24-hr) background concentrations of PM-10. The emission inventory data states that of this 38 μ g/m3 of PM-10 added by Project emissions to ambient air concentrations, 57% will be PM2.5. Thus if the 43% of the PM-10 that is larger than 2.5 μ m is removed from the calculation, the concentration that remains is particles in the PM2.5 size range. Thus the modeling demonstrates that traffic emissions from the project will add (38 x .57) 21.7 μ g/m3 to daily concentrations of PM2.5 at the peak receptor locations.

Using the same methodology used in the AQ Report to estimate future 24-hour concentrations of PM-10, this 21.7 μ g/m3 of PM2.5 must be added to the 98th percentile concentrations of PM2.5 measured at the monitoring station used to establish background air quality for the Project area. Background 24-hour concentrations of PM2.5 at the Commerce City monitoring station (Birch Street and 71st), using EPA's methodology for calculating the 24-hour "design value," consistently exceed 20 μ g/m3 in the project area. *See* Design Values for 2011, 2012, 2013 (attached hereto as Appendix A).

When the approximate 24-hour concentrations of PM2.5 added by Project emissions, as derived from the PM-10 modeling results, are added to background PM2.5 design values occurring at the Commerce City monitor, the modeling results for PM-10 demonstrate that even the cleanest

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¹⁶ 40 CFR Part 50, Appendix N.

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Project alternative will contribute to 24-hour concentrations greater than 40 μ g/m3. The 24-hour NAAQS is 35 μ g/m3. The PM-10 modeling results for other Project alternatives show that PM2.5 emitted from these alternatives will add even more than 40 μ g/m3 of PM2.5 to background 24-hour concentrations. Therefore, all Project alternatives will cause violations of the 24-hour NAAQS for PM2.5.

Given this evidence that the 24-hour NAAQS for PM2.5 will be violated, NEPA requires that the Draft EIS must consider Project alternatives or control strategies that will prevent or avoid these violations. *See* 40 CFR §§1502.1, 1502.2(d), 1502.14 and 1502.16(h). To determine whether alternatives or control strategies will be adequate to prevent NAAQS violations, the impact of Project emissions on PM2.5 concentrations must include a quantitative assessment of the expected magnitude of violations of both the 24-hour and annual NAAQS, and a quantitative demonstration that alternatives or control strategies will achieve sufficient reductions in emissions to ensure attainment at all receptor locations included in the modeling analysis.

PM-10 Attainment. The modeling results for PM-10 show that traffic emissions from five of the six "build" Project alternatives will violate the 24-hour NAAQS for PM-10. See AQ Report, Table 20, p.65. These violations are expected to exceed the PM-10 NAAQS (150 μ g/m3) by 20 to 45 μ g/m3. Only one "build" alternative (the lowered 10-lane scenario with a single 800 feet cover, an interchange at Vasquez Blvd/Steele St and managed lanes referred to as the "Basic Option") and the No-build alternative are modeled as exactly attaining the NAAQS.

Despite the requirement of 40 CFR §1502.14(e) that the Draft EIS identify a "preferred alternative," no alternatives are identified as preferred. Each alternative is treated as an available option for CDOT and FHWA to select. Therefore the Draft EIS must identify Project alternatives or control strategies that will prevent or avoid these modeled NAAQS violations for each of the available options. *See* 40 CFR §§1502.1, 1502.2(d), 1502.14 and 1502.16(h).

In addition, the modeling result for the one lowered, managed lane option that allegedly does not violate the NAAQS is not credible. The emissions for the alternative that demonstrates attainment (the "Basic Option") is modeled to add only 38 μ g/m3 to ambient concentrations of PM-10, whereas emissions from the other lowered, managed lane option (with two covers and no interchange at Vasquez Blvd/Steele St referred to as the "Modified Option") is expected to add 82 μ g/m3 to background concentrations of PM-10, thereby causing concentrations at peak receptors to reach 195 μ g/m3, violating the NAAQS by 45 μ g/m3. *See* AQ Report, Table 20. Yet the expected winter day emissions of PM-10 from the two alternatives are virtually identical: 0.68 t/day. *See* AQ Report, Table 23 (p. 69). The discussion of PM emissions in the AQ Report, at p.68, explains that –

Although there are minor differences in emissions among the No-Action and Build Alternatives, there is no real discernible difference, since they are all very close in any given year. Therefore, the particulate matter emissions are not a discriminating factor in the selection of a preferred alternative

It is not plausible that virtually identical emissions from the two lowered, managed lane alternatives could produce daily ambient concentrations of PM-10 that differ by 45 μ g/m3.

The traffic data for these two alternatives also does not explain the large (55%) difference in peak daily ambient concentrations of PM-10 added by the two alternatives (38 μ g/m3 versus 82

The modeling analysis for PM10 was revised since the release of the Supplemental Draft EIS, in coordination with the EPA and the CDPHE. The higher predicted emissions from the Partial Cover Lowered Alternative, Modified Option was caused by the accumulation of emissions from both of the covers converging in one location between the two covers. With the Basic Option, there is only one cover, so this accumulation did not occur. The second cover is not included as part of the Preferred Alternative in the Final EIS, but if it is pursued by others in the future, air quality will need to be analyzed. The PM10 analysis performed for the Final EIS shows that all alternatives will result in levels at or below the NAAQS for this pollutant. For information on transportation-related pollutants, including PM2.5, NO2, CO, and PM10, please see AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Y	compared to expethe Project study 25,036,000 versus Given that the coris much closer to without covers ovadded by the Basic correlation betwee factors that could emissions or signito violations of the Information that versus and the Technical report.	area differs between added to the concentrations are segments of the different count for 55% leading account for 55% leading and to the dispersion are different between different between dispersion are different between differen	Modified (con the two a = 25,125,0 ambient con added by colowered possible counts, and contact and a contact a con	Option (a olternative) 00. 17 oncentral other alterior of applausib- pient con- entration the claim redible.	(annual VMT = 2,959,000) on I-70, annual VMT = 2,935,000). Total VMT is ves by less than 0.35%: Basic Option = ations by the Modified Option (82 μg/m3 ernatives without managed lanes, and if the Project, the much lower contribution le outlier. In the absence of any incentrations for the Basic Option and keys, such as either lower total Project in that the Basic Option will not contribute leling results is not provided in the AQ es showing inputs to the MOVES
	II. Construction	Emissions.			
	that construction	emissions will have	e on air qua	ality or a	clude any discussion of the likely impact adverse health outcomes in the nent during construction operations.
					concern for this project than most highwa noving that will be required to dig the

compared to most projects.

Despite the potential significance of these emissions for community health, the SDEIS lacks any discussion of the mitigation measures available to CDOT to require contractors to use low sulfur fuels, employ low-emitting equipment that can minimize the impact of diesel fumes on local residents, and other mitigation measures identified in EPA's 2008 comment letter.

trench and haul the removed earth to a disposal site 20 or more miles away. For most projects, construction activities are limited to grading, laying a road bed and paving. Here, the years of excavation required will likely increase construction emissions by an order of magnitude

EPA has now added non-road emissions factors to the MOVES model for use in modeling the impact of activities such as construction on ambient air quality. This tool should be applied to the expected construction operations during the excavation of the I-70 trench in addition to more traditional highway construction activities to estimate the likely impact on air quality near the construction zone.

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Construction impacts are not required to be assessed if construction will not last more than 5 years in any individual site (40 CFR 93.123(c)(5)), and there is no credible evidence that there will be any exceedances of the NAAQS during the construction period. Monitoring supported data available nationwide and specific to Colorado highway construction confirms that BMPs for dust control and suppression deployed by CDOT and other DOTs have been successful in goal of keeping temporary construction dust from contributing to an exceedance or violation of the public health PM10 NAAQS.

Many mitigation measures have been identified in the Final EIS to offset the impacts of the project. For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns regarding dust during construction have been adequately addressed in the Final EIS. For information on mitigating fugitive dust during construction, please see IMP7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.

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¹⁷ See I-70 East Environmental Impact Statement, Traffic Technical Report, Figures 86 and 88, pp. 95-96.

Supplemental Draft EIS Comments and Responses

A. NEPA Rules Governing Federal Decisionmaking.

The CEQ NEPA regulations that govern environmental statements require that an EIS must – 1) disclose to the public and the decisionmaker any "significant environmental impact" the proposed action will likely have, 40 CFR 1502.1; and

- 2) "inform decisionmakers and the public of reasonable alternatives which would avoid or minimize adverse impacts or enhance the quality of the human environment;" *id.*, and
- 3) "discuss means to mitigate adverse environmental impacts" which includes avoiding the impacts by not taking the action, or compensating for the impacts by providing alternative resources or environments. 40 CFR 1502.14(f), 1502.16(h), 1508.20.

The Supreme Court has interpreted these provisions to require that an EIS must consider alternatives and mitigation that can avoid or minimize the adverse impacts of a proposed project. As the Supreme Court observed, embedded in these requirements "is an understanding that the EIS will discuss the extent to which adverse effects can be avoided." *Robertson v. Methow Valley*, 490 U.S. 332, 352 (1989). The SDEIS for I-70 is inadequate because the project alternatives and mitigation options were not evaluated to determine whether they will "avoid or minimize" the adverse health impacts on the near-highway communities that will result from increased exposure to harmful pollutants, or avoid localized NAAQS violations that will likely be caused by emissions from the expanded highway. Equally important, the SDEIS fails to consider alternatives that will "enhance the quality of the human environment" by reducing pollutant exposures in the communities along I-70 below levels that are currently contributing to disparate adverse health outcomes for residents in communities near I-70.

Mitigation cannot be evaluated in the abstract; it must be evaluated with reference to the adverse impacts that are to be avoided. Here, the failure to estimate adverse health outcomes attributable

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- A1 Refer to responses to comments B1, C1, D1, E1, and F1 for detailed information and responses to these points.
- B1 The Final EIS discloses project-related impacts for all alternatives and considers mitigation measures where there are project impacts. For example, see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q regarding mitigation to address emissions during the construction period. NEPA does not require FHWA to consider or implement alternatives that are not feasible and prudent, such as removing I-70 from this corridor or rerouting traffic to the I-76/I-270 corridor. Similarly, moving residents to other locations is not reasonable. It also isn't a feasible mitigation measure because no areas have been identified in the Final EIS analysis to exceed any state or federal air quality standard. No portion of the Denver metropolitan area experiences zero pollution levels from motor vehicles and there are no criteria provided that would allow CDOT to determine what areas are "safe and healthful." For example, some areas with lower PM2.5 may have higher ozone levels. The purpose of the EPA and CDPHE NAAQS and MSAT programs are to allow all areas to meet health standards and reduce overall risk. As discussed in detail in the Final EIS, all of the alternatives evaluated will experience significant reductions in emissions for all health-related pollutants (except for road dust), even with increases in VMT. Thus, any health effects below NAAQS thresholds or pollutants without EPA thresholds are expected to improve with time. The analysis of air quality shows that no exceedances of air quality standards are expected. Furthermore, extrapolating the existing ratio of PM2.5 to PM10 to other scenarios in an effort to predict violations of the NAAQS is not scientifically valid, as particulate emissions in different size fractions come from multiple different sources, not all of which vary at the same rate with changes between build alternatives or traffic loads. And, all of the alternatives are nearly identical from an air quality perspective, with only very small differences between them and none exceeding applicable standards. Accordingly, there is no requirement under NEPA to conduct further analyses or analyze mitigation.

For more information on transportation-related pollutants, including PM2.5, NO2, CO, and PM10, please see AQ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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to current and future emissions from I-70, provides no basis for estimating the health benefits likely to accrue to the near-highway communities that could be achieved by reducing pollutant exposures through an alternative that, for example, would divert "through" traffic onto I-76 and I-270. Similarly, the mitigation needed to avoid violations of the NAAQS for PM2.5 or NO2 cannot be determined without modeling PM2.5 and NO2 emissions from the Project to determine the magnitude of likely violations of the NAAQS. The SDEIS fails to disclose these likely significant impacts, fails to determine the extent of the pollutant concentrations that would need to be reduced to avoid adverse health effects or NAAQS violations, and fails to consider any alternatives or mitigation sufficient to avoid the adverse health effects or NAAQS violations.

Both increased health impacts, 40 CFR 1508.27(b)(2), and the likelihood of violating an environmental standard such as a NAAQS, 40 CFR 1508.27(b)(10), are separate criteria for determining that an impact is "significant" for the purpose of triggering an investigation under NEPA. The failure of this SDEIS to address either the impact of Project emissions on health outcomes in the affected neighborhoods, or the likelihood that emissions will cause the NAAQS for PM2.5 and NO2 to be violated, makes the SDEIS deficient. The I-70 SDEIS falls short of these requirements because the air quality section includes a modeling analysis of only two of the criteria pollutants emitted from highways: CO and PM-10, but not the pollutants EPA has identified as most responsible for the adverse health effects of highways: PM2.5 and NO2. In addition, the SDEIS includes no discussion or analysis of the adverse health impacts associated with the total exposure to all the pollutants emitted from highways that will result from increasing traffic by 30% above current levels. The current SDEIS is deficient both because there is no consideration of the overall public health impact of exposure to all pollutants that will be emitted from the Project, and because the analysis of whether specific criteria pollutants will violate relevant NAAOS is lacking or deficient.

The short-hand approach using the modeling results for PM-10 emissions from the Project discussed above to approximate the impact of PM2.5 emissions on attainment of the NAAQS demonstrates why PM2.5 emissions from the Project "threaten a violation" of the NAAQS for PM2.5. This evidence may not be suitable for establishing expected concentrations of PM2.5 for the purpose of determining whether any proposed alternative or mitigation is sufficient to prevent a violation of the NAAQS, but it is suitable for the purpose of demonstrating that the Project threatens to violate the NAAQS. That threat triggers the obligations to determine what the impact that such emissions will have on attainment of the NAAQS, to ensure the scientific integrity of the methods used to assess the threat, 40 CFR § 1502.24, and to determine how much emission reduction is needed to avoid or prevent the violation.

In this case, where a violation of the CAA is threatened by causing or contributing to violations of a NAAQS, the methods prescribed by EPA for assessing the impact of highway emissions on NAAQS violations should be used because the use of a method not approved by EPA would not satisfy the requirement that an EIS "shall state how alternatives ... will or will not achieve the requirements of ... other environmental laws and policies." 40 CFR § 1502.2(d). The analysis for PM-10 and CO apply the methodologies prescribed by EPA in its Quantitative Guidance for making project-level conformity determinations. Those methodologies should be applied to assess the likely impacts of PM2.5 and NO2 emissions as well.

The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

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Both the adverse health outcomes documented in the communities adjacent to I-70, and the likelihood that Project emissions will contribute to violations of one or more NAAQS, trigger the obligation under NEPA to consider alternatives and/or mitigation that can avoid or minimize these adverse impacts. 40 CFR § 1502.1 (duty to inform of alternatives that can avoid or minimize adverse impacts), §§ 1502.14 and 1502.16(e) (duty to compare alternatives based on their environmental impacts), §§ 1502.14(f) and 1502.16(h) (duty to disclose all means to mitigate adverse environmental impacts not avoided by preferred alternative), § 1508.20 (must consider mitigation that "avoid[s] the impact altogether" and "compensating for the impact by replacing or providing substitute resources or environments").

In addition to avoiding adverse environmental impacts, NEPA also requires consideration of "reasonable alternatives which would enhance the quality of the human environment." 40 CFR § 1502.1. This obligation implements the statutory directive that the Federal Government "use all practicable means ... to the end that the Nation may – (2) assure for all Americans safe, healthful, [and] productive ... surroundings; ... and (6) enhance the quality of renewable resources." 42 U.S.C. § 4331(b). Consideration of alternatives that enhance the human environment serve the Congressional declaration that the "purposes" of NEPA include "promot[ing] efforts which will prevent or eliminate damage to the environment and biosphere and stimulate the health and welfare of man...." 42 U.S.C. § 4321.

In this case, public health in the communities adjacent to I-70 is being impaired by exposure to air pollutants from highways. The proposed project provides an opportunity to reduce those impacts on human health by either 1) removing traffic and traffic-related pollution from the neighborhoods that are suffering from adverse health outcomes without interfering with regional mobility by redirecting through traffic around north Denver onto I-76 and I-270, or 2) offering to buy out residents in the zone of adverse health impacts to allow them to move to safe and healthful surroundings. The SDEIS does not consider either of these alternatives.

B. Environmental Impacts of Project Not Evaluated under Supplemental Criteria Enacted for Highway Projects.

Section 109(h) of the Federal-Aid Highway Act, enacted one year after NEPA, supplements the general procedures applicable to all major federal actions under NEPA by requiring a three-step evaluation of air quality impacts and mitigation measures to ensure that "final decisions on the project are made in the best overall public interest." 23 U.S.C. § 109(h). The first step is to determine the "possible adverse economic, social and environmental effects relating to any proposed project." *Id.* The second step is to determine "the costs of eliminating or minimizing such adverse effects and ... (1) air...pollution." *Id.* The third step is to weigh "the costs of eliminating or minimizing such adverse effects" together with "the need for fast, safe and efficient transportation" to make a final decision whether the project is "in the best overall public interest." *Id.* FHWA's implementing regulation further requires that any measures necessary to mitigate these adverse effects be incorporated into the project. 23 C.F.R. § 771.105(d).

The SDEIS fails to include consideration of any of these factors for the adverse effects of air pollution. There is no consideration at all of the potentially severe health effects of exposure to the mix of criteria pollutants and MSATs that will be emitted from the Project, not to speak of the costs of eliminating or minimizing the adverse health effects of community exposure to these

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The requirements of Section 109(h) are met, because the NEPA process has exhaustively considered the project on air pollution, health, economic, and other environmental considerations, and has taken steps to avoid and minimize impacts. Because I-70 is already in place and will stay in place under the No-Action Alternative, the Build Alternatives -- including the Preferred Alternative -- will have no air quality impacts. Further, for air quality, the project will not result in an increase in emissions as federal emissions standards and other regulations reduce emissions from motor vehicles. The Final EIS also includes a detailed list of mitigation measures and BMPs related to air quality.

For information on human health, please see AQ4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Source:	Submittal	Document Number:	754	Name:	Sierra Club - Robert Yuhnke
	Importantly, § 109(h) the "adverse economic effects in deciding where the state of	s FHWA to conside adds a requirement ic [and] social effect thether the Project i	er. nt that bet cts relatin s in the "l	fore it cang g to any best ove	f any mention of section 109(h) and the an sign a ROD, FHWA must document y proposed project," and weigh these erall public interest." These are in er NEPA. These include the economic

costs of 1) adverse health effects, including loss of life, and 2) loss of value in homes that will be imposed on residents in neighboring communities by the emissions from the project. This provision also requires that FHWA and CDOT document the social effects that result from disruption to families after the loss of a parent from pre-mature death or hospitalization for the diseases of air pollution, and the effects on childhood development that are caused by impaired lung development and asthma attacks that interfere with school attendance and slow educational advancement among children.

Under this provision, FHWA must also determine "the costs of eliminating or minimizing such adverse effects and ... (1) air...pollution." To eliminate the adverse effects of air pollution, emissions must be reduced to levels not expected to harm local residents, or local residents must be given the option to receive the value of their homes and move to a location outside the zone exposed to dangerous concentrations of air pollution. So long as FHWA and CDOT treats the expansion of I-70 as a preferred alternative, the evaluation of Project costs must include the cost of purchasing the homes of nearby residents within the zone of exposure to harmful levels of air pollution emitted from the Project.

FHWA must also explain how it weighs these factors in making the public interest determination required by FAHA. The SDEIS omits any discussion of the factors made relevant by the Act, and contains no explanation of how these factors are to be weighed in determining whether the Project is in the "best overall public interest."

Finally, the ROD for the Project must provide for the implementation of all mitigation measures that are relied upon to determine that the transportation benefits of the Project outweigh the adverse effects.

C. SDEIS Does Not Include a Proposed CAA Conformity Determination.

The SDEIS discusses the tests that must be satisfied for the Project to be found in conformity under section 176(c) of the CAA, but does not propose to make a finding that the Project meets all of those tests and conforms. Instead, the AQ Technical Report asserts that a conformity determination is not necessary because the Project is not a "project of air quality concern."

1. I-70 is Project of Air Quality Concern.

EPA's Hot Spot conformity rule does not establish numeric criteria for exempting highway projects from the conformity requirement. When it revised the Hot Spot rule in 2006, EPA explained that "Clean Air Act section 176(c)(1)(B) is the statutory criterion that must be met by all projects in nonattainment and maintenance areas that are subject to transportation conformity." 71 F.R. 12,471(March 10, 2006). The I-70 Responses to Comments

- **D1** The conformity determination was not required in the draft stage of the document, and is being made for the Final EIS. A final conformity determination will be made in the ROD. See Section 5.1.2 of Attachment J to the Final EIS, Air Quality Technical Report, and Section 5.10.6 of the Final EIS for the conformity determination.
- **E1** In consultation with CDPHE and EPA, CDOT determined that the project was a project of local air quality concern. The Air Quality Technical Report has been revised, and is included as Attachment J to the Final EIS. The report now identifies the designation of the I-70 East project as a project of local air quality concern.

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E1

Responses to Comments

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Project is subject to transportation conformity because it is a source of PM-10 in a maintenance area for PM-10.¹⁸

EPA explained that the Hot Spot rule requires that "all projects that have the potential to impact the air quality standards will be analyzed using appropriate methods before they receive Federal funding or approval." 71 F.R. 12,472 (March 10, 2006). In the case of I-70, the modeling for the Project makes clear that this Project has the potential to violate the NAAQS for PM-10 because all alternatives, except one build alternative and the No-build alternative, will cause the NAAQS to be violated. This modeling evidence demonstrates that the Project is a "project of air quality concern."

EPA did recognize authority under the Act to exempt projects from Hot Spot analyses, but EPA recognized that only it has that authority, and that it must be exercised through rulemaking.

EPA also believes it has discretion to not require analyses of localized impacts of projects if we have scientific evidence that PM2.5 and PM10 hot-spots are not a concern with respect to the standards. That is, even under the statutory standards of section 176(c)(1)(A) and (B), if EPA determines through rulemaking that certain types of projects will not cause or contribute to violations of any standard or delay attainment, EPA concludes that we have the authority to determine through the conformity rule that no additional analysis would be necessary to meet section 176(c)(1)(A) and (B).

71 F.R. 12,481(March 10, 2006). EPA has not adopted a rule exempting major interstate expansion projects from Hot Spot analysis, nor has it authorized transportation agencies to exempt projects from Hot Spot analysis on a case-by-case basis.

The Hot Spot rule also recognizes a procedure whereby the State, through its SIP, may exempt projects from hot spot analysis for PM-10. "40 CFR 93.109(k) already allows PM10 areas with insignificant regional motor vehicle emissions to demonstrate, when appropriate, that individual projects will not create new localized violations or make existing violations worse. Projects in such cases would not require PM10 hot-spot analyses." 71 F.R. 12,489 (March 10, 2006). But Colorado has not made any finding that regional motor vehicle emissions are "insignificant" with respect to PM-10.

In the AQ Technical report, FHWA claims that it may exempt projects that do not involve a significant increase in diesel trucks. But that is not the test that EPA provided in the Hot Spot rule. The rule requires projects with a "significant number of diesel vehicles" to be analyzed for impacts on the NAAQS.

Section 93.123(b)(1) of today's final rule requires PM2.5 and PM10 hot-spot analyses for the following projects of air quality concern:

Section 93.123(b)(1)(i): New or expanded highway projects that have a significant number of or a significant increase in diesel vehicles." [Emphasis added.] 71 F.R. 12,490 (March 10, 2006).

¹⁸ 42 U.S.C. § 7506(c)(6).

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The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

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F1 -

Source: Submittal Document Number: 754 Name: Sierra Club - Robert Yuhnke

EPA described an example of a highway expansion project that may be found not to be a "project of air quality concern":

Projects that do not meet the criteria under Sec. 93.123(b)(1), such as any new or expanded highway project that primarily services gasoline vehicle traffic (i.e., does not involve a significant number or increase in the number of diesel vehicles).

71 F.R. 12,491 (March 10, 2006). A project with a significant number of diesel vehicles, regardless of whether the project causes that number to increase, is a project of air quality concern.

An example of a project considered to have a significant number of diesel vehicles is a "highway or expressway that serves a significant volume of diesel truck traffic, such as facilities with greater than 125,000 annual average daily traffic (AADT) and 8% or more of such AADT is diesel truck traffic." *Id.* Such a project has 10,000 diesel vehicle trips per day. The AADT data posted by CDOT for current traffic on I-70, *see* p. 6 above, shows that I-70 currently carries over 13,000 trucks per day. The proposed Project is expected to carry at least 30% more traffic., or approximately 16,000 trucks per day. The total number of trucks is significant, and the Project is a "project of air quality concern" that must be analyzed for conformity.

2. Conformity Determination Must be Included in SDEIS for Public Review and Comment.

The Conformity Determination required by the CAA must be included in, and addressed by the review of the Project under NEPA. "EIS shall state how alternatives considered in it and decisions based on it will or will not achieve the requirements of ... other environmental laws and policies." 40 CFR 1502.2(d). See 40 CFR §§ 1501.6, 1502.25.

The information developed to determine that one of the build alternatives (basic managed lane alternative) will not contribute to violations of the NAAQS has not been disclosed. In other project reviews, FHWA has made available information such as the inputs to MOVES to estimate emissions, and inputs to the dispersion model, and outputs from dispersion modeling to show receptor locations used for modeling, and the concentrations predicted at receptor locations. These kinds of information have not been provided in this SDEIS, or AQ Technical Report. Commenters request pursuant to NEPA and the Freedom of Information Act that all input and output files prepared for, or used in, the modeling analyses be made available for review by the public.

IV. Assessment of Alternatives and Mitigation to Avoid Adverse Health Impacts and NAAQS Violations is Absent.

The SDEIS is fundamentally flawed under NEPA and FAHA because it omits any assessment of alternatives and mitigation measures that can 1) reduce the adverse health impacts likely to result from exposure to increased air pollution, and 2) reduce emissions to the levels needed to prevent NAAQS violations.

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After completion of the Supplemental Draft EIS modeling, interagency consultation partners EPA and APCD reviewed the Air Quality Technical Report and modeling files. Both agencies suggested revisions to the modeling, as noted in the revised Air Quality Technical Report. These revisions have been incorporated in the Final EIS modeling which is documented in Attachment J Air Quality Technical Report to the Final EIS. The conformity determination is being made for the Final EIS, and a final conformity determination will be made in the ROD. See Section 5.1.2 of Attachment J to the Final EIS, Air Quality Technical Report, and Section 5.10.6 of the Final EIS for the conformity determination.

For information on how to obtain the input and output files for published documents, please use the project email: contactus@i-70east.com

As previously discussed in responses to Comments A, K and S, EPA has set NAAQS thresholds for pollutants including PM2.5, PM10 and NO2 (as reflected in the Supplemental Draft EIS and Final EIS) that represent the levels necessary for public health. By showing that the project is in compliance with the NAAQS and no violations are predicted, the EIS provides critical information for the decision makers. Construction impacts are not required to be assessed if construction will not last more than 5 years in any individual site (40 CFR 93.123(c)(5)), and there is no evidence that there will be any exceedances of the NAAQS during the construction period based on the air quality analysis for the Final EIS. Monitoring supported data available nationwide and specific to Colorado highway construction confirms that BMPs for dust control and suppression deployed by CDOT and other DOTs have been successful in goal of keeping temporary construction dust from contributing to an exceedance or violation of the public health PM10 NAAQS.

Many mitigation measures have been identified in the Final EIS to offset the impacts of the project. For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns regarding dust during construction have been adequately addressed in the Final EIS. For information on mitigating fugitive dust during construction, please see IMP7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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I-70 East Final EIS
Supplemental Draft EIS Comments and Responses

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Source: Submittal

The SDEIS is also deficient for its failure to mitigate emissions from heavy duty diesel equipment used during construction.

A. Alternatives to Reduce Pollutant Exposures in the I-70 Corridor.

At a minimum, two alternatives should be considered to reduce emissions and pollutant exposures in the neighborhoods adjacent to I-70:

1) re-signing I-70 to route the 40% of traffic that is "through" traffic out of the neighborhoods where dense urban development and elementary schools are located within a few hundred meters of I-70 onto I-76 and I-270; and

2) routing all truck traffic off of the current alignment between Washington Street and Colorado Blvd which would require through truck traffic to use I-76 and I-270, and local truck traffic to disperse on local streets leading to their local destination rather than concentrating on the current alignment next to schools and houses along the highway.

These alternatives are reasonable because they will add mobility for traffic traveling through the metro area, without significantly increasing the cost of mobility, while at the same time providing health benefits for communities along the current I-70 alignment. These alternatives have not been evaluated in prior NEPA documents.

Consideration of these alternatives should include traffic modeling and air quality modeling to answer the following questions for decisionmakers and the public:

a) how much reduction in traffic emissions within the I-70 Project study area could be achieved by diverting truck traffic away from the segment of I-70 where NAAQS violations are expected by requiring that trucks use I-76 and I-270?

b) would the reductions in PM emissions achieved by a truck diversion rule be sufficient to ensure attainment of every applicable NAAQS for mobile source-related pollutants (PM-10, PM2.5, NO2 and CO)?

c) would the diversion of trucks from I-70 and onto I-76/I-270 increase emissions enough in those corridors to cause NAAQS violations?

(d) if the diversion of truck traffic would not be sufficient to ensure that attainment of any NAAQS will not be maintained in the Project study area, would the diversion of through traffic from the current I-70 alignment onto I-76 and I-270 be sufficient to ensure attainment during the life of the Project?

(e) how much of the traffic expected to use the current I-70 alignment in 2035 would be through traffic (i.e., not expected to exit or enter between the Mousetrap and Colorado Blvd)?

(f) if through traffic were diverted onto I-76 and I-270, would emissions from those highways cause any NAAQS to be violated along those alignments?

(g) if any NAAQS violations are predicted at receptor locations along those highways, are any of those receptors in a location which EPA defines as "ambient air," 40 CFR § 50.1, i.e. a location outside the right-of-way owned by CDOT where the general public has access?

Without answers to these questions, informed decisions about these alternatives cannot be made.

CDOT Director Hunt has stated during public meetings that CDOT cannot limit truck or car access to segments of the interstate system, and that therefore the alternatives proposed here for

Responses to Comments

The Final EIS discloses project-related impacts for all alternatives and considers mitigation measures where there are project impacts. NEPA does not require FHWA to consider or implement alternatives that are not feasible and prudent, such as removing I-70 from this corridor or rerouting traffic to the I-76/I-270 corridor. Similarly, moving trucks to other alignments isn't a feasible mitigation measure because no routes can be identified that would not affect other neighborhoods, and limiting trucks could impact many commercial uses in this segment of the I-70 corridor that rely on trucking. The purpose of the EPA and CDPHE NAAQS and MSAT programs are to allow all areas to meet health standards and reduce overall risk. For information on alternatives that remove I-70 East from its current alignment, please see ALT2 and ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on restricting truck traffic along I-70, please see TRANS8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Source: Submittal

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Name: Sierra Club - Robert Yuhnke

evaluation are not permissible. This is an incorrect understanding of the law. CDOT may not have authority to limit vehicle access under statutes that it has authority to implement, but the State clearly has authority under the CAA to limit vehicle access if necessary to attain or maintain a NAAQS for mobile source-related pollutants. For example, the State may adopt measures pursuant to an indirect source review program to prevent a highway from attracting mobile sources, the emissions from which will cause or contribute to violations of a mobile source-related NAAQS. 42 U.S.C. § 7410(a)(5). When necessary to attain a mobile sourcerelated NAAOS in a nonattainment area, or maintain a NAAOS in an attainment area, the State may also adopt directly into its SIP any of the transportation control measures authorized by CAA section 108(f)(1), including "(vii) programs to limit or restrict vehicle use in downtown areas or other areas of emission concentration particularly during periods of peak use."

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Document Number:

An EIS shall include reasonable alternatives not within the jurisdiction of the agency proposing the action. 40 CFR 1502.14(c). Thus the traffic diversion strategies described above should be considered in the EIS because Congress has delegated authority to the State to adopt such alternatives into its SIP as control measures.

B. Alternatives to Allow Residents to Move from the Pollution Danger Zone.

For comparison of health benefits, improved air quality and costs under § 109(h), an alternative that invests resources to allow residents to protect themselves from the pollution danger zone by moving away must also be evaluated. This alternative allows residents to reduce their exposure to emissions from the highway to zero, and to avoid any adverse health impacts. This option is the kind of mitigation contemplated by 40 CFR § 1508.20(e) by providing a substitute environment for the residents adversely affected by exposure to pollution from the Project.

Together, the failure to investigate the impacts that Project emissions will have on air pollution standards, on community health, and to consider options that could prevent adverse air quality impacts and improve local health outcomes makes the SDEIS inadequate under NEPA. In addition, the failure to consider and adopt mitigation puts Denver at risk of becoming nonattainment under the CAA for PM2.5, and possibly for NO2 as well. There is no discussion of the regulatory burdens that such an outcome will have on sources of PM2.5 in the region, on regional transportation planning and transportation funding, and on the City.

CONCLUSION.

The SDEIS is not adequate to satisfy the requirements of NEPA, FAHA or the CAA for the reasons discussed above. A ROD for the proposed I-70 Project may not be signed, or the project funded or approved until a revised SDEIS is prepared that remedies the described deficiencies and is made available for public review and comment.

Respectfully submitted,

Robert E. Yuhnke Robert E. Yuhnke and Associates (303) 499-0425 Colorado Attorney (#012686)

Joanne Spalding Attorney, Sierra Club Law Program 85 Second Street San Francisco, CA 94105 (415) 977-5725

Responses to Comments

Moving residents out of the I-70 corridor is not necessary because mitigation is not needed since there will be no air quality impacts as a result of the project and no violation of the NAAQS is predicted. This would be an expensive measure that would impair neighborhoods rather than improving them by displacing more people than the bare minimum necessary to safely meet the purpose and need. Further, because no relocation areas in the Denver metropolitan area have zero air pollutants (from vehicles or other sources), it is unclear how much risk would be reduced. Overall air quality and health are improving and will continue to improve with reductions in motor vehicle emissions, the closure of coal units at the nearby Cherokee Station, cleanup of old industrial sites and similar measures.

CDOT follows the Uniform Act for relocating businesses and residents impacted by the project. For information on relocation of residences that will not be acquired by the project, please see PROP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The Supplemental Draft EIS and Final EIS are fully compliant with the requirements of NEPA, the Clean Air Act, the Federal Aid Highway Act, and other provisions. FHWA will take into account all public comment prior to making a final decision for the ROD.

I1

J1

January 2016

East Final EIS	Supplemental Draft EIS Comments and Response
Comments	Comments
ce: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich	Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich
Current Folder: SDEIS Comments Responded to	Submitted to CDOT as public comment on I-70 SDEIS 31 October 2014 Contact: Dr. George "Tink" Tinker (wazhazhe, Osage Nation) Clifford Baldridge Professor of American Indian Cultures and Religious Traditions Iliff School of Theology 2201 South University Boulevard, Denver, CO 80210
Welcome: contactus@i-70east.com	
Re: I-70 East EIS - SDEIS COMMENTS Date: Fri, October 31, 2014 10:33 am To: contactus@i-70east.com Priority: Normal	Iliff School of Theology Program for Social Justice Social & Environmental Justice Forum I-70 Widening in North Denver Saturday, September 27, 2014 9:00 am to 4:00 pm Bartlett Commons, Room I-205 2201 South University Blvd @ Warren Avenue
Please see the attached file and submit as a public comment. Therefore the attached file and submit as a public comment. Therefore the attached file and submit as a public comment. Therefore the attached file and submit as a public comment.	• Alliance of Baptists • The Christian Church / Disciples of Christ

S-128 January 2016

• The United Church of Christ • The United Methodist Church Source: Submittal

Comments Comments Document Number: 691 Name: Unite North Metro Denver - Sherri Rich Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich

ALLIANCE OF BAPTISTS

Baptist Statements on the Environment

The Baptist community is remarkably diverse - and more and more Baptist leaders have issued statements on the environment.



We have poisoned the earth which God has given us. It is no longer the beautiful garden that Genesis portrays as the home of Adam and Eve.

American Baptist Policy Statement on Ecology

American Baptist Policy Statement on Ecology, 2007 American Baptist Statement on Energy, 2007 American Baptist Resolution on Global Warming,

American Baptist Resolution on Individual Lifestyle for Ecological Responsibility, 1996

American Baptist Resolution on Hazardous. Toxic and Radioactive Waste, 1992 A Southern Baptist Declaration on the Environment and Climate Change, 2008

Alliance of Baptists Statement on Climate Change,

A Statement on Climate Change | Alliance of Baptists (April 2009)

As people of faith, we are called to protect the vulnerable and to care for God's earth. We are gravely concerned that the impacts of climate change are dramatically and negatively altering God's gracious gift of creation. Because the effects of global climate change impact those least able to cope with them, addressing global climate change is also a justice issue.

We urge the United States Congress and President Obama to:

1. Reduce Climate Change Emissions

Enact a mandatory system that lowers greenhouse gas emissions in the U.S. to meet standards recommended by the international scientific community. To achieve this, the U.S. must reduce greenhouse gas emissions by 25 to 40 percent below 1990 levels by 2020 and work for long-term reductions that are at least 80 percent below 1990 levels by 2050. Mechanisms for achieving these reductions must be based on principles of transparency, accountability, global equity and environmental awareness.

2. Support Vulnerable Communities

Provide substantial new funding for adaptation measures and transition assistance for vulnerable communities both overseas and in the U.S. Because of the massive U.S. contribution to greenhouse emissions, money for adaptation and transition is a moral responsibility, not charity. Adaptation assistance must provide for those communities, families and individuals impacted by the effects of climate change.

- a. International adaptation funding should be channeled through mechanisms that are transparent, democratic, participatory, equitable and effective. The funds should be accessible to those most impacted, such as women and indigenous communities. To avoid adding to debt burdens, adaptation assistance to the world's poorest countries should be provided in the form of grants rather than loans.
- b. Domestic adaptation and transition assistance must be directed to the most vulnerable communities in the U.S. Because the imposition of carbon limits in the U.S. may increase the cost of essential goods, low-income communities will need financial assistance to transition to a low-carbon economy.
- 3. Assist and Welcome Climate Migrants

Provide humanitarian assistance to people fleeing the effects of climate change and admit a significant number of environmental migrants through a new entry mechanism.

With thanks to Ecumenical Advocacy Days, National Council of Churches Eco-Justice Working Group and Church World Service for education and advocacy materials on Climate Change



Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document.

THE CHRISTIAN CHURCH / DISCIPLES OF CHRIST

The Alverna Covenant

The Alverna Covenant was written by members of the Task Force on Christian Lifestyle and Ecology of the Christian Church (Disciples of Christ) while meeting at Alverna Retreat Center, a Franciscan retreat in Indianapolis, Ind. The name has added significance. Alverna is named for Mt. Alverna in Italy, the mountain retreat given to Francis of Assisi. Francis is honored for his concern for the care of and relatedness of all creation. The 800th anniversary of Francis' birth was celebrated in 1981, the year the Alverna Covenant was first introduced at the General Assembly of the Christian Church (Disciples of Christ).



Whereas:

- God has created the world with finite resources;
- God has given to us the stewardship of the earth;
- God has established order through many natural cycles;

And it is evident that:

- We are consuming resources at a rate that cannot be maintained;
- We are interrupting many natural cycles;
- We are irresponsibly modifying the environment through consumption and pollution;
- We are populating the earth at a rate that cannot be maintained;

As a member of the human family and a follower of Jesus Christ, I hereby covenant that:

- I will change my lifestyle to reduce my contribution to pollution;
- I will support recycling efforts
- I will search for sustainable lifestyles;
- I will work for public policies which lead to a just and sustainable society;
- I will share these concerns with others and urge them to make this covenant.

	Comme	ents	Comments				
Source: Submittal	Document Number: 691	Name: Unite North Metro Denver - Sherri Rich	Source: Submittal	Document Number:	691	Name: Unite North Metro Denver - Sherri Rich	

CHURCHES UNITING IN CHRIST

Churches Uniting in Christ is a covenant relationship among eleven Christian communions that have pledged to live more closely together in expressing their unity in Christ and combating racism together.

The member churches of CUIC include the African Methodist Episcopal Church, the African Methodist Episcopal Zion Church, the Christian Church (Disciples of Christ), the Christian Methodist Episcopal Church, the Episcopal Church, the International Council of Community Churches, the Moravian Church (Northern Province), the Presbyterian Church (USA), the United Church of Christ and the United Methodist Church. The Evangelical Lutheran Church in America is a partner in mission and dialogue.



Racism is a church-dividing, faith-denying and community-destroying reality that must be eradicated. It is an evil practice among individuals, churches and nations. Racism is a sin and without repentance it is unto death. CUIC provides a unique opportunity for the ecumenical community to embrace with enthusiasm and excitement a new future, devoid of the baggage of racism, where we exercise mutual respect and equal regard."

The Right Reverend McKinley Young CUIC Transition Committee | Presiding Bishop, 10th District African Methodist Episcopal Church

Call to Christian Commitment and Action to Combat Racism

Common witness and service are two marks of an ecumenical body. The COCU member-churches have chosen to live this commitment especially by focusing attention on the need to combat racism within and among the member-churches, in all churches and in society.

The unity of the Church is God's gift expressed in creation and redemption. This unity is given not only for the church but also for the whole human community and all creation. It is the gift of God's own life offered to all humanity. For this reason the church is called to be a sign and instrument of the communion and justice God intends for all people.

Something is seriously wrong with race relations in the United States. One of the most prominent and pervasive evils in our national heritage and cultural routines is racism - that is, biased assumption about the genetic or cultural inferiority of certain racial-ethnic groups, and/or subordinating practices that exclude persons or deprive them of their full humanity because of their racial-ethnic identity.

Racism so permeates our customs and institutions that none can fully escape participation in it. Indeed, no member of a dominant group can fully avoid benefiting from it, and no member of a subordinate group can avoid the intention of oppression. Racism is finally about power - the abuses of power by a dominant group intent upon preserving its economic, social, political, or ecclesiastical privileges and the resulting deprivations of opportunity imposed on a subordinate group.

Unless significant initiatives are taken to counter current conditions and trends, racism -- especially white racism -- will continue to corrupt our national and ecclesiastical aspirations for a society that truly incarnates "liberty and justice for all." We, therefore, appeal to the peoples of our nation and our churches for a renewed commitment to combat the sin of racism and white privilege. The moral integrity and credibility of both our nation and our churches are at stake in this struggle.

From the perspective of the Christian gospel whose mandate is reconciliation of all God's children, racism is demonic and sinful. It denies the image of God given each person in creation, and in the new creation each person enters by baptism.

Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document. In view of what we discern that God is calling all the churches to be and to do, and in view of the present impediments to effective responses to that call, this Eighteenth Plenary appeals to our member-churches to make the following nine strategic commitments, and to implement these commitments together:

- Continue to make a compelling theological case against racism. Racism must find no refuge in
 and no solace from the church. It is a denial of the truth known in Christ, who breaks down the
 humanly constructed walls that partition us into alienated communities of faith (Eph. 2:13-14).
 The church cannot be "truly catholic" unless it is fully open to all people on an equal basis. The
 church we seek to become, therefore, must be a model, a prophetic sign of the unity in diversity
 of God's creation. Christians must hear this affirmation regularly and convincingly.
- Take the discipline of social ethics seriously, because the careful arguments and nuanced
 distinctions demanded by that discipline can save us from the simplistic exhortations that hinder
 effective advocacy. An adequate defense of some preferential forms of affirmative action, for
 example, depends in part on sound and subtle interpretations of distributive and compensatory
 justice. Social ethics can bring a necessary depth to a strategy against racism.
- Renew the churches' commitment to the struggle for equal human rights through advocacy. In
 continuing the civil rights agenda, four instruments of justice seem especially relevant for our
 time: 1) the preservation and enhancement of federal civil rights laws, 2) the continuation of key
 affirmative action initiatives to address imbalances and deprivations caused by racism, 3) the
 defense of economic rights, such as adequate housing, health care, nutrition, employment, and
 other essential material conditions, and 4) reform of the criminal justice system.

Adopted by unanimous vote of the delegates of the nine member communions to the 18th Plenary of the Consultation on Church Union, January 1999, St. Louis.

S-130 January 2016

Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich

THE EPISCOPAL CHURCH

Social Justice Policies

The social justice policies of the Episcopal Church are formed in a number of ways. For one thing, almost all dioceses of the Episcopal Church are actively engaged in companion diocese relationships across the Anglican Communion, which lends the church a broader perspective. Also, Episcopal seminaries enroll and generally fund students from around the Anglican Communion. And the Episcopal Partnership for Global Mission, a network of more than 70 independent and churchwide agencies focused on mission in the larger Anglican Communion, is partially funded by the General Convention.



Advocacy for Human Rights, Justice, and Peace: The Office of Government Relations of the Episcopal Church, in Washington, D.C., spends about 40% of its time and budget on international matters. The Office of Government Relations works directly with the executive and legislative branches of the U.S. government, as well as with the diplomatic community and organizations such as the World Bank and the International Monetary Fund.

Through the Episcopal Public Policy Network, Episcopalians across the country are engaged in grassroots advocacy work.

The Office of Peace and Justice Ministries, of which the Office of Government Relations is a part, has worked with a number of provinces in support of conflict resolution and a host of other issues

The Sin of Racism

In March 1994, the House of Bishops issued the Pastoral Letter on Racism, which definitively stated that, "Racism is totally inconsistent with the Gospel and, therefore, must be confronted and eradicated." Basing its message on the baptismal covenant, the Bishops invited all baptized Christians to enter into a new covenant to fight racism and to, "proclaim the vision of God's new creation in which the dignity of every human being is honored."

Sustaining hope in the face of climate change

The heads of three religious denominations - The Episcopal Church, the Church of Sweden, and the Evangelical Lutheran Church in America (ELCA) – signed a joint statement "to celebrate our commitment to hope in the face of climate change."

Episcopal Church Presiding Bishop Katharine Jefferts Schori, Church of Sweden Archbishop Anders Wejryd and ELCA Lutheran Presiding Bishop Mark Hanson presented the document at a two-day environmental event, "Sustaining hope in the face of climate change" in Washington DC. In the statement the religious leaders vowed, "It is a challenge to commit ourselves to walk a different course and serve as the hands of God in working to heal the brokenness of our hurting world."

Bishop Schori's remarks follow.

Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document.

The Most Rev. Katharine Jefferts Schori Presiding Bishop and Primate | The Episcopal Church

The idea of changing climate elicits grief in many people, as well it should. That grief finds expression in many of the classic ways that we respond to all kinds of loss. Some simply can't imagine that it's real – and there are still more than a few climate deniers out there. Some try to find someone to blame, or shift it away from themselves: they say things like: 'A bunch of crooked scientists cooked this up to keep themselves in research funds' or, 'It's not my fault, and I will not be responsible!'

Some people are angry enough at the very idea that we might all share some responsibility that they flaunt their wastefulness or charge others with political manipulation of the media. And some get so depressed that they simply leave the conversation – 'there's nothing I can do, so why should I try?'

The evidence of climate change due to human behavior is quite literally undeniable. And the evidence leads to models and predictions which are becoming clearer about the extent of the impact we are likely to experience.

Atmospheric warming is leading to greater variability in climate as well as more extreme climatic events. Floods and drought will continue to become more common, and storms more intense. We will see more wildfires, rain-induced floods, heat waves, and tidal surges. Water for drinking and irrigation will be in short supply in areas that used to have plenty. Aquifers will be depleted. Food crops will become more difficult to grow in areas of historic cultivation. We will see disease outbreaks in human beings and in food crops as environmental stress increases. The lack of resistance will mean higher death and debility rates in human beings, livestock, and cereal crops. Large numbers of species will become extinct – a trend we can already see developing – and the reduction in diversity will mean both lower ecosystem resilience and greater outbreaks of weedy or opportunistic species.

The oceans are already experiencing the effects of increased atmospheric carbon. Acidification from dissolved CO2 is straining the ability of organisms to lay down carbonate shells and skeletal structures – corals and many planktonic organisms, in particular. They are often significant primary producers at the base of the food chain; and as a result, we will see reduced fisheries productivity, as well as stressed and shrinking populations of sea birds and mammals.

Can you hear the hoofbeats of the four horsemen of the apocalypse? We know that famine, drought, and pestilence often lead to conflict and war. The ensuing death and destruction are immense and tragic. We have choices in the face of the doom and gloom before us. We can choose to ignore those hoofbeats, or we can remember who we are, whose we are, and why we are here. Our shared credo affirms that we are children of God, made in God's image, and created for right relationship with God, one another, and all creation.

Those horsemen are driven by the ancient demons of individualism, materialism, and selfishness – what today we often call consumerism. All of them feed on a self-focused fear of scarcity. The beasts of war can become vehicles of peace and justice when we ride to the aid of another, remembering that we belong to one another. We do not exist alone; ultimately we will all thrive or die together. The stuff that so many of us are so urgently accumulating will not save us, make us whole, or heal the emptiness within us. The stuff that consumes us will eventually also consume many of the other parts of creation – and quite literally burn it to a crisp.

The developed world's drive to consume more and more diminishes our own lives — even at the level of the time and energy we put into finding stuff to buy or working to pay for it. It soon becomes time stolen from the possibility of healing, like the time that could be spent building deep and meaningful friendships with God and neighbor. Each consumptive act puts more carbon into the atmosphere as factories and engines churn out commodities to be bought and sold.

Yet people of faith know another response than futility, particularly in the face of Easter resurrection. There is still enough health in us to remember that we are claimed by one who reminds us that we do not live by bread alone. We are made whole in loving God and neighbor and not ourselves alone.

We are gathered here today and tomorrow to learn about the realities of climate change, and to discover ways we can ride to the aid of others, responding to the disaster already emerging.

God breathed to become leaven and spirit in the world around us. There is indeed abundant hope that the body of God's creation might also rise – renewed, redeemed and made whole.

Source: Submittal

Comments Comments Document Number: 691 Name: Unite North Metro Denver - Sherri Rich Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich

EVANGELICAL LUTHERAN CHURCH IN AMERICA

Church in Society

The "Church in Society: A Lutheran Perspective" social statement expresses the teaching of the ELCA on the church's relation to society and its public presence and responsibilities. The "witness of the church in society flows from its identity as a community that lives from and for the Gospel." It is a witness in which faith is active in a love that calls for justice in relationships and structures of society. It states convictions regarding the church's



responsibility in society, the baptismal vocation of individual Christians, and the church as a community of moral deliberation. It also describes our commitments that flow from these convictions and guide and influence daily Christian life, deliberation on social questions and the church's witness as an institution. -

In witnessing to Jesus Christ, the Church announces that the God who justifies expects all people to do justice. God's good and just demands address people in the obligations of their relationships and the challenges of the world. Through the divine activity of the Law, God preserves creation, orders society, and promotes justice in a broken world.

Race, Ethnicity and Culture

"Freed in Christ: Race, Ethnicity, and Culture" expresses the ELCA's calling to regard seriously culture and ethnicity, confront racism, to engage in public leadership, witness and deliberation, and to advocate for justice and fairness for all people. The statement is grounded in the conviction that the church has been gathered together in the joyful freedom of the reign of God announced by and embodied in Jesus. That reign has not come in its fullness, but the message of God's "yes" to the world breaks down all dividing walls as we live into that promise.

In daily life, cultural, ethnic and racial differences matter, but they can be seen and celebrated as what God intends them to be — blessings rather than means of oppression and discrimination. We are a church that belongs to Christ, where there is a place for everyone. Christ's church is not ours to control, nor is it our job to sort, divide, categorize or exclude.

Caring for Creation: Vision, Hope, Justice

The "Caring for Creation: Vision, Hope and Justice" social statement explains the ELCA's teachings on ecology and the environment, grounded in a biblical vision of God's intention for the healing and



wholeness of creation. This statement provides a Christian understanding of the human role to serve in creation, and a hope rooted in God's faithfulness to the creation from which humans emerge and depend upon for sustaining life. It provides a framework for understanding the human role in creation, the problem of sin and the current environmental crisis.

"Caring for Creation" expresses a call to pursue justice for creation through active participation, solidarity, sufficiency and sustainability, and states the commitments of the ELCA for pursuing wholeness for creation commitments expressed through individual and community action, worship, learning, moral deliberation and advocacy. -

Major Theme: Human beings are called to care for the creation because we are full participants in the creation itself. The way we are to participate should imitate the way God cares for the creation--as a servant king. Rooted in the vision of God's care for creation while troubled by signs of sin and yet empowered by the hope of creation's fulfillment, the statement calls people of faith to carry out a calling to care for creation guided by principles of justice. This involves:

- honoring the integrity of creation
- striving for fairness within the human community

The title Caring for Creation: Vision, Hope and Justice summarizes the Statement:

- Caring implies keeping, loving the creation, living wisely
- Creation here designates all that exists but with particular attention to the earth and entire, complex and interdependent ecology.
- Vision refers to the biblical vision of a flourishing creation
- Hope refers to the confidence people of faith have that God will bring the whole creation to fulfillment, as God has promised
- Justice suggests the principles by which people of faith should be guided in their actions today toward the environment.

Empowered by the hope of creation's fulfillment, the statement calls people of faith to carry out a calling to care for creation guided by principles of justice. This involves:

- honoring the integrity of creation
- striving for fairness within the human community

The Statement is based in our witness to God as shared in ecumenical creeds and scripture:

- God the creator blesses the world, sees it as 'very good,' continues to bless it and to be involved in it;
- God the Son—the Word made flesh through whom all things were made reconciles the world to God through the Cross. Christ comes to us in water, bread and wine and frees us from sin and empowers us to serve all creation. We do this both by modeling God's care for creation, and by heralding the new creation;
- God the Holy Spirit—'the Lord, the giver of life' (Nicene creed) is the source of life and renews the face of the earth, sustains us in the promise of a redemption that includes all creation;
- Response of faith—a basic trust and hope in God, and a basic trust in the fundamental sufficiency of creation for all its creatures that is expressed in living out the responsibility we have been granted to care for creation.

The most fundamental threats to creation result primarily from human activity and injustices:

- Excessive consumption by the relatively well-off
- High population growth and the pressure it puts on creation. Contributing conditions to excessive population growth include such things as lack of access to family planning and health care, good education, lack of employment at adequate wages,
- and unequal rights.

We model God's justice by striving to embody 4 four principles in the face of the intricate complexity of creation and of the human community:

- Participation—All human beings are entitled to a voice and to have their interests considered when decisions are made affecting the creation and its resources. Human beings should be advocates for the non-human parts of creation;
- Solidarity—We acknowledge our interdependence with other creatures, and act both locally and globally on behalf of all creation, especially those parts that are most vulnerable and at greatest risk;
- Sufficiency—We are to place priority on meeting the basic needs of all humanity and all creatures and since the earth's resources are finite, this has implications for human acquisition and consumption patterns:
- Sustainability—We should act so as to provide "an acceptable quality of life for present generations without compromising that of future generations."

Task for the Church:

- Creation-awareness and education;
- Imitate God's care for creation in our life and activity as a church;
- Be a community of moral deliberation, and a venue for civic deliberation about caring for creation;
- Provide for and foster public policy advocacy;
- Foster and support corporate social responsibility

Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document.

S-132 January 2016 Comments Comments

Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich

Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich

INTERFAITH CENTER ON CORPORATE RESPONSIBILITY

The Interfaith Center on Corporate Responsibility is a coalition of faith and values-driven organizations who view the management of their investments as a powerful catalyst for social change. Our membership comprises nearly 300 organizations including faith-based institutions, socially responsible asset management companies, unions, pension funds and colleges and universities that collectively represent over \$100 billion in invested capital.

ICCR members and staff engage hundreds of multinational corporations annually to promote more sustainable and just practices because we believe in doing so they will secure a better future for their employees, their customers and their shareholders.

Environmental Justice

Because they lack both the resources and political power, poor and minority populations are more vulnerable to the environmental degradation and health and safety risks that may result from living near heavy industrial areas. ICCR members encourage companies operating in heavily impacted communities to consult with local community groups and to implement plans to mitigate and remedy the adverse impacts of their operations.

Climate Change

While the primary responsibility for controlling greenhouse gas emissions clearly lies with global policymakers, as early as 1992 ICCR members began to use their leverage as shareholders to forcefully engage the fossil fuel industry and other GHG-heavy sectors in an effort to curb emissions and forge new paths towards a green economy. Now, in light of recently released data indicating accelerated global warming patterns, ICCR members are developing bolder shareholder engagement strategies that will move

companies to drastically reduce their emissions and make the transition away from fossil fuels sooner.

ICCR's Insights for Investors Working for Bolder Intervention on Climate Change

ICCR proposes a number of proactive strategies for institutional investors looking to more aggressively address the threat of climate change.

Decades before Al Gore's "An Inconvenient Truth" sparked an international debate that pitted climate scientists against global warming skeptics, members of the Interfaith Center on Corporate Responsibility and shareholders in global energy companies began sounding the alarm on climate risk. For over 40 years, faith-based and socially responsible investors have been using their voices to advocate for the corporate responsibility to properly care for and manage the earth's resources. The concept of environmental stewardship is embedded in all faith traditions, as is the concept of "environmental justice" which acknowledges that environmental impacts are felt most keenly by those least able to mitigate against them. This social justice dimension has been at the center of all ICCR members' advocacy and a driving force behind our members' engagements on climate change.

Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document.

THE ORTHODOX CHURCH

Ecumenical Patriarch Bartholomew at The Environmental Symposium Santa Barbara, California | 8 November 1997

It is with deep joy that we greet all of you, the honorable delegates and attendees of this blessed Symposium on the Sacredness of the Environment. Here in this historical city of Santa Barbara, we see before us a brilliant example of the wonder of God's creation. Recently, that God-given beauty was threatened by an oil spill.

The Ecumenical Throne of Orthodoxy, as a preserver and herald of the ancient

Patristic tradition and of the rich liturgical experience of our Orthodox Church, today renews its long
standing commitment to healing the environment. We have followed with great interest and sincere
concern, the efforts to curb the destructive effects that human beings have wrought upon the natural
world. We view with alarm the dangerous consequences of humanity's disregard for the survival of God's
creation.

It is for this reason that our predecessor, the late Patriarch Dimitrios, of blessed memory, invited the whole world to offer, together with the Great Church of Christ, prayers of thanksgiving and supplications for the protection of the natural environment. Since 1989, every September 1st, the beginning of the ecclesiastical calendar has been designated as a day of prayer for the protection of the environment, throughout the Orthodox world.

Since that time, the Ecumenical Throne has organized an Inter-Orthodox Conference in Crete in 1991, and convened annual Ecological Seminars at the historic Monastery of the Holy Trinity on Halki, as a way of discerning the spiritual roots and principles of the ecological crisis. We have recently convened a transnational conference on the Black Sea ecological crisis that included participation of all the nations that border the sea.

We envision a new awareness that is not mere philosophical posturing, but a tangible experience of a mystical nature. We believe that our first task is to raise the consciousness of adults who most use the resources and gifts of the planet. Ultimately, it is for our children that we must perceive our every action in the world as having a direct effect upon the future of the environment. At the heart of the relationship between man and environment is the relationship between human beings. As individuals, we live not only in vertical relationships to God, and horizontal relationships to one another, but also in a complex web of relationships that extend throughout our lives, our cultures and the material world. Human beings and the environment form a seamless garment of existence; a complex fabric that we believe is fashioned by

People of all faith traditions praise the Divine, for they seek to understand their relationship to the cosmos. The entire universe participates in a celebration of life, which St. Maximos the Confessor described as a "cosmic liturgy." We see this cosmic liturgy in the symbiosis of life's rich biological complexities. These complex relationships draw attention to themselves in humanity's self-conscious awareness of the cosmos. As human beings, created "in the image and likeness of God" (Gen. 1:26), we are called to recognize this interdependence between our environment and ourselves. In the Eucharist, we offer the creation back to the creator in relationship to Him and to each other. Indeed, in our liturgical life, we realize by anticipation, the final state of the cosmos in the Kingdom of Heaven. We celebrate the beauty of creation, and consecrate the life of the world, returning it to God with thanks. We share the world in joy as a living mystical communion with the Divine.

Moreover, there is also an ascetic element in our responsibility toward God's creation. This asceticism requires from us a voluntary restraint, in order for us to live in harmony with our environment. Asceticism offers practical examples of conservation. By reducing our consumption, we come to ensure that resources are also left for others in the world.

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Source: Submittal	Document Number: 691	Name: Unite North Metro Denver - Sherri Rich	Source: Submittal	Document Number: 691	Name: Unite North Metro Denver - Sherri Rich	

We must challenge ourselves to see our personal, spiritual attitudes in continuity with public policy. We do this out of a personal love for the natural world around us. We are called to work in humble harmony with creation and not in arrogant supremacy against it.

Excessive consumption may be understood to issue from a world-view of estrangement from self, from land, from life, and from God. Consuming the fruits of the earth unrestrained, we become consumed ourselves, by avarice and greed. Excessive consumption leaves us emptied, out-of-touch with our deepest self. Asceticism is a corrective practice, a vision of repentance. Such a vision will lead us from repentance to return, the return to a world in which we give, as well as take from creation.

We lovingly suggest to all the people of the earth that they seek to help one another to understand the myriad ways in which we are related to the earth, and to one another. In this way, we may begin to repair the dislocation many people experience in relation to creation.

If human beings treated one another's personal property the way they treat their environment, we would view that behavior as anti-social. We would impose the judicial measures necessary to restore wrongly appropriated personal possessions. It is therefore appropriate, for us to seek ethical, legal recourse where possible, in matters of ecological crimes.

It follows that, to commit a crime against the natural world, is a sin. For humans to cause species to become extinct and to destroy the biological diversity of God's creation... for humans to degrade the integrity of Earth by causing changes in its climate, by stripping the Earth of its natural forests, or destroying its wetlands... for humans to injure other humans with disease... for humans to contaminate the Earth's waters, its land, its air, and its life, with poisonous substances... these are sins.

In prayer, we ask for the forgiveness of sins committed both willingly and unwillingly. And it is certainly God's forgiveness, which we must ask, for causing harm to His Own Creation.

Thus we begin the process of healing our worldly environment which was blessed with Beauty and created by God. Then we may also begin to participate responsibly, as persons making informed choices in both the integrated whole of creation, and within our own souls.

There has been much debate back and forth about who should, and should not have to change the way they use the resources of the earth. Many nations are reluctant to act unilaterally. This self-centered behavior is a symptom of our alienation from one another, and from the context of our common existence. We are urging a different and, we believe, a more satisfactory ecological ethic. This ethic is shared with many of the religious traditions represented here. All of us hold the earth to be the creation of God, where God placed the newly created human "in the Garden of Eden to cultivate it and to guard it" (Genesis 2:15).

God imposed on humanity a stewardship role in relationship to the earth. How we treat the earth and all of creation defines the relationship that each of us has with God. It is also a barometer of how we view one another. For if we truly value a person, we are careful as to our behavior toward that person. As the Lord said, "You know that the rulers of the Nations lord it over them, and their great ones are tyrants over them. It will not be so among you; but whoever wishes to be great among you must be your servant, and whoever wishes to be first among you must be your slave; just as the Son of Man came not to be served but to serve, and to give his life as a ransom for many" (Mat. 20:25-28).

It is with that understanding that we call on the world's leaders to take action to halt the destructive changes to the global climate that are being caused by human activity. And we call on all of you here today, to join us in this cause. This can be our important contribution to the great debate about climate change. We must be spokespeople for an ecological ethic that reminds the world that it is not ours to use for our own convenience. It is God's gift of love to us and we must return his love by protecting it and all that is in it.

The Lord suffuses all of creation with His Divine presence in one continuous legato from the substance of atoms to the Mind of God. Let us renew the harmony between heaven and earth, and transfigure every detail, every particle of life. Let us love one another, and lovingly learn from one another, for the edification of God's people, for the sanctification of God's creation, and for the glorification of God's most holy Name.

Comment noted. However, these comments are not

related to the I-70

project or the I-70

EIS document.

Orthodox Bishops' pastoral letter on climate change (excerpt)

The Orthodox bishops issued a pastoral letter on climate change in 2007 and stated, "immediate measures must be taken." An excerpt from their statement follows.

The conditions we observe now are only the early alterations to our climate. Larger and more disruptive changes will result unless we reduce the forces causing climate change.

It should be clear that immediate measures must be taken.... If we fail to act now, the changes already underway will intensify and create catastrophic conditions. A contributing cause of these changes is a lifestyle that contains unintended... destructive side effects. It may be that no person intends to harm the environment, but excessive use of fossil fuels is destroying the life of creation.... As Church leaders, it is our responsibility to speak to this condition as it represents a grave moral and spiritual problem.

Therefore, we wish to emphasize the seriousness and the urgency of the situation. To persist in a path of excess and waste, at the expense of our neighbors and beyond the capability of the planet to support the lifestyle responsible for these changes, is not only folly; it jeopardizes the survival of God's creation.... Not only is [this] sinful; it is no less than suicidal.

But there is hope. Society can alter its behavior and avoid the more serious consequences of climate change. In order to make the required changes, we are called to pray for a change in our personal attitudes and habits, in spite of any inconvenience. The issue is not merely our response to climate change, but our failure to obey God. We must live in a manner that is consistent with what we believe. At minimum, this means caring about the effect of our lives upon our neighbors, respecting the natural environment, and demonstrating a willingness to live within the means of our planet. Such a change will invariably require reduction in our consumption of fossil fuels as well as acceptance of alternative energy sources such as solar or wind power, and other methods that minimize our impact upon the world. We can do these things, but it will require intentional effort.

We must learn all that we can about climate change. We must set an example in the way that we live, informing others about this threat. We must discuss this with fellow parishioners and we must raise the issue before public officials. Each of us can do something.

At every Divine Liturgy, we pray for seasonable weather. Let us enter into this prayer and amend our lives... If we can do this, God willing, we may live and flourish. This is not optional.... The Scriptures tell us if we destroy the earth, God will destroy us (see Rev. 11:18).

S-134 January 2016

Comments Comments Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich

HARMING THE ENVIRONMENT IS SINFUL

Declaration by Bartholomew I, Orthodox Christian leader, is believed to be a first by a major religious figure.

SANTA BARBARA--In a pronouncement that political and church leaders called an unprecedented religious defense of the environment, His All Holiness Bartholomew I declared here Saturday that the degradation of the natural world is "sin."

The remarks of the spiritual leader of the world's 300 million Orthodox Christians were believed to be the first time that a major international religious leader has explicitly linked environmental problems with sinful behavior.

"To commit a crime against the natural world is a sin," Bartholomew told a symposium on religion, science and the environment. "For humans to cause species to become extinct and to destroy the biological diversity of God's creation, for humans to degrade the integrity of the Earth by causing changes in its climate, stripping the Earth of its natural forests, or destroying its wetlands . . . for humans to contaminate the Earth's waters, its land, its air, and its life with poisonous substances--these are sins."

Bartholomew heads the mother church of Orthodox Christianity, the See of Constantinople, now known as Istanbul, Turkey, His jurisdiction includes the Greek Orthodox churches in Canada, the United States and South America, as well as in Turkey, Australia and Asia. He is also considered to be the "first among equals" of the nine Orthodox patriarchs.

Bartholomew's declaration was viewed as a significant development in the awakening of organized religion to the despoilment of the natural order.

Until relatively recently, organized religion has left environmental protection to environmental activists, concerned scientists and political figures. Likewise, environmentalists have either ignored religion, or complained that churches and synagogues have been merely lukewarm on environmental causes while concentrating most of their energies on hot-button issues involving abortion rights, religious discrimination, racism, economic justice and human sexuality.

"That litany of environmental degradation under the rubric of sin was the first time a significant religious leader has so explicitly designated crimes against creation as sin," said Paul Gorman, executive director of the National Religious Partnership for the Environment. The partnership, based in New York, includes Protestant churches, Jewish groups, and Roman Catholics. Gorman said Bartholomew's declaration points to "a whole new level of theological inquiry into the cause, and depth and dimension of human responsibility by lifting up that word--sin."

The patriarch's undiluted criticism of environmental destruction and elevation of it to a grave moral failing was another of the increasingly strong signals that a broad span of organized religions is awakening to a crisis.

Bartholomew, who has come to be known as the "green patriarch," has been especially outspoken on the issue. He has sponsored symposiums on pollution in the Black Sea, and has designated the first day of September each year for an annual message on protecting creation.

Bartholomew said Saturday that responsibility toward creation requires voluntary restraint. "Excessive consumption may be understood from a world view of estrangement from self, from land, from life and from God," he said. "Consuming the fruits of the Earth unrestrained, we become consumed ourselves by avarice and greed. Excessive consumption leaves us emptied, out of touch with our deepest self." "We are of the deeply held belief that many human beings have come to behave as materialistic tyrants. Those that tyrannize the Earth are themselves, sadly, tyrannized," the prelate said. "If human beings treated one another's personal property the way they treat their environment, we would view that behavior as antisocial."

Bartholomew took note of the growing public debate over climate change just weeks before a major international conference in Kyoto, Japan, to fashion a treaty to reduce emissions of pollutants that contribute to alterations in the climate. "Many are arguing that someone else should address the problem, or that they should not have to take action unless everyone else does," Bartholomew said. "This self-centered behavior is a symptom of our alienation from one another and from the context of our common existence."

by Larry B. Stammer | Times Religion Writer

PRESBYTERIAN CHURCH USA

What Does Scripture Say about Justice?

Throughout the Bible, scripture reveals God's will to do justice. The Hebrew prophets continually remind God's people "...What does the Lord require of you but to do justice, and to love kindness, and to walk humbly with your God?" (Micah 6:8). The prophets give specific warning to those who seek only

their own well-being and ignore the well-being of the marginalized and oppressed. Israel's failure to be just and righteous is clearly seen as disobedient to God and the reason for national decay and

Jesus frequently witnessed to the priority of the poor in the reign of God. He challenged the rich young ruler, he sharply criticized the hard-heartedness of religious leaders, and he taught that those who reached out to marginalized persons were serving him (Luke 18:18-25, Matthew 19:16-24 and Luke 10:25-37). In addition, Christ speaks of the accountability of nations to do justice in Matthew 25 and states, "Truly I tell you, just as you did it to one of the least of these who are members of my family. vou did it to me."

A COMMITMENT OF THE PRESBYTERIAN CHURCH. The Presbyterian Church's commitment to justice is core to its identity and understanding as followers of Jesus Christ. Beginning with the ancient texts of the faith, God's people have given both voice and witness to the prophet Micah's calling to do justice, love kindness and walk humbly with God.

The Confessions of the church, especially the Confession of 1967 and A Brief Statement of Faith. challenge the church to follow Christ into a broken and fearful world to:

- pray without ceasing,
- to witness among all peoples
- to Christ as Lord and Savior.
- to unmask idolatries in church and culture.
- to hear the voices of peoples long silenced,
- and to work with others for justice, freedom and peace.

- A Brief Statement of Faith 10.4

The Book of Order also makes it clear that the whole church gathers in worship and its corporate life for the purpose of being sent out into the world to engage in the reconciling, healing work of God through Jesus Christ. God sends the church in the power of the Holy Spirit to share with Christ in establishing God's just, peaceable and loving rule in the world. (W-7.4000)

The PC(USA) Compassion. Peace and Justice Ministry draws together many of the ministries responsible for fulfilling the denominational priorities for social justice ministry. It inspires, equips and connects the whole church as it seeks to live out its commitments to social justice. The Presbyterian Office of Public Witness dares to speak truth in the halls of power, praying and advocating for a national budget that is just and attends to the needs of the most vulnerable in our society

The Office of Public Witness provides inspiration and support for individuals and congregations called to engage in advocacy with elected officials. It connects PC(USA) General Assembly policy with issues on the legislative agenda, offers guidance to people who want to visit elected officials and encourages congregations to engage in letter-writing campaigns.

The Presbyterian Church has been a visible witness in transforming society to reflect God's intention for a just, peaceful and compassionate world. As we live into the future of a rapidly changing world may we honor our history and continue to claim the prophet's call to do justice, love kindness and walk humbly with God.

Sara Lisherness | This article (in full) originally appeared in the 2011 Fall issue of Chimes magazine. biannual publication of San Francisco Theological Seminary.

Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document.

January 2016

Comments					Comments			
Sour	ce: Submittal	Document Number:	691	Name: Unite North Metro Denver - Sherri Rich	Source: Submittal	Document Number:	691	Name: Unite North Metro Denver - Sherri Rich

PC(USA) Environmental Policy

This policy is a foundational policy for the work of the Environmental Ministries program of the PC(USA). It has great, inspiration language useful for congregational liturgy, personal prayer, and reflection. Here are some excerpts:

Creation cries out in this time of ecological crisis

- Abuse of nature & injustice to people place the future in grave jeopardy.
- Population triples in this century.
- Biological systems suffer diminished capacity to renew themselves.
- Finite minerals are mined and pumped as if inexhaustible.
- · Peasants are forced onto marginal lands and soil erodes.
- The rich-poor gap grows wider.
- Wastes and poisons exceed nature's capacity to absorb them.
- Greenhouse gases pose threat of global warming.

Therefore, God calls the Presbyterian Church (U.S.A.) to

- respond to the cry of creation, human and non-human;
- engage in the effort to make the 1990s the "turnaround decade," not only for reasons of prudence or survival, but because the endangered planet is God's creation; and
- draw upon all the resources of biblical faith and the Reformed tradition for empowerment and guidance in this adventure.

The church has powerful reason for engagement in restoring God's creation:

- God's work in creation is too wonderful, too ancient, too beautiful, and too good to be desecrated.
- Restoring creation is God's own work in our time, in which God comes both to judge and to restore.
- The Creator-Redeemer calls faithful people to become engaged with God in keeping and healing the creation, human and non-human.
- Human life and well-being depend upon the flourishing of other life and the integrity of the lifesupporting processes that God has ordained.
- The love of neighbor, particularly "the least" of Christ's brothers and sisters, requires action to stop the poisoning, the erosion, the wastefulness that are causing suffering and death.
- The future of our children and their children and all who come after is at stake.
- In this critical time of transition to a new era, God's new doing may be discerned as a call to earth-keeping, to justice and to community.

Therefore, the General Assembly affirmed that:

- Response to God's call requires a new faithfulness, for which guidance may be found in norms that illuminate the contemporary meaning of God's steadfast love for the world.
- Earth-keeping today means insisting on sustainability-the ongoing capacity of natural and social systems to thrive together which requires human beings to practice wise, humble, responsible stewardship, after the model of servanthood that we have in Jesus.
- Justice today requires participation, the inclusion of all members of the human family in obtaining and enjoying the Creator's gifts for sustenance.
- Justice also means sufficient, a standard upholding the claim of all to have enough to be met through equitable sharing and organized efforts to achieve that end.
- Community in our time requires the nurture of solidarity, leading to steadfastness in standing with companions, victims and allies and to the realization of the church's potential as a community of support for adventurous faithfulness.



Comment noted.
However, these comments are not related to the I-70 project or the I-70 EIS document.

The Power to Change - U.S. Energy Policy and Global Warming

This policy offers moral guidance and provides practical steps individual Presbyterians, groups and communities may take to change unhealthy energy practices to ensure that there is an abundant supply of God's good energy for future generations of the whole creation to enjoy.

Climate Change

God created the earth, and it is sacred. As Psalm 24:1 proclaims, "The earth is the Lord's, and all that is in it." Therefore we are called to stewardship of the earth. When we work to protect creation, we are answering God's call to till and keep the garden (Genesis 2:15). In the face of deepening ecological crises caused by the earth's warming, our call to act as earth's caretakers takes on more meaning. Our efforts will curtail the shrinking of sacred waters, the endangerment of living creatures of every kind, and the vulnerability of our brothers and sisters in developing countries. Read more on biblical principles for environmental stewardship.

The Union of Concerned Scientists has identified food, transportation, and home energy as the three key areas that need action to help stem climate change.

Transportation

- Car owners, check out the latest tips for preserving the environment through your personal transportation choices.
- Learn about the Cool Congregation Campaign to reduce carbon emissions. The April 2009 challenge surrounded issues of transportation.
- Find out more about mass transit routes in many of America's larger cities.
- Encourage members to safely walk, bike, take public transportation or carpool to work.

Energy use

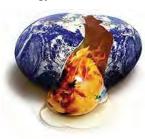
- Web of Creation offers many resources on faith and ecology; including "The Environmental Guide for Congregations," a holistic look at how congregations impact the environment with steps to reduce this impact.
- Visit the Regeneration Project and Interfaith Power and Light Web site and get a wealth of resources on energy efficiency issues.
- Calculate your household carbon footprint and learn steps to lessen the impact.

Presbyterian Church (U.S.A.) Policy Brief - Environment and Energy

Presbyterian General Assemblies have been speaking on issues of environmental protection and justice since the late 1960s. Their witness ranges broadly from drinking water safety and acid rain, to protecting endangered species, to cleaning up dirty power plants, to climate change and U.S. energy policy. The Assemblies' major policy statements on environment were in 1971 and 1990, and on energy in 1981.

General

- The Enough for Everyone Program has developed the Green Living guide, which includes three sections on Green Consumption, Green Transportation and The Green House Effect (greening our homes). Living green means practicing our faith through caring for the creation.
- The National Council of Churches Eco-Justice Program has a wealth of resources on many aspects of climate change and other environmental issues available.



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Source: Submittal	Document Number:	691	Name: Unite North Metro Denver - Sherri Rich	Source: Submittal	Document Number:	691	Name: Unite North Metro Denver - Sherri Rich

Fossil fuel overture sent to the Mission Responsibility through Investment Committee June 20, 2014 | General Assembly News | Pat Cole

The group charged with advising the Presbyterian Church (U.S.A.) on socially responsible investing will review how the church might leverage its holdings in fossil fuel companies to influence their environmental impact under a referral adopted Friday by the 221st General Assembly (U.S.A.).

The Assembly voted 469-110 to refer a proposal from the Presbytery of Boston that would have ordered the church's Board of Pensions and Presbyterian Church (U.S.A.) Foundation to immediately stop such investment and liquidate any holdings within five years.

Instead, the Assembly opted to refer the proposal, with comment, to the Mission Responsibility Through Investment committee, "for action and discernment in accordance with its long-standing and detailed procedures to engage with individual corporations to advance their actions in support of important social policy issues."

In addition to asking MRTI to report to the 222nd General Assembly (2016), the Assembly Committee on Immigration and Environmental Issues added as comment that it "is deeply concerned about both the need for action and the need to remain in dialogue with companies that are in the fossil fuel industry."

Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document.

REFORMED CHURCH IN AMERICA

Social Justice: Moving from Witness to Action

<u>Our Purpose</u> – is to continue the work of Jesus Christ, who welcomed sinners, healed the sick, fed the hungry, and preached good news to the poor. In fellowship with Christ the church is called to follow Christ in mission, led by the Holy Spirit, to bear witness through God's unconditional love to those who are among the poor, who are strangers, and who have become outcasts.



<u>Our Mission</u> – is to work for peace and reconciliation, together with Christ and our ecumenical partners reflecting the love God has shown us through Jesus Christ. We bring the message of God's love and justice to places of power as we offer guidance on complex ethical issues. And we honor God's calling to care for creation.

<u>Our Goal</u> – is to hear the many voices that are calling out for us as people of God to move from witness to action, as we follow Christ into mission and live out our purpose.

Caring for Creation

Your Life, Your Faith. Discover how the Bible can shape how you see the world and influence how you live

- How we consume and use energy: Is our need to consume too much for this world to handle?
- What we eat and how it gets there: We were created as consumers, not shoppers, which means
 that the purpose of eating and drinking is to sustain life. How do we do that in a way that is faithful
 to ourselves, our neighbors, and God's world?
- Our bodies and the air we breathe: How can we assure that our physical legacy is ashes and dust instead of serious environmental issues that future generations will face?

Carbon Reduction Campaign

The Carbon Reduction Campaign is a new opportunity offered through the <u>National Council of Churches</u> (NCC) Eco-Justice Program. It allows individuals, congregations, and youth groups to care for creation by reducing carbon emissions while also saving on energy costs. Through the <u>NCC Eco-Justice website</u>, you can sign up yourself, a youth group, or a congregation for the Carbon Reduction Campaign. The NCC Eco-Justice will offer ideas to reduce your carbon usage and to calculate your carbon savings.

from the NCC Eco-Justice website:

Across the world, people living in poverty who have fewer resources and emit less carbon dioxide will suffer the most dire consequences of a changing climate. Even within the United States, this is the case: poorer communities will bear an unequal burden of the impacts of climate change. The impacts of global climate change threaten all of God's Creation, destroying habitats and threatening multiple species with extinction. While ultimate ownership of creation is God's, we have a responsibility to care for all of God's creation—both human and nonhuman. And as God's people, we have a responsibility to work for justice (Micah 6:8).

Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich

ROMAN CATHOLIC CHURCH

Why Does The Church Care About Global Climate Change?

At its core, global climate change is not about economic theory or political platforms, nor about partisan advantage or interest group pressures. It is about the future of God's creation and the one human family. It is about protecting both 'the human environment' and the natural environment. (Global Climate Change: A Plea for Dialogue, Prudence and the Common Good, US Catholic Bishops, 2001)



Introduction

There is increasing discussion of global climate change, also called "global warming," which refers to long-term increases in average global temperatures that result from natural variation and human activities. Although some uncertainty still exists as to the exact nature and effects of global climate change, a broad scientific consensus has developed that some significant warming has occurred, brought about in part by human activities. As the U.S. bishops expressed in their 2001 pastoral statement on climate change, this issue "...is about the future of God's creation and the one human family." To help us address contemporary questions, such as climate change, Catholics bring a long tradition of applying our Church's social teachings to complex issues.

Sacred Scripture calls believers to care for God's creation and all of God's children. As creation unfolded under God's loving hand, God saw all that He had made and found it "very good" (Genesis 1: 31). God created the human person in His "divine image" placing the human creature at the summit of the created order. "Being in the image of God, the human individual possesses the dignity of a person who is not just something but someone." ¹ God also blesses the other creatures who share the earth and makes clear the connection that exists between all living things (Genesis 1:27-31). God calls us as His stewards to care for the garden He created. The natural world serves as a source of inspiration for our faith and our love for the Creator. Through Biblical stories, psalms and parables, and the beauty of the natural world, we can come to know God more fully.

Catholic social teaching, which is rooted in Scripture and the tradition of the Church, is an instrument of evangelization ² and expresses the social doctrine of the Church outlining ethical principles to guide the development of a morally just society. These principles are particularly applicable to the many challenging social, political, economic and ecological questions of our times.

There are three themes from Catholic Social Teaching that apply in a particular way to the Church's concern for the environment. First, concern for the environment calls us to respect human life and dignity. Second, as the world becomes increasingly interdependent, we have a call to promote the common good and the virtue of solidarity. Finally, in caring for the environment, we have a special responsibility to the poor and vulnerable, who are most affected and least heard. ³

Stewardship and the Common Good

"The fundamental message of Sacred Scripture proclaims that the human person is a creature of God, and sees in his being in the image of God the element that characterizes and distinguishes him." ⁴ Because humans are social beings, they can find their fulfillment and pursue their individual good when they "come together in stable groups with the purpose of attaining a common good." ⁵ In light of the human person's unique dignity and pre-eminent place within creation, "the relationship of man with the world is a constitutive part of his identity. ⁶ As the US Catholic bishops point out in their statement, *Renewing the Earth*, as stewards, "we seek to explore the links between concern for the person and for the earth, between natural ecology and social ecology. The web of life is one."

In examining environmental questions, the concept of the "common good" is central in promoting the dignity, unity, and equality of all people. ⁷ Achieving the common good requires us to recognize that we exist "with and for" others and that we act in such a way that respects and protects the fundamental rights of all humans. The common good also requires a concern for not only the people of today but for future generations as well. It compels us to work towards worldwide cooperation on issues of global concern. ⁸

Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document.

Special Concern for the Poor

God also calls His children to care for one another, most particularly the poor and those who cannot carefully for themselves. Our responsibility to the poor and vulnerable requires that we open our hands and hearts to those in need, taking special care to aid and comfort them (Deut. 15:7-11). We see the face of Christ in the poor, the vulnerable, and those living on the margins of society. By caring for them, we draw closer to the Lord, fulfilling and spreading the message of His love. We will be judged by our responsibility to the least of these. (Matthew 25:35-40). As part of one body in Christ, each believer has an obligation to use our God-given talents for the improvement of the human condition and the attainment of the common good (I Cor. 12:7, 12).

Poverty and Authentic Human Development

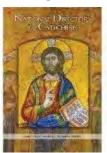
Global climate change poses one of the greatest threats to the most vulnerable among us. Because of poverty, age, health, and location, the poor are especially susceptible to the potential negative impacts of global climate change. The poor and vulnerable often do not have the economic and technological resources to either adapt to or ward off the expected impacts of climate change. Heat waves, droughts, and storms and consequent economic costs will fall most heavily upon the poor. ⁹ Since the "least of these" are most at risk from the climate change, Christians have a particular duty to address the moral and human implications of climate change.

"Caring for the environment is a challenge for all of humanity. It is a matter of a common and universal duty, that of respecting the common good." ¹⁰ Every individual and institution must accept responsibility for caring for God's creation, and "[I]t is a responsibility that must mature on a basis of the global dimension of the present ecological crisis and the consequent necessity to meet it on a worldwide level, since all beings are interdependent in the universal order established by the Creator." ¹¹Every creature depends upon the same global ecology, a series of separate yet interdependent systems that provide air, food, water, and basic resources. The planetary commons, comprised of these shared resources, are easily exploited when we fail to recognize the interconnected nature of God's creation. Therefore, common effort is required to preserve God's gifts to us. ¹²

This attention to the environment also must reflect the special concern for the poorest members of the human community, as poverty and environmental degradation often go hand in hand. ¹³ God created the bounty of the earth to be shared among all of his children, equitably and justly, and he commands us to be stewards of this great creation. To embrace our role as stewards of God's creation, we must employ "restraint and moderation in the use of material goods, so we [do] not allow our desire to possess more material things to overtake our concern for the basic needs of people and the environment." ¹⁴ In fulfilling these duties, we promote a focus on authentic development, encouraging the economic and spiritual advancement of the poorest people on earth as a means to living out our Catholic faith.

The Virtue of Prudence

The virtue of prudence is required in both the dialogue and in our response to the challenges posed by global climate change. As the bishops said in their June 2001 statement, *Global Climate Change: A Plea for Dialogue, Prudence and the Common Good*, "Prudence not only helps us identify the principles at



stake in a given issue, but also moves us to adopt courses of action to protect the common good. ... It is not simply a cautious and safe approach, but rather a thoughtful, deliberate, and reasoned basis for taking or avoiding action to achieve a moral good." In the case of global climate change, we know enough to understand that scientific arguments for action on the reduction of greenhouse gases cannot be easily dismissed. It seems prudent then, not only to continue to research and monitor this phenomenon, but to take steps now to mitigate possible negative effects in the future. The efforts of our Church then are focused on the needs of the poor, the weak and the vulnerable, as inaction and inadequate or misguided responses to climate change may potentially pose greater burdens on the poor, particularly the poor in developing nations.

S-138 January 2016

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Roman Catholic Statement on Carbon Pollution Standards

EPA Public Hearing | Carbon Pollution Standards for Existing Power Plants | Washington, DC | July 30, 2014

Good morning. My testimony draws from a letter sent today by Archbishop Wenski and Bishop Pates to the EPA Administrator welcoming the setting of standards to reduce carbon pollution from existing power plants.

The bishops support a national standard to reduce carbon pollution and recognize the important flexibility given to states in determining how best to meet these goals. Above all, these standards should protect the health and welfare of all people, especially children, the elderly, as well as poor and vulnerable communities, from harmful pollution emitted from power plants and from the impacts of climate change.

The bishops speak as people of faith, not as technical experts. They are pastors in a faith tradition that teaches, as Pope Francis recently stated, "Creation is a gift, it is a wonderful gift that God has given us, so that we care for it and we use it for the benefit of all, always with great respect and gratitude." Power plants are the largest stationary source of carbon emissions in the United States, and a major contributor to climate change. And, we know the effects of climate change are borne by the most vulnerable people, whether at home or around the world.

In the United States, power plants have often been located near low-income neighborhoods and communities of color. Air pollution from these plants contributes to health problems, especially in the young and the elderly. These standards would significantly reduce carbon pollution from power plants; they would also reduce particle pollution, sulfur dioxide, and nitrogen oxides, which have been linked to important human and environmental health problems.

Around the world, these effects are even more severe. Catholic Relief Services is helping the most vulnerable people respond to increasing floods, droughts, food and water insecurity, and conflict over declining resources. All these are making the lives of the world's poorest people even more precarious. These standards are a vital first step to protecting the world's most vulnerable people and allow the United States to exercise critical leadership necessary for achieving a global agreement.

As the U.S. bishops wrote in their statement, *Global Climate Change: A Plea for Dialogue, Prudence and the Common Good:* "Action to mitigate global climate change must be built upon a foundation of social and economic justice."

The following principles can and should guide the EPA and states as they take steps to reduce carbon pollution and address climate change:

- Respect for Human Life and Dignity. All efforts to reduce the impact of climate change should recognize human life and dignity as the foundation of a healthy society.
- Prudence on Behalf of the Common Good. Wise action to address climate change is required now to protect the common good for present and future generations.
- A Priority for the Poor and Vulnerable. The consequences of climate change will be borne by the
 world's most vulnerable people and inaction will worsen their suffering. We all have an obligation
 to help make sure their needs are addressed and their burdens eased.
- Social and Economic Justice. Any additional costs that such standards may generate must be
 distributed fairly. Workers should be protected from negative effects that might arise and should
 receive assistance to mitigate impacts on their livelihoods and families.
- Care for creation. We are all called to be responsible stewards of the earth and to use the gifts we have been given to protect human life and dignity, now and in the future.
- Participation. Communities should have a voice in shaping these standards based on their local impact, especially low-income communities whose voice is often not heard.

Archbishop Wenski and Bishop Pates appreciate the Agency's commitment to address this urgent global challenge confronting the human family, and call upon leaders in government and industry to act responsibly, justly and rapidly.

The moral measure of debate and decisions on climate change will be whether our nation acts with prudence to safeguard God's creation, advance the common good, and protect humanity. Thank you.

Oral Testimony by Cecilia V. Calvo | on behalf of Archbishop Thomas Wenski and Bishop Richard Pates, Chairs of the Domestic and International Committees of the United States Conference of Catholic Bishops

Comment noted.
However, these
comments are not
related to the I-70
project or the I-70
EIS document.



The impact of climate change falls heaviest on the world's poor. As Catholics, our faith demands prudent action

Our cars and power plants, more energy consumption and waste—we're leaving a bigger carbon footprint. Scientists tell us that means more climate change. Here and around the world, it is the poor who will be hit hardest. With more droughts, floods, hunger and joblessness. As faithful Catholics, we have a moral obligation to care for both Creation and the poor. Pope Benedict XVI insists, "Before it is too late, it is necessary to make courageous decisions" to curb climate change.



Economic Justice

"We have forgotten and are still forgetting that over and above business, logic and the parameters of the market is the human being; and that something is men and women in as much as they are human beings by virtue of their profound dignity: to offer them the possibility of living a dignified life and of actively participating in the common good. Benedict XVI reminded us that precisely because it is human, all human activity, including economic activity, must be ethically structured and governed (cf. Encyclical Letter **Caritas in Veritate**, n. 36). We must return to the centrality of the human being, to a more ethical vision of activities and of human relationships without the fear of losing something."

- Pope Francis, Address to the Centesimus Annus Pro Pontifice Foundation, 5/25/13

A Catholic Framework for Economic Life

- 1. The economy exists for the person, not the person for the economy.
- All economic life should be shaped by moral principles. Economic choices and institutions must be judged by how they protect or undermine the life and dignity of the human person, support the family and serve the common good.
- 3. A fundamental moral measure of any economy is how the poor and vulnerable are faring.
- 4. All people have a right to life and to secure the basic necessities of life (e.g., food, clothing, shelter, education, health care, safe environment, economic security.)
- 5. All people have the right to economic initiative, to productive work, to just wages and benefits, to decent working conditions as well as to organize and join unions or other associations.
- 6. All people, to the extent they are able, have a corresponding duty to work, a responsibility to provide the needs of their families and an obligation to contribute to the broader society.
- 7. In economic life, free markets have both clear advantages and limits; government has essential responsibilities and limitations; voluntary groups have irreplaceable roles, but cannot substitute for the proper working of the market and the just policies of the state.
- 8. Society has a moral obligation, including governmental action where necessary, to assure opportunity, meet basic human needs, and pursue justice in economic life.
- Workers, owners, managers, stockholders and consumers are moral agents in economic life. By our choices, initiative, creativity and investment, we enhance or diminish economic opportunity, community life and social justice.
- 10. The global economy has moral dimensions and human consequences. Decisions on investment, trade, aid and development should protect human life and promote human rights, especially for those most in need wherever they might live on this globe.

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UNION FOR REFORMED JUDAISM

Climate Change and Energy

Commission on Social Action | Union for Reform Judaism's 70th General Assembly

Jewish tradition emphasizes that human dominion over nature does not provide a license to abuse the environment; rather we are called to "till and tend" God's Earth (*Genesis 2:15*), and reminded in the Midrash that if we fail to do so, there will be nobody after us to repair our damage (*Ecclesiastes Rabbah 7:13*). We are also repeatedly commanded to care for the poorest and most vulnerable among us; this means ensuring adequate access to basic resources and a healthy environment for all people, including marginalized communities at home and throughout the world.

For more than forty years the Reform Movement has advocated in defense of our environment and all those species — from the smallest creatures to humankind itself — that rely on our shared natural habitat and resources for survival. Since our 1965 Resolution on Conservation and Development of Natural Resources, we have spoken out for cleaner air, water, and land by decrying toxic waste, fighting pollution, and calling on our synagogues and congregants to make wise use of limited natural resources in our personal and communal lives.

The URJ is central to the advocacy and programmatic work of the Coalition on the Environment and Jewish Life (COEJL), the umbrella group representing scores of national and regional Jewish organizations committed to environmental protection and energy conservation, including its new Jewish Energy Covenant Campaign to transform the way the Jewish community views energy and environmental issues and make a meaningful and unique contribution to the global effort to confront climate change.

We have long understood the need for comprehensive and progressive energy policies that protect all people and increase our national security and that of our allies. In 1978, the URJ Board of Trustees declared that, "the priorities of a national energy policy should be the conservation and development of renewable alternative resources" and that "a comprehensive national energy program must be spearheaded by appropriate and responsible government policy." At the same time, we have repeatedly expressed caution about the expansion of nuclear power, as in our 1991 Resolution on a New North American Energy Strategy which, "reaffirm[s] our opposition to the further expansion of nuclear energy until the unanswered questions regarding safety and disposal of nuclear wastes are satisfactorily resolved."

We now face the unprecedented challenge of climate change due to greenhouse gas emissions, and the need for serious and urgent action on this issue has never been clearer. This growing threat, along with our rapidly decreasing supply of fossil fuels, further illustrates the need for strong energy and environmental policies at every level. The greenhouse gas emissions that cause global climate change have real costs for our health and our environment, and should be priced and limited accordingly. When we recognize this fact, we can take steps that both protect our planet and ensure increased access to affordable, reliable, and clean energy.

Climate change is fundamentally a social justice issue that marries our mandate to be good stewards of the earth with our call to care for the least among us. The vulnerable developing nations that contribute the least to climate change will be among the first to feel its effects. As the largest historical producer of greenhouse gas emissions, the United States is responsible for leading the way to global solutions.

We must also ensure that low- and moderate-income individuals and families, minority communities, and other populations particularly vulnerable to both environmental degradation and volatile energy prices and economic transitions, do not bear a disproportionate burden from either the effects of climate change or the effects of policies designed to shape energy choices. Well-crafted climate and energy policies can protect these communities and create opportunities for those in need by creating good-paying "green" jobs in innovative industries including the manufacture and distribution of energy from clean, renewable sources, weatherization of homes, businesses, and government buildings, and environmental health and education.

Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document. We must put our world on the path to a sustainable future built on clean energy. The current political climate makes the prospect for progress more tangible than ever before. We believe that responding to climate change is an urgent, moral and spiritual issue and it has never been more critical to make the faith community's voice heard.

THEREFORE, the Union for Reform Judaism resolves to:

- 1. Support U.S. & Canadian domestic climate & energy policies that:
 - Reduce greenhouse gas emissions through properly constructed governmental policies such
 as cap-and-trade, a carbon tax or other methods to achieve these ends that ensure that the
 price of energy reflects its *true* costs, including costs to our environment;
 - b. Encourage the sale of carbon permits, rather than their free allocation (if a cap-and-trade system is adopted), to ensure that polluters pay for their emissions and that there is a funding source for investment in renewable energy development, green jobs training programs, and protection of the vulnerable at home and abroad from climate change effects;
 - c. Increase energy independence through long-term development of clean, safe renewable sources of energy such as wind and solar power through appropriate incentives and & regulatory policies;
 - d. Include programs to help those whose short-term economic security may be affected by climate and energy policies that speed the transition from fossil fuels to renewable sources of energy, including assistance to low- and moderate-income people to compensate for proportionately larger expenses for electricity, fuel, and transportation; training and retraining programs to prepare current employees in fossil-fuel-dependent industries and the future workforce for green jobs in the renewable energy and energy efficiency sectors; and economic transition assistance for coal miners and other affected workers;
 - e. Provide sufficient funding in addition to existing international aid and development programs for international adaptation programs to assist the most vulnerable developing nations as they confront the inevitable impacts of climate change; and
 - f. Explore additional sources of energy, including benefits, safety & security concerns of nuclear power.
- Urge the U.S. and Canadian governments to work cooperatively with other nations to address climate change by participating and playing a leading role in international bodies, treaties, protocols, and conferences that promote sustainable responses to climate change, including:
 - a. Protecting tropical forests and other carbon-absorbing ecosystems around the world through sustainable development of forests and other natural resources;
 - b. Investing in global development and dissemination of clean energy technologies; and
 - Responding to climate change impacts throughout the world with a focus on adaptation efforts in the most vulnerable nations and communities.
- 3. Urge our Movement and its members to act in ways that reflect the need for immediate action by:
 - a. Encouraging congregations, URJ camps, and other arms of the Reform Movement to engage in concerted conservation efforts, as outlined in the URJ's Greening Reform Judaism Initiative (www.urj.org/green), to reduce energy and other resource consumption and use renewable energy in their facilities, programs, and practices including plans for future construction, expansion, and remodeling;
 - b. Encouraging congregants to raise awareness of climate change and energy issues within the Jewish community, and take action toward integrating an ethic of environmental stewardship into every aspect of Jewish life;
 - c. Encouraging all individuals to engage with their local communities in promoting stewardship through sustainable practices and policies; and
 - d. Encouraging the URJ and its partner institutions to support these efforts by providing educational resources and facilitating the creation of networks of individuals and communities dedicated to advancing climate and energy solutions, including using the resources and supporting the programmatic work of the Coalition on the Environment and Jewish Life and its new Jewish Energy Covenant Campaign.

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UNITED CHURCH OF CHRIST

Doing justice, seeking peace and building community are central to the identity of the United Church of Christ. Join us in building a stronger faith-based movement for peace, justice, equality and inclusivity.

Unemployment, low wages, unsafe jobs, globalization, the rich getting richer and the poor getting poorer, taxes (who pays and how much), the right to form a union (and why someone might want to), imports from China and closed factories in the U.S. – these are issues of economic justice. And they are very complicated issues.

But things are a little simpler for people of faith. We measure the economy against one fundamental truth: the earth and all that is in it belong to God (Ps. 24:1). God has blessed us with abundance and God's vision for every one of God's people, all 7 billion of us, is to live in the fullness of life. God intends for us to fully share God's gifts (Exodus 16: 16-18). There is enough for all our needs if we share God's resources. Each of us can live an abundant life.

Once we have a vision, we can we begin working to put it in place – by lobbying our elected representatives for the needed legislation, standing with striking workers, resisting unfair international trade and investment agreements, sharing our abundance, ensuring the social safety net is sufficient, and taking other actions to make certain that all God's children receive a fair share of the resources that God provides for us all. We know God walks with us as we work for justice.

Race, Ethnicity and Economic Justice

The United States has a long history of racism, segregation, discrimination, and legalized oppression of people based on their skin color. Even today, despite progress made on many fronts, economic disadvantages associated with race and ethnicity persist. The United Church of Christ has a long history of working towards Racial Justice. We continue to actively work to ensure justice in these areas right now!

Race and Economic Disadvantage. The workings of the economy are often thought to be fair and rational. But the outcomes we see tell a different story. Race and ethnicity matter: unequal treatment continues to disadvantage people of color. Read a short overview of race and unemployment, wages and salaries, and poverty. Then use the discussion questions to engage in a thoughtful conversation.

Privatization

In the United States, public services have traditionally been understood to serve society as a whole in addition to the individuals directly served. Public services have traditionally included the operation of public schools, jails and prisons, the military, local, state and national parks, resources like rivers and public lands, **roads and highways**, the administration of social programs, and services like police, fire, and garbage collection.

Privatization is turning over traditional public services to not-for-profit agencies or for-profit companies or contractors. While public services are overseen by public boards and regulated through laws passed by democratically elected bodies, privatized services are privately managed and most often no longer accountable to the public but instead to privately-appointed boards and/or shareholders, who are exempt from supshine laws

While public services are paid for primarily through taxes, privatized services may be paid for with any combination of public funds, fees charged for services, or grants from individuals or philanthropy. Privatized services may be provided without profiting the provider, or they may be offered for profit.

The UCC's General Synod named concerns about privatization in a Resolution for the Common Good.

"A just and good society balances individualism with the needs of the community. In the past quarter century our society has lost this ethical balance... While some may suggest that the sum total of individual choices will automatically constitute the common good, there is no evidence that choices based on self interest will protect the vulnerable or provide the safeguards and services needed by the whole population. While as a matter of justice and morality we strive always to expand the individual rights guaranteed by our government for those who have lacked rights, we also affirm our commitment to vibrant communities and recognize the important role of government for providing public services on behalf of the community."



Comment noted.
However, these comments are not related to the I-70 project or the I-70 EIS document.

The Resolution for the Common Good resolves "to affirm the role of public institutions paid for by taxes for ensuring essential services and protecting the good of the wider community," and to make our culture reflect the following values: "that government policy and services are central to serving the common good," "that paying taxes for government services is a civic responsibility of individuals and businesses," and "that the tax code should be progressive, with the heaviest burden on those with the greatest financial means."

Economics and the Environment

Economic policies and institutions impact our climate, climate change, and all the living things on God's planet. Changes in public policies can make our economy more equitable while also slowing climate change and environmental degradation.

In The New Abolitionism, Christopher Hayes notes that **fossil fuel** companies are pulling more carbon out of the ground than ever before and, if we limit the planet's temperature increase to 3.6 degrees Fahrenheit (anything above that threatens human survival), then "it's becoming increasingly clear that those companies will have to leave 80 percent of their reserves in the ground if we are to avert a global cataclysm." This would mean our incredibly powerful fossil fuel companies will need to just walk away from an estimated \$10-20 trillion.

Hayes notes that the only historical event that compares with today's need to abandon a huge amount of wealth is the abolition of slavery. It took the Civil War to bring it about. Hayes writes, "In fact, the parallel I want to highlight is between the opponents of slavery and the opponents of fossil fuels. Because the abolitionists were ultimately successful, it's all too easy to lose sight of just how radical their demand was at the time: that some of the wealthiest people in the country would have to give up their wealth. That liquidation of private wealth is the only precedent for what today's climate justice movement is rightly demanding: that trillions of dollars of fossil fuel stay in the ground. It is an audacious demand, and those making it should be clear-eyed about just what they're asking. There is no way around conflict with this much money on the line, no available solution that makes everyone happy. No use trying to persuade people otherwise."

Why should people of faith care about the environment?

God's Gift and Call To Us. As people of faith, we look to the scriptures for guidance for the choices we make in our lives. Genesis 1 says that when God created the heavens and the earth, God saw that everything was "very good." We learn in Genesis 2 that as humankind has the freedom to make moral choices, and that each of us lives with the responsibility for our personal actions or inactions. With the freedom of God's gift, the prophet Micah guides us towards moral and responsible lifestyle choices: we are to do justice, love kindness and mercy, and walk humbly with our God [Mic.6:6-8].

Our Response To God. We understand scriptures compel us to act on our faith grounded in wonder, reverence, love, and respect for all of God's creation. But clearly, God's creation is groaning under the burden of injustice, greed, and arrogance. Our choices have resulted in vanishing and degraded farmland, air unfit to breathe and water unfit to drink, unsustainable energy processes and consumption, and the perilous immediate and long-term worldwide consequences of global warming and climate change. Poor communities and communities of color will disproportionately suffer the unjust consequences of our choices. And now, we realize more every day that our choices threaten the voiceless natural systems that sustain all of life itself.

<u>Our Choices Now.</u> When confronted with environmental responsibility, people of faith now face an additional choice: to live in despair or to live with hope. We in the United Church of Christ are called to live with hope. We are called to go beyond lifestyle adjustment. We are called to spiritual and lifestyle transformation based on justice and reverence for all of God's creatures and creation. We are called by Jesus to love God and love our neighbor as ourselves. With God's grace, we invite individuals to transform their lives and their communities to become hopeful, restorative, and just.

Comments Comments

Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich

Environmental Racism

"Humankind has so much become one family that we cannot ensure our own security unless we ensure the security of all others." - Bertrand Russell, from Simple Prosperity

In 1982 the State of North Carolina chose a poor predominantly African American community for the placement of a toxic waste landfill to dispose of PCBs illegally dumped along the roadway of fourteen counties. Residents of Warren County, North Carolina enlisted the support of the United Church of Christ Commission for Racial Justice (CRJ) to engage in a campaign of nonviolent civil disobedience.

In response to this experience, and from others across the nation, the CRJ commissioned a study to examine what was perceived at the time to be the intentional placement of hazardous waste sites, landfills, incinerators, and polluting industries in communities inhabited mainly by African Americans, Hispanics, Native Americans, Asians and Pacific Islanders, farm workers and the working poor. These groups were, and still are, particularly vulnerable because they are perceived as weak and passive citizens who will not fight back against the poisoning of their neighborhoods in fear that it may jeopardize jobs and economic survival.

In releasing the findings of the 1987 study written by Charles Lee, Rev. Benjamin Chavis, CRJ Executive Director, referred to intentionally selecting communities of color for wastes disposal sites and polluting industrial facilities – essentially condemning them to contamination – as "environmental racism." He called on the United Church of Christ to be a champion working for environmental justice across the nation and across the world.

Why Is Environmental Racism an Issue of Faith? People of faith are called to care for all of our neighbors, regardless of their race, their income level, or their life circumstances. Jesus taught us this behavior in the parable of the Good Samaritan. He was also a student of the Hebrew Scriptures where he learned to "let justice roll down like waters, and righteousness like an everflowing stream." Jesus did not discriminate or separate people into artificial groups, but rather declared that the Kingdom of God is available to all of God's children.

Racism divides people and alienates them against each other based on ethnic origin or color, and environmental racism adds an additional degree of injustice upon people or communities. The environmental justice movement has been trying to address inequalities that are the result of human settlement, industrial contamination and unsustainable development. Through the **Environmental Justice** Office, the United Church of Christ seeks to educate congregations and communities and to assist groups in organizing, mobilizing and empowering themselves to take charge of their lives, their communities and their surroundings. We also seek to address the issues of power imbalances, political disfranchisement and lack of resources in order to facilitate the creation and maintenance of healthy, livable and sustainable communities.

You will see that race matters. Place matters too. Unequal protection places communities of color at special risk. And polluting industries still follow the path of least resistance.

Climate change and global warming bring an additional peril to communities of color or poor communities all over the world. Many who live near the coasts or in lower-lying areas will be the first to feel the effects of rising temperatures and oceans. They will not have the resources to make choices that others can make and may lose their homes and their livelihoods and will be displaced as environmental refugees.

What You Can Do. The **environmental justice** movement is as much concerned about the environment as any of the traditional environmental groups. There is only one environment. The environmental justice movement is concerned about wetlands, birds and wilderness areas. It is also concerned, however, about urban habitats, about reservations, about children poisoned by lead in their own homes and about children playing in contaminated parks and playgrounds. The UCC is committed to keep bringing these issues to the attention of environmental groups, communities of faith, and the broader society.

Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document.

Transportation

What You Need To Know

- 54% of Americans would like to walk more
- 53% would like to bike more
- In the 1960's, nearly 70% of children walked or bicycled to school. Today, less than 10% go to school under their own power
- 28% of trips in the US are under one mile
- 48% are less than 3 miles
- 1.7% of trips are made by foot or bicycle
- Motor vehicle emissions represent 31% of carbon dioxide, 81% of carbon monoxide, and 49% of nitrogen oxide
- 60% of pollution created by automobiles occurs in the first few minutes of operation
- A four-mile trip by bicycle keeps about 15 pounds of pollutants out of the air.
- [Nearly 1/3 of the population does not have access to an automobile, because of income, choice, age, or disability.]

The Union of Concerned Scientists identified transportation as the most significant, consumer-related environmental problem. Why? Because of the **profound contribution that cars and light trucks make to global warming** (almost 30 percent of all greenhouse gasses). As people of faith, we must answer these questions each day:

- How do I get to work, school, shopping, and other places most efficiently and most environmentally friendly?
- How many pounds of carbon dioxide does my choice of transportation mode put into the air? Is there a better alternative for my transportation?
- If I drive a car, what is the most environmentally responsible vehicle I can purchase?
- The U.S. Department of Transportation states that "The average United States driver travels 29 miles per day and is driving a total of 55 minutes per day" (Bureau of Transportation Statistics). This is over 20,000 hours per year!

If we walked more or bicycled for short errands, the benefits would be better air quality, more exercise for improved health, and less money spent on maintaining a vehicle.

Transportation is a network that ties together our churches, workplaces, homes, schools, and friends and families. More & more families are learning that living closer to the places they visit cuts down on the time spent in traffic, gives them more time with friends & family, and improves the overall quality of their lives.

Why Is Transportation an Issue of Faith? Remember the question, "What would Jesus drive?" It was part of an early campaign to help Christians understand that the choices we make for transportation have an effect on the lives of other people. If we drive a car, we have made a choice to consume the raw materials that make the car, buy the gas or diesel that powers the car, spend resources to insure and maintain the car, and eventually deposit the car either through a trade-in or to the scrap-heap. It is a choice that uses energy and natural resources that are becoming scarcer and are not shared equally across the globe. As stewards of the earth given to us by a generous and gracious God, we are responsible for keeping the air clean and sharing the earth's resources with others. Every time we drive a car or use other means of fossil fuel-based energy, we are contributing to poorer air quality, using resources that someone else may need more than we do, and contributing to global warming.

S-142 January 2016

Comments Comments

Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich Source: Submittal Document Number: 691 Name: Unite North Metro Denver - Sherri Rich

Climate Change and Global Warming

"We are now faced with the fact, my friends, that tomorrow is today. We are confronted with the fierce urgency of now. In this unfolding conundrum of life and history, there is such a thing as being too late." - Rev. Dr. Martin Luther King, Jr.

What You Need To Know. For as long as the earth has existed, the sun's rays have provided warmth that gives us seasons, weather patterns, and a predictable climate. Periodically, the earth has warmed or cooled, but the global warming patterns experienced in the last 250 years are the result of human activity directly related to the burning of fossil fuels. Beginning with the industrial revolution in the late 1700's, coal and oil have provided the energy to build the modern economy.

However, the side effects of burning fossil fuels have proven to be more harmful than we ever knew, because that process releases chemicals into the air we breathe and into the upper atmosphere. Those chemicals like carbon dioxide act like a blanket over the earth and prevent heat from escaping in a normal way. As the activities and energy consumption of an industrial civilization have increased, trapped heat has risen to the point where entire natural systems are changing.

The problems of climate change and global warming are confirmed and well-documented by the scientific community. Reputable scientific organizations that reflect the consensus among leading scientists about this urgent problem include:

- Intergovernmental Panel on Climate Change (IPCC)
- Union of Concerned Scientists (UCS)
- National Academies of Science (NAS)
- Stern Review on the Economics of Climate Change
- American Geophysical Union (AGU)
- American Meteorological Society (AMS)
- Climate Change Research Center (CCRC)
- American Association for the Advancement of Science (AAAS)

Before the industrial revolution, the historic level of carbon dioxide was roughly 275 parts per million. We are currently raising that level at two parts per million annually to the level of approximately 390 parts per million in 2010. Even if we changed our fossil-fuel based economy immediately, the affects of current global warming will continue to heat the planet. In addition, there are feedback loops that may accelerate global warming. For instance, white ice reflects heat whereas darker ocean absorbs heat; as some ice melts, more ocean is exposed and the ice melts faster because the surrounding ocean is warmer.

The fact is that our planet and the natural systems that sustain life are changing due to global warming. With hotter weather, we get more evaporation and more moisture into the air. The consequence is that we have more extreme weather events; when it rains, it is more likely to flood. When a hurricane passes over warmer water, it is more likely to strengthen. Normal rainfall patterns are changing around the earth and humans and animals are having to adjust their behavior, their reproductive patterns, where they live, and their sources for food.

Why Is Global Warming An Issue Of Faith? People of faith are beginning to realize that global warming and climate change are issues of environmental justice. For humans, those who are poor or unable to adjust will be the first to feel the effects of a warming planet; many will lose their homes to rising seas and be unable to grow food for their families. The scientific predictions are that as ice melts on Antarctica and Greenland, sea levels will rise as much as four feet, thus displacing millions of persons who live and work and grow food near the coasts. Low-lying countries such as Bangladesh will lose most of their land mass, islands in the Pacific will disappear, and coastal marshes such as The Everglades in South Florida will be under sea water. For plants and animals, global warming means that many will not adjust in time and will become extinct, thus reducing the diversity and beauty of God's natural creation.

Developed countries such as the United States consume a disproportionate amount of the earth's resources and produce a disproportionate amount of carbon. In the U.S., 5% of the world's population consumes 25% of the earth's resources, thus contributing a disproportionate amount to global warming. It is an issue of injustice between those who "have" and those who "have not."



Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document.

UNITED METHODIST CHURCH

Social Principle Statement | The Social Community

The rights and privileges a society bestows upon or withholds from those who comprise it indicate the relative esteem in which that society holds particular persons and groups of persons.

We affirm all persons as equally valuable in the sight of God. We therefore work toward societies in which each person's value is recognized, maintained, and strengthened.



We support the basic rights of all persons to equal access to housing, education, communication, employment, medical care, legal redress for grievances, and physical protection. We deplore acts of hate or violence against groups or persons based on race, ethnicity, gender, sexual orientation, religious affiliation, or economic status.

Racism is the combination of the power to dominate by one race over other races and a value system that assumes that the dominant race is innately superior to the others. Racism includes both personal and institutional racism. Personal racism is manifested through the individual expressions, attitudes, and/or behaviors that accept the assumptions of a racist value system and that maintain the benefits of this system.

Institutional racism is the established social pattern that supports implicitly or explicitly the racist value system. Racism plagues and cripples our growth in Christ, inasmuch as it is antithetical to the gospel itself. White people are unfairly granted privileges and benefits that are denied to persons of color. Racism breeds racial discrimination. We define racial discrimination as the disparate treatment and lack of full access to resources and opportunities in the church and in society based on race or ethnicity. Therefore, we recognize racism as sin and affirm the ultimate and temporal worth of all persons.

We rejoice in the gifts that particular ethnic histories and cultures bring to our total life. We commend and encourage the self-awareness of all racial and ethnic groups and oppressed people that leads them to demand their just and equal rights as members of society. We assert the obligation of society and groups within the society to implement compensatory programs that redress long-standing, systemic social deprivation of racial and ethnic people.

We further assert the right of members of racial and ethnic groups to equal opportunities in employment and promotion; to education and training of the highest quality; to nondiscrimination in voting, in access to public accommodations, and in housing purchase or rental; to credit, financial loans, venture capital, and insurance policies; and to positions of leadership and power in all elements of our life together. We support affirmative action as one method of addressing the inequalities and discriminatory practices within our Church and society.

Urban—suburban living has become a dominant style of life for more and more persons. For many it furnishes economic, educational, social, and cultural opportunities. For others, it has brought alienation, poverty, and depersonalization.

We in the Church have an opportunity and responsibility to help shape the future of urban-suburban life. Massive programs of renewal and social planning are needed to bring a greater degree of humanization into urban–suburban lifestyles.

Christians must judge all programs, including economic and community development, new towns, and urban renewal, by the extent to which they protect and enhance human values, permit personal and political involvement, and make possible neighborhoods open to persons of all races, ages, and income levels. We affirm the efforts of all developers who place human values at the heart of their planning.

We must help shape urban–suburban development so that it provides for the human need to identify with and find meaning in smaller social communities.

At the same time, such smaller communities must be encouraged to assume responsibilities for the total urban–suburban community instead of isolating themselves from it.

The Book of Discipline of The United Methodist Church - 2004

January 2016

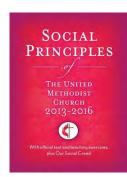
Comments

		Comments					
Source: Submittal	Document Number:	691	Name:	Unite North Metro Denver - Sherri Rich			

Social Principle Statement | The Natural World

All creation is the Lord's, and we are responsible for the ways we use and abuse it. Water, air, soil, minerals, energy resources, plants, animal life, and space are to be valued and conserved because they are God's creation and not solely because they are useful to human beings. God has granted us stewardship of creation. We should meet these stewardship duties through acts of loving care and respect. Economic, political, social, and technological developments have increased our human numbers, and lengthened and enriched our lives. However, these developments have led to regional defoliation, dramatic extinction of species, massive human suffering, overpopulation, and misuse and overconsumption of natural and nonrenewable resources, particularly by industrialized societies. This continued course of action jeopardizes the natural heritage that God has entrusted to all generations.

Therefore, let us recognize the responsibility of the church and its members to place a high priority on changes in economic, political, social, and technological lifestyles to support a more ecologically equitable and sustainable world leading to a higher quality of life for all of God's creation.



Affirming the inherent value of nonhuman creation, we support and encourage social policies that are directed toward rational and restrained transformation of parts of the nonhuman world into energy for human usage and that deemphasize or eliminate energy-producing technologies that endanger the health, the safety, and even the existence of the present and future human and nonhuman creation. Further, we urge wholehearted support of the conservation of energy and responsible development of all energy resources, with special concern for the development of renewable energy sources, that the goodness of the earth may be affirmed.

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Comment noted. However, these comments are not related to the I-70 project or the I-70 EIS document.

S-144 January 2016

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	Comments	Responses to Comments
Source: Letter	Document Number: 820 Name: Unite North Metro Denver -Thaddeus and Sullivan Green Seavy LLC	s Tecza
	I-70 EAST ENVIRONMENTAL IMPACT STATEMENT	
	I-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT Please submit comments to the address below or via the I-70 East website (www.i-70east.com) by October 31, 2014.	
	Public comments are requested pursuant to the National Environmental Policy Act, 42 United States Code 4321, et seq. All written comments received during the comment period will be considered during Final EIS preparation. Your provision of private address information with your comment is voluntary and protected in accordance with the Privacy Act. Your private address information will not be released in the Final EIS or for any other purpose, unless required by law. However, your private address information will be used to compile the mailing list for any further project notices.	
	Date: 10/31/14 Would you like to be included on the mailing list? Yes No	
	Name (required): Thaddeus J. Tecza	The information
	Organization: UniteNorthMetroDenver	in the cover
	Address (required):	letter is noted.
	City/State/Zip:	Responses to specific comments
	Email:	are included on the
	Does your comment apply to any of the topics listed below? Please circle/select all that apply:	following pages.
	Air quality Managed lanes Noïse Preliminary identified preferred alternative Please print your comment on the Supplemental Draft EIS legibly below Hazardous materials Swansea Elementary Other Please print your comment on the Supplemental Draft EIS legibly below	
	Please see attachment.	
	*****Continue on back for more space****	
	Please turn in this form in to a project team member or mail/email by October 31, 2014, to: I-70 East EIS Team Colorado Department of Transportation 2000 S. Holly Street, Denver, CO 80222 Email: contactus@i-70east.com	

Document Number:

820

Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC

SULLIVAN GREEN SEAVY LLC

Barbara J.B. Green

October 31, 2014

I-70 East EIS Team
Colorado Department of Transportation
2000 S. Holly Street, Denver, CO 80222
Email: contactus@i-70east.com

Re: 1-70 EAST SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT (SDEIS)

This letter is being submitted on behalf of our client, UniteNorthMetroDenver, a group of residents in neighborhoods that will be seriously affected by the proposed project. The letter reflects the combined comments of members of the neighborhood groups.

To begin with, the SDEIS fails to establish that the Colorado Department of Transportation ("CDOT") has taken the "hard look" NEPA mandates to assess the direct, indirect, and cumulative impacts on the resources that are vital to the well being and economic health of the neighborhoods in the project area. An EIS must consider " any adverse environmental effects." 42 U.S.C. § 4332(2)(C)(iii). This review cannot be superficial--agencies must " take a 'hard look' at the environmental consequences of proposed actions utilizing public comment and the best available scientific information." *Colorado Envtl. Coal. v. Dombeck*, 185 F.3d 1162, 1171 (10th Cir. 1999); see also *Robertson v. Methow Valley Citizens Council*, 490 U.S. 332, 350 (1989). The "hard look" standard ensures the " agency did a careful job at fact gathering and otherwise supporting its position." *New Mexico ex rel. Richardson v Bureau of Land Mgmt.*, 565 F.3d 683, 704 (10th Cir. 2009). Without this hard look and the careful, probing analysis it requires, neither CDOT nor the public can know the full range and magnitude of environmental impacts to be triggered by the proposed I-70-East project, or the means to mitigate those impacts.

In addition, the failure to consider the reroute alternative makes the SDEIS fatally flawed. The consideration of alternatives is "the heart of the environmental impact statement." 40 C.F.R. § 1502.14. Agencies must "[r]igorously explore and objectively evaluate all reasonable alternatives" to a proposed action. *Id.* § 1502.14(a). To be a reasonable alternative, it must be non-speculative and bounded by some notion of feasibility. *Utahns for Better Transp. v. U.S. Dep't of Transp.*, 305 F.3d 1152, 1172 (10th Cir. 2002) (citations omitted). The comparison of a full spectrum of alternatives should provide "a clear basis for choice among options by the

ATTORNEYS & COUNSELORS AT LAW

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Responses to Comments

A CDOT has developed the I-70 East EIS following all applicable state and federal rules and guidance. The project team has brought design, impact and mitigation information about the project out for public comment, and altered the project based on those comments where reasonable and feasible. The I-270/I-76 Reroute Alternative was eliminated in the early stages of the 2008 Draft EIS alternatives analysis process because it did not meet the project's purpose and need. Elimination of the alternative was reaffirmed after additional analysis during the 2014 Supplemental Draft EIS because it does not meet the project's purpose to implement a transportation solution that improves safety, access, and mobility and it does not address congestion on I-70. This concern has been adequately addressed in the Final EIS as well. For more information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concern about alternatives that remove I-70 East from its current alignment was adequately addressed in the Final EIS. For more information on alternatives that remove I-70 East from its current alignment, please see ALT2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The I-70 East EIS has followed an extensive community and agency involvement process since the project began in 2003. The project team has used innovative public outreach techniques along with traditional methods to reach out to the community and stakeholders for their input. Detailed information on community and agency involvement is in Chapter 10, Community Outreach and Agency Involvement of the Final EIS. FHWA will take into account all public comment prior to making a final decision for the Record of Decision (ROD). The concern about CDOT's public involvement was adequately addressed in the Final EIS. For more information on CDOT's public involvement, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Regarding mitigation, Chapter 5 of the Supplemental Draft EIS includes a comprehensive discussion of mitigation for each specific resource category. This discussion is not a mere list of possible mitigation measures. Rather, each resource-specific sub-section includes an in-depth discussion of the possible mitigation measures as well as a table at the end of each section summarizing the various alternatives, their impacts, and the applicable mitigation measures. For example, 32 pages of the 68 total pages on Noise; 17 pages of the 36 total pages on Environmental Justice; and 5 of the 16 pages on Biological Resources are dedicated to the discussion of the various mitigation measures.

Α

		Comments
Source:	Letter	Document Number: 820 Name: Unite North Metro Denver -Thaddeus Tecza
		decision-maker and the public." 40 C.F.R. § 1502.14; see also 33 C.F.R. pt. 325 app. B
		¶ 9.b.(5)(a) (alternatives comparison should allow a "complete and objective evaluation of the public interest and a fully informed decision regarding the permit application). "Without substantive, comparative environmental impact information regarding other possible courses of action, the ability of an EIS to inform agency deliberation and facilitate public involvement [is] greatly degraded." New Mexico ex rel. Richardson, 565 F.3d at 708.
A		The SDEIS ignores the framework for decision-making created by 23 USC 109(h). While NEPA requires consideration of project impacts that FHWA determines are significant or uncertain, Section 109(h) requires consideration of "possible" impacts. While both NEPA and 109(h) require that mitigation sufficient to avoid or minimize adverse impacts be considered, 109(h) requires FHWA to develop estimates of the costs of mitigation strategies and to assess those cost in relation to the adverse impacts of the project to determine if the project is "in the best overall public interest." The SDEIS ignores this requirement to take the public interest into account.
		As explained in this letter, the discussion of mitigation of the impacts of I 70 also is inadequate. An EIS must include a discussion of "[m]eans to mitigate adverse environmental impacts" 40 C.F.R. § 1502.16(h). As the Supreme Court recognized, such a discussion is essential to ensure that agencies take a hard look at the environmental consequences of proposed actions. Robertson v. Methow Valley Citizens Council, 490 U.S. 332, 352 (1989). Furthermore,
В		omission of a reasonably complete discussion of possible mitigation measures would undermine the "action forcing" function of NEPA. Without such a discussion, neither the agency nor other interested groups and individuals can properly evaluate the severity of the adverse effects.
		Id. (emphasis added); see also Colorado Environmental Coalition, 185 F.3d at 1173 ("It is not enough to merely list possible mitigation measures.").
		The following comments illustrate the deficiencies in the SDEIS. FAILURE TO CONSIDER LEAST ENVIRONMENTALLY DAMAGING PRACTICAL ALTERNATIVE
C	•	COMMENT 1 NEPA requires the analyses and comparison of all "reasonable alternatives" to meet the purpose and need for the project. The degree of analysis devoted to each reasonable alternative must be substantially similar to that devoted to the proposed action. A simple, cursory analysis of the I-270/I-76 reroute alternative and declaration that it does not meet the purpose and need for the proposed action falls short of the standard of substantially similar treatment as required by NEPA and defined by the Council on Environmental Quality and their guidance.
		2

Responses to Comments

- B CDOT has provided mitigation for all the reasonably expected impacts from the project. The mitigation proposed, including emissions reduction measures, the new doors, windows, and HVAC system for Swansea Elementary School, and interior storm windows and air conditioning units for residences between 45th and 47th Avenues from Brighton Boulevard to Colorado Boulevard exceeds mitigation provided in other CDOT projects. This concern was adequately addressed in the Final EIS. For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- East Project. The 2008 Draft EIS, 2014 Supplemental Draft EIS, and Final EIS have all considered the alternative of diverting future traffic to the I-76/I-270 alignment and found that the alternative would not meet the purpose and need. Further, such an approach would be impractical because of its very large cost and diversion of traffic to local streets, introducing new safety problems for the neighborhoods. The alternative would also likely increase regional emissions of greenhouse gases, ozone precursors and other pollutants by increasing the number of miles that must be driven, as well as cause congestion and idling emissions in areas (including the Globeville and Elyria and Swansea neighborhoods) affected by diversion of traffic to local streets. For more information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The comment also suggests that the Supplemental Draft EIS should have considered an alternative with more east-west arterial routes, along with a 46th Avenue boulevard and a rerouting of regional traffic to the I-76/I-270 corridor. As discussed in the 2008 Draft EIS, to provide true east-west connectivity with multiple arterials would be infeasible and unreasonable. Unlike the alternatives in the Supplemental Draft EIS, adding multiple east-west arterial upgrades or extensions would involve multiple additional crossings of the South Platte River, the BNSF railroad and rail yard, I-270, and I-225. It would also require extensive takings of right-of-way to add lanes and/or extend existing streets to the east and west. However, none of these expansions would address the purpose and need for the project of improving mobility, speeds, and congestion for travel in the I-70 corridor. CDOT's analysis of the rerouting alternative already included an upgraded 46th Avenue.

For more information on alternatives that remove I-70 East from its current alignment, please see ALT2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Potential impacts from the I-70 project, including effects of each alternative on the ability to meet the health-based NAAQS, and on levels of MSATs are discussed in detail in the Section 5.10, Air Quality, of the Final EIS.

С

Responses to Comments

COMMENT 2

The SDEIS does not "rigorously explore and objectively evaluate all reasonable alternatives." Specifically, it dismissed the alternative of removing I-70 from Wadsworth Boulevard to Central Park Boulevard, replacing it with an improved traffic grid and a surface level boulevard, and rerouting through-traffic along the I-270/I-76 corridor without a full elaboration of the alternative and on the bases of defective analysis.

The SDEIS simply describes the I-270/I-76 reroute alternative as removing the current I-70, replacing it with a surface level boulevard and rerouting much of the current traffic onto the I-270/I-76 corridor. This deficient and reductionist presentation of the alternative violates Regulation 1502.14's requirement of objectivity. Many of the analytical deficiencies within the analysis of this alternative stem from this reductionist presentation.

In fact, the I-270/I-76 reroute alternative has always included a transition, blending the route from an interstate highway to an urban boulevard east of Colorado Boulevard to allow easy shipping for the distribution plants and other businesses located there. It also has included an improved traffic grid across the city which would (1) distribute surface traffic onto multiple routes and thereby decrease congestion, (2) shorten trips by providing greater north-south connectedness, (3) encourage alternative transportation, and (4) provide routes for the trucks associated with businesses that would not carry them through residential areas. This model was actually formalized, analyzed and placed at the disposal of CDOT by a graduate studio course conducted by Professor Peter Park at the University of Colorado Denver Department of Environmental Design and Planning. It is not offered in the SDEIS as the reroute alternative that was dismissed.

This fully described reroute alternative on its face meets the stated purpose of the I-70 East Project: "The purpose of the I-70 EIS project is to implement a transportation solution that improves safety, access, and mobility and addresses congestion on I-70 in the project area." Numerous cites in the United States have implemented interstate highway removals and substitutions of boulevards as is proposed in the reroute alternative. In each case, safety, access and mobility increased and congestion decreased. Safety is especially improved if this concept is seen as encompassing the physical health of the individuals living along the current I-70 corridor. According to a Health Impact Assessment prepared by the Denver Department of Environmental Health, the average age at death in the Globeville, Elyria and Swansea neighborhoods is 3.5 years younger than the citywide average. Moreover, morbidity data for the Council Districts that abut I-70 and I-25 show significantly higher incidences of mortality linked to cardiovascular disease, cancer and emergency treatment for childhood asthma compared to other city neighborhoods. And, "Highway traffic is the main source of air pollution

The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

3

¹ I-70 East Supplemental Draft EIS, ES-3.

² Congress for a New Urbanism, "Highways to Boulevards: Reclaiming Urbanism Revitalizing Cities," http://www.cnu.org/highways.

³ Years of Potential Life Lost Analysis.

in the communities."4

COMMENT 3

Beyond the deficiency in the description of the reroute alternative, the SDEIS gives five reasons for rejecting the reroute proposal:

- Additional traffic on local streets.
- Out-of-direction travel.
- Alternative highway route.
- Public input.
- Additional cost.

None of these has been subjected to any meaningful study, and the rationale for rejecting them is flawed. For example:

- a. Additional traffic: Under this section the report states that under the reroute scenario, "the average daily traffic for both scenarios (four-lane and six-lane 46th/48th Avenue), ranges from 30,000 to 60,000 (as four lane) and from 40,000 to 75,000 vehicles a day (as six lanes) in 2035, resulting in congested conditions." However, these numbers fail to reflect even a cursory investigation of the numerous instances in which elevated freeways have actually been converted into surface level boulevards. In each of these cases, predicted increased traffic counts, increased accidents, and congestion such as that predicted in the SDEIS for the proposed boulevard have failed to materialize upon completion of the project. Hence, there is no reasonable basis to presume that they would do so in this instance.
- b. Out-of-direction travel: The I-70 East EIS Alternative Analysis Technical report states, "60 percent of the traffic heading west on I-70 continues past I-25, staying on I-70. The reroute alternative adds two miles of out-of-direction travel for these vehicles. Twenty five to thirty percent of the traffic heading west of I-70 exits southbound to I-25. The alternative adds four miles of out-of-direction travel for these vehicles." Clearly this analysis overlooks the fact that a large

CFR 1502.14(a) requires an EIS to "Rigorously explore and objectively evaluate all reasonable alternative, and for alternatives which were eliminated from detailed study, briefly discuss the reasons for their having been eliminated." The Final EIS considers all reasonable alternatives that meet the purpose and need for the I-70 East Project. The 2008 Draft EIS, 2014 Supplemental Draft EIS and Final EIS have all considered the alternative of diverting future traffic to the I-76/I-270 alignment and found that the alternative would not meet the purpose and need; see the Appendix to Attachment C Alternatives Analysis Technical Report Addendum. CDOT cost estimates were completed using standard procedures and unit prices for the anticipated work that would be required. CDOT's cost estimate for the I-270/I-76 Reroute Alternative was verified by Denver staff in March 2013. A detailed evaluation of the alternative is not required. For more information on alternatives that remove I-70 East from its current alignment, please see ALT3 of the Frequently Received Comments and

Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses to Comments

In addition, CDOT is aware of instances in which elevated freeways have been converted into surface level boulevards. However, the fact that this has occurred successfully in some instances does not undermine the analysis specific to the reroute alternative for I-70. Many of the examples highlighted on the CNU website are inappropriate here. Boston's "Big Dig" project actually replaced the existing six-lane highway with an eight-ten lane underground expressway beneath a new road, ultimately leading to 14-lanes of traffic. Chattanooga involved the conversion of a highway that was so underused that the value was no longer worth the maintenance. In addition, San Francisco removed the Central Freeway and the Embarcadero Freeway due to the 1989 earthquake. The Central Freeway was only a spur and the Embarcadero Freeway was never even completed. Furthermore, Octavia Boulevard now presents significant safety concerns.

For information on CDOT's public involvement, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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⁴ Denver Environmental Health, "How Neighborhood Planning Affects Health in Globeville and Elyria Swansea: Executive Summary": September 2014.

⁵ I-70 East Environmental Impact Statement alternative Analysis Technical Report, p. 16.
⁶ See, for example, Congress for a New Urbanism, "Highways to Boulevards: Reclaiming Urbanism Revitalizing Cities", http://www.cnu.org/highways; Also, Robert Cervero, Junhee Kang, and Kevin Shively, "From Elevated Freeways to Surface Boulevards: Neighborhood, Traffic and Housing Price Impacts", Working Paper developed for the University of California Transportation Center: Department of City and Regional Planning, University of California Berkeley, December, 2007; Macdonald, Elizabeth, "Building A Boulevard."

⁷ P.17.

⁸ Indicative of the shoddy nature of the analysis, there is no diagram presented on the right.

	Commen	ts	Comments				
Source: Letter	Document Number: 820 N	Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC	Source: Letter	Document Number: 820	Name: Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC		
g P.17. 10 Merriam V 11 P.17. 12 P.14.	new boulevard that is created alo primary benefits of the reroute al boulevard" entrance to the down Boulevard. This is intended to rel Mousetrap and on I-25 created by city from the east, and the fact th 70 onto I-25. Backups caused by for current congestion on I-70, an nothing to deal with this problem average daily traffic numbers prescenario. As a result, it is impossicounts cars as both contributing to the Alternative highway route: The teredundancy of the highway netwer in the area, is limited. If I-70 was be no alternative highway connection." Tellingly, "redundant" in superfluous". The teredundant of the connecting them. There is no eviconnection or emergency route the publication of the Draft EIS in the project. Based on additional areached a consensus to keep I-70 report also notes, "[t]he I-270/I-7 consideration early in the project the 2008 Draft EIS." As a result, the PACT. The report goes on to state, "CDC Commerce City, the North Area Ticarriers Association restating their	sh to exit to the south will continue to use the ng the current I-70 route. Indeed, one of the ternative is that it would provide a new "grand town area through a connection to Brighton ieve some of the current congestion at the y the use of I-70 and I-25 as the entrance to the at there is only one southbound lane exiting I-this single exit are one of the primary reasons id the I-70 East preferred alternative does . More telling is the fact that there are no sented for traffic on I-270 under the reroute ble to determine whether the analysis double to the supposed increased traffic on 46th/48th e increased trips on I-270. echnical report states, "[w]ith the reroute, the ork, which is important for emergency response rerouted to combine with I-270, there would tring Denver neighborhoods to the rest of the means "exceeding what is necessary or normal: ysis is deficient because it fails to note that d highway network connecting Denver region, there would be an alternative boulevard dence presented that a highway offers a better han a boulevard. It states, "[t]he PACT process was initiated after 2008 to identify the preferred alternative for analysis and community input, the group at its current location." However, as the 76 reroute was eliminated from alternative analysis process, as documented in this reroute proposal was never presented to		But, no evidence is offered to support for the reroute alternawill increase traffic on the rout continues past I-25, and neighl formally designated project are of the failure of CDOT to meet that while almost all of Comme project area, and almost the entransportation Alliance is outs are seen as highly influential, vacross I-25 from the project and Additional cost: Nowhere is the of the I-270/I-76 reroute alternative requires highway widening (5.5 along I-270 and I-76 to and is estimated to a would increase the promuch as the alternatemoving the chance project. This estimate and verified by City accuracy. However, no support for the standard comment. Indeed, the only details figure is the one page, "I-2 Estimate" that is replete with rebillion is computed as \$80 of the bias toward inflating the CDOT preferred alternative is the alternative cost (approximately construction contingency, a 15 construction oversight inclusions.)	neighborhoods outside of the impacted area." is substantiate the assertion as to the source of the active. Further, to the degree that widening I-70 te, 60 percent of the traffic heading west on I-70 borhoods in Denver west of I-25 but outside of the ea will be affected by the project id. More telling the NEPA requirement of "objectivity" is the fact erce City and Adams County are outside the ntire membership of the North Area ide the project area, their opinions of the project while the views of residents of Denver directly e discounted. The lack of objectivity of CDOT in the consideration native more apparent than in its estimation of the EIS states: The same than 12 miles of major is miles of which are west of I-25 is accommodate the relocated traffic cost approximately \$4 billion. This object construction cost to twice as attives on the current alignment, is of near-term funding for the was prepared by the project team and County of Denver staff for 4 billion dollar assessment is provided in the occument which CDOT has offered in support of 170/I-76 Reroute/Bypass Alternative Draft Cost mathematical errors, e.g., 30 percent of \$2.7 llion rather than \$945 million, Also indicative e relative cost of the reroute as opposed to the the fact that much of the projected reroute y \$1.5 billion) is derived from a 30 percent of \$2.7 llion rather than \$945 million, Also indicative e relative cost of the reroute as opposed to the the fact that much of the projected reroute y \$1.5 billion) is derived from a 30 percent of percent design cost and a 20 percent of the projected reroute of the projected recoute of the percent design cost and a 20 percent of the projected recoute of the projected percent		

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D -	including costs for inte million per lane mile fi document includes rig owns. Most indicative of CDC alternative is its unwil that will be spent on I- East Project is adopted six lanes between I-76	a lower percent t. ¹⁶ Further, the erchanges that ar gure adopted fo ht-of-way acquis DT's determination lingness to deduce 270 repair and v	age as a result reroute alter re subsumed residening ur sition costs for to discredict from its control its contro	rnative costs are calculated as in the already inflated \$8.8 ban highways, 17 and the or land that CDOT currently it the I-270/I-76 reroute
D -	Partnership agreemen including costs for intermillion per lane mile find document includes rigowns. Most indicative of CDC alternative is its unwile that will be spent on 1-East Project is adopted six lanes between 1-76	t. ¹⁶ Further, the erchanges that ar gure adopted fo ht-of-way acquis DT's determination lingness to deduce 270 repair and v	reroute alter re subsumed r widening ur sition costs fo on to discredi ct from its co	rnative costs are calculated as in the already inflated \$8.8 ban highways, ¹⁷ and the or land that CDOT currently it the I-270/I-76 reroute
ti o la ti s	would save the cost of two projects would re has refused to do so. OMMENT 4 stimated Reroute Cost: CDOT's concerner erroute alternative" means that the ne-and-a-half in each direction, will the in each direction to fix the half-leat the reroute alternative needs to noulders. This would mean 12.8 miles	and I-70 by 202: Clearly, adoptifithis double expedie deducting in the clusion that "50% three of the exist be needed for the problem, as be built 12 lanes es x 12 lanes = 1	ly plans to wing the lang six throughed the lang sound to lang the lang sound the lang the language la	ardless of which I-70 den I-270 from four lanes to I-70 East Project expands the I-76 reroute alternative objective comparison of the proute alternative cost. CDOT and I-70 traffic will divert to gh-lanes in both directions, or raffic. Adding another half- de a small cushion, means through lanes plus 4
E R a si n	his is the number must be looked at egarding the trench alternative cost and allowances were used, but as an occific engineering requirements, thumber of unknowns. The design and construction, respectively. Theo and.	estimate, we as design progresses contingency ped CO allowances	sume that the ses and more ercentage wil are used up	e same initial contingencies becomes revealed about the Il fall proportionate to the over the course of the design
n <u>h</u> <u>2</u> <u>n</u> c s	Colorado High Performance Transport eport: December 2013." For a more accurate estimation of the ttp://www.railstotrails.org/resources/c008%20Generic%20Response%20to%2ew%20construction.pdf, and http://caiponstruction has remained stable since a Colorado Department of Transportation unuary 31, 2011., Leib, Jeffrey (December Denver Post. Retrieved February 1, 2011.)	cost of widening of the comments of widening of the comments o	urban highway vedo/policy/07 Lane%20Mile% nary.pdf. Also e for Money Re Regional Trans	rs see, 7-29- 620for%20widening%20and%20 note that the cost of highway eport: 2013", p. 12. sportation Plan" (PDF). Retrieved
		7		

CDOT cost estimates were completed using standard procedures and unit prices for the anticipated work that would be required. CDOT's cost estimate for the I-270/I-76 Reroute Alternative was verified by Denver staff in March 2013. For information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS,

located in Part 1 of Attachment Q.

Responses to Comments

In addition, cost was only one consideration in determining that the rerouting of traffic is not a reasonable alternative for meeting the purpose and need. Further, the development of cost estimates for all of the alternatives considered included contingencies because all of the alternatives are conceptual and will require much more planning and design to reduce contingencies. The inclusion of contingencies does not affect the comparison among alternatives, because all cost estimates include them.

Responses to Comments

F CFR 1502.14(a) requires an EIS to "Rigorously explore and objectively evaluate all reasonable alternative, and for alternatives which were eliminated from detailed study, briefly discuss the reasons for their having been eliminated." The I-270/I-76 Reroute Alternative was determined to not be reasonable. A detailed evaluation of the alternative is not required.

This concern was adequately addressed in the Final EIS. For information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

It is not possible to rehabilitate I-70 within the current right-of-way. Analysis for the No-Action Alternative shows the impacts for reconstructing only the viaduct. Every effort has been made to reduce the footprint of the highway, while providing for the local and statewide transportation needs of the traveling public. Further, the East Corridor Commuter rail line that serves the same corridor is scheduled to open in 2016, and ridership on this line was included in traffic modeling used to determine what improvements are needed on I-70. Additionally, many of the businesses in Globeville, Elyria and Swansea depend on truck traffic to conduct their business.

I-70 needs the addition of lanes and, therefore, width, with expected future growth projected in DRCOG's regional traffic model. For more information on the need for 10 lanes, please see GEN3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For more information on traffic forecasting and modeling, please see TRANS5, TRANS6, and TRANS7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The Reroute Alternative does not meet the purpose and need of the project. For information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on restricting truck traffic along I-70, please see TRANS8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Comments							
Source: Letter	Document Number: 820 Name: Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC						
		Н					
	transit, ride-sharing, and other programs. Outcome: more balanced mode-split with fewer SOVs.						
	c. Developing a tandem solution that addresses how I-70 and I-270/I-76 function together and how to manage traffic using I-70 as well as I-270/I-76 to lower the overall vehicle travel through Elyria and Swansea. Outcome: trips shifted off of I-70 and better utilization of the twin facilities I-270/I-76.						
	Advancing a "both-and" conversation on how I-70 and I-270/I-76 can better work together as tandem facilities in the future. It is unfortunate that the "messaging" in the public debate on the future I-70 remained simplistic and reduced to an "either-or" argument, pitting I-70 against I-270.						
	d. Routing truck traffic on the I-270/I-76 inner-belt which passes through non-residential communities. Outcome: fewer trucks on I-70. CDOT's leadership has frequently said that such a solution would require an "act of Congress." We request that CDOT initiate the process to garner congressional approval.						
G	e. Applying deviations and variance from AASHTO standards to reduce the footprint of I-70 through Elyria and Swansea. CDOT's leadership has stated it is a "high bar" to pursue deviances and variations, yet CDOT also has indicated there are countless situations where such deviances and variations have been used in urban regions all across the country. The neighborhoods therefore request that CDOT immediately initiate the necessary processes to incorporate deviations and variances into the project to achieve context-sensitive design, also advanced by FHWA, in these environmental justice neighborhoods.						
	Implementing this integrated series of improvements results in less traffic on I-70 in the future. Along with other state-of-the-art tools and programs, the need for additional lanes on I-70 through the environmental justice neighborhoods of Elyria and Swansea can be eliminated.						
	The neighborhoods request that CDOT provide an alternative designed to significantly reduce traffic using I-70 and model runs that help to identify which strategic components are needed to reduce overall travel on I-70. With this information, CDOT can develop a solution for the alignment along I-70 that remains within the current right-of-way (118') and results in less traffic traveling through the environmental justice neighborhoods of Elyria and Swansea.						
н	COMMENT 8 The reroute alternative does not result in additional environmental, physical, social or economic impacts in the environmental justice neighborhoods, and intentionally invests in repairing past damage in tangible and measurable ways. CDOT should fully analyze the reroute alternative.						

Rerouting I-70 while leaving 46th Avenue at its current location encourages highway users to use 46th Avenue to reach their destinations rather than staying on I-70. Because of this, there will be a substantial increase in traffic volumes on 46th Avenue, which introduces safety, access, and mobility issues in the surrounding neighborhoods and also creates a barrier for bicyclists and pedestrians moving through the community. The reroute could also have impacts to Sand Creek, the Sand Creek Greenway, and communities and residents in Commerce City and Adams County that live near I-270 and I-76. For information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment

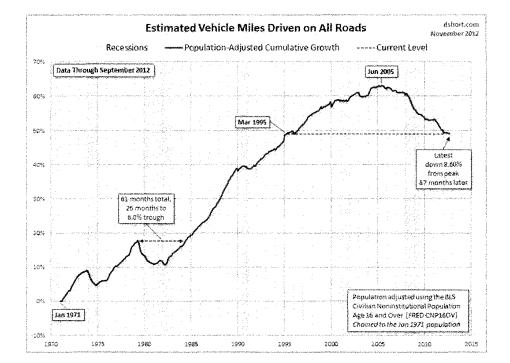
Responses to Comments

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- The I-270/I-76 Reroute Alternative was determined to not be reasonable. A detailed evaluation of the alternative is not required. However, the alternative would likely increase regional emissions of greenhouse gases, ozone precursors and other pollutants by increasing the number of miles that must be driven, as well as cause congestion and idling emissions in areas (including the Globeville and Elyria and Swansea neighborhoods) affected by diversion of traffic to local streets.
- The majority of the residents of the Elyria and Swansea neighborhood that CDOT has heard from are in favor of the school staying at its current location with the Preferred Alternative, rather than moving it to a new location. DPS also supports the school remaining in its existing location and believes the impacts to Swansea Elementary School will be alleviated by the proposed mitigation measures. For more information on relocating Swansea Elementary School, please see PROP5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.
- CDOT cost estimates were completed using standard procedures and unit prices for the anticipated work that would be required, and showed the Reroute Alternative could be double the cost of the proposed improvements. CDOT's cost estimate for the I-270/I-76 Reroute Alternative was verified by Denver staff in March 2013. This concern was adequately addressed in the Final EIS. For information on the I-270/I-76 Reroute Alternative, please see ALT3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Federal requirements require NEPA studies to use the current adopted regional travel demand model for analysis purposes. The DRCOG regional traffic demand model considers the effects of additional highway capacity in its modeling and assignment of traffic to roadways, and accounts for additional traffic demand on an improved I-70. For information on traffic models used for this project, please see TRANS6 and TRANS7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

S-154 January 2016



VMT is the average annual daily traffic times the number of miles traveled. There has been an 8% drop in VMT since 2005. How does this compare to a portion of I-70 west of Colorado Boulevard? Between Colorado Boulevard and Steele Street we find the following;

	Location	AADT	Year
DRCOG	I-70 E/Steele St	126,022	2010 ²³
CDOT	Sta 103073	117 000	2013 ²⁴

There is a 7.16% decrease in three years. This is a far greater reduction than what appears nationally. In a cursory review of traffic data provided by CDOT and DRCOG, it doesn't appear that this significant reduction has been applied to future projections.

DRCOG has projected vehicle miles traveled per person living in Denver for the year 2035 to be only slightly less than that measured in 2010 (15.6 to 15.4). This is a 1.3% reduction in a 25 year period. Of the 42 municipalities studied, the average reduction in VMT was about 3.1%. This appears to be a significant oversight given current analytical data. The projections should be

Responses to Comments

CDOT is aware that a recent study by PIRG has found that vehicle miles traveled (VMT) is trending downwards. However, population and job growth in the Denver metro area is expected to outweigh this decrease. Also, while the comment notes VMT trends as of 2013, more recent national VMT data from the FHWA show that VMT has resumed growing and has reached pre-recession levels (https://www.fhwa.dot.gov/policyinformation/travel_monitoring/15septvt/). In addition, the DRCOG traffic demand modeling already includes origin and destination of travel as the core of its travel analysis, based on existing and predicted future land uses. The regional travel demand model used by DRCOG captures both these trends. The travel patterns of individuals are captured through surveys of local drivers. The growth projections are captured through the development projections of the local cities and counties in the metro area. CDOT is primarily responding to Denver's desire for economic growth and development along the I-70 East corridor. For example, proposals for the future of the National Western Stock Show, the Colorado State University campus, Stapleton and DIA and Aerotropolis all point to continued traffic growth. Federal requirements require NEPA studies to use the current adopted regional travel demand model for analysis purposes.

For information on future driving trends, please see TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns regarding traffic models have been adequately addressed in the Final EIS. For information on traffic forecasting and traffic models used for this project, please see TRANS5, TRANS6, and TRANS7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Source: Letter

²³ From http://gis.drcog.org/trafficcounts/# [Oct, 2014].

From http://dtdapps.coloradodot.info/otis/TrafficData#ui/1/0/2/criteria/070A/276.27/276.453/false/false/[Oct, 2014].

	Comments									
ırce: Letter	Do	cument Number:	820	Name:	Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC					
M	If I-70 way would have volume of significant Swansea, exceeding traffic volume of the system of the	as removed from the total construction of east-west the first increases in the first increases in the first increases in the first increases in the first increase increased that increased that increased inc	m its curre ructed in its affic. A caffic on the caffic on the caffic on the caffic on the caffic of Service, and the caffic of Service of Servic	nt locat ts place reroute he local neighb which vard or s oortion of ed to th using and ble in the as a me ked-use any incre 2000 vehicue. In a alysis to eresting	ion, a six-lane arterial to handle the area's of I-70 would cause streets in the Elyria, porhoods - potentially compares to current Santa Fe Drive. 25 of I-70 and replaced by a six-lane enorth. In dealing with mixed-use direcreational uses, we often find prese areas, but actually necessary for easure of traffic performance, is environment we often require LOS Dease in traffic capacity. It is assumed acles per day must be accommodated general review of the literature for justify these numbers. We feel that results and potentially show a wider not detailed as an option in the					
	a more robust analytical distribution of the traffic SDEIS. COMMENT 14 In section 4.3.1 of the SI deficiencies, the anticipal safety evaluation includit to 10 lanes, average specific distribution in the safety explanation in the safety evaluation in the safety evaluation in the safety evaluation in the safety evaluation includits 10 lanes, average specific distribution in the safety evaluation in the safety evaluatio	l approach could c in this portion DEIS, it is stated ated crash rates ed analysis of th eds will most like	f reveal into of Denver. "[b]y reliev along I-70 e interchar tely increas	eresting This is r ring cong decrease nges." B e. There	results and potentially show a wider					

but because of the increased speed there may be an increase in the severity of accidents. The quoted section does not identify whether congestion relief or corrected deficiencies will individually have a greater effect. If the identified deficiencies have a significant impact on reducing crash rates then perhaps that should be the focus rather than the addition of four lanes.

COMMENT 15

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Section 4.3.2 deals with the changes predicted to the horizon year 2035. Referring back to the discussion of induced traffic and VMT reductions, the validity of the future I-70 volumes discussed in this section is questionable. Clearly there are a number of variables associated with these traffic reductions. They include travel behavior by millennial's (less car ownership and greater use of transit), cost of fuel and the health of the economy. None of these variables

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Responses to Comments

- N The majority of accidents reported on I-70 were rear-end or side-swipe collisions, indicating that congestion and inadequate lanes are the primary reason for needed safety improvements on I-70. See the Safety Evaluation Addendum in Attachment E to the Final EIS. Correcting identified deficiencies alone would not have a significant impact on reducing crash rates. It is the combination of adding lanes and correcting identified deficiencies that anticipated crash rates along I-70 would decrease with the Build Alternatives.
- O CDOT is aware that a recent study by PIRG has found that vehicle miles traveled (VMT) is trending downwards. However, population and job growth in the Denver metro area is expected to outweigh this decrease. The regional travel demand model used by DRCOG captures both these trends. The travel patterns of individuals are captured through surveys of local drivers. The growth projections are captured through the development projections of the local cities and counties in the metro area. Federal requirements require NEPA studies to use the current adopted regional travel demand model for analysis purposes.

Although advancement in technology such as connected or automated vehicles is at the forefront of research, the impact on future traffic volumes is unknown at this time. Whether this type of technology will result in fewer trips or lower miles driven or will result in increases in the same parameters is being debated by industry experts. A large unknown is how long it will take to get a large enough market penetration of the new technology, much of which will depend on the economic feasibility and affordability, in order to have a significant enough impact on traffic volumes or miles driven.

The concerns regarding future traffic have been adequately addressed in the Final EIS. For information on traffic modeling for this project, please see TRANS6 and TRANS7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

the For information on future driving trends, please see TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

S-156 January 2016

²⁵ CDOT, I-70 East EIS, "Perceptions and Realities", PDF, Date unknown

			Comm	ents	
ce: Letter		Document Number:	820	Name:	Unite North Metro Denver -Thand Sullivan Green Seavy LL
	developmento come up	with a more realistic analysis	d be prude s for the ye	ent to ree ear 2035.	evaluate traffic projections numbers
0	resources. Tand VMT. To but significate automobiles	This will necessitate significa echnological advancements ntly increase capacity. For ecould increase capacity up types have been showing so	nt increase that may b example the to 300% ac	es in fuel be achiev e smaller ccording	ost approximately 50% of oil costs and further reductions in ADT ed before that time may do nothing r, automatically operated to Google and other developers. ecent year or so and are continuing
	FAILURE TO	ADEQUATELY ASSESS CUM	ULATIVE IN	/IPACTS	
	much more and the inclu obviously cr Mousetrap.	n of the preferred alternativ likely that I-70 west of the N usion of "managed lanes" as eate pressure for similarly a	Mousetrap v an essenti ssured trav Vest is a "re	will also l al eleme el speed	ng/expansion of I-70 East will make it be widened in the medium term, ant of the preferred alternative will is (managed lanes) west of the y foreseeable future project" and
	a.	traffic west of the Mouse Elyria neighborhoods, as	trap will af well as oth	fect residers. This	onal air pollution from increased dents of the Globeville, Swansea and s will be part of the total effect on ed by existing I-70 and expanded I-
	b.	•	and poor a	eas. Thi	itional neighborhoods, including is will then be part of the total
Q	component,	18 Jossal conflict with the CDO	T preferred removal of	d propos major po	al in that the managed lane ortions of the Elyria neighborhood,
R -	transportati roadway pas by those wh	rhoods are not adverse to n on investments, however, m ssing through Elyria and Swa o are able to pay or otherwi	nanaged lar Insea neigh Ise willing t	nes are e borhood o pay, cl	proving mobility or financing entirely inappropriate for any ds. The restricted access to the lanes early results in social injustice ited access to the managed lanes

Widening I-70 west of I-25 is not included in any current long-term planning documents through the year 2040. For information on congestion along I-70, west of I-25, please see TRANS4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The air quality in the project area was adequately addressed for local and regional impacts. As reported in the Final EIS Section 5.10, Air Quality, and Attachment J Air Quality Technical Report, total emissions of mobile source pollutants have been modeled and they are predicted to decline in the corridor considerably between 2010 and 2035 for all alternatives, even accounting for increases in VMT. For information on air quality in the project area, please see AQ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- The Managed Lanes and General-Purpose Lanes Options for the Build Alternatives both have the same width for the analysis of property impacts in Elyria and Swansea. For information on right-of-way impacts with the Managed Lanes Option, please see PROP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Per FHWA's Environmental Justice Emerging Trends and Best Practices Guidebook (2011), consideration of equity issues—such as who bears the burden of the road pricing charges, who benefits from the improved road, and how the toll revenues are used—is critical in calculating the road pricing to ensure low-income and minority populations are considered.

While the pricing on managed lanes will help provide a reliable and delay-free transportation option, it will be implemented with thorough consideration of equity impacts. Low-income populations in the study area have the same opportunity to use the managed lanes as the rest of the population.

In addition, the Partial Cover Lowered Alternative will provide benefits to pedestrian and bicycle mobility and safety through the addition of safe and attractive routes over the cover, on new and widened sidewalks and better north-south connections across I-70. This will provide improved mobility for all residents of the area. In addition, the rail lines through the project area will be opening during 2016, separate from the project, but benefiting the community.

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haddeus Tecza

Comments Unite North Metro Denver -Thaddeus Tecza Source: Letter Document Number: 820 and Sullivan Green Seavy LLC from the adjacent environmental justice neighborhoods. For residents of environmental justice R communities, managed lanes also introduce additional financial burdens for low-income individuals who find themselves using managed lanes. **COMMENT 20** The SDEIS states repeatedly that improvements in "mobility" will balance out any acknowledged increase in the cumulative air quality effects of I-70 and its proposed expansion. But a sizeable percentage of the Globeville, Elyria and Swansea residents do not own cars or drive. Does this mean that mobility improvement (for a driver on I-70) can somehow be averaged with a worsened case of asthma for a child in Elyria or Swansea? For example, S "improvements in mobility" is partly attributed to the addition of "managed lanes" that aim to provide "reliable travel times." The Globeville, Elyria and Swansea residents are disproportionately likely to be poor, or to have quite limited financial resources. Thus, Globville, Elyria and Swansea residents will be less likely to make use of the managed lanes. For these residents, the cumulative effects of the I-70 expansion will not average out or be mitigated by the putative improved mobility. COMMENT 21 The neighborhoods request that CDOT initiate a conversation in the state for developing new ways of paying for infrastructure that are fair and equitable for all who use state facilities, with attention to those with lesser means. COMMENT 22 The neighborhood request that CDOT not move forward with any alternative that introduces managed lanes in the environmental justice neighborhoods of Elyria and Swansea. Any 4-lane U managed lane component should be restricted to the area between DIA and the I-270 interchange near Quebec. **COMMENT 23** Application of the Uniform Act will not make owners of seized properties whole. Although residents living in rental properties are entitled to relocation to a comparable space at a comparable price, property owners are only entitled to the fair market value of their properties. V These are properties that have already been damaged in value by the original construction of I-70 and its decades-long environmentally degrading effects. The SDEIS fails to recognize this cumulative effect, nor does it propose any mitigation for the economic losses to displaced property owners. **FAILURE TO ADEQUATELY ASSESS WATER QUALITY IMPACTS** W The following issues are unique to the below grade option and therefore were not considered in the 2008 Draft EIS analysis of water quality and therefore must be discussed in the SDEIS. Water quality impacts during construction: The excavation for the highway will 14

Responses to Comments

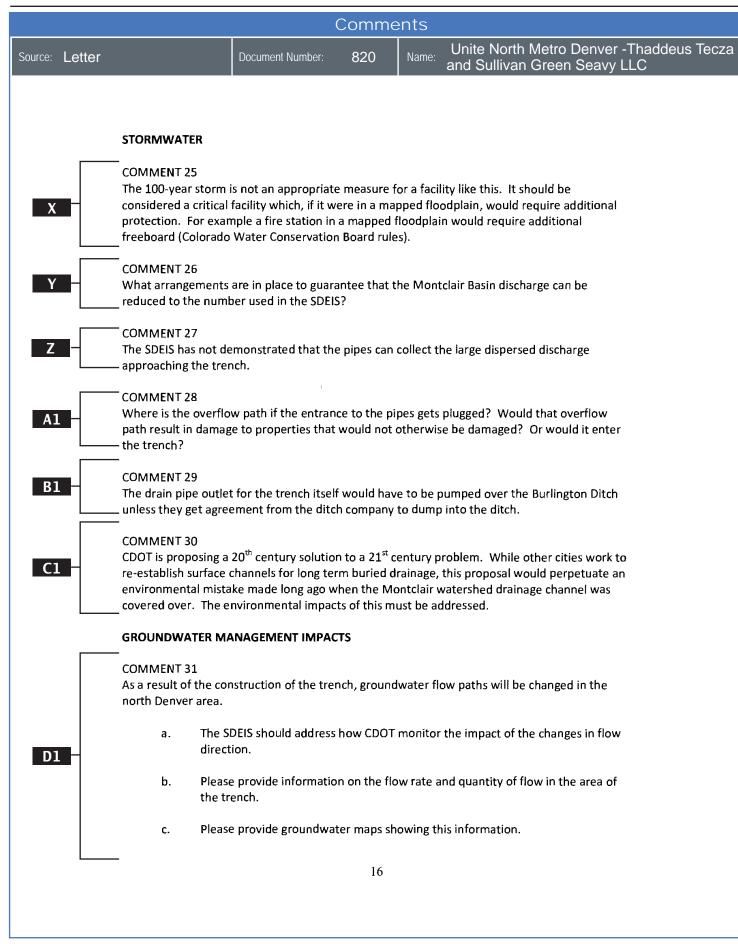
The DEH study identifies a greater incidence of asthma in the Globeville and Swansea and Elyria neighborhoods, along with a number of possible causes, including air pollution from traffic, stationary sources, rail, and other sources. As discussed elsewhere, air emissions associated with I-70 will decline between now and 2035 under all alternatives and the differences in the emissions of air pollutants among the alternatives are minor. See also response to comment R for access to managed lanes. This concern was adequately addressed in the Final EIS. For information on air quality with the Preferred Alternative, please see AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

In addition, the Partial Cover Lowered alternative will provide benefits to pedestrian and bicycle mobility and safety through the addition of safe and attractive routes over the cover, on new and widened sidewalks and better north-south connections across I-70. This will provide improved mobility for all residents of the area. In addition, the rail lines through the project area will be opening during 2016, separate from the project, but benefiting the community.

- The project team continues to use an extensive public involvement approach to communicate important project updates and allow the public to provide input on the EIS, cover amenities, tolling, and the alternatives under analysis in the EIS.
- The Managed Lanes and General-Purpose Lanes Options for the Build Alternatives both have the same width for the analysis of property impacts in Elyria and Swansea. For information on right-of-way impacts with the Managed Lanes Option, please see PROP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- CDOT will compensate any person(s) whose property needs to be acquired for the Preferred Alternative according to the U.S. Constitution and the Uniform Act of 1970, as amended. The process to purchase property that results in a relocation under the Uniform Act is a series of specific negotiations between CDOT and the relocated resident. Cumulative effects of property acquisition are discussed in Section 6.4.2 of the Final EIS. For information on the Preferred Alternative's property impacts and displacement of residents, please see PROP1, PROP2, and PROP3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Water quality is discussed in Section 5.16 of the Final EIS. As documented in the Final EIS, pollutant concentrations in groundwater will not be known until soil borings are performed as part of geotechnical activities or Phase II hazardous materials site assessments. The necessary design and infrastructure needed for temporary construction groundwater dewatering and for permanent groundwater dewatering will be developed in the final design and coordinated with the geotechnical design and analysis. The groundwater dewatering plan will be designed according to the local and state groundwater discharge permits and the water will be treated as required. Utility connection will be provided during construction, and designed to maintain functionality once the project is complete. For information on CDOT's plans for encountering hazardous materials within the project area, please see IMP6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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I-70 East Fina	al EIS				Supplemental Draft EIS Comments and Responses
			Comments		Responses to Comments
Source: Letter			Document Number: 820 Name: Unite North Metro Denver -Thadand Sullivan Green Seavy LLC	deus Tecza	
W	probably, are there are plu	senic from the of the treat	table. The water in this area is polluted with natural pollutants and, most om the ASARCO plant. CDOT has done some water testing but admits that if contaminated water that will be drawn to the construction site. This water ted with large, mobile treatment units before being discharged into the er quality impacts after completion of the project: The prevailing ground water drainage in that area of Denver is from southeast to northwest toward the Platte River. As a result, the below grade I-70 will constitute a 28 to 40 foot damn blocking this migration. CDOT is planning to build a series of holding ponds and a box culvert south of the highway to divert the water into the South Platte River and to control in the case of a flood. However, there is question as to whether this system would be adequate in the case of a flood such as the recent flood event north of Denver. More significantly, the box culvert will transverse two former Super Fund Sites near the Coliseum. CDOT plans to drain water from the below grade trench by means of a 6 ft. diameter gravity drain located 40 ft. below ground at the highway's low point, Race Street, and extending below Race Street to the South Platte River. This will involve construction of holding ponds and treatment filters at some undetermined point. However, there are serious questions about the adequacy of this system during a storm, especially if there is partial or complete blockage of the drain. Further, this will be below the water table in an area of contaminated water that could leak into the drain and, depending on the point of filtration, into the South Platte River. According to CDOT, the details of this drain have not been worked out because it will be "design-build" construction. Since much of the trench will be below the water table, it will constitute a bathtub in the ground water. As other instances of similar construction have demonstrated, e.g. The Big Dig, under these circumstances there is serious risk of contaminated water leaking into the trench. Most of	these p been r Respo specific are inc	formation on pages has reviewed. ponses to ic comments included on evious page.
			15		
			15		



As it does on all new highways, CDOT will treat stormwater with standard BMP measures before flowing into the streams or the South Platte River. Design for the 100-year storm is industry standard and what is required by state and local agencies. CDOT will be concerned with maintenance and reliability of the facilities for the long term. Stormwater is discussed in Section 5.14 Floodplains and Drainage/Hydrology of the Final EIS.

The regulations, advisories, and orders identified in the document are directed toward the treatment of floodplains under NEPA. CDOT will avoid or minimize highway encroachments within 100-year (base) floodplains, where practicable, and avoid supporting land use development that is incompatible with floodplain services. It should be noted that the CWCB rules explicitly define "critical facility" as a facility that produces or stores certain chemicals in excess of threshold limits. This project does not fit that definition.

- A key component of the Partial Cover Lowered Alternative is the design of an offsite drainage system to capture the urban overflow reaching I-70. The design of the offsite system will protect the lowered I-70 and reduce existing drainage problems north of I-70. For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Z CDOT will be concerned with maintenance and reliability of the facilities for the long term, therefore will consider contingency planning for the offsite and onsite systems in various storm flows and failure conditions. Those details have not been evaluated yet, but will be by the time the project is completed. As indicated in Attachment M (Hydrology Technical Report) of the Final EIS, all drainage design work associated with the I-70 East EIS will be performed in compliance with a series of storm drainage design technical guidance and memoranda.

This concern was adequately addressed in the Final EIS. For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT will be concerned with maintenance and reliability of the facilities for the long term, therefore will consider contingency planning for the offsite and onsite systems in various storm and failure conditions. Those details have not been evaluated yet, but will be by the time the project is completed. As indicated in Attachment M (Hydrology Technical Report) of the Final EIS, all drainage design work associated with the I-70 East EIS will be performed in compliance with a series of storm drainage design technical guidance and memoranda, which in turn, specifically address concerns related to debris control and indicate that debris control shall be designed using Hydraulic Engineering Circular No. 9, Debris-Control Structures. This concern was adequately addressed in the Final EIS. For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

B1 Comment noted.

Responses continue on the following page.

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Comments	
Source: Letter Document Number: 820 Name: Unite North Metro Denver - Thadde and Sullivan Green Seavy LLC	us Tecza
d. The SDEIS should determine the potential for negative impacts as a result of changing groundwater flow paths and rates. For example, this could be done through a network of monitoring wells in appropriate areas. e. Negative impacts could include the surfacing of groundwater in unexpected areas, such as in basements or low-lying open areas. The SDEIS must discuss how CDOT will address negative impacts, such as the surfacing of groundwater in unexpected areas. COMMENT 32 The following groundwater information is needed prior to construction: a. Annual cycle of ground water levels on a monthly basis for 12 months to show whether ground-water levels fluctuate seasonally. b. The aquifer that monitoring wells are monitoring. This can be done by construction of monitoring wells to show where they are perforated; this aquifer should be related to the depth of the trench. c. Modeling to show the saturated thickness of the aquifer and whether it has enough saturated thickness to handle additional water (as diverted from the trench). d. Information from additional monitoring wells to show what subsurface material the additional groundwater (as diverted from the trench) will go through from the trench to the river. e. Information on the houses, businesses and schools on the south side of the interstate that may be affected by the back-up of groundwater.	

- C1 The solution proposed in the comment is outside the scope of the EIS. For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- **D1** The necessary design and infrastructure needed for temporary construction groundwater dewatering and for permanent groundwater dewatering will be developed in the final design and coordinated with the geotechnical design and analysis. Groundwater flow may be altered but will not be halted by the project as it flows toward the river, and the water table is expected to remain below the level of basements. As it does on all new highways, CDOT will treat groundwater flows that reach above ground with standard BMP measures before flowing into the streams or the South Platte River. Water quality is discussed in Section 5.16 Final EIS. For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- **E1** As it does on all new highways, CDOT will treat groundwater with standard BMP measures before flowing into the streams or the South Platte River. The Final EIS acknowledges that there is the potential for groundwater contamination during construction. The results of the preliminary subsurface investigation are included in Appendix G of Attachment H, Hazardous Materials Technical Report. As documented in the Final EIS, pollutant concentrations in groundwater will not be known until soil borings are performed as part of geotechnical activities or Phase II hazardous materials site assessments.

The necessary design and infrastructure needed for temporary construction groundwater dewatering and for permanent groundwater dewatering will be developed in final design and coordinated with the geotechnical design and analysis. The groundwater dewatering plan will be designed according to the local and state groundwater discharge permits and the water will be treated as required. Groundwater existing conditions, monitoring, and mitigation are discussed in Section 5.16, Water Quality, of the Final EIS. For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

As explained in the Final EIS, CDOT requires that construction contractors secure dewatering permits for construction activities from CDPHE, if necessary. The Final EIS also reveals that dewatering will be necessary during the construction for the project, particularly for the Partial Cover Lowered Alternative. The mitigation discussion in Section 5.18 of the Final EIS notes that the selected contractor will follow the permit requirements; source water will either be treated and discharged onsite in accordance with the permit or characterized and removed offsite to a permitted disposal facility.

E1 :

COMMENT 33

Information on how the trench will be dewatered during construction.

information is needed for groundwater management during construction.

Groundwater will be encountered during the digging of the trench and, perhaps, at other times

during construction since the groundwater table is relatively shallow in the area. The following

Information on how groundwater will be collected and directed to some type of

Determine the potential for negative impacts (water backing up and possibly

appropriate areas, based upon mapped groundwater flow directions.

surfacing in or saturating basements) as a result of changing groundwater flow paths and rates. This could be done through a network of monitoring wells in

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Thaddeus Tecza

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Source: Let	ter		Document Number:	820	Name:	Unite North Metro Der and Sullivan Green Se		
ſ			olding container, analyzed fo atte River.	r quality, and	l ultimate	ely discharged to the South		
E1 -		(1) Water quality analysis in groundwater quality done, i.e., not just met solvents. This informa prior to discharge. Wat various pollution plum	, The EIS sho cals but also tion is neede er quality ma es; at this tim tion of the tr	buld spec hydrocar d to dete ay change ne it is no	arly to monitor any changes ify what analyses will be bons and chlorinated ermine treatment methods e as Denver is underlain by t known which plumes and at dewatering of the shallow		
		(2	and CDOT will need to CDPHE prior to dischar	build a treat ge of water t	ment syst o the Sou	f the groundwater collected, tem and obtain a permit from uth Platte River. This should der NPDES since this is not		
F1 -	Beca addro hydro	COMMENT 34 Because the stormwater runoff is from a highway, it is likely to be contaminated. CDOT should address collection of stormwater, analysis of this water (to include metals, asbestos, hydrocarbons, and chlorinated solvents), and construction of a holding pond and treatment facility.						
G1 -	CDO	• • • • • • • • • • • • • • • • • • • •	dress how it will assure main gged, causing back up of wat			so that the stormwater drain		
L	NOIS	E AND VIBR	RATION IMPACTS					
Н1 -	The p and s allow dista servi noise with	south service rable noise on the noise of 50 ft. ce roads on the limits for references \$ 25-12-103	70 design will result in an advercads. Title 25 Article 12 oemission from heavy trucks at This noise limit of 86 dB(A) either side of the I-70 trenchesidential property as specifications the residential property at specifications was the residents but will compone the residents and the residents are residents.	f the Colorac it speeds of I at 50 ft. mea i will be subj ed in § 25-12 Is along the	lo Revised ess than ins that re ected to dected to dected to service re ecrylice re	d Statutes limits the 35 mph to 86 dB(A) at a esidences adjacent to the noise levels in excess of the order to be in compliance		
		re ho		ent to the hinder these a	ghway. (reas unir	_		
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Responses to Comments

- Potential contamination of stormwater is discussed at length in Section 5.18, Hazardous Materials. In addition, the following mitigation measures are included in Section 5.16 Water Quality in the Final EIS:
 - Provide permanent water quality control features (i.e., extended detention pond) as part of the project to treat stormwater runoff from the highway
 - Treat runoff entering the South Platte River and Sand Creek in conformance with CDOT's MS4 Permit and New Development and Redevelopment Program
 - Prevent over-treating by using deicer/sand/salt products and technology in accordance with best management practices
 - Stockpile solid mixtures per CDOT water quality requirements such as occur at the I-70/Havana Street maintenance facility; the mixtures are kept under domes to protect them from precipitation, which prevents water high in salts from running off into receiving waters.
- CDOT will be concerned with maintenance and reliability of the facilities for the long term, therefore will consider contingency planning for the offsite and onsite systems in various storm and failure conditions. Maintenance of the facility will comply with CDOT maintenance schedules. For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- CRS Section 25-12-107 permits counties or municipalities to adopt resolutions prohibiting the operation of motor vehicles that produce noise in excess of 86 dB(A) when measured at a distance of 50 feet from the center lane of traffic at speeds less than 35 miles per hour. This regulation does not prohibit (or even allow counties or municipalities to prohibit) the construction of this project.

However, as explained in Section 5.12, Noise, of the Final EIS, CDOT and FHWA have established noise levels at which mitigation measures must be considered. These noise levels are referred to as the noise abatement criteria (NAC). CDOT considers a noise impact to occur when the loudest hour of noise is at or above 66 dBA (for residential dwelling units) or when there is an increase of 10 dBA or more affecting a noise receptor. The project will follow the CDOT and FHWA noise policy to identify and provide reasonable and feasible noise mitigation. The noise analysis included truck traffic and all roadway design and elevations to determine the location of impacts and recommended noise barriers. In addition, the lowered highway and cover provide benefits to much of the surrounding community.

The concerns regarding noise have been adequately addressed in the Final EIS. For information on mitigating noise during and after construction, please see IMP3 and IMP8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

It is important also to note that the Partial Cover Lowered Alternative impacts 234 to 257 fewer dwelling units than the Revised Viaduct Alternative because of the lowered profile of the highway. However, noise levels above the loudest hour, as well as substantial noise increases above 10 dBA, are still expected without the construction of noise walls. Therefore, noise walls are recommended for all alternatives. The concern about creating a "walled city" was addressed in the Final EIS. As discussed in Section 5.3, Environmental Justice, of the Final EIS, the community will be invited to help develop guidelines for public art to be incorporated in the design of the noise walls. This will improve the aesthetics of these walls with artwork that is meaningful to the community.

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Comments Unite North Metro Denver -Thaddeus Tecza Source: Letter Document Number: 820 and Sullivan Green Seavy LLC where the 40 ft. below ground drain will be constructed. Noise after completion of the project: The project will remove current I-70 entrance/exit ramps at York Street and Steele Street. The City of Denver's proposed modifications would also remove the ramps at Vazquez Boulevard. H1 This will tremendously increase local traffic, especially truck traffic, on the access roads directly adjacent to residential areas. This is especially a problem at Swansea Elementary School which will be within 50 feet of the local traffic. CDOT has said that they will mitigate this by providing noise resistant doors and windows to the school, but there are questions as to how adequate the proposed mitigation will be. The damaging effects of vibrations in close proximity to a school or residence. must be I1 analyzed. **SOIL CONTAMINATION COMMENT 38** J1 The proposed alternative requires removal of a large volume of at least partially contaminated soil from the area. What is CDOT's plan for treatment and disposal of this soil. **AIR QUALITY IMPACTS COMMENT 39** Air quality impacts during construction: As previously noted, at least part of the soil that will be removed is contaminated. That means that the dust generated from construction will create more of a hazard than from a normal construction site. How does CDOT plan to address this issue? K1 Estimates show between 50,000 and 75,000 trips by high volume haulers to transport the soil from the neighborhood to the disposal site to remove the soil from the project. The impact of these trips must be assessed. The only external air pollution mitigation contemplated at Swansea Elementary School is to move the playground around to the other side of the school. (See additional discussion under Comment 42 and Comment 44) After completion of the project: CDOT's decision to widen the highway to 5 lanes L1

Responses to Comments

- A vibration analysis is not required for this project. As noted on FHWA's website "There are no Federal requirements directed specifically to highway traffic induced vibration. All studies the highway agencies have done to assess the impact of operational traffic induced vibrations have shown that both measured and predicted vibration levels are less than any known criteria for structural damage to buildings. In fact, normal living activities (e.g., closing doors, walking across floors, operating appliances) within a building have been shown to create greater levels of vibration than highway traffic." The website further states that vibration concerns should be addressed on a case-by-case basis as deemed appropriate in the noise analysis. http://www.fhwa.dot.gov/environment/noise/regulations_and_guidance/analysis_and_abatement_guidance/polguide09.cfm
- Plans for removal of contaminated soil have not been developed yet, but will be prior to the start of construction. All alternatives will require an Air Pollution Emissions Notice (APEN). An APEN form includes detailed information on the Fugitive Dust Control Plan (FDCP). The FDCP addresses how dust will be kept to a minimum at the project site. Control measures listed in the plan will be specific to the construction site. For more information on CDOT's plans for encountering hazardous materials within the project area, please see IMP6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- Plans for removal of contaminated soil have not been developed yet, but will be prior to the start of construction. All alternatives will require and Air Pollution Emissions Notice (APEN). An APEN form includes detailed information on the Fugitive Dust Control Plan (FDCP). The FDCP addresses how dust will be kept to a minimum at the project site. Control measures listed in the plan will be specific to the construction site. Mitigation specific to the Preferred Alternative will be to provide residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration for dust and noise impacts during construction, and assistance for the potential additional utility costs during construction. CDOT will inform residents through the public outreach activities how the mitigation for individual homes will be distributed and who is eligible once it has been approved.

Any soil contamination would be addressed prior to the beginning of construction in any area, as required by law and the mitigation measures committed in the Final EIS. Further, dust will be minimized and mitigated through the application of the BMPs. Accordingly, there are no significant issues relating to construction dust. Further, while there will be construction truck trips in the area associated with the project, the daily trips represent a very small fraction of the existing truck traffic on I-70 and in the project area. They are not expected to have significant effects. The monitoring and mitigation measures for air quality are detailed in the Final EIS Section 5.10, Air Quality, and are more extensive than the measures for Swansea Elementary School. They include measures to control dust, monitor for PM10, and provide air conditioning and storm windows to homes in close proximity to the construction work.

For more information on mitigating fugitive dust during construction, please see IMP7 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

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Source: Letter Document Number: 820 Name: Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC	
Source: Letter Document Number: 820 Name: Unite North Metro Denver - Thaddeus Tecza and Sullivan Green Seavy LLC This side intentionally left blank.	Emissions of almost all pollutants will be considerably lower in 2035 for all alternatives, even with an increase in VMT. As seen in the emissions inventories for NAAQS pollutants and MSATs, the difference between the alternatives (including the No-Action Alternative) in emissions is around 2-4 percent or less, even though VMT will increase. See the Air Quality Technical Report, Attachment J to the Final EIS, for additional information. Federal requirements require NEPA studies to use the current adopted regional travel demand model for analysis purposes. In addition, EPA and CDPHE account for the age of vehicles in the MOVES vehicle emissions model used for this Final EIS. The emissions factors are updated by EPA to account for the changes in the length of vehicle ownership and use. For information on traffic forecasting for this project and trends in VMT, please see TRANSS and TRANS11 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
C 464	January 2016

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I-70 East Final EIS Comments Unite North Metro Denver -Thaddeus Tecza Document Number: Source: Letter 820 and Sullivan Green Seavy LLC in each direction and 2 surface lanes in each direction is not based on current ADT but rather on DRCOG modeling. Studies have shown that driving is declining across the country, including in Colorado. But, if we accept the traffic projections, the increased traffic through this area may result in noncompliance with federal Air Quality Standards. (See additional discussion under TRAFFIC, above) COMMENT 40 There is an assumption in the SDEIS that newer cars will help to reduce the level of pollutants being emitted by autos and trucks. In a recent training for NAPA Auto Centers, a representative from Shell Oil Company sighted company statistics indicating the general public is driving their M1 cars longer thus requiring the development of motor oils for higher mileage cars (October 14, 2014 Park Hill Golf Club). Higher mileage autos will not have the new technology to reduce auto emissions. The widening of the current I-70 to ten lanes will only increase the volume of traffic through the EPA defined pollution impact zone resulting in school aged children and the

COMMENT 41

CDOT's solution should significantly reduce current levels of air pollution and greenhouse gases produced by transportation-related activities. But the current proposal would actually expand the area of the neighborhoods exposed to harmful emissions and pollution. The solution should measurably result in healthier air than there is today in Elyria and Swansea.

their parents being exposed to higher concentrations of pollutants from auto and truck traffic.

COMMENT 42

The SDEIS says that the 800-foot cover will protect Swansea Elementary School from air pollution from the widened highway. There does not seem to be any credible modeling of how this effect will function. (See additional discussion under Comment 55)

HIGHWAY POLLUTION AND CHILDREN'S BRAIN DEVELOPMENT

COMMENT 43

The SDEIS lacks an in-depth discussion of the effects of pollution from highways on the brain development of school age children. Since children's brain development really begins in their prenatal stage, the quality of air ingested by the child's mother can have an impact on their life after birth. There is limited acknowledgement of Swansea Elementary school and no recognition of the 15 other schools and nine day care centers serving over 5,000 children in Denver, Adams and Jefferson counties within the EPA's definition of "pollution impact zone" along the I-70/I-76/I-270 corridor. All the research indicates there is a strong relationship to school age children's health and their ability to acquire the academic skills needed to have a successful learning process and their exposure to highway air pollution.

Current research from the University of Southern California, the University of Montana, U C Dayis, the University of Cincinnati and the Cincinnati Children's Hospital Medical Center, Tufts University, the Columbia University Medical Center, and the Centers for Disease Control and

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Responses to Comments

M1 Inputs to the air quality models are determined by CDPHE and EPA, including vehicle and emissions from the fleet of cars within the modeling region. Emissions of almost all pollutants will be considerably lower in 2035 for all alternatives, even with an increase in VMT. As seen in the emissions inventories for NAAQS pollutants and MSATs, the difference between the alternatives (including the No-Action Alternative) in emissions is around 2-4 percent or less, even though VMT will increase. See the Air Quality Technical Report Attachment J to the Final EIS. Federal requirements require NEPA studies to use the current adopted regional travel demand model for analysis purposes.

The concerns regarding traffic modeling have been adequately addressed in the Final EIS. For information on traffic forecasting for this project, please see TRANS5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- N1 Emissions of almost all pollutants will be considerably lower in 2035 for all alternatives, even with an increase in VMT. For information on air quality with the Preferred Alternative, please see AQ6 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- **O1** The cover does provide air quality benefits for those nearby. For information on the air quality near the highway cover, please see AQ5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. See also Attachment J, Air Quality Technical Report, of the Final EIS.
- P1 Section 5.20 of the Final EIS contains an expanded discussion of environmental health issues in the Globeville and Swansea and Elyria neighborhoods including the Health Impact Assessment conducted by DEH. It is important to consider that the neighborhoods in question also experience disproportionate levels of poverty, non-highway pollution from stationary sources, and many other factors that have been identified by DEH. An additional health impact assessment study is not required by NEPA or the Clean Air Act. Further, it is critical to consider that the emissions (and, therefore, likely concentrations) associated with I-70 East are substantially declining. For example, diesel particulate matter emissions are predicted to drop from 749 pounds per day in 2010 to 48 pounds per day (No Action) or 49 pounds per day (Partial Cover Lowered Managed Lanes) in 2035. Benzene emissions are predicted to drop from 133 pounds per day in 2010 to 26 pounds per day (No Action) or 27 pounds per day (Partial Cover Lowered Managed Lanes) in 2035. The PM10 hotspot analysis shows that the preferred alternative does not exceed the NAAQS. The other MSATs see similar reductions in emissions; see Section 7.4 of Attachment J, Air Quality Technical Report. All of these emissions levels incorporate predicted increases in VMT in the corridor. Section 5.20 Human Health Conditions of the Final EIS includes a literature review summary of air pollution health effects.

N1

01

P1 :

Comments							
Source: Letter	Document Number:	820	Name: Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC				

Prevention indicate there is a growing body of knowledge regarding the impact of air pollution on children's biological and intellectual development. The research from these institutions indicate there is a correlation between children contracting adverse health conditions such as asthma, bronchitis, wheezing, ear/nose/throat infection, flu or serious cold, higher levels of carcinogenic benzene, autism, Parkinson's or Alzheimer's disease, and neurological disorders that can lead to slower development of learning skills like memory, speech and reading along with "attention-deficit/hyperactivity disorder" (ADHD).

In reviewing the literature, there is agreement among researchers that ultrafine particulate (UFP): Black Carbon (BC), Carbon monoxide, and oxides of nitrogen freshly emitted downwind from major highways, and freeways are contributing to the negative health outcomes for the residents of the surrounding communities especially young children. Because young children are developing, their systems are at greater risk of exposure to these toxins which makes them more sensitive to toxins.

The UFP are defined as particles having an aerodynamic diameter in the range of 0.005 to 0.1 microns, one thousandth of the width of a human hair, which are made up of hot burning fossil fuel formed by condensation in tailpipe emissions and weathering of car parts and pavement. These particles are too small to be filtered by auto filters and can cause significant damage to neurons used in learning and memory, as well as cause signs of inflammation associated with premature aging and Alzheimer's disease (Todd Morgan, Gerontology Professor at USC).

A breakdown in the blood brain barrier allows not only particulate matter from air pollution but also the harmful neurotoxins like carbon and sulfur to enter the brain and cause long lasting damage (Dr. Lillian Galderon-Garciduenas, University of Montana). This breakdown in body barriers also occurs in the respiratory and gastrointestinal systems.

Dr. Galderon-Garciduenas' research indicates that children living in polluted cities and along polluted highways were found to exhibit immune deregulation or high levels of auto-antibodies that worked against their own brain components, damaging the brain over time. This damage to the blood-brain barriers keeps antigens and neurotoxins away from the brain resulting in brain inflammation and neurodegenerative changes which include Parkinson's or Alzheimer's disease.

At Tufts University, researchers have found similar results in their five year study. They found the higher levels of pollutants occur on weekday mornings in winter (John Durant, Associate Professor of Civil and Environmental Engineering).

A study published in the journal of the Environmental Health Perspectives found that exposure to air pollution in-uterus or during early life many increase the risk of respiratory tract infections in infants. They found that exposure during the second trimester was slightly stronger than during other trimesters, suggesting the second trimester to be a time when exposure to air pollutants is particularly damaging to respiratory health.

The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

P1

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	C	Comments	
Source: Letter	Document Number:	820 Name:	Unite North Metro Denver -Thaddeus and Sullivan Green Seavy LLC
whether publishe the third specific p controlli time of c	the effect of air pollution i d findings suggest an assoc trimester of pregnancy. It pollutant, if any, could be reng for the socio-demograp	s likely to have an iation between an was noted this st esponsible for a h hic factors and mad trimester, autisi	onducted a multi-year study to determine impact on the incidence of autism. Their utism and proximity to freeways, during audy does not provide any insight into what igher rate of autism. However, after aternal smoking, maternal residence at the m was more likely the closer the mother away.
were hig the near meters o type 2 di	her in children exposed to est major road increased ir loser to the highway. Whe	higher amounts on sulin sensitivity in ther these childre	gia" found that levels of insulin resistance if air pollution. For example, proximity to in 10-year-old children by 7% every 500 en go on to develop metabolic syndrome or it to do a follow-up study to track this), but
the mos developi scored h for data smoke a Nicholas Children	t comprehensive longitudir ng brains, indicates childre igher on measures of hype that could have skewed th nd family-income levels, th Newman, director of the F	nal epidemiologica in exposed to high ractivity at age se e results, includin e relationship bet Pediatric Environn	ncinnati Children's Hospital, believed to be all study on air pollution and children's her levels of traffic related air pollution wen. Even when the researchers corrected g such factors as exposure to cigarette tween air pollution and ADHD remained. Health and Lead Clinic at Cincinnati is part of the story of childhood behavior,
need to for a suc in order ability to environr	be functioning at the highe cessful academic career. If for them to maximize their learn, as well as contribut	st level possible in the oxygen need potential is repla e to behavior that nem. The SDEIS fa	dren in the Metro Denver area, students of developing the educational skills needed ed to nurture the brains of young children ced by toxins that restrict and inhibit their tis counterproductive in the learning alls woefully short in addressing the issue of dor.
Q1 - pollution playgrou	DEIS there is discussion of p	when students a of the local recrea	wansea Elementary School to filter out the nd local residents are recreating on the tion centers? With the expansion of I-70 to
HYDROL	OGY AND HYDRAULICS TE	CHNICAL REPORT	(ATTACHMENT M)
R1 – COMME The hyd		ses are limited to	considering the effects of events up to the
		22	

- Responses to Comments
- Finally, as noted in Section 5.18, Hazardous Materials, of the Final EIS, site-specific health and safety and materials management plans will be developed by CDOT to stipulate required response measures if hazardous materials are encountered during construction, to ensure protection of the health and safety of Swansea children, workers and the public. The Final EIS contains the results of detailed PM10 modeling at and around the Swansea Elementary School that show PM10 levels well below national ambient air quality standards, even using conservative assumptions. For information on the air quality near the highway cover, please see AQ5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- A key component of the Partial Cover Lowered Alternative is the design of an offsite drainage system to capture the urban overflow reaching I-70. The design of the offsite system will protect the lowered I-70 and reduce existing drainage problems north of I-70. Design for the 100-year storm is industry standard and what is required by state and local agencies. The analysis in the Final EIS is consistent with federal highway regulations and guidance, which require design for a 100-year event (1-percent chance in any given year). CDOT will be concerned with maintenance and reliability of the facilities for the long term.

Stormwater is discussed in Section 5.14 Floodplains and Drainage/Hydrology of the Final EIS. Section 4 of the Hydrology and Hydraulics Technical Report identifies the applicable laws, regulations, and guidance used in the hydrology and hydraulics analysis. All drainage work associated with the I-70 East project has been performed in compliance with this technical guidance.

January 2016 S-167

ıs Tecza

I-70 East Fir	al EIS							
Comments								
Source: Letter				Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC				
R1	usually prudent to a damages and loss of bridge hydraulically the 500-yr event. In this case, the prothe south edge of the South Platte. The 2 event can occur and the lowered highward on the engineering paramount in engin 75 years, there is a spercent chance that essential to conside the should also be not dispersed. The propincreases the challe with not estimating	lso analyze the effer are avoided. For the 100-yr even posed storm drainage lowered I-70 and 1013 Colorado floods I result in severe day section or flood profession to considering design. If on 53 percent chance to the impacts on checked that, as the 2D roosed lowering willinge in handling the	cts of a "choor example, to and check ge concept route them amply den mage. In the roperties so ler such large assumes that we will a 150-yr floeck floods a modeling she force a concept, but incress.	eck" eve in bridge the brid is to cap a along l- nonstrate is location buth of the ger even- that the experier bod. Tho and this v	ent that is larger so that catastrophic e design, it is common to design the dge foundation design for scour at enture nearly all the surface waters at enture nearly all the surface waters at enture nearly be discharged in the ed that events larger than the 100-yr on, this excess water will either fill he highway or both. It is incumbent to because the public safety is design life of the lowered highway is note a 100-yr flood and there is a 39 use high probabilities are why it is was apparently not considered. The current 100-yr surface flows are on of those flows, which not only erisk and consequences associated			
S1 -	discharges to surfaction depth the excavation likely. It is not addrit it is likely that the guident discharge. Long ter	e receiving waters. In of the highway, possed in this appenderoundwater is contain treatment and pulso increase the cos	Given the remanent public. Given to minated and mping cost	ecorded umping he urbar d would s may be	mitting for permanent groundwater delevation of groundwater and the and discharge of groundwater is n/industrial location of the highway, dhave to be treated prior to e substantial. The presence of and limit the design options for			

- As it does on all new highways, CDOT will treat groundwater with standard BMP measures before flowing into the streams or the South Platte River. As documented in the Final EIS, pollutant concentrations in groundwater will not be known until soil borings are performed as part of geotechnical activities or Phase II hazardous materials site assessments. The necessary design and infrastructure needed for temporary construction groundwater dewatering and for permanent groundwater dewatering will be developed in the final design and coordinated with the geotechnical design and analysis. The groundwater dewatering plan will be designed according to the local and state groundwater discharge permits and the water will be treated as required. Groundwater existing conditions, monitoring, and mitigation are discussed in Section 5.16, Water Quality, of the Final EIS. For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- A key component of the Partial Cover Lowered Alternative is the design of an offsite drainage system to capture the urban overflow reaching I-70. The design of the offsite system will protect the lowered I-70 and reduce existing drainage problems north of I-70.

For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

COMMENT 47

T1 -

Section 5.2.3 highlights several major flood events and discusses vulnerability of the Denver metro area to flooding. Floods in 1948, 1957, 1965, 1973, 1997, and 2013 resulted in severe flooding in northeast Denver. Under existing conditions, these major floods can pass under the elevated portion of I-70. This will no longer be possible under the lowered highway alternative and the report talks about existing flooding problems in this section (and in Section 7.2). These existing flooding problems are mitigated, in a sense, by the fact the highway is elevated and the water can pass underneath as relatively shallow, slow moving surface flows. With a lowered highway, if a drainage system is inadequate these flows will either rush into the lowered highway section or flow more deeply and swiftly to the west along the highway edge. Both of these could be a serious public safety hazard.

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S-168 January 2016

I-70 East Final EIS Comments Unite North Metro Denver -Thaddeus Tecza Name Source: Letter Document Number: 820 and Sullivan Green Seavy LLC **COMMENT 48** Section 6.2 (Rainfall Data) notes that a 1-hr rainfall was used for all analyses. While this is one reasonable scenario, it is probably not the only scenario that should be used for analyzing the 9.4 square mile Montclair watershed. Because its time of concentration is likely longer than 1-U1 hr a longer duration design rainfall should also be analyzed. When multiple scenarios are analyzed, e.g. high intensity/short duration vs lower intensity/longer duration, it can be determined which type of event results in the design flow of interest. In many cases, including the September 2013 floods in Colorado, longer duration storms (with much greater total rainfall volume) create more severe floods than short duration more intense floods. COMMENT 49 Section 7.2.1 notes a 100-yr surface runoff that "may exceed 4,000 cfs" for the Montclair basin. This number is taken from the "I-70 Offsite Flow Summary" memo (Hollon, 1/16/13). Another memo "I-70 PCL Montclair Drainage Basin Hydrology" (Jacobs, 2/10/14) estimates the flow as 4,400 at 40th Avenue, which is upstream of the I-70 concentration point. The value of 4400 cfs can be compared to the estimate of 7000 taken from the 2014 CCD Master Plan. The difference is attributed to two fundamental changes in the modeling: V1 -1) opening up the street capacity (thereby lowering flow depths and velocities and reducing the response time of the watershed) and 2) incorporating "inadvertent detention." Combined, these two changes reduce the estimated peak flow by 37 percent. Without detailed supporting information it is not possible to validate the effects of these modeling changes nor whether they are technically justified. However, since these changes do not conform to standard engineering practice (as noted in the memo summarizing the analysis), it is likely that a private entity proposing such changes to support their development would have an uphill climb to gain approval from CDOT, CCD, and the UDFCD. It is understood that UDFCD is now completing a study of this area and that study should be reviewed carefully. COMMENT 50

W1

X1

Section 10.1 states that "the purpose of the offsite drainage system is to prevent the existing offsite flows from draining into the lowered section of 1-70." A second, perhaps more important, purpose for the offsite drainage system is to not create or increase flooding hazards south of I-70 because surface flows to the north will be blocked with the lowered alternative. Both of these concepts are included in the CDOT and local jurisdiction drainage guidelines.

COMMENT 51

Figure 8 (p. 20) schematically shows pond locations that seem to assume that there will be no Colorado Blvd. interchange. The report notes that the five ponds will be connected with "equalizing culverts." This terminology would suggest that they have been analyzed as one pond rather than a series of ponds where each one attenuates peak flow somewhat before moving to the next pond. Treating them as one pond is not a conservative design approach.

In addition, no potential grading or profile information is given supporting the estimated sizes

Responses to Comments

- **U1** The flow impacting I-70 East from the Montclair Watershed was referenced from the I-70 Partial Cover Lowered Montclair Drainage Basin Hydrologic Analysis Memo that was completed by Enginuity in August of 2014, and is included in the references material for the Hydrology and Hydraulics Technical Report, Attachment M to the Final EIS. It should be noted that a 1-hour rainfall depth was used and entered into UDFCD CUHP software that generates a 2 hour hydrograph that was used in the I-70 Partial Cover Lowered Montclair Drainage Basin Hydrologic Analysis memo and on I-70 east drainage. The I-70 Partial Cover Lowered Montclair Drainage Basin Hydrologic Analysis was completed by the MATT which included the following agencies: UDFCD, CDOT, Denver, RTD, Atkins, and Stantec.
- V1 The flow impacting I-70 East from the Montclair Watershed was referenced from the I-70 Partial Cover Lowered Montclair Drainage Basin Hydrologic Analysis Memo that was completed by Enginuity in August of 2014, and is included in the references material for the Hydrology and Hydraulics Technical Report, Attachment M to the Final EIS. It should be noted that the I-70 Partial Cover Lowered Montclair Drainage Basin Hydrologic Analysis was completed by the MATT which included the following agencies: UDFCD, CDOT, Denver, RTD, Atkins, and Stantec.
- W1 Improvements to the flood control system at I-70 are not expected to create more flooding south of I-70, based on the I-70 Partial Cover Lowered Montclair Drainage Basin Hydrologic Analysis Memo that was completed by Enginuity in August of 2014, and is included in the references material for the Hydrology and Hydraulics Technical Report, Attachment M to the Final EIS. For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- X1 The Colorado interchange drainage design has been revised. See the addendum to the tech memo for the current design in Attachment M to the Final EIS.

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COMMENT 53

The proposed major drainage system for the 100-yr Montclair flow is a pair of 6'x18' box culverts with two ponds: 1) pond 7 (UPRR) and 2) pond 7 (Western Stock Show). The profile drawings for this box culvert show them on a very mild slope (0.3 percent) with one 90 degree turn. Bends of any type result in energy losses and a 90 degree bend will have very high energy losses reducing the capacity of the conduit. In addition, the profiles show that the proposed vertical alignment passes very close to existing sewer utilities indicating very little room for error.

No documentation regarding how the two pond sizes were estimated or how effective they might be has been provided. Pond 7 (Western Stock Show) is reported to have a storage volume of 32 acre-feet, just slightly smaller than Pond 2/3 (35 acre-ft) mentioned earlier. Since it is shown with a surface area of about one-fourth the size, the average depth would need to be about 25 ft. Maximum depth would be greater for the reasons cited earlier. However, in the profile drawings, the difference between the ground surface and pond bottom is no more than 20 ft meaning the size pond indicated is unlikely to be feasible.

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- Responses to Comments
- The proposed tunneling and staging will be done within right-of-way and the staging will be done in a designated area. The onsite detention pond is sized based on the 2-hour 100-year flow and volume. Design for the 100-year storm is industry standard and what is required by state and local agencies. CDOT will be concerned with maintenance and reliability of the facilities for the long term, therefore will consider contingency planning for the pumps in various storm and failure conditions.
- The flow impacting I-70 East from the Montclair Watershed was referenced from the I-70 Partial Cover Lowered Montclair Drainage Basin Hydrologic Analysis Memo that was completed by Enginuity in August of 2014, and is included in the references material for the Hydrology and Hydraulics Technical Report, Attachment M to the Final EIS. The depth and volume of the proposed basins is described in Appendix C of the report. For information on drainage of the Preferred Alternative, please see IMP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Z1

S-170 January 2016

			Comme	ents	
Source: Letter		Document Number:	820	Name:	Unite North Metro Denver -Thac and Sullivan Green Seavy LLC
Z1 –					would be better thought of as a wide perform as a detention pond would.
	This "detention" of storm comes.	lesign only gets wors	e if the pea	k flows a	are underestimated or if a 150-yr
	SOCIAL JUSTICE A	ND ENVIRONMENTA	L JUSTICE		
A2 -	an integrated app preserving and im accessibility for al	roach that advances proving housing, (3)	(1) improvii improving h ird CDOT to	ng the n lealth ar ut its we	aningful public engagement requires atural and built environment, (2) nd wellness, and (4) mobility and ork on its public campaign for I-70, we N's guidance.
B2 -	neighborhoods no dislocation is supp the cover into son identified to creat	orth of the project are posed to be mitigated nething other than a he the park/green spa	ea and the r I by the 800 concrete sla ce/commu	est of D I-foot co ab is not nity cen	of separation between the enver. This socio-economic over. But the responsibility for making t clearly assigned, nor are any funds ter concepts which have been floated. It is part of the I-70 East project.
	COMMENT 56				
		stice standards. The b		-	nmunities is considered a violation of will increase isolation of the Elyria
		oling the width of the ansea neighborhood			petween segments of the Elyria-
	b. Red	ducing the number o	f north-sout	th cross	streets from 14 to 6.
C2 -		ecting 8 to 14 foot so ow grade highway.	und barrier,	'safety v	valls in the residential portions of the
	the highway. The	school is properly loo	ated at the	center	sea Elementary school live south of of the neighborhood. But, widening en getting to school.
	of 800 feet of the width of the divid	8000 foot trench. Ho	wever, the ely utilized	y offer n by the r	le unventilated cover over a maximum to evidence that, given the increased neighborhood or will compensate for the compensate f

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Responses to Comments

ddeus Tecza

A2 Section 5.3, Environmental Justice, and Chapter 10, Community Outreach and Agency Involvement, of the Final EIS describe the public outreach and involvement process used for this project to ensure participation by low-income and minority people. The environmental justice analysis was performed according to state and federal guidance in order to ensure Title VI compliance, and was reviewed by the EPA. For information on Environmental Justice considerations, please see EJ1, EJ2, and EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For more information on CDOT's public involvement, please see OUT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Cover planning has been ongoing involving members of the community to include amenities that are needed in the neighborhood. All cover planning efforts are documented in Attachment P, Cover Planning Efforts, of the Final EIS. For information on the Preferred Alternative highway cover, please see PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

CDOT is still working with Denver and neighborhood partners to develop the details regarding long-term funding, operation and maintenance of park and green space on the cover. Funding, operations and maintenance of the cover will be committed prior to the construction of the I-70 East project.

The Preferred Alternative was developed in response to the community's concerns to reconnect the Elyria and Swansea Neighborhood by removing the viaduct and placing the highway below ground level. This will eliminate the visual barrier created by the viaduct and perpetuated during the past 50 years. The cover over the highway in the lowered section will have a park or urban landscape on it that can draw in residents from both the north side and the south side of the highway, creating a seamless connection across the highway and providing additional connectivity within the neighborhood. The Preferred Alternative does not decrease the connectivity north and south across the highway. For information on the benefits of the Preferred Alternative highway cover, please see PA1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The Alternatives will also improve connectivity for pedestrians by adding and/or widening sidewalks on the north-south crossings over I-70. Further, replacement of viaducts and construction of highway covers like the one proposed in the Partial Cover Lowered Alternative have been used successfully elsewhere in the country to reconnect communities and provide park space, including in Boston and Seattle. For information on north-south connectivity with the Preferred Alternative, please see PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q. For information on walkability and bicycle route improvements, please see TRANS2 of the

Many mitigation measures have been identified in the Final EIS to offset the impacts of the project. For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

January 2016

	Comments
Source: Letter	Document Number: 820 Name: Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC
D2 -	COMMENT 57 Remaining residents in the Globeville, Elyria and Swansea neighborhoods may want improved doors, windows, and HVAC equipment. If the only mitigation is to offer loans, many residents will be unwilling or unable to make use of such resources. To the extent that residents are unable/unwilling to take out loans, this suggested mitigation does not accomplish what is needed. COMMENT 58 Please explain how a loan program for residents themselves to take on the financial burden of
E2 =	insulating their own homes is considered "fair treatment" or the result of "public contribution" under environmental justice guidelines? How would such a program not result in putting a financial burden on the victim, that is, the impacted resident and their family? COMMENT 59
F2 -	In reviewing the SDEIS documents for I-70 East, we find only two relevant items put forward by CDOT to address social and environmental justice: (1) the creation of a loan program for residents affected by I-70 pollution to pay for their own home improvements to insulate and filter their own homes, and (2) the so-called "lid" south of the Swansea School site. Please clarify if there are other social justice or environmental justice aspects of the alternative. Further, please explain how these two items satisfy the intent and directives of the Presidential Executive Order 12898 (1994) and related Presidential Memorandum (1994) addressing environmental justice.
	Time and again, members of the community, including community organizations and their leadership, as well as elected representatives have asked for CDOT and its partners to directly address "fair treatment" and "meaningful" public contribution and identify meaningful environmental justice investments in the community.
G2 -	COMMENT 60 If CDOT were pursuing a project that would result in a pollution-exposure impact on a home or building in a community that was <i>not</i> an environmental justice community, what would beCDOT's action (or tools) in that instance to reduce pollution exposure in the home or building?
Н2 -	COMMENT 61 Federal environmental justice expectations discuss damage from past decisions for projects in environmental justice communities. What steps is CDOT taking to address past damage to Elyria and Swansea as a result of siting and operating I-70 along its current alignment for more than 50 years? Please cite where CDOT's alternative corrects past damage inflicted on these environmental justice neighborhoods.
	CDOT's management has stated the following in public meetings: "We acknowledge that we have impacted these neighborhoods in the past." "We want this project to be the last time we impact these neighborhoods." Here is how that official messaging sounds to the communities:
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Environmental Justice mitigation have been refined for the Final EIS and are included in Section 5.3, Environmental Justice. Mitigation specific to the Preferred Alternative will be to provide residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration for dust and noise impacts during construction, and assistance for the potential additional utility costs during construction.

For more information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Environmental Justice mitigation has been refined for the Final EIS and is included in Section 5.3 Environmental Justice. Mitigation specific to the Preferred Alternative will be to provide residents close to the highway construction—between 45th Avenue and 47th Avenue from Brighton Boulevard to Colorado Boulevard—interior storm windows and two free portable or window-mounted air conditioning units with air filtration for dust and noise impacts during construction, and assistance for the potential additional utility costs during construction.

For more information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- F2 Comments received during public outreach efforts were considered by CDOT and reasonable and feasible mitigation ideas were incorporated in the project as appropriate. In response, the project team has developed additional mitigation measures beyond those required or normally provided in Colorado to lessen the adverse impacts in the project study area. Environmental justice mitigation measures are included in Section 5.3, Environmental Justice, and are listed in Exhibit 5.3-8 of the Final EIS. For information on high and adverse impacts to the Environmental Justice communities, please see EJ2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment O.
- The mitigation proposed, including emissions reduction measures, the new doors, windows, and HVAC system for Swansea Elementary School, and interior storm windows and air conditioning units for residences between 45th and 47th Avenues from Brighton Boulevard to Colorado Boulevard exceeds mitigation provided in other CDOT projects. For more information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The reason that CDOT proposed the Partial Cover Lowered Alternative was to mitigate the impacts of the project by reconnecting the community across the highway and allowing Swansea Elementary School to remain in its existing location in response to community concerns. The Partial Cover Lowered alternative also addresses past I-70 impacts by improving north-south street and sidewalk connections. For more information on the benefits of the Preferred Alternative highway cover, please see PA1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

The concerns regarding environmental justice have been adequately addressed in the Final EIS. For information on Environmental Justice mitigation, please see EJ3 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

S-172 January 2016

Source: Letter Document Number: 820 Name: Unite North M and Sullivan G	
"Yes, we (CDOT) damaged your neighborhoods once; we're just going to go in and of them again one more time." This approach fails to satisfy environmental justice red	
COMMENT 62 Regarding the "lid" at the Swansea School site, CDOT has stated that is a unique aspon project to address justice. There has not been much observable enthusiasm or sup the residents. We request that CDOT provide more specific information on what exist proposed to be.	port from
If CDOT were dealing with a school or other public facility so close to a roadway pronon-environmental justice neighborhood, wouldn't CDOT also provide for separation school and roadway in that setting as well? If the lid at Swansea School separates the from the school, it would seem that is necessary for CDOT to pursue, not because one environmental justice, but because CDOT has chosen to rehabilitate I-70 along its coalignment so close to the school. The lid is not a specific environmental justice investing and alignment CDOT has its project to mitigate environmental impacts.	on of the the highway of current estment in
Comment 63 The neighborhoods do not accept the resistance from CDOT to build the highway lie than 900 feet. We understand that 900' is the distance beyond which a ventilation becomes a necessary part of the project. While there will be additional cost of venthe overall project, the neighborhoods nevertheless request that CDOT intentionall solution to remove further air contaminants from the Elyria and Swansea environm neighborhoods. These neighborhoods are already exposed to pollution and CDOT of these neighborhoods to invest in a system that cleans transportation-related pollution.	system utilation to ly invest in a nental justice owes it to
Comment 64 CDOT should develop an alternative to the "partial cover" proposal, which includes the-art ventilation system for the entire below-grade portion of a lowered I-70. The neighborhoods do not understand CDOT's resistance to fully burying the entire stree through Elyria and Swansea from Adams Street to High Street. Again, the federal genvironmental justice would support that it is not only reasonable, but also highly export to deck the entire 16-block area below-grade portion of the highway, with states art ventilation.	etch of I-70 guidance on ethical, for
COMMENT 65 The full deck proposed at Vasquez and Steele under the 2013 so-called "Denver oping be a very favorable environmental justice investment in these environmental justice neighborhoods. Separating the highway from the community at that location creat extremely important opportunity to seam together the 700 families in Swansea nor and the 700 Swansea families south of I-70. The Steele Street deck is perhaps the nimportant catalyst the state and the city should invest in to provide these environments communities a new foundation for rebuilding their damaged neighborhoods. The communities and the city should invest in the provide these environments.	e tes an rth of I-70 most nental justice
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- CDOT offered to relocate the school, but residents of Elyria and Swansea neighborhood are in favor of the school staying at its current location with the Preferred Alternative. DPS also supports keeping the school in its existing location and believes the existing impacts from I-70 and the proposed project impacts to the school will be alleviated by the proposed mitigation measures. The landscaped cover over I-70 is an unprecedented concept in the Denver region as it is the result of extensive collaboration between CDOT, local governments, and the residents of the community. CDOT has not relocated other schools or public facilities, or provided as great a level of mitigation to such facilities, as a result of air quality questions in non-environmental-justice communities. For more information on relocating Swansea Elementary School, please see PROP5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- The cover over the highway as described in the Final EIS will be just under 1000 feet long. There are no significant impacts that are associated with the project itself that would justify this mitigation. As discussed in the response to other comments elsewhere, I-70 Corridor-specific emissions are expected to drop considerably between now and 2035 and will not significantly vary among alternatives. For information on the air quality near the highway cover, please see AQ5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- This suggested alternative was eliminated from further consideration during initial screening of project alternatives because it would not allow for access to the I-25/I-70 interchange and would require building the highway through the South Platte River, resulting in unacceptable effects on aquatic and ecological resources and increased potential of encountering contaminated groundwater and soils.
- The second cover over the highway is not included as part of the project, but will not be precluded from construction by others. Addition of a second cover would require air quality analysis. For information on the possibility of a second highway cover, please see PA8 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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r -Thaddeus Tecza

y LLC

Responses to Comments Comments Unite North Metro Denver -Thaddeus Tecza Source: Letter Document Number: 820 and Sullivan Green Seavy LLC Steele Street is critical for creating a new central place for Swansea - a place for redevelopment of services, homes, and businesses – a place to heal the community from damage inflicted 50 L2 years ago. **COMMENT 66** available programs. A solution that serves community values along with CDOT's values of movement, has the best chance of being the "right" solution for neighborhoods, the City of Denver, and travelers. We M2 request CDOT to expand its purpose and need for this project to reflect (1) neighborhood restoration and community rebuilding, (2) neighborhood improvement, including health and wellness, and (3) avoidance of neighborhood disruption in these environmental justice communities of Elyria and Swansea. IMPACTS ON HOUSING **COMMENT 67** The housing stock in Elyria and Swansea serves a unique role in the city and the region and cannot be replaced. Homes in these neighborhoods are typically well-constructed, often serving multigenerational families, and have a higher-than-average ownership rate. Once again, this is an area where there is a conflict in values. CDOT's document refers to buy-out programs and opportunities for relocation. That value system is based on viewing the project as requiring nothing more than a simple property transaction. We reject that perspective by 1 of Attachment O. N2 CDOT. From the neighborhood's perspective, Elyria cannot continue to be Elyria if more than 50 families - families that are inter-related, families that are multi-generational, families with decades-long attachments to the community – are displaced. The current Elyria neighborhood community is 150 families focused on a 14-block area. CDOT's current proposal is beyond damaging to Elyria, it is outright destructive. It violates both social justice and environmental justice principles related to placemaking and neighborhood building. **COMMENT 68** The SDEIS should evaluate an alternative that does not require the removal of any households 02 or local neighborhood businesses in either Elyria or Swansea. To that end, any alternative must stay within the current 118' alignment of I-70. **COMMENT 69** While the experience of using 3Ps for financing infrastructure, including transit, appears to be P2 positive in both Denver and nationally, the jury is out on 3Ps and roadways. There are examples where expectations have been met, but there are also concerning examples where expectations for use and income on 3P roadway projects have seriously fallen short. **COMMENT 70** Q2 Privatization when it results in state and local governments turning over services and operation to for-profit companies and contractors is not acceptable. This reduces accountability to the 29

M2 The NEPA process for the EIS has developed an appropriate purpose and need statement for the project. For information on the project's purpose and need, please GEN1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- N2 To offset the loss of some residential units in the neighborhood, CDOT will provide \$2 million in funding to develop affordable housing units in the Elyria and Swansea Neighborhood through
- O2 There are no alternatives that meet the purpose and need for the project that avoid all property acquisition. For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment
- P2 Comment noted. For information on public-private partnerships, please see FUND2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment
- Q2 CDOT will maintain ownership of the highway, with operational and maintenance performance measures written into any contract. For information on public-private partnerships, please see FUND2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part

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I-70 East Final E	IS							
Comments								
Source: Letter		Document Number:	820	Name:	Unite North Metro Denver -Thadde and Sullivan Green Seavy LLC	us Tecza		
Q2 -	eye. As a matter vulnerable in soci 70, this introduce communities, and re-emerge as vibrocommunities, and re-emerge as vibrocommunities, and federal Highway of the US do not of that means that of that means that of FHWA's informat dependency, and fitting one or most these neighborhoods. With that context for the residents proposal should injustice residents and regional—ar neighborhoods the city. While the trest.	of justice and moralitiety or adequately safety or adequately and sustains and improved bicycle and improved bicycle and improved bicycle and improved, they are or they are or additional entities that of Denver, they are or t	ty, privatize feguards and system that is easier that it is shown to mobiles. The formal factors area respectively is the mobile formal factors, we know that it is a have better to adjacent provide to adjacent and pedest adjacent provide to adjacent provide to adjacent adjacent provide to adjacent ad	ation doe and serves is even amitmen eighborh hat that ranslatin sidents, a (1) age, (d Swans now that ity and a ighborho y improv er and m rian conn t neighb hese type	o make decisions outside of the public bes not necessarily protect the es society as a whole. With regard to I- n less accountable to impacted nt as residents of Elyria and Swansea to			
S2 -	communities, and environmental jureplacement infra correct past harm create a future the An alternative should be a. An alternative and a.	d make them healthic stice perspective, we astructure (i.e., the I- n, and (3) further ben hat is less polluted, be ould include satisfy the alternative that stay 8'); no existing home	er than the request C 70 rehabili efits to the etter conne he followin es within the es or busine	y are tod DOT to s tation), (ese enviro ected, an g objecti e curren esses are	nt highway footprint (approximately			
					o Steele Street (i.e., York Street,			

RZ RTD's East Corridor Commuter Rail Line is planned to be opened in 2016. The rail line is generally parallel to I-70 between Brighton Boulevard and the Denver International Airport, with several stations located along the alignment. Because of its proximity to I-70, the rail will provide highquality rapid transit service to enhance east-west mobility. In addition, the project will include upgrades to sidewalks and lighting on impacted streets, and will conform to Denver's bike plan, improving mobility for non-vehicle modes. For information on consideration of multi-modal forms of transportation, please see TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on walkability and bicycle routes improvement, please see TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Responses continue on the following page.

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Josephine Street, Columbine Street, Elizabeth Street, Thompson Court, Clayton Street, Fillmore Street, Milwaukee Street, Saint Paul Street, Steele Street)

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Source: Letter		Document Number:	820 Na	me: Unite North Metro Denver - and Sullivan Green Seavy L
S2 d	enviror (1) (2) (3) (4) Comple Comple Steele 40 th Av Invest i Elyria a Greenv neighb	ments to improve confirmental justice, inclu Grade-separation frostandards with deviate businesses. Continuous local stresswansea along 47 th / these neighborhood Continuous local stressand DIA Gateway alout the grade of the process of the pro	anectivity throughing: om the railroad attions and variate eet connectivity Avenue to facilities. eet connectivity ong 56 th Avenue of around the new connection 1-70 interchange eartial interchange eartial interchange eartial triangle eartia	unite North Metro Denver - and Sullivan Green Seavy L ghout the neighborhood as at 47 th and York Street, using local cions to avoid removing any homes or between Globeville, Elyria, and ate mobility within and between to Park Hill, Stapleton, Montbello , 48 th Avenue, and Smith Road. ighborhoods. and Colorado Boulevard, west along ig to Brighton Boulevard with access at Brighton (alternate, 52 nd Avenue). ge at Vasquez Boulevard east to a full interchange at Colorado. avenues between Vasquez and avenues) to route truck traffic in the ast to the new complete interchange and. Il streets in Elyria and Swansea. ction of (1) Brighton Boulevard, (2) 7 th Avenue, (5) 44 th Avenue, and (6)
f.	justice facilitie 70 aligi	neighborhoods of Elyes that are not necess nment), but still with	ria and Swanse arily directly ad in the official bo	reation system in the environmental a, including investments to new jacent to 46 th Avenue (i.e., CDOT's I-bundaries of the environmental justice outcome should be expansion of park

-Thaddeus Tecza

Responses to Comments

CDOT has provided mitigation for the impacts of the project, according to NEPA and other federal and state rules and guidance. Environmental Justice mitigation measures have been refined for the Final EIS and are included in Section 5.3 Environmental Justice. The reason that CDOT proposed the Partial Cover Lowered Alternative was to mitigate the impacts of the project, to reconnect the community across the highway, and to allow Swansea Elementary School to remain in its existing location in response to community concerns. Comments received during public outreach efforts were considered by CDOT and reasonable and feasible mitigation ideas were incorporated in the project as appropriate. In response, the project team has developed additional mitigation measures beyond those required or normally provided in Colorado to lessen the adverse impacts in the project study area. Environmental justice mitigation measures are listed in Exhibit 5.3-8.

The concerns presented in this comment have been adequately addressed in the Final EIS. For information on the benefits of the Preferred Alternative highway cover, please see PA1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on the No-Action Alternative, please see ALT1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on north-south connectivity with the Preferred Alternative, please see PA9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on walkability and bicycle routes improvement, please see TRANS2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on truck traffic impacts on adjacent neighborhoods, please see TRANS9 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on the features of the Preferred Alternative highway cover, please see PA4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

For information on project mitigation measures, please see IMP1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

facilities to meet the level-of-service standards for parks and open space to meet

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g. Transfer CDOT-owned lands at Vasque Renewal Authority for redevelopment projects that result in Elyria and Swawith new services and public facilities. h. Invest in a housing reinvestment stragen vacant lots and redevelopment signs i. Establish a business start-up programing justice neighborhoods. The program	ntegy to lead efforts to provide infill housing tes. In for residents of these environmental is should also include scholarships for le who call Elyria and Swansea home. I require CDOT's engineers to start and end induces no new impacts (damage) into the lamage (impacts) in these environmental	Based on the traffic analysis, traffic volumes forecasted for 2035 on 46th Avenue if I-70 was to be rerouted will be 10 to 20 times higher (more than 50,000 vehicles per day) than the traffic forecasted for 46th Avenue with the alternatives that leave the highway at its current location. See Attachment C, Alternatives Analysis Technical Report Addendum to the Final EIS. For information on alternatives that remove I-70 East from its current alignment, please see ALT2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
The conclusion that a surface boulevard would have or "Santa Fe Drive" is not based on evidence. If the solution for multiple facilities throughout northeast boulevard system from I-270 to I-25 could be designed Avenue Parkway – and not Santa Fe Drive. Please note that City freeway plans in the 1960s we freeway – i.e., the so-called Mountain Freeway. The plan has not resulted in Alameda Avenue carryical Alameda is part of broader network of connected so We acknowledge that advocates for the Mountain eastern metro residents if Alameda Avenue were a leaders, and decision-makers of that day decided the Alameda Avenue and maintaining neighborhood choutweighed a "time-savings" solution. Elyria and Swansea must be given the same consider enhancing community character, as well as improving in these neighborhoods are critical values. These we alternative that is so focused on "time savings" for further damaging these environmental justice neighborhoods.	re is a comprehensive traffic management metro Denver, we believe a surface ned to carry traffic similar to East Alameda will have resulted in Alameda being a se fact that the freeway was removed from ng Santa Fe Drive levels of traffic. Rather, treets and avenues in east metro Denver. Freeway likely cited "time-savings" for freeway, but the neighbors, community nat quality of life in the communities along aracter in these unique areas of the City eration and respect - that maintaining and ng the health and quality of life of residents alues should trump the CDOT current wehicles. The SDEIS alternative results in	
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urce: Letter		Document Number:	820	Name:		Metro Denver Green Seavy	-Thaddeus Tecz LLC
T2 -	— especially Elyria. D	oing right by the com	munities m	nust be tl	ne primary guidi	ng principle.	
U2 -	connectivity in the placemaking in the parkways and boul	d option that respects se environmental just se reemerging enviro evards elsewhere in t s to be considered as a	ice neighbo nmental ju he city. Su	orhoods, stice nei ch a reha	and becomes a ghborhoods can	major legacy for complement the	25
V2 -	reducing carbon ar moving people and	dress the relationship od greenhouse gas em I goods, and ensuring impacted by climate	issions, tra that enviro	insitionin	ig away from fos	sil fuel reliance in	
W2 -	been looked at as of CDOT should rever neighborhoods into	ss has been backward 'clean slates" for CDO se the process by defi act, and then have the text, and results in be	T engineer ning paran e engineers	s to com neters th design a	e up with whate at keep these er a solution that fit	ver moves cars. nvironmental justi	ce
	HISTORIC PRESERV	ATION					
	highway practices ethnic, neighborho these types of neig	vation system, as we of the 1950s and 1960 ods. Unfortunately, (hborhoods - Globevill areas that bore the b	os that dem CDOT's pre e, Elyria, a	nolished ferred al nd Swans	numerous histor ternative will im sea. And, to add	ic, often poor and pact negatively ju: I insult to injury,	
X2 -	amazing opportun Globeville, Elyria, a analyzed, along wi and physical evolu recognizes these n the family-owned	historic resources in t ty. There is a need to and Swansea are neith th their surroundings, tion of an important in eighborhoods for wha businesses, long-estat a map into much-ch	think outs er high-sty as a cultur ndustrial re at they trul dished chu	iide the (de nor ar al landsc gion wit y are: no rches, ar	Criterion C box. chitect designed ape showing the hin the metro are sites but home and de facto landr	The buildings in l. They are better e ethnic, cultural, ea. This approach es, not buildings b)
ı	We urge the final I	'IS to consider the sign	nificance a	nd integr	ity of Globeville,	Elyria, and	

- U2 Rerouting I-70 while leaving 46th Avenue at its current location encourages highway users to use 46th Avenue to reach their destinations rather than staying on I-70. Because of this, there will be a substantial increase in traffic volumes on 46th Avenue, which introduces safety, access, and mobility issues in the surrounding neighborhoods and also creates a barrier for bicyclists and pedestrians moving through the community. For information on alternatives that remove I-70 East from its current alignment, please see ALT2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- V2 Discussions on greenhouse gasses are included in Section 5.10, Air Quality in the Final EIS.
- W2 The reason that CDOT proposed the Partial Cover Lowered Alternative was to mitigate the impacts of the project by reconnecting the community across the highway and allowing Swansea Elementary School to remain in its existing location in response to community concerns. Comments received during public outreach efforts were considered by CDOT and reasonable and feasible mitigation ideas were incorporated in the project as appropriate. In response, the project team has developed additional mitigation measures beyond those required or normally provided in Colorado to lessen the adverse impacts in the project study area. For information on the Preferred Alternative highway cover, please see PA2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- X2 CDOT has consulted with the SHPO and other consulting parties to the Section 106 process, and they have concurred with the findings of eligibility and effect. For information on preserving the impacted historic properties, please see IMP5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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Name: Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC

X2

Y2

possible without the industrial history lived and worked in Globeville, Elyria, and Swansea. Please honor that important history in the final EIS.

COMMENT 78

The historic context included in the original EIS is very lacking in its discussion of appropriate areas of significance, as well as including numerous factual errors and a seeming lack of comprehension of the history covered. The SDEIS does little to address the inadequacy of the historic context, referring the reader to the context in the EIS. The SDEIS contains only two sentences about the ethnic and racial history of the area. As the historic context establishes the basis for assessing the National Register eligibility of the resources identified, this is a major reason for questioning the validity of the evaluation of the properties. [Please see below a fuller discussion of this issue.] As the National Register Bulletin, *How to Apply the National Register Criteria for Evaluation*, states: "Decisions concerning the significance, historic integrity, documentation, and treatment of properties can be made reliably only when the resource is evaluated within its historic context. The historic context serves as the framework within which the National Register Criteria are applied to specific properties or property types." The same bulletin notes, "[t]he significance of a historic property can be judged and explained only when it is evaluated within its historic context."

Prominent historians of the city's past have found the neighborhoods of Globeville, Elyria, and Swansea to possess great importance relating to Denver's industrial, ethnic, and development history, yet few resources other than ditches, railroads, and other business/industry buildings were evaluated as significant under Criterion A for their association with that history. Lyle W. Dorsett and Michael McCarthy in *The Queen City: A History of Denver* cite Globeville as one of the industrial suburbs that Denver's early twentieth century power elite channeled money into for the city's growing population: "Once annexed, they helped account for the physical expansion of Denver . . ."²⁸ Thomas J. Noel and Stephen Leonard observe that "immigrants swarmed" into the industrial districts of Swansea and Globeville, working "in the fiery ore furnaces that became Denver's largest industry during the 1880s."²⁹ They note that Globeville, Elyria, and Swansea were for many years the sites of flourishing ethnic enclaves of Poles, Slavs, German-Russians, and other immigrants.³⁰ Yet the SDEIS indicates only one house and one postwar residential district are considered eligible under Criterion A.

The National Register Bulletin indicates: "Traditional cultural significance is derived from the role a property plays in a community's historically rooted beliefs, customs, and practices. Properties may have significance under Criterion A if they are associated with events, or series

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Y2 CDOT has consulted with the SHPO and other consulting parties to the Section 106 process, and they have concurred with the findings of eligibility and effect. In addition, the ACHP was asked to participate and declined. For information about historic properties, please see the technical report Section 106 Determination of Effects, included as Attachment I of the Final EIS.

Responses to Comments

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²⁶ U.S. Department of the Interior, National Park Service, Cultural Resources, *National Register Bulletin: How to Apply the National Register Criteria for Evaluation* (Washington, D.C.: National Park Service, 1997), 1.

²⁷ Ihid. 7

²⁸ Lyle W. Dorsett and Michael McCarthy, *The Queen City: A History of Denver*, 2nd ed., (Boulder: Pruett Publishing Co., 1986), 80.

²⁹ Stephen J. Leonard and Thomas J. Noel, *Denver: Mining Camp ta Metropolis* (Niwot: University Press of Colorado, 1990), 58.

³⁰ Leonard and Noel, Id.

Y2

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of events, significant to the cultural traditions of a community." An example of an eligible traditional cultural property is given: "An urban neighborhood can be eligible as the traditional home of a particular cultural group and as a reflection of its beliefs and practices." The three neighborhoods, as home to immigrant groups who continued to practice their cultural traditions and religious beliefs, should have been evaluated for significance under Criterion A. It is likely that they possess additional significance for their religious, educational, civic, and other resources. Please note that under the National Register's Criteria C, a group of buildings that do not possess individual distinction can be considered important if they collectively represent a significant entity. A property may qualify for the National Register if it is associated with an important historic context and retains integrity necessary to convey its significance. In this case, it appears that the period of significance for many properties may have been incorrectly established as ending in the early twentieth century, thus erroneously resulting in categorizing resources as noncontributing. Also note that those properties potentially eligible under Criterion A generally are not required to meet as high a level of integrity as those nominated under Criterion C (Architecture).

COMMENT 79

After a brief examination of the original I-70 East EIS Cultural Resources Survey Report we offer the following observations and additional information.

- a. The cultural resources survey included areas along two alternative corridors and a 600 foot offset to either side of the centerline of each corridor. For a massive undertaking such as this, the 600 foot area of potential effect seems small; obviously this project will impact areas beyond 600 feet away, probably as much as half a mile or more away. What is the APE for similar large projects today?
- b. The project recorded 518 buildings on OAHP Architectural Inventory 1403 forms. These forms were not included in the materials and do not appear to be online, so it is not possible to determine the extent of research conducted on individual properties. It appears most evaluations were based on architectural significance (Criterion C) and integrity.
- c. The Historic Context is woefully inadequate and inaccurate for a project of this magnitude and significance. Several sections appear to consist of summarizing a context produced by someone else in 1984 (thirty years ago) rather than on readily available recent scholarly work (such as Leonard and Noel's *Denver: Mining Camp to Metropolis*). Several important historic themes receive less than a page of discussion. For example: Native Americans are covered in 1/3 of a page; Agriculture and Ranching received 1/5 of a page; and the ethnic heritage of Globeville, Elyria, and Swansea is discussed in one sentence.

The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

Y2

In many instances the context reads as if the writer had little understanding of the topics covered. For example, on page 10 under the heading "Urban Development," the authors state: "The cities of Denver and Auraria were founded in 1858. These early towns competed to attract business and settlers throughout the late 19th Century and early 20th Century." The correct information is that Auraria and Denver City were founded in 1858, became rivals for a short period, and decided to merge and form Denver in 1860. In the next paragraph, the authors indicate: "The brisk growth the Plains had experienced slowed slightly toward the end of the 19th Century." It is somewhat unclear why the authors refer to the Denver area as "the Plains," but more egregious is their description of a slight slowdown. In the late 1890s the country, and especially Colorado, was recovering from the impact of the Panic of 1893, a major economic depression that resulted in massive unemployment, closing of banks, and failure of businesses. Leonard and Noel devote an entire chapter to the economic cataclysm.

On page 11 the context indicates "Downtown Denver, itself a Local Landmark District, consists of a number of nationally registered historic districts and other local landmark districts." This indicates not even a cursory understanding of the Downtown Denver Historic District and is not accurate. All of Downtown Denver is not a landmark district; the district consists of forty-three individual buildings within downtown. Nor are there "a number of nationally registered historic districts" as the authors list on page 11. For example, the Champa Street Historic District is not listed in the National Register, nor is the 16th Street Historic District that is mentioned; these are areas that were identified a number of years ago as being *potential* historic districts.

Under the heading "Nearby Neighbors," the context discusses Elyria's early days at some length but does not do the same for Swansea or Globeville. No description of the area's important ethnic history is provided, nor is there much description of the important cultural, industrial, religious, educational, and business history of the area. Three sentences are allotted to the area along the Platte River known as "the bottoms," which is known to have been an important area of settlement and farming for immigrants.

The context appears to lack discussion of any events after the early twentieth century, and most of its focus is on the nineteenth century, thus leaving out most of an important 100 years in the area's history.

On page 19, section 5.1.1, the report discusses the period of construction for the 519 resources surveyed, stating that 149 were built between 1880 and 1900. As Denver County Assessor dates of construction are notoriously unreliable for early periods of construction, one wonders what records this analysis used. No information is provided that would allow an evaluation of the accuracy of this

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³¹ Leonard and Noel, Id., 13.

³² ld., 3

Comments

The report then indicates that "the area does not convey the same feeling, setting, and association that the Elyria and Swansea neighborhood did at the turn of the 20th Century." This is an important statement because the authors indicate they judged the area based on what it looked like about 1900. The Period of Significance (POS) for individual buildings or a district is a very important evaluation to undertake. Essentially it encompasses the period of time the property achieved historic significance. To state that the POS for the Swansea and Elyria neighborhood ended about 1900 entirely ignores its important twentieth century history. Once the POS is established, the integrity of the resources is evaluated by comparing their current appearance to what they looked like during the POS. So you can understand that cutting it off about 1900 would make it very difficult for many resources to have excellent historic physical integrity from that period. If the POS were extended to fifty years before the present date (the usual definition of historic), it might change the whole discussion. Also, please remember that the property can be judged important for its LOCAL significance.

See APPENDIX A, Additional Information for Historic Preservation.

The information on these pages has been reviewed. Responses to specific comments are included on the previous page

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CONCLUSION

The value system of the neighborhoods that will be affected include the following. The neighborhoods are a cohesive and close-knit community of families and friends. Residents value being a neighborhood called Elyria and a neighborhood called Swansea. And they value making the neighborhoods more complete, with services and retail located in the neighborhoods; healthier, with less exposure to pollution; and more sustainable environmentally, economically and socially.

Many residents, officials, professionals, and community leaders have stated repeatedly that CDOT's project can only be successful if it starts with an understanding of these neighborhoods, is designed to fit the context of these neighborhoods, and results in these neighborhoods being more vibrant and healthier communities after the project is completed than today.

The impacted neighborhoods are not like those affected by TREX. They are neither suburban nor rural neighborhoods. Engineering solutions that may be appropriate in those settings are not necessarily appropriate in Elyria and Swansea. Instead, these neighborhoods pre-existed I-70 and have been seriously impacted by pollution, noise, and smell because of I-70.

These neighborhoods see a future as reemerging and more vibrant places. Residents look forward to welcoming new neighbors and friends as they take steps to re-knit their own streets and parks together, as well as re-knit their neighborhoods to adjacent neighborhoods and communities in northeast metro Denver. That is the context in which I-70 exists.

The following individuals contributed the comments submitted herein:

- Bill DeGroot, PE, FASCE
- Glenn R. Hanley, Ph.D., Retired Educator
- Keith Howard, Board of Directors: Sunnyside United Neighbor, Inc, Past President and Vice-President: SUNI
- Roger Kilgore, PE, Principal: Kilgore Consulting and Management
- Armando Payon, President: Globeville Neighborhood Association 2
- John Prosser, Professor Emeritus, Architecture and Urban Design, Chair Emeritus: Design Review Board, University of Colorado; Former Pilot, USAF
- James "Skip" Spensley, ESQ. Spensley & Associates
- Peter Swift, PE, Swift and Associates, LLC
- Thaddeus J. Tecza, Ph.D., Senior Instructor Emeritus, Department of Political Science, University of Colorado Boulder
- Howard N. McGregor, PE, Engineering Dynamics Inc.

Thank you very much for taking these extremely serious concerns of the neighbors into consideration.

Sincerely, Barbara J.B. Green These pages were included as an attachment to the comment and have been reviewed.

APPENDIX A Additional Information on Historic Preservation

Useful Information from U.S. Department of the Interior, National Park Service

RESEARCH AND THE NATIONAL REGISTER FORM

Researching a historic property for National Register nomination differs from researching a property for other purposes. Information collected must be directed at determining the property's **historical significance**. When evaluating a property against National Register criteria, significance is defined as the importance of a property to the history, architecture, archeology, engineering, or culture of a community, a State, or the nation. Significance may be based on association with historical events (Criterion A); association with a significant person (Criterion B); distinctive physical characteristics of design, construction, or form (Criterion C); and potential to yield important information (Criterion D).

Every National Register nomination must place a property in its **historic context** to support that property's significance. Historic context means information about the period, the place, and the events that created, influenced, or formed the backdrop to the historic resources. The discussion of historic context should describe the history of the community where the property is located as it relates to the history of the property.

Two other considerations affect evaluation of significance: **association** and **period of significance**. **Association** refers to the direct connection between the property and the area of significance for which it is nominated. For a property to be significant under historic events (Criterion A), the physical structure must have been there to "witness" the event or series of events; they must have actually occurred on the nominated property. For a property to be significant for an association with an individual (Criterion B), the individual should have lived, worked, or been on the premises during the period in which the person accomplished the activities for which the individual is considered significant. **Period of significance** refers to the span of time during which significant events and activities occurred. Events and associations with historic properties are finite; most properties have a clearly definable period of significance.

Lastly, a property is evaluated for its **integrity**: the authenticity of physical characteristics from which properties obtain their significance. When properties retain historic material and form, they are able to convey their association with events, people, and designs from the past. All buildings change over time. Changes do not necessarily mean that a building is not eligible; but, if it has radical changes, it may no longer retain enough historic fabric, and may not be eligible for the National Register. Historic integrity is the composite of seven qualities: location, design, setting, materials, workmanship, feeling and association.

The National Register nomination form records the property at the time of its listing and justifies how the property qualifies for National Register listing. In addition, the form contains

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These pages

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to the comment

and have been

reviewed.

other data elements that should be reviewed before research is initiated. They include the location, size, and boundaries of the property; category and numbers of contributing resources; historic and current functions; architectural classification and materials; area and period of significance; and bibliography.

One of the most challenging tasks of research is knowing when you have gathered enough material. You are ready to complete the National Register nomination form when the following questions can be answered:

- What was the property called at the time it was associated with the important events or persons, or took on its important physical character that gave it importance?
- How many buildings, structures, and other resources make up the property?
- When was the property constructed and when did it attain its current form?
- What are the property's historic characteristics?
- What changes have been made over time and when? How have these affected its historic integrity?
- What is the current condition of the property, including the exterior, grounds, setting, and interior?
- How was the property used during its period of significance and how is it used today?
- Who occupied or used the property historically? Did they individually make any important contributions to history? Who is its current owner?
- Was it associated with important events, activities, or persons?
- Which National Register criteria apply to the property? In what areas of history is the property significant?
- How does the property relate to the history of the community where it is located?
- How does the property illustrate any themes or trends important to the history of its community, State, or nation?
- How large is the property, where is it located, or what are its boundaries?
- Would this property more appropriately be nominated as part of a historic district?

UNDERSTANDING HISTORIC CONTEXTS

To qualify for the National Register, a property must be significant; that is, it must represent a significant part of the history, architecture, archeology, engineering, or culture of an area, and it must have the characteristics that make it a good representative of properties associated with that aspect of the past. This section explains how to evaluate a property within its historic context. (For a complete discussion of historic contexts, see National Register Bulletin: Guidelines for Completing National Register of Historic Places Registration Forms).

The significance of a historic property can be judged and explained only when it is evaluated within its historic context. Historic contexts are those patterns or trends in history by which a specific occurrence, property, or site is understood and its meaning (and ultimately its significance) within history or prehistory is made clear. Historians, architectural historians, folklorists, archeologists, and anthropologists use different words to describe these phenomena such as trend, pattern, theme, or cultural affiliation, but ultimately the concept is the same.

In order to decide whether a property is significant within its historic context, the following five things must be determined:

• The facet of prehistory or history of the local area, State, or the nation that the property represents;

larger trends or patterns.

- Whether that facet of prehistory or history is significant;
- Whether it is a type of property that has relevance and importance in illustrating the historic context;

The concept of historic context is not a new one; it has been fundamental to the study of

resources, properties, or happenings in history do not occur in a vacuum but rather are part of

history since the 18th century and, arguably, earlier than that. Its core premise is that

- How the property illustrates that history; and finally
- Whether the property possesses the physical features necessary to convey the aspect of prehistory or history with which it is associated.

These five steps are discussed in detail below. If the property being evaluated does represent an important aspect of the area's history or prehistory and possesses the requisite quality of integrity, then it qualifies for the National Register.

HOW TO EVALUATE A PROPERTY WITHIN ITS HISTORIC CONTEXT

Identify what the property represents: the theme(s), geographical limits, and chronological period that provide a perspective from which to evaluate the property's significance.

Historic contexts are historical patterns that can be identified through consideration of the history of the property and the history of the surrounding area. Historic contexts may have already been defined in your area by the State historic preservation office, Federal agencies, or local governments. In accordance with the National Register Criteria, the historic context may relate to one of the following:

- An event, a series of events or activities, or patterns of an area's development (Criterion A);
- Association with the life of an important person (Criterion B);
- A building form, architectural style, engineering technique, or artistic values, based on a stage of physical development, or the use of a material or method of construction that shaped the historic identity of an area (Criterion C); or
- A research topic (Criterion D).

Determine how the theme of the context is significant in the history of the local area, the State, or the nation.

A theme is a means of organizing properties into coherent patterns based on elements such as environment, social/ethnic groups, transportation networks, technology, or political developments that have influenced the development of an area during one or more periods of prehistory or history. A theme is considered significant if it can be demonstrated, through scholarly research, to be important in American history. Many significant themes can be found in the following list of Areas of Significance used by the National Register.

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were included as

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and have been

reviewed.

AREAS OF SIGNIFICANCE

Education

Agriculture Engineering Landscape Architecture Architecture Entertainment/Recreation Law Archeology Ethnic Heritage Literature Prehistoric Asian Maritime History Historic--Aboriginal Black Military Historic--Non-Aboriginal Europeon Performing Arts Art Hispanic Philosophy Commerce Native American Politics/Government Pacific Islander Communications Religion Community Planning and Other Science Development Exploration/Settlement Social History Conservation Health/Medicine Transportation **Economics** Industry

Determine what the property type is and whether it is important in illustrating the historic context.

Invention

Other

A context may be represented by a variety of important property types. For example, the context of "Civil War Military Activity in Northern Virginia" might be represented by such properties as: a group of mid-19th century fortification structures; an open field where a battle occurred; a knoll from which a general directed troop movements; a sunken transport ship; the residences or public buildings that served as company headquarters; a railroad bridge that served as a focal point for a battle; and earthworks exhibiting particular construction techniques.

Because a historic context for a community can be based on a distinct period of development, it might include numerous property types. For example, the context "Era of Industrialization in Grand Bay, Michigan, 1875 - 1900" could be represented by important property types as diverse as sawmills, paper mill sites, salt refining plants, flour mills, grain elevators, furniture factories, workers housing, commercial buildings, social halls, schools, churches, and transportation facilities.

A historic context can also be based on a single important type of property. The context "Development of County Government in Georgia, 1777-1861" might be represented solely by courthouses. Similarly, "Bridge Construction in Pittsburgh, 1870-1920" would probably only have one property type.

Determine how the property represents the context through specific historic associations, architectural or engineering values, or information potential (the Criteria for Evaluation). For example, the context of county government expansion is represented under Criterion A by historic districts or buildings that reflect population growth, development patterns, the role of

government in that society, and political events in the history of the State, as well as the impact of county government on the physical development of county seats. Under Criterion C, the context is represented by properties whose architectural treatments reflect their governmental functions, both practically and symbolically. (See Part VI: How to Identify the Type of Significance of a Property.)

Determine what physical features the property must possess in order for it to reflect the significance of the historic context.

These physical features can be determined after identifying the following:

- Which types of properties are associated with the historic context,
- The ways in which properties can represent the theme, and
- The applicable aspects of integrity.

Properties that have the defined characteristics are eligible for listing. (See <u>Part VIII</u>: How to Evaluate the Integrity of a Property.)

Properties Significant within More than One Historic Context

A specific property can be significant within one or more historic contexts, and, if possible, all of these should be identified. For example, a public building constructed in the 1830s that is related to the historic context of Civil War campaigns in the area might also be related to the theme of political developments in the community during the 1880s. A property is only required, however, to be documented as significant in one context.

Comparing Related Properties

Properties listed in the National Register must possess significance when evaluated in the perspective of their historic context. Once the historic context is established and the property type is determined, it is not necessary to evaluate the property in question against other properties if:

- It is the sole example of a property type that is important in illustrating the historic context or
- It clearly possesses the defined characteristics required to be strongly representative of the context.

If these two conditions do not apply, then the property will have to be evaluated against other examples of the property type to determine its eligibility. The geographic level (local, State, or national) at which this evaluation is made is the same as the level of the historic context.

LOCAL, STATE, AND NATIONAL HISTORIC CONTEXTS

Historic contexts are found at a variety of geographical levels or scales. The geographic scale selected may relate to a pattern of historical development, a political division, or a cultural area. Regardless of the scale, the historic context establishes the framework from which decisions about the significance of related properties can be made.

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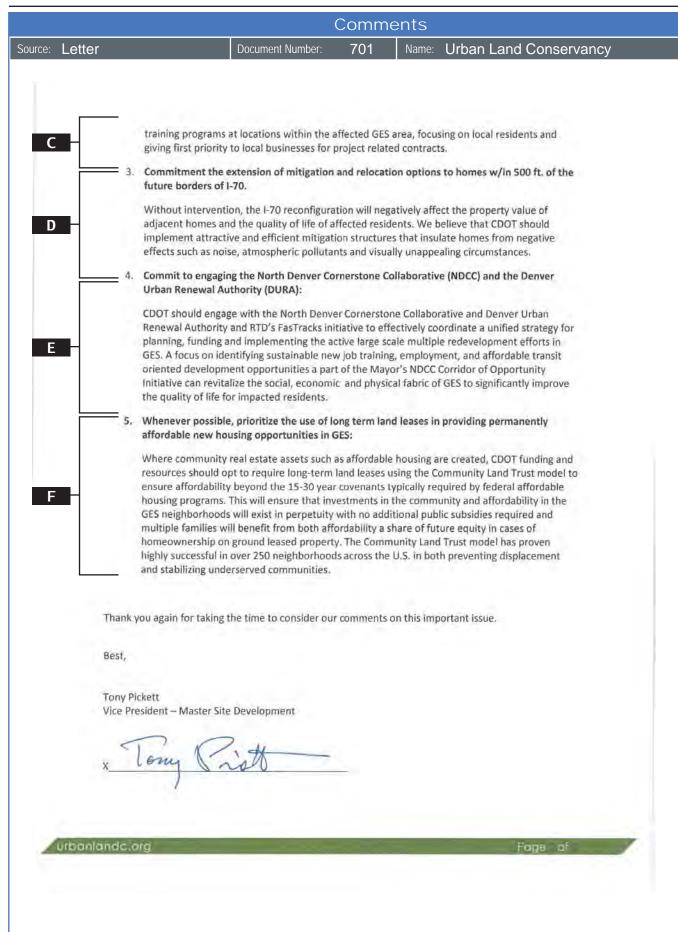
1-70 East Final E15	Supplemental Draft E15 Comments and Responses
Comments	Responses to Comments
Source: Letter Document Number: 820 Name: Unite North Metro Denver -Thaddeus Tecza and Sullivan Green Seavy LLC	
Local Historic Cantexts A local historic context represents an aspect of the history of a town, city, county, cultural area, or region, or any portions thereof. It is defined by the importance of the property, not necessarily the physical location of the property. For instance, if a property is of a type found throughout a State, or its boundaries extend over two States, but its importance relates only to a particular county, the property would be considered of local significance. The level of context of archeological sites significant for their information potential depends on the scope of the applicable research design. For example, a Late Mississippian village site may yield information in a research design concerning one settlement system on a regional scale, while in another research design it may reveal information of local importance concerning a single group's stone tool manufacturing techniques or house forms. It is a question of how the available information potential is likely to be used.	
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- A Comment noted.
- B CDOT has the obligation to assist displaced occupants in obtaining suitable replacement property, both residential and business. It is not consistent with CDOT's mission as a state agency to construct new housing. However, as part of mitigation included with the Preferred Alternative, CDOT will provide \$2 million to develop affordable housing units in the Elyria and Swansea Neighborhood through existing available programs. These program and non-profits have not been determined at this time. For information on the Preferred Alternative's property impacts and displacement of residents, please see PROP2 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- CDOT is developing a strategic approach to preparing and creating opportunities for individuals in the local communities to obtain employment on the project. CDOT is currently collaborating with local workforce centers to determine how CDOT might be able to leverage existing resources to maximize workforce development in anticipation of the project. The contractor will be expected to comply with and develop innovative approaches to development of the local workforce. For more information on the contractor's hiring requirements, please see GEN5 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

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D CDOT has developed mitigation to offset the project impacts; they have also developed additional mitigation measures beyond those normally required and provided in Colorado. Some of these additional mitigation measures will be provided to homes between 45th and 47th avenues. For more information on proposed mitigation, please see IMP1 of the Frequently Received Comments and Responses of the Supplemental Draft EIS, located in Part 1 of Attachment Q.

Only those parties directly displaced by CDOT for the project will eligible for relocation assistance from CDOT. For information on relocation of residences that will not be acquired by the project, please see PROP4 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.

- CDOT continues to coordinate with Denver and RTD on the project. For information on consideration of multi-modal forms of transportation, please see TRANS1 of the Frequently Received Comments and Responses on the Supplemental Draft EIS, located in Part 1 of Attachment Q.
- F Comment noted.

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Comments	Responses to Comments
Source: Submittal Document Number: 397 Name: Visit Denver	Responses to comments
Journal Document Number. 337 Number Visit Deliver	
	A Comment noted.
Welcome: contactus@i-70east.com	
Welcome. Contactus@1-70east.com	
Re: I-70 East EIS - SDEIS COMMENTS	
From: "Carrie Atiyeh" Date: Fri, October 24, 2014 2:48 pm	
To: "contactus@i-70east.com" <contactus@i-70east.com></contactus@i-70east.com>	
Good afternoon CDOT,	
The Board of Directors of VISIT DENVER, The Convention & Visitors Bureau, passed the attached resolution in support of CDOT's preferred alternative.	
A -	
Please do not hesitate to contact me if you have any questions about the resolution or VISIT DENVER's support.	
Thank you, Carrie	
VISIT DENVER	
The Convention & Visitors Bureau Celebrating 105 Years of Promoting Denver, the Mile High City	
Join the Denver Conversation!	
Facebook: facebook.com/visitdenver <http: visitdenver="" www.facebook.com=""></http:>	
Twitter: twitter.com/iknowdenver <http: iknowdenver="" www.twitter.com=""> YouTube: youtube.com/visitdenver<http: visitdenver="" www.youtube.com=""></http:></http:>	
1 out abo. youtabo.com/violacityot/tittp://www.youtabe.com/violacityet/	
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Comments

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Document Number: Source: Submittal

Name: Visit Denver



Resolution in Support of CDOT I-70 East Preferred Alternative

WHEREAS, it is a vital function of the I-70 corridor to serve nearly 1,200 local businesses, provide direct and convenient highway access to the National Western Complex, which is vital to the long-term success of the National Western Stock Show, and provide safe and swift vehicle passage between downtown Denver and Denver International Airport; and

WHEREAS, the Denver City Council supports the vision and detailed planning which focuses on neighborhoods, safety, environmental impacts, and regional connectivity along the I-70 corridor; and

WHEREAS, the Denver Mayor, Denver City Council, Denver Metro Chamber of Commerce, Downtown Denver Partnership and many others support the reconstruction of I-70 in its current location and alignment; and

WHEREAS, the Colorado Department of Transportation's (CDOT) preferred alternative, also known as the Partial Cover Lowered (PCL), will replace the viaduct with a lowered highway between Brighton Boulevard and Colorado Boulevard; and

WHEREAS, the PCL will provide enhanced multi-modal connectivity and strengthen the Globeville and Elyria-Swansea communities through a partial cover over the highway; and

WHEREAS, CDOT, the City and County of Denver, and numerous stakeholders continue to work together toward the best possible modifications to enhance the connectivity across I-70 to restore critical connections between Globeville and Elyria-Swansea neighborhoods, increase the ease of transportation from DIA to downtown, and provide better access to the National Western Stock Show Complex;

THEREFORE BE IT RESOLVED, that the Board of Directors of VISIT DENVER, The Convention & Visitors Bureau supports CDOT's efforts to improve and reconstruct I-70 East in its current alignment without delay and to provide a safer and more attractive entry point to Denver through the proposed lowered and capped highway. Support of the comprehensive project and development plan for the covered section of highway are subject to review of final design plans.

Dan Scherer, Secretary

Joe Ellis Chairman

Richard W. Scharf, President & CEO

Date 10/22/14

Date 10/22/14

Date 10/23/14

The information on these pages has been reviewed. Responses to specific comments are included on the previous page.

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